STATE OF NEW JERSEY PUBLIC HEARING -----))) IN RE: CLEAN ENERGY MASTER PLAN ))) WORKING GROUP -----Transcript of proceedings taken at the Rutgers Eco Complex, 1200 Florence-Columbus Road, Bordentown, New Jersey, on October 21, 2011, commencing at 9:45 a.m.. 

	2011_October_21_Irene.txt
1	A P P E A R A N C E S:
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3	COMMISSION MEMBERS:
4	Lee A. Solomon, President
5	Jeanne M. Fox
6	Joe Fiordaliso
7	Nicholas Asselta
8	Rhea Brekke, Chief of Staff, via speakerphone
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1PRESIDENT SOLOMON: Good morning,2everybody. And thanks a lot for coming.3As you know we are here to review some of4what's been provided to us by way of5reports regarding implementation of our6Clean Energy Master Plan. We are going to7get an overview of the Clean Energy Work

8	2011_October_21_Irene.txt Group, one of the Work Group
9	recommendations, from Steve Goldenberg who
10	is the Work Group Chair.
11	After that we are going to have a
12	number of speakers who would like to speak
13	to the issues raised. And then the
14	speakers will sit and I or the other
15	Commissioners, if I can't answer the
16	question, will entertain questions. If any
17	of the questions are to be directed to any
18	of the Committee members or speakers direct
19	them to me, and to the extent that I think
20	it is appropriate for them to answer,
21	everything is being recorded by court
22	stenographer, so I think to the extent I
23	think it is appropriate for them to respond
24	I will ask them to respond if they're
25	comfortable doing so. The one thing I
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1	don't want to do is I want to get
2	information, I don't want to get into a
3	debate. So everybody, including I, will
4	act accordingly. And that will be the
5	nature of the question and answer period.
6	And we will take as much time as you need
7	to get it done, I am very low tech, so give

8 me a second. 9 You know

9	You know the draft Master Plan was
10	released in June of 2011 by the Governor
11	and we hosted a series of public hearings, Page 4

12	which many of you were at, if not all of
13	you, in July and August. We received more
14	than 300 comments, oral and written, which
15	are currently being reviewed by the
16	Commissioners and staff. And that review
17	will be completed sometime before the end
18	of the year.
19	We also recognize the need to solicit
20	more specific comments and recommendations
21	on specific issues addressed by the Plan.
21 22	on specific issues addressed by the Plan. It does talk in somewhat broad strokes,
22	It does talk in somewhat broad strokes,
22 23	It does talk in somewhat broad strokes, goals, targets, but we needed some more

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1 to point B.

2	We assembled four working groups, they
3	were comprised of people from all different
4	walks of life, subject matter experts from
5	various industries, academia, membership
6	organizations, and others, to provide us
7	with specific recommendations on clean
8	energy funding, which we'll hear about
9	today from Steve and others.
10	Alternative-fueled vehicles, and I received
11	a lot of questions from a lot of people
12	about the transportation aspects, including
13	Commissioner Fox. I think that report will
14	shed some light on it, but maybe all of

15	2011_October_21_Irene.txt these could be expanded upon.
16	And one of things I want you to know,
17	I think you all know this, is the Master
18	Plan is not final. And the reports are not
19	automatically implemented. They're
20	considered, they're debated, they're
21	discussed, they may or may not be part of
22	what ultimately is the final draft or
23	ultimately is the implementation plan. But
24	they are proposals from people who have
25	specific and broad knowledge in their

1	target and subject areas. We also have
2	innovative technologies and biomass.
3	We provided each of the groups with a
4	series of questions to address, they're
5	answered in detailed recommendation reports
6	provided by each group, they are all
7	available on the website for anybody who
8	wants to review them. You probably already
9	have, and certainly we have as well.
10	Our goal today is to provide you with
11	an opportunity to hear about the
12	recommendations and ask questions or make
13	comments. And we will have a number of
14	commenters today. Not commoners,
15	commenters.
16	We have a court reporter present, as I
17	mentioned, so we will have a formal record
18	of our discussions, which you can of course Page 6

19	order from the court reporter, if you so
20	wish.
21	We will accept written comments up
22	until on or before November 4th, which I
23	think is two weeks from today, although I
24	am not good at calculating that. And we
25	use all of the comments we received, as

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1	well as from these proceedings as well as
2	our EMP hearings as we begin to finalize
3	the Energy Master Plan. We have other
4	hearings scheduled here at the Echo Complex
5	for November 1st from 1:00 p.m. to
6	4:00 p.m. on alternatively-fueled vehicles,
7	that Work Group. November 7th from 9:30 to
8	12:30 on innovative technologies that work
9	Group. And November 10th will be the last
10	one from 9:30 to 12:30 for the biomass work
11	Group.
12	So, Steve, you're up. And summarize
13	any way you wish, and then I will entertain
14	some other speakers. Thank you.
15	STEVE GOLDENBERG: Good morning.
16	Thank you, President Solomon, members of
17	the Board, members of the public.
18	Preliminarily on behalf of the members of
19	the Work Group we wanted to thank you,
20	President Solomon, and the Commissioners,
21	for the confidence that you expressed in

22	2011_October_21_Irene.txt us, we found it gratifying. And we hope
23	that the report that we've now released
24	justifies the trust that you've placed in
25	us.

1 I thought it would be important as a 2 threshold matter to introduce some of the 3 other members of the Work Group, most of 4 whom are here today, all of whom 5 contributed to the report. And you can 6 either thank or blame them for their work. 7 First Stefanie Brand who is the director of the Division of Rate Council. 8 9 They're all seated up here, so people who 10 brought tomatoes you can scatter your targets. Paul Flanagan is not here, he is 11 12 the litigation manager of the Division of 13 Rate Council. Anne-Marie Peracchio is with New Jersey Natural Gas. Shari Shapiro is 14 15 an attorney with Cozen O'Connor. Mike Fischette here, right, he is the CEO of 16 17 Concord Engineering. Larry Sweeney could not be here today, he is also a director of 18 Jersey Central Power and Light Company. 19 20 Sara Bluhm, seated up front, vice-president 21 with the New Jersey Business of Industry 22 Association. Mark Bellin, seated up front, 23 is the president of Sarmelel, LLC. Steven 24 Klein, who could not be with us today, is 25 the managing principal of First Page 8

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Infrastructure, Inc..

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2	As you can see from the introduction
3	we were a diverse group, which came in
4	handy. We were able to bring to the table
5	on our own collective experiences which
6	benefitted the group, it enabled us to have
7	a fairly robust conversation about most of
8	these topics. And it also helped in terms
9	of the series of interviews that we
10	conducted over a two-month period with
11	members of the Office of Clean Energy, the
12	market managers. The program coordinator,
13	Richard Sedano, who some of you may know,
14	is an expert on energy efficiency and
15	energy efficiency utilities, he is with the
16	Regulatory Assistance Project.
17	It was a very robust two months, it
18	wasn't a lot of time to cover a lot of
19	territory. Frankly, we took certain
20	liberties with the topics that we were
21	given so that we could conduct a fairly
22	comprehensive analysis of the energy
23	efficiency and renewable energy programs.
24	And we think that the report that we've now
25	given is fairly comprehensive, and I think

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2011\_October\_21\_Irene.txt 1 presents a good cross section of the issues 2 on some of the matters that need to be 3 discussed on a going-forward basis. 4 We didn't always have a majority, and 5 I think the report is fairly clear about that. Where we were not able to have a 6 7 majority we've indicated that certain 8 members have certain feelings about topics. where there was a majority we made a number 9 10 of affirmative recommendations. 11 I wanted to just briefly address some of those recommendations, and then I guess 12 13 let the questions and comments begin. 14 One of the primary recommendations that we made was to support the RFI that 15 16 was issued recently by the Board to 17 transition to administration by a single third-party contracting entity that would 18 be known as the program administrator. The 19 20 Work Group agreed with the RFI's analysis that multiple and overlapping layers of 21 22 authority that are part of the current program structure of LEED's inefficiencies 23 24 and added costs. 25 Currently you have the Office of Clean 10/21/11 EMP Working Group Hearing 12 1 Energy, a program administrator, a 2 coordinator of the applied energy group, two market managers, Honeywell for 3 residential programs and TRC for commercial 4

5	and industrial programs, and under them a
6	rather expansive network of subcontractors.
7	Under the structure that the RFI, and we
8	recommend it would be streamlined to only
9	include the Office of Clean Energy in an
10	oversight and governance role with the
11	third-party program administrator under
12	that and subcontractors under that.
13	The Office of Clean Energy, we would
14	recommend, should play primarily an
15	oversight and governance role, which would
16	include budgeting, program development,
17	fiscal administration, and program
18	evaluation.
19	One of the initial threshold issues
20	that we dealt with as well related to the
21	role of the utilities both historically and
22	on a going forward basis. The Energy
23	Master Plan recognized, we think properly,
24	that the utilities have had and should
25	continue to have a significant role in the

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delivery of energy efficiency and renewable energy programming. The reason for that is simple, they are the ones that have the relationships with customers, they deal with residential customers, they deal with the so-called hard to reach customers; many of whom would not be the subject of

2011\_October\_21\_Irene.txt marketing activities by independent 8 companies. So we think that their role is 9 very important. But we also had to 10 11 recognize that the utilities are not united in their thoughts about how to proceed on 12 these subjects. 13 If you read the history that's in the 14 15 report of where we started and how we got to where we are you will see that 16 17 responsibility for the energy efficiency 18 programs is guided from the Board to the utilities back to the Board to somewhere in 19 20 between. And as a consequence of that 21 there are some utilities that are currently 22 actively engaged in these programs, while 23 at least one really doesn't want to be 24 involved at all, and there are several in the middle. 25

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1	So to view the utilities as the
2	solution across the board is something that
3	really can't happen, simply because they're
4	not all at the table, and there are a
5	number of issues that would have to be
6	resolved, we think, to get them there.
7	So where we came out was that we
8	recommend that utilities have a role going
9	forward, but that role should be determined
10	in part like how other programs from the
11	Clean Energy Program are evaluated. If it Page 12

#### 2011\_October\_21\_Irene.txt 12 makes sense, if they are cost effective, if 13 they deliver what is projected for them 14 then that's a valuable program, and we think that should occur. Where the 15 16 programs are expensive we think we should 17 take a much harder look at those. When we looked at the role of the 18 19 utilities it's a natural segway to the role of the so-called energy efficiency utility. 20 Because generally throughout the country 21 22 utilities play a very significant role in 23 those EEU's that have developed. The Energy Efficiency Utility is a model that's 24 25 been around since the last Energy Master

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Plan. We have entities like Efficiency
 Vermont that have been looked to as a model
 for the delivery of energy efficiency
 programs.

