LAW AND PUBLIC SAFETY

OFFICE OF THE ATTORNEY GENERAL

DIVISION OF GAMING ENFORCEMENT

Casino Licensees

General Provisions; Persons Required to Be Licensed or Qualified;
Standards for Licensure or Qualification; Financial Stability of
Casino Licensees and Applicants; Investigation Requirements;
Designation of Qualifiers and Waiver from Qualification;
Qualification of Financial Backers; Casino Hotel Facility
Requirements; Operation Certificate; Continuing Filing Obligations
of Casino Licensees and Qualifiers; Compliance System; Employment
Requirements; Requirements for Doing Business with Vendors; Casino
License Retention; Advertising; Entertainment, Filming or
Photography; Underage Gaming

Proposed Repeal: N.J.A.C. 19:43-1, 2, 3, 4, 6 through 11, 14, 15 and 16

Proposed New Rules: N.J.A.C. 13:69C

Authorized By: David Rebuck, Acting Director, Division of Gaming Enforcement.

Authority: N.J.S.A. 5:12-69, 70, 76, and 144.

Calendar Reference: See Summary below for explanation of exception to calendar requirement.

Proposal Number: PRN 2011-198.

Submit written comments by November 18, 2011 to:

Lon E. Mamolen, Deputy Attorney General

Division of Gaming Enforcement

1300 Atlantic Avenue

Atlantic City, NJ 08401
The agency proposal follows:

Summary

Effective February 1, 2011, the Casino Control Act (Act) was amended. See P.L. 2011, c. 19 (N.J.S.A. 5:12-1 et seq.). Under the amendatory scheme, the Division of Gaming Enforcement (Division) has "the general responsibility for the implementation" of the Act, previously the statutory charge of the Casino Control Commission (Commission). See N.J.S.A. 5:12-76.

N.J.S.A. 5:12-76 generally sets forth the Division's regulatory duties and powers, and delineates certain responsibilities including those the Division assumed from the Commission. Among the enumerated Division's responsibilities are to: (1) issue reports and recommendations to the Commission with respect to all entities and natural persons required to qualify for a casino license, an application for interim casino authorization or a petition for a statement of compliance (N.J.S.A. 5:12-76c); (2) request and receive information, materials and any other data from any licensee or applicant for a license under the Act (N.J.S.A. 5:12-760); (3) issue an operation certificate upon the Commission's grant of application for a casino license (N.J.S.A. 5:12-76u); (4) recommend that the Commission issue or revoke statements of compliance pursuant to section 81 of the Act (N.J.S.A. 5:12-76v); and (5) accept impact statements submitted by an applicant for a casino license pursuant to section 84 of the Act (N.J.S.A. 5:12-76w).

Pursuant to N.J.S.A. 5:12-70a, the Division shall, in addition to other rules to implement its responsibilities under the Act, include specific provisions in its rules that (1) prescribe the methods and

forms of application for licenses and registrations, including casino licenses (N.J.S.A. 5:12-70a(1)), (2) prescribe grounds and procedures for revocation or suspension of operating certificates, licenses and registrations (N.J.S.A. 5:12-70a(9)), and (3) govern the gaming-related advertising of casino licensees to ensure that such advertising is not deceptive and to prescribe in such advertising the use of prescribed language that addresses problem gambling (N.J.S.A. 5:12-70a(16)).

In accordance with the statutory authorization, the Division proposes new rules at N.J.A.C. 13:69C governing casino licensing matters and the operations of casinos. The new rules, in effect, recodify rules promulgated by the Commission with changes reflecting the recently enacted amendments to the Act. The new rules expand the scope of persons required to be licensed or qualified to new qualifying entities as well as the reporting requirements on casino licensees and applicants with respect to its holding company, intermediary company and entity qualifier. The new rules impose continuing obligations upon casino licensees and qualifiers to file periodically with the Division financial statements and projections, tax return filings, securities filings and annual reports. Finally, the new rules outline requirements for casino licensee and holding company implementation of a compliance review and reporting system, including the establishment of a compliance committee.

Subchapter 1 sets forth general policy statements relating to the conduct of casino license holders and grounds for disciplinary action as well as a miscellaneous rule applying the regulations of the Chapter to all entities regardless of their form of existence.

Subchapter 2 governs the persons required to establish their qualification to be associated with a casino operation's organizational structure. Those provisions include rules regarding persons required to be licensed or qualified. It requires notification of changes as to principal persons, financial sources and designation of new individuals associated with qualifying entities. This subchapter also establishes the requirements and process for new directors, officers and other persons associated with a casino licensee or its affiliated holding companies. It addresses continuing qualification. The subchapter sets forth provisions addressing the issuance and transfer of interests in regulated entities and reporting requirements as to creation, dissolution or transfers of interests regarding any entity which should be or has been qualified.

Subchapter 3 provides the applicable standards for licensure and qualification by reference to the Act, as well as the relevant evidential standard.

Subchapter 4 deals with financial stability matters pertaining to casino licensees and applicants. It contains definitions specifically relevant to the subchapter. It refers to the financial stability standards set forth in Section 84a of the Act. Its provisions address in detail material debt transactions, as well as a continuing assessment of financial condition. It also establishes continuing financial stability reporting requirements. Finally, it provides for the actions to be taken if a casino licensee or applicant fails to demonstrate its requisite financial stability.

Subchapter 5 of the casino licensing provisions governs casino license application filings and the Division's investigative requirements. It sets general investigative standards. As to

continuing licensure, it provides that casino licenses do not have an expiration date, that casino licensees must abide by relevant Casino Control Commission and Division rules and regulations and that casino license retention is subject to Subchapter 11 resubmission requirements. This subchapter details the filings and materials necessary for casino licensure. It addresses the format of and process for qualification waiver requests. Pursuant to Section 81 of the Act, the subchapter pertains to statement of compliance matters, such as process, determination and Commission issuance.

Subchapter 5A deals with the designation of qualifiers by the Director of the Division, the relevant process, and requirements for waiver from qualification.

Subchapter 5B addresses matters related to the qualification of financial backers and other sources of financing as set forth in Section 85.1e of the Act, including the information required to be submitted in connection with the investigation of such persons.

Subchapter 6 governs casino hotel facility requirements. It has definitions for specialized terms. It sets forth detailed casino hotel requirements. It describes the process for declaratory rulings sought in connection with proposed facilities. Finally, it establishes rules as to an approved hotel, casino space, square footage and qualifying sleeping units as well as construction and expansion requirements.

Subchapter 7 concerns operation certificates. It sets the standards for their issuance. It requires test periods prior to the issuance of operation certificates. The subchapter governs floor plans for the casino, casino simulcasting facility and restricted areas. It requires master lists of approved slot machines and table

games and as to the movement of gaming equipment. It also addresses amendments of operation certificates upon the filing of updated master lists. This subchapter governs the effective date and duration of operation certificates. It provides for amendments to conform to approved changes and for temporary amendments for pit zone and slot zone reconfigurations and reconstitutions. Finally, it addresses access to public and restricted areas.

Subchapter 8 centralizes all the continuing obligations which pertain to casino licensees and qualifiers. It governs the minutes of meetings of boards and committees, the submission of those minutes, and board and committee meeting schedules. It sets requirements as to the governing documents of entities. It establishes submission rules as to profit sharing agreements provided by casino licensees to employees. It details ongoing obligations by casino licensees and qualified entities as to the submission of financial statements and projections, tax return filings, securities filings, and annual reports.

Subchapter 8A establishes requirements regarding a compliance review and reporting system for a casino licensee and its holding companies. These include the designation of a compliance officer and the establishment of a compliance committee.

With regard to Subchapter 9, casino licensees are required to abide by rules relating to the persons whom they employ. It requires an employee internal controls submission. It addresses a casino licensee's obligation, upon notice, to terminate, suspend or refuse employment in the event an employment credential is denied, revoked or suspended. The subchapter delineates certain employee reporting and

record keeping requirements. In connection with employee wage executions, it provides notice, verification and implementation rules.

Subchapter 10 establishes the requirements for doing business with vendors. It requires active vendor records and prohibited vendor records. It governs the agreements entered by casinos, record maintenance requirements and when agreements need to be filed. The subchapter provides for the Division's review of agreements and for the casino's records of agreements. It also provides for termination of agreements upon their disapproval. The subchapter further sets forth filing requirements and addresses the Division's Vendor Registration Form. It allows for certain exemptions from vendor registration. The subchapter details the Master Purchasing and Disbursement Report generated by casino licensees and applicants with regard to all transactions. Finally, it sets forth matters in connection with casino internal controls related to business conducted with vendors.

Subchapter 11 governs the casino license retention requirements which must be satisfied, at least every five years, for such license to be maintained. It details the filings and submissions to be made in relation to a resubmission, as well as the process for resubmission.

Subchapters 12 and 13 are reserved.

Subchapter 14 sets forth advertising regulations and provides for their applicability. It establishes the criteria governing advertising, and it details the manner and need for Division approval.

Subchapter 15 governs prohibited and permissible entertainment, filming and photography within a casino or a casino simulcasting facility.

The final subchapter, Subchapter 16, addresses underage gaming matters. It concerns underage gaming violations and the affirmative defenses available to casinos in underage gaming instances.

In conjunction with the proposed new rules discussed above, the Commission's rules at N.J.A.C. 19:43, except for Subchapters 5 and 13, are proposed for repeal. The proposed repeals reflect the shift of jurisdiction from the Commission to the Division of many regulatory duties related to casino licensees and the retention by the Commission of certain regulatory duties related specifically to initial casino licensing, interim casino authorization and conservatorship.

This notice of proposal is not required to be referenced in a rulemaking calendar since a public comment period of 60 days is being provided. See N.J.A.C. 1:30-3.3(a)5.

