

DEPARTMENT OF LAW AND PUBLIC SAFETY OVERVIEW

The Department of Law and Public Safety, under the direction of the Attorney General, has very diverse and complex responsibilities. These responsibilities include protection of the lives and property of the citizens of New Jersey by providing statewide law enforcement and emergency response services, and the regulation and administration of marine laws. Civil rights, consumer affairs, legal services and counsel to state agencies, and maintenance of public confidence in the alcoholic beverage, boxing, gaming, and racing industries are also responsibilities of the department.

In addition, a number of agencies are administratively located within the Department of Law and Public Safety. These agencies include the Election Law Enforcement Commission which provides timely reporting of campaign contributions received and expenditures made by political party committees and other ongoing political committees; the Executive Commission on Ethical Standards which administers and enforces the New Jersey Conflicts of Interest Law, the conflict provisions of the Casino Control Act and a 1990 Executive Order detailing financial disclosure required of certain state officials and employees; and the Violent Crimes Compensation Board which provides assistance to innocent victims of violent crimes through compensation for medical services and loss of earnings and operation of victims' counseling services.

The Department of Law and Public Safety's FY 1996 Budget recommendation of \$252.7 million will, for the most part provide, continuation funding for the agencies/divisions within the Department.

The Division of Motor Vehicles and the Office of Highway Traffic Safety are recommended to be merged with the New Jersey Department of Transportation. A complete description of the activities of the Division of Motor Vehicles and Office of Highway Traffic Safety can be found in the Department of Transportation section of this document.

The Law Enforcement programs, including the Division of State Police, Division of Criminal Justice, Office of the State Medical Examiner, and Narcotics, Organized Crime and Racketeering programs are for the most part provided continuation funding with recommended funding at \$185.1 million. The prime responsibilities of law enforcement are street crime, organized crime and racketeering and economic crime. A wide range of activities and issues are incorporated here, including the civil racketeering influence corruption organization (RICO), securities investigations, tax, Medicaid and insurance fraud, intelligence gathering and patrol activities. These divisions also are an integral part of the concerted statewide effort to provide a clean environment for citizens of New Jersey.

Both State Police and Criminal Justice, in conjunction with the efforts made by the Office of the Attorney General, are structured to respond to a toxic or hazardous materials accident and will continue to interface with the Department of Environmental Protection to assess liability and possible prosecution of offenders. The FY 1996 Recommendation of \$29.1 million for the Division of Gaming Enforcement, whose jurisdiction includes entities applying for casino licenses and ancillary service licenses, will permit the division to continue to investigate, evaluate, examine, and provide enforcement for all facets of the New Jersey's casino industries as required by the Casino Control Commission.

In addition to inspecting and enforcing diesel truck registrations and emissions, the State's law enforcement efforts will be bolstered by the 85 graduates of the 115th State Police Class. Funds will also be set aside from available resources to enroll and graduate the 116th State Police Class.

In FY 1996, the State Aid recommendation continues \$9.0 million in funding for the Safe and Secure Communities Program enabling police and communities to continue the partnership designed to identify and develop strategies to impact crime and improve the quality of life in New Jersey. This funding combined with a variety of other resources will continue to put additional police officers in communities throughout the State and permit the purchase of equipment vital to effective police operations.

The FY 1996 Recommendation of \$18.3 million for the Division of Law provides funding for a wide range of legal services provided to all state agencies. In addition, the Division is also involved in litigation supported by dedicated funds and reimbursements.

Funding for the Protection of Citizens Rights statewide program, which includes the Violent Crimes Compensation Board is recommended at \$38.7 million FY 1996. Activities that are funded in this recommendation include securities registration and exchange, specific professional and occupational services, and other activities relating to the administration of the Consumer Fraud Act and the Law against Discrimination, and assistance to innocent victims of violent crimes through compensation for medical services and loss of earnings and operation of victims' counseling service. In FY 1996, the New Jersey Cemetery Board is recommended to become part of the Division of Consumer Affairs. Formerly located in the Department of Banking, this program will ensure that those companies that are certified in this State continue to comply with all applicable laws and regulations, ensure all persons directly or indirectly with this industry are properly licensed, and investigate and resolve all written complaints in a timely manner.

LAW AND PUBLIC SAFETY

SUMMARY OF APPROPRIATIONS BY PROGRAM (thousands of dollars)

Year Ending June 30, 1994					Year Ending June 30, 1996			
Orig. & (S) Supplemental	Reapp. & (R) Recpts.	Transfers & (E) Emergencies	Total Available	Expended		1995 Adjusted Approp.	Requested	Recommended
95,090	671	4,125	99,886	99,712	Law Enforcement			
20,906	1,655	82	22,643	22,127	Patrol Activities and Crime Control	106,557	105,610	105,610
3,561	1,006	-4	4,563	3,496	Police Services and Public Order	18,710	18,710	18,710
17,919	1,267	390	19,576	19,309	Emergency Services	3,772	3,772	3,772
7,823	—	651	8,474	8,472	Criminal Justice	18,144	17,990	17,990
					Narcotics, Organized Crime, and Racketeering	8,405	7,842	7,842
2,082	536	103	2,721	2,718	State Medical Examiner	2,999	2,999	2,999
5,475	—	18	5,493	5,487	State Capitol Complex Security	5,650	5,650	5,650
8,519	7	267	8,793	8,792	Marine Police Operations	9,297	9,297	9,297
16,446	195	-71	16,570	14,751	Management and Administrative Services	13,317	13,218	13,218
177,821	5,337	5,561	188,719	184,864	<i>Subtotal</i>	186,851	185,088	185,088
					Special Law Enforcement Activities			
1,778	163	-34	1,907	1,480	Election Law Enforcement	1,417	1,417	1,417
316	—	3	319	289	Review and Enforcement of Ethical Standards	335	335	335
1,658	2,880	-215	4,323	4,308	Regulation of Alcoholic Beverages	1,704	1,704	1,704
3,099	1	162	3,262	3,261	Regulation of Racing Activities	2,885	—	—
434	35	-26	443	436	State Athletic Control	514	—	—
7,285	3,079	-110	10,254	9,774	<i>Subtotal</i>	6,855	3,456	3,456
					Central Planning, Direction and Management			
562	—	81	643	625	Central Library Services	586	586	586
6,151	1	71	6,223	6,065	Management and Administrative Services	6,606	6,606	6,606
6,713	1	152	6,866	6,690	<i>Subtotal</i>	7,192	7,192	7,192
					General Government Services			
17,067	2	551	17,620	17,593	Legal Services	18,240	18,240	18,240
17,067	2	551	17,620	17,593	<i>Subtotal</i>	18,240	18,240	18,240
					Protection of Citizens' Rights			
6,091	4,769	-63	10,797	10,749	Consumer Affairs	13,025	13,112	13,112
16,982	5,206	-178	22,010	18,618	Operation of State Professional Boards	16,954	16,954	16,954
3,219	24	63	3,306	3,280	Protection of Civil Rights	3,514	3,514	3,514
5,164	6,573	-39	11,698	7,432	Violent Crimes Compensation	5,129	5,129	5,129
31,456	16,572	-217	47,811	40,079	<i>Subtotal</i>	38,622	38,709	38,709
240,342	24,991	5,937	271,270	259,000	Total Appropriation	257,760	252,685	252,685

10. PUBLIC SAFETY AND CRIMINAL JUSTICE

12. LAW ENFORCEMENT

OBJECTIVES

1. To provide statewide law enforcement services, including traffic control, by assisting other law enforcement agencies, and supplying total protection in areas without police departments.
2. To deter criminal activities that are interjurisdictional in scope.
3. To provide accurate statewide criminal information and efficient statewide law enforcement.
4. To provide an efficient statewide law enforcement communications system.
5. To develop and administer a coordinated statewide system for defense against potential natural and man made disasters.
6. To administer the criminal justice system and promote uniform enforcement of the criminal laws.
7. To maximize the criminal justice process by an efficient, expedient and economical use of resources for the detection, arrest, indictment and conviction of criminal offenders.
8. To prosecute all criminal appeals emanating from the Division of Criminal Justice and all of the 21 counties.
9. To enforce the criminal and civil provisions of the New Jersey Antitrust Act, preserve the State's rights under the federal antitrust laws, and promote antitrust enforcement through liaison with other law enforcement agencies.
10. To professionalize the police in the State by maintaining high training standards, better educated police personnel and improved operational techniques.
11. To determine the cause and manner of all violent, suspicious and unusual deaths and those which constitute a threat to public health.
12. To provide complete security services in and around all buildings and grounds which are located within the State Capital Complex.
13. To reduce the risk of death, injury and property damage on inland and coastal waters of the State; to enforce State marine laws and to promote boating safety.

PROGRAM CLASSIFICATIONS

06. **Patrol Activities and Crime Control.** Patrols are conducted primarily as a deterrent to violations of criminal and traffic laws. Patrol personnel respond to complaints and requests for police services and conduct investigations. Assistance is provided to other law enforcement agencies in matters relating to protection of persons and property and maintenance of public order. Tactical patrol units are utilized in areas of high accident or criminal frequency. Support is given by the Helicopter Patrol Bureau for aerial coverage of established patrol routes. Patrol teams enforce commercial vehicle self-inspection regulations and commercial weight laws.

