

**DEPARTMENT OF LABOR
OVERVIEW**

The Department of Labor (DOL) is charged with three major responsibilities: providing income maintenance to the disabled and the unemployed; training and re-training the State's workforce; and ensuring safety in the workplace. Most of the Department's programs are fully supported with federal or dedicated funds. In Fiscal Year 1996, the Direct State Services recommendation of \$58 million, which is \$3 million lower than the Fiscal Year 1995 adjusted appropriation, will enable the Department to maintain its current level of service.

A total of \$44.8 million or 77 percent of DOL's State appropriation is provided by dedicated funds. Programs such as Planning and Research, Vocational Rehabilitation, and the Board of Mediation are largely offset with funding from the Unemployment Insurance Auxiliary Fund, thus minimizing the impact on State funds. Administrative costs associated with several trust and special revenue funds such as Special Compensation, State and Private Disability Insurance and Workers' Compensation are supported entirely with dedicated funding. All of these funds provide income maintenance benefits to individuals. Also, continuation funding from fees and State appropriations are provided for the Workplace Standards program, which regulates and enforces the State laws governing the safety of the workplace.

The Workforce Development Partnership program will enter into its fourth year of operation. Grants are awarded to individuals seeking to enhance existing job skills or retrain for new skills. Approximately 5,000 individualized training grants for displaced and disadvantaged workers will be awarded in Fiscal Year 1996. Additional grants are awarded to private companies under the Customized Training component of the Workforce program. These grants are intended to make the companies more competitive and productive while retaining jobs in the State. A total of 160 companies will share \$20 million in grants to train approximately 18,000 employees. In Fiscal Year 1996, the administrative cost of the Workforce program was moved on-budget.

The budget recommendation for the Public Employment Relations Commission (PERC) and the PERC Appeal Board is continued at the same level (\$2.5 million). PERC, which is housed within DOL's budget for administrative purposes, consists of four percent of the Department's total budget. PERC was created to resolve disputes in public employment, such as negotiating units, elections, certifications and settlement of public employee and public employer disputes and grievance procedures.

DOL anticipates receiving an estimated \$356 million in federal funding in Fiscal Year 1996. Of this amount, \$122 million is designated for job training programs under the Job Training Partnership Act (JTPA). Under JTPA, job training funds for displaced workers increased 50 percent during Fiscal Year 1995. The Fiscal Year 1996 federal budget recommendation includes continued funding for this component of JTPA. Small funding increases are anticipated for programs such as Unemployment Insurance, Vocational Rehabilitation Services, and Employment Services, while funding for the Disability Determinations program is expected to remain level.

SUMMARY OF APPROPRIATIONS BY PROGRAM
(thousands of dollars)

Year Ending June 30, 1994					Year Ending June 30, 1996		
Orig. & (S)Supple- mental	Reapp. & (R)Recpts.	Transfers & (E)Emer- gencies	Total Available	Expended	1995 Adjusted Approp.	Requested	Recom- mended
					Economic Planning and Development		
1,046	—	1	1,047	1,040			
1,458	5	28	1,491	1,424	760	540	540
					Management and Administrative Services		
					733	568	568
2,504	5	29	2,538	2,464	1,493	1,108	1,108
					Economic Regulation		
7,200	872	—	8,072	7,830	6,766	5,711	5,711
					Workplace Standards		
7,200	872	—	8,072	7,830	6,766	5,711	5,711
					Economic Assistance and Security		
870	—	-619	251	251	100	25	25
21,491	3,777	-176	25,092	24,320	22,324	22,324	22,324
3,111	792	-41	3,862	3,596	3,443	3,443	3,443
8,635	4,715	1,161	14,511	14,390	11,694	11,694	11,694
1,493	427	-267	1,653	1,494	1,540	1,540	1,540
35,600	9,711	58	45,369	44,051	39,101	39,026	39,026

LABOR

Year Ending June 30, 1994					Year Ending June 30, 1996			
Orig. & (S)Supple- mental	Reapp. & (R)Recpts.	Transfers & (E)Emer- gencies	Total Available	Expended		1995 Adjusted Approp.	Requested	Recom- mended
2,831	—	—	2,831	2,831	Manpower and Employment Services			
—	10.	9,523	9,533	7,794	Vocational Rehabilitation Services	2,447	2,447	2,447
350	—	-19	331	281	Employment Services	7,705	6,451	6,451
2,339	29	8	2,376	2,280	Employment Development Services	286	150	150
619	—	—	619	617	Public Sector Labor Relations	2,500	2,500	2,500
					Private Sector Labor Relations	619	535	535
6,139	39	9,512	15,690	13,803	<i>Subtotal</i>	13,557	12,083	12,083
51,443	10,627	9,599	71,669	68,148	<i>Total Appropriation</i>	60,917	57,928	57,928

50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY

51. ECONOMIC PLANNING AND DEVELOPMENT

OBJECTIVES

1. To compile, analyze and disseminate labor market and economic data for distribution, to facilitate decision-making in the private and public sectors and to provide research and statistical services to aid departmental managers in planning, operating and evaluating programs under their jurisdiction.
2. To provide centralized support services for the Department.
3. To develop policy, evaluate performance and implement and coordinate programs of the Department.