Social Impact

The proposed new rules in N.J.A.C. 13:69C implement statutory provisions that are essential to the strict regulation of gaming and to assuring the public trust and confidence in the credibility and integrity of casino operations and the regulatory process.

The standards and procedures for obtaining a casino license enable the Division and the Commission to ensure an applicant's good character, honesty and integrity, financial stability and responsibility in accordance with the Act. See N.J.S.A. 5:12-82 and 84 through 88. These standards and procedures likewise enable the regulatory agencies to assure the qualifications of holding companies, intermediary companies, officers, directors, security holders and other persons and entities required to qualify under the Act. As such, the proposed new rules are vital to the agencies' ability to

exclude or remove from positions of authority or responsibility persons with unacceptable backgrounds or records of behavior.

The proposed new rules in this chapter also benefit casino licensees, applicants and persons considering applying for a casino license by providing structure and clarity to the process of obtaining and retaining a casino license in this State.

The proposed new rules serve as a useful outline of application procedures for licensure and license retention and explain the relevant standards for licensure or qualification under the Casino Control Act, N.J.S.A. 5:12-1 et seq.

The proposed new rules also provide information to casino licensees and the public regarding the continuing regulatory obligations associated with a casino license, including standards for advertising and entertainment. The proposed new rules serve the public interest by implementing the prohibition against underage gaming in N.J.S.A. 5:12-119. In accordance with the Act, the proposed new rules provide standards for casino hotel facilities. See N.J.S.A. 5:12-1(b)11, 83 and 98. The proposed new rules also provide standards for the issuance of an operation certificate pursuant to N.J.S.A. 5:12-96. The proposed new rules provide procedures that are vital to assuring that only qualified persons, who are properly licensed and registered, are employed by the casino industry. N.J.S.A. 5:12-86 and 99(a)3. Finally, the proposed new rules facilitate the regulation of the ancillary industries that do business with casino licensees. N.J.S.A. 5:12-92 and 104.

Economic Impact

The proposed repeal and new rules are not expected to have a substantial economic impact, except to the extent that they will help achieve regulatory efficiencies for the casino industry.

By imparting a level of certainty in the evaluation of licensing standards, the proposed new rules help to foster enhanced confidence in the Atlantic City casino industry by the financial community. As such, the rules benefit casino licensees, their affiliates, investors and, ultimately, the citizens of Atlantic City and the State of New Jersey.

Although considerable time and expense is involved in the process of filing for an initial casino license and in satisfying the continuing obligations associated with a resubmission to retain a casino licensee, both for the applicant and regulatory agencies, these procedures are an essential means of assuring the qualification of casino licensees and persons associated therewith. Casino licensees and applicants, as well as the regulatory agencies, also incur substantial expense in ensuring compliance with the continuing regulatory obligations set forth in N.J.A.C. 13:69C. Nonetheless, these regulatory standards and requirements are vital to the public interest in the strict regulation of gaming in New Jersey.

Federal Standards Statement

A Federal standards analysis is not required because the proposed repeals and new rules are authorized by the provisions of the Casino Control Act, N.J.S.A. 5:12-1 et seq., and are not subject to any Federal requirements or standards.

Jobs Impact

The proposed repeals and new rules are not anticipated to create new jobs in the gaming industry or elsewhere except to the extent they

may enable more efficient and cost-effective casino operations. If the industry is able to realize these efficiencies and savings, casino operators may be inclined to increase their workforces. However, any attempt to predict the impact of the proposed repeals and new rules upon the number of jobs in the gaming industry would be speculative at this time. No job loss is anticipated as a result of the proposed repeals and new rules.

Agriculture Industry Impact

The proposed repeals and new rules will have no impact on agriculture in New Jersey.

Regulatory Flexibility Statement

The proposed repeals and new rules will only affect the operations of New Jersey casino licensees, none of which qualifies as a "small business" as defined in the Regulatory Flexibility Act, N.J.S.A. 52:14B-16 et seq., as each casino licensee has more than 100 full-time employees. Accordingly, a regulatory flexibility analysis is not required.

Smart Growth Impact

The proposed repeals and new rules will have no impact on the achievement of smart growth and implementation of the State

Development and Redevelopment Plan.

Housing Affordability Impact Analysis

The proposed repeals and new rules will have no impact on the affordability of housing in the State of New Jersey because they affect the regulation of casinos in Atlantic City.

Smart Growth Development Impact Analysis

The proposed repeals and new rules will have no impact on housing production in Planning Areas 1 and 2, or within designated centers, under the State Development and Redevelopment Plan, because they affect the regulation of casinos in Atlantic City.

Full text of the rules proposed for repeal may be found in the New Jersey administrative Code at N.J.A.C. 19:43-1, 2, 3, 4, 6 through 11, 14, 15 and 16.

Full text of the proposed new rules follows:

CHAPTER 69C

CASINO LICENSEES

SUBCHAPTER 1. GENERAL PROVISIONS

13:69C-1.1 Applicability of rules to noncorporate entities

The rules set forth in this chapter shall apply to the extent appropriate with the same force and effect with regard to casino license applicants and casino licensees that have a legal existence other than corporate, and all noncorporate entities shall comply with all relevant requirements applicable to corporate entities.

13:69C-1.2 Casino operation

(a) It is the policy of the Division to require that all establishments wherein gaming is conducted in this State be operated in a manner suitable to protect the public health, safety, morals, good order and general welfare of the State of New Jersey.

(b) Responsibility for the implementation and maintenance of a suitable manner of operation rests with the licensee, and willful or persistent use or toleration of manners of operation deemed unsuitable will constitute grounds for license revocation or other disciplinary action.

13:69C-1.3 Grounds for disciplinary action

- (a) The Division deems any activity on the part of any licensee, its agents or employees, that is inimical to the public health, safety, morals, good order and general welfare of the State of New Jersey, or that would reflect or tend to reflect discredit upon the State of New Jersey or the gaming industry, to be an unsuitable manner of operation and shall be grounds for disciplinary action by the Division in accordance with the Casino Control Act and the rules of the Division and the Commission. Without limiting the generality of the foregoing, the following acts or omissions may be determined to be unsuitable manners of operation:
- 1. Failure to exercise discretion and sound judgment to prevent incidents which might reflect on the reputation of the State of New Jersey and act as a detriment to the industry;
- 2. Failure to comply with or make provision for compliance with all Federal, State and local laws and regulations pertaining to the operations of a licensed establishment; or
- 3. Failure to abide by a provision or policy of the Act or any of the rules promulgated thereunder.

SUBCHAPTER 2. PERSONS REQUIRED TO BE LICENSED OR QUALIFIED

13:69C-2.1 Persons required to be licensed

No person shall own or operate a casino unless a casino license shall have first been issued to every person eligible and required to apply for a casino license pursuant to the provisions of N.J.S.A. 5:12-82.

13:69C-2.2 Persons required to be qualified

- (a) Except as otherwise provided in N.J.A.C. 13:69C-2.7, no casino license shall be issued or remain in full force and effect unless the individual qualifications of every person required by the Act and the Director to qualify as part of the application for the issuance or retention of the casino license shall have been established in accordance with all relevant standards set forth in the Act and the rules of the Division and, in the instance of the issuance of a casino license, the rules of the Commission.
- (b) The following persons shall be required to qualify as part of the application for the issuance or retention of a casino license:
- 1. All persons eligible and required to apply for a casino license pursuant to the provisions of N.J.S.A. 5:12-82;
- 2. All financial backers, investors, mortgagees, bondholders, or holders of indentures, notes or other evidences of indebtedness, in effect or proposed, which bear relation to the applicant or casino licensee, required to qualify pursuant to the provisions of N.J.S.A. 5:12-85.1e; and
- 3. All persons required to qualify pursuant to the provisions of N.J.S.A. 5:12-85.1b, c and g.

- (c) The Director may at any time require an applicant or casino licensee to establish the qualification of any person that the Director may deem appropriate for qualification pursuant to N.J.S.A. 5:12-84, 85, 85.1 and 105. Any person deemed appropriate for qualification shall promptly file the required application form.
- (d) It shall be the affirmative responsibility of each applicant or casino licensee to ensure that all persons required by the Act and the rules of the Division to establish their qualifications in connection with an initial application for a casino license or the retention thereof have filed any required application forms in accordance with this subchapter and, in the instance of the issuance of a casino license, such persons shall abide by the rules of the Commission.
- 13:69C-2.3 Notification of anticipated or actual changes in directors, officers or equivalent qualifiers of casino licensees and holding companies

Each casino licensee or applicant or holding company shall immediately notify the Division, in writing, as soon as is practicable, of the proposed appointment, appointment, proposed nomination, nomination, election, intended resignation, resignation, incapacitation or death of any member of, or partner in, its board of directors or partnership, as applicable, or of any officer or other person required to qualify pursuant to N.J.S.A. 5:12-85 and 85.1. Such notice shall be addressed to the Intake Unit, attention casino licensing bureau, of the Division at its address set forth in N.J.A.C. 13:69-3.5(a) with a copy, either printed or electronic, to the Commission at its address set forth in N.J.A.C. 13:69-3.5(a).

13:69C-2.4 Notification of new financial sources

Each casino licensee or applicant shall immediately notify the Division, in writing, as soon as it becomes aware that it intends to enter into a transaction bearing any relation to its casino project which may result in any new financial backers, investors, mortgagees, bondholders, or holders of indentures, notes, or other evidences of indebtedness who may be subject to the provisions of N.J.S.A. 5:12-85.1e and Article 6B of the Act. Such notice shall be addressed to the Intake Unit, attention Casino Licensing Bureau, of the Division at the address set forth in N.J.A.C. 13:69-3.5(a) and, in the instance of a casino license applicant, in compliance with the rules of the Commission, with a copy, either printed or electronic, to the Commission at its address set forth in N.J.A.C. 13:69-3.5(a).

