

ORDINANCE OF THE CITY OF GLOUCESTER CITY

COUNTY OF CAMDEN, STATE OF NEW JERSEY

#O / 7 -2011

PUBLIC CONTRACTING ("PAY-TO-PLAY") REFORM ORDINANCE

BE IT ENACTED BY THE CITY OF GLOUCESTER CITY

WHEREAS, professional business entities are exempt from public bidding requirements; and

WHEREAS, it has become common for professional business entities to make substantial political contributions to the election campaigns of the local government elected officers who are ultimately responsible for awarding professional service contracts or other contracts or agreements which are not subject to public bidding; and

WHEREAS, substantial local political contributions from professionals receiving discretionary contracts from the elected officials who receive such contributions raise reasonable concerns on the part of the taxpayers as to their trust in the process of local government, if not the quality or cost of services received; and

WHEREAS, pursuant to NJSA 40A:11-5 and NJSA 40:48-2, municipalities have the right to establish rules and procedures for contracting with professional business entities.

NOW, THEREFORE, BE IT RESOLVED that the policy of the City of Gloucester City will be to set maximum amounts professional business entities may contribute politically beyond which they become ineligible to receive a public professional service contract from the City of Gloucester City.

SECTION 1

Prohibition on Awarding Public Contracts to Certain Contributors

- (a) Any other provision of law to the contrary notwithstanding, the municipality or any of its purchasing agents or agencies or those of its independent authorities, as the case may be, shall not enter into an agreement or otherwise contract to procure professional, banking, insurance coverage services or any other consulting services, including those awarded pursuant to a "fair and open" process from any professional business entity, if that entity has solicited or made any contribution of money, or pledge of a contribution, including in-kind contributions, to any Gloucester City municipal candidate or holder of the public office having ultimate responsibility for the award of the contract, or campaign committee supporting such candidate or officeholder, or to any Gloucester City or Camden County party committee, or to any political action committee (PAC) or candidate committee that regularly engages in, or whose primary purpose is the support of municipal elections and/or municipal parties in excess of the thresholds specified in subsection (c) within one calendar year immediately preceding the date of the contract or agreement.
- (b) No professional business entity which enters into negotiations for, or agrees to, any contract or agreement with the municipality or any department or agency thereof or of its independent authorities for the rendition of professional, banking or insurance coverage services or any other consulting services, including those awarded pursuant to a "fair and open" process, shall solicit or make any contribution of money, or pledge of a contribution, including in-kind

contributions, to any Gloucester City municipal candidate or holder of the public office having ultimate responsibility for the award of the contract, or campaign committee supporting such candidate or officeholder, or to any Gloucester City or Camden County party committee, or to any political action committee (PAC) or candidate committee that regularly engages in, or whose primary purpose is the support of municipal elections and/or municipal parties between the time of first communications between that business entity and the City regarding a specific professional services agreement and the latter of the termination of negotiations or the completion of the contract or agreement.

- (c) (i) Subject to the limitations in (ii), Any entity meeting the definition of "professional business entity" under this section may annually contribute a maximum of \$300 for any purpose to each candidate, for mayor or council, or \$300 to any Gloucester City party committee, or \$500 to any Camden County party committee or to a PAC or candidate committee referenced in this ordinance, without violating subsection (a) of this section. However, (ii) any entity meeting the definition of "professional business entity" under this section, including such principals, partners, and officers of the entity in the aggregate, may not annually contribute for any purpose in excess of a total of \$2,500 to: all Gloucester City candidates and officeholders with ultimate responsibility for the award of the contract and all Gloucester City or Camden County political parties and PAC's referenced in this ordinance combined, without violating subsection (a) of this section.
- (d) For purposes of this ordinance, a "professional business entity" is any entity seeking or performing a public contract for professional, banking or insurance coverage services or any other consulting services and which may be an individual including the individual's spouse, if any, and any child living at home: a person; firm; corporation; professional corporation; partnership; organization; or association. The definition of a business entity includes all principals who own 10% or more of the equity in the corporation or business trust, partners, and officers in the aggregate employed by the entity as well as any subsidiaries directly controlled by the business entity.
- (e) For purposes of this section, the office that is considered to have ultimate responsibility for the award of the contract shall be:
 - 1) The City of Gloucester City Mayor and Council, if the contract requires approval or appropriation from the Council.
 - 2) The Mayor of the City of Gloucester City, if the contract requires approval of the Mayor, or if a public officer who is responsible for the award of the contract is appointed by the Mayor.

SECTION 2

Contributions Made Prior to the Effective Date

No contribution of money or any other thing of value, including in-kind contributions, made by a professional business entity of any municipal candidate for Mayor or Council, or municipal or county party committee or PAC referenced in this ordinance shall be deemed a violation of this section, nor shall an agreement for property, goods, or services, of any kind whatsoever, be disqualified thereby, if that contribution was made by the professional business entity prior to the effective date of this section.

