## ORDER TO SHOW CAUSE NO. E14-33

# STATE OF NEW JERSEY DEPARTMENT OF BANKING AND INSURANCE

TN	THE	MATTER	OF.
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Proceedings by the Commissioner )
of Banking and Insurance, State )
of New Jersey, to fine,
suspend, and/or revoke the
insurance producer license of )
Asma Norris, Reference No. )
1001828

AMENDED ORDER TO SHOW CAUSE

TO: Asma Norris
10 Highland Drive
Chester, New Jersey 07930-3226

THIS MATTER, having been opened by the Commissioner of Banking and Insurance ("Commissioner"), State of New Jersey, upon information that Asma Norris ("Respondent") licensed as a resident individual insurance producer pursuant to N.J.S.A. 17:22A-26 et seq., may have violated various provisions of the insurance laws of the State of New Jersey; and

WHEREAS, Respondent was at all relevant times a producer for Bankers Life & Casualty Company ("Bankers"); and

WHEREAS, Respondent is subject to the provisions of the New Jersey Insurance Producer Licensing Act of 2001, N.J.S.A. 17:22A-26 et seq.; and

whereas, pursuant to N.J.S.A. 17:22A-40a(2), an insurance producer shall not violate any insurance laws or violate any regulation, subpoena or order of the Commissioner; and

WHEREAS, pursuant to N.J.S.A. 17:22A-40a(5), an insurance producer shall not intentionally misrepresent the terms of an actual or proposed insurance contract, policy or application for insurance; and

WHEREAS, pursuant to N.J.S.A. 17:22A-40a(8), an insurance producer shall not use fraudulent, coercive or dishonest practices, or demonstrate incompetence, untrustworthiness or financial irresponsibility in the conduct of the insurance business; and

WHEREAS, pursuant to  $\underline{\text{N.J.S.A.}}$  17:22A-40a(10), an insurance producer shall not forge another's name to an application for insurance or to any document related to an insurance transaction; and

WHEREAS, pursuant to N.J.S.A. 17:22A-40a(16), an insurance producer shall not commit any fraudulent act; and

#### COUNT 1 (Amended)

IT APPEARING THAT, on or about March 25, 2008, Respondent induced M.S. into purchasing a Ten Year Renewable

Convertible Term Life Policy by misrepresenting the instrument as a Universal Life Insurance Policy; and

IT FURTHER APPEARING THAT, Respondent failed to conduct a comprehensive policy review upon delivery of the Term Life Policy to ensure that M.S. understood the terms and conditions of the policy; and

IT FURTHER APPEARING THAT, Respondent admitted to Bankers that she represented to M.S. that the Term Life Policy was a Universal Life Policy; and

IT FURTHER APPEARING THAT, Respondent marked the policy as a Ten Year Renewable Convertible Term Life Policy on the policy application, which she signed; and

IT FURTHER APPEARING THAT, on August 24, 2009, following an internal investigation, Bankers voided the Term Life Policy and refunded M.S. all premiums paid towards the policy, totaling \$1,379.70 in value; and

THAT, Respondent's misrepresentation of the nature and terms of the policy she sold to M.S. constituted violations of N.J.S.A. 17:22A-40a(2), (5), (8), and (16); and

IT FURTHER APPEARING THAT, Respondent's failure to conduct a comprehensive policy review with M.S. upon her

delivery to him of the Term Life Policy constituted violations of N.J.S.A. 17:22A-40a(2), (5), (8), and (16); and

# COUNT 2 (Amended)

IT APPEARING THAT, in or around December 2006, Respondent met with J.S. and induced her into purchasing a Bankers' Equity Indexed Annuity ("EIA") by making multiple oral and written material misrepresentations as to the nature of the instrument; and

IT FURTHER APPEARING THAT, Respondent misrepresented to J.S. that purchasing the EIA would make J.S. eligible for the Specified Low-Income Beneficiary Program ("SLMB"), a federal program that assists qualified individuals with the payment of Medicare premiums; and