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Frankly, after having read a few State 5 Statutes and read some reports and heard 6 from Rich Sedano it's still somewhat of an 7 amorphous concept to me. And in part that 8 results from the fact that there isn't a 9 10 single structure that's been adopted for 11 EEU's throughout the country. There are 12 very different structures that have been adopted, the utilities play varying roles 13 14 in different states. And the issue of who

15	2011_October_21_Irene.txt populates the Energy Efficiency Utility I
16	think determines a lot in terms of how it
17	is how they accomplish their purpose.
18	Essentially an EEU is a nonprofit
19	entity, generally speaking, that's awarded
20	a contract to administer an energy
21	efficiency program on a statewide basis.
22	What we found attractive, and I think one
23	of the motivating factors behind the
24	Board's asking us to take a look at it as a
25	potential structure is the use of the

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1	fiscal agent, which is attractive because
2	the fiscal agent would control monies that
3	are collected by the utilities and kept out
4	of a general fund and held independently of
5	the State's money. The idea is that by
6	structuring the finances in this way this
7	would facilitate procurements, make the
8	programs more market responsive, and have
9	other good results, and money that's
10	collected would not be subject to
11	appropriation.
12	One of the problems that we had with
13	it was that in order to structure it that
14	way would require legislation, which is
15	something that made it less attractive to
16	us, and we were not willing to make that as

a recommendation. The group also has made a number of Page 14

17

17

19	strong recommendations in terms of the need
20	for additional program evaluation both
21	before and after programs are implemented.
22	Before the programs are approved we've
23	recommended that the program use additional
24	market research, including the cost benefit
25	analysis and to vet the programs through a

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1	process that's similar to what the
2	utilities do when they submit a reg.
3	section 13 filing, which is to say that
4	there are certain minimum filing
5	requirements that need to be made. The
6	vetting is much more structured, people
7	have a greater opportunity for input, and
8	we think that's a good idea.
9	Apparently it's been several years
10	since a real serious evaluation of the
11	programs along the lines that we're
12	suggesting has been conducted, and we think
13	that's an important thing to do.
14	After program approval we believe that
15	measurement and verification protocols
16	should be adopted and consistently applied
17	to all programs, whether they're programs
18	of the Office of Clean Energy or the
19	utilities. We've recommended that standard
20	metrics be adopted, for example a cost per
21	kilowatt hour saved or cost in dollars per

22	2011_October_21_Irene.txt MMBTU saved, just to be the standard
23	benchmark by which these programs can be
24	analyzed for effectiveness. We don't do
25	that now. And at least several utility

1	executives have suggested to me that that
2	would probably be a good thing, because
3	they might look a little better than people
4	give them credit for. And if that's the
5	case, then that's a good result.
6	But I think we should know which
7	programs really do deliver the goods and
8	which might not. And to the extent that a
9	program doesn't, you have to determine what
10	to do with it.
11	We think that every program should
12	have specific budgets, goals and metrics
13	for evaluation, and program evaluation must
14	be transparent, rigorous and ongoing.
15	We've also recommended that the OCE
16	budgeting and fiscal administration be
17	improved. One thing that jumped out at us
18	was a fairly consistent history of
19	budgetary surpluses that are not
20	inconsequential, in fact they're rather
21	significant. We believe that's
22	problematic. Because when you have an
23	exposed surplus it's subject to
24	appropriation and to the State's general
25	fund. And we think that instead of having Page 16

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1	these on a recurring basis the State or the
2	Office of Clean Energy should begin
3	analysis of these programs with a more
4	realistic estimate of the funds that are
5	going to be needed for them to avoid these
6	overflows. And to the extent that a
7	surplus occurs the money should be promptly
8	returned to rate payers through a reduction
9	in the following year's SPC. We think that
10	this alone could result in a fairly
11	dramatic increase in the SPC charge, which
12	is something that we view as a very good
13	goal.
14	Another thing that we've recommended
15	is we encourage performance-based
16	contracting with incentives for the program
17	administrator. Based at least in part on
17 18	administrator. Based at least in part on the success of the programs in terms of
18	the success of the programs in terms of
18 19	the success of the programs in terms of market penetration and other metrics we're
18 19 20	the success of the programs in terms of market penetration and other metrics we're recommending that fewer fixed fees be
18 19 20 21	the success of the programs in terms of market penetration and other metrics we're recommending that fewer fixed fees be permitted so that whoever is in charge of
18 19 20 21 22	the success of the programs in terms of market penetration and other metrics we're recommending that fewer fixed fees be permitted so that whoever is in charge of the program has an incentive to make them
18 19 20 21 22 23	the success of the programs in terms of market penetration and other metrics we're recommending that fewer fixed fees be permitted so that whoever is in charge of the program has an incentive to make them successful.

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1	2011_October_21_Irene.txt the BPU to ensure that payments are
2	facilitated both to customers and to
3	subcontractors, again in an effort to make
4	these programs more market responsive,
5	which was frankly a recurring issue that
6	came up in a number of respects.
7	The Work Group has recommended greater
8	use of the Energy Savings Improvement Law
9	or ESIP, which was a law that was enacted
10	about three years ago to enable
11	governmental entities to finance and
12	achieve energy savings on a self-funded
13	basis. We consider this program to be a
14	real winner, because in a bad budget
15	environment there's so much infrastructure
16	work that needs to be done in this state,
17	and to have it done on a self-funding basis
18	we think makes all the sense in the world
19	and should certainly be the preferred
20	method of energy efficiency delivery to
21	governmental entities, whether it's the
22	State leading by example to municipalities
23	or School Boards. And unfortunately it
24	hasn't been the case so far. On the
25	statewide level, again although the law is
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1	three years old and we've had a director of
2	energy savings in place, the State really
3	hasn't done a single ESIP project of any
4	consequence because the program seems to be Page 18

5	mired in a number of bureaucratic issues.
6	And we encourage the administration to
7	resolve those.
8	On the School Board level there have
9	been competitive issues, which also need to
10	be addressed and finally resolved.
11	ESIP could be the economic development
12	job creation vehicle that would really spur
13	a lot of development and job creation and
14	should not be avoided.
15	We also support plans to find
16	additional ways to support combined heat
17	and power projects.
18	On the subject of revolving loans the
19	thought is that the State would establish a
20	pool of dollars out of which either no or
21	lower-interest loans would be made to
22	program participants. Eventually and
23	ideally replacing the societal benefits
24	chart, because it would be self
25	replenishing, and we wouldn't have to
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continue to have people pay us PC charges
 every year.
 We concluded that while the revolving
 fund sources may be able to play a greater
 role in the future, they don't present a
 quicker, easy means of reducing the need
 for other incentives.

2011\_October\_21\_Irene.txt We heard a lot from the market

9	managers and the program coordinator on
10	this, and however attractive it is there
11	are several problems involved in the near
12	term with a revolving loan fund, not the
13	least of which is that it requires a rather
14	large infusion of capital in the near term.
15	We studied most of the programs that
16	have revolving funds throughout the
17	country, in fact we had a three or four
18	page printout of each of them. And the
19	vast majority of them were funded initially
20	by Ara funds, which are no longer
21	available, so you get to see that we need
22	to find a source of seed money.
23	I think one of the most on the ground
24	type problems with switching over from a
25	rebate-based program to a loan program you

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look at it in terms of first cost barriers 1 2 in implementing these programs. I've 3 mentioned in several contexts if you have a residential rate payer who has an operating 4 5 furnace or refrigerator and they're having 6 difficulties paying their bills each month, 7 offering them a low or no-interest loan to 8 replace something just to make it more 9 efficient going forward probably won't be 10 attractive. While something like that may 11 be more attractive to a larger energy user, Page 20

12	even in this budget environment capital is
13	tight. And it's possible that market
14	penetration wouldn't even occur at that
15	level at this point. So that's a problem.
16	And we were told very emphatically by the
17	people who are managing these programs that
18	we need to avoid market shock in going from
19	one program to another, we need certainty
20	in the marketplace. And I think a move
21	towards a revolving fund approach would
22	need to be implemented over time after
23	people are, frankly, trained to implement
24	it and taught about these programs.
25	There are also a number of costs

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involved which we detail in the report, and in terms of floating the loans, the cost of borrowing and the fact that not all of the interest is repaid. If you're paying interest on a loan and you're not getting any interest in the return there is a differential there.

24

8 Just briefly on renewable energy, our 9 Work Group's charge was, thankfully, 10 limited, we managed to avoid most of the 11 big problems. We do support the continued 12 transition to a market-based system for 13 renewable energy programs. The transition 14 to a market-based system reduces the amount

15	2011_October_21_Irene.txt needed to pay for these programs from funds
16	collected through the SPC, which we think
17	is a good thing. But to state the obvious,
18	rate payers still pay these costs, albeit
19	in a different fashion. So the group does
20	agree that at some point the training
21	wheels do need to come off. And we
22	recommend that that occur.
23	Some of us made the suggestion that to
24	the extent that some of the utility
25	programs actually involve the generation of

1	solar energy that the Board consider
2	requiring the utilities who wish to promote
3	these kinds of programs in the future to do
4	these activities through an unregulated
5	affiliate, because they are generating
6	electricity since the electric discount and
7	Energy Competition Act was enacted in 1999,
8	this is deregulated. And if they want to
9	be involved in this function we recommend
10	that an unregulated affiliate rather than
11	rate payers assume market risk.
12	And finally, and belatedly President
13	Solomon asked us to take a look at the
14	issue of SREC values given what's occurred
15	recently in terms of the recent drop in
16	SREC values.
17	Here again the issue is obviously
18	controversial. And the discussion that Page 22

19	occurred within the group really reflects a
20	microcosm of the larger debate that's
21	occurred in other contexts. So we didn't
22	reach complete consensus, which should come
23	as no surprise to people. We couldn't
24	really agree even whether the recent drop
25	in SREC values is a short-term problem that

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1	the market will correct, or whether
2	regulatory intervention is required.
3	However, we did have a majority of the
4	members agree to a one-time acceleration of
5	the annual solar renewable portfolio
6	standard from 596 gigawatt hours to 772
7	gigawatt hours on the theory that that
8	would provide some short-term relief
9	without getting too far into the weeds on a
10	long-term basis.
11	We do believe that long-term stability
12	in this market is a viable goal, that we
13	need to eliminate the boom and bust cycles.
14	We support the notion of a long term SACP
15	schedule, and have also suggested that
16	perhaps something could be done with a
17	basic generation service auction in terms
18	of creating potentially a tronage for
19	renewables, or something like that.
20	It clearly is an issue that needs to
21	be resolved. Some of the proposals that we

22	2011_October_21_Irene.txt considered, for example, whether there
23	should be a floor value attributed to
24	SREC's, that's something that the majority
25	of us did not support. The issue is really

one of a feed and tariff, which has long
 been rejected. We view that as an
 inordinate potential risk to rate payers
 and shy away from providing guaranteed
 recovery for solar developers, and we're
 not prepared to agree with that type of
 approach.

I don't want to take up any more time, 8 9 people are here to present comments. But 10 we do appreciate the opportunity to present our collective views. And again, we're 11 12 optimistic that the views and the 13 recommendations that are set forth in the report will assist the refinement and the 14 15 implementation of the 2011 Energy Master 16 Plan. Thank you.

17 PRESIDENT SOLOMON: Thank you, Steve. 18 I am sure all of you have read it, it is a thorough and interesting document. I have 19 20 actually read it too. It took me three 21 nights, the first two I fell asleep. 22 Scott Weiner is our first speaker on 23 the subject. Scott, if you will come up. And the rest I will just introduce from the 24 25 table so I don't have to keep getting up Page 24

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1 and down. 2 SCOTT WEINER: Thank you, President 3 Solomon. And it's good to see the members of the Board here. First, President 4 5 Solomon, I want to thank you for having appointing me to be a member of the 6 7 Committee that just presented. As the 8 Committee members know, and I think as you 9 and your colleagues know, it felt good for me to be called off the bench and be able 10 to think about these issues again. But 11 12 during the course of the Committee's work I 13 found that I had the convergence of both 14 personal and professional conflicts that 15 prohibited me from actively participating, 16 particularly during the latter drafting 17 stages. So really at the eve of pulling the report together I spoke to Steve and 18 the other members of the Committee and said 19 20 that in all honesty I couldn't actively 21 comment, much of the report I agreed with, 22 some I had some concerns about. Long story 23 made short, we agreed that probably the most effective thing and the most efficient 24 25 thing for the Committee would be for me to

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2011\_October\_21\_Irene.txt step aside, let the Committee finish it's 1 2 work, and if I had anything I felt that I 3 wanted to say I would say it here. 4 Having said that, I also want to point out that I think it's a terrific report. I 5 6 really cherish the opportunity to work with 7 everybody, it was a diverse group. I found 8 that although there wasn't agreement not only was there a lot of respect, there was 9 10 a lot of acceptance of varying points of 11 view, and you see that reflected in the 12 report. In all fairness, had I been able to 13 14 participate, as a matter of timing, it may be that the couple comments I make today 15 would have been reflected in the report. 16 17 So I don't want anybody to interpret my comments as being a fundamental 18 disagreement with either the report or the 19 20 drafters, but it reflects the fact that I just simply couldn't get my comments in on 21 22 time for them to be considered. 23 I want to talk about two points today, 24 one deals with the issue of subsidies and 25 incentives in general, some thoughts I have 10/21/11 EMP Working Group Hearing 30 about that and how that issue was discussed 1 2 both in the report as well as in greater 3 debate, and also the energy efficiency 4 utility.