Investigations are conducted in areas of organized crime, gambling, narcotics, official corruption, arson, fugitives from justice, and auto theft. The Major Crime Unit assists all law enforcement agencies in the investigation of homicides, kidnappings for ransom, arson and any incident resulting in

the death of, or by, a sworn member of the Division of State Police. Intelligence is developed, collected, collated and disseminated to law enforcement agencies concerning the involvement of organized criminals in all of the above areas. The Polygraph Unit conducts examinations and provides personnel to testify in court and to conduct lectures and demonstrations.

The Missing Persons Unit assists all law enforcement agencies in the investigation of missing persons and unidentified bodies.

The Solid/Hazardous Waste Background Investigation Unit conducts investigations of corporations and individuals applying for licenses.

The Electronic Surveillance Unit researches, develops and implements court authorized surveillances and investigates all reported illegal wiretaps.

The Communications Bureau is responsible for insuring an efficient and expedient means of interstate and intrastate communications, including instantaneous responses to inquiries concerning wanted persons and stolen cars or property. This information is provided on a 24-hour basis by the New Jersey Criminal Justice Information System and the National Crime Information Center.

07. **Police Services and Public Order.** The New Jersey criminal justice system and other governmental agencies are furnished with a statewide criminal history and statistical information. Technical and scientific services are available in the field of chemical and physical analysis, document-voiceprint, photography, composite drawings, ballistics, latent fingerprints and laundry-jewelry mark identification.

Collection, classification and analysis of data pertaining to criminal activity is accomplished through the use of several identification and reporting systems. The State Bureau of Identification serves as the clearinghouse and repository for all fingerprints submitted by the State's law enforcement agencies and is responsible for the subsequent retrieval of criminal history data. The Criminal Justice Records Bureau maintains the Uniform Crime Reporting System, which collects and classifies statistical data on crime trends in order to identify specific problems and recommend possible solutions. State Police internal reports are retained by the Criminal and Traffic Records Units which compile data for management information and planning projects. The Firearms Investigation Unit of the State Regulatory Investigation Bureau administers and enforces the New Jersey weapons and explosives law.

The Private Detective Unit conducts background character and complaint investigations of persons applying for or holding licenses.

08. **Emergency Services.** Develops and maintains plans and operational capability to coordinate statewide emergency response personnel and resources for potential natural and man made disasters. The Division is responsible for coordination of emergency response activities in compliance with the Federal Emergency Management Act. A State Emergency Operating Center is maintained in readiness, as well as a warning system in the event of attack.

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09. **Criminal Justice.** Exercises functions pertaining to enforcement and prosecution of criminal activities in the State; responsible for the effective administration of criminal justice throughout the State; initiates investigations, actions or proceedings involving certain criminal or quasi-criminal matters; prepares cases for presentation before the State Grand Jury and prosecutes cases resulting from indictments, handles civil antitrust proceedings and criminal and civil antitrust matters at the appellate level. Assistance is provided and general supervision maintained over the 21 county prosecutors and periodic evaluations and audits are conducted of each office. County prosecutors may be superseded in the prosecution of all or part of the criminal activities in a particular county by intervention in any investigation, criminal action or proceeding instituted in that county. Studies and surveys are conducted of law enforcement agencies within the State concerning their organization, procedures and methods.

The Police Training Commission is responsible for improving the value of the police officer's contribution to the community by supervising the administration of all basic police training programs and conducting management surveys of local police agencies.

10. **Narcotics, Organized Crime, and Racketeering.** Responsible to provide viable and effective organized investigative program to combat systematic conspiratorial criminal activity and acts of official corruption, by structured groups or organizations. This program is responsible for the identification, disruption, and eradication of organized criminal groups and related illicit enterprises. Other objectives include public awareness of narcotics, education, and liaison between law enforcement agencies and various State, county, and local departments' agencies and community groups engaged in traditional narcotics demand reduction initiatives.

11. **State Medical Examiner.** Investigates all violent or suspicious deaths and those which constitute a threat to public health within the State. Investigations involve conducting postmortem examinations and providing forensic laboratory analyses of body fluids and organs. This Office also provides general supervision over county medical examiners, and by court order, may supersede the medical examiner of any county.

23. **State Capitol Complex Security.** The Bureau of State Governmental Security, consisting of troopers, State capitol police and guards, is responsible for the security of all buildings and grounds which fall within the purview of the State Capitol Complex. The Bureau provides for the direction of traffic, investigation of crime and patrolling of grounds within and adjacent to the Complex.

24. **Marine Police Operations.** Provide for the enforcement of criminal, marine, and boating safety laws on coastal and certain inland waters of the State. Personnel and equipment are provided for quick response to marine accidents, crimes and other emergencies including assistance to other State agencies. The Bureau of Marine Police Operations also administers the motorboat and operator registration system and promotes boating safety through public education.

30. **Gaming Enforcement.** Prepares the investigative and evaluative data for the Casino Control Commission prior to the consideration of licensees, registrations and approvals. Performs audits and on-site compliance examinations of those who have been licensed and litigates all contested civil and criminal matters relating to the enforcement of the Casino Control Act, both before the commission and in all courts. The subjects of jurisdiction include the entities applying for casino licenses and ancillary service licenses and employees of the casino and hotel. In order to meet these obligations and deliver the services required of this division, a specialized highly skilled and diversified staff is provided.

99. **Management and Administrative Services.** Provides for State Police executive leadership and general management which includes staff inspections, internal investigations and security for the Governor and his family.

The Administrative Section provides management support services which include operational research and planning; fiscal control, involving budget preparation and accounting services; personnel administration; building maintenance and capital improvement; printing; supplies and food services.

The Training Bureau provides training for State Police recruits, pre-service municipal police officers, and continuous inservice programs and seminars related to the police, traffic, criminal and social sciences. Many of the course offerings are fully accredited. The division maintains and repairs its own fleet of motor vehicles.

EVALUATION DATA

PROGRAM DATA	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
Patrol Activities and Crime Control				
Investigations				
Criminal	21,252	20,865	22,050	23,150
Accident	15,254	26,535	27,861	28,142
General	515,916	530,620	531,782	533,431
Driving While Intoxicated Arrests	11,582	9,682	9,965	10,241
Aid To Motorists	214,141	221,750	225,418	226,980
Commercial Vehicles Inspected	25,749	16,510	20,800	100,000
Commercial vehicle inspection summonses	12,233	10,854	13,675	28,000
Commercial Vehicles Weighed	292,616	280,157	340,998	600,000
Commercial vehicle weight summonses	5,880	4,011	4,993	12,600
Commercial vehicles taken out of service	7,831	6,836	8,613	28,000

LAW AND PUBLIC SAFETY

	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
Index Crimes Reported	404,017	424,217	366,088	384,392
Statewide Violent Crimes	49,865	52,385	47,383	50,230
Cleared by arrests (percentage)	43.9%	43.9%	42.9%	45.0%
Statewide Nonviolent Crimes	354,152	371,859	318,245	334,157
Cleared by arrests (percentage)	15.6%	15.6%	16.6%	17.4%
Violent Crimes Reported To and Investigated By				
State Police Only	717	753	717	753
Investigations cleared by arrests (percentage)	61.6%	61.6%	75.8%	79.6%
Nonviolent Crimes Reported To and Investigated				
By State Police Only	6,401	6,721	5,809	6,099
Investigations cleared by arrests (percentage)	22.8%	22.8%	23.4%	24.6%
Criminal Enterprise and Racketeering Investigations	684	715	525	510
Number of Arrests	1,407	1,470	925	925
Special Investigations	374	450	380	400
Racetrack Unit Investigations	391	425	180	200
Racetrack unit arrests	67	70	55	60
Polygraph Examinations	382	400	310	350
Arson Investigations	445	475	470	520
Arson arrests	65	70	23	50
Property damage (in millions)	\$25.50	\$28.00	\$29.00	\$30.00
Auto Unit Investigations	407	420	400	350
Auto Unit Arrests	237	250	375	300
Recovered vehicles	223	300	300	250
Recovered property value (in millions)	\$3.50	\$5.00	\$5.10	\$5.00
Major Crime Investigations	53	75	75	75
Fugitive Investigations	268	200	170	170
Cleared by arrest	225	150	130	130
ABC Inspection/Investigations	3,351	3,656	3,000	3,200
ABC arrests	96	104	280	350
Missing Persons Complaints	400	400	400	400
Missing persons located	22	24	12	14
Child Exploitation Investigations	18	20	28	30
Unidentified Persons Investigations	15	17	9	10
Solid/Hazardous Waste Investigations	659	650	500	300
Approvals	122	100	100	40
Rejections	39	50	50	10
Police Services and Public Order				
Firearms Applications Received	60,150	63,157	64,000	66,100
Laboratory Cases Received	31,769	32,086	33,382	34,383
Laboratory Cases Completed	31,769	31,396	32,686	33,666
Crime Scene Investigations	2,500	2,600	2,750	2,800
Private Detective Licenses Issued	672	700	745	782
Private Detective Employee Registrations	26,419	27,700	23,308	24,474
Criminal History Records Information Unit				
Inquiries	3,400,000	4,378,480	5,040,000	5,600,000
Responses	1,680,000	1,553,595	1,680,000	1,750,000
Updates/modifications	3,000,000	5,302,397	6,000,000	5,900,000
Document and Voice Print Examinations	471	490	500	500
Composite Drawing Cases	590	600	610	610
Criminal Justice				
Complaints, Inquiries, Other Matters (Opened)	4,000	4,945	5,500	5,500
Complaints, Inquiries, Other Matters (Closed)	3,845	3,005	3,850	3,850
Investigations Opened	1,823	1,421	1,430	1,430
Investigations Closed	1,770	1,536	1,500	1,500
Convictions (Plea and Trial)	495	430	440	440
Briefs Filed	1,200	886	800	800
Briefs Referred	658	863	1,000	1,000
Forfeitures-State Share (in millions)	\$1.60	\$.90	\$1.50	\$1.00