13:69C-2.5 Notification concerning certain new qualifiers of holding companies and new qualifying entities

- (a) A casino licensee or applicant shall immediately notify the Division if the casino licensee or applicant becomes aware that, with regard to any holding company of the casino licensee or applicant, any person has acquired:
- Five percent or more of any class of equity securities;
 - 2. The ability to control the holding company; or
- 3. The ability to elect one or more directors of the holding company.
- (b) If any holding company of a casino licensee or applicant either files or is served with any Schedule 13D, Schedule 13G or Form

13F filing under the Securities Exchange Act of 1934, copies of any such filing shall be immediately submitted to the Division by the casino licensee or applicant or the holding company.

- (c) If any new entity is formed in the organizational structure of any casino licensee or applicant which would be a holding company, an intermediary company, a subsidiary thereof, an entity qualifier or a subsidiary of the casino licensee or applicant, the casino licensee or applicant or such affiliate shall immediately notify the Division.
- (d) Notice pursuant to (a), (b) and (c) above shall be addressed to the Intake Unit, attention Casino Licensing Bureau, of the Division at its address set forth in N.J.A.C. 13:69-3.5(a) and, in the instance of an applicant, with a copy, either printed or electronic, to the Commission at its address set forth in N.J.A.C. 13:69-3.5(a).

13:69C-2.6 Qualification of new directors, officers or other qualifiers of a casino licensee

- (a) The Director of the Division shall designate persons that must qualify in connection with a casino license in accordance with N.J.S.A. 5:12-85.1, and any natural person so required to qualify pursuant to N.J.S.A. 5:12-85.1 by virtue of his or her position with a casino licensee shall not perform any duties or exercise any powers relating to such position until qualified by the Commission or, where appropriate, until he or she is temporarily licensed by the Commission as a casino key employee pursuant to N.J.S.A. 5:12-89e in accordance with the rules of the Commission.
- (b) Each person subject to (a) above shall file a multi-jurisdictional personal history disclosure form (PHD-MJ) as set forth in N.J.A.C. 13:69A-5.2 and a New Jersey supplemental form as set forth

in N.J.A.C. 13:69A-5.2A or a personal history disclosure form #1 (PHD-1) as set forth in N.J.A.C. 13:69A-5.3 upon application for qualification or for a casino key employee license.

- 13:69C-2.7 Qualification of new directors, officers or other qualifiers of a holding company
- (a) The Director of the Division shall designate persons that must qualify in connection with a holding company in accordance with N.J.S.A. 5:12-85.1, and any proposed new director, partner, officer or other natural person so required to qualify pursuant to N.J.S.A. 5:12-85.1, by virtue of his or her position with a holding company of a casino licensee, shall not perform any duties or exercise any powers related to such position until he or she has been found qualified by the Commission to the standards, except for residency, of a casino key employee in accordance with the rules of the Commission.
- (b) Each person subject to (a) above shall file a PHD-MJ as set forth in N.J.A.C. 13:69A-5.2 and a New Jersey supplemental form as set forth in N.J.A.C. 13:69A-5.2A with the Division prior to or immediately upon being elected or appointed to such position, except that persons required to qualify by virtue of the following positions may alternatively file a PHD-1 as set forth in N.J.A.C. 13:69A-5.3:
 - 1. An outside director of a holding company;
 - 2. A trustee pursuant to N.J.S.A. 5:12-95.12;
 - 3. A trustee required to be qualified; and
 - 4. A beneficiary of a trust required to be qualified.
- (c) The Commission may, upon the written petition of a casino licensee filed with the Division, permit a person otherwise subject to

- (a) above to perform any duties or exercise any powers relating to his or her position pending qualification, provided that:
- 1. Such person files a personal history disclosure form 3 (PHD-3), as set forth in N.J.A.C. 13:69A-5.5;
- 2. At least 30 days have elapsed from the date on which the PHD-3 was filed; and
- 3. Such person files a PHD-MJ or PHD-1 in accordance with (b) above, within 15 days of the date on which the Commission's permission is granted as provided in N.J.S.A. 5:12-89e.
- (d) Notwithstanding the provisions of (a) above, any person permitted to perform duties or exercise powers pursuant to (c) above shall:
- 1. Be immediately removed from his or her position if at any time the Division provides information which the Commission determines to indicate reasonable cause to believe that such person may not be qualified; and
- 2. Only be permitted to perform duties or exercise powers without having been qualified for a maximum period of nine months from the date on which permission to assume duties was first granted unless the Commission determines, upon a showing of good cause by the casino licensee, to extend the nine-month period. Such request shall be by written petition filed with the Division at its address set forth in N.J.A.C. 13:69-3.5(a), with a copy to the Commission at its address set forth in N.J.A.C. 13:69-3.5(a).

13:69C-2.7A Continuing qualification

(a) All persons who have been found qualified by the Commission shall:

- 1. If a person whose position requires both qualification and a key employee license, not later than five years after obtaining a casino key employee license pursuant to N.J.S.A. 5:12-89 and every five years thereafter, that person shall submit the documentation and information as by rule required to demonstrate that the requirements of N.J.S.A. 5:12-89 continue to be met in accordance with the rules of the Commission.
- 2. If a person whose position does not require a key employee license but qualification, not later than five years after obtaining qualification and every five years thereafter, that person may elect to file consistent with N.J.S.A. 5:12-87.1 and N.J.A.C. 13:69C-11.1 either a completed Multi-Jurisdictional Personal History Disclosure Form as set forth in N.J.A.C. 13:69A-5.2 with a New Jersey Supplemental Form as set forth in N.J.A.C. 13:69A-5.2A, or a PHDF-1 Resubmission Form as set forth in N.J.A.C. 13:69A-5.5A.

13:69C-2.8 Issuance or transfer of interests

The issuance or transfer of any security or ownership interest in a casino licensee or any nonpublicly traded subsidiary or holding company thereof shall not be effective unless five business days prior written notice of the issuance or transfer has been provided to the Commission at its address set forth in N.J.A.C. 13:69-3.5(a) and such issuance or transfer has not been disapproved by the Commission within such five days. A copy of such notice also shall be provided to the Division at its address set forth in N.J.A.C. 13:69-3.5(a).

- 13:69C-2.9 Holding companies, intermediary companies, entity qualifiers and subsidiaries
- (a) Each casino licensee or applicant or holding company thereof shall report immediately, in writing, to the Division, at its address set forth in N.J.A.C. 13:69-3.5(a), the formation or dissolution of, or any transfer of a nonpublicly traded interest in, any holding company, intermediary company, an entity qualifier or a subsidiary of the casino licensee or applicant or any subsidiary of any holding company of the casino licensee or applicant which bears any relationship to the casino project and, in the instance of a casino license applicant, with a copy to the Commission at its address set forth in N.J.A.C. 13:69-3.5(a).
- (b) Each casino licensee or applicant shall file with the Division adopted charter provisions that comply with the requirements of N.J.S.A. 5:12-82d(7) through (10), as applicable, for each holding company, intermediary company and subsidiary of the casino licensee or applicant and, in the instance of a casino license applicant, a copy of such filing shall be submitted to the Commission at its address set forth in N.J.A.C. 13:69-3.5(a).

SUBCHAPTER 3. STANDARDS FOR LICENSURE OR QUALIFICATION 13:69C-3.1 (Reserved)

13:69C-3.2 Applicable standards

Each person seeking casino licensure or qualification in connection with such licensure shall establish by clear and convincing evidence the criteria set forth in N.J.S.A. 5:12-80 through 87.1.

SUBCHAPTER 4. FINANCIAL STABILITY OF CASINO LICENSEES AND APPLICANTS

13:69C-4.1 Definitions

The following words and terms, when used in this subchapter, shall have the following meanings:

"Affiliate" is defined at N.J.A.C. 13:69-1.2.

"Capital and maintenance expenditures" means expense items related to the approved casino hotel which are incurred in connection with furniture, fixtures, equipment and facilities, and capitalized costs. Such term shall include acquisition; replacement; repairs; refurbishment; renovation; improvements; and maintenance, including public area housekeeping, and labor.

"Casino bankroll" means cash maintained in the casino, excluding any funds necessary for the normal operation of the casino, such as change banks, slot hopper fills, slot booths, cashier imprest funds and redemption area funds.

"Equivalent provisions" means lines of credit, parent company guarantees, or other arrangements approved by the Division through which funds can be accessed on a timely and as needed basis.

"Gross operating profit" means net revenues less operating expenses, as reflected on the casino licensee's or applicant's Division Statement of Income.

"Material debt" means debt of \$50,000,000 or more, whether in a single transaction or cumulative transactions during any 12-month period, or such other amount as the Division may determine is appropriate to ensure the continued financial stability of a casino licensee or applicant. Material debt includes a guarantee of the debt of an affiliate, whether by cosignature or otherwise; an assumption of

the debt of an affiliate, or an agreement to place any encumbrance on its approved casino hotel facility to secure the debts of an affiliate.

"Operating expenses" means the total of cost of goods and services; selling, general and administrative expenses, and the provision for doubtful accounts as indicated on the casino licensee's or applicant's Division Statement of Income.

13:69C-4.2 Financial stability

- (a) Each casino licensee or applicant shall establish its financial stability by clear and convincing evidence in accordance with N.J.S.A. 5:12-84(a) and this subchapter.
- (b) The Division and, where applicable, the Commission may consider any relevant evidence of financial stability; provided, however, it is presumed that a casino licensee or applicant shall be considered to be financially stable if it establishes by clear and convincing evidence that it meets each of the standards set forth in N.J.S.A. 5:12-84a(1) through (5).

