OMB No. 1121-0329 Approval Expires 07/31/2016

#### **U.S. Department of Justice** Office of Justice Programs Office of Juvenile Justice and Delinquency Prevention



The <u>U.S. Department of Justice</u> (DOJ), <u>Office of Justice Programs</u> (OJP), <u>Office of Juvenile</u> <u>Justice and Delinquency Prevention</u> (OJJDP) is seeking applications for funding under the fiscal year (FY) 2016 Victims of Child Abuse Regional Children's Advocacy Centers Program. This program furthers the Department's mission by supporting and strengthening four regional children's advocacy centers that will deliver training and technical assistance to members of multi-disciplinary teams, programs, and organizations to improve the investigation and prosecution of child abuse and neglect and the provision of children's advocacy center services to child victims and their families.

# OJJDP FY 2016 Victims of Child Abuse Regional Children's Advocacy Centers Program

# Eligibility

Eligible applicants are limited to local public and private nonprofit children's advocacy center agencies and organizations that can demonstrate a minimum of 5 years of experience providing regional or national training and technical assistance to a wide range of multidisciplinary professionals and others (including children's advocacy center staff) with respect to the judicial handling and investigative response to child abuse and neglect cases.

For-profit organizations must agree to forgo any profit or management fee.

Nonprofit organizations that hold money in offshore accounts for the purpose of avoiding paying the tax described in 26 U.S.C. 511(a) are not eligible to apply.

OJJDP welcomes applications from two or more entities; however, one eligible entity must be the applicant and the others must be proposed as subrecipients. The applicant must be the entity with primary responsibility for administering the funding and managing the entire program. Only one application per lead applicant will be considered; however, subrecipients may be part of multiple proposals.

OJJDP may elect to make awards for applications submitted under this solicitation in future fiscal years, dependent on the merit of the applications and on the availability of appropriations.

For additional eligibility information, see Section C. Eligibility Information.

# Deadline

Applicants must register with <u>Grants.gov</u> prior to submitting an application. OJP encourages applicants to **register several weeks before** the application submission deadline. In addition, OJP urges applicants to **submit applications 72 hours** prior to the application due date. All applications are due to be submitted and in receipt of a successful validation message in Grants.gov by 11:59 p.m. eastern time on March 7, 2016.

All applicants are encouraged to read this **Important Notice: Applying for Grants in** Grants.gov.

For additional information, see <u>How To Apply</u> in <u>Section D. Application and Submission</u> <u>Information</u>.

# **Contact Information**

For technical assistance with submitting an application, contact the Grants.gov Customer Support Hotline at 800–518–4726 or 606–545–5035, or via e-mail to <a href="mailtosupport@grants.gov">support@grants.gov</a>. Hotline hours of operation are 24 hours a day, 7 days a week, except federal holidays.

Applicants who experience unforeseen Grants.gov technical issues beyond their control that prevent them from submitting their application by the deadline must e-mail the Response Center at <u>grants@ncjrs.gov</u> within 24 hours after the application deadline and request approval to submit their application. Additional information on reporting technical issues is found under "Experiencing Unforeseen Grants.gov Technical Issues" in the <u>How To Apply</u> section.

For assistance with any other requirements of this solicitation, contact the Response Center by telephone at 800-851-3420 or TTY: 301-240-6310 (Hearing impaired only), by e-mail at <u>grants@ncjrs.gov</u>, or by <u>web chat</u>. Response Center hours of operation are 10 a.m. to 6 p.m. ET, Monday through Friday. Answers to frequently asked questions that may assist applicants are posted at <u>www.ojjdp.gov/grants/solicitations/FY2016/FAQ/VOCARegionalCACFAQ.pdf</u>.

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# Contents

A. Program Description	4
Overview	4
Program-Specific Information	4
Goals, Objectives, and Deliverables	5
Evidence-Based Programs or Practices	7
B. Federal Award Information	8
Type of Award	9
Financial Management and System of Internal Controls	9
Budget Information	
Cost Sharing or Match Requirement	
Preagreement Cost Approvals	
Limitation on Use of Award Funds for Employee Compensation; Waiver	
Prior Approval, Planning, and Reporting of Conference, Meeting, and Trainin	-
Costs Associated With Language Assistance (if Applicable)	
C. Eligibility Information	
Cost Sharing or Match Requirement	
Limit on Number of Application Submissions	
D. Application and Submission Information	
What an Application Should Include	
How To Apply	
E. Application Review Information	
Selection Criteria	
Review Process	
F. Federal Award Administration Information	29
Federal Award Notices	
Administrative, National Policy, and Other Legal Requirements	
General Information About Post-Federal Award Reporting Requirements	
G. Federal Awarding Agency Contact(s)	31
H. Other Information	31
Provide Feedback to OJP	
Application Checklist	

# OJJDP FY 2016 Victims of Child Abuse Regional Children's Advocacy Centers Program (CFDA 16.758)

# A. Program Description

#### Overview

The Victims of Child Abuse Regional Children's Advocacy Centers program supports four regional centers, one situated within each of the four U.S. Census regions, that (1) develop multidisciplinary teams, local programs, and state chapter organizations that respond to child abuse and neglect; and (2) deliver training and technical assistance that strengthen existing multidisciplinary teams, programs, and state chapter organizations.

This program has been funded in the past and OJJDP expects that the program will be authorized by an act appropriating funds for the Department of Justice FY 2016.

## **Program-Specific Information**

Recognizing a national need to enhance coordination among community agencies and professionals responding to child abuse and neglect, Congress passed the Victims of Child Abuse Act, Section 6 of Public Law 102–586, codified at 42 U.S.C. 13001 et seq., into law in 1992. The Act provides for the establishment of four regional children's advocacy centers to provide information, technical assistance, and training to assist communities in establishing facility-based multidisciplinary programs that respond to child abuse.

Children's advocacy centers provide a coordinated response to victims of child abuse through multidisciplinary teams composed of representatives from community agencies and professionals involved with intervention, prevention, prosecution, and investigation systems that respond to child abuse cases. The program objectives of a children's advocacy center are to:

- Assist communities in developing child-focused, community-oriented, facility-based programs to improve the resources available to child victims and families.
- Provide support for nonoffending family members.
- Enhance coordination among community agencies and professionals involved in the intervention, prevention, prosecution, and investigation systems that respond to child abuse cases.
- Train physicians and other healthcare and mental healthcare professionals in the multidisciplinary approach to child abuse.

## Goals, Objectives, and Deliverables

The goal of this solicitation is to fund four regional children's advocacy centers that will provide a full complement of training, technical assistance, and information to develop and strengthen multidisciplinary team investigations and responses to child abuse, local centers, and state chapter organizations of children's advocacy centers.

The states included in each of the four U.S. Census regions are:

- Northeast Region: Connecticut, Maine, Massachusetts, New Hampshire, New Jersey, New York, Pennsylvania, Rhode Island, and Vermont.
- **Southern Region:** Alabama, Arkansas, Delaware, District of Columbia, Florida, Georgia, Kentucky, Louisiana, Maryland, Mississippi, North Carolina, Oklahoma, South Carolina, Tennessee, Texas, Virginia, and West Virginia.
- **Midwest Region:** Illinois, Indiana, Iowa, Kansas, Michigan, Minnesota, Missouri, Nebraska, North Dakota, Ohio, South Dakota, and Wisconsin.
- Western Region: Alaska, Arizona, California, Colorado, Hawaii, Idaho, Montana, Nevada, New Mexico, Oregon, Utah, Washington, and Wyoming.

Through this program, the successful applicants will (1) provide training and technical assistance to assess community readiness and to help develop and strengthen the multidisciplinary approach to the investigation and prosecution of child abuse cases and evidence-based treatment for child abuse victims, including male and female child sex trafficking victims; (2) increase the number of communities using the children's advocacy center model, including tribal communities and those serving American Indian and Alaska Native youth in rural, urban, and tribal jurisdictions; and (3) develop and/or strengthen state chapter organizations and tribal children's advocacy centers.

To achieve its goal, OJJDP has established the following objectives for the regional children's advocacy centers to support multidisciplinary teams that respond to child abuse and neglect, local centers, and state chapter organizations. OJJDP will expect the regional children's advocacy centers to:

- Provide training opportunities.
- Provide technical assistance.
- Develop publications and other resources.
- Coordinate the activities of Victims of Child Abuse programs.