PROGRAM CLASSIFICATIONS

18. **Planning and Research.** Charged with coordinating Departmental planning, evaluating programs, assisting in the formulation of policy and compiling, analyzing and disseminating operational, labor market and demographic data.
99. **Management and Administrative Services**—Comprised of four functional activities: The Office of the Commissioner, Office of the Controller, Office of Internal Audit, and the Division of Administrative Services.

The Office of the Commissioner provides upper level management, strategic planning, and formulates the policies and priorities of the Department.

The Office of the Controller is responsible for all accounting and budgeting functions of the Department, and the evaluation of all programs from a financial management viewpoint. The Office is also charged with fiscal oversight of the collection of Unemployment and Disability Insurance taxes, collection of the Special Compensation Fund assessments and the assessment functions of the Disability Insurance Services.

The Office of Internal Audit is charged with the responsibilities of safeguarding assets, preventing and/or detecting fraud and abuse and assuring that the Department is conforming to established laws, rules, regulations and procedures.

The Division of Administrative Services provides the departmental programs with the following services: personnel; affirmative action and equal employment opportunity; training; program analysis and development; and central support, such as word processing, printing, supplies and mail distribution, purchasing and equipment and building management.

EVALUATION DATA

	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
PERSONNEL DATA				
Affirmative Action Data				
Male Minority	263	309	290	280
Male Minority %	6.0	8.0	7.0	7.3
Female Minority	1,043	1,016	980	975
Female Minority %	25.0	25.0	24.0	25.4
Total Minority	1,306	1,325	1,273	1,195
Total Minority %	31.0	33.0	24.0	23.9
Position Data				
Filled Positions by Funding Source				
State Supported	45	48	40	37
Federal	432	421	433	451
Total Positions	477	469	473	488
Filled Positions by Program Class				
Planning and Research	122	123	131	138
Management and Administrative Services	355	346	342	350
Total Positions	477	469	473	488

Notes: Actual fiscal years 1993 and 1994 and Revised fiscal year 1995 position data reflect actual payroll counts. The Budget Estimate for fiscal year 1996 reflects the number of positions funded.

APPROPRIATIONS DATA
(thousands of dollars)

Year Ending June 30, 1994					Year Ending June 30, 1996			
Orig. & (S)Supple- mental	Reapp. & (R)Recpts.	Transfers & (E)Emer- gencies	Total Available	Expended	Prog. Class.	1995 Adjusted Approp.	Requested	Recom- mended
1,046	—	1	1,047	1,040				
1,458	5	28	1,491	1,424				
2,504	5	29	2,538	2,464				
					Distribution by Program			
					18	760	540	540
					99	733	568	568
						1,493 ^(a)	1,108	1,108

LABOR

Year Ending June 30, 1994					Year Ending June 30, 1996				
Orig. & (S) Supplemental	Reapp. & (R) Recpts.	Transfers & (E) Emergencies	Total Available	Expended	Prog. Class.	1995 Adjusted Approp.	Requested	Recommended	
Distribution by Object									
Personal Services:									
1,547	—	154	1,701	1,654		1,162	784	784	
1,547	—	154	1,701	1,654		1,162	784	784	
24	—	23	47	47		22	22	22	
831	—	-128	703	678		208	201	201	
36	—	-15	21	20		35	35	35	
Special Purpose:									
62	—	—	62	62		62	62	62	
					99	62	62	62	
62	—	—	62	62		62	62	62	
4	5	-5	4	3		4	4	4	

OTHER RELATED APPROPRIATIONS

Federal Funds									
6,270									
983 ^S	623	-80	7,796	5,328	18	7,024	7,233	7,233	
12,236									
2,992 ^S	1,399	80	16,707	12,566	99	12,617	13,041	13,041	
22,481	2,022	—	24,503	17,894		19,641	20,274	20,274	
All Other Funds									
	1,051								
—	4,000 ^R	-26	5,025	3,347	99	—	—	—	
—	5,051	-26	5,025	3,347		—	—	—	
24,985	7,078	3	32,066	23,705		21,134	21,382	21,382	

Notes: (a) The fiscal year 1995 appropriation has been adjusted for the allocation of salary program and has been reduced to reflect the transfer of funds to the Salary and Other Benefits accounts.

LANGUAGE PROVISIONS

It is recommended that such sums as may be necessary to collect the contributions pursuant to the Health Care Reform Act (P.L.1992,c.160) be appropriated from the Health Care Subsidy Fund, subject to the approval of the Director of the Division of Budget and Accounting.

It is recommended that the amount hereinabove for the Planning and Research program classification be appropriated from the Unemployment Compensation Auxiliary Fund.