13:69C-4.3 Material debt transactions and continuing assessment of financial condition

(a) No casino licensee shall consummate a material debt transaction without the prior approval of the Division. Any transaction not specified in this subsection shall require prior Division review and approval with regard to the financial stability standards set forth in N.J.S.A. 5:12-84(a). The following types of transactions shall not require prior Division review and approval with regard to the financial stability standards:

- 1. An agreement which provides for any borrowing for capital and maintenance expenditures;
- 2. An agreement which is for a refinancing of existing debt that includes a borrowing for capital and maintenance expenditures of at least \$50 million;
- 3. An agreement which provides for any borrowing that does not result in an increase in annual debt service requirements; or
- 4. An agreement that reflects a licensee's pro rata share of debt maintained at an affiliate, intermediary, or holding company.
- (b) In the event that a casino licensee contemplates consummation of a material debt transaction which does not require prior Division review and approval under this subsection and (a) above, the casino licensee nevertheless shall notify the Division in writing, not less than 10 days prior to entering an arrangement, of a transaction subject to one of the above exceptions. The notice shall, at a minimum, include the reasons the debt transaction is an allowable exception and all relevant calculations relating to the debt transaction.
- (c) In reviewing any transaction pursuant to (a) and (b) above, the Division shall consider whether the transaction would deprive the casino licensee of financial stability, as defined by N.J.S.A. 5:12-84a, taking into account the financial condition of any affiliates of holding companies thereof, and the potential impact of any default on the licensee.
- (d) Any subsequent use of the proceeds of a transaction previously approved by the Division pursuant to (a) and (b) above, including subsequent drawings under previously approved borrowings, shall not require further Division approval.

- (e) The Division may restrict or prohibit the transfer of cash to, or the assumption of liabilities on behalf of, an affiliate if, in the judgment of the Division, such transfer or assumption would deprive the casino licensee of financial stability as defined by N.J.S.A. 5:12-84a.
- (f) Any amendments or changes to a material debt transaction previously approved pursuant to (a) and (b) above must be filed with the Division at least 10 business days prior to executing such amendment or change. A supplemental submission should be filed detailing the impact of each proposed amendment or change and, where applicable, the overall impact of the proposed amendments or changes on debt balances, maturity dates, annual debt service requirements, and debt covenants. If the changes are deemed material, the licensee may not consummate the change or amendment without further Division approval.

13:69C-4.4 Continuing financial stability reporting requirements

- (a) Each casino licensee shall file with the Division a statement of compliance with the criteria in N.J.S.A. 5:12-84a(1) through (5), which shall be included in the quarterly reports filed by the casino licensee pursuant to N.J.A.C. 13:69D.
- (b) Prior to the end of each fiscal year, each casino licensee and holding company thereof shall file its financial projections for its upcoming fiscal year in a format acceptable to the Division. The Division's Office of Financial Investigations will advise each casino licensee or holding company of the contents of the financial package, which, at a minimum, shall include a statement of income, balance sheet and statement of cash flows.

- (c) At the end of each calendar year, each casino licensee shall file with the Division a detailed analysis of compliance with N.J.S.A. 5:12-84a(4).
- (d) In addition to the requirements of (a) through (c) above, each casino licensee and holding company thereof shall file such other information as the Division shall deem material to a showing of financial stability for a particular casino licensee and holding company thereof.
- (e) Any event of default related to any debt obligation maintained by the licensee, affiliate, or holding company thereof shall be immediately reported to the Division in writing, along with any plans to address or cure such default.
- (f) Each casino licensee shall electronically file its monthly internal financial statements with the Division within five days of completion and in no event later than the end of the subsequent month.
- (g) Each casino licensee, affiliate, or holding company thereof shall electronically file a copy of any compliance certificates when provided to lenders pursuant to any loans or debt instruments to the Division's Office of Financial Investigations.

13:69C-4.5 Failure to demonstrate financial stability

In the event that a casino licensee fails to demonstrate financial stability, the Division may take such action as is necessary to fulfill the purposes of the Act and to protect the public interest, including, but not limited to: establishing an appropriate cure period; imposing reporting requirements in excess of those otherwise mandated by the Division's rules; placing such restrictions on the transfer of cash or the assumption of liabilities as is necessary to

insure future compliance with the standards set forth in N.J.S.A. 5:12-84a(1) through (5); and/or requiring the maintenance of reasonable reserves or the establishment of dedicated or trust accounts to insure future compliance with the standards set forth in N.J.S.A. 5:12-84a. The Division also may move before the Commission in such instances, to seek action, including, but not limited to: the imposition of licensure conditions, revocation of licensure, and appointment of a conservator pursuant to Sections 130.1 et seq. of the Act.

SUBCHAPTER 5. INVESTIGATION REQUIREMENTS

13:69C-5.1 General investigative standards

The Division shall conduct an investigation of a casino license applicant, and each person required to be qualified as part of the application. The casino license applicant and each such person shall provide all information, documentation and assurances required by N.J.S.A. 5:12-80, 80.1, 80.2, 82, 83, 84, 85, 85.1, 85.2, 86, 87 and 87.1 or as otherwise may be required for the Division's investigation pursuant to the Act and the rules of the Division.

13:69C-5.2 Continuing licensure

- (a) In accordance with N.J.S.A. 5:12-87e and 87.1, a casino license, once issued, is held with no expiration date.
- (b) A casino license will continue in full force and effect subject to the requirements of the Act, the Commission's rules, and the Division's rules, including, but not limited to, N.J.A.C. 13:69C-5A, 5B and 11.

- (c) The retention of a casino license shall be subject to the submission, no later than five years after the date of the issuance of a casino license and every five years thereafter, or within such lesser periods as the Division may direct, of the filings required by N.J.S.A. 5:12-87.1 and N.J.A.C. 13:69C-11.
- 13:69C-5.3 Materials required to be submitted in connection with a casino license
- (a) The investigative materials required to be submitted in connection with a casino license shall include, without limitation, the following information, which shall be completed and submitted in accordance with the requirements of the Act and the rules of the Division and any instructions included with the materials:
- 1. A Business Entity Disclosure Form (BED) as set forth in N.J.A.C. 13:69A-5.6 for each of the following:
 - i. The casino license applicant;
- ii. Each holding company or intermediary company of the applicant required to be qualified pursuant to N.J.S.A. 5:12-85b, 85.1b, or 85.1c; and
- iii. Each entity required to be qualified pursuant to N.J.S.A. 5:12-85.1b or, if the circumstances warrant and the Director so determines, N.J.S.A. 5:12-85.1e;
- 2. The appropriate Personal History Disclosure Form (PHDF) for the following:
- i. For each natural person required to be qualified pursuant to N.J.S.A. 5:12-85.1a or 85.1b by virtue of his or her relationship to the applicant, the PHDF required by N.J.A.C. 13:69C-2.6;

- ii. For each natural person required to be qualified pursuant to N.J.S.A. 5:12-85.1c by virtue of his or her relationship to a holding company or intermediary company of the applicant, the PHDF required by N.J.A.C. 13:69C-2.7;
- 3. Such information and documentation as may be required by the Division to investigate the qualification of any person required to be qualified as a financial source pursuant to N.J.S.A. 5:12-85.1e, g and h and N.J.A.C. 13:69C-5B;
- 4. Such information and documentation as may be requested by the Division to investigate the financial stability, integrity and responsibility of the casino license applicant and each holding company or intermediary company of the applicant required to be qualified pursuant to N.J.S.A. 5:12-84a, 85, and 85.1 and N.J.A.C. 13:69C-4, the integrity of its financial sources and adequacy of its financial resources pursuant to N.J.S.A. 5:12-85.1e, g and h and N.J.A.C. 13:69C-5B, and sufficient business ability and the likelihood of successful and efficient casino operations pursuant to N.J.S.A. 5:12-84d;
- 5. Such information and documentation as may be required by the Division to establish compliance with N.J.S.A. 5:12-103, N.J.A.C. 13:69I, Title 33 of the Revised Statutes (N.J.S.A. 33:1-1 et seq.), and the regulations, rulings and bulletins of the Division of Alcoholic Beverage Control. This information and documentation shall include, without limitation, the following:
- i. A description of each casino hotel alcoholic beverage location, including the floor or level and the type of

location as set forth in N.J.S.A. 5:12-103g and N.J.A.C. 13:69I-1.4; and

- ii. Architectural blueprints, floorplans or other such drawings, drawn to one-eighth inch scale or such other scale approved by the Division, highlighting and identifying by name each alcoholic beverage location on those floors or levels containing such locations;
- 6. Such information and documentation as may be required by the Division to establish compliance with N.J.S.A. 5:12-83, 84e and all other relevant facilities requirements of the Act and the rules of the Division including, without limitation, the following:
- i. A description of the proposed casino hotel site,
 including site plans, total acreage, total square footage, frontages
 and elevation;
- ii. A description of the proposed casino hotel, including floor plans; and the total number of qualifying and non-qualifying sleeping units pursuant to N.J.S.A. 5:12-27 and 83, the number of sleeping units on each floor, the square footage of each unit and the average size of all units;
- iii. A description of the casino room and casino
 simulcasting facility, including floor plans;
- iv. The construction program, including estimated construction time and anticipated date of opening; the status of all required governmental and regulatory approvals and any conditions thereto; the project budget; and the architect, general contractor, construction manager and primary subcontractors, environmental consultant and interior designer; and

- v. An impact statement and related material which establishes to the satisfaction of the Division the suitability of the casino and related facilities in accordance with the standards set forth in N.J.S.A. 5:12-84e;
- 7. The information required in N.J.A.C. 13:69K-2.4, 2.5, 2.6, 4.6 and 6.7 and such other information, documentation and assurances as may be requested by the Division to ensure compliance with the equal employment and business opportunity and affirmative action requirements of N.J.S.A. 5:12-134 and 135 and N.J.A.C. 13:69K;
- 8. The initial license fee required by N.J.S.A. 5:12-139 and N.J.A.C. 13:69A-9.4; and
- 9. Any other information or documentation which the Division may deem material to the qualification of the applicant, or of any person required to be licensed or qualified, pursuant to the Act and the rules and regulations of the Commission and of the Division.
- (b) The applicant shall file an original, two copies, and a computer disc of each BED and PHDF required by (a) above, and of all other information required by (a) above, with the Division Intake Unit in accordance with N.J.A.C. 13:69-3.5(b).