5	It may be that I am getting even more
6	thin skinned than I'm known to be, but I
7	have found that the discussion and the
8	lexicon around subsidies and incentives at
9	sometimes just seems too pejorative, it
10	seems too negative. Some of the words that
11	were used in the report like the words
12	training wheels bother me, and I will
13	explain why in a second.
14	This isn't to say that we shouldn't as
15	a community be evaluating all the financial
16	support that's provided, all of the costs
17	that rate payers pay at every class to make
18	sure that we're accomplishing the goals and
19	the objectives that underlie our energy
20	policy structure in the state. But it's
21	that inferred that should be foremost.
22	And then the question becomes, how do
23	we provide for achieving those goals? And
24	I would dare say that one of my thesis is
25	that one person's subsidy is another
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person's investment. So we should be careful about how we use those words. I think in thinking about the Solar Initiative in New Jersey it's important to keep in mind why we have solar energy, I think. Turning the clock back I remember a time, Mr. President, when I was President

8	2011_October_21_Irene.txt of the Board we wanted to have renewable
9	energy, and a couple of the people in the
10	room will remember this, we used to call up
11	utility executives, I described that I
12	would turn them upside down and shake them,
13	as President of the Board, and some change
14	would fall out of their pocket. And we had
15	some interesting initiatives, but we never
16	had an industry, we never had a long-term
17	commitment to it. And you all have
18	achieved that. And you achieved it not
19	because I think some people said, well,
20	solar is a really cool thing, let's do it,
21	or there's some really interesting people
22	who want to do solar so let's give them a
23	benefit and see if they can grow an
24	industry. Rather, and I think everybody
25	will agree with this, the Solar Initiative

1	of New Jersey was created because it
2	provided an adversity of fuel source,
3	because it addressed an environmental
4	externality, because it provided for
5	distribute generation and all of the
6	benefits that that can provide, it
7	addressed peak load issues, and it also
8	represented an economic development
9	initiative. And it was all those things
10	that led the decision makers and the policy
11	makers some 8 or 10 years ago to say this Page 28

12	is worth the investment. It's worth the
13	investment, it's worth the expenditure to
14	do this because these benefits, and you're
15	not just the people who have solar on the
16	roof, not just the developers who put up a
17	solar field, but to every citizen in New
18	Jersey.
19	Now that value proposition may have
20	changed, and it may not be the same today,
21	or in fact experience may lead one to
22	conclude that the intended value
23	proposition of 2003 is different than the
24	reality of 2011 or 2012. And I suggest
25	that's where the inquiry should be. That's

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1 where the evaluation should be, rather than 2 just reacting to whether or not subsidies 3 themselves or incentives themselves are 4 right or wrong. So that that's the review that should 5 take place, and it's not a question of 6 7 training wheels, it's a question of how to devote the State's resources and are we 8 9 achieving those goals? Or are there new 10 sets of goals that we want to achieve? Or 11 are there other ways to achieve it? 12 Another area that I would distinguish 13 myself from, at least the lexicon that's 14 being used, both again in the report as

2011\_October\_21\_Irene.txt well as in the general debate is reflected 15 in the discussion about SREC valuation. To 16 my understanding at least, and there are 17 18 many people in the room here today who sat 19 in a room with me when I was serving as an advisory to the Clean Energy Council when 20 21 the SREC was initially valued. And the 22 SREC to my recollection, I could be wrong, but the SREC was initially valued as the 23 gap filler to provide for financeability of 24 25 the solar project. And it was a vehicle.

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And in fact the hope was that one day it
 might hit zero. And it would hit zero,
 again not just because it would have the
 effect of reducing rate payer costs, but it
 hit zero because of reduction in the
 overall cost of developing a program.

7 Some of the people in this room and I 8 sat down and we created models, and we said 9 what is it going to take to finance a 10 project? If we take all of the available resources, invest their equity, the 11 recipient or the person who is installing 12 would they be willing to pay? Etcetera, 13 14 etcetera. And we said there was a gap. That gap became the SREC. And again going 15 back to the value proposition the decision 16 17 was that it was worth embedding into the rate structure the value of an SREC, they 18 Page 30

19	spoke about it's projected value as well as
20	the benefits to be received.
21	Over the years SREC values exceeded
22	anything we initially projected. I won't
23	go into that, my belief of why that
24	happened, but we never anticipated that
25	there'd be a temporary dominance of a spot

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1	market. That issue has been addressed in
2	large part by the EDC program that's in
3	place. And again I admit I'm not in this
4	market day in and day out like many of you
5	are, my livelihood is not based on it, I'm
6	not a New Jersey rate payer right now.
7	But I would like to suggest that where
8	we are today should be a cause of
9	celebration. It should be a cause of
10	declaring victory, that the value of the
11	SREC has been driven down because of a lot
12	of factors. And it is not because of that
13	that one should look at an extension or an
14	acceleration of the solar RPS, but it's
15	because everybody in this room and outside
16	this room has proven that there's a market,
17	there's a demand, and there's a
18	contribution being made by solar. And for
19	that reason and that reason alone the solar
20	RPS should be extended, not just for a year
21	as some kind of market intervention or

22	2011_October_21_Irene.txt market tinkering, but as a demonstration of
23	two things. Number one, that it's
24	successful. And number two, President
25	Solomon, to pick up a point you made during

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1 the hearings, an RPS is a floor, it can be 2 exceeded. And there are still all sorts of 3 market concerns that have to be thought 4 about and addressed. But the reason to 5 consider, I would suggest, an acceleration 6 of the RPS is because it has been an 7 unmitigated success.

I want to turn to the Energy 8 9 Efficiency Program and it's structure for a 10 minute. I want to say that I started out by whole heartedly endorsing the 11 12 Committee's recommendation, and I know the 13 initiative of many in this room to move towards a single administrator. It also 14 15 appears, from talking to many people, that 16 a lot of the contracting issues that people 17 have been concerned about have been 18 addressed. I agree with the reports statement that there's no reason why a 19 20 single administrator can't be procured in 21 an efficient way. It appears that that 22 single administrator could be given some 23 market flexibility. So that from my mind, at least as an initial interim step, the 24 25 single administrator makes a lot of sense. Page 32

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1	But I think that an energy efficiency
2	utility can be, in fact I would suggest
3	should be, much more than just viewed as a
4	not-for-profit organization of a single
5	administrator.
6	And to set a context for my comments,
7	I want to address very briefly the early
8	history that's discussed in the report. I
9	now have lived old enough where I'm part of
10	that history.
11	And there was a brief discussion about
12	the standard offer program that was really
13	developed, it was really implemented around
14	1992, 1991. But it was in 1990 in the
15	conversation, and I'm not putting anybody
16	on the spot, but I think Commissioner Fox
17	was in the room, Mike Ambrosio was in the
18	room, some other names that you may recall
19	Bob Shelton, Steve Gable was in the room,
20	and there really was a group of staff, then
21	the electric division staff, who came to us
22	and said to the Commissioners and senior
23	staff, we want to get utilities to spend
24	more on DSM than building power plants, but
25	they won't do it. And it was an

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1	2011_October_21_Irene.txt interesting discussion, but I will just
2	jump to the bottom line. The bottom line
3	was we said, well, if a utility spends
4	money on a power plant it's an investment
5	and they earn a return on that. If they
6	spend money on a DSM program we
7	begrudgingly give them back their costs.
8	Why don't we treat it as an investment?
9	And if we want to direct investment to DSM
10	rather than to standard generation, let's
11	build a system that recognizes that and in
12	the best economic sense creates those
13	incentives. That was the standard offer.
14	And it has manifested itself in lots of
15	ways over the past 20 years.
16	There are two take away's from me for
17	that experience. The first is the one I
18	just mentioned. Is that if we want
19	entities, individuals or organizations to
20	invest, we have to treat that expenditure
21	like an investment and be willing to do
22	that.
23	And the second is that we should be
24	careful that, and this is true for
25	utilities or anyone, that either you're a
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1	market participant or you're a market
2	facilitator. And by facilitator I talk
3	about an administrator or somebody who
4	injects capital into the system. And for Page 34

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5	those of you who were around during the
6	first and second standard offers you know
7	that some of the problem was that we had
8	entities acting in very good faith serving
9	as both on the one hand a market
10	facilitator providing capital to other
11	businesses, while at the same time
12	competing against them as a market
13	participant. In hindsight it's, hey, how
14	could that ever work? I just would like to
15	suggest we shouldn't forget that lesson.
16	So all that said, fast forward, and to

17 me when I think about the Energy Efficiency Program and I listen to the discussion at 18 19 our Committee, and I listen to some of the 20 ancillary discussion that I've heard, not only is there a role for the utilities, but 21 the utility paradigm seems not only to make 22 sense to a lot of people, but people are 23 comfortable with it. They're comfortable 24 25 with the procurement mechanism. They're

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comfortable with the oversight. They're
 comfortable with the type of evaluations
 both pre-program launch and post-program
 launch that a utility has to do. And it's
 not because it's a particular utility, it's
 because of the utility structure.
 So to my own mind I said, why not

2011\_October\_21\_Irene.txt 8 create a real utility? Why not create a 9 title 48 utility whose sole mission on a statewide franchise is to pursue energy 10 11 efficiency? And we would capture all of the benefits that we see in terms of 12 current EDC participation in that area, we 13 14 would create a new entity within a paradigm 15 that everybody is familiar with, the Board would have it's role, Rate Council would 16 have it's role, the public would have it's 17 role, the judiciary would have it's role. 18 19 And one of it's missions would be to carry 20 out programs in a way that spurs on the 21 marketplace, that creates competition. And there are lots of ways to fund 22 23 this thing, it could be through SPC funds, 24 none of these by the way are mutually exclusive. It could be from, for those 25

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1 utilities that want to participate, utility 2 investment of their own private capital. Because let us never forget that EDC's are 3 profit-making businesses that have private 4 capital in it. So not only do we get the 5 utility private capital, but we might get 6 7 real private capital coming into it. And 8 when they come into it for the same reason 9 they go into any other title 48 utility, because of basic business proposition. If 10 11 that entity does what it is required to do, Page 36

12	what it has said it would do, in the manner
13	it said it would do it and produces those
14	results, it gets a rate of return, it has
15	the opportunity to earn a fair and just
16	rate of return. Why not put that statewide
17	into a title 48 entity? Then for those
18	utilities that want to participate, whether
19	it's by program, or financial, or otherwise
20	they can, for those that don't they don't
21	have to. But most importantly for the
22	State as a whole we now get to execute
23	through a paradigm that we're very familiar
24	with, with all of the capitalization, all
25	of the oversight, and all of the filing

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1 requirements.