Consistent with the statutory requirements set forth in 42 USC 13001(b)(B)(2)(A), the successful applicants will design and implement the following deliverables to achieve the identified objectives:

• Training for multidisciplinary teams, children's advocacy centers, and state chapter organizations of children's advocacy centers. The applicants will propose

the topics and type of training, quantity and scale of proposed events, intended audience, and method of delivery of training sessions and identify trainers with relevant expertise and audiences with significant need. Applicants should also demonstrate areas of specialized expertise and experience in managing large-scale training events. Applicants should include plans for evaluating training sessions, to include measuring changes in participants' knowledge, attitude, and behavior.

- Technical assistance for multidisciplinary teams, children's advocacy centers, and state chapter organizations. Applicants should provide their assessment of development within the region and proposed criteria for determining jurisdictions where they intend to devote particular project resources.
- Publications and other resources to enhance the coordinated multidisciplinary response to child abuse. The applicant will indicate the topics, types, quantity, audiences, and schedule for the proposed publications or other resources, with publication and dissemination at the discretion of OJJDP.
- Methods to increase coordination among Victims of Child Abuse programs. Applicants should include methods for enhanced coordination with prosecutors in juvenile court and participation of these prosecutors in multidisciplinary training.

Other specific deliverables include:

• Tribal children's advocacy centers coordination and training. OJJDP is committed to facilitating identification, screening, assessment, and treatment to promote the recovery and well-being of American Indian and Alaska Native children, youth, and families who have been exposed to violence. In November 2014, the Attorney General's Advisory Committee on American Indian and Alaska Native Children Exposed to Violence published a report titled "Ending Violence So Children Can Thrive" with recommendations to improve the nation's response to American Indian and Alaska Native children exposed to violence. OJJDP encourages applicants to review the report and to incorporate the relevant recommendations into their project design.

Successful applicants will develop a strategic action plan to support the development and expansion of tribally based multidisciplinary teams and children's advocacy centers and support nontribal centers in developing and/or incorporating culturally appropriate services for American Indian and Alaska Native children that they serve. This plan must highlight specific training, technical assistance, and publication resources. These training and technical assistance resources will be shared with the other regions and, when possible, delivered in a coordinated fashion. Trainings should also include a focus on culturally sensitive, trauma-informed care and highlight a shared emphasis on the core components of the children's advocacy center multidisciplinary team members (i.e., social workers, therapists, and law enforcement and court personnel).

• Victims of Child Abuse program coordination. Successful operation of the regional children's advocacy center program requires significant coordination and collaboration. To achieve the necessary level of coordination, OJJDP will require each of the four successful applicants to work in close partnership with each other and with other programs funded under the Victims of Child Abuse Act. These programs, and the current implementing organization, include:

- Victims of Child Abuse Children's Advocacy Centers Membership and Accreditation Program (National Children's Alliance).
- Victims of Child Abuse Training and Technical Assistance for Child Abuse Prosecutors (Association of Prosecuting Attorneys).
- Victims of Child Abuse Training and Technical Assistance for Child Abuse Professionals (National Children's Advocacy Center).
- Victims of Child Abuse Children's Advocacy Centers Subgrant Program (National Children's Alliance).

OJJDP will require each regional awardee to work under a memorandum of understanding outlining the respective roles and responsibilities of each of the Victims of Child Abuse-funded programs. Specifically, each region will work collaboratively with the national subgrants program to ensure that subgrants to tribal children's advocacy centers locations are maximized.

## **Evidence-Based Programs or Practices**

OJP strongly emphasizes the use of data and evidence in policymaking and program development in criminal justice, juvenile justice, and crime victim services. OJP is committed to:

- Improving the quantity and quality of evidence OJP generates.
- Integrating evidence into program, practice, and policy decisions within OJP and the field.
- Improving the translation of evidence into practice.

OJP considers programs and practices to be evidence-based when their effectiveness has been demonstrated by causal evidence, generally obtained through one or more outcome evaluations. Causal evidence documents a relationship between an activity or intervention (including technology) and its intended outcome, including measuring the direction and size of a change, and the extent to which a change may be attributed to the activity or intervention. Causal evidence depends on the use of scientific methods to rule out, to the extent possible, alternative explanations for the documented change. The strength of causal evidence, based on the factors described above, will influence the degree to which OJP considers a program or practice to be evidence-based. The <u>OJP CrimeSolutions.gov</u> website and OJJDP's <u>Model Programs Guide</u> website are two resources that applicants may use to find information about evidence-based programs in criminal justice, juvenile justice, and crime victim services.

#### Additional Resources

OJJDP encourages applicants to review the recommendations from the <u>Attorney General's</u> <u>National Task Force on Children Exposed to Violence</u> and the <u>Attorney General's Advisory</u> <u>Committee on American Indian/Alaska Native Children Exposed to Violence</u> reports, the National Research Council's <u>Reforming Juvenile Justice: A Developmental Approach</u> and <u>Implementing Juvenile Justice Reform</u>, and the Institute of Medicine and the National Research Council's <u>Confronting Commercial Sexual Exploitation and Sex Trafficking of</u> <u>Minors in the United States</u> and to consider incorporating the recommendations into their applications, where applicable.

## OJJDP Training and Technical Assistance Awardee Standards

OJJDP has developed the Core Performance Standards for Training, Technical Assistance, and Evaluation to promote among providers the consistency and quality of OJJDP-sponsored training and technical assistance and to advance common expectations of performance excellence. The standards present minimum expectations that providers must meet for effective practice in the planning, coordination, delivery, and evaluation of training. Award recipients must coordinate with OJJDP's National Training and Technical Assistance Center (NTTAC) in the assessment and delivery of services to ensure the effective use of OJJDP grant funding. For additional information, go to OJJDP's NTTAC website, www.nttac.org.

Requirements related to coordination of activities will include, but are not limited to:

- **Coordination with OJJDP NTTAC.** OJJDP requires all training and technical assistance projects to coordinate their activities with OJJDP NTTAC by complying with all OJJDP/NTTAC protocols to ensure coordinated delivery of services among providers and the effective use of OJJDP grant funding. OJJDP reserves the right to modify these protocols at any time with reasonable notice to the grantee prior to project completion.
- **OJJDP-funded webinars.** The award recipient must comply with OJJDP's webinar guidelines, as described in the core performance standards. At a minimum, OJJDP training and technical assistance providers will submit information to OJJDP NTTAC in advance of all events for the online calendar, use the approved OJJDP presentation template, and record events and upload the files onto NTTAC's Online University.
- **Training information sharing.** The Office of Justice Programs will be collecting information from its program offices on OJP-funded training and technical assistance events. Award recipients must use OJJDP's standard electronic training request form and submit information to NTTAC on all training events (e.g., name of requestor, description of request, and dates of event) 30 days in advance of the event date, and report additional data as OJJDP requires.

# **B. Federal Award Information**

OJJDP expects to make up to four awards for as much as \$1.25 million for an estimated total of \$5 million for a 12-month period, beginning on October 1, 2016.

Beginning in FY 2016, OJJDP will implement a revised funding methodology for the Regional Children's Advocacy Center program. The methodology will reflect a number of variables that may include, but are not limited to, the following: award amounts that consider population data within each of the U.S. Census regions, geographic territory that the regional program covers, the number of established children's advocacy centers within the region, and the number of counties using the services of a children's advocacy center compared to the total number of counties.

If the awardee demonstrates significant progress toward implementing project activities and achieving project goals, OJJDP may, in certain cases, provide supplemental funding for FYs

2017 and 2018 under this solicitation. With the supplemental funding, the project period may be extended for two additional 12-month increments for an overall project period of 36 months. Important considerations in decisions regarding supplemental funding include, among other factors, the availability of funding, strategic priorities, assessment of the quality of the management of the award (e.g., timeliness and quality of progress reports), and assessment of the progress of the work funded under the award.

All awards are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by law.

# Type of Award<sup>1</sup>

OJJDP expects to make any award from this solicitation in the form of a cooperative agreement, which is a particular type of grant used if OJJDP expects to have ongoing substantial involvement in award activities. Substantial involvement includes direct oversight and involvement with the grantee organization in implementation of the grant but does not involve day-to-day project management. See <u>Administrative</u>, <u>National Policy</u>, <u>and Other</u> <u>Legal Requirements</u>, under <u>Section F. Federal Award Administration</u>, for details regarding the federal involvement anticipated under an award from this solicitation.