13:69C-5.4 Petitions for waiver

Upon the petition of a casino license applicant, the Division may designate the qualification status of, or waive compliance with the qualification requirements of, N.J.S.A. 5:12-85.1c for an officer, director, lender, underwriter, agent, employee or security holder of a holding or intermediary company of a casino licensee pursuant to

N.J.S.A. 5:12-85.1c, or for an institutional investor thereof pursuant to N.J.S.A. 5:12-85.1g. Such matters shall be determined in accordance with the provisions of N.J.A.C. 13:69C-5A.

13:69C-5.5 Petitions for statements of compliance

A casino licensee, a casino license applicant, a person required to qualify in connection with a casino license or casino license application or a proposed security holder that would need to qualify, pursuant to N.J.S.A. 5:12-81, may file a petition with the Division for the Division investigate and report upon a statement of compliance request that the applicant has established compliance with one or more of the eligibility criterion required by the Act for a casino license. Before initiating an investigation of the matters pertaining to the petition, the Director may require that the person requesting a statement of compliance establish to the Director's satisfaction such person's intent as set forth in N.J.S.A. 5:12-81. Upon the conclusion of the Division's investigation and its review of the petition, it shall issue a report and recommendation in response to the petition.

SUBCHAPTER 5A. DESIGNATION OF QUALIFIERS AND WAIVER FROM QUALIFICATION

13:69C-5A.1 Exceptions to qualification

- (a) Qualification of persons as required in N.J.S.A. 5:12-85.1b and c shall apply unless the Director, by ruling upon written request, grants an exception as provided in this subchapter. No other exceptions to qualification are valid.
 - (b) All such requests shall contain, at a minimum:

- A marking at the top of the writing clearly and prominently displaying the requested ruling;
- 2. Citations to the specific statute and rule under which the request is made and under which the Director has the authority to rule on the request;
- 3. The full name of the person for whom the ruling is requested, the person's full address, a full description of the person's business(es), the identity of the applicant or casino licensee with which the person has a relationship, and a full description of that relationship;
 - Pertinent facts and circumstances involved in the matter;
 - 5. Reason(s) in support of the requested ruling;
- 6. Written and irrevocable acknowledgement that the person submits to the jurisdiction of the State of New Jersey, the Division, the Commission, the Casino Control Act and the rules promulgated thereunder;
- 7. A representation, in writing, that the person agrees to promptly comply with all requests for information by the Division; and
 - 8. Any other information that the Director may direct.
- (c) As to a request for waiver under N.J.S.A. 5:12-85.1d, the Director may waive the requirement for a person to qualify if:
- 1. With respect to a holding, intermediary and subsidiary company of an applicant or casino licensee, the person is a corporate officer, director, or a direct or indirect holder of a beneficial interest or ownership interest of five percent or more in such holding, intermediary or subsidiary company; and

- 2. The information as set forth in (b) above is submitted.
- (d) As to a request for exemption under N.J.S.A. 5:12-85.1f, the Director may exempt a person from the requirement to qualify if:
- 1. It is established that the person is a bank or licensed lending institution acting in the ordinary course of business with respect to its relationship with the applicant or casino licensee; and
- 2. The information as set forth in (b) above is submitted.
- (e) As to a request for waiver under N.J.S.A. 5:12-85.1g, the Director may waive the requirement for a person to qualify if:
- 1. It is established that the person is an institutional investor as defined in N.J.S.A. 5:12-27.1 and:
- i. As to equity securities of a casino licensee's holding or intermediary companies, it is established that the person holds under 25 percent thereof; or
- ii. As to debt securities of a casino licensee's holding or intermediary companies or another subsidiary company of the casino licensee's holding or intermediary companies which is related in any way to the financing of the casino licensee, it is established that the person holds under 25 percent of the outstanding debt of the company and under 50 percent of any issue thereof unless the full issue is in the amount of \$150 million or less;
- 2. The information as set forth in (b) above is submitted;
- 3. It is established that the person's holdings of such securities were acquired for investment purposes only;

- 4. The person files a certified statement by an individual authorized to fully act on behalf of the person:
- i. That the person has no intention of influencing or affecting the affairs of the issuer, the casino licensee or its holding or intermediary companies; and
- ii. That the person specifically acknowledges all statutory conditions set forth in N.J.S.A. 5:12-85.1g and h and agrees to promptly comply with all such provisions, specifically including but not limited to, the provision to provide not less than 30 days notice to the Division before taking any action that may influence or affect the affairs of the issuer, the casino license or its holding or intermediary companies and files a completed Institutional Investor Form as set forth in N.J.A.C. 13:69A-5.6B; and
- 5. As to a request for the Director to waive the requirement for a person to qualify holding a percentage of 25 percent or more of equity securities of a casino licensee's holding or intermediary companies or 25 percent or more of the outstanding debt securities of the company or 50 percent or more of any issue thereof, the Director may waive if:
- i. The person complies with (e)1 through 4 above; and
- ii. The person establishes good cause to the satisfaction of the Director.
- (f) As to a request for a ruling on the exercise of the Director's discretion under N.J.S.A. 5:12-85.1e, the Director may decide not to require a person to qualify if:

- 1. It is established that the person holds less than 25 percent of financial instruments or evidences of indebtedness which bear relation to the casino operation or casino hotel premises;
- 2. The information as set forth in (b) above is submitted; and
- 3. The person acknowledges in writing that, consistent with the provisions of N.J.S.A. 5:12-85.1e, the person will be required to qualify pursuant to N.J.S.A. 5:12-85.1c if, in circumstances of default, foreclosure or other similar event, the person holds 10 percent or more of such instruments or evidences of indebtedness.

SUBCHAPTER 5B. QUALIFICATION OF FINANCIAL BACKERS

- 13:69C-5B.1 Qualification of financial backers and others delineated in N.J.S.A. 5:12-85.1e
- (a) Notwithstanding any other rule to the contrary, financial backers and others delineated in N.J.S.A. 5:12-85.1e that are required to be qualified shall submit the following documentation and information to the Division:
- The full name, address and complete description of all businesses of the person for whom qualification is required;
- 2. The identity of all entities and individuals who own or control the person for whom qualification is required;
- 3. A complete description of the relationship the person has with the casino licensee, its holding, intermediary and subsidiary companies, the casino operation, and the casino hotel premises, and documentation in support thereof;

- 4. Together with supporting documentation, a description of the complete financing which bears relation to the casino operation or casino hotel premises and the particular and quantitative part therein by the person;
- 5. If not a natural person, the documents creating and governing the person;
- 6. Evidence of authority to conduct business in the State of New Jersey;
- 7. Written authorization in the form and manner prescribed by the Division authorizing the Division to access and obtain information and documentation concerning the person from any and all sources including, but not limited to, local, state and Federal law enforcement and regulatory agencies;
- 8. Written and irrevocable acknowledgment that the person submits to the jurisdiction of the State of New Jersey, the Division, the Commission, the Casino Control Act and the rules promulgated thereunder;
- 9. A representation, in writing, that the person agrees to promptly comply with all requests for information by the Division;
- 10. The name, title/position, address, phone number and email address of an individual designated by the person as the person's contact with the Division and who is authorized to speak and act for the person;
- 11. The identity of all governmental agencies that oversee or regulate the person; and
- 12. Any other information that the Division may direct, including, but not limited to, the submission of a Business Entity Disclosure Form, if the circumstances should so warrant.

SUBCHAPTER 6. CASINO HOTEL FACILITY REQUIREMENTS

13:69C-6.1 Definitions

The following words and terms, as used in this subchapter, shall have the following meanings:

"Qualifying sleeping unit" (QSU) means a hotel room which satisfies the standards set forth in Section 27 of the Act.

13:69C-6.2 The casino hotel

- (a) No casino license shall be issued unless the casino and, if applicable, the casino simulcasting facility, are located within an approved hotel as defined in Sections 27 and 83 of the Act, and unless the facilities conform to the facilities requirements in Sections 1, 6, 27, 80.1, 80.2, 83, 84, 98, 100, 103 and 136 of the Act and the rules of the Division, including, without limitation, the following:
- The casino hotel shall contain a CCTV system approved by the Division;
- 2. Restricted areas shall be designated for the inspection, repair and storage of gaming equipment which, in the case of each slot machine repair room, shall include, at a minimum, CCTV coverage of the room;
- 3. Each emergency exit from the casino floor or, if applicable, from the casino simulcasting facility, shall be equipped with an audible alarm system, approved by the Division, that produces a loud warning sound, discernible in the vicinity of the exit, whenever the emergency door is opened and that can only be deactivated and reset by a key maintained and controlled by the casino security department;

- 4. The casino licensee shall maintain adequate facilities for the detention of individuals taken into custody by its security department, the Division or any authorized law enforcement agency, which facilities shall include, at a minimum, a bench or other apparatus which is permanently affixed to the facility and to which the person in custody can be handcuffed with as little discomfort to that person as is reasonably possible under the circumstances; and
- 5. The casino licensee shall adequately maintain suitable space, including an onsite office, equipment, partitions and supplies to meet the Division's continuing needs at the approved hotel in order for the Division to perform its duties and responsibilities effectively, including, at a minimum, the following:
- i. Within the onsite Division office, a direct telephone line between the Division's office in the approved hotel and the monitoring rooms required by N.J.A.C. 13:69D-1.10 and the casino licensee's security podium;
- ii. Adequate parking spaces in the approved hotel, or
 in lots or a parking garage ancillary thereto, which are clearly
 marked for Division use only;
- iii. Adequate computer equipment in the office of the Division, to meet the Division's continuing data-processing and related needs; and
- iv. Such other facilities and office space elsewhere in the approved hotel as the Division shall require during the course of performing audit, compliance or other reviews at the approved hotel.
- (b) Notwithstanding anything in (a) above to the contrary, each approved hotel containing a casino and, if applicable, a casino

simulcasting facility for which a casino license is issued shall satisfy the facilities requirements enumerated in (a) above throughout the duration of the license and during the period of any applicable conservatorship.