2	Now, I admit it takes legislation, it
3	takes time. Many of you know that I've
4	been around the legislative process long
5	enough to know that when you open the door
6	you never know what's going to come out the
7	other end. But that doesn't mean that we
8	shouldn't do it. And that doesn't mean
9	that the parallel with pursuing and
10	implementing a single administrator through
11	the RFP process that's contemplated and
12	parallel the Board can't initiate a process
13	to evaluate. I don't know if it will work,
14	I think it will. I don't know if it will

2011\_October\_21\_Irene.txt 15 carry the day. But I do know that the 16 investments made in the evaluation we will learn things that will help shape the 17 18 future of the energy efficiency program of 19 the State. That's my comments. Thank you. PRESIDENT SOLOMON: Thank you, Scott, 20 21 I appreciate it. Thank you. 22 Scott Schultz from Advanced Solar. 23 SCOTT SCHULTZ: If you have no 24 objection, maybe to save some time, if Lyle 25 can join me, and I will make my comments 10/21/11 EMP Working Group Hearing 43 brief and Lyle Rawlings from SEIA. 1

2 PRESIDENT SOLOMON: Sure. SCOTT SCHULTZ: Okay, thank you. 3 PRESIDENT SOLOMON: That's a crafty 4 5 way to get Lyle on first, because he has a 6 long ride. 7 LYLE RAWLINGS: I signed up to speak 8 too. 9 PRESIDENT SOLOMON: That's all right. 10 Don't anybody else try this. 11 SCOTT SCHULTZ: Thank you, though. 12 LYLE RAWLINGS: We really are trying to save time. 13 14 PRESIDENT SOLOMON: Make sure you say who you are for the record, and who you 15 16 represent. 17 SCOTT SCHULTZ: I am Scott Schultz, I am with Advanced Solar Products. I just 18 Page 38

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19	have some brief high-level comments that I
20	want to make.
21	First is, Scott, I appreciate your
22	comments very much, and I just want to
23	focus in a little bit deeper. I think that
24	we need to learn from our own history. And
25	this boom and bust cycle Scott referred to

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1 has been something that we've suffered 2 through before. We suffered through that with the shut down of the rebate program, 3 4 we suffered through that on the energy 5 efficiency side with the home residence, 6 the Home Energy Audit Program and how that 7 was tied into renewable energy, and we saw 8 that also now with the problems we're 9 having with the SREC prices and the pending 10 end of the long-term contracts.

11 Energy efficiency and renewable energy 12 programs have been a bright spark in an otherwise bleak economy, particularly in 13 14 New Jersey. Jobs creation, mitigation of 15 job losses which are very difficult to quantify by HVAC and electrical contractors 16 have continued to be able to keep their 17 18 employees on the payroll because of their 19 ability to move from their traditional focuses of businesses into the energy 20 21 efficiency and rural energy marketplaces.

2011\_October\_21\_Irene.txt And our most recent issues with SREC pricing and the pending expiration of long-term contracts really is just one more time that we're now coming to this boom and

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1 bust cycle. If we look back to when rebate 2 programs shut down we lost between 30 and 3 40 percent of the solar installers in the 4 State of New Jersey. And we're seeing an 5 interesting trend right now. If you've 6 been following in the trade publications 7 with emerging markets coming and Massachusetts and others, well they're 8 competing for mind share. And we're seeing 9 10 now companies that are opening up East 11 Coast presence. Two years ago there was only New Jersey to open up if you were 12 13 looking to do solar. Today we saw three announcements in the last week of companies 14 15 that are opening up East Coast presence, 16 and they're all opening up in 17 Massachusetts. So I suggest that there is bigger pictures here. 18 And the one thing we don't talk about 19 is the other financial benefits that arrive

is the other financial benefits that arrive
through energy efficiencies and renewable
energy programs, which involve things like
the savings in health, the savings in
environmental, and the impact that it has
in terms of the quality of life overall.

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1	So I suggest that before we throw the
2	baby out with the bath water in order to be
3	able to have some short-term reductions in
4	costs, we have to look at the long-term
5	benefits that we're actually realizing.
6	Thank you.
7	PRESIDENT SOLOMON: Thank you. Lyle.
8	LYLE RAWLINGS: Perfect segway.
9	PRESIDENT SOLOMON: I promise I won't
10	throw out any babies.
11	LYLE RAWLINGS: Well the remarks about
12	the values are a perfect segway. And Scott
13	Weiner's remarks were also a perfect segway
14	for us, and I very much appreciated his
15	remarks.
16	I brought some handouts, and it looks
17	like I just brought enough for all the
18	Commissioners.
19	The first is a copy of a study
20	recently released in a peer reviewed
21	journal called Energy Policy Journal by Dr.
22	Richard Perez and Dr. Tom Hoff who have
23	done a great deal of work for the National
24	Renewable Energy Laboratory. And it's
25	addressing this issue of the value of solar
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2011\_October\_21\_Irene.txt 1 energy and how do we quantify it. And I 2 won't go into the report, but the report 3 used New York as a case study. I've spoken 4 with one of the authors, Dr. Richard Perez, 5 who believes that the numbers are very, very similar to what would be found for New 6 7 Jersey. And I actually hope Dr. Perez has 8 a opportunity to replicate this study in 9 New Jersey to be certain of that. He even 10 believes the value may be greater for New 11 Jersey. But the conclusion of the study is 12 13 that the identifiable and quantifiable 14 benefits of solar as a premium over ordinary power in New York were in the 15 16 range of 15 cents to 40 cents per kilowatt 17 hour. And where you are in that range depends on assumptions which values you 18 include and which you don't include. 19 20 But the point is that the cost of solar has been dropping dramatically, 21 22 especially over the last year, and continues to drop and is expected to 23 24 continue to drop into next year. 25 And the levelized cost of the premium 10/21/11 EMP Working Group Hearing 48 1 of solar, which here in New Jersey is 2 expressed as an SREC, if we were to model, 3 as Scott was talking about, the model the value of an SREC the levelized value that's 4

5	required to build solar now we're now
6	approaching a point where the levelized
7	SREC value is approaching the low end of
8	that range of 15 to 40 cents per kilowatt
9	hour. So we're near or at the point where
10	the identifiable values, even at the low
11	end of the estimate, are equal to the cost
12	of solar.

And going back to Scott's remarks, you 13 know, when we talk about an incentive in a 14 somewhat pejorative term, and Scott said we 15 16 can look at it as an incentive, we can also look at it as a payment for value 17 delivered. And the value that's created by 18 19 a solar generator cannot be delivered to 20 him directly, him or her directly. The way 21 for it to be delivered is through an SREC. 22 So an SREC in this case is a payment for 23 value delivered and we're reaching parody now in the value of that service and what 24 25 we need to pay for it.

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However, it is necessary, we at SEIA
 believe, to make some changes to the SREC
 marketplace so that it can more reliably
 deliver that value at the lowest possible
 cost. And we do believe that the way to do
 that is by creating greater certainty in
 that market. The principal that was

8	2011_October_21_Irene.txt concluded in the Summit Blue report many
9	years ago we think still applies. That
10	risk costs money. And the more you take
11	the risk out the lower the cost will go.
12	And this has been shown pretty effectively
13	over the last few years in the EDC
14	programs, which were basically two types of
15	programs, there was the PSE&G loan and the
16	long-term contract solicitations.
17	Now the long-term contract
18	solicitations didn't start out doing that
19	very well or as well as we'd like because
20	the SREC market was just going crazy,
21	delivering far too high values, and that
22	was attracting people away from these
23	programs. But more recently in the last
24	two solicitations they've become much more
25	effective at delivering very low prices,
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1	and we think that trend would continue. If
2	we continue those programs we think they
3	will start to deliver very, very low
4	values. And that would be good for
5	continuing to build solar while delivering
6	a very low price.
7	And similarly in the PSE&G loan
8	program in the past few years they actually
9	delivered the lowest prices if you compared
10	them with a long-term contract solicitation
11	and the spot market. We're poised now to Page 44

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12	be able to continue the PSE&G loan program
13	for another round at dramatically lower
14	prices because of the drop in the cost of
15	solar. And those dramatically lower prices
16	also PSE&G, I believe, is working on a
17	market mechanism that could tweak those
18	values downward, if possible, and have
19	those values respond in the marketplace and
20	be more competitive. And we think that's
21	very promising.
22	Now the other thing that I handed out,
23	and I have a few other copies of this if
24	anyone wants it, is a graph. And the graph

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is from an as yet unpublished report by the

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1	Institute for Local Self Reliance, and I am
2	using it with permission of the author.
3	And it's a graph of all seven states that
4	have SREC bases for their solar market.
5	And what the graph reveals is that the
6	typical behavior of an SREC market is to
7	crash. It is very unfortunate, and we're
8	still trying to figure out why this is the
9	case. We have some answers, but not
10	complete answers. But we look at our
11	neighbor Pennsylvania, it's very clear what
12	happened there, the SREC market crashed
13	right down to the ground, and the solar
14	industry began to suffer, it's on a glide

2011\_October\_21\_Irene.txt 15 path to hitting the ground right now, many, many jobs being lost, many great companies 16 going out of business. And we think that's 17 18 what will happen here in New Jersey. So there's still a question, and no 19 one really knows the answer to the 20 21 question, is what's happening in New Jersey 22 a market correction or a market crash? 23 well, you have to predict in order to get 24 the answer to that question, and no one can 25 ever predict with certainty. But based on

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the behavior of the SREC markets in other 1 2 states, and based on what we know of the 3 New Jersey solar market, and based on what we see happening right now we think that 4 5 the crash in progress of SREC market values 6 in New Jersey will continue, and that it 7 will continue to develop into exactly 8 what's happened in the other states that have SREC's, in other words a crash right 9 10 to the bottom and a loss of all these jobs. 11 Now a quick word about jobs, since I'm throwing out lots of studies today. There 12 is a study that will soon be released by 13 14 the Solar Foundation that talks about how many jobs is solar creating around the 15

16 country. The study has not yet been 17 released, but it's concluding country wide 18 that that's already been published by Page 46

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19	national SEIA that over 100,000 jobs have
20	been created in the country. New Jersey
21	over the period of the study was more than
22	17 percent of the total industry in the
23	United States. Which suggests that if it's
24	17 percent of 100,000 jobs that's many
25	thousands of jobs, maybe as much as 17,000

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1 jobs that have been created in New Jersey. 2 And we see it in the solar industry, it's gone far further than just the solar 3 4 community. We've seen the great 5 engineering firms in the state are heavily 6 engaged in solar, the great architectural 7 firms, the banking and finance community. 8 Roofers, landscape contractors, electrical 9 contractors, they're all heavily engaged in 10 solar, and many of them are kept alive only 11 by solar. 12 So we think, we hope that the

13 potential for market crash is being taken 14 very seriously, and I think that's what 15 we're detecting. We appreciated many of the conclusions of the Working Group, 16 particularly about a short-term fix of 17 18 accelerating the RPS, we think that's very 19 important and because of the much lower costs now we think it's very affordable to 20 21 do so.