LAW AND PUBLIC SAFETY

	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
Amount of Penalties and Awards Levied (in millions)	\$1.60	\$2.40	\$2.40	\$2.40
State Grand Jury Indictments	47	87	90	90
Acquittals	10	7	5	5
Defendants Disposed	735	613	620	620
Fines Ordered (in millions)	\$2.30	\$1.30	\$1.30	\$1.30
Restitution Ordered (in millions)	\$30.30	\$13.80	\$10.00	\$10.00
Criminal Justice Training Programs	58	90	90	90
Number Trained	2,433	3,388	3,400	3,400
Police Training Commission Training Programs	139	160	160	160
Number of Trainees Certified	3,135	3,818	3,800	3,800
State Medical Examiner				
Autopsies Performed	1,336	1,416	1,420	1,420
County Autopsies Supervised	4,050	4,176	4,320	4,400
Toxicological Cases Received	3,902	4,264	4,500	4,600
Marine Police Operations				
Investigations				
Criminal	1,766	1,118	1,300	1,350
Accident	278	322	370	390
General	4,265	4,098	5,000	5,500
Boardings	23,916	25,730	28,000	29,000
Assists	867	738	800	850
Pollution Investigations	1,201	657	800	850
D.W.I. Arrests	186	206	220	250
Management and Administrative Services				
State Police Training Academy:				
State Police Recruits Enrolled	126	—	307	120
State Police Recruits Graduated	93	—	204	80
Special schools training	3,000	6,200	5,500	5,500
PERSONNEL DATA				
Position Data				
Filled Positions by Funding Source				
State Supported	3,214	3,231	3,267	3,226
Federal	75	73	73	109
All Other	691	607	594	675
Total Positions	3,980	3,913	3,934	4,010
Filled Positions by Program Class				
Patrol Activities and Crime Control	2,130	2,158	2,208	2,317
Police Services and Public Order	406	394	403	395
Emergency Services	62	65	62	68
Criminal Justice	420	408	389	430
Narcotics, Organized Crime, and Racketeering	138	144	134	114
State Medical Examiner	28	28	28	30
State Capitol Complex Security	249	267	256	253
Marine Police Operations	183	183	173	167
Management and Administrative Services	364	264	281	236
Total Positions	3,980	3,911	3,934	4,010

Note: Actual fiscal years 1993 and 1994 and Revised fiscal year 1995 position data reflect actual payroll counts. The Budget Estimate for fiscal year 1996 reflects the number of positions funded.

APPROPRIATIONS DATA
(thousands of dollars)

Year Ending June 30, 1994					Year Ending June 30, 1996				
Orig. & (S)Supplemental	Reapp. & (R)Recpts.	Transfers & (E)Emergencies	Total Available	Expended	Prog. Class.	1995 Adjusted Approp.	Requested	Recommended	
Distribution by Program									
95,090	671	4,125	99,886	99,712					
					06	106,557	105,610	105,610	
20,906	1,655	82	22,643	22,127	07	18,710	18,710	18,710	
3,561	1,006	-4	4,563	3,496	08	3,772	3,772	3,772	
17,919	1,267	390	19,576	19,309	09	18,144	17,990	17,990	
7,823	—	651	8,474	8,472	10	8,405	7,842	7,842	
2,082	536	103	2,721	2,718	11	2,999	2,999	2,999	
5,475	—	18	5,493	5,487	23	5,650	5,650	5,650	
8,519	7	267	8,793	8,792	24	9,297	9,297	9,297	
<u>16,446</u>	<u>195</u>	<u>-71</u>	<u>16,570</u>	<u>14,751</u>	99	<u>13,317</u>	<u>13,218</u>	<u>13,218</u>	
177,821	5,337	5,561	188,719	184,864		186,851^(a)	185,088	185,088	
Distribution by Object									
Personal Services:									
140,902									
3,251 ^S	—	4,910	149,063	135,329		145,565	145,002	145,002	
				<u>13,618</u>		<u>16,057</u>	<u>16,057</u>	<u>16,057</u>	
<u>144,153</u>	<u>—</u>	<u>4,910</u>	<u>149,063</u>	<u>148,947</u>		<u>161,622</u>	<u>161,059</u>	<u>161,059</u>	
6,029	—	51	6,080	6,085		6,080	6,080	6,080	
5,802	—	1,703	7,505	7,499		6,282	5,782	5,782	
4,966	—	-580	4,386	4,366		4,814	4,814	4,814	
Special Purpose:									
—	219 ^R	-214	5	4	06	—	—	—	
962	386	-51	1,297	1,297	06	962	962	962	
—	—	—	—	—	06	210	210	210	
2,411	—	—	2,411	2,411	06	—	—	—	
225	—	-7	218	218	06	—	—	—	
—	731	—	—	—	07	1,014	1,014	1,014	
1,014	807 ^R	—	2,552	2,149	08	1,988	1,988	1,988	
1,988	1,006	—	2,994	1,930	09	356	356	356	
356	—	—	356	356	09	375	375	375	
375	—	—	375	375	09	—	—	—	
—	387	—	—	—	09	—	—	—	
—	873 ^R	-6	1,254	988	09	—	—	—	
350	—	—	350	350	09	—	—	—	
—	531 ^R	-531	—	—	11	—	—	—	
156	—	—	156	156	24	—	—	—	
—	22 ^R	-11	11	—	99	—	—	—	
2,792	—	—	2,792	1,119	99	—	—	—	
—	123	—	123	—	99	—	—	—	
<u>193</u>	<u>—</u>	<u>—</u>	<u>193</u>	<u>193</u>	99	<u>193</u>	<u>193</u>	<u>193</u>	
10,822	5,085	-820	15,087	11,546		5,098	5,098	5,098	
6,049	252	297	6,598	6,421		2,955	2,255	2,255	

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Year Ending June 30, 1994					Year Ending June 30, 1996			
Orig. & (S)Supplemental	Reapp. & (R)Recpts.	Transfers & (E)Emergencies	Total Available	Expended	Prog. Class.	1995 Adjusted Approp.	Requested	Recommended
OTHER RELATED APPROPRIATIONS								
265	—	—	265	233		265	265	265
15,000	—	—	15,000	15,000		9,000	9,000	9,000
<u>10,780</u>	<u>12,589</u>	<u>—</u>	<u>23,369</u>	<u>2,377</u>		<u>9,124</u>	<u>2,590</u>	<u>—</u>
203,866	17,926	5,561	227,353	202,474		205,240	196,943	194,353
<u>34,296</u>	<u>—</u>	<u>—</u>	<u>34,296</u>	<u>32,410</u>		<u>34,296</u>	<u>29,151</u>	<u>29,151</u>
238,162	17,926	5,561	261,649	234,884		239,536	226,094	223,504
Federal Funds								
668	163	3,487	4,318	3,166	06	75 ^S	160	160
—	—	392	392	299	07	—	—	—
	1,162					5,840		
12,667	10,056 ^R	-254	23,631	14,618	08	50 ^S	6,566	6,566
19,620								
459 ^S	17,818	-3,212	34,685	13,046	09	24,327	32,777	32,777
—	—	434	434	269	10	—	—	—
1,100								
82 ^S	929	—	2,111	526	24	1,065	1,100	1,100
<u>80</u>	<u>—</u>	<u>—</u>	<u>80</u>	<u>—</u>	99	<u>80</u>	<u>80</u>	<u>80</u>
34,676	30,128	847	65,651	31,924		31,437	40,683	40,683
All Other Funds								
—	2,634							
—	30,247 ^R	7,624	40,505	35,426	06	35,569	38,768	38,768
—	88	690	778	728	07	—	—	—
—	569							
—	102 ^R	—	671	200	08	100	120	120
—	1,917							
—	295 ^R	109	2,321	1,441	09	—	—	—
—	34	—	34	34	10	—	—	—
—	103	222	325	218	11	—	—	—
—	51	—	51	—	24	—	—	—
—	2,024							
—	1,076 ^R	172	3,272	1,130	99	—	—	—
—	<u>39,140</u>	<u>8,817</u>	<u>47,957</u>	<u>39,177</u>		<u>35,669</u>	<u>38,888</u>	<u>38,888</u>
272,838	87,194	15,225	375,257	305,985		306,642	305,665	303,075

Note: (a) The fiscal year 1995 appropriation has been adjusted for the allocation of the salary program, \$1,375,000 in appropriated receipts from Solid and Hazardous Waste Program fees, \$810,000 in appropriated receipts from State Medical Examiners Office fees, and has been reduced to reflect the transfer of funds to the Salary and Other Benefits Accounts.