50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY

52. ECONOMIC REGULATION

OBJECTIVES

- To prevent employment practices which are injurious to workers or which abrogate workers' rights and to assure equitable wages and working hours.
- To prevent injuries to persons and damage to property from explosives, liquified petroleum gases, hazardous materials and mining operations; to prevent injuries and fatalities to the public on carnival-amusement rides, and ski lifts and also from high voltage lines, boilers, machinery, pressure vessels, refrigeration systems, electric power generating plants and nuclear installations.

- To prevent injuries and illnesses to public employees.
- To provide on-site consultation service to employers on matters of safety and health of employees.
- To provide safety and health training to miners.

PROGRAM CLASSIFICATIONS

- Workplace Standards.** Enforces statutes and rules by inspections of premises, contents and working conditions. Covered are places of public employment (C39:6A-25 et seq); certain provisions of the Worker and Community Right to Know Act (C39:5A-18 et seq); boilers (including nuclear components), pressure vessels and refrigeration plants

(C34:7-14 et seq); mines, pits and quarries (34:6-98.1 et seq); explosives (C21:1A-128 et seq); proximity to high voltage lines (C34:6-47.1 et seq); liquefied petroleum gas (C21:1B-1 et seq); carnival-amusement rides (C5:3-331 et seq); ski lifts (C34:4A-1 et seq); fireworks (C21:2-1 et seq and C21:3-1 et seq); service stations (C34A-1 et seq); and the examination and licensing of stationary engineers and firemen (C34:7-1 et seq).

Develops and interprets rules, issues formal variances and hears appeals. Issues licenses to power plant engineers and boiler operators and issues approvals for operation of boilers, pressure vessels and nuclear components. Annually registers all mines, pits and quarries and aerial tramways. Annually issues permits for explosives and carnival-amusement rides.

Also covered are minimum wage and overtime (C34:11-56A et seq); wage payment (C34:11-4.1 et seq); child labor (C34:2-21.1 et seq); industrial homework (C34:6-120 et seq); lie detectors (C2A:170.90.1); wage collection (C34:11-57 et seq); prevailing wage (C34:11-56.25 et seq) crew leaders (C34:8A-7 et seq); drinking water and toilet facilities (C34:9A-37 et seq); and contract labor camps subject to the Wagner Peyser Act.

Provides on-site occupational health and safety consultation services to employers by agreement with the Federal Occupational Safety and Health Administration.

Provides safety and health training for miners under a Federal Mine Safety and Health Administration agreement.

EVALUATION DATA

	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
PROGRAM DATA				
Workplace Standards				
Promulgated rules	8	8	9	5
Protection of Mine and Quarry Health and Safety				
Mine, pit and quarry inspections	1,150	1,150	1,150	1,150
Liquefied petroleum gas inspections	5,000	5,000	3,000	3,000
Amusement ride inspections	3,690	3,690	3,700	3,700
Ski lift inspections	200	200	170	170
High voltage inspections	150	150	150	150
Gas station inspections	750	750	1,000	1,000
Mechanical Inspection				
Boilers inspected by State	1,200	1,200	5,000	15,000
Boilers inspected by insurance inspectors	32,000	32,000	38,000	38,000
Refrigeration plants inspected	5,000	5,000	5,000	5,000
OSHA On-site Consultant Services				
Consultations	580	610	800	800
Hazards identified	4,154	4,300	5,400	5,400
Mine Safety Training				
Persons trained	200	300	300	300
Wage and Hour, Child Labor and Public Contracts				
Complaints received	8,700	9,624	8,956	9,404
Formal complaints filed	3,824	3,780	4,480	4,500
Employees receiving back wages	13,595	14,582	13,010	13,050
Net back wages paid to employees	\$3,718,425	\$5,538,371	\$4,322,489	\$4,538,577
Crew Leader Registration				
Vehicles road checked	51	54	54	54
Workers served on road checks	1,150	1,140	1,140	1,140
Crew farms visited	184	190	234	234
Field Sanitation				
Inspections	55	55	55	55
Public Employees Safety				
Inspections	1,674	2,250	3,000	2,000
Hazards identified	9,016	13,000	18,000	9,000
Asbestos Control and Licensing				
Employer licenses issued	136	100	130	130
Employee permits issued	3,281	3,900	3,700	3,700
Apparel Registration				
Registrations issued	1,342	1,341	1,345	1,425
Firms inspected	577	546	550	575
Firms with violations	443	348	350	350
Revenue (fees and fines)	\$650,000	\$680,000	\$380,000	\$380,000

LABOR

	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
PERSONNEL DATA				
Position Data				
Filled Positions by Funding Source				
State Supported	176	180	171	173
Federal	22	19	18	19
Total Positions	198	199	189	192
Filled Positions by Program Class				
Workplace Standards	198	199	189	192
Total Positions	198	199	189	192

Notes: Actual fiscal years 1993 and 1994 and Revised fiscal year 1995 position data reflect actual payroll counts. The Budget Estimate for fiscal year 1996 reflects the number of positions funded.