## **Financial Management and System of Internal Controls**

If selected for funding, the award recipient must-

- (a) Establish and maintain effective internal control over the federal award that provides reasonable assurance that the nonfederal entity is managing the federal award in compliance with federal statutes, regulations, and the terms and conditions of the federal award. These internal controls should be in compliance with guidance in "Standards for Internal Control in the Federal Government" issued by the Comptroller General of the United States and the "Internal Control Integrated Framework", issued by the Committee of Sponsoring Organizations of the Treadway Commission.
- (b) Comply with federal statutes, regulations, and the terms and conditions of the federal awards.
- (c) Evaluate and monitor the nonfederal entity's compliance with statute, regulations, and the terms and conditions of federal awards.
- (d) Take prompt action when instances of noncompliance are identified, including noncompliance identified in audit findings.
- (e) Take reasonable measures to safeguard protected personally identifiable information and other information the federal awarding agency or pass-through entity designates as sensitive or the nonfederal entity considers sensitive consistent with applicable federal, state, and local laws regarding privacy and obligations of confidentiality.

<sup>&</sup>lt;sup>1</sup> See generally 31 U.S.C. §§ 6301-6305 (defines and describes various forms of federal assistance relationships, including grants and cooperative agreements (a type of grant)).

In order to better understand administrative requirements and cost principles, award applicants are encouraged to enroll, at no charge, in the <u>Department of Justice Grants</u> <u>Financial Management Online Training</u>.

#### **Budget Information**

#### **Cost Sharing or Match Requirement**

This solicitation does not require a match. However, if a successful application proposes a voluntary match amount, and OJP approves the budget, the total match amount incorporated into the approved budget becomes mandatory and subject to audit.

#### **Preagreement Cost Approvals**

OJP does not typically approve preagreement costs; an applicant must request and obtain the prior written approval of OJP for all such costs. If approved, preagreement costs could be paid from grant funds consistent with a grantee's approved budget, and under applicable cost standards. However, all such costs prior to award and prior to approval of the costs are incurred at the sole risk of an applicant. Generally, no applicant should incur project costs *before* submitting an application requesting federal funding for those costs. Should there be extenuating circumstances that appear to be appropriate for OJP's consideration as preagreement costs, the applicant should contact the point of contact listed on the title page of this announcement for details on the requirements for submitting a written request for approval. See the section on "Costs Requiring Prior Approval" in the <u>Financial Guide</u> for more information.

#### Limitation on Use of Award Funds for Employee Compensation; Waiver

With respect to any award of more than \$250,000 made under this solicitation, recipients may not use federal funds to pay total cash compensation (salary plus cash bonuses) to any employee of the award recipient at a rate that exceeds 110 percent of the maximum annual salary payable to a member of the Federal Government's Senior Executive Service (SES) at an agency with a Certified SES Performance Appraisal System for that year.<sup>2</sup> The 2016 salary table for SES employees is available at the Office of Personnel Management <u>website</u>. Note: A recipient may compensate an employee at a greater rate, provided the amount in excess of this compensation limitation is paid with nonfederal funds. (Any such additional compensation will not be considered matching funds where match requirements apply.) For employees who charge only a portion of their time to an award, the allowable amount to be charged is equal to the percentage of time worked times the maximum salary limitation.

The Assistant Attorney General for OJP may exercise discretion to waive, on an individual basis, the limitation on compensation rates allowable under an award. An applicant requesting a waiver should include a detailed justification in the budget narrative of the application. Unless the applicant submits a waiver request and justification with the application, the applicant should anticipate that OJP will request the applicant to adjust and resubmit the budget.

The justification should include the particular qualifications and expertise of the individual, the uniqueness of the service the individual will provide, the individual's specific knowledge of the program or project being undertaken with award funds, and a statement explaining

<sup>&</sup>lt;sup>2</sup> This limitation on use of award funds does not apply to the non-profit organizations specifically named at Appendix VIII to 2 C.F.R. part 200.

that the individual's salary is commensurate with the regular and customary rate for an individual with his/her qualifications and expertise, and for the work to be done.

## **Recipient Disclosure of Process Related to Executive Compensation**

Under certain circumstances, a nonprofit organization that provides unreasonably high compensation to certain persons may subject both the organization's managers and those who receive the compensation to additional federal taxes. A rebuttable presumption of the reasonableness of a nonprofit organization's compensation arrangements, however, may be available if the organization satisfied certain rules set out in Internal Revenue Service regulations with regard to its compensation decisions.

A nonprofit organization receiving an award under this solicitation that believes (or asserts) that it has satisfied the requirements of 26 C.F.R. 53.4958-6 (which relates to establishing or invoking a rebuttable presumption of reasonableness of compensation of certain individuals and entities), for any year during the period of performance for an award made under this solicitation must make a prompt written disclosure to OJP.

At a minimum, the disclosure of the process that the recipient nonprofit organization uses to determine the compensation of its officers, directors, trustees, and key employees (together, "covered persons") must describe in pertinent detail (1) the composition of the body that reviews and approves compensation arrangements for covered persons; (2) the methods and practices that the recipient organization uses to ensure that no individual with a conflict of interest participates as a member of the body that reviews and approves a compensation arrangement for a covered person; (3) the appropriate data as to comparability of compensation that is obtained in advance and relied upon by the body that reviews and approves compensation arrangements for covered persons; (4) the written or electronic records that the recipient maintains as concurrent documentation of the decisions with respect to compensation of covered persons made by the body that reviews and approves such compensation arrangements, including records of deliberations and of the basis for decisions.

For purposes of the required disclosure, the following terms and phrases have the meanings set out by the Internal Revenue Service for use in connection with 26 C.F.R. 53.4958-6: officers, directors, trustees, key employees, compensation, conflict of interest, appropriate data as to comparability, adequate documentation, and concurrent documentation. Following receipt of an appropriate request, OJP may be authorized or required by law to make information submitted to satisfy this requirement available for public inspection.

# Prior Approval, Planning, and Reporting of Conference, Meeting, and Training Costs

OJP strongly encourages applicants that propose to use award funds for any conference-, meeting-, or training-related activity to review carefully—before submitting an application the <u>OJP policy and guidance</u> on conference approval, planning, and reporting. OJP policy and guidance (1) encourage minimization of conference, meeting, and training costs; (2) require prior written approval (which may affect project timelines) of most such costs for cooperative agreement recipients and of some such costs for grant recipients; and (3) set cost limits, including a general prohibition of all food and beverage costs.

# Costs Associated With Language Assistance (if Applicable)

If an applicant proposes a program or activity that would deliver services or benefits to individuals, the costs of taking reasonable steps to provide meaningful access to those services or benefits for individuals with limited English proficiency may be allowable.

Reasonable steps to provide meaningful access to services or benefits may include interpretation or translation services where appropriate.

For additional information, see the "Civil Rights Compliance" section under "Solicitation Requirements" in the OJP Funding Resource Center.

# **C. Eligibility Information**

For additional eligibility information, see the title page.

**Nonprofit Organization with Offshore Accounts to Avoid Certain Taxes Are Ineligible** Nonprofit organizations that hold money in offshore accounts for the purpose of avoiding paying the tax described in 26 U.S.C. 511(a) are not eligible to apply.

Any nonprofit organization awarded funds under this solicitation must agree that, during the period of performance of the award, it will not hold money in offshore accounts for the purpose of avoiding paying the tax described in 26 U.S.C. 511(a). If the nonprofit recipient learns that it does hold money in offshore accounts for such a purpose, it will immediately stop any further obligations of award funds, will provide prompt written notification to OJP, and will resume (or permit resumption of) such obligations only if OJP expressly authorizes the organization to do so.

## **Cost Sharing or Match Requirement**

For additional information on cost sharing and match requirement, see <u>Section B. Federal</u> <u>Award Information</u>.

# Limit on Number of Application Submissions

If an applicant submits multiple versions of the same application, OJJDP will review <u>only</u> the most recent system-validated version submitted. For more information on system-validated versions, see <u>How To Apply</u>.

# **D.** Application and Submission Information

# What an Application Should Include

Applicants should anticipate that if they fail to submit an application that contains all of the specified elements, it may negatively affect the review of their application; and, should a decision be made to make an award, it may result in the inclusion of special conditions that preclude the recipient from accessing or using award funds pending satisfaction of the conditions.

Moreover, applicants should anticipate that applications that are determined to be nonresponsive to the scope of the solicitation, do not request funding within the funding limit, or that do not include the application elements that OJJDP has designated to be critical, will neither proceed to peer review nor receive further consideration. Under this solicitation, OJJDP has designated the following application elements as critical: the Program Narrative, the Budget Detail Worksheet, and the Budget Narrative. Applicants should review the "Note on File Names and File Types" under <u>How To Apply</u> to be sure that they submit their applications in the permitted formats.