LANGUAGE PROVISIONS

It is recommended that such additional amounts as may be required to carry out the provisions of the New Jersey Antitrust Act be appropriated from the General Fund; provided however, that any expenditures therefrom shall be subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that the unexpended balance as of June 30, 1995 in the revolving fund established under the "New Jersey Anti-Trust Act," P.L. 1970, c. 73 (C. 56:9-1 et seq.) be appropriated for the administration of the act and any expenditures therefrom shall be subject to the approval of the Director of the Division of Budget and Accounting.

- It is further recommended that the unexpended balance as of June 30, 1995 in the Victim Witness Advocacy Fund account, together with receipts derived pursuant to P.L. 1985, c. 407 be appropriated.
- It is further recommended that there be appropriated such sums as are collected pursuant to section 19 of P.L. 1981, c. 279 (C. 13:1E-67); section 3 of P.L. 1988, c. 61 (C. 58:10A-49); section 9 of P.L. 1970, c. 39 (C. 13:1E-9); section 2 of P.L. 1987, c. 158 (C. 13:1E-9.2); sections 20 and 24 of P.L. 1989, c. 34 (C. 13:1E-48.20 and 13:1E-48.24) and section 15 of P.L. 1987, c. 333 (C. 13:1E-191) as are required to pay awards authorized by these laws and for public awareness programs, subject to the approval of the Director of the Division of Budget and Accounting.
- It is further recommended that notwithstanding the provisions of any other law, funds obtained through seizure, forfeiture, or abandonment pursuant to any federal or State statutory or common law and proceeds of the sale of any such confiscated property or goods, be appropriated as required for matching additional federal funds as designated by the Attorney General; provided, however, that the expenditures thereof shall be subject to the approval of the Director of the Division of Budget and Accounting.
- It is further recommended that receipts in excess of the amount anticipated from license fees and/or audits conducted to insure compliance with the "Private Detective Act of 1939," P.L. 1939, c. 369 (C. 45:19-8 et seq.), be appropriated to defray the cost of this activity.
- It is further recommended that notwithstanding any other provisions of this act, receipts derived from the sale of helicopters as well as the unexpended balance of such sum as of June 30, 1995 be appropriated, subject to the approval of the Director of the Division of Budget and Accounting.
- It is further recommended that notwithstanding the provisions of section 14 of P.L. 1992, c. 188, that in addition to the amounts hereinabove, all fees and penalties collected by the Director of the Division of Alcoholic Beverage Control in excess of \$2,000,000 be appropriated for the purpose of offsetting additional operational costs of the Alcoholic Beverage Control Enforcement Bureau in the Division of State Police and the Division of Alcoholic Beverage Control, subject to the approval of the Director of the Division of Budget and Accounting.
- It is further recommended that the unexpended balance as of June 30, 1995 in the Drunk Driver Fund Program account together with any receipts in excess of the amount anticipated, be appropriated, subject to the approval of the Director of the Division of Budget and Accounting.
- It is further recommended that the amount hereinabove for the Drunk Driver Fund Program be payable out of the dedicated fund designated for this purpose and any amount remaining therein. If receipts to the fund are less than anticipated, the appropriation shall be reduced proportionately.
- It is further recommended that receipts derived pursuant to the New Jersey Medical Service Helicopter Response Act under P.L. 1992, c. 87 (C.39:3-82) be appropriated to the Division of State Police and the Department of Health to defray the operating costs of the program as authorized under P.L. 1986, c. 106 (C. 26:2K-35 et seq.). The unexpended balance as of June 30, 1995, be appropriated to the special capital maintenance reserve account for capital replacement and major maintenance of helicopter equipment and any expenditures therefrom shall be subject to the approval of the Director of the Division of Budget and Accounting.
- It is further recommended that notwithstanding section 3 of P.L. 1983, c. 392, (C. 13:1E-128), receipts derived from fees and penalties pursuant to the solid and hazardous waste industry disclosure law, P.L. 1983 c. 392 (C. 13:1E-126 et seq.) be appropriated for the cost of the administration of the act, and that such appropriation be allocated to the Department of Law and Public Safety and Department of Environmental Protection and Energy, subject to the approval of the Director of the Division of Budget and Accounting.
- It is further recommended that the amount hereinabove for the Noncriminal Record Checks be payable out of the dedicated fund designated for this purpose. If receipts to the fund are less than anticipated, the appropriation shall be reduced proportionately.
- It is further recommended that the unexpended balance as of June 30, 1995 in the Noncriminal Record Checks account together with any receipts in excess of the amount anticipated, be appropriated to defray the costs of this activity and for the purchase and equipping of new or replacement State Police vehicles, subject to the approval of the Director of the Division of Budget and Accounting.
- It is further recommended that the amount hereinabove for the Nuclear Emergency Response Program account be payable from receipts received pursuant to the assessment of electrical utility companies under P.L. 1981, c. 302 (C. 26:2D-37 et seq.). The unexpended balance as of June 30, 1995 in the Nuclear Emergency Response Program account shall be appropriated.
- It is further recommended that such sums as may be necessary be appropriated from the Special Fund for Civil Defense Volunteers established pursuant to section 15 of P.L. 1952, c. 12 (C. App. A:9-57.15).
- It is further recommended that the unexpended balance as of June 30, 1995 in the Boat Certification Program account, together with any receipts in excess of the amount anticipated, be appropriated.
- It is further recommended that the amount hereinabove for the Boat Certification Program be payable out of the dedicated fund designated for this purpose and any amount remaining therein. If receipts to the fund are less than anticipated, the appropriation shall be reduced proportionately.

LAW AND PUBLIC SAFETY

It is further recommended that in addition to the amounts hereinabove to the Divisions of State Police and Criminal Justice and the Office of the State Medical Examiner, there be appropriated to the respective State departments and agencies such sums as may be received or receivable from any instrumentality, municipality, or public authority for direct and indirect costs of all services furnished thereto, including the full cost of the 116th State Police Recruit Training class to be paid for by the various authorities which contract for State Police Services, except as to such costs for which funds have been included in appropriations otherwise made to the respective State departments and agencies as the Director of the Division of Budget and Accounting shall determine; provided, however, that payments from such instrumentalities, municipalities or authorities for employer contributions to the State Police and Public Employees' Retirement Systems shall not be appropriated and shall be paid into the General Fund.

It is further recommended that all registration fees, tuition fees, training fees, all receipts collected through Division mess hall operations and all other fees received for reimbursement for attendance at courses conducted by Division of State Police and Division of Criminal Justice personnel be appropriated, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that, notwithstanding the provisions of P.L. 1993, c. 220, the amount for the Safe and Secure Communities Program be used solely for police officers' salaries.

It is further recommended that the unexpended balance as of June 30, 1995 in the Safe and Secure Communities Program account, together with any fines and penalties collected pursuant to section 11 of P.L. 1993, c. 220 (C. 2C:43-3.2), be appropriated, subject to the approval of the Director of the Division of Budget and Accounting; provided, however, that these funds be used solely for police officers' salaries.

10. PUBLIC SAFETY AND CRIMINAL JUSTICE

13. SPECIAL LAW ENFORCEMENT ACTIVITIES

OBJECTIVES

1. To assure proper reporting of election campaign contributions and expenditures; to assure proper quarterly reporting by continuing political committees; to provide partial public funding and to enforce expenditure and contribution limits for gubernatorial election campaigns; to assure proper annual reporting of lobbyists' financial activity; to assure proper reporting of personal financial disclosure information by gubernatorial and legislative candidates; and to promote public dissemination of information concerning financing of elections and financial activity of lobbyists.
2. To insure propriety and preserve public confidence in the Executive Branch.
3. To regulate and control the alcoholic beverage and amusement games industries in order to foster moderation and responsibility in the use and consumption of alcoholic beverages, protect the citizens of the State by assuring lawful, proper and fair trade practices, and maintain the stability of the industries.
4. To supervise the conduct of thoroughbred and harness racing in New Jersey and to assure maximum revenue to the State.
5. To regulate and control boxing, wrestling and martial arts events in order to protect the safety and well-being of participants, and to ensure public confidence in the regulatory process and conduct of such events.
6. To ensure public confidence in the gaming industry by investigating and evaluating all prospective licensees, providing audits of casino operations and the prosecution of violations of the Casino Control Act.

PROGRAM CLASSIFICATIONS

17. **Election Law Enforcement.** Assures the reporting of contributions received and expenditures made in furtherance of the nomination, election or defeat of candidates for State, county and local public office or to aid or promote the

passage or defeat of a public question in an election; assures the quarterly reporting of receipts and expenditures by continuing political committees; provides partial public funding of gubernatorial elections; assures annual reporting of lobbyists' financial activity; assures proper reporting of personal financial disclosure information by gubernatorial and legislative candidates; and promotes public dissemination of information concerning financing of elections.