APPROPRIATIONS DATA (thousands of dollars)

Year Ending June 30, 1994						Year Ending June 30, 1996		
Orig. & (S)Supple- mental	Reapp. & (R)Repts.	Transfers & (E)Emer- gencies	Total Available	Expended	Prog. Class.	1995 Adjusted Approp.	Requested	Recom- mended
<u>7,200</u>	<u>872</u>	<u>—</u>	<u>8,072</u>	<u>7,830</u>				
<u>7,200</u>	<u>872</u>	<u>—</u>	<u>8,072</u>	<u>7,830</u>				
					Distribution by Program			
					12	<u>6,766</u>	<u>5,711</u>	<u>5,711</u>
						<u>6,766^(a)</u>	<u>5,711</u>	<u>5,711</u>
					Distribution by Object			
					Personal Services:			
<u>6,037</u>	<u>833^R</u>	<u>46</u>	<u>6,916</u>	<u>6,863</u>		<u>5,701</u>	<u>4,969</u>	<u>4,969</u>
6,037	833	46	6,916	6,863		5,701	4,969	4,969
37	—	47	84	76		37	86	86
441	—	-9	432	432		441	410	410
161	—	-2	159	159		161	142	142
					Special Purpose:			
435	—	—	435	258	12	337	35	35
1	—	—	1	—	12	1	1	1
<u>3</u>	<u>—</u>	<u>—</u>	<u>3</u>	<u>—</u>	12	<u>3</u>	<u>3</u>	<u>3</u>
439	—	—	439	258		341	39	39
85	39	-82	42	42		85	65	65

OTHER RELATED APPROPRIATIONS

<u>1,342</u>	<u>68</u>	<u>—</u>	<u>1,410</u>	<u>1,250</u>				
<u>1,342</u>	<u>68</u>	<u>—</u>	<u>1,410</u>	<u>1,250</u>				
					Federal Funds			
					12	<u>1,359</u>	<u>1,410</u>	<u>1,410</u>
						<u>1,359</u>	<u>1,410</u>	<u>1,410</u>
					All Other Funds			
<u>—</u>	<u>1</u>	<u>—</u>	<u>1</u>	<u>—</u>	12	<u>1,176</u>	<u>1,245</u>	<u>1,245</u>
<u>—</u>	<u>1</u>	<u>—</u>	<u>1</u>	<u>—</u>		<u>1,176</u>	<u>1,245</u>	<u>1,245</u>
<u>8,542</u>	<u>941</u>	<u>—</u>	<u>9,483</u>	<u>9,080</u>		<u>9,301</u>	<u>8,366</u>	<u>8,366</u>

Notes: (a) The fiscal year 1995 appropriation data has been adjusted for the allocation of salary program and has been reduced to reflect the transfer of funds to the Salary and Other Benefits accounts.

LANGUAGE PROVISIONS

It is recommended that there be appropriated out of the Wage and Hour Trust Fund and the Prevailing Wage Act Trust Fund such sums as may be necessary for payments.

It is further recommended that notwithstanding the provisions of the Worker and Community Right to Know Act, P.L. 1983, c. 315 (C.34:5A-1 et seq.), the amount hereinabove for the Worker and Community Right to Know account be payable out of the Worker and Community Right to Know Trust Fund. If receipts to that fund are

less than anticipated, the appropriation shall be reduced proportionately. In addition to the amounts hereinabove, there are appropriated out of the Worker and Community Right to Know Fund such additional sums, not to exceed \$8,400, to administer the Right to Know program, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that receipts in excess of the amount anticipated for the Workplace Standards Program be appropriated, subject to the approval of the Director of the Division of Budget and Accounting.

50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY

53. ECONOMIC ASSISTANCE AND SECURITY

OBJECTIVES

1. To accumulate adequate reserves for the payment of benefits to temporarily and involuntarily unemployed and disabled individuals.
2. To provide prompt, efficient payment of benefits to eligible individuals.
3. To insure the integrity of Trust Funds by utilizing modern fraud control techniques in cooperation with other state and federal agencies.
4. To act as agent for the federal government in payment of unemployment insurance to federal employees and recently discharged veterans.
5. To provide prompt and efficient economic assistance to workers disabled by non-occupational sickness or accident.
6. To assure prompt, equitable adjudication of claims by employees for job-related illnesses and injuries and to expedite the return of employees to useful employment.
7. To make prompt and efficient determinations of disability claims under Title II and Title XVI of the Social Security Act.

PROGRAM CLASSIFICATIONS

01. **Unemployment Insurance.** C43:21 et seq. establishes the State-administered, federally-funded programs of unemployment insurance covering virtually all non-agricultural units employing one or more persons. Claims are filed, monetary and eligibility determinations made and benefits paid through communication terminals on line in 35 offices located in population centers throughout the State.

In March 1984, C43:21 et seq. was revised to incorporate the quarterly collection of wage records by the Department of Labor as of September 1984. This activity was formerly performed by the Division of Taxation under C54:1-55 et seq. Effective July 1, 1986 all unemployment benefit claims are based upon the wage information collected by the Department of Labor. In addition, automated cross matches are performed to identify fraudulent collection of unemployment and public assistance benefits.