OJP strongly recommends that applicants use appropriately descriptive file names (e.g., "Program Narrative," "Budget Detail Worksheet and Budget Narrative," "Timelines," "Memoranda of Understanding," "Résumés") for all attachments. Also, OJP recommends that applicants include résumés in a single file.

# 1. Information To Complete the Application for Federal Assistance (SF-424)

The SF–424 is a required standard form used as a cover sheet for submission of preapplications, applications, and related information. Grants.gov and OJP's Grants Management System (GMS) take information from the applicant's profile to populate the fields on this form. When selecting "type of applicant," if the applicant is a for-profit entity, select "For-Profit Organization" or "Small Business" (as applicable).

**Intergovernmental Review.** This funding opportunity (program) **is not** subject to <u>Executive Order 12372</u>. (In completing the SF-424, applicants are to make the appropriate selection in response to question 19 to indicate that the "Program is not covered by E.O. 12372.")

## 2. Project Abstract

Applications should include a high-quality project abstract that summarizes the proposed project in 400 words or less. Project abstracts should be—

- Written for a general public audience.
- Submitted as a separate attachment with "Project Abstract" as part of its file name.
- Single-spaced, using a standard 12-point font (Times New Roman) with 1-inch margins.

As a separate attachment, the project abstract will **not** count toward the page limit for the program narrative.

The abstract should—

- Demonstrate how the applicant meets the eligibility.
- Briefly describe the project's purpose, the population to be served, and the activities that the applicant will implement to achieve the project's goals and objectives.
- Describe how the applicant will measure progress toward these goals.
- Indicate whether the applicant will use any portion of the project budget to conduct research as described in "Note on Project Evaluations," on page 18.

#### 3. Program Narrative

Applicants must submit a program narrative that presents a detailed description of the purpose, goals, objectives, strategies, design, and management of the proposed program. The program narrative should be double-spaced with 1-inch margins, not exceeding 30 pages of 8½ by 11 inches, and use a standard 12-point font, preferably Times New Roman. Pages should be numbered "1 of 30," etc. The tables, charts, pictures, etc., including all captions, legends, keys, subtext, etc., may be single-spaced and will count in the 30-page limit. Material required under the "Budget and Budget Narrative" and "Additional Attachments" sections will not count toward the program narrative page count. Applicants may provide bibliographical references as a separate attachment that will not count toward the 30-page program narrative limit. If the program narrative fails to comply with these length-related restrictions, OJJDP may consider such noncompliance in peer review and in final award decisions.

The program narrative should address the following selection criteria: (1) statement of the problem; (2) goals, objectives, and performance measures; (3) program design and implementation; and (4) capabilities/competencies. The applicant should clearly delineate the connections between and among each of these sections. For example, the applicant should derive the goals and objectives directly from the problems to be addressed. Similarly, the project design section should clearly explain how the program's structure and activities will accomplish the goals and objectives identified in the previous section.

The following sections should be included as part of the program narrative:

a. Statement of the Problem. Applicants should briefly describe the nature and scope of the problem that the program will address (e.g., child exploitation and sexual abuse). The applicant should use data to provide evidence that the problem exists, demonstrate the size and scope of the problem, and document the effects of the problem on the target population and the larger community. Applicants should describe the target population and any previous or current attempts to address the problem.

Applicants should describe any research or evaluation studies that relate to the problem and contribute to the applicant's understanding of its causes and potential solutions. Although OJJDP expects applicants to review the research literature for relevant studies, they should also explore whether unpublished local sources of research or evaluation data are available.

**b.** Goals, Objectives, and Performance Measures. Applicants should describe the goals of the proposed program and identify its objectives. When formulating the program's goals and objectives, applicants should be cognizant of the performance measures that OJJDP will require successful applicants to provide.

**Goals.** Applicants should describe the program's intent to change, reduce, or eliminate the problem noted in the previous section and outline the project's goals.

**Program Objectives.** Applicants should explain how the program will accomplish its goals. Objectives are specific, quantifiable statements of the project's desired results. They should be clearly linked to the problem identified in the preceding section and

measurable. (Examples of measurable objectives include the following: to provide training sessions for multidisciplinary teams, children's advocacy centers, and state chapter organizations of children's advocacy centers.)

#### Performance Measures

To assist the Department with fulfilling its responsibilities under the Government Performance and Results Act of 1993, Public Law 103–62, and the Government Performance and Results Modernization Act of 2010, Public Law 111–352, applicants that receive funding under this solicitation must provide data that measure the results of their work done under this solicitation. OJP will require any award recipient, post award, to provide the data requested in the "Data Grantee Provides" column so that OJP can calculate values for the "Performance Measures" column. OJJDP will require award recipients to submit semiannual performance metrics of relevant data through the Data Reporting Tool located at <u>www.ojjdp-dctat.org</u>.

Objective	Performance Measure(s)	Description	Data Grantee Provides
Program Goal: Provide a full complement of training, technical assistance, and information to develop and strengthen multidisciplinary team investigations and responses to child abuse, local children's advocacy centers, and state chapter organizations of children's advocacy centers.	OJJDP grant funds awarded for system level improvement.	The amount of OJJDP grant funds in whole dollars that are awarded to initiatives to improve child victimization system practices, polices, and/or procedures on a systemwide basis. Preferred data source is program records.	OJJDP grant funds awarded for services.
Objectives: Provide training and technical assistance to assess community	Number of training requests received.	This measure represents the number of training requests received during the reporting period. Requests can come from individuals or organizations served.	Number of training requests received during the reporting period.

Performance measures for this solicitation are as follows:

readiness and to assist in developing and strengthening the multidisciplinary approach to the investigation and prosecution of child abuse cases, and evidence-based treatment for child abuse victims,	Number of planning or training events held.	This measure represents the number of planning or training activities held during the reporting period. Planning and training activities include creation of task forces or interagency committees, meetings held, and needs assessments undertaken. Preferred data source is program records.	Number of planning or training events held during the reporting period.
including male and female child sex trafficking victims.	Number of people trained.	This measure represents the number of people trained during the reporting period. The number is the raw number of people receiving any formal training relevant to the program or their position as program staff. Include any training from any source or medium received during the reporting period as long as receipt of training can be verified. Training on cultural or race and ethnic issues should also be identified. Training does not have to have been completed during the reporting period. Preferred data source is program records.	Number of people trained. Number of people trained on cultural or racial and ethnic diversity during the reporting period.
	Percentage of people exhibiting increased knowledge of the program area during the reporting period.	This measure represents the number of people (recipients of training/technical assistance) who exhibit an increased knowledge of the program area after participating in training. Use of pre- and post-tests is preferred.	Number of people exhibiting increased knowledge of the program area. Number of people trained during the reporting period.
	Number of technical assistance requests received.	This measure represents the number of technical assistance requests received during the reporting period. Requests can come from individuals or organizations served.	Number of technical assistance requests received during the reporting period.
Develop publications and resources for multidisciplinary teams, children's advocacy centers, and state chapter organizations of	Number of program materials developed.	This measure represents the number of program materials developed during the reporting period. Include only substantive materials such as program overviews, client workbooks, lists of local service providers.	Number of program materials developed during the reporting period. Number of program materials related to cultural or racial and ethnic diversity

children's advocacy centers.		The number of program materials related to cultural or racial and ethnic diversity should also be identified. Do not include program advertisements or administrative forms such as sign-in sheets or client tracking forms. Count the number of pieces developed. Program records are the preferred data source.	developed during the reporting period.
Enhance coordination among Victims of Child Abuse Act programs.	Number of planning and coordination activities during the reporting period.	This measure represents the number of planning and coordination activities that include the various Victims of Child Abuse-funded programs referenced on page 6 of this solicitation.	Number of planning and coordination activities during the reporting period.
	Number of training and technical assistance events conducted.	This measure also represents the number of training and technical assistance events and publication resources developed for tribally based multidisciplinary teams and children's advocacy centers and nontribal children's advocacy centers that serve American Indian and Alaska Native children.	Number of training and technical assistance events conducted for tribally based multidisciplinary teams and children's advocacy centers during the reporting period. Number of training and technical assistance events conducted for nontribal children advocacy centers that serve American Indian and Alaska Native children during the reporting period.
	Number of publication resources developed.		Number of publication resources developed for tribally based multidisciplinary teams and children's advocacy centers during the reporting period.
			Number of publication resources developed for nontribal children's advocacy centers.