20. **Review and Enforcement of Ethical Standards.** Initiates, receives and reviews complaints concerning the conflicts-of-interest law and code of ethics violations against any State officer or employee in the Executive Branch. Conducts investigations, subpoenas witnesses and documents, and after thorough deliberation, issues findings that have the force of law. Coordinates a network of departmental ethics liaison officers for review and education functions within the departments of the Executive Branch. Administers and reviews financial disclosure statements to be filed pursuant to Executive Order No. 2 and the Casino Control Act.
21. **Regulation of Alcoholic Beverages.** Regulates and controls the manufacture, possession, storage, sale, transportation, use and disposition of alcoholic beverages to prevent injury to the public and to deter conditions or activities which are violative of the public interest; issues licensees to manufacturers, transporters, warehousemen and wholesalers of alcoholic beverages and to amusement games operators; issues various types of special permits and supervises State and municipal retail liquor licensing. Applicants, licensees and permit holders are investigated to determine their fitness to obtain and hold a license or permit. Jurisdiction in disciplinary proceedings is vested concurrently in the division and in the local issuing authority with respect to retail licensees and exclusively in the division with respect to State licensees or permittees, and in forfeiture proceedings. The Division adjudicates all appeals from the actions of local issuing authorities in all alcoholic beverage control matters.

22. Regulation of Racing Activities. Collects pari-mutuel taxes for the State, supervises mutual operations at all the tracks and grants permits for the conduct of running the thoroughbred and harness race meetings in the State where pari-mutuel wagering is allowed. The Commission allots annual race dates to existing permit holders. It licenses, fingerprints, photographs and screens all personnel working for or connected with track operations, including management, horsemen, owners and prospective stockholders, to insure that no one connected with racing has ever been convicted of a crime involving moral turpitude. It oversees the actual conduct of races, supervises the extraction of fluid and blood specimens from horses for chemical analysis and conducts initial hearings on appeals resulting from disciplinary actions that may lead to judicial proceedings at the appellate level.

27. State Athletic Control. Regulates all persons, practices and associations related to the operation of boxing, wrestling and martial arts events. Licenses and regulates promoters, officials and participants in boxing, wrestling and martial arts events and supervises the conduct of these activities. Regulates the physical and mental examination of all participants. Provides a "State Athletic Control Board Medical Advisory Council" to assist the Board in approving regulations, rules, and standards for the physical examination of participants and a "New Jersey Commission to Study Benefits to be provided to Professional Boxers." Reviews the professional boxing history of each participant. Evaluates qualifications and issues permits for all boxing, wrestling and martial arts events. Assures the timely collection of fees and taxes.

EVALUATION DATA

	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
PROGRAM DATA				
Election Law Enforcement				
Disclosure Reports Total	21,656	22,196	20,608	22,275
Campaign and quarterly	17,976	18,681	17,000	18,775
Lobbyists	3,390	3,505	3,400	3,500
Personal finance	290	10	208	—
Investigations	22	23	40	40
Civil Prosecutions	143	157	200	200
Public Assistance Requests	12,418	12,660	12,700	12,750
Photocopies	199,884	221,521	222,000	222,500
Review and Enforcement of Ethical Standards				
Hearings	2	2	3	3
Investigations	975	1,000	1,000	1,100
Financial Disclosure Reports	2,000	2,010	2,010	2,030
Regulation of Alcoholic Beverages				
Alcoholic Beverage Control Items Processed	96,205	100,143	95,306	95,306
Licenses (State Issued Only)	787	806	800	800
Permits	36,368	40,401	38,985	38,985
Penalties	336	530	415	415
Fees	58,714	58,406	55,106	55,106
Regulation of Racing Activities				
Racing Days Allotted	768	746	734	718
Licenses Issued	23,492	22,597	22,000	21,500
Fingerprints Taken	8,543	10,000	6,784	6,200
Samples Taken	32,590	27,307	24,956	24,412
Number of Tests Performed on Samples	847,340	791,903	723,724	707,948
Breathalyzer Tests	2,295	2,238	2,202	2,154
Simulcasting Programs Allotted	2,139	2,259	2,200	2,154
Rulings Issued	2,846	2,993	3,303	3,138
State Athletic Control				
Total Number of Shows and Licensees	1,802	1,988	2,004	2,004
Professional Boxing Shows	50	38	45	45
A.B.F. Boxing Shows	24	24	24	24
Wrestling Shows	43	51	60	60
Professional Boxers Licensed	420	306	306	306
Professional Wrestlers Licensed	250	219	219	219
Licenses (Other)	1,015	1,350	1,350	1,350

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	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
PERSONNEL DATA				
Position Data				
Filled Positions by Funding Source				
State Supported	150	171	170	85
All Other	5	4	4	98
Total Positions	155	175	174	183
Filled Positions by Program Class				
Election Law Enforcement	22	29	23	28
Review and Enforcement of Ethical Standards	6	7	7	7
Regulation of Alcoholic Beverages	37	45	51	50
Regulation of Racing Activities	85	85	83	92
State Athletic Control	5	5	6	6
Total Positions	155	175	174	183

Note: Actual fiscal years 1993 and 1994 and Revised fiscal year 1995 position data reflect actual payroll counts. The Budget Estimate for fiscal year 1996 reflects the number of positions funded.

APPROPRIATIONS DATA (thousands of dollars)

Year Ending June 30, 1994					Year Ending June 30, 1996				
Orig. & (S)Supple- mental	Reapp. & (R)Recpts.	Transfers & (E)Emer- gencies	Total Available	Expended	Prog. Class.	1995 Adjusted Approp.	Requested	Recom- mended	
Distribution by Program									
1,778	163	-34	1,907	1,480	Election Law Enforcement	17	1,417	1,417	1,417
316	—	3	319	289	Review and Enforcement of Ethical Standards	20	335	335	335
1,658	2,880	-215	4,323	4,308	Regulation of Alcoholic Beverages	21	1,704	1,704	1,704
3,099	1	162	3,262	3,261	Regulation of Racing Activities	22	2,885	—	—(a)
434	35	-26	443	436	State Athletic Control	27	514	—	—(b)
<u>7,285</u>	<u>3,079</u>	<u>-110</u>	<u>10,254</u>	<u>9,774</u>	Total Appropriation		6,855(c)	3,456	3,456
Distribution by Object									
Personal Services:									
5,595	—	2,818	8,413	8,295	Salaries and Wages		5,695	2,845	2,845
5,595	—	2,818	8,413	8,295	Total Personal Services		5,695	2,845	2,845
173	—	-4	169	182	Materials and Supplies		202	113	113
631	—	116	747	694	Services Other Than Personal		650	368	368
176	—	-8	168	164	Maintenance and Fixed Charges		163	50	50
Special Purpose:									
—	39 ^R	-39	—	—	Election Law Enforcement	17	—	—	—
565	—	—	565	280	Gubernatorial Public Finance Program	17	—	—	—
—	57 ^R	-48	9	—	Lobbying Annual Fees	17	—	—	—
15	—	—	15	14	Per Diem Payment to Members of Election Law Enforcement Commission	17	15	15	15
—	2,880 ^R	-2,880	—	—	Regulation of Alcoholic Beverages	21	—	—	—
—	33 ^R	-31	2	—	State Athletic Control Board	27	—	—	—
580	3,009	-2,998	591	294	Total Special Purpose		15	15	15
130	70	-34	166	145	Additions, Improvements and Equipment		130	65	65

OTHER RELATED APPROPRIATIONS

<u>7,800</u>	<u>—</u>	<u>—</u>	<u>7,800</u>	<u>7,695</u>	Total Gubernatorial Elections Fund - Direct State Services	<u>—</u>	<u>—</u>	<u>—</u>
15,085	3,079	-110	18,054	17,469	TOTAL STATE APPROPRIATIONS	6,855	3,456	3,456

LAW AND PUBLIC SAFETY

Year Ending June 30, 1994					Year Ending June 30, 1996			
Orig. & (S)Supple- mental	Reapp. & (R)Recpts.	Transfers & (E)Emer- gencies	Total Available	Expended	Prog. Class.	1995 Adjusted Approp.	Requested	Recom- mended
—	—	42	42	37	Federal Funds			
—	—	42	42	37	21	—	—	—
					Regulation of Alcoholic Beverages			
					Total Federal Funds			
					All Other Funds			
—	1,035 6,305 ^R	-143	7,197	6,439	22	6,039	10,397	10,397
					Regulation of Racing Activities			
—	70 ^R	—	70	60	27	—	618	618
					State Athletic Control			
—	7,410	-143	7,267	6,499	Total All Other Funds			
15,085	10,489	-211	25,363	24,005	GRAND TOTAL			
						12,894	14,471	14,471

- Notes: (a) The Regulation of Racing Activities has been transferred to a dedicated funding source.
 (b) The State Athletic Control Board has been transferred to a dedicated funding source.
 (c) The fiscal 1995 appropriation has been adjusted for the allocation of the salary program and has been reduced to reflect the transfer of funds to the salary and other benefits accounts.

LANGUAGE PROVISIONS

It is recommended that notwithstanding the provisions of section 14 of P.L. 1992, c. 188, that in addition to the amounts hereinabove, all fees and penalties collected by the Director of the Division of Alcoholic Beverage Control in excess of \$2,000,000, be appropriated for the purpose of offsetting additional operational costs of the Alcoholic Beverage Control Enforcement Bureau in the Division of State Police and the Division of Alcoholic Beverage Control, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that registration fees, tuition fees, training fees, and other fees received for reimbursement for attendance at courses administered or conducted by the Division of Alcoholic Beverage Control be appropriated for program costs.