02. **Disability Determination.** The Federal Government fully funds the Division of Disability Determinations from the Social Security Act for the purpose of adjudicating long term disability claims. Activities include medical, legal and qualitative review of claims.

03. **State Disability Insurance Plan.** Provides temporary cash benefits to nearly all workers covered under the Unemployment Compensation Law to insure against loss of earnings due to non-occupational sickness or accident. Only the expenditure of dedicated revenues is involved since both benefits and administrative costs are financed through employer and worker contributions and specified assessments. Major activities are the processing of claims and payments. The collection of contributions, penalties and interest is performed by the Unemployment Insurance Service and paid for by the Disability Insurance program.

04. **Private Disability Insurance Plan.** Employers may, with the approval of the Director of Unemployment and Temporary Disability Insurance select coverage under a Private Plan; otherwise coverage must be under the State Plan. Activities are comparable to those under the State Plan program, including oversight of the initiation and modification of plans. Benefit costs of this activity are charged to the State Disability Benefits Fund. Administrative costs are charged partly to the State Plan administrative fund and assessed proportionately against the private plans.

05. **Workers' Compensation.** Workers' Compensation benefits are provided through three procedures; voluntary direct settlements, informal hearings and formal hearings. Voluntary payments made by insurance carriers and self insurers are reviewed as to adequacy of payments. If potentially inadequate, an informal hearing is scheduled. If an equitable settlement can not be made at the informal hearing, a formal claim may be filed. Formal claims are heard by judges sitting in 17 different locations statewide. As the result of legislation enacted during 1990, funding for the Workers' Compensation program is derived from the Second Injury Fund created by the Workers' Compensation Law (C34:15-1 et seq.) through an assessment against carriers of workers' compensation insurance and self insurers.

06. **Special Compensation.** This fund, paid for entirely by self-insurers and insurance companies, provides benefits to totally and permanently disabled workers with prior disabilities to encourage employment of the handicapped. Special Compensation also determines special adjustment benefits payable to qualified persons under C34:15-95.4. The purpose of this legislation is to increase benefits to bring victims of pre-1980 occupational injuries in line with current rates.

LABOR

EVALUATION DATA

	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
PROGRAM DATA				
Unemployment Insurance				
Covered workers	3,302,300	3,314,200	3,398,500	3,455,600
Net benefits paid (millions)	\$1,254	\$1,199	\$1,361	\$1,547
Average insured unemployed rate	3.5%	3.0%	3.1%	3.3%
Initial claims	584,189	517,700	549,500	579,600
Average weekly benefit payment	\$225	\$235	\$248	\$260
Disability Determination				
Total claims adjudicated	79,718	80,000	85,826	87,542
Social Security Disability payments (millions)	\$950	\$964	\$952	\$962
Average cost per case	\$417	\$423	\$421	\$425
State Disability Insurance Plan				
Covered workers	2,409,200	2,424,300	2,492,800	2,541,600
Claims filed	163,223	166,829	165,000	167,000
Benefits paid (millions)	\$277	\$281	\$315	\$332
Cost per claim processed	\$97	\$103	\$92	\$91
Average weekly benefit payment	\$239	\$255	\$270	\$282
Private Disability Insurance Plan				
Covered workers	601,700	588,300	588,300	580,900
Plans in force	3,600	3,600	3,600	3,600
Claims received	17,500	18,000	18,000	17,700
Benefits paid (millions)	\$23	\$27	\$27	\$27
Cost per claim processed	\$90	\$88	\$88	\$91
Workers' Compensation				
First reports of accident received	220,000	225,000	225,000	225,000
Cases pending July 1	106,949	105,949	104,519	100,419
Cases filed, reopened, reassigned	58,000	58,000	47,900	47,000
Cases closed	59,000	61,000	52,000	52,000
Cases pending June 30	105,949	102,949	100,419	95,419
Special Compensation				
Balance July 1	2,243	2,603	2,121	2,065
Verified petitions assigned	1,410	1,381	1,301	1,315
Advisory reports recovered	1,050	1,121	1,357	1,394
Balance June 30	2,603	2,863	2,065	1,986
Beneficiaries	4,451	4,511	4,550	4,568
PERSONNEL DATA				
Position Data				
Filled Positions by Funding Source				
State Supported	444	430	433	446
Federal	1,692	1,701	1,794	1,911
All Other	4	6	7	7
Total Positions	2,140	2,137	2,234	2,364
Filled Positions by Program Class				
Unemployment Insurance	1,319	1,323	1,429	1,498
Disability Determinations	373	378	365	413
State Disability Insurance Plan	194	188	193	197
Private Disability Insurance Plan	81	76	80	84
Workers' Compensation	159	153	149	153
Special Compensation Fund	14	19	18	19
Total Positions	2,140	2,137	2,234	2,364

Notes: Actual fiscal years 1993 and 1994 and Revised fiscal year 1995 position data reflect actual payroll counts. The Budget Estimate for fiscal year 1996 reflects the number of positions funded.