IT FURTHER APPEARING THAT, Respondent misrepresented to J.S. that the funds held in the EIA would be accessible at any time without penalty; and

IT FURTHER APPEARING THAT, prior to purchasing the EIA, J.S. stated to Respondent that she would purchase the annuity only if the funds held in the EIA would be fully accessible without penalty and that making the purchase would aid in J.S.' qualification for the SLMB program; and

IT FURTHER APPEARING THAT, on December 7, 2006, respondent sold J.S. a Bankers' EIA by inducing J.S. to roll

over her Prudential IRA, valued at approximately \$17,0000, into the EIA; and

IT FURTHER APPEARING THAT, the purchase of the EIA was unnecessary for purposes of qualifying for the SLMB Program and, following the purchase, J.S. still did not qualify for the SLMB Program; and

IT FURTHER APPEARING THAT, the Annuity Suitability Questionnaire ("ASQ"), which was part of the EIA application, reflects that Respondent knowingly placed an annuity for J.S. that was contrary to J.S.' stated interests and needs; and

IT FURTHER APPEARING THAT, in response to question 2 on the ASQ, which asks how the EIA will be funded, the following boxes are checked: "Stocks/Bonds" and "Mutual Funds"; and

IT FURTHER APPEARING THAT, in response to question 17 on the ASQ, which asks about the applicant's savings, the applicant is listed as having no "Stocks/bonds" or "Mutual Funds"; and

IT FURTHER APPEARING THAT, in response to question 22 on the ASQ, which asks "[h]ow much of your savings do you believe needs to be totally liquid and accessible for your use[,]" the answer given is: "All"; and

IT FURTHER APPEARING THAT, J.S. wrote Bankers a letter dated February 21, 2008, in which she complains about

Respondent's misrepresentations and requests that Bankers transfer her annuity, without penalty, from the EIA "to an IRA with a firm [she] can trust"; and

IT FURTHER APPEARING THAT, J.S.' signature on the ASQ differs from the signatures on the EIA's delivery receipt and J.S.' letter; and

IT FURTHER APPEARING THAT, on February 26, 2008, Bankers denied J.S.' request for a penalty-free transfer of the EIA; and

misrepresentations to J.S. that purchasing the EIA would assist J.S. in qualifying for the SLMB program constituted violations of N.J.S.A. 17:22A-40a(2), (5), (8), and (16); and

misrepresentations to J.S. that J.S. would have unfettered and penalty-free access to the funds held in the EIA constituted violations of N.J.S.A. 17:22A-40a(2), (5), (8), and (16); and

IT FURTHER APPEARING THAT, Respondent's forging of J.S.' signature on the ASQ and/or her misrepresentations of fact concerning J.S.' finances on the ASQ constituted violations of N.J.S.A. 17:22A-40a(2), (5), (8), (10), and (16); and

# COUNT 3

IT APPEARING THAT, Respondent induced F.B. into purchasing a Single Premium Deferred Fixed Annuity by misrepresenting the instrument as being equivalent to a Certificate of Deposit; and

IT FURTHER APPEARING THAT, in or around June 2008, Respondent contacted F.B. about renewing a CD that he owned; and

IT FURTHER APPEARING THAT, F.B. realized that the instrument Respondent intended to sell him was an annuity and not a CD; and

IT FURTHER APPEARING THAT, F.B. informed Respondent that he did not wish to purchase an annuity; rather, he wished to purchase a "CD with instant liquidity after 1 years as [he] anticipated a large expense in home repairs[]" at that time; and

IT FURTHER APPEARING THAT, in response to F.B.'s concerns, Respondent stated that the instrument she wished to sell him was a "Bankers Life version of a CD";

misrepresentations as to the nature of the Bankers Fixed Annuity, F.B. agreed to accompany Respondent and her trainee, Jessica Locascio, to his bank in order to cash out his old CD, with a value of \$53,284.33, to purchase the Bankers Fixed Annuity; and

IT FURTHER APPEARING THAT, F.B. later became aware that the Bankers Fixed Annuity was not a "version of a CD"; and