It is further recommended that all fees, fines, and penalties collected pursuant to P.L. 1973, c.83 (C.19:44A-1 et al.), and section 3 of P.L. 1981, c.150 (C.52:13C-22.2) be appropriated for the purpose of offsetting additional operational costs of the Election Law Enforcement Commission, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that notwithstanding the provision hereinabove amounts received pursuant to P.L. 1971 c.183 (C.52:13C-18 et seq.) be appropriated for the purpose of offsetting additional operating costs of the Election Law Enforcement Commission, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that of the receipts derived from the regulation, supervision, and licensing of all New Jersey horse racing industry activities and functions, an amount be appropriated for the purpose of offsetting the costs of the administration and operation of the Division of Regulation of Racing Activities and the New Jersey State Police Equine Unit, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that of the receipts derived from the regulation, supervision, and licensing of all State Athletic Control Board activities and functions, an amount be appropriated for the purpose of offsetting the costs of the administration and operation of the State Athletic Control Board, subject to the approval of the Director of the Division of Budget and Accounting.

10. PUBLIC SAFETY AND CRIMINAL JUSTICE

19. CENTRAL PLANNING, DIRECTION AND MANAGEMENT

OBJECTIVES

1. To develop and maintain library resources and to provide information resource/retrieval services to selected agencies within the Department of Law and Public Safety.
2. To maximize management and legal services necessary to marshal efficiently, effectively and economically State and federal resources.

PROGRAM CLASSIFICATIONS

88. **Central Library Services.** Provides for the purchase, preparation and organization of books, periodicals and other library materials into an integrated collection for selected agencies of the Department of Law and Public Safety. Provides reference, research and document retrieval services including on-line searches of commercial computerized data bases as well as organization and retrieval of in-house

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memoranda of law. Coordinates requests for research materials within the Department and coordinates the development of Department library collections and research services with those of the State Library and those maintained by other State agencies.

regulations; directs the centralized financial, employee, special personnel, and other management services necessary to marshal State and federal resources in order to implement policies and maximize the delivery of services.

99. **Management and Administrative Services.** Formulates and implements Departmental policies; promulgates rules and

EVALUATION DATA

	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
PERSONNEL DATA				
Affirmative Action Data				
Male Minority	735	739	753	775
Male Minority %	8.5	8.6	9.0	9.2
Female Minority	1,093	1,090	1,050	1,071
Female Minority %	12.6	12.7	12.5	12.7
Total Minority	1,828	1,829	1,803	1,839
Total Minority %	21.1	21.3	21.4	21.8
Position Data				
Filled Positions by Funding Source				
State Supported	116	109	111	116
Total Positions	116	109	111	116
Filled Positions by Program Class				
Central Library Services	6	6	4	6
Planning, Management and General Support	110	103	107	110
Total Positions	116	109	111	116

Note: Actual fiscal years 1993 and 1994 and Revised fiscal year 1995 position data reflect actual payroll counts. The Budget Estimate for fiscal year 1996 reflects the number of positions funded.

APPROPRIATIONS DATA (thousands of dollars)

Year Ending June 30, 1994					Year Ending June 30, 1996			
Orig. & (S)Supple- mental	Reapp. & (R)Recpts.	Transfers & (E)Emer- gencies	Total Available	Expended	Prog. Class.	1995 Adjusted Approp.	Requested	Recom- mended
562	—	81	643	625				
6,151	1	71	6,223	6,065				
6,713	1	152	6,866	6,690				
					Distribution by Program			
					88	586	586	586
					99	6,606	6,606	6,606
						7,192(a)	7,192	7,192
					Distribution by Object			
					Personal Services:			
						5,901	5,901	5,901
						5,901	5,901	5,901
						423	393	393
						467	467	467
						110	129	129
					Special Purpose:			
					99	198	198	198
						198	198	198
						93	104	104

OTHER RELATED APPROPRIATIONS

—	8	1	9	1	Federal Funds			
					Management and Administrative Services	99	—	—
	8	1	9	1	Total Federal Funds		—	—

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Year Ending June 30, 1994					Year Ending June 30, 1996			
Orig. & (S) Supplemental	Reapp. & (R) Recpts.	Transfers & (E) Emergencies	Total Available	Expended	Prog. Class.	1995 Adjusted Approp.	Requested	Recommended
					All Other Funds			
—	1,658 1,111 ^R	—690	2,079	150	Management and Administrative Services	99	—	—
—	2,769	—690	2,079	150	Total All Other Funds		—	—
6,713	2,778	—537	8,954	6,841	GRAND TOTAL		7,192	7,192

Note: (a) The fiscal year 1995 appropriation has been adjusted for the allocation of the salary program and has been reduced to reflect the transfer of funds to the Salary and Other Benefits accounts.

LANGUAGE PROVISIONS

It is recommended that notwithstanding the provisions of any other law or regulation to the contrary, funds obtained through seizure, forfeiture, or abandonment pursuant to any federal or State statutory or common law, and the proceeds of the sale of any such confiscated property or goods, except for such funds as are dedicated pursuant to P.L. 1993, c.277, be appropriated for law enforcement purposes designated by the Attorney General.

It is further recommended that the Attorney General shall provide the Director of the Division of Budget and Accounting, the Senate Budget and Appropriations Committee and the Assembly Appropriations Committee, or the successor committees thereto, with written reports on August 1, 1995 and February 1, 1996, of the use and disposition by State law enforcement agencies of any interest in property or money seized, or proceeds resulting from seized or forfeited property, and any interest or income earned thereon, arising from any State law enforcement agency involvement in a surveillance, investigation, arrest or prosecution involving offenses under N.J.S. 2C:35-1 et seq. and N.J.S. 2C:36-1 et seq. leading to such seizure or forfeiture. The reports shall specify for the preceding period of the fiscal year the type, approximate value, and disposition of the property seized and the amount of any proceeds received or expended, whether obtained directly or as contributive share, including, but not limited to the use thereof for asset maintenance, forfeiture prosecution costs, costs of extinguishing any perfected security interest in seized property and the contributive share of property and proceeds of other participating local law enforcement agencies.

It is further recommended that penalties, fines, and other fees collected pursuant to N.J.S. 2C:35-20 and deposited in the State Forensic Laboratory Fund, together with the unexpended balance as of June 30, 1995 be appropriated to defray additional laboratory related administration and operational expenses of the "Comprehensive Drug Reform Act of 1987," P.L. 1987, c. 106 subject to the approval of the Director of the Division of Budget and Accounting.

70. GOVERNMENT DIRECTION, MANAGEMENT AND CONTROL

74. GENERAL GOVERNMENT SERVICES

OBJECTIVES

To provide legal services and counsel to all officers, departments, agencies and instrumentalities of State government, as well as County Boards of Election and Taxation.

PROGRAM CLASSIFICATIONS

12. **Legal Services.** Provides day-to-day counseling and advice, renders written legal opinions on questions concerning

constitutional and statutory authority and operations, makes appearances at State hearings, and represents the State in litigation and appeals in both State and Federal courts. Services include representing the State in all claims brought against the State and its employees for personal injury, property damage and contract claims, as well as prosecuting all claims for property damage on behalf of the State.

EVALUATION DATA

PROGRAM DATA	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
Legal Services				
Appeals pending	1,169	1,324	1,522	1,750
Appeals disposed	1,402	1,500	1,662	1,912
Formal administrative agency advice pending	47	26	49	51
Administrative agency advice completed	160	168	206	216
Litigation pending	12,160	13,129	13,264	13,297
Litigation concluded	6,483	6,807	7,787	8,176

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	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
Administrative hearings pending	3,307	3,822	4,169	4,377
Administrative hearings concluded	2,392	2,512	2,250	2,363
Workers Compensation pending	4,050	3,627	3,364	3,196
Workers Compensation completed	1,956	2,054	1,459	1,474
Second Injury pending	3,770	4,266	4,984	5,482
Second Injury completed	962	1,010	1,025	1,076

PERSONNEL DATA

Position Data

Filled Positions by Funding Source

	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
State Supported	701	769	770	821
All Other	82	88	74	66
Total Positions	783	857	844	887(a)

Filled Positions by Program Class

Legal Services	783	857	844	887
Total Positions	783	857	844	887(a)

Notes: Actual fiscal year 1993 and 1994 and Revised fiscal year 1995 position data reflect actual payroll counts. The Budget Estimate for fiscal year 1996 reflects the number of positions funded.

(a) The funded position counts for fiscal year 1996 are based upon estimated legal service reimbursements from client agencies. These counts are subject to negotiated client agency agreements and the actual funded position counts could change.