APPROPRIATIONS DATA
(thousands of dollars)

Year Ending June 30, 1994					Year Ending June 30, 1996				
Orig. & (S) Supplemental	Reapp. & (R) Recpts.	Transfers & (E) Emergencies	Total Available	Expended	Prog. Class.	1995 Adjusted Approp.	Requested	Recommended	
870	—	-619	251	251					
21,491	3,777	-176	25,092	24,320	01	100	25	25	
3,111	792	-41	3,862	3,596	03	22,324	22,324	22,324	
8,635	4,715	1,161	14,511	14,390	04	3,443	3,443	3,443	
1,493	427	-267	1,653	1,494	05	11,694	11,694	11,694	
35,600	9,711	58	45,369	44,051	06	1,540	1,540	1,540	
					Distribution by Program				
					Unemployment Insurance				
					State Disability Insurance Plan				
					Private Disability Insurance Plan				
					Workers' Compensation				
					Special Compensation				
					Total Appropriation				
					Distribution by Object				
					Personal Services:				
					Salaries and Wages				
					Employee Benefits				
					Total Personal Services				
					Materials and Supplies				
					Services Other Than Personal				
					Maintenance and Fixed Charges				
					Special Purpose:				
					Wage Reporting				
					Set-Off of Individual Liabilities Program				
					State Disability Insurance Plan				
					Reimbursement to Unemployment Insurance for Joint Tax Functions				
					Private Disability Insurance Plan				
					Workers' Compensation				
					Special Compensation				
					Other Special Purpose				
					Total Special Purpose				
					Additions, Improvements and Equipment				

OTHER RELATED APPROPRIATIONS

Federal Funds									
86,182									
13,014 ^S	3,893	—	103,089	80,949	01	85,661	86,632	86,632	
36,050									
8,611 ^S	1,200	—	45,861	34,027	02	39,775	39,775	39,775	
143,857	5,093	—	148,950	114,976		125,436	126,407	126,407	
All Other Funds									
—	—	—	—	—	03	3,966	3,966	3,966	
—	—	—	—	—	04	1,067	1,067	1,067	
—	—	—	—	—	05	2,641	2,641	2,641	
—	3,388	—	—	—	06	94,146	94,146	94,146	
—	107,488 ^R	-1,310	109,566	87,185		101,820	101,820	101,820	
—	110,876	-1,310	109,566	87,185		266,357	267,253	267,253	
179,457	125,680	-1,252	303,885	246,212					

Notes: (a) The fiscal year 1995 appropriation has been adjusted for the allocation of salary program and has been reduced to reflect the transfer of funds to the Salary and Other Benefits accounts.

LANGUAGE PROVISIONS

It is recommended that the amounts hereinabove for State Disability Insurance Plan and Private Disability Insurance Plan be payable out of the State Disability Benefits Fund and, in addition to the amounts hereinabove, there be appropriated out of the State Disability Benefits Fund such additional sums as may be required to administer the Disability Insurance Program and such sums as may be necessary to pay disability benefits, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that the amount hereinabove for the Special Compensation Fund shall be payable out of such Fund and, notwithstanding the \$12,500 limitation set forth in R.S.34:15-95, in addition to the amounts hereinabove, there are appropriated out of the Special Compensation Fund such additional sums as may be required for costs of administration and beneficiary payments.

It is further recommended that the State Treasurer be directed to transfer to the General Fund the sum of \$50,000 from the excess in the Special Compensation Fund over the sum of \$1,250,000 accumulated as of June 30, 1995 pursuant to R.S.34:15-94.

It is further recommended that there be appropriated out of the balance in the Second Injury Fund an amount not to exceed \$1,000,000 to be deposited to the credit of the Uninsured Employers Fund for the payment of benefits as determined in accordance with R.S.34:15-120.2. Any amount so transferred shall be included in the next Uninsured Employers Fund surcharge imposed in accordance with R.S.34:15-120.1 and such amount shall be returned to the Second Injury Fund without interest. Furthermore, any amount so transferred shall be included in "net assets" pursuant to R.S.34:15-94c.(4).

It is further recommended that the amount hereinabove for the Unemployment Insurance program classification shall be appropriated from the Unemployment Compensation Auxiliary Fund.

It is further recommended that receipts in excess of the amount anticipated for the Workers' Compensation program be appropriated, subject to the approval of the Director of the Division of Budget and Accounting.

It is further recommended that amounts to administer the Uninsured Employers Fund be appropriated from the Uninsured Employers Fund, subject to the approval of the Director of the Division of Budget and Accounting.

50. ECONOMIC PLANNING, DEVELOPMENT AND SECURITY

54. MANPOWER AND EMPLOYMENT SERVICES

OBJECTIVES

1. To develop and maintain employment opportunities.
2. To develop and rehabilitate manpower for employment opportunities.
3. To minimize public employer-employee disputes, to resolve such disputes when they arise and to enforce statutory rights of public employees.
4. To promote permanent harmony and stability in labor relations.