OJJDP does not require applicants to submit performance measures data with their application. Performance measures are included as an alert that OJJDP will require successful applicants to submit specific data as part of their reporting requirements.

For the application, applicants should indicate an understanding of these requirements and discuss how they will gather the required data, should they receive funding.

OJJDP encourages award recipients to use information from existing program records to fulfill performance measures reporting requirements rather than initiating new data collection activities for this purpose.

#### **Note on Project Evaluations**

Applicants that propose to use funds awarded through this solicitation to conduct project evaluations should be aware that certain project evaluations (such as systematic investigations designed to develop or contribute to generalizable knowledge) may constitute "research" for purposes of applicable DOJ Human Subjects Protection regulations. However, project evaluations that are intended only to generate internal improvements to a program or service, or are conducted only to meet OJP's performance measure data reporting requirements likely do not constitute "research." Applicants should provide sufficient information for OJP to determine whether the particular project they propose would either intentionally or unintentionally collect and/or use information in such a way that it meets the DOJ regulatory definition of research.

Research, for the purposes of human subjects protections for OJP-funded programs, is defined as, "a systematic investigation, including research development, testing, and evaluation, designed to develop or contribute to generalizable knowledge" 28 C.F.R. § 46.102(d). For additional information on determining whether a proposed activity would constitute research, see the decision tree to assist applicants on the "<u>Research and the Protection of Human Subjects</u>" section of the <u>OJP Funding</u> <u>Resource Center</u> webpage. Applicants whose proposals may involve a research or statistical component also should review the "Data Privacy and Confidentiality Requirements" section on that webpage.

**c. Project Design and Implementation.** Applicants should detail how the project will operate throughout the funding period and describe the strategies that they will use to achieve the goals and objectives identified in the previous section. Applicants should describe how they will complete the deliverables on page 5. OJJDP encourages applicants to select evidence-based practices for their programs.

This section should also include details regarding any leveraged resources (cash or in-kind) from local sources to support the project and discuss plans for sustainability beyond the grant period.

**Logic Model.** Applicants should include a logic model that graphically illustrates how the performance measures are related to the project's problems, goals, objectives, and design. See sample logic models <u>here</u>. Applicants should submit the logic model as a separate attachment, as stipulated in "Additional Attachments," page 21.

**Timeline.** Applicants should submit a realistic timeline or milestone chart that indicates major tasks associated with the goals and objectives of the project, assigns responsibility for each, and plots completion of each task by month or quarter for the duration of the award, using "Year 1," "Month 1," "Quarter 1," etc., not calendar dates (see "Sample Project Timelines" <u>here</u>).

Applicants should submit the timeline as a separate attachment, as stipulated in "Additional Attachments," page 21. On receipt of an award, the recipient may revise the timeline, based on training and technical assistance that OJJDP will provide.

d. Capabilities and Competencies. This section should describe the experience and capability of the applicant organization and any contractors or subgrantees that the applicant will use to implement and manage this effort and its associated federal funding, highlighting any previous experience implementing projects of similar design or magnitude. Applicants should highlight their experience/capability/capacity to manage subawards, including details on their system for fiscal accountability. Management and staffing patterns should be clearly connected to the project design described in the previous section. Applicants should describe the roles and responsibilities of project staff and explain the program's organizational structure and operations. Applicants should include a copy of an organizational chart showing how the organization operates, including who manages the finances; how the organization manages subawards, if there are any; and the management of the project proposed for funding.

Letters of Support/Memorandums of Understanding. If submitting a joint application, as described under Eligibility (page 1), applicants should provide signed and dated letters of support or memoranda of understanding for all key partners that include the following:

- Expression of support for the program, and a statement of willingness to participate and collaborate with it.
- Description of the partner's role and responsibilities in the planning process and expected responsibilities when the program is operational.
- Estimate of the percentage of time that the partner will devote to the planning and operation of the project.

#### 4. Budget Detail Worksheet and Budget Narrative

Applicants should provide a budget that (1) is complete, allowable, and cost-effective in relation to the proposed activities; (2) shows the cost calculations, demonstrating how they arrived at the total amount requested; and (3) provides a brief supporting narrative to link costs with project activities. The budget should cover the entire award period.

For questions pertaining to budget and examples of allowable and unallowable costs, see the <u>Financial Guide</u>.

- a. Budget Detail Worksheet. Find a sample Budget Detail Worksheet <u>here</u>. Applicants who submit their budget in a different format should include the budget categories listed in the sample budget worksheet. The Budget Detail Worksheet should be broken down by year.
- **b.** Budget Narrative. The budget narrative should thoroughly and clearly describe <u>every</u> category of expense listed in the Budget Detail Worksheet. OJP expects

proposed budgets to be complete, cost effective, and allowable (e.g., reasonable, allocable, and necessary for project activities).

Applicants should demonstrate in their budget narratives how they will maximize cost effectiveness of grant expenditures. Budget narratives should generally describe cost effectiveness in relation to potential alternatives and the goals of the project. For example, a budget narrative should detail why planned in-person meetings are necessary, or how technology and collaboration with outside organizations could be used to reduce costs, without compromising quality.

The narrative should be mathematically sound and correspond with the information and figures provided in the Budget Detail Worksheet. The narrative should explain how the applicant estimated and calculated <u>all</u> costs, and how they are relevant to the completion of the proposed project. The narrative may include tables for clarification purposes but need not be in a spreadsheet format. As with the Budget Detail Worksheet, the Budget Narrative should be broken down by year.

- c. Noncompetitive Procurement Contracts In Excess of Simplified Acquisition Threshold. If an applicant proposes to make one or more noncompetitive procurements of products or services, where the noncompetitive procurement will exceed the simplified acquisition threshold (also known as the small purchase threshold), which is currently set at \$150,000, the application should address the considerations outlined in the <u>Financial Guide</u>.
- d. Preagreement Cost Approvals. For information on preagreement costs, see <u>Section B. Federal Award Information</u>.

#### 5. Indirect Cost Rate Agreement (if Applicable)

Indirect costs are allowed only if the applicant has a current federally approved indirect cost rate. (This requirement does not apply to units of local government.) Attach a copy of the federally approved indirect cost rate agreement to the application. Applicants that do not have an approved rate may request one through their cognizant federal agency, which will review all documentation and approve a rate for the applicant organization, or, if the applicant's accounting system permits, costs may be allocated in the direct cost categories. For the definition of "Cognizant Federal Agency," see the "Glossary of Terms" in the <u>Financial Guide</u>. For assistance with identifying your cognizant agency, contact the Customer Service Center at 800–458–0786 or at <u>ask.ocfo@usdoj.gov</u>. If DOJ is the cognizant federal agency, applicants may obtain information needed to submit an indirect cost rate proposal <u>here</u>.

#### 6. Applicant Disclosure of High-Risk Status

Applicants are to disclose whether they are currently designated high risk by another federal grantmaking agency. This includes any status requiring additional oversight by the federal agency due to past programmatic or financial concerns. If an applicant is designated high risk by another federal grantmaking agency, the applicant must e-mail the following information to <u>OJPComplianceReporting@usdoj.gov</u> at the time of application submission:

• The federal agency that currently designated the applicant as high risk.

- Date the applicant was designated high risk.
- The high-risk point of contact name, phone number, and email address, from that federal agency.
- Reasons for the high-risk status.

OJP seeks this information to ensure appropriate federal oversight of any grant award. Unlike the Excluded Parties List, this high-risk information does not disqualify any organization from receiving an OJP award. However, additional grant oversight may be included, if necessary, in award documentation.

## 7. Additional Attachments

Applicants should submit the following information, as stipulated in the cited pages, as attachments to their applications. Even though the materials listed below are not assigned specific point values, peer reviewers will, as appropriate, consider these items when rating applications. For example, reviewers will consider résumés and/or letters of support/memorandums of understanding when assessing capabilities and competencies. Peer reviewers will not consider any additional information that the applicant submits, other than that specified below.

a. Applicant Disclosure of Pending Applications. Applicants are to disclose whether they have pending applications for federally funded grants or subgrants (including cooperative agreements) that include requests for funding to support the same project being proposed under this solicitation and will cover the identical cost items outlined in the budget narrative and worksheet in the application under this solicitation. The disclosure should include both direct applications for federal funding (e.g., applications to federal agencies) and indirect applications for such funding (e.g., applications to state agencies that will subaward federal funds).

OJP seeks this information to help avoid any inappropriate duplication of funding. Leveraging multiple funding sources in a complementary manner to implement comprehensive programs or projects is encouraged and is not seen as inappropriate duplication.