13:69C-6.3 Declaratory rulings as to proposed casino hotel facilities

Upon the petition of any person who owns, has a contract to

purchase or construct, leases or has an agreement to lease any

building or site located within the limits of Atlantic City and who

intends to and is able to complete a proposed casino hotel facility

therein or thereon, the Division may in its discretion issue a

declaratory ruling as to whether that person has established by clear

and convincing evidence that the proposed casino hotel facility

conforms to any or all of the facilities requirements of the Act and

13:69C-6.4 Casino facilities

the rules of the Division.

- (a) Each approved hotel shall contain a casino of not more than the amount of casino space permitted by Section 83 of the Act.
- (b) A casino licensee shall file a written petition with the Division at the Division's principal office located in Atlantic City, requesting permission for any increase in the amount of casino space in its approved hotel. Such petition shall include, without limitation, the following:
 - 1. The current total square footage of its casino space;
- 2. The proposed increase in total square footage of its casino space;
 - 3. The current total number of QSUs in the approved

hotel;

- 4. A description of any proposed hotel addition, including, without limitation, the following:
 - i. The number of additional QSUs proposed;
- ii. Identification of the site, including block and lot number as depicted on the Tax Map of the City of Atlantic City; and
- iii. Evidence which establishes that the proposed hotel addition meets the standards for QSUs and for an approved hotel set forth in Section 27 of the Act;
- 5. The construction schedule for the proposed casino expansion and proposed hotel addition, including:
- i. The anticipated date for commencement of construction;
- ii. The anticipated date for completion of
 construction; and
- iii. The anticipated date on which the additional QSUs will be available for the regular lodging of guests;
- 6. The requested date for the commencement of gaming operations in the additional casino space;
- 7. Any approvals required from governmental and regulatory authorities which have been obtained to date;
- 8. The estimated budget for the proposed hotel addition and the proposed casino expansion, including construction, furniture, fixtures and equipment, and the anticipated means of funding such costs; and
- 9. A copy of the written agreement by the casino licensee approved by the Commission, if required by the Division.

- (c) A casino expansion pursuant to (b) above must meet the following:
- 1. The proposed hotel addition meets the standards for OSUs and for an approved hotel in Section 27 of the Act;
- 2. The total number of QSUs and proposed QSUs permit the requested increase in casino space;
- 3. The proposed QSUs can be constructed on the schedule represented by the casino licensee in its petition, including a construction completion date no later than two years from the date of commencement of gaming operations in the additional casino space pursuant to (d) below;
- 4. Construction of the proposed hotel addition and the proposed casino expansion, for the cost and on the schedule represented by the casino licensee in its petition, will not deprive the casino licensee of its financial stability in accordance with N.J.S.A. 5:12-84a and N.J.A.C. 13:69C-4; and
- 5. The casino licensee has demonstrated that it has site control over the location of the proposed hotel addition, either by an executed and binding contract for any necessary purchase or lease of real property required for construction, or such other agreement.
- (d) The Division may permit a casino licensee to commence gaming in the additional casino space approved pursuant to (c) above, provided that:
- 1. The specific layout, design and contents of the additional casino space:
- i . Comply with the requirements set forth in N.J.A.C. 13:69E-1.27; and
 - ii. Are approved by the Division for gaming

operations; and

- 2. All other governmental approvals regarding the casino space, including a certificate of occupancy, are obtained.
- (e) Notwithstanding the provisions of (d) above, the Division may at any time require a casino licensee to immediately cease gaming operations in the additional casino space if any of the following conditions have not been satisfied:
- 1. The casino licensee shall obtain all necessary building permits and construction code plan releases;
- 2. The casino licensee shall submit the following to the Division, on a monthly basis:
- i. A report of its compliance with the construction schedule and budget submitted pursuant to (b)5 and 8 above; and
- ii. A report of the status of each application for governmental or regulatory approval, until such time as all required approvals are obtained;
- 3. On or before two years from the date of commencement of gaming operations:
- i. Construction of the hotel addition shall be completed;
- ii. All necessary furniture, fixtures and equipment
 shall be installed; and
- iii. The proposed additional QSUs are offered as available for the regular lodging of guests; and
- 4. Any other condition which the Division deems necessary and appropriate has been satisfied.

(f) The standards of (c) and (d) above shall not be construed to limit the authority of the Division to determine the suitability of facilities as provided in the Act.

SUBCHAPTER 7. OPERATION CERTIFICATE

13:69C-7.1 Standards for issuance

- (a) Except for a test period pursuant to N.J.A.C. 13:69C-7.2, each casino licensee responsible for the operation of a casino and a related casino simulcasting facility, if any, shall obtain an operation certificate prior to opening such casino or casino simulcasting facility to the public, and prior to conducting:
 - 1. Gaming in such casino; or
- 2. Simulcast wagering or any gaming permitted in such casino simulcasting facility.
- (b) To obtain an operation certificate, each casino licensee shall establish to the satisfaction of the Division that:
- 1. The casino and, if applicable, the casino simulcasting facility comply in all respects with the applicable requirements of the Act and the rules and regulations of the Division;
- 2. The casino licensee has implemented necessary management controls and security precautions for the efficient operation of the casino and any applicable casino simulcasting facility;
- 3. The casino and simulcasting personnel are licensed and/or registered for the performance of their respective responsibilities; and
- 4. The casino and casino simulcasting facility are prepared in all respects to receive and entertain the public.

- (c) Each operation certificate granted by the Division to a casino licensee shall include, at a minimum, the following information:
- A list itemizing the authorized games, by category and number, that are permitted in the casino and, if applicable, the casino simulcasting facility; and
- 2. A list of those areas, not otherwise enumerated explicitly in N.J.S.A. 5:12-43.1 or elsewhere in the regulations of the Division, which the Division has specifically designated as a restricted area.

13:69C-7.2 Test period

- (a) Prior to the issuance of an operation certificate for its casino and casino simulcasting facility, if any, each casino licensee shall successfully complete an evaluation or test period in accordance with such terms and conditions as are reasonably calculated to allow the Division to assess the licensee's ability to hold such certificate.
- (b) The evaluation or test period shall commence on such date and at such time as the Division shall establish, and shall continue thereafter until further order of the Division.

(c) The Division shall:

- 1. Establish the original length of time and the hours during which such test shall be conducted;
- 2. Terminate, restrict, limit, extend or otherwise modify such test period or the hours thereof;
- 3. Upon determining that the casino licensee has successfully completed the test period, establish the effective date

of the operation certificate and the scope of the casino licensee's authority to conduct gaming and, if applicable, simulcast wagering thereunder; and

- 4. Order the casino licensee to take whatever actions are necessary to preserve the policies of the Act and to assure an effective evaluation of the casino licensee during such test period including, among other things, permitting, limiting, restricting or prohibiting the casino licensee from:
- i. Accepting approved instruments used for wagering at the slot machines or the table games during all or any part of such period; and
- ii. Allowing the count rooms to process approved instruments used for wagering.
- 13:69C-7.3 Floor plans of the casino floor, casino simulcasting facility and any restricted areas
- (a) Prior to the issuance or amendment of an operation certificate and the commencement of gaming or simulcast wagering, each casino licensee shall obtain Division approval for the floor plans of its casino floor, casino simulcasting facility, if any, public keno areas which include keno booths or satellite keno booths, and any restricted areas.
- (b) Each floor plan required by (a) above shall be filed with the Division, shall be drawn to one-eighth inch scale (1/8 inch = one foot) or such other scale approved by the Division, shall be prepared by an architect licensed to practice in New Jersey, shall be approved by the New Jersey Department of Community Affairs and evidence such approval, and shall depict, at a minimum, the location of the

following:

- 1. The casino floor, any casino simulcasting facility, any public keno area which includes a keno booth or satellite keno booth, including, at a minimum, the proposed total square footage thereof and a clear delineation of the respective perimeter of each;
- 2. Each gaming pit and its pit location number and, at the casino licensee's option, a maximum of four alternate configurations or locations for that pit, and the alternate pit location number for each (for example, Pit 2A);
- 3. Each table game, noting its pit and table game location number;
 - 4. Each CCTV camera, noting its type and camera number;
 - 5. Each slot booth, noting its booth number;
- 6. Each cashier's cage and its component offices and areas;
 - 7. Each separate master coin bank;
- 8. Each window at the cashiers' cage, noting its window number;
 - 9. Each count room;
- number and the total number of authorized slot machine locations within that slot zone, and at the casino licensee's option, a maximum of four alternate configurations or locations for that slot zone and the alternate slot zone location number for each (for example, Slot Zone 2A);
- 11. Each authorized slot machine location, which location shall contain no more than one slot machine and bill changer at a time, noting its slot machine location number and any slot zone

location letter or number;

- 12. Each slot stool authorized for use, noting its stool number, if any;
- 13. Each automated coupon redemption machine, noting its location number;
- 14. Each automated jackpot payout machine, noting its location number;
- 15. Each gaming voucher redemption machine, noting its location number;
- 16. Each satellite cage and its component offices and areas;
 - 17. Each coin vault;
- 18. Each area approved for the storage of gaming chips or plaques pursuant to N.J.A.C. 13:69E-1.6;
- 19. Each room or area approved for the storage of dice or playing cards;
- 20. Each other room or area that is accessible directly from the casino floor;
 - 21. Each keno booth and satellite keno booth;
- 22. Each television screen that is intended for public viewing and is visible on or from the casino floor or simulcasting facility;
- 23. For those establishments with a casino simulcasting facility:
- i. Each simulcast counter and any ancillary simulcast counter, along with their component offices, areas and equipment required by N.J.A.C. 13:69D-1.14A(b) or (d);
 - ii. Each credit voucher machine, noting its location