IT FURTHER APPEARING THAT, on June 9, 2009, F.B. submitted a complaint to the New Jersey Department of Banking and Insurance, in which he stated that he wished "to receive the full original value of [his] CD plus one year's interest as well as the bonus that was originally promised to [him]."; and

IT FURTHER APPEARING THAT, on June 22, 2009, the Department sent a letter to Bankers, demanding information concerning F.B.'s complaint; and

IT FURTHER APPEARING THAT, by letter dated July 14, 2009, Bankers responded to the Department's demand, in which it denied F.B.'s request that the company surrender the Bankers Fixed Annuity without penalty; and

IT FURTHER APPEARING THAT, Bankers' response letter contained a written and signed response from the Respondent dated July 9, 2009; and

IT FURTHER APPEARING THAT, in the Respondent's July 9, 2009 response, she stated that she had told F.B. that "[A]n annuity is like a CD with regards to the term period. The annuity has a better advantage during the term though because you can withdraw a certain percentage without penalty. . ."; and

IT FURTHER APPEARING THAT, on August 28, 2012, a Department investigator made contact with Jessica Locascio, Respondent's former trainee; and

IT FURTHER APPEARING THAT, Locascio stated that she recalls the Respondent telling F.B. that the Bankers Fixed Annuity was "just like a CD and that he could draw his money at any time without penalty."; and

IT FURTHER APPEARING THAT, Locascio also stated that Respondent would make material misrepresentations of fact concerning the terms and conditions of Bankers' annuities to her elderly clients as a matter of course in order to induce them to purchase these annuities; and

THAT, Respondent's misrepresentations to F.B. concerning the nature and terms and conditions of the Bankers Fixed Annuity constituted violations of N.J.S.A. 17:22A-40a(2), (5), (8), (16) and N.J.A.C. 11:17A-2.8; and

# COUNT 4 (Amended)

IT APPEARING THAT, Respondent induced B.B. into purchasing a Single Premium Deferred Fixed Annuity by misrepresenting the instrument as being a Certificate of Deposit; and

as a result of Respondent's material misrepresentations concerning the nature of the instrument, B.B. agreed to and did purchase the Bankers Fixed Annuity for \$36,075.50 by means of a direct transfer from her Hartford US Wealth Management account; and

IT FURTHER APPEARING THAT, B.B. later realized that the Bankers Fixed Annuity was not a CD nor did it function like one; and

IT FURTHER APPEARING THAT, on June 9, 2009, B.B. submitted a complaint to the New Jersey Department of Banking and Insurance, in which she stated that she had purchased what she had "thought was a fixed CD for a 1 year [term] from Agent Asma Norris and her associate Jessica Locascio."; and

IT FURTHER APPEARING THAT, in the June 9, 2009 complaint, she requested "to have the full original value of my variable annuity rollover plus interest and bonus refunded to me

IT FURTHER APPEARING THAT, on June 22, 2009, the Department sent a letter to Bankers, demanding information concerning B.B.'s complaint; and

IT FURTHER APPEARING THAT, by letter dated July 14, 2009, Bankers responded to the Department's demand, in which it

denied B.B.'s request that the company surrender the Fixed Annuity without penalty; and

IT FURTHER APPEARING THAT, Bankers' response letter contained a written and signed response from the Respondent dated July 9, 2009; and

IT FURTHER APPEARING THAT, in the July 9, 2009 response by Respondent, she stated that she "never told [B.B.] this was a CD."; and

IT FURTHER APPEARING THAT, Respondent's misrepresentations to B.B. concerning the nature and terms and conditions of the Bankers Fixed Annuity constituted violations of N.J.S.A. 17:22A-40a(2), (5), (8), and (16); and

# COUNT 5 (New)

IT APPEARING THAT, on or about June 22, 2010, Respondent submitted an application for a Fixed Deferred Bankers annuity on behalf of R.D.; and

IT FURTHER APPEARING THAT, on the annuity application, Respondent falsely represented that R.D. was seventy-seven years old when, in fact, he was eighty-seven years old; and