APPROPRIATIONS DATA (thousands of dollars)

Year Ending June 30, 1994					Year Ending June 30, 1996			
Orig. & (S)Supple- mental	Reapp. & (R)Recpts.	Transfers & (E)Emer- gencies	Total Available	Expended	Prog. Class.	1995 Adjusted Approp.	Requested	Recom- mended
17,067	25,745	-19	42,793	42,744				
17,067	25,745	-19	42,793	42,744				
(—)	(25,743)	570	(25,173)	(25,151)				
(—)	(25,743)	570	(25,173)	(25,151)				
17,067	2	551	17,620	17,593				
Distribution by Program								
					12	47,192	43,635	43,635
						47,192	43,635	43,635
LESS:								
						(28,952)	(25,395)	(25,395)
						(28,952)	(25,395)	(25,395)
						18,240 ^(a)	18,240	18,240
Distribution by Object								
Personal Services:								
15,596	—	277	15,873	15,873		16,786	16,786	16,786
15,596	—	277	15,873	15,873		16,786	16,786	16,786
153	—	68	221	220		153	153	153
922	—	21	943	918		922	922	922
346	—	90	436	436		329	329	329
50	2	95	147	146		50	50	50
17,067	2	551	17,620	17,593		18,240	18,240	18,240
—	25,743	-570	25,173	25,151				
						28,952	25,395	25,395
						47,192	43,635	43,635
						(28,952)	(25,395)	(25,395)

Year Ending June 30, 1994					Year Ending June 30, 1996				
Orig. & (S) Supplemental	Reapp. & (R) Recpts.	Transfers & (E) Emergencies	Total Available	Expended	Prog. Class.	1995 Adjusted Approp.	Requested	Recommended	
OTHER RELATED APPROPRIATIONS									
All Other Funds									
—	220 5,426 ^R	—	5,646	5,512	Legal Services	12	5,728	4,416	4,416
—	5,646	—	5,646	5,512	<i>Total All Other Funds</i>		5,728	4,416	4,416
17,067	5,648	551	23,266	23,105	GRAND TOTAL		23,968	22,656	22,656

Note: (a) The fiscal year 1995 appropriation has been adjusted for the allocation of the salary program and has been reduced to reflect the transfer of funds to the Salary and Other Benefits accounts.

LANGUAGE PROVISIONS

It is recommended that in addition to the \$29,811,024 attributable to Reimbursements from Other Sources and the corresponding additional amount associated with employee fringe benefit costs, there be appropriated such sums as may be received or receivable from any instrumentality or public authority for direct or indirect costs of legal services furnished thereto and attributable to a change in or the addition of a client agency agreement, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that the Director of the Division of Budget and Accounting be empowered to credit or transfer to the General Fund from any other department, branch or non-State fund source, out of funds appropriated thereto, such funds as may be required to cover the costs of legal services attributable to such other department, branch or non-State fund source as the Director of the Division of Budget and Accounting shall determine. Receipts in any non-State funds shall be appropriated for the purpose of such transfer.

It is further recommended that notwithstanding section 3 of P.L. 1983, c. 392, receipts derived from fees pursuant to the Solid and Hazardous Waste Industry Disclosure Law (C13:1E-126 et seq.) be appropriated for the cost of the administration of the act, and that such appropriation be allocated to the Department of Law and Public Safety and the Department of Environmental Protection, subject to the approval of the Director of the Division of Budget and Accounting.

**80. SPECIAL GOVERNMENT SERVICES
82. PROTECTION OF CITIZENS' RIGHTS**

OBJECTIVES

- To assure fair, equitable and competent treatment of the consumer in practices relating to the acquisition of goods and services, and the use of professional and occupational services.
- To assure equal opportunity in employment, housing, public accommodations and the extension of credit or making of loans.
- To compensate innocent victims of violent crimes.

PROGRAM CLASSIFICATIONS

14. **Consumer Affairs.** Protects the rights of the consumer and provides uniform enforcement of public protection laws. Provides executive leadership and centralized administrative and support services for all the bureaus, offices, commissions, sections and professional boards and advisory committees. Directs efforts toward the prevention of fraud and unfair dealings in advertising and/or sales techniques; regulates the buying and selling of securities and analyzes corporate takeover proposals; establishes uniform standards and checks for compliance with those standards; regulates fund raising

organizations; licenses and regulates employment agencies and counselors; regulates the conduct of bingo games and raffles; and performs field inspections and investigations for the professional and occupational boards. Institutes hearings to determine if violations have occurred and/or to assess penalties for violations of the public protection laws.

The New Jersey Cemetery Board ensures that those companies that are certified in this State continue to comply with all applicable laws and regulations, ensure all persons directly or indirectly with this industry are properly licensed, and investigate and resolve all written complaints in a timely manner.

15. **Operation of State Professional Boards.** Completely financed from receipts, the boards regulate the practices of the respective professions, occupations and trades for protection of the consumer public; prescribe standards of conduct and performance; pass on qualifications of applicants for licensure by examination, evaluation of experience, and/or endorsement of credentials; certify the training programs of certain schools and agencies; and hear complaints on violations of statutory provisions and determine penalties for violators.

LAW AND PUBLIC SAFETY

16. **Protection of Civil Rights.** Protects all persons in their civil rights; prevents and eliminates practices of discrimination against persons because of race, creed, color, national origin, ancestry, age, sex, marital status, mental or physical handicap, nationality or their liability for service in the armed forces of the United States; investigates complaints originated by individuals and initiates complaints of its own to eliminate discriminatory patterns and practices. Conciliation conferences and public hearings are used to remedy acts of

discrimination. Enforces the Multiple Dwelling Reporting Rule and conducts "A95" civil rights reviews.

19. **Violent Crimes Compensation.** Conducts hearings on applications for compensation for personal injury or death resulting from violent crimes. Awards not to exceed \$25,000 are granted to the innocent victim, the dependents of the deceased innocent victim, or to any person responsible for the maintenance of the innocent victim.

EVALUATION DATA

	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
PROGRAM DATA				
Consumer Affairs				
Weights and Measures				
Licenses and permits issued	1,706	2,539	2,600	2,750
Devices tested	192,129	399,285	450,000	450,000
Penalties collected	\$404,619	\$612,870	\$625,000	\$650,000
Commodity checks	306,111	537,109	550,000	600,000
Lumber inspections	145,169	353,158	400,000	450,000
Securities Bureau				
Special investigations	89	93	100	100
Inquiries	41,696	46,778	50,000	55,000
Hearings and conferences	50	50	50	50
Applications	2,210	127,216	130,000	130,000
Administrative orders	67	78	80	85
Registrations	83,087	95,149	100,000	100,000
Consumer Protection Programs				
Mail Received	11,175	12,600	12,750	13,000
Consumer Complaints Opened	1,975	2,105	2,300	2,300
Consumer Complaints Closed	1,616	3,390	2,100	2,100
Value of Restitutions Made	\$2,367,417	\$3,097,263	\$3,000,000	\$3,000,000
Penalties collected	\$299,352	\$313,220	\$500,000	\$500,000
Number of Controlled Dangerous Substance Manufacturers Registered	—	33,000	33,000	33,000
New Jersey Cemetery Board				
Cemetery Companies Certified	—	—	—	390 ^(a)
Operation of State Professional Boards				
Licenses in Force (end of year)				
Certified Public Accountants	21,620	21,193	21,000	21,000
Architects	7,155	6,896	6,750	6,500
Dentists and Dental Hygienists	19,323	17,648	17,600	17,500
Mortuary Science	2,594	2,570	2,550	2,500
Professional Engineers and Land Surveyors	20,695	20,541	20,500	20,500
Medical Examiners	33,183	31,615	31,000	30,000
Nursing	152,767	158,148	158,000	158,000
Optometrists	2,397	3,030	3,100	3,500
Pharmacy	12,133	11,748	11,500	11,500
Veterinary Medical Examiners	1,849	1,871	1,900	1,900
Shorthand Reporting	1,176	1,238	1,250	1,250
Ophthalmic Dispensers and Ophthalmic Technician	1,593	1,528	1,500	1,500
Cosmetology and Hairstyling	71,247	75,581	76,000	76,000
Professional Planners	3,593	3,003	3,000	2,800
Electrical Contractors	15,781	15,243	15,000	15,000
Psychological Examiners	2,503	2,515	2,550	2,550
Master Plumbers	6,720	6,612	6,500	6,550
Marriage Counselor Examiners	985	1,018	1,050	4,000
Chiropractic Examiners	2,772	2,779	2,780	2,800
Public Movers and Warehousemen	391	392	390	390
Physical Therapists	4,438	4,525	4,600	4,600
Audiology and Speech Pathology	2,443	2,462	2,465	2,500

LAW AND PUBLIC SAFETY

	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
Real Estate Appraisal	2,529	2,994	3,000	3,500
Respiratory Care	2,238	2,471	2,475	2,500
Social Work Examiners	12,000	12,000	15,000	20,000
Orthotics and Prosthetics	200	200	150	150
Occupational Therapists	—	—	1,800	1,800
Protection of Civil Rights				
Caseload				
Cases received (docketed)	2,159	1,919	1,920	1,920
Cases closed (resolved)	1,952	1,744	1,650	1,650
Ending balance (cumulative)	2,948	3,124	3,394	3,664
Complaints received (not docketed)	11,460	10,052	10,050	10,050
Monetary awards	\$2,407,158	\$1,760,242	\$1,760,000	\$1,760,000
Violent Crimes Compensation				
Claims pending, July 1	7,444	7,813	6,757	5,597
Claims received	3,395	3,138	3,240	3,250
Claims concluded	3,026	4,194	4,400	4,450
Approved for payment	691	1,439	1,600	1,600
Denied	2,235	2,755	2,800	2,850
Ending balance, June 30	7,813	6,757	5,597	4,397
Average award	\$3,860	\$4,267	\$4,300	\$4,300
PERSONNEL DATA				
Position Data				
Filled Positions by Funding Source				
State Supported	565	647	628	687
Federal	13	8	7	8
Total Positions	578	655	635	695
Filled Positions by Program Class				
Consumer Affairs	266	346	331	381
Operation of State Professional Boards	170	169	166	171
Protection of Civil Rights	90	83	82	87
Violent Crimes Compensation Board	52	57	56	56
Total Positions	578	655	635	695

Notes: Actual fiscal year 1993 and 1994 and Revised fiscal year 1995 position data reflect actual payroll counts. The Budget Estimate for fiscal year 1996 reflects the number of positions funded.