Applicants that have pending applications as described above are to provide the following information about pending applications submitted within the past 12 months:

- The federal or state funding agency.
- The solicitation/project name.
- The point-of-contact information at the applicable funding agency.

Solicitation Name/ Project Name	Name/Phone/E-mail for Point of Contact at Funding Agency

SAMPLE<sup>21</sup> OJJUP-2016-9155

DOJ/COPS	COPS Hiring Program	Jane Doe, 202/000-0000; jane.doe@usdoj.gov
HHS/ Substance Abuse & Mental Health Services Administration	Drug Free Communities Mentoring Program/ North County Youth Mentoring Program	John Doe, 202/000-0000; john.doe@hhs.gov

Applicants should include the table as a separate attachment, with the file name "Disclosure of Pending Applications," to their application. Applicants that do not have pending applications as described above are to include a statement to this effect in the separate attachment page (e.g., "[Applicant Name on SF–424] does not have pending applications submitted within the past 12 months for federally funded grants or subgrants (including cooperative agreements) that include requests for funding to support the same project being proposed under this solicitation and will cover the identical cost items outlined in the budget narrative and worksheet in the application under this solicitation.").

- b. Research and Evaluation Independence and Integrity. If a proposal involves research and/or evaluation, regardless of the other merits of the proposal, in order to receive funds, the applicant must demonstrate research and/or evaluation independence, including appropriate safeguards to ensure research and/or evaluation objectivity and integrity, both in this proposal and as it may relate to the applicant's other current or prior related projects. This documentation may be included as an attachment to the application, which addresses BOTH i. and ii. below.
  - i. For purposes of this solicitation, applicants must document research and evaluation independence and integrity by including, at a minimum, one of the following two items:
    - a. A specific assurance that the applicant has reviewed its proposal to identify any research integrity issues (including all principal investigators and subrecipients) and it has concluded that the design, conduct, or reporting of research and evaluation funded by OJJDP grants, cooperative agreements, or contracts will not be biased by any personal or financial conflict of interest on the part of part of its staff, consultants, and/or subrecipients responsible for the research and evaluation or on the part of the applicant organization.

#### OR

b. A specific listing of actual or perceived conflicts of interest that the applicant has identified in relation to this proposal. These conflicts could be either personal (related to specific staff, consultants, and/or subrecipients) or organizational (related to the applicant or any subgrantee organization). Examples of potential investigator (or other personal) conflict situations may include, but are not limited to, those in which an investigator would be in a position to evaluate a spouse's work product (actual conflict), or an investigator would be in a position to evaluate the work of a former or current colleague (potential apparent conflict). With regard to potential organizational conflicts of interest, as one example, generally an organization could not be given a grant to evaluate a project if that organization had itself provided

substantial prior technical assistance to that specific project or a location implementing the project (whether funded by OJP or other sources), as the organization in such an instance would appear to be evaluating the effectiveness of its own prior work. The key is whether a reasonable person understanding all of the facts would be able to have confidence that the results of any research or evaluation project are objective and reliable. Any outside personal or financial interest that casts doubt on that objectivity and reliability of an evaluation or research product is a problem and must be disclosed.

- ii. In addition, for purposes of this solicitation, applicants must address the issue of possible mitigation of research integrity concerns by including, at a minimum, one of the following two items:
  - a. If an applicant reasonably believes that no potential personal or organizational conflicts of interest exist, then the applicant should provide a brief narrative explanation of how and why it reached that conclusion. Applicants MUST also include an explanation of the specific processes and procedures that the applicant will put in place to identify and eliminate (or, at the very least, mitigate) potential personal or financial conflicts of interest on the part of its staff, consultants, and/or subrecipients for this particular project, should that be necessary during the grant period. Documentation that may be helpful in this regard could include organizational codes of ethics/conduct or policies regarding organizational, personal, and financial conflicts of interest.

#### OR

b. If the applicant has identified specific personal or organizational conflicts of interest in its proposal during this review, the applicant must propose a specific and robust mitigation plan to address conflicts noted above. At a minimum, the plan must include specific processes and procedures that the applicant will put in place to eliminate (or, at the very least, mitigate) potential personal or financial conflicts of interest on the part of its staff, consultants, and/or subrecipients for this particular project, should that be necessary during the grant period. Documentation that may be helpful in this regard could include organizational codes of ethics/conduct or policies regarding organizational, personal, and financial conflicts of interest. There is no guarantee that the plan, if any, will be accepted as proposed.

Considerations in assessing research and evaluation independence and integrity will include, but are not be limited to, the adequacy of the applicant's efforts to identify factors that could affect the objectivity or integrity of the proposed staff and/or the organization in carrying out the research, development, or evaluation activity; and the adequacy of the applicant's existing or proposed remedies to control any such factors.

- c. Logic model (see page 18).
- d. Timeline or milestone chart (see page 18).
- e. Résumés of all key personnel.

- f. Job descriptions outlining roles and responsibilities for all key positions.
- **g.** Letters of support/memorandums of understanding from partner organizations (see Letters of Support/Memorandums of Understanding, page 19).
- **h.** Evidence of nonprofit status (e.g., a copy of the tax exemption letter from the Internal Revenue Service, if applicable).
- i. Evidence of for-profit status (e.g., a copy of the articles of incorporation, if applicable).

#### 8. Financial Management and System of Internal Controls Questionnaire

In accordance with <u>2 C.F.R .200.205</u>, federal agencies must have in place a framework for evaluating the risks posed by applicants before they receive a Federal award. To facilitate part of this risk evaluation, **all** applicants (other than an individual) are to download, complete, and submit this <u>form</u>.

## 9. Disclosure of Lobbying Activities

All applicants must complete this information. Applicants that expend any funds for lobbying activities are to provide the detailed information requested on the form Disclosure of Lobbying Activities (SF–LLL). Applicants that do not expend any funds for lobbying activities are to enter "N/A" in the text boxes for item 10 ("a. Name and Address of Lobbying Registrant" and "b. Individuals Performing Services").

#### How To Apply

Applicants must register in and submit applications through Grants.gov, a "one-stop storefront" to find federal funding opportunities and apply for funding. Find complete instructions on how to register and submit an application <u>here</u>. Applicants that experience technical difficulties during this process should call the Grants.gov Customer Support Hotline at **800–518–4726** or **606–545–5035**, 24 hours a day, 7 days a week, except federal holidays. Registering with Grants.gov is a one-time process; however, **processing delays may occur, and it can take several weeks** for first-time registrants to receive confirmation and a user password. OJP encourages applicants to **register several weeks before** the application submission deadline. In addition, OJP urges applicants to submit applications 72 hours prior to the application due date to allow time to receive validation messages or rejection notifications from Grants.gov, and to correct in a timely fashion any problems that may have caused a rejection notification.

OJJDP strongly encourages all prospective applicants to sign up for Grants.gov e-mail <u>notifications</u> regarding this solicitation. If this solicitation is cancelled or modified, individuals who sign up with Grants.gov for updates will be automatically notified.

**Note on File Names and File Types.** Grants.gov <u>only</u> permits the use of <u>certain specific</u> characters in names of attachment files. Valid file names may include <u>only</u> the characters shown in the table below. Grants.gov is designed to reject any application that includes an attachment(s) with a file name that contains <u>any</u> characters not shown in the table below.

Characters		Special Characters	
Upper case (A–Z)	Parenthesis ()	Curly braces { }	Square brackets []
Lower case (a-z)	Ampersand (&)	Tilde (~)	Exclamation point (!)
Underscore ()	Comma (,)	Semicolon (;)	Apostrophe ( ' )
Hyphen (-)	At sign (@)	Number sign (#)	Dollar sign (\$)
Space	Percent sign (%)	Plus sign (+)	Equal sign (=)
Period (.)	eriod (.) When using the ampersand (&) in XML, applicants must use the "&" format.		

Grants.gov is designed to forward successfully submitted applications to OJP's Grants Management System.

**GMS** does not accept executable file types as application attachments. These disallowed file types include, but are not limited to, the following extensions: ".com," ".bat," ".exe," ".vbs," ".cfg," ".dat," ".db," ".dbf," ".dll," ".ini," ".log," ".ora," ".sys," and ".zip." GMS may reject applications with files that use these extensions. It is important to allow time to change the type of file(s) if the application is rejected.