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number; and

- iii. Each self-service pari-mutuel machine, noting its
 location number; and
 - 24. Each other area or room designated by the Division.
- (c) Each casino licensee, after obtaining Division approval of its floor plan, shall not commence gaming or simulcast wagering in the areas depicted on the floor plan until a copy thereof that has been certified and sealed by the architect has been delivered to the Division's Regulatory Enforcement Bureau office in the establishment, an electronic copy has been sent to the Division's Regulatory Enforcement Bureau and a printed copy thereof has been delivered to each of the following:
 - 1. The casino licensee's security podium; and
- 2. The casino licensee's monitoring rooms required by N.J.A.C. 13:69D-1.10.
- 13:69C-7.4 Master lists of approved slot machines and table games;

 movement of gaming equipment; amendments of operation

 certificates upon filing of updated master lists
- (a) Prior to the issuance of an operation certificate and the commencement of gaming or simulcast wagering, each casino licensee shall file with the Division's Regulatory Enforcement Bureau office in the establishment comprehensive lists of:
- The table games in its casino and casino simulcasting facility, if any (the Table Games Master List);
- 2. The slot machines and bill changers on its casino floor (the Slot Machine Master List);
 - 3. The slot machines possessed by the casino licensee in

restricted casino areas off the casino floor but on the premises of its casino hotel facility; and

- 4. The slot machines possessed by the casino licensee at locations in New Jersey off the premises of its casino hotel facility.
- (b) At a minimum, each list of slot machines required by (a)2 through 4 above shall contain the following information, as applicable, which information shall be presented, for each slot machine and any accompanying bill changer on the Slot Machine Master List, in consecutive order by location number:
 - 1. The date on which the list was prepared;
 - 2. A description of each slot machine by:
 - i. Asset, model and serial number;
 - ii. Computer program number;
 - iii. Denomination;
- iv. Manufacturer and machine type, noting with particularity whether the machine is a high-boy, has a bill changer attached, is a progressive slot machine, or is equipped with tokenization;
- v. Whether the slot machine has an activated electronic transfer credit feature; and
- vi. Whether the slot machine has an activated gaming voucher feature, and if so, whether such feature is in lieu of a hopper and either a slot drop bucket or slot drop box;
- 3. A cross reference for each slot machine by zone and serial number;
- 4. The restricted casino area within the casino hotel facility where the slot machine is located for each slot machine included on the list required by (a)3 above;

- 5. The address of the slot machine storage facility where the slot machine is located for each slot machine included on the list required by (a)4 above; and
 - 6. Such other information as the Division may require.
- (c) At a minimum, each Table Game Master List shall contain the following information:
 - 1. The date on which the list was prepared;
 - 2. A description of each table by:
 - i. Type of authorized game;
 - ii. Location number; and
 - iii. Serial and table number; and
 - 3. Such other information as the Division may require.
- (d) Whenever a casino licensee proposes that gaming tables, slot machines or bill changers be brought into, removed from or moved within a casino or casino simulcasting facility, as applicable, the casino licensee shall first:
- 1. Obtain any amendment to its operation certificate required by N.J.A.C. 13:69C-7.6 or 7.7; and
- 2. Provide an authorized agent of the Division with written notice at least 72 hours prior to the actual movement of each gaming table, slot machine and bill changer.
- (e) Immediately after each gaming table, slot machine and bill changer is brought into, removed from or moved within a casino or casino simulcasting facility, as applicable, the casino licensee completing the move shall file and serve, in accordance with (a) above, updated master lists of its table games and slot machines to the extent that the move causes a change in the information contained on the most recent version of the applicable list on file with the

Division. In addition, each casino licensee shall, on a monthly basis, file updated lists of slot machines required pursuant to (a)2 through 4 above with the Division.

(f) The number of each type of authorized game included in the casino licensee's operation certificate or any approved amendments thereto shall be amended, upon the filing of an updated Table Games Master List or Slot Machine Master List, to conform to the correct number of each type of authorized game that is specified in the applicable list.

13:69C-7.5 Effective date; duration

- (a) Upon the successful completion of the test period, the Division shall establish the effective date of each operation certificate and the scope of the casino licensee's authority to conduct gaming and, if applicable, simulcast wagering thereunder.
- (b) Subject to the Division's authority to revoke, suspend, limit or otherwise alter an operation certificate in accordance with the terms of the Act and the rules of the Division, each such certificate, once issued, shall remain in full force and effect indefinitely under such terms and conditions as the Division may impose, and shall not be altered, modified or amended except in accordance with the Act and the rules of the Division.
- (c) The continued effectiveness of each operation certificate shall be a prerequisite for the casino or casino simulcasting facility to which it applies to remain open to the public for the conduct of gaming or simulcast wagering.
- (d) Each casino licensee to which an operation certificate is issued shall operate its casino or casino simulcasting facility

strictly in accordance with the terms of its original operation certificate and the approved floor plans submitted in support thereof, and shall not change any of the items to which the operation certificate applies except in accordance with the Act and the rules of the Division and after obtaining any required amendments to its operation certificate.

13:69C-7.6 Amendment to conform to approved changes

- (a) Each casino licensee shall file with the Division, in a manner and in a format prescribed by the Division, an application to amend its operation certificate whenever the casino licensee proposes to make an application to conduct keno in a public keno area in accordance with N.J.A.C. 13:69D-1.47B or a physical change to the casino, casino simulcasting facility or a restricted area that requires Division approval in order for its original operation certificate or any approved amendments thereto to continue in force and effect. Any amendment to the application shall be processed in accordance with this section. The application shall include, without limitation, the following:
- 1. A description of any proposed changes in any public keno area or in the number of authorized games, by category, to be played in the casino or casino simulcasting facility; provided, however, that the filing of an application pursuant to this section shall not preclude that casino licensee from obtaining amendments to its operation certificate pursuant to N.J.A.C. 13:69C-7.4(f);
- 2. A revised floor plan of the casino, casino simulcasting facility, any public keno area which includes a keno booth or satellite keno booth or restricted area reflecting the

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proposed change, which revised floor plan shall be:

- i. Filed with the Division's Regulatory Enforcement Bureau office located in Atlantic City; and
- ii. Submitted in the format required by N.J.A.C. 13:69C-7.3;
- 3. If applicable, a comparison showing the authorized square footage of the casino room or casino simulcasting facility:
- i. Immediately prior to initiating the proposed change; and
 - ii. That will result if the proposed change is made;
- 4. A clear delineation of any proposed change to the perimeter of the casino room or, if applicable, the casino simulcasting facility;
- 5. A narrative from the architect who is certifying the floor plan that clearly describes the change to be made by the proposal, noting with particularity any such change to the perimeter of the casino floor or of the casino simulcasting facility; and
- 6. A description of any alternate gaming pit or slot zone configurations of locations, submitted in the format required by N.J.A.C. 13:69C-7.3. Prior to any change to and offering to the public of an approved alternate configuration or location:
- i. The casino licensee shall provide the Division with at least 72 hours prior written notice of the change; and
- ii. A physical and CCTV inspection of the alternate configuration or location shall be performed and approved by the Division.
- (b) Within seven business days of a casino licensee filing an application governed by (a) above, or any amendments thereto, the

Division shall review the proposed change set forth in the application or any amendments thereto for compliance with the Act and the rules of the Division. Unless the Division notifies the casino licensee in writing that the proposed change is to be scheduled for a full hearing by the Director or his designee or is disapproved, the casino licensee, after obtaining all approvals required by Federal, State or local government officials and providing a copy or other acceptable written evidence of such approvals to the Division, may begin implementing such change upon the earlier of the following:

- 1. The expiration of the seven-day period; or
- 2. Receipt of written Division approval for the change.
- The casino licensee that submitted an application governed by (a) above shall notify the Division in writing upon final completion of any proposed change set forth in the application or any amendment thereto and for which the casino licensee is prepared to seek approval pursuant to (d) below; provided, however, that a notice shall be filed upon final completion of all proposed changes. A floor plan that depicts the actual changes made shall accompany the notice and be filed in the manner prescribed by N.J.A.C. 13:69C-7.3(c). Each such floor plan shall be in a format consistent with N.J.A.C. 13:69C-7.3 and, in addition to depicting the change that is made to the applicable items enumerated in N.J.A.C. 13:69C-7.3(b), shall include updates, based on the actual changes made, for each item required to be included in the application pursuant to (a) above and described in the notice; provided, however, that a floor plan of the entire casino or casino simulcasting facility that depicts all changes proposed in the application and any amendment thereto shall accompany the notice of final completion.

- (d) Promptly after the filing of a notice pursuant to (c) above, the Division shall inspect the physical changes actually made to the casino, casino simulcasting facility and any restricted area to ensure that those changes conform to the floor plan accompanying the notice and the description previously submitted to the Division, as modified by any properly filed amendments thereto. Following such inspection, the Division shall notify the casino licensee in writing as to which physical change is approved and which is rejected, whereupon:
- 1. The casino licensee, in the event any change is rejected, shall either:
- i. Correct any rejected change to conform with the floor plan accompanying the notice and the description previously submitted to the Division, as modified by any properly filed amendments thereto, which correction shall be completed and inspected pursuant to this section;
- ii. Submit for approval, pursuant to (a) above, a new application for the proposed change; or
- iii. Take such other action as the Division may direct to ensure that the currently approved floor plan accurately depicts the physical layout of the casino, the casino simulcasting facility, if any, and any restricted area; and
- 2. The operation certificate shall be amended to conform to each inspected and approved physical change.
- (e) For purposes of this subchapter, a "business day" shall be a calendar day other than:
 - 1. A Saturday or Sunday; or
 - 2. Any day on which the Division's main offices are

closed because of Federal, State or local holiday, inclement weather, or like circumstance.