IT FURTHER APPEARING THAT, the maximum age for the annuity applied for was eighty-five; and

IT FURTHER APPEARING THAT, had Respondent supplied R.D.'s true age on the annuity application, R.D. would not have qualified for the annuity; and

IT FURTHER APPEARING THAT, as part of the annuity application, the applicant had to complete and sign an Annuity Suitability Questionnaire; and

IT FURTHER APPEARING THAT, on the Annuity Suitability Questionnaire, Respondent falsely represented that R.D. was seventy-seven years old when, in fact, he was eighty-seven years old; and

IT FURTHER APPEARING THAT, on the Annuity Suitability Questionnaire, Respondent falsely represented that R.D. had the following assets: 1) \$24,000 in a Savings/Checking account, 2) \$6,000 in a Money market account, and 3) \$40,000 in CDs; and

IT FURTHER APPEARING THAT, R.D. did not possess and does not possess any of the above assets; and

IT FURTHER APPEARING THAT, Respondent's fraudulent representations on R.D.'s annuity application and Annuity Suitability Questionnaire constituted violations of N.J.S.A. 17:22A-40a(2), (8), and (16); and

#### COUNT 6 (New)

IT APPEARING THAT, on or about June 18, 2012, Respondent submitted an application for a Modified Single Premium Deferred Bankers annuity on behalf of H.H.; and

IT FURTHER APPEARING THAT, in order to qualify for this annuity, the applicant's total assets, excluding his or her primary residence, must be equal to or greater than 50% of the initial premium payment; and

IT FURTHER APPEARING THAT, in order to qualify for this annuity, the applicant must have \$25,000 or more in liquid assets after paying the initial premium, if liquid assets were the source of the initial premium; and

IT FURTHER APPEARING THAT, the initial premium for this annuity was \$35,900; and

IT FURTHER APPEARING THAT, as part of the annuity application, the applicant had to complete and sign an Annuity Suitability Questionnaire; and

IT FURTHER APPEARING THAT, in response to the Annuity Suitability Questionnaire question that asks for "the source of funds for this annuity[,] Respondent checked the box labeled "CD," only; and

IT FURTHER APPEARING THAT, on the Annuity Suitability Questionnaire, Respondent represented that H.H. had the

following liquid assets: 1) \$45,000 in a Savings/Checking account, 2) \$65,000 in a Money market account, and 3) \$35,900 in CDs and 4) \$60,000 in "additional CDs"; and

IT FURTHER APPEARING THAT, H.H. did possess a \$35,900 CD; however, she did not and does not possess any of the other above liquid assets; and

IT FURTHER APPEARING THAT, H.H. possessed only approximately \$2,000 in her checking account at the time she purchased the annuity; and

IT FURTHER APPEARING THAT, had the Respondent supplied the true value of H.H.'s liquid assets at the time of the annuity's purchase, H.H. would not have qualified for the annuity; and

IT FURTHER APPEARING THAT, Respondent's fraudulent representations on H.H.'s Annuity Suitability Questionnaire constituted violations of N.J.S.A. 17:22A-40a(2), (8), and (16); and

# COUNT 7 (New)

IT APPEARING THAT, on or about October 12, 2012, Respondent submitted an application for a Deferred Bankers annuity on behalf of E.G.; and

IT FURTHER APPEARING THAT, on the annuity application, Respondent falsely represented that E.G. was seventy-seven years old when, in fact, she was eighty-seven years old; and

IT FURTHER APPEARING THAT, the maximum age for the annuity applied for was eighty-five; and

IT FURTHER APPEARING THAT, had the Respondent supplied E.G.'s true age on the annuity application, E.G. would not have qualified for the annuity; and

IT FURTHER APPEARING THAT, as part of the annuity application, the applicant had to complete and sign an Annuity Suitability Questionnaire; and

IT FURTHER APPEARING THAT, on the Annuity Suitability Questionnaire, Respondent falsely represented that E.G. was seventy-seven years old when, in fact, she was eighty-seven years old; and