2011\_October\_21\_Irene.txt We don't necessarily agree that a floor price is unworkable. We think it is possible to set those values appropriately and adjust them as we go. In other words,

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1	adjust them downward over time, I should
2	say.
3	And at the request of Senator Bob
4	Smith mid-Atlantic SEIA did work on a
5	structure for a floor price, we've come up
6	with a structure that we think works. And
7	it doesn't require, by the way, a
8	governmental fund or any kind of
9	governmental backdrop, it can be done
10	without that.
11	So we think a floor price is workable,
12	but we think there's a better way. And we
13	would agree that it's not the best way to
14	do it. We think the best way to do it is
15	to take those successful EDC programs and
16	expand them so that they cover most of the
17	market, say 80 percent of the market. We
18	think doing that will deliver SREC's at the
19	lowest possible prices over time while
20	still developing the solar energy industry
21	and can be very effective. And those
22	programs are already in place, they've
23	already been tweaked, they're already
24	successful, so it's an easy thing to do to
25	expand them. Page 48

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1	And finally, I want to say a word
2	about the grid supply solar industry.
3	That's like a potential huge wave that the
4	solar industry has feared would swamp the
5	SREC market. And that wave seems to just
6	be building and building higher and higher.
7	At this point we believe that the best
8	thing to do with that is to have a
9	solicitation outside the RPS for grid
10	supply solar and let it deliver that value
11	that I spoke about at the lowest possible
12	cost. And we'd like to continue the
13	conversation on that.
14	And that's all my remarks, thank you.
15	And I forgot to mention my affiliation,
16	it's the Mid-Atlantic Solar Energy Industry
17	Association.
18	PRESIDENT SOLOMON: I am going to take
19	a five-minute break, we will resume. We
20	have a handful of more speakers, and I
21	think we are planning until 12:15. So
22	guide yourself accordingly. There is seven
23	speakers.
24	(A short break was taken.)
25	PRESIDENT SOLOMON: Randall Solomon.

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1	2011_October_21_Irene.txt RANDALL SOLOMON: Yes.
2	PRESIDENT SOLOMON: Cousin Randall.
3	I'm kidding, he's not my cousin.
4	RANDALL SOLOMON: President Solomon's
5	actually my father.
6	PRESIDENT SOLOMON: Now that's a low
7	blow. How old are you?
8	RANDALL SOLOMON: You can tell from
9	the obvious physical resemblance. My name
10	is Randy Solomon, I'm the co-director of
11	the Institute for Sustainability Planning
12	of Governance at the College of New Jersey
13	and also the co-director of the Sustainable
14	Jersey Program.
15	So now that we've cleared up any
16	potential conflict of interest between
17	President Solomon and I due to familial
18	relations, I can say I really want to thank
19	him and thank the Board, the Commissioners,
20	and the Board staff for being such
21	excellent partners in the Sustainable
22	Jersey Program. We have in under
23	three years 350 municipalities that are now
24	partnering in the Sustainable Jersey
25	Program, nearly 100 that have been
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1	certified representing hundreds of discrete
2	energy efficiency programs, renewable
3	programs, energy tracking programs around
4	the State. So it's been an excellent Page 50

5	partnership.
6	In my comments I want to make clear
7	that I'm just talking about the energy
8	efficiency sections of the report. But I
9	want to commend the Working Group in those
10	sections for what seems to me like a lot of
11	wisdom and balancing the opportunity costs
12	of making change. Whenever you make change
13	to something, whether ultimately it might
14	look like a more efficient or better
15	system, you're going to have some
16	inefficiencies related to that, so you're
17	going to setup new administration.
18	Whenever you setup new administration you
19	are going to find that there are growing
20	pains. And over time with some consistency
21	you can overcome them. So there is a lot
22	of ways to meet a goal, a lot of broad
23	approaches, and probably a lot of them can
24	work and a lot of them can fail depending
25	on how you do the details.

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1	And I think one of the things that
2	we've seen is that the community that is
3	the targets of a lot of the EE programs
4	it's taken a lot of time for them to learn
5	how to take advantage of them. And I think
6	the Clean Energy Program in general is
7	learning more about how to execute these

8	2011_October_21_Irene.txt things. So I think some stability is
9	definitely needed.
10	A few specifics along those lines, one
11	is regarding ESIP's, the report notes that
12	there's great potential there, that
13	potential is not being met. And the report
14	also commends the excellent work of a lot
15	of the BPU staff to try to identify some of
16	the opportunity costs for the local
17	governments that need to be overcome to
18	make that program work. And I
19	wholeheartedly agree with that. We're
20	going to be doing our part on that as well.
21	We will have an ESIP coordinator that will
22	be working with local governments. And I
23	think one of the things that we need to
24	make sure that we're doing is coordinating
25	with the market manager teams and Gary

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1	Finger and the staff at the Board and Ed
2	Mercer to have a very clear and integrated
3	point of entry for ESIP's and a clear
4	message about what to do, and work very
5	carefully with the target community, the
6	communities themselves, to make sure that
7	we're identifying again what are the
8	obstacles, how can we lower the barriers to
9	them getting over the finish line on such
10	an important program. And we've been
11	hearing from our membership on a lot of Page 52

12	those obstacles. So definitely agree with
13	the direction of the report there.
14	Another example is with home
15	performance with Energy Star. We're
16	hearing from a lot of the municipalities
17	who we've been working with over the years
18	to get them to promote this program. And
19	there's two big obstacles that they're
20	seeing.
21	One is that choosing a contractor
22	seems very risky to people, they don't know
23	who these contractors are, there is so many
24	of them, they're not familiar with the
25	program, so that's scary to people.

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And the second thing is even though 1 2 these programs might be fairly lucrative, 3 there's picking a contractor, getting them 4 to come out, getting educated about the variance between the contractors is a big 5 opportunity cost for people, and it's one 6 7 that causes people not to take the next 8 step once they decide that they think it's 9 a good idea.

10So working with a number of pilot11communities we've identified a number of12approaches to lowering those opportunity13costs. For example, in Highland Park we're14working with them to do a town wide RFP

2011\_October\_21\_Irene.txt where they will bring in one contractor 15 representing the town, and similar to the 16 way you might do a town wide sidewalk 17 18 fix-it program where everyone can sign on to the town wide sidewalk fix-it, there 19 will be one contractor vetted by the town 20 21 that everyone can take advantage of. 22 And with a direct install program we're working with Montclair and some other 23 24 towns to have them actually solicit the 25 local business owners so that it's the

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town's name and not just the Clean Energy 1 2 Program or the county contractor that's 3 approaching them. Because despite anything that we might possibly do, the Clean Energy 4 5 Program is not a household word for local 6 businesses. But the Town of Montclair or 7 whatever town you are in if you receive a 8 letter from that town you are going to open 9 it, because it might be a tax bill, or a 10 fine; but you are going to open it. Then 11 when you see the town's name you are going 12 to think, okay, this is not a scam or a come on. So I think we've been doing a lot 13 14 of approaches like that. We expect to be able to continue to do it and coordinate 15 with the Clean Energy Program and the 16 market manager team on those. 17 18 New topic, schools the Ara funds were Page 54

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19	discussed in the report, those were
20	eligible for municipalities only, for the
21	most part. We played a role, and I think a
22	big role, in getting the Ara funds out to
23	municipalities. But I think there's a big
24	gap in thinking more intently on how we can
25	approach schools. There are at least 2,300

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school buildings and 616 districts, they 1 2 outweigh the municipalities by quite a lot. And in addition school projects provide 3 4 dual use, both as they save energy and can 5 generate energy, but they're also models 6 and educational tools that are very 7 important. There are a lot of programs 8 that tie energy efficiency to curriculum 9 and learning opportunities. And we've been 10 hearing from schools and educator 11 associations that they really want us to do something for schools. Because in 12 13 Sustainable Jersey right now there's not a 14 lot for schools. Because unfortunately, or 15 fortunately, depending on your perspective, mayors don't control schools, they are 16 completely independent units of government. 17 18 So we're partnering with Eco-Schools 19 America to do essentially a Sustainable Jersey school certification that we think 20 21 will take the reach of the Clean Energy

2011\_October\_21\_Irene.txt 22 Program and Sustainable Jersey and probably 23 double the amount of buildings, the amount 24 of square footage, the amount of people 25 that we can reach. So I wanted to point

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1 that out, and that's something that's going 2 to be in our upcoming filing. And last I just want to suggest for 3 4 people to think about one thing that we can 5 be doing with a lot of these programs is 6 asking for more out of the municipalities. 7 So, for example, with Ara it was very lucrative, a lot of municipalities did it, 8 9 it's going to save the taxpayers and the 10 rate payers money over the long term. But it was a one-off thing, municipalities did 11 it, they got their direct install. But 12 13 have they really learned anything that's going to translate to ongoing energy 14 15 savings over the long term? And with a lot of these programs we're giving them a good 16 17 deal, we could be asking them to do things like setup Energy Star portfolio manager, 18 or create a voluntary internal reinvestment 19 fund that could set them up to be making 20 21 ongoing energy cost savings, and perhaps we could give them more lucrative incentives 22 23 in exchange for taking steps internally that would show us that they're serious 24 25 about making ongoing energy savings as Page 56

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1	opposed to just infusions of cash
2	periodically.
3	So those are my comments. Thank you.
4	PRESIDENT SOLOMON: And just to
5	clarify that last comment, because I am not
6	sure I completely understood. They would
7	develop their own fund and we would
8	supplement it or we would finance it?
9	RANDALL SOLOMON: What you can do is
10	you can say a certain percentage of the
11	savings that come from direct install or
12	whatever program they are in, would be set
13	aside by ordinance for reinvesting in a
14	defined set of programs. And of course if
15	they're having a fiscal emergency they
16	could pull that back into the general fund.
17	But at least it sets them up so that on an
18	annual basis they have to think about
19	energy efficiency and savings, and they
20	have a fund that they can draw from.
21	PRESIDENT SOLOMON: And but you
22	mentioned we would provide some incentive.
23	Are you envisioning the State or the BPU
24	supplementing that investment in some way?
25	RANDALL SOLOMON: Well what I would

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1	2011_October_21_Irene.txt say is you can have variable program rules.
2	So for a municipality or local government
3	that's applying for direct install the
4	subsidy could be 60 percent if you don't do
5	it, and 80 percent if you do.
6	PRESIDENT SOLOMON: Okay, got you.
7	Okay, thank you.
8	RANDALL SOLOMON: Thank you.
9	PRESIDENT SOLOMON: Mitch Cohen.
10	Mitch Cohen? I didn't see him. Not here?
11	Apparently not.
12	I know Jeff Tittel is here. Jeff,
13	come on up.
14	JEFF TITTEL: Sure, thank you.
15	PRESIDENT SOLOMON: See, I didn't call
16	you last.
17	JEFF TITTEL: I know.
18	PRESIDENT SOLOMON: They snuck your
19	card in the middle.
20	JEFF TITTEL: Jeanne probably did
21	that.
22	COMMISSIONER FOX: I did.
23	PRESIDENT SOLOMON: I think it was
24	Mary Beth.
25	JEFF TITTEL: She figures if you put
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1	me at the end I might talk too long and she
2	won't get to her next meeting. I will be
3	brief, and I appreciate the time.
4	PRESIDENT SOLOMON: Take your time. Page 58

5	JEFF TITTEL: We believe New Jersey
6	has been one of the most innovative states
7	in the nation when it comes to clean
8	energy. And we believe a lot of the
9	recommendations in the Work Group report
10	are really important for the future of New
11	Jersey. We think that the societal
12	benefits charge when it comes to clean
13	energy has been a very cost-effective
14	program considering the outcomes that we
15	have gotten from it. When you think about
16	that money that goes out there, it not only
17	helps people make the right decision and
18	encourages them, but it brings another
19	investment. So whatever dollars you put
20	out from it attracts a lot of private
21	capital. Whether it's someone spending
22	twice as much money because they are going
23	to get a rebate of one third to buy a more
24	energy-efficient furnace or hot water
25	heater, whether it was someone in the past

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1	being able to put solar on their roofs, or
2	helping to upstart our offshore wind
3	program and have the funding to do the
4	studies that we need to make wind a
5	reality, or even the funding for staff and
6	other support for Sustainable New Jersey,
7	it delivers a lot for the people of New

2011\_October\_21\_Irene.txt 8 Jersey, and it delivers a lot when it comes 9 to clean energy and lowering New Jersey's 10 level of air pollution, since we have some 11 of the worst in the nation. And I think 12 it's a critical program that has worked 13 well.