SECTION 3

Contribution Statement by Professional Business Entity

- (a) Prior to awarding any contract or agreement to procure professional services, or banking or insurance coverage services or any other consulting services, with any professional business entity, the City or any of its purchasing agents or agencies, as the case may be, shall receive a

sworn statement from the professional business entity made under penalty of perjury that the bidder or offer or has not made a contribution in violation of Section 1 of this ordinance;

- (b) The professional business entity shall have a continuing duty to report any violations of this ordinance that may occur during the negotiation or duration of a contract. The certification required under this subsection shall be made prior to entry into the contract or agreement with the City and shall be in addition to any other certifications that may be required by any other provision of law.

SECTION 4

Return of Excess Contributions

A professional business entity or Gloucester City candidate or officeholder or municipal or county party committee or PAC referenced in this ordinance may cure a violation of Section 1 of this ordinance, if, within 30 days after the date on which the applicable ELEC Report is published, the professional business entity notifies the City Council in writing and seeks and receives reimbursement of a contribution from the City candidate or municipal or county political party or PAC references in this ordinance.

SECTION 5

Penalty

- a) It shall be a breach of the terms of the Gloucester City professional service agreement for a business entity to: (i) make or solicit a contribution in violation of this ordinance; (ii) knowingly conceal or misrepresent a contribution given or received; (iii) make or solicit contributions through intermediaries for the purpose of concealing or misrepresenting the source of the contribution; (iv) make or solicit any contribution on the condition or with the agreement that it will be contributed to a campaign committee of any candidate or holder of the public office of Gloucester City; (v) engage or employ a lobbyist or consultant with the intent or understanding that such lobbyist or consultant would make or solicit any contribution, which if made or solicited by the business entity itself, would subject that entity to the restrictions of this ordinance; (vi) fund contributions made by third parties, including consultants, attorneys, family members, and employees; (vii) engage in any exchange of contributions to circumvent the intent of this ordinance; or (viii) directly or indirectly, through or by any other person or means, do any act which would subject that entity to the restrictions of this ordinance.
- b) Furthermore, any professional business entity who violates (a) ii-viii shall be disqualified from eligibility for future Gloucester City contracts for a period of four calendar years from the date of the violation.

SECTION 6

Severability and Repealer

If any section, subsection, sentence, clause or phrase of this ordinance is for any reason held to be unconstitutional, invalid or unenforceable by a court of competent jurisdiction, such decision shall not affect the remaining portions of this ordinance. The drafters of this ordinance and the voters signing the initiative petition supporting the passage of this ordinance hereby declare that they would have signed the initiative petition supporting the passage of this ordinance and each section and subsection thereof, irrespective of the fact that any one or more of the sections, subsections, sentences, clauses or phrases may be declared unconstitutional, invalid, or unenforceable.

SECTION 7

Effective Date

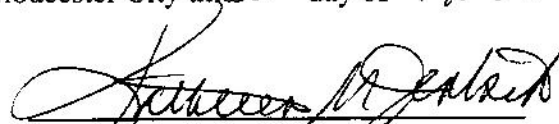
This ordinance shall become effective twenty (20) days following the earlier of (a) final adoption thereof by the City Council of Gloucester City or (b) the date on which the passage of this ordinance as a public question is certified pursuant to NJSA 19:20-9 or other applicable law, and shall be published as required by law.



William P. James, Mayor

Passed on First Reading: 10 - 20 - 11

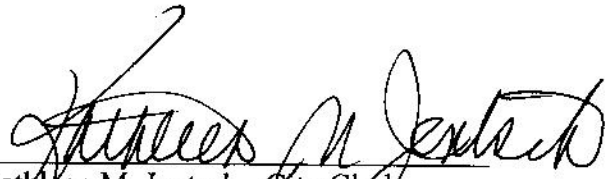
Adopted by the Mayor and Common Council of Gloucester City this 27th day of Nov. , 2011.




Kathleen M. Jentsch, City Clerk

PUBLIC MEETING

NOTICE is hereby given that the foregoing ORDINANCE was introduced and passed at a meeting of the Common Council of the City of Gloucester City, County of Camden, New Jersey, held on the 20th day of October, 2011 and will be considered for final passage after a public hearing at a meeting of the Common Council of the City of Gloucester City to be held on the 22nd day of November at 7:00 o'clock in the evening prevailing time at the City Hall, 313 Monmouth Street, Gloucester City, New Jersey.


Kathleen M. Jentsch, City Clerk

I hereby certify that the foregoing ORDINANCE was approved for final adoption by the Mayor and Common Council of the City of Gloucester City, County of Camden, State of New Jersey at a regularly scheduled meeting held on the 22nd day of Nov 2011


Kathleen M. Jentsch, City Clerk