All applicants are required to complete the following steps:

OJP may not make a federal award to an applicant until the applicant has complied with all applicable Data Universal Numbering System (DUNS) and System for Award Management (SAM) requirements. If an applicant has not fully complied with the requirements by the time the federal awarding agency is ready to make a federal award, the federal awarding agency may determine that the applicant is not qualified to receive a federal award and use that determination as a basis for making a federal award to another applicant.

- 1. Acquire a Data Universal Numbering System (DUNS) number. In general, the Office of Management and Budget requires that all applicants (other than individuals) for federal funds include a DUNS number in their applications for a new award or a supplement to an existing award. A DUNS number is a unique nine-digit sequence recognized as the universal standard for identifying and differentiating entities receiving federal funds. The identifier is used for tracking purposes and validating address and point of contact information for federal assistance applicants, recipients, and subrecipients. The DUNS number will be used throughout the grant life cycle. Obtaining a DUNS number is a free, one-time activity. Call Dun and Bradstreet at 866–705–5711 to obtain a DUNS number or apply online at www.dnb.com. A DUNS number is usually received within 1–2 business days.
- 2. Acquire registration with the System for Award Management (SAM). SAM is the repository for standard information about federal financial assistance applicants, recipients, and subrecipients. OJP requires all applicants (other than individuals) for federal financial assistance to maintain current registrations in the SAM database. Applicants must be registered in SAM to successfully register in Grants.gov. Applicants must update or renew their SAM registration annually to maintain an active status. SAM registration and renewal can take as long as 10 business days to complete.

Applicants cannot successfully submit their applications until Grants.gov receives the SAM registration information. **The information transfer from SAM to Grants.gov can take as long as 48 hours.** OJP recommends that the applicant register or renew registration with SAM as early as possible.

Access information about SAM registration procedures here.

- 3. Acquire an Authorized Organization Representative (AOR) and a Grants.gov username and password. Complete the AOR profile on Grants.gov and create a username and password. Applicant organizations must use their DUNS number to complete this step. For more information about the registration process, go <u>here</u>.
- 4. Acquire confirmation for the AOR from the E-Business Point of Contact (E-Biz POC). The E-Biz POC at the applicant organization must log into Grants.gov to confirm the applicant organization's AOR. Note that an organization can have more than one AOR. The E-Biz POC will need the Marketing Partner Identification Number (MPIN) password obtained when registering with SAM to complete this step.
- 5. Search for the funding opportunity on Grants.gov. Use the following identifying information when searching for the funding opportunity on Grants.gov. The Catalog of Federal Domestic Assistance number for this solicitation is 16.758, titled "Victims of Child Abuse Regional Children's Advocacy Centers Program" and the funding opportunity number is OJJDP-2016-9155.
- 6. Submit a valid application consistent with this solicitation by following the directions in Grants.gov. Within 24–48 hours after submitting the electronic application, the applicant should receive two notifications from Grants.gov. The first will confirm the receipt of the application and the second will state whether the application has been successfully validated, or rejected due to errors, with an explanation. It is possible to first receive a message indicating that the application was received and then receive a rejection notice a few minutes or hours later. Submitting well ahead of the deadline provides time to correct the problem(s) that caused the rejection. Important: OJP urges applicants to submit applications at least 72 hours prior to the application due date to allow time to receive validation messages or rejection notifications from Grants.gov, and to correct in a timely fashion any problems that may have caused a rejection notification.

Click <u>here</u> for further details on DUNS, SAM, and Grants.gov registration steps and time frames.

**Note: Duplicate Applications.** If an applicant submits multiple versions of the same application, OJJDP will review <u>only</u> the most recent system-validated version submitted. See "Note on File Names and File Types" under <u>How To Apply</u>.

#### Experiencing Unforeseen Grants.gov Technical Issues

Applicants that experience unforeseen Grants.gov technical issues beyond their control that prevent them from submitting their application by the deadline must contact the Grants.gov <u>Customer Support Hotline</u> or the <u>SAM Help Desk</u> (Federal Service Desk) to report the technical issue and receive a tracking number. Then applicant must e-mail the Response Center at <u>grants@ncjrs.gov</u> within 24 hours after the application deadline and request approval to submit their application. The e-mail must describe the technical difficulties, and include a timeline of the applicant's submission efforts, the complete grant application, the applicant's DUNS number, and any Grants.gov Help Desk or SAM tracking number(s). Note: OJJDP does not automatically approve requests. After the program office reviews

the submission and contacts the Grants.gov or SAM Help Desks to validate the reported technical issues, OJP will inform the applicant whether the request to submit a late application has been approved or denied. If OJP determines that the applicant failed to follow all required procedures, which resulted in an untimely application submission, OJP will deny the applicant's request to submit their application.

The following conditions are generally insufficient to justify late submissions:

- Failure to register in SAM or Grants.gov in sufficient time. (SAM registration and renewal can take as long as 10 business days to complete. The information transfer from SAM to Grants.gov can take as long as 48 hours.)
- Failure to follow Grants.gov instructions on how to register and apply as posted on its website.
- Failure to follow each instruction in the OJP solicitation.
- Technical issues with the applicant's computer or information technology environment, including firewalls.

Notifications regarding known technical problems with Grants.gov, if any, are posted at the top of the OJP funding <u>webpage</u>.

# **E.** Application Review Information

## **Selection Criteria**

The following five selection criteria will be used to evaluate each application, with the different weight given to each based on the percentage value listed after each individual criteria. For example, the first criterion, Statement of the Problem, is worth 10 percent of the entire score in the application review process.

- 1. Statement of the Problem. (10 percent)
- 2. Goals, Objectives, and Performance Measures. (15 percent)
- 3. Project Design and Implementation. (45 percent)
- 4. Capabilities and Competencies. (25 percent)
- 5. Budget: Complete, cost-effective, and allowable (e.g., reasonable, allocable, and necessary for project activities). Budget narratives should generally demonstrate how applicants will maximize cost-effectiveness of grant expenditures. Budget narratives should also demonstrate cost-effectiveness in relation to potential alternatives and the goals of the project.<sup>3</sup> (5 percent)

<sup>&</sup>lt;sup>3</sup> Generally speaking, a reasonable cost is a cost that, in its nature or amount, does not exceed that which would be incurred by a prudent person under the circumstances prevailing at the time the decision was made to incur the costs.

See "What an Application Should Include," page 12, for the criteria that the peer reviewers will use to evaluate applications.

## **Review Process**

OJP is committed to ensuring a fair and open process for awarding grants. OJJDP reviews the application to make sure that the information presented is reasonable, understandable, measurable, and achievable, as well as consistent with the solicitation.

Peer reviewers will review the applications submitted under this solicitation that meet basic minimum requirements. For purposes of assessing whether applicants have met basic minimum requirements, OJP screens applications for compliance with specified program requirements to help determine which applications should proceed to further consideration for award. Although program requirements may vary, the following are common requirements applicable to all solicitations for funding under OJP grant programs:

- Applications must be submitted by an eligible applicant.
- Applications must request funding within programmatic funding constraints (if applicable).
- Applications must be responsive to the scope of the solicitation.
- Applications must include all items designated as "critical elements."
- Applicants will be checked against the General Services Administration's Excluded Parties List.

For a list of critical elements, see "What an Application Should Include" under <u>Section D.</u> <u>Application and Submission Information.</u>

OJJDP may use internal peer reviewers, external peer reviewers, or a combination, to assess applications meeting basic minimum requirements on technical merit using the solicitation's selection criteria. An external peer reviewer is an expert in the subject matter of a given solicitation who is not a current DOJ employee. An internal reviewer is a current DOJ employee who is well-versed or has expertise in the subject matter of this solicitation. A peer review panel will evaluate, score, and rate applications that meet basic minimum requirements. Peer reviewers' ratings and any resulting recommendations are advisory only, although their views are considered carefully. In addition to peer review ratings, considerations for award recommendations and decisions may include, but are not limited to, underserved populations, geographic diversity, strategic priorities, past performance under prior OJJDP and OJP awards, and available funding.

OJP reviews applications for potential discretionary awards to evaluate the risks posed by applicants before they receive an award. This review may include but is not limited to the following:

1. Financial stability and fiscal integrity.

- 2. Quality of management systems and ability to meet the management standards prescribed in the Financial Guide.
- 3. History of performance.
- 4. Reports and findings from audits.
- 5. The applicant's ability to effectively implement statutory, regulatory, or other requirements imposed on nonfederal entities.
- 6. Proposed costs to determine if the Budget Detail Worksheet and Budget Narrative accurately explain project costs, and whether those costs are reasonable, necessary, and allowable under applicable federal cost principles and agency regulations.