IT FURTHER APPEARING THAT, on the Annuity Suitability Questionnaire, Respondent falsely represented that E.G. had 1) \$450,000 in stocks, bonds, mutual funds, or brokerage accounts, and 2) a \$12,000 life insurance policy; and

IT FURTHER APPEARING THAT, E.G. did not possess and does not possess any of the above assets; and

IT FURTHER APPEARING THAT, Respondent's fraudulent representations on E.G.'s annuity application and Annuity

Suitability Questionnaire constituted violations of N.J.S.A. 17:22A-40a(2), (8), and (16); and

#### COUNT 8 (New)

IT APPEARING THAT, on or about March 21, 2012, Respondent met with R.B. for the purpose of selling him a Bankers' Indexed Deferred Annuity; and

IT FURTHER APPEARING THAT, on or about March 21, 2012, R.B. completed and signed an application for the Bankers' Indexed Deferred Annuity ("True Application"); and

IT FURTHER APPEARING THAT, on or about March 21, 2012, R.B. wrote a check to Bankers for a premium payment of \$310,000, which check he gave to Respondent; and

IT FURTHER APPEARING THAT, on or about March 21, 2012, R.B. made or was provided with a copy of the application for the annuity; and

IT FURTHER APPEARING THAT, instead of forwarding the application completed and signed by R.B. to Bankers' Home Office for processing, Respondent sent a falsified application that R.B. had not completed or approved ("False Application"); and

IT FURTHER APPEARING THAT, the False Application contained a false name, date of birth, social security number, address, and phone number; and

IT FURTHER APPEARING THAT, because Bankers had received and processed the False Application instead of the True Application, R.B. would not have been able to access the annuity, as it was issued for a fictitious person; and

IT FURTHER APPEARING THAT, on or about February 6, 2013, agents from Bankers' Special Investigations Unit ("SIU") met with R.B. to discuss the annuity; and

IT FURTHER APPEARING THAT, the SIU agents provided R.B. with a copy of the False Application; and

IT FURTHER APPEARING THAT, R.B. told the SIU agents that he had never seen the False Application before; and

IT FURTHER APPEARING THAT, R.B. produced a copy of the True Application for the SIU agents; and

IT FURTHER APPEARING THAT, Respondent's creation of the False Application, which contained numerous misrepresentations of fact, constituted violations of N.J.S.A. 17:22A-40a(2), (8), and (16); and

## COUNT 9 (New)

IT APPEARING THAT, on or about April 29, 2012, C.G.'s father passed away, leaving C.G. a Bankers' Modified Single Premium Annuity valued at approximately \$360,000, which policy had been sold to C.G.'s father by Respondent; and

IT FURTHER APPEARING THAT, in or around May of 2012, C.G. called Respondent and informed Respondent of her father's death; and

TT FURTHER APPEARING THAT, during the same phone call, C.G. requested that Norris transfer the funds from her father's annuity into C.G.'s name; and

IT FURTHER APPEARING THAT, C.G. never met with Respondent to complete the forms necessary for the issuance of the annuity in her own name; and

IT FURTHER APPEARING THAT, Norris completed an application for the purpose of issuing an annuity in C.G.'s name using the funds from C.G.'s father's annuity; and

signature on the application, the Required Taxpayer Identification and Certification Form, the Annuity Suitability Questionnaire, the Replacement of Life Insurance or Annuities form, the Annuity Disclosure Notice, the Withdrawal Charges Disclosure Form, the Beneficiary Annuity Claim form, and the Authorization to Transfer Funds form; and

IT FURTHER APPEARING THAT, in order to qualify for this annuity, the applicant's total assets, excluding his or her primary residence, must be equal to or greater than 50% of the initial premium payment; and

IT FURTHER APPEARING THAT, the initial premium for this annuity was \$360,000; and

IT FURTHER APPEARING THAT, as part of the annuity application, the applicant had to complete and sign an Annuity Suitability Questionnaire; and