All programs, we believe, can be made 14 15 more efficient. We believe that, you know, there are problems now, because I think 16 17 there are too many groups and parts of 18 agencies looking at the different pieces 19 and should be better coordinated and maybe 20 put in one shot to have a one-stop shop. 21 We also believe that we could do a

better job of letting people know what
benefits are out there for them, through
education, through public outreach.
Because there are people who may be going

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1	to buy a new furnace and not realize they
2	can buy an energy-efficient furnace and it
3	won't cost them that much more and it would
4	save more money in the long run. You know,
5	for every dollar you invest in energy
6	efficiency in the home you save four.
7	It's even more important when it comes
8	to New Jersey's businesses and trying to
9	keep them not only here in New Jersey, but
10	to keep them as a vibrant part of our
11	economy. Because I know from the studies Page 60

12	I've seen for every dollar invested in
13	commercial companies in energy efficiency
14	they save about 16.
15	And there is also other important
16	areas that really help New Jersey
17	businesses. If the societal benefits
18	charge, I know we've cut back on some other
19	program areas, it can be used to help with
20	combined heat and power, help them put
21	solar on their roofs, small wind projects.
22	By getting them off the grid and getting
23	them renewable energy is actually going to
24	be cheaper for them in the long term, save
25	them money, and help them become much more

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viable. Instead of shipping that money off 1 2 to a utility, sorry utilities, if they can 3 produce their own power as much as possible 4 they will make money on it. And I last year had spoke in front of 5 the Chemical Council, so you would be 6 surprised that we have this kind of strange 7 8 relationship, but I talked to the major 9 pharmaceutical companies that were there, 10 and some of the big petro chemical 11 companies about coming off the grid and 12 actually becoming part of New Jersey's grid 13 that they can make money in that process. 14 And I think it's important for them and

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2011\_October\_21\_Irene.txt 15 it's important for all of us. We strongly believe that the SPC is an 16 important part of that, because it helps 17 18 the average family save money in the long 19 term with energy efficient appliances, by better weatherization of the their homes, 20 21 it helps businesses save money because it 22 can help them with combined heat and power and renewable energy. So it has a overall 23 24 public benefit. And there are areas where 25 we think we need to grow it. For instance,

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in energy efficiency. We think it's a good 1 2 program. We're concerned that when 3 utilities had control back in the beginning of the program a lot of the money sat 4 5 there, and the money really started going 6 out the door and helping people when it 7 came under the BPU auspices. So we believe 8 that, yes, we need to streamline it, yes, 9 we should have one-stop shop, but there 10 also needs to be BPU oversight to make sure the money goes where it should go and gets 11 out the door quicker not slower. 12 we also believe in energy efficiency, 13 14 that we should look at some other areas to help make that a reality. Because I think 15 that is our biggest untapped market when it 16 comes to reducing peak demand, which is a 17 problem for high cost for everybody, and 18

19	also for reliability.
20	We have done a good job, we can do
21	better. One of the areas I think we should
22	look at is developing some kind of credit
23	program so that you can use energy
24	efficiency under aggregation or have a
25	system similar but not the same as SREC so

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1	that people can actually see the savings.
2	Especially at peak, because if we can lower
3	our peak demand it saves us all money, but
4	it also helps guard us against blackouts
5	and other problems that we have.
6	And so we think that the SPC program
7	as part of an overall plan for energy
8	reliability, energy efficiency, clean
9	renewable energy will really help grow New
10	Jersey's economy and move us forward. So
11	we believe we should be trying to
12	streamline the SPC, make it more efficient,
13	we should keep it because it is a robust
14	program.
15	I know energy costs are high, there
16	should be other areas that we should be
17	looking at to help lower costs, because in
18	the end I think the SPC money is rollover
19	costs because of efficiency and
20	decentralization of the grid.
21	If we really want to we should take a

2011\_October\_21\_Irene.txt 22 second look at stranded assets costs a lot 23 of money for facilities that are making 24 money and not losing money. The nuclear 25 plant closure fund as well, and getting rid

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of some of these R and R facilities that we are hooked into that we end up paying too much for for plants that are a lot of times not efficient and would not be there otherwise because they're not part of a competitive marketplace.

7 Overall we just believe that we need to make sure that the solar program is 8 9 viable, there are problems with it now, 10 long-term contracts may be one of the areas to help. I think accelerating the RPS 11 steps would be an important part of that as 12 13 well. And we've had one of the best programs in the country, we should not let 14 15 it go away. And I think the Energy Master Plan needs to continue to embrace the 16 17 future, and through this process in keeping a robust SPC I think we will. Thank you. 18 PRESIDENT SOLOMON: Jeff, just for the 19 record, can you say who you represent. 20 21 JEFF TITTEL: Oh, sure, New Jersey 22 Sierra Club. Thank you. 23 PRESIDENT SOLOMON: Thank you. Conor 24 Fennessy. 25 CONOR FENNESSY: Nothing today. Page 64

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1	PRESIDENT SOLOMON: Not speaking
2	today. I'm sorry to hear that.
3	CONOR FENNESSY: That's okay.
4	PRESIDENT SOLOMON: Mike Ambrosio.
5	Now, is this exactly what you're going
6	to be saying?
7	MIKE AMBROSIO: No. I have modified
8	it over the course of the morning.
9	PRESIDENT SOLOMON: Just checking.
10	MIKE AMBROSIO: I have a few things I
11	am going to slip in, and most of it I am
12	going to read.
13	PRESIDENT SOLOMON: If you are
14	reading, read very slowly, because she has
15	to take it down stenographically. And I've
16	authorized her to get up and smack you if
17	you talk too fast.
18	MIKE AMBROSIO: Wow.
19	PRESIDENT SOLOMON: Because everybody
20	does.
21	MIKE AMBROSIO: I feel like I'm at
22	home now. Good morning, President Solomon,
23	BPU Commissioners, staff, and members of
24	the public, and members of the Work Group.
25	I want to thank you for the opportunity to
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	2011_October_21_Irene.txt
1	comment this morning.
2	I want to start with really commending
3	the Working Group. These are really
4	difficult and contentious issues. If they
5	weren't I don't think we would have spent
6	so much time talking about them. Several
7	states are wrestling with these issues, and
8	no one has come up with the right model,
9	they all have benefits and costs and
10	there's pluses and minuses to all of them.
11	And to really absorb all of that and issue
12	this report in such a short period of time
13	I think you really should be commended for
14	that.
15	Before I start my formal comments I
16	guess one thing, and I know all of the
17	Commissioners have heard me say this in the
18	past, is that the focus always seems to be
19	on utility rates. And I always argue the
20	focus should be on utility costs, not
21	necessarily rates. We know if an energy
22	efficient program is cost effective by
23	definition we're saving the State, we're
24	spending less money on energy than if we
25	hadn't made the investment.
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1	The issue then becomes an issue of
2	fairness and then who's paying those costs
3	in the participating and the

4 nonparticipating customers. We know that Page 66

5the participating customers are6benefitting. And in my mind I've always7argued that the real goal should be to make8every customer a participant, have every9customer lower their energy bills. And10that should be what we're really striving11for. Because we know if it were as simple12as putting in a couple of CFL's you13probably more than offset the costs that14residential customers are contributing to15the fund, so we should probably make sure16every customer has an opportunity to17participate in the programs.18Just as a little bit of background, my19firm Applied Energy Group operates in over2030 states now where we design, develop,21deliver and implement programs. And that22really is what supports my comment that		2011_October_21_Irene.txt
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<ul> <li>30 states now where we design, develop,</li> <li>deliver and implement programs. And that</li> </ul>	18	Just as a little bit of background, my
21 deliver and implement programs. And that	19	firm Applied Energy Group operates in over
	20	30 states now where we design, develop,
22 really is what supports my comment that	21	deliver and implement programs. And that
	22	really is what supports my comment that

23 we've operated in multiple states. Every
24 state does it a little bit different,

25 there's no right or wrong answer, they all

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work, some work better than others; and the
 ongoing struggle in finding the best way to
 deliver the programs.
 Applied Energy Group concurs with
 almost all of the recommendations in the
 Working Group report. There's one in
 particular I wanted to focus on this

8	2011_October_21_Irene.txt morning, which is the proposal for a
9	third-party administrator, single
10	third-party administrator. AEG concurs
11	with that recommendation. What I am going
12	to comment today is really the next layer
13	of detail. We think there's a few
14	specifics related to that proposal that
15	should be considered.
16	As I mentioned, I am going to start
17	reading now and do my four points.
18	PRESIDENT SOLOMON: Take your time,
19	nice and slow.
20	MIKE AMBROSIO: AEG has operated both
21	in states where administration and program
22	delivery functions are combined and in
23	states where these functions are separated.
24	While both approaches are workable, based
25	on our experience, we strongly recommend
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1	that the BPU separate the program
2	administration and program delivery
3	services. And the program administrator
4	should ensure that the program implementers
5	are delivering the programs efficiently and
6	effectively. And the program
7	administrators objectives should align with
8	the State's objective of maximizing the
9	benefits of the programs at the lowest cost
10	to rate payers.
11	There's many unknowns regarding where Page 68

12	this program is going. The Board has just
13	initiated a CRA proceeding for the next
14	four years, so we don't know what the
15	funding levels are going to be for the
16	years 13 through 16. There is certainly
17	discussion and movement towards financing
18	programs. There's been discussion of the
19	role of demand response, we don't know
20	whether that's going to be part of it or
21	not.
22	So the point I'm trying to make is
23	that there is two sets of two examples,
24	there's a lot of unknowns. And our
25	recommendation is rather than having, you

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1 know, when you go out to bid for the new 2 administrative structure rather than sort 3 of defining up front what programs are 4 going to be run and having that be part of the RFP, hire a program administrator to 5 help you do that. As you work through and 6 7 these unknowns become known's, you know how 8 much funding you have, you know what 9 direction you want to go, and have the 10 program administrator work with the Board 11 to engage and contract with the entities 12 that deliver those programs, as opposed to 13 doing that all up front. 14 we also strongly concur with the

2011\_October\_21\_Irene.txt recommendation in the report that as you're 15 developing programs do the market 16 assessments, do the evaluation, do the cost 17 18 effectiveness up front. Design programs 19 with specific energy saving goals and metrics. Then once that's done the program 20 21 administrator should work with the Board 22 once all that's agreed to, then go out and 23 hire the implementation contracts to do it. 24 And then the program administrator would 25 have a contractual relationship with the

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implementers, unlike today. That's the 1 2 point where we think you should develop the 3 performance incentives. You've got a program with goals, you hire somebody to 4 5 deliver it, and you say deliver this or, 6 you know, your payment structure is tied to 7 delivering in achieving those goals. 8 So it's really separating. The main

9 point I'm trying to make with all of this 10 discussion is separate the program 11 implementation. And then again the program administrator's job should really be to 12 work with the Board to determine the goals 13 14 and objectives and find the best way. Their goals should be aligned with the 15 Board's. 16 A couple other quick points. Role of 17

18 utilities. AEG agrees with the Working Page 70

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19	Group's conclusion that the utilities have
20	a role to play in the programs. What we've
21	been recommending is that we believe
22	certain programs make sense consistently to
23	be consistent programs on a statewide
24	basis, we think that the Board should
25	identify which programs those are. Those

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1	programs should be run through the program
2	administrative model, if that's the
3	direction that you go.
4	Utilities should be free to supplement
5	and compliment those programs to try other
6	things, maybe reach markets that aren't
7	being reached. But we don't think that
8	utilities should compete with those
9	programs. So sort of define upfront which
10	programs should be run consistently
11	statewide, have the third-party
12	administrator manage those programs.
13	Anything beyond that the utilities should
14	be free to offer and/or support.
15	We mentioned the need for consistency.
16	We fully agree as we transition, we saw the
17	last time around that we transition to the
18	current model that delays in the transition
19	and utilities losing staff that were
20	working on the programs we saw a real drop
21	off in activity, that took a year or two to

2011\_October\_21\_Irene.txt get that momentum back. Once customers and contractors dropped out of a program it's an effort to get them back in. So we would urge you to look for a smooth transition

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1 and manage it effectively.