Absent explicit statutory authorization or written delegation of authority to the contrary, all final award decisions will be made by the Assistant Attorney General, who may consider factors including, but not limited to, peer review ratings, underserved populations, geographic diversity, strategic priorities, past performance under prior OJJDP and OJP awards, and available funding when making awards.

# F. Federal Award Administration Information

## **Federal Award Notices**

OJP award notification will be sent from GMS. Recipients will be required to log in; accept any outstanding assurances and certifications on the award; designate a financial point of contact; and review, sign, and accept the award. The award acceptance process involves physical signature of the award document by the authorized representative and the scanning of the fully executed award document to OJP.

#### Administrative, National Policy, and Other Legal Requirements

If selected for funding, in addition to implementing the funded project consistent with the agency-approved project proposal and budget, the recipient must comply with award terms and conditions, and other legal requirements, including but not limited to OMB, DOJ, or other federal regulations that will be included in the award, incorporated into the award by reference, or are otherwise applicable to the award. OJP strongly encourages prospective applicants to review the information pertaining to these requirements **prior** to submitting an application. To assist applicants and recipients in accessing and reviewing this information, OJP has placed pertinent information on its <u>Solicitation Requirements</u> page of the <u>OJP Funding Resource Center</u>.

Note, in particular, the following two forms, which applicants must accept in GMS prior to the receipt of any award funds, as each details legal requirements with which applicants must provide specific assurances and certifications of compliance. Applicants may view these forms in the Apply section of the <u>OJP Funding Resource Center</u> and are strongly encouraged to review and consider them carefully prior to making an application for OJP grant funds.

- <u>Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility</u> <u>Matters; and Drug-Free Workplace Requirements</u>
- Standard Assurances

Upon grant approval, OJP electronically transmits (via GMS) the award document to the prospective award recipient. In addition to other award information, the award document contains award terms and conditions that specify national policy requirements<sup>4</sup> with which recipients of federal funding must comply; uniform administrative requirements, cost principles, and audit requirements; and program-specific terms and conditions required based on applicable program (statutory) authority or requirements that may be attached to appropriated funding. For example, certain efforts may call for special requirements, terms, or conditions relating to intellectual property, data/information sharing or access, or information security; or audit requirements, expenditures and milestones, or publications and/or press releases. OJP also may place additional terms and conditions on an award based on its risk assessment of the applicant, or for other reasons it determines necessary to fulfill the goals and objectives of the program.

Prospective applicants may access and review the text of mandatory conditions OJP includes in all OJP awards as well as the text of certain other conditions, such as administrative conditions, via <u>Mandatory Award Terms and Conditions</u> page of the <u>OJP</u> <u>Funding Resource Center</u>.

As stated above, OJJDP anticipates that it will make any award from this solicitation in the form of a cooperative agreement. Cooperative agreement awards include standard "federal involvement" conditions that describe the general allocation of responsibility for execution of the funded program. Generally stated, under cooperative agreement awards, responsibility for the day-to-day conduct of the funded project rests with the recipient in implementing the funded and approved proposal and budget, and the award terms and conditions. Responsibility for oversight and redirection of the project, if necessary, rests with OJJDP.

In addition to any "federal involvement" condition(s), OJP cooperative agreement awards include a special condition specifying certain reporting requirements required in connection with conferences, meetings, retreats, seminars, symposium, training activities, or similar events funded under the award, consistent with OJP policy and guidance on conference approval, planning, and reporting.

OJJDP will enter into a cooperative agreement with the successful applicants. In furtherance of the goals and objectives described above, OJJDP's role will include the following tasks:

- Reviewing and approving major work plans, including changes to such plans, and key decisions pertaining to project operations.
- Reviewing and approving major project-generated documents and materials used in the provision of project services.

<sup>&</sup>lt;sup>4</sup> See generally, 2 C.F.R. 200.300 (provides a general description of national policy requirements typically applicable to recipients of federal awards, including the Federal Funding Accountability and Transparency Act of 2006).

• Providing guidance in significant project planning meetings and participating in project sponsored training events or conferences.

#### **General Information About Post-Federal Award Reporting Requirements**

Recipients must submit quarterly financial reports, semiannual progress reports, final financial and progress reports, and, if applicable, an annual audit report in accordance with 2 CFR Part 200. Future awards and fund drawdowns may be withheld if reports are delinquent.

Special Reporting requirements may be required by OJP depending on the statutory, legislative or administrative obligations of the recipient or the program.

# G. Federal Awarding Agency Contact(s)

For additional Federal Awarding Agency Contact(s), see the title page.

For additional contact information for Grants.gov, see the title page.

# **H.** Other Information

## Provide Feedback to OJP

To assist OJP in improving its application and award processes, we encourage applicants to provide feedback on this solicitation, the application submission process, and/or the application review and peer review process. Provide feedback to OJPSolicitationFeedback@usdoj.gov.

**IMPORTANT:** This e-mail is for feedback and suggestions only. Replies are **not** sent from this mailbox. If you have specific questions on any program or technical aspect of the solicitation, **you must** contact the appropriate number or e-mail listed on the front of this solicitation document. These contacts are provided to help ensure that you can reach an individual who can address your specific questions in a timely manner.

If you are interested in being a reviewer for other OJP grant applications, please e-mail your résumé to <u>ojppeerreview@lmsolas.com</u>. The OJP Solicitation Feedback e-mail account will not forward your résumé. **Note:** Neither you nor anyone else from your organization can be a peer reviewer in a competition in which you or your organization have submitted an application.

# **Application Checklist**

# OJJDP FY2016 Victims of Child Abuse Regional Children's Advocacy Centers Program

This application checklist has been created to assist in developing an application.

#### What an Applicant Should Do:

Prior to Registering in Grants.gov: Acquire a DUNS Number. Acquire or renew registration with SAM.	(see page 25) (see page 25)	
<i>To Register With Grants.gov</i> : Acquire AOR and Grants.gov username/password. Acquire AOR confirmation from the E-Biz POC.	(see page 26) (see page 26)	
To Find Funding Opportunity:		
Search for the Funding Opportunity on Grants.gov. Download Funding Opportunity and Application Package.	(see page 26)	
Sign up for Grants.gov e-mail notifications (optional). Read Important Notice: Applying for Grants in Grants.gov.	(see page 24)	
Read OJP policy and guidance on conference approval, planning, an	d reporting see page 11	
After application submission, receive Grants.gov email notifications that: (1) Application has been received.		
(2) Application has either been validated or rejected.	(see page 26)	
If no Grants.gov receipt, and validation or error notifications are received: Contact Response Center at grants@ncjrs.gov regarding technical difficulties		

(see page 26)

#### **General Requirements:**

\_\_\_\_\_Review the <u>Solicitation Requirements</u> in the OJP Funding Resource Center.

#### **Scope Requirement:**

\_\_\_\_\_The federal amount requested is within the allowable limit(s) of \$1.25 million.

#### **Eligibility Requirement:**

Local public or private nonprofit children's advocacy center agency or organization that can meet the following requirements:

\_\_\_\_Operation of a children's advocacy center

Minimum of 5 years of experience providing regional or national training and technical assistance to a wide range of multidisciplinary professionals and others (including

children's advocacy center staff) with respect to the judicial handling and investigative response to child abuse and neglect cases.

Nonprofit organizations that hold money in offshore accounts for the purpose of avoiding paying the tax described in 26 U.S.C. 511(a) are not eligible to apply.

## What an Application Should Include:

Application for Federal Assistance (SF–424)	(see page 13)
Project Abstract	(see page 13)
Program Narrative	(see page 14)
Budget Detail Worksheet and Narrative	(see page 19)
Indirect Cost Rate Agreement (if applicable)	(see page 20)
Applicant Disclosure of High-Risk Status	(see page 20)
Additional Attachments	(see page 21)
Applicant Disclosure of Pending Applications	

- Applicant Disclosure of Pending Applications.
- Research and Evaluation Independence and Integrity.
- Logic model.
- Timeline or milestone chart.
- Résumés of all key personnel.
- \_Job descriptions outlining roles and responsibilities for all key positions.
- Letters of support/memoranda of understanding from partner organizations.
- Evidence of nonprofit status (e.g., a copy of the tax exemption letter from the Internal Revenue Service, if applicable).
- Evidence of for-profit status (e.g., a copy of the articles of incorporation, if applicable).
- Financial Management and System of Internal Controls Questionnaire (see page 24) Disclosure of Lobbying Activities (SF-LLL) (see page 24)
  - Employee Compensation Waiver request and justification (see page 10)