Questionnaire, Respondent represented that C.G. had the following assets: 1) \$250,000 in real estate (excluding primary residence), 2) \$110,000 in "Other Qualified Assets", 3) \$18,000 in cash value from a life insurance policy, 4) \$48,000 in savings/checking, 5) \$15,000 in money market accounts, 6) \$400,000 in stocks, bonds, mutual funds, or brokerage accounts, 6) \$60,000 in CDs, and 7) \$600,000 in "gold coins and bullion of gold inherited from dad"; and

IT FURTHER APPEARING THAT, C.G. did not possess any of the above assets; and

IT FURTHHER APPEARING THAT, in or around the time Respondent submitted the annuity application, C.G.'s assets consisted of approximately 1) \$2,000 in a checking account, 2) \$3,000 in a CD, and 3) the \$360,000 annuity inherited from her father; and

IT FURTHER APPEARING THAT, on the Annuity Suitability Questionnaire, Respondent falsely listed C.G.'s approximate net annual income after taxes to be \$180,000; and

IT FURTHER APPEARING THAT, C.G.'s approximate net annual income in or around the time Respondent submitted the annuity application was \$39,000, plus approximately \$41,000 in annual income from her husband; and

IT FURTHER APPEARING THAT, had Respondent supplied the true value of C.G.'s assets at the time of the annuity's purchase, C.G. would not have qualified for the annuity; and

IT FURTHER APPEARING THAT, Respondent's forging of C.G.'s signature on at least eight separate forms submitted to Bankers constituted violations of N.J.S.A. 17:22A-40a(2), (8) and (10); and

IT FURTHER APPEARING THAT, Respondent's fraudulent representations on C.G.'s Annuity Suitability Questionnaire constituted violations of N.J.S.A. 17:22A-40a(2), (8), (16) and N.J.A.C. 11:17A-2.8; and

NOW, THEREFORE, IT IS on this 19 day of MARIN 2013

ORDERED, that pursuant 17:22A-40a, Respondent shall appear and show cause why her insurance producer license shall not be revoked Commissioner: and

and show cause why the Commissioner should not assess fines not exceeding \$5,000.00 for the first violation and not exceeding \$10,000.00 for each subsequent violation, pursuant to the provisions of N.J.S.A. 17:22A-45c, due to her failure to comply with New Jersey's insurance laws and regulations; and

IT IS FURTHER ORDERED, that, pursuant to N.J.S.A. 17:22A-45c, Respondent shall appear and show cause why she should not be subject to additional penalties, including restitution to her victims and reimbursement of the costs of investigation and prosecution by the Department of Banking and Insurance; and

IT IS PROVIDED THAT, Respondent has the right to request an administrative hearing, to be represented by counsel or other qualified representative, at her own expense, to take testimony, to call or cross-examine witnesses, to have subpoena and subpoena duces tecum issued and to present evidence or argument if a hearing is requested; and

IT IS FURTHER PROVIDED THAT, unless a request for a hearing is received within twenty (20) days of the service of this Order to Show Cause, the right to a hearing in this matter shall be deemed to have been waived by the Respondent and the Commissioner shall dispose of this matter in accordance with

law. A hearing may be requested by mailing the request to Virgil Dowtin, Chief of Investigations, New Jersey Department of Banking and Insurance, P.O. Box 329, Trenton, N.J. 08625 or by faxing the request to the Department at (609) 292-5337. A copy of the request for a hearing shall also be sent to Deputy Attorney General Jason Silberberg at fax number (609) 777-3503. The request shall contain:

- (A) The licensee's name, address, and daytime telephone number;
- (B) A statement referring to each charge alleged in this Order to Show Cause and identifying any defense intended to be asserted in response to each charge. Where the defense relies on facts not contained in the Order to Show Cause, those specific facts must be stated;
- Order to Show Cause. Where the Respondent has no specific knowledge regarding a fact alleged in this Order to Show Cause, a statement to that effect must be contained in the hearing request. Allegations of this Order to Show Cause not answered in the manner set forth above shall be deemed to have been admitted; and

(D) A statement requesting a hearing.

Peter L. Hartt

Acting Director of Insurance