2 Program evaluation, as I mentioned we 3 also agree. The only comment I would make 4 is that I would typically split evaluation 5 into sort of two buckets. One is the 6 upfront evaluation and market assessments. 7 The market studies that are used to help decide which programs you're going to do 8 9 and which markets you are going to address. 10 I believe those should be done by the program administrator as part of the 11 program development stage, anything that's 12 13 assessing how the programs did after the fact should be somebody independent of the 14 market administrator. Essentially you're 15 16 having somebody looking at how that works. 17 So I would separate the evaluation into two pieces. 18 19 And then my last comment is on

financing programs, I think as the Board's aware the Clean Energy Program and new financing program through EDA was implemented this year, staff has issued a proposal for a new financing program for the multifamily sector, which appears to be Page 72

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1	a sector that could benefit from financing.
2	So we're moving in that direction, trying
3	to look and see what programs can work.
4	I guess when I hear financing it can
5	take various forms. It could be a
6	revolving loan fund, it could be loan loss
7	reserves, it could be interest rate
8	subsidies, it could be loan by a private
9	bank, it's just five or six different
10	structures that could be utilized. And I
11	would just urge the Board to carefully
12	assess the risks and benefits of each of
13	those, determine which is the best approach
14	to financing.
15	And also concurring with the Working
16	Group's report I think the most important
17	issue is that it's not clear that financing
18	without incentives is sufficient to get
19	customers to make the investments in energy
20	efficiency. Right now the financing
21	programs we have supplement other rebates
22	and other incentives, and I think similar
23	to the transition on solar you start with
24	both and then over time see if you can
25	reduce the incentives and shift more of it

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2011\_October\_21\_Irene.txt 1 to financing. I agree with your conclusion 2 that financing puts more of the cost on the 3 customer that's benefitting from the 4 investment, and try to get that customer to 5 pay as much of that cost as possible. So again, generally I agree with the 6 7 conclusions in the report. I want to thank 8 the Working Group, I think they did an 9 excellent job in a short period of time. 10 And I was just trying to add another layer 11 of detail. So thank you, and I answer any 12 questions you may have. 13 PRESIDENT SOLOMON: Thank you, 14 Michael. Thank you. Joe Joyce, I saw him here. Ray 15 Angelini, Inc.. Correct? 16 17 JOE JOYCE: That's right. Good morning. I'm Joe Joyce, I run sales and 18 marketing for Ray Angelini, my boss is 19 20 here. PRESIDENT SOLOMON: So be careful. 21 22 JOE JOYCE: Yes, I have to be very 23 careful. We're one of the largest solar 24 integrators on the East Coast. Currently 25 we have 350 employees, most of whom are 10/21/11 EMP Working Group Hearing 84 involved in our solar business. 1 2 In as much as the statistics that we've heard this morning and in the reports 3 help in understanding, this is all about 4 Page 74

5	jobs. In the past six months we've had 40
6	projects that have been approved by public
7	and private entities for solar projects,
8	which have not been able to go forward
9	because of a lack of financing. The
10	investors in the energy marketplace have
11	pretty much disappeared from the table in
12	the past six months because of the
13	volatility and the collapse of the SREC
14	market. So these 40 projects would have
15	resulted in us going from 350 probably
16	upwards of 600 employees, all in good
17	paying jobs, most of them New Jersey
18	residents. And instead of that we're in a
19	position where some of them, many of them,
20	are in danger of being on unemployment
21	because of the projects that aren't going
22	forward. And that's a travesty right now.
23	We can't afford that in New Jersey. We've
24	got an industry that's put a lot of people
25	to work in good paying jobs, whether it's

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17,000 or some other number, it's quite a
 few folks.
 The investors in the marketplace are
 okay to take on certain risks, they're okay
 to take on production risks, credit risks,
 and in some cases the risk of value SREC.
 However, the fact that there's no floor has

8	2011_October_21_Irene.txt created a situation where that risk becomes
9	too great to invest. And we're at a point
10	now the stability of the SREC values is
11	essential. The projects currently don't
12	pencil out quick enough. So you've got big
13	piles of money that move around trying to
14	invest in various projects, and where you
15	used to find a project you could easily
16	pencil out in four years or so, now it's up
17	to six, seven, eight years. And for many
18	investors that's too long a time frame.
19	So we echo many of the suggestions
20	that have been made here this morning, we
21	believe that accelerating the RPS is a good
22	idea that will help create a short-term
23	fix. We hope that there's some way, we're
24	not sure exactly what the mechanics are,
25	but we hope there's some way to establish a
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1	floor price. If there is a floor price the
2	money will once again flow back into our
3	industry and put many, many more New Jersey
4	residents back to work.
5	We hope to see the EDC programs
6	expanded, we realize most of them are

expanded, we realize most of them are coming to the end right now, and hopefully 7 8 that could be renewed, we know there are efforts underway, and we hope to see that 9 happen. 10

11

One of the things that has caused the Page 76

12	collapse in the SREC market is over supply.
13	And these are primarily because of projects
14	that don't really benefit many New Jersey
15	residents, these large wholesale projects,
16	20 megawatts, 15 megawatts, that jump just
17	pump the electricity back in the PGM grid.
18	And these aren't firms that employ people
19	who vote and pay taxes and all that other
20	stuff.
21	So we're hoping there may be some way
22	to segment off the wholesale projects from
23	net-metered projects. We've had a lot of
24	customers of ours who would love to go and
25	do solar, they are employing 300, 500

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people, but they are unable to do it because the SREC values don't make these things work and their banks won't lend them the money. So a preference to net-metered products would be good, and even limiting

the size of projects, a 20 megawatt project 7 8 is massive. And it does have a short-term 9 benefit, there are people that do 10 construction, on these very large projects 11 a lot of the construction people aren't New 12 Jersey residents, they come in from out of 13 state, they do their job and then they 14 leave. And maybe there's two or three or

15	2011_October_21_Irene.txt four or five people left to do operations
16	and maintenance ongoing, that's not really
17	helping us much here.
18	So we appreciate the work of the Board
19	and the work of the Work Group here, and we
20	hope we can count on the Board to take some
21	proactive steps to help keep many of our
22	New Jersey residents working. Thank you
23	very much.
24	PRESIDENT SOLOMON: Thank you. Thanks
25	very much. Ruth Miale. Did I say that
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right?

1

2	RUTH MIALE: Yes. I am a cartoonist,
3	and a resident. I didn't draw a picture of
4	any of you. And I am a resident primarily.
5	I have recently donated a cartoon to the
6	Sierra Club, and I have been learning from
7	them. But I am speaking as a resident, not
8	on behalf of their policy.
9	My head is in my sketchbooks, I am not
10	up on policy. So I am just going to say
11	this, I am 52, I remember reading about
12	standard energy production and the ill
13	health effects when I was reading my
14	seventh-grade weekly reader. So I have
15	known for a long time this is an issue.
16	And I'd just like to add to the
17	significance of this report in weighing the
18	commitment of the State and this Clean Page 78

19	Energy Fund Working Group to the enabling
20	of the transition to clean energy industry.
21	The cost benefit analysis should be
22	expanded beyond the closed circuit of
23	industry investment and expenditure and
24	power consumption to measure the cost, the
25	dollar cost to the State, to employers, and

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1	to consumers in health care productivity
2	and efficiency. That's all.
3	PRESIDENT SOLOMON: Thank you.
4	COMMISSIONER FOX: No cartoons?
5	RUTH MIALE: No. Not yet.
6	PRESIDENT SOLOMON: I'll be getting
7	one in the mail. I can feel it coming.
8	Christina Gold from Sierra Gold.
9	CHRISTINA GOLD: That's me. But since
10	Jeff Tittle spoke I will just defer to his
11	comments.
12	PRESIDENT SOLOMON: He has that impact
13	on a lot of people.
14	CHRISTINA GOLD: In the interest of
15	time.
16	PRESIDENT SOLOMON: Jo Ann Pannone,
17	also Sierra Club.
18	JOANN PANNONE: I am here as just a
19	person.
20	PRESIDENT SOLOMON: Okay.
21	JOANN PANNONE: Hi. I am Jo Ann
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2011\_October\_21\_Irene.txt 22 Pannone from Robbinsville, New Jersey. And 23 I am here with a personal story. That when 24 I retired my goal was to clean up my act, 25 to get rid of my oil furnace, and I put in

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1 a geothermal. But as I looked at 2 contractors, and looked at funding, and 3 finally got my permits in order, because my 4 town construction office didn't understand 5 how to put loops in the ground, etcetera, 6 the time ran out and the funding from the 7 State was gone. It would have been \$10,000 for a \$24,000 project, which would have 8 meant a lot to me. 9 10 Anyhow, I went ahead with the project. And I am very happy that I did. I don't 11 have the oil furnace puffing every time it 12 13 kicks on. And my 93-year-old mother is 14 pretty warm right now without worrying 15 about it. But, the second part of my program was 16 17 to get solar to offset my energy cost that now picked up by going to geothermal, the 18 heat pump system. And as I line people up 19 I realize that no more state money. I'm 20 21 out of the loop again. And to find a bank in New Jersey is impossible. There's a 22 23 bank in Philadelphia that will write you, unless you want to do a second mortgage on 24 25 your home. My home is only 1,400 square Page 80

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1	feet, and the minimum project would be
2	\$24,000. So that's a little bit steep for
3	me, as I am retired.
4	And the SREC's, even if I went ahead
5	with the project and got a \$35,000 job the
6	SREC's wouldn't pay now, wouldn't help me
7	with my payments, because it's just too
8	much and too long, I'm too old to get into
9	that.
10	My purpose driven is by stopping
11	pollution generated by JCP&L, that's who my
12	provider is, with the atomic power plant.
13	My dad was an ironworker, it was a great
14	job to put that atomic power plant in, but
15	he also had a boat in Oyster Creek. And
16	when they turned it on and the water got
17	hot, all the fish floated. And the next
18	thing you know the power plant came in and
19	bought those marinas so that it was quiet
20	that all that heat was bumping into the
21	Barnegat. And from the Barnegat it goes
22	out into the Atlantic.
23	My other problem is the
24	coal-generating plants here in Mercer. I
25	am an outdoors person, I believe that no

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2011\_October\_21\_Irene.txt kid should be left inside, I take my 1 2 grandkids out as much as I can. But the 3 pollution generated from the 4 coal-generating plant in Mercer and from 5 over in Pennsylvania has caused the wood frogs in my forest to disappear from the 6 acid rain. Wood frogs, you've got peepers, 7 8 you've got wood frogs, and if you lived with it long enough you'd notice that that 9 10 little bark that they bring in the spring 11 is gone. For a little animal who's evolved 12 over generations from prehistoric times to 13 now just disappear because of what we've 14 done is despicable. We turn on the tap and we don't know 15 what's coming out, if it's safe to drink. 16 17 We hear about transmission lines and gas lines and the threat to our water. 18 We need clean air and clean water to live. 19 The 20 ocean is our lungs, is the lungs of the 21 earth. We don't get anymore oxygen or 22 carbon sequestration than what the ocean does on it's own with all it's little 23 24 organisms. 25 So what do we plan on doing? We're 10/21/11 EMP Working Group Hearing 93 1 going to build a plant and we're going to 2 pipe our carbon and sequester it under the 3 ocean. And we'll see how that works, see what we do to the ocean with that. 4 Page 82