PROGRAM CLASSIFICATIONS

07. **Vocational Rehabilitation Services.** The Vocational Rehabilitation Program (PL 93-112 as amended; PL 97-35) provides services to handicapped individuals who are unable to work. A broad range of medical and training services are provided to assist in preparing for and acquiring employment. Funding is provided primarily on an approximate 80/20, Federal/State matching basis. The Sheltered Workshop Support program (Chapter 272, PL 1971), through 100% State funds, is designed to provide long-term employment and rehabilitation services to severely disabled individuals who cannot be placed in open competitive employment.
09. **Employment Services.** Under the New Jersey Workforce Development Partnership Act, services to train the State's workforce are provided through Individual Training grants for the disadvantaged and displaced unemployed and Customized Training grants for employers.

Labor exchange services are provided that match unemployed workers with job openings. Placement is facilitated through interviewing, classification, and counseling.

Other federally funded programs include Alien Certification, Disabled Veterans Outreach Program and the Trade Act Program. These programs are authorized by Wagner-Peyser as amended by the Jobs Training Partnership Act (P.L.97-300).

10. **Employment Development Services.** Under the auspices of the Federal Job Training Partnership Act (P.L. 97-300), and related federal and state legislation, contracts with federal, state and local governments and other institutions to provide services to train the workforce which include: Counseling, Recruitment for Job Corps, Intake and Certification for JTPA, Job Search Assistance, Referral and Placement for General Assistance Recipients, and Job Search to enhance Economic Development activities.

The State Employment and Training Commission is an administrative body created by P.L. 1989,c.293, to design and assist in the implementation of a State-based, locally delivered employment, training, and education system. The Commission is responsible for the implementation and evaluation of an employment and training policy for the State.

16. **Public Sector Labor Relations.** Provides services through the Public Employment Relations Commission (C34:13A-1 et seq), which establishes policy, rules and regulations concerning employer-employee relations in the public sector, and resolves disputes involving unit determinations, representation, unfair practices and scope of negotiations, and upon request, provides mediators and fact-finders to assist in the resolution of collective negotiation disputes and designates arbitrators to resolve disputes over rights, pursuant to collective bargaining agreements.

The Public Employment Relations Commission Appeal Board is an administrative body created by P.L. 1979,c.477, and is authorized to review and decide appeals filed by non-member employees as to the appropriateness of representation fees set by their majority representatives.

which monitors labor negotiations throughout the State and conducts separate and joint conferences with labor and management during negotiations of labor contracts; resolves disputes by providing arbitrators at the request of the parties; and conducts consent elections to determine matters of union representation.

17. **Private Sector Labor Relations.** Provides services through the State Board of Mediation (C34:13A-4 and C34:1A-23)

EVALUATION DATA

	Actual FY 1993	Actual FY 1994	Revised FY 1995	Budget Estimate FY 1996
PROGRAM DATA				
Vocational Rehabilitation Services				
Total persons served	13,458	14,217	17,868	18,295
Total persons rehabilitated	2,531	2,995	2,560	2,650
Total continuing to be served	9,526	9,950	12,000	12,200
Average cost per rehabilitation	\$14,632	\$13,651	\$15,410	\$15,483
Earnings (Weekly)				
Before rehabilitation	\$86	\$88	\$56	\$60
After rehabilitation	\$268	\$276	\$250	\$270
Sheltered Workshops				
Persons served	2,500	2,500	2,500	2,500
Appropriation per client	\$3,969	\$3,969	\$3,969	\$3,969
Independent Living Rehabilitation				
Persons served	4,677	5,528	9,493	9,968
Cost per person	\$256	\$236	\$150	\$150
Employment Services				
Job openings received	53,458	61,000	80,000	82,700
Individuals placed	14,137	15,700	20,400	21,200
Individuals counseled	29,382	29,400	34,600	36,000
Disabled Veterans Outreach Program				
Veterans placed	3,162	3,300	4,000	4,150
Veterans counseled	4,303	4,500	4,300	4,500
Employment Development Services				
General Assistance Employment Program				
Obtained employment	2,181	2,200	2,200	2,500
Workforce Development Partnership Project				
Customized Training Grants	\$8,000,000	\$18,900,000	\$18,900,000	\$20,000,000 ^(b)
Individuals Trained	8,450	18,900	18,900	18,000
Cost per Individual	\$946	\$1,000	\$1,000	\$2,000
Companies served	40	160	160	160
Individual Training Grants-Displaced Workers	\$19,992,153	\$17,500,000	\$17,500,000	\$11,170,000 ^(b)
Individuals trained	7,188	6,023	6,023	3,851
Cost per individual	\$2,780	\$2,906	\$2,906	\$2,900
Individual Training Grants-Disadvantaged Workers	\$450,000	\$5,000,000	\$5,000,000	\$3,500,000 ^(b)
Individuals trained	306	1,613	1,613	1,129
Cost per individual	\$3,100	\$3,103	\$3,100	\$3,100
Jobs Training Partnership Act				
Total Enrollments (except Summer Youth Employment Program)	19,800	20,000	25,000	27,500
Total Job Placements (except Summer Youth Employment Program)	6,900	7,300	7,500	8,200
Summer Youth Enrollments	18,000	19,500	19,500	20,500
Early Employment Initiative/Family Development Initiative				
Job Search Participants	1,300	1,498	1,000	1,100
Obtained Employment	585	500	500	525
Public Sector Labor Relations				
Dispute Disposition				
Balance July 1	2,875	3,250	3,481	3,811
Filed	2,616	2,300	2,485	2,560