(a) The New Jersey Cemetery Board is recommended for transfer from the New Jersey Department of Banking to the Department of Law and Public Safety, Division of Consumer Affairs.

APPROPRIATIONS DATA (thousands of dollars)

Year Ending June 30, 1994					Year Ending June 30, 1996				
Orig. & (S)Supple- mental	Reapp. & (R)Recpts.	Transfers & (E)Emer- gencies	Total Available	Expended		Prog. Class.	1995 Adjusted Approp.	Requested	Recom- mended
Distribution by Program									
6,091	4,769	-63	10,797	10,749	Consumer Affairs	14	13,025	13,112	13,112 (a)
868	183	—	1,051	737	Board of Accountancy	15	824	824	824
849	178	—	1,027	640	Board of Architects and Certified Landscape Architects	15	857	857	857
826	147	—	973	893	Board of Dentistry	15	833	833	833
265	65	—	330	305	Board of Mortuary Science	15	268	268	268
982	186	—	1,168	939	Board of Professional Engineers and Land Surveyors	15	993	993	993
4,393	618	—	5,011	4,711	Board of Medical Examiners	15	4,423	4,423	4,423
2,134	994	—	3,128	2,945	Board of Nursing	15	2,150	2,150	2,150
229	106	-1	334	257	Board of Optometrists	15	232	232	232
701	597	—	1,298	1,267	Board of Pharmacy	15	706	706	706

LAW AND PUBLIC SAFETY

Year Ending June 30, 1994						Year Ending June 30, 1996			
Orig. & (S) Supplemental	Reapp. & (R) Recpts.	Transfers & (E) Emergencies	Total Available	Expended	Prog. Class.	1995 Adjusted Approp.	Requested	Recommended	
173	82	—	255	214	Board of Veterinary Medical Examiners	15	174	174	174
62	63	—	125	105	Board of Shorthand Reporting	15	63	63	63
204	91	—	295	182	Board of Examiners of Ophthalmic Dispensers and Ophthalmic Technicians	15	207	207	207
1,346	764	—	2,110	1,831	Board of Cosmetology and Hairstyling	15	1,363	1,363	1,363
242	132	—	374	58	Board of Professional Planners	15	243	243	243
432	98	—	530	467	Board of Examiners of Electrical Contractors	15	438	438	438
256	59	—	315	268	Board of Psychological Examiners	15	257	257	257
323	103	—	426	361	Board of Examiners of Master Plumbers	15	325	325	325
119	35	1	155	122	Board of Marriage Counselor Examiners	15	120	120	120
305	126	—	431	395	Board of Chiropractic Examiners	15	309	309	309
238	88	—	326	287	Board of Public Movers and Warehousemen	15	241	241	241
270	71	—	341	295	Board of Physical Therapy	15	274	274	274
128	36	—	164	103	Audiology and Speech—Language Pathology Advisory Committee	15	131	131	131
628	126	—	754	502	State Real Estate Appraiser Board	15	557	557	557
320	96	—	416	262	State Board of Respiratory Care	15	273	273	273
639	162	-178	623	458	State Board of Social Work Examiners	15	542	542	542
50	—	—	50	14	Orthotics and Prosthetics Board	15	50	50	50
—	—	—	—	—	Occupational Therapy and Therapy Assistants	14	101	101	101
3,219	24	63	3,306	3,280	Protection of Civil Rights	16	3,514	3,514	3,514
5,164	6,573	-39	11,698	7,432	Violent Crimes Compensation	19	5,129	5,129	5,129
31,456	16,572	-217	47,811	40,079	Total Appropriation		38,622^(b)	38,709	38,709
Distribution by Object									
Personal Services:									
13,394	5 ^R	3,189	16,588	14,626	Salaries and Wages		13,526	13,613	13,613
—	—	—	—	1,630	Employee Benefits		—	—	—
13,394	5	3,189	16,588	16,256	Total Personal Services		13,526	13,613	13,613
608	439 ^R	-120	927	572	Materials and Supplies		558	508	508
10,489	31	2,519	13,039	11,047	Services Other Than Personal		9,984	10,036	10,036
913	—	1,039	1,952	1,609	Maintenance and Fixed Charges		827	797	797
Special Purpose:									
—	731 ^R	-731	—	—	Consumer Affairs	14	—	—	—
—	488 ^R	-293	195	195	Controlled Dangerous Substance Registration Program	14	—	—	—
—	—	—	—	—	Consumer Affairs Legalized Games of Chance	14	1,390	1,390	1,390
2,420	19	3,054 ^R	5,159	5,148	Securities Enforcement Fund	14	5,398	5,398	5,398
—	—	—	—	—	Consumer Affairs Weights and Measures Program	14	2,612	2,612	2,612
—	—	—	—	—	Consumer Affairs Charitable Registrations Program	14	695	695	695
—	2,344	—	330	—	Operation of State Professional Boards	15	—	—	—
—	2,831 ^R	-4,845	330	—					

LAW AND PUBLIC SAFETY

It is further recommended that receipts in excess of the amount anticipated, be appropriated to the Securities Enforcement Fund program account to offset the cost of operating this program, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that receipts in excess of the amount anticipated, be appropriated to the Controlled Dangerous Substance Registration program for the purpose of offsetting the costs of the administration and operation of the program, subject to the approval of the Director of the Division of Budget and Accounting. If receipts are less than anticipated, the appropriation shall be reduced proportionately.

It is further recommended that receipts in excess of the amount anticipated derived pursuant to R.S. 51:1-1 et seq. from the operations of the Division of Consumer Affairs Office of Weights and Measures program be appropriated for the purposes of offsetting the operational costs of the program, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that receipts in excess of the amount anticipated derived pursuant to P.L. 1954, c. 7 (C.5:8-1 et seq.) from the operations of the Division of Consumer Affairs Legalized Games of Chance program, be appropriated for the purpose of offsetting the operational costs of the program, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that receipts in excess of the amount anticipated derived pursuant to P.L. 1994, c. 16 (C.45:17A-18 et seq.) from the operations of the Division of Consumer Affairs Charitable Registration and Investigation program, be appropriated for the purpose of offsetting the operational costs of the program, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that amount hereinabove for each of the several State professional boards, advisory boards, and committees shall be provided from receipts of those entities and any receipts in excess of the amounts specifically provided to each of the entities be appropriated. The unexpended balances as of June 30, 1995 be appropriated, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that receipts derived from the sale of films, pamphlets, and other educational materials developed or produced by the Division of Civil Rights be appropriated to defray production costs.

It is further recommended that receipts derived from the provision of copies of transcripts and other materials related to officially docketed cases be appropriated.

It is further recommended that notwithstanding the provisions of section 2 of P.L. 1983 c. 412 (C.10:5-14.1a) any receipts derived from the assessment of fines and penalties pursuant to P.L. 1945 c. 169 (C.10:5-1 et seq.), be appropriated to the Division on Civil Rights for additional operational costs, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that the sum hereinabove for Claims—Victims of Violent Crimes be available for payment of awards applicable to claims filed in prior fiscal years.

It is further recommended that receipts derived from assessments under section 2 of P.L. 1979, c. 396 (C. 2C:43-3.1) in excess of the amount anticipated and the unexpended balance as of June 30, 1995 be appropriated for payment of claims of victims of violent crimes pursuant to P.L. 1971, c. 317 (C. 52:4B-1 et seq.) and additional board operational costs up to \$1,000,000, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that the unexpended balances as of June 30, 1995 in the Office of Victim-Witness Assistance and in the Victim and Witness Advocacy Fund pursuant to section 2 of P.L. 1979, c.396 (C. 2C:43-3.1) be appropriated.

It is further recommended that receipts derived from licensing fees pursuant to Section 9 of P.L. 1990, c.32 (2C:58-5) and registration fees pursuant to Section 11 of P.L. 1990 c.32 (2C:58-12) and the unexpended balance as of June 30, 1995 be appropriated for payment of claims for victims of violent crime pursuant to P.L. 1971, c.317 (C. 52:4B-1, et. seq.) and additional board operational costs subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that receipts derived from assessments pursuant to section 2 of P.L. 1979, c. 396 (C. 2C:43-3.1) and the unexpended balance as of June 30, 1995 in the Criminal Disposition and Revenue Collection Fund program account, be appropriated for the purpose of offsetting the costs of the design, development, implementation and operation of the Criminal Disposition and Revenue Collection program, subject to the approval of the Director of the Division of Budget and Accounting.

240,342	24,991	5,937	271,270	259,000	Total Appropriation, Department of Law and Public Safety	257,760	252,685	252,685
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