I hope we can come to a long-term
commitment to clean up our act for
renewable energy and pursue a fully
fundable energy program here in New Jersey.
And let's continue to be the leaders for
clean energy. Thank you.
PRESIDENT SOLOMON: Thank you. And
just for the record, that plant you
referred to, to have the carbon
sequestered, that's not being built, that's
been stopped.
JOANN PANNONE: All right.
PRESIDENT SOLOMON: But that was some
time ago.
JOANN PANNONE: Yeah.
PRESIDENT SOLOMON: All right. Thank
you.
JOANN PANNONE: Thank you.
PRESIDENT SOLOMON: That's the last
speaker we have. Now let's see, if there
are any questions you can direct them to
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me, I will try to answer them. Here is
your chance, you've got about 45 minutes,
we will keep it longer if we have to for
questions. And, please, if you have them,
quescions. And, prease, it you have chem,
relate it to the contents of the report,

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suggestions that you might have or you may

7

2011\_October\_21\_Irene.txt 8 take issue with regarding that report and 9 regarding the Master Plan. Anybody? Yes. 10 Jeff. 11 JEFF TITTEL: Jeff Tittle. 12 PRESIDENT SOLOMON: I thought you 13 already spoke. Is it a question for 14 vourself? 15 JEFF TITTEL: It's actually kind of 16 what I forgot to mention. 17 PRESIDENT SOLOMON: Go ahead, here's 18 your chance. JEFF TITTLE: But I will ask it as a 19 20 question. When you look at the Clean 21 Energy Programs are you also going to look 22 at trying to help fund some of the newer 23 emergent clean energy technology? I know 24 we did it for wind and solar in the past, but are we going to look at biomass and 25 10/21/11 EMP Working Group Hearing 95 1 microhydro and geothermal and some of the 2 other potentials that are out there? 3 PRESIDENT SOLOMON: We are looking at all of that, not just from a generation 4 standpoint, but a development standpoint. 5 We have a couple programs in place. But 6 all of these opportunities are evolved into 7 8 clean energy program, it's reconfigured 9 from a financial standpoint. The answer is 10 ves. 11 Yes, sir. Page 84

12	SCOTT SCHULTZ: Just a quick question
13	about some of the comments, about one of
14	the comments that were made this morning
15	with the suggestion of having the
16	unregulated site of the utilities invest in
17	solar or energy efficiency. From my
18	understanding, please clarify it, if you
19	can, is that at present these unregulated
20	sites are prohibited from doing business in
21	the regulatory territories. Is that true?
22	PRESIDENT SOLOMON: They're prohibited
23	from doing the same business as the
24	regulated utilities do. There are a lot of
25	issues with that, being able to do that.

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1	We can't force them to do any of that, we
2	don't have the authority over them to do
3	any of that. They would have to find
4	financial incentive to do so.
5	The regulated utilities have a
6	financial incentive to do so, although some
7	of them are related to the generators,
8	that's a different issue than we're trying
9	to deal with, and that is that they will
10	receive a return on their investment. What
11	that return is depends upon us. So your
12	statement is correct. Thank you.
13	Anything else? Yes, sir.
14	RAY ANGELINI: Chairman, what date do

15	2011_October_21_Irene.txt you have in mind for wrapping everything up
16	and presenting it?
17	PRESIDENT SOLOMON: I don't have one,
18	because I think Rhea is still on the line,
19	and the next time I give you an
20	unreasonable date I think she is going to
21	throw something through the telephone line
22	at me. Our hope is that everything
23	concluded by the end of the year. That's
24	our hope.
25	RAY ANGELINI: And the Governor would
	10/21/11 EMP working Group Hearing 97
1	he have to sign this?
2	PRESIDENT SOLOMON: Well it comes from

2	PRESIDENT SOLOMON: Well it comes from
3	him. We will have our work concluded by
4	the final draft, and any implementation
5	would have to come from the direction of
6	the policy makers, which are the
7	Legislature and the Governor. But it is
8	the Governor's Master Plan.
9	Yes, sir.
10	VINCENT MACKIEL: Yeah, I am aware
11	this year the New American Foundation
12	reported there's only one plant in the
13	United States that produces solar power
14	from scratch, every part of it. My
15	question is, is there any attempt by this
16	Board, or anybody, whether it be in
17	business sector or political sector, to
18	establish that New Jersey should Page 86

19	manufacture this kind of renewable energy
20	for our future?
21	I have addressed the Board in terms of
22	my own comments during previous hearings.
23	I believe we should do something.
24	President Kennedy committed this Nation to
25	get a man on the moon in 1969, we

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1 accomplished that. 2 PRESIDENT SOLOMON: I am old enough to 3 remember that. 4 VINCENT MACKIEL: President Obama has 5 a jobs program which takes the deduction 6 from the oil industry they received for a long time and did a lot of damage. Is 7 8 there any attempt to establish New Jersey 9 as a manufacturing plant? 10 PRESIDENT SOLOMON: Let me answer what 11 our authority is. Our authority is to use our funds. You can sit, I will get to it. 12 Our authority is to use our programs and 13 14 our funds as dictated or driven by the 15 legislation that's been enacted directing us setting the policy, and then we act on 16 it. 17 18 So your question would be probably 19 more directed to the Executive Branch of the Governor's office and the Legislature. 20 21 There are a number of programs that we

2011\_October\_21\_Irene.txt have in place to facilitate manufacturing in New Jersey, including of solar and other things. And we do have a fund that is funded by Clean Energy that can provide

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1 some loan money for venture capital or for 2 the second phase, which is implementation of programs. 3 4 If your question is, are we 5 facilitating it? Yes. I don't have the 6 numbers in front of me. But the Lieutenant 7 Governor and the Governor have implemented a number of strategies that are already a 8 matter of public record, funding coming 9 10 from EDA, funding from other sources in tax benefits to incentives for manufacturing in 11 New Jersey. And there actually are a fair 12 13 number of facilities that have grown up, evolved, and are manufacturing in New 14 15 Jersey right now. I don't have that in 16 front of me, as I said, that is largely 17 facilitated and implemented by the Governor's office, the Lieutenant 18 Governor's Economic Development Program and 19 the Legislature. 20 21 So I believe the short answer is yes, but most of that falls outside of our 22

23 bailiwick. And to the extent you're asking
24 for a political comment, I won't make one.
25 VINCENT MACKIEL: One other question.

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1	PRESIDENT SOLOMON: What's your name,
2	sir?
3	VINCENT MACKIEL: I've addressed you,
4	Chairman Solomon, by letter previously at
5	the hearing.
6	PRESIDENT SOLOMON: Just for the
7	record, hold on, time out. For her, what's
8	your name?
9	VINCENT MACKIEL: Vincent Mackiel, I'm
10	a resident, rate payer in South Amboy, New
11	Jersey.
12	PRESIDENT SOLOMON: How do you spell
13	your last name?
14	VINCENT MACKIEL: M-a-c-k-i-e-l.
15	PRESIDENT SOLOMON: Okay. Go ahead.
16	VINCENT MACKIEL: I live in the
17	vicinity of the remnants of the Jersey
18	Central Power and Light, as well as the oil
19	gas businesses that lay in disrepair in
20	need of clean up.
21	My question is only, has the Board or
22	you, Chairman Solomon, visited some of
23	these sites that are still in disrepair? I
24	know you have a representative from Jersey
25	Central Power and Light that produced some
	10/21/11 EMP Working Group Hearing 101

2011\_October\_21\_Irene.txt of the reports. My question is, have you 1 2 visited some of the sites in recent time 3 such as Jersey Central, such as some of 4 these contaminated areas from the oil and 5 gas industry as well as the nuclear industries? Have you visited them and made 6 7 them somewhat a part of this ultimate plan? 8 That's my question. 9 PRESIDENT SOLOMON: The answer is yes. 10 VINCENT MACKIEL: I hope that you make 11 the right decision. 12 CHRISTINA GOLD: I have a totally 13 unrelated question. 14 PRESIDENT SOLOMON: And the DEP Commission is intimately involved in all of 15 16 those questions that you asked. Yes, 17 ma'am. 18 CHRISTINA GOLD: Is there any plan for 19 further or more outreach in terms of the 20 Clean Energy Program? Because I know, I 21 mean, many of the people that are--22 PRESIDENT SOLOMON: Yes. 23 CHRISTINA GOLD: Okay. 24 PRESIDENT SOLOMON: In fact, there is 25 a stakeholder process and there will be 10/21/11 EMP Working Group Hearing 102 1 public hearings. 2 CHRISTINA GOLD: Because there might not be as much of a surplus if more people 3 knew about the program and could take 4

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5	advantage of it.
6	PRESIDENT SOLOMON: There will be that
7	opportunity. Mike Wick is here, he will
8	probably fill me in on some of the dates
9	that are set. But, yes, there will be
10	additional public input.
11	Yes, sir.
12	MATT ELLIOT: I'm Matt Elliot from
13	Environment New Jersey.
14	PRESIDENT SOLOMON: How are you, Matt?
15	MATT ELLIOT: I'm okay. How are you?
16	PRESIDENT SOLOMON: Terrific.
17	MATT ELLIOT: I think these are
18	comments, maybe there is a question in
19	there. But I think to the first thing on
20	energy efficiency, I definitely support the
21	plan supporting efficiency and continuing
22	to move forward on that, I think that's
23	great. There's a lot of talk in there
24	about making sure that our efficiency
25	programs are cost effective. And I think

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1 that's good in theory, but I think there's
2 a way to do that right and there's a way to
3 do that wrong. I think the right way would
4 be the way to put efficiency first before
5 new generation, before new transmission,
6 that kind of thing. The wrong way would be
7 to, of course, disadvantage energy

2011\_October\_21\_Irene.txt 8 efficiency and not recognize the full benefits of it. So I think if we're 9 talking about doing a true cost benefit 10 11 analysis and making sure that we're doing 12 the most cost effective efficiency project we have to do it in the right way. 13 14 And then second, in terms of the SPC, 15 you know, I think we certainly support the idea of transitioning renewable 16 technologies to the market. From day one 17 we supported the transition of solar to the 18 outside market, I think that's the way we 19 20 have to go moving forward with renewables. 21 But we don't support the idea of phasing out the SPC for new emerging technologies. 22 I think when we talk about title, when we 23 24 talk about certainly energy storage we need things like the SPC to be the seed fund 25

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1 that is really sparking the creation of 2 these new technologies. And I would encourage the Board or the Committee, I 3 quess, to reconsider this idea that for 4 renewables we should entirely phase out the 5 SPC and just only focus on pinnacle market 6 7 transition. I think that can happen, but 8 you need kind of a seed fund and a start up 9 to do that before we transition into the 10 market. 11 I appreciate your PRESIDENT SOLOMON:

12	comments. You're right, that's a comment
13	not a question.
14	Yes. Your name.
15	SCOTT SCHULTZ: Scott Schultz.
16	There's been a very positive impact in both
17	the clean energy program and the EDA
18	programs, particularly on the rumble site
19	in terms of attracting manufacturing jobs.
20	Although it's only in it's stages right now
21	we have a converter manufacturing, solar
22	module manufacturing, and a number of
23	mounting system manufacturings that are all
24	just recently locating here into New Jersey
25	and all generating jobs and revenues for

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1 the State.

2	PRESIDENT SOLOMON: Thank you.
3	Anything else? Any questions? All right.
4	I want to thank you all, the members of the
5	Committee that were here, thank you for
6	your report, thank you all for coming. And
7	November 1st is our next meeting here at
8	1 o'clock.
9	(Adjourned at 11:45 a.m)
10	
11	
12	
13	
14	

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