LABOR

Year Ending June 30, 1994					Year Ending June 30, 1996				
Orig. & (S) Supplemental	Reapp. & (R) Recpts.	Transfers & (E) Emergencies	Total Available	Expended	Prog. Class.	1995 Adjusted Approp.	Requested	Recommended	
5,165	—	1,320	6,485	6,222		4,973	4,932	4,932	
48	—	-3	45	30		36	37	37	
531	—	19	550	498		483	460	460	
33	—	-2	31	27		33	32	32	
					Special Purpose:				
—	—	6,400	6,400	4,979		5,559	4,405	4,405	
—	—	1,723	1,723	1,723	09	2,146	2,046	2,046	
350	—	-19	331	281	10	286	150	150	
350	—	8,104	8,454	6,983		7,991	6,601	6,601	
12	39	74	125	43		41	21	21	

OTHER RELATED APPROPRIATIONS

<u>20,056</u>	—	<u>-2,000</u>	<u>18,056</u>	<u>18,025</u>		<u>14,756</u>	<u>14,756</u>	<u>14,756</u>
26,195	39	7,512	33,746	31,828		28,313	26,839	26,839
<u>1,440</u>	—	—	<u>1,440</u>	<u>1,440</u>		<u>1,740</u>	<u>1,740</u>	<u>1,740</u>
<u>1,440</u>	—	—	<u>1,440</u>	<u>1,440</u>		<u>1,740</u>	<u>1,740</u>	<u>1,740</u>
27,635	39	7,512	35,186	33,268		30,053	28,579	28,579

Federal Funds

34,246								
248 ^S	12,916	-614	46,796	29,459		38,219	38,766	38,766
33,791						178 ^S		
3,047 ^S	6,226	59	43,123	35,014		40,906	47,917	47,917
82,322								
178 ^S	30,441	-1,985	110,956	82,043		118,265	121,683	121,683
153,832	49,583	-2,540	200,875	146,516		197,568	208,366	208,366

All Other Funds

—	36							
—	172 ^R	—	208	207		—	—	—
—	1							
—	9,605 ^R	-8,277	1,329	1,328		1,395	1,395	1,395
—	20							
—	1,596 ^R	—	1,616	1,180		—	—	—
—	11,430	-8,277	3,153	2,715		1,395	1,395	1,395
181,467	61,052	-3,305	239,214	182,499		229,016	238,340	238,340

- Notes: (a) Funds for the General Assistance Employment Program are provided by transfer from the Department of Human Services in accordance with the Appropriations Act.
- (b) The fiscal year 1995 appropriation has been adjusted for the allocation of salary program and has been reduced to reflect the transfer of funds to the Salary and Other Benefits accounts.

LANGUAGE PROVISIONS

It is recommended that the sum hereinabove for the Vocational Rehabilitation Services program classification be available for the payment of obligations applicable to prior fiscal years.

It is further recommended that the amount hereinabove for the Vocational Rehabilitation Services program classification be appropriated from the Unemployment Compensation Auxiliary Fund.

It is further recommended that, notwithstanding the provisions of the "New Jersey Employer—Employee Relations Act," P.L. 1941, c.100, as amended by P.L. 1968, c.303 (C34:13A-1 et seq.), the cost of fact-finding be borne equally by the public employer and the exclusive employee representative.

LABOR

It is further recommended, pursuant to the provisions of the "1992 New Jersey Employment and Workforce Development Act", P.L.1992, c.43 (C.34:15D-1 et seq.), funds shall be made available to the Department of Labor and the State Employment and Training Commission, subject to the approval of the Director of Budget and Accounting.

It is further recommended that the amount hereinabove for the Private Sector Labor Relations program classification be appropriated from the Unemployment Compensation Auxiliary Fund.

It is further recommended that the amounts hereinabove for the Workforce Development Partnership program be appropriated from receipts received pursuant to the "New Jersey Employment and Workforce Development Act", P.L. 1992, C.44, together with such additional sums as may be required to administer the Workforce Development Partnership program, subject to the approval of the Director of the Division of Budget and Accounting.

51,443	10,627	9,599	71,669	68,148	Total Appropriation, Department of Labor	60,917	57,928	57,928
--------	--------	-------	--------	--------	---	--------	--------	--------