- 13:69C-7.7 Temporary amendments for pit and slot zone reconfigurations or reconstitutions
- (a) Except as otherwise provided in this section or in N.J.A.C. 13:69C-7.4(f), each casino licensee shall configure the pits and slot zones in its casino or casino simulcasting facility, as to types, number and location of games, strictly in accordance with the floor plans approved by the Division at the time the operation certificate originally was issued or as amended pursuant to N.J.A.C. 13:69C-7.6.
- (b) Each casino licensee may temporarily reconfigure one or more pits or slot zones by filing a notice with the Division at the Division's Regulatory Enforcement Bureau office in the establishment, to temporarily reconfigure for each pit or slot zone specified in the notice, which shall be filed at least three business days prior to implementing such alternate configuration. In addition, pursuant to the above notice procedure, each casino licensee may also temporarily reconstitute one or more pits as a slot zone(s) or one or more slot zones or a portion thereof as a pit. Within that three-day period, the Division shall notify the casino licensees whether the reconfiguration or reconstitution is rejected.
- (c) In accordance with the specific terms of the notice, the casino licensee shall implement the reconfiguration or reconstitution for a period of no more than 120 consecutive days. Notwithstanding the foregoing, the Division may approve the implementation of a reconfiguration of a pit in conjunction with the test of a new table game or table game wager pursuant to N.J.A.C. 13:69F-8.4 for a period

up to 270 days from the day such test commences. Each such reconfigured pit shall not:

- 1. Exceed the dimensions approved for the pit that existed immediately prior to the reconfiguration; nor
- 2. Include any change requiring the approval of any Federal, State or local government building code official without having first obtained that approval and the approval of the Division in accordance with N.J.A.C. 13:69C-7.6.
- (d) Each casino licensee shall obtain approval for any changes, other than those permitted by this section, to the configuration of the pits or slot zones in its casino and casino simulcasting facility, if any, in accordance with N.J.A.C. 13:69C-7.6.
- (e) Each pit operating under an approved configuration shall have an electrical system, approved by the Division, which enables a pit clerk or a pit supervisor to transmit a signal that is audibly and visually reproduced in each of the following locations whenever there is an emergency in the pit:
- 1. The monitoring rooms required by N.J.A.C. 13:69D-1.10; and
 - 2. The casino security department.

13:69C-7.8 Access to public and restricted areas

- (a) No casino licensee shall permit any person to have access to any restricted area in its establishment unless such access is permitted in accordance with the casino licensee's internal controls.
- (b) Each casino licensee may deny or limit access to any public areas in order to preserve the policies of the Act, including, but not limited to, the following:

- 1. Persons excluded or excludable under N.J.S.A. 5:12-71, 71.1 and 71.2 and N.J.A.C. 13:69G;
- 2. Employees of casino licensees prohibited from wagering at any game or on casino simulcasting under N.J.S.A. 5:12-100n and N.J.A.C. 13:69M-2.8;
- 3. Underage persons prohibited from gaming and simulcast wagering under N.J.S.A. 5:12-119a and N.J.A.C. 13:69B-5.9;
- 4. Persons seeking to play the game of blackjack to whom the provisions of N.J.A.C. 13:69F-2.3(j) apply; and
- 5. Players required by a casino licensee to leave the game of poker under N.J.A.C. 13:69F-14.16.
- (c) Nothing in this section shall limit the authority of Division employees or agents and Commission members or employees from obtaining access to restricted areas during the performance of their respective duties and responsibilities in accordance with the Act and the rules of the Division.

SUBCHAPTER 8. CONTINUING OBLIGATIONS OF CASINO LICENSEES AND OUALIFIERS

13:69C-8.1 Minutes of meetings of boards and committees

(a) Each applicant or casino licensee or holding company thereof shall file, with the Division at its address set forth in N.J.A.C. 13:69-3.5(a), copies of the minutes of all meetings of its board of directors or equivalent governing authority, as applicable, and of all committee meetings including, without limitation, the audit committee, within 45 days of the meeting regardless of their formal adoption and in the instance of a casino license applicant, with a copy to the Commission at its address set forth in N.J.A.C. 13:69-3.5(a). Upon

formal adoption of previously-submitted board and committee minutes, a copy of such final minutes shall be filed with the Division at its address set forth in N.J.A.C. 13:69-3.5(a) and, if the final minutes relate to a casino license applicant, with a copy to the Commission at its address set forth in N.J.A.C. 13:69-3.5(a).

(b) Each applicant or casino licensee or holding company thereof shall file, with the Division at its address set forth in N.J.A.C. 13:69-3.5(a), a schedule for its board and committee meetings on an annual basis. If the schedule relates to a casino license applicant, a copy of the schedule shall be provided to the Commission at its address set forth in N.J.A.C. 13:69-3.5(a).

13:69C-8.2 Governing documents

- (a) Each applicant or casino licensee or holding company thereof shall file, with the Division at its address set forth in N.J.A.C. 13:69-3.5(a), copies of any amendments to, restatements of, or superseding versions of the governing documents of the business entity, within seven days of their formal adoption and in the instance of a casino license applicant, with a copy to the Commission at its address set forth in N.J.A.C. 13:69-3.5(a).
- (b) The governing documents described in (a) above include, but are not limited to:
 - 1. If a corporation:
 - i. Articles of incorporation;
 - ii. Charter; and
 - iii. Bylaws;
 - 2. If a partnership:
 - i. Partnership agreements; and,

- ii. Certificates of limited partnership, if
 applicable; and
 - 3. If a limited liability company:
- i. Certificates of formation, amendment, and cancellation; and
 - ii. Operating agreements.

13:69C-8.3 Profit sharing agreements

- (a) Agreements between a casino licensee and its employees which provide for casino employee registrant or casino key employee licensee profit sharing shall be lawful if the agreement is in writing and filed with the Division prior to its effective date. Such agreements may be reviewed by the Division under any relevant provision of the Act.
- (b) Payments by a casino licensee under a profit sharing agreement shall only be made to properly registered casino employees or licensed casino key employees.
- (c) Concurrent with the filing of a profit sharing agreement, casino licensees shall submit the following information to the Division:
- 1. The number of participants in the profit sharing agreement and the associated positions; and
- 2. Projected payments under the profit sharing agreement for the next two calendar years.

- (d) Changes or amendments to previously filed profit sharing agreements will be effective upon filing such changes or amendments with the Division, provided that a narrative description of the changes to the profit sharing agreement is filed, including any changes to anticipated payments under the plan.
- (e) On an annual basis, each casino licensee shall submit the following information regarding profit sharing agreements to the Division no later than March 31:
- 1. An attestation that the casino licensee has compiled with N.J.A.C. 13:69-8.3(b); and
- 2. The total amount paid under each profit sharing agreement for the prior calendar year, with a grand total for all profit sharing agreements.
- (f) The cancellation of any profit sharing agreement shall be reported to the Division within five days of termination.

13:69C-8.4 Financial statements and projections

- (a) Each applicant or casino licensee or holding company thereof shall file, with the Division's Office of Financial Investigations, its financial projections for its upcoming fiscal year in a format acceptable to the Division in accordance with N.J.A.C. 13:69C-4.4. The Division's Office of Financial Investigations will advise each applicant or casino licensee or holding company of the contents of the financial package, as well as the deadline for its annual submission.
- (b) Each applicant or casino licensee or holding company thereof shall file, with the Division's Office of Financial Investigations, its audited financial statement for the prior fiscal year when it is prepared in accordance with N.J.S.A. 5:12-70a(15).

- (c) Each applicant or casino licensee or holding company thereof shall file, with the Division's Office of Financial Investigations, its quarterly unaudited financial statement when it is prepared in accordance with N.J.S.A. 5:12-70a(15).
- (d) Each applicant or casino licensee or holding company thereof shall file, with the Division's Office of Financial Investigations, any other reports prepared by the independent auditors of the entity in accordance with N.J.A.C. 13:69D-1.7.

13:69C-8.5 Tax return filings

Each applicant or casino licensee or holding company, intermediary company, qualifying subsidiary and entity qualifier thereof shall file, with the Division at its address set forth in N.J.A.C. 13:69-3.5(a), copies of its Federal and state tax returns and related forms, at the time such returns are submitted to the taxing authority.

13:69C-8.6 Securities filings

Each applicant or casino licensee or holding company, intermediary company, qualifying subsidiary or entity qualifier thereof shall file, with the Division at its address set forth in N.J.A.C. 13:69-3.5(a), copies of all filings submitted to Federal and state regulatory authorities regarding any of its securities, either in existence or proposed. Those filings shall include annual reports prepared on Form 10k, any interim reports, registration statements and any proxy or information statements filed with the Securities Exchange Commission.

13:69C-8.7 Annual reports

Each applicant or casino licensee or holding company, intermediary company, qualifying subsidiary or entity qualifier thereof shall file, with the Division at its address set forth in N.J.A.C. 13:69-3.5(a), copies of any annual reports when prepared in accordance with N.J.A.C. 13:69D-1.6.

13:69C-8.8 Compliance system

(a) The following words and terms, when used in this subchapter, shall have the following meanings, unless the context clearly indicates otherwise:

"Affiliate" is defined in N.J.A.C. 13:69-1.2.

"Compliance committee" means a group of natural persons who are responsible for the review and evaluation of the conduct of the casino licensee, its holding companies and affiliates in accordance with an approved compliance review and reporting system and this section.

"Compliance officer" means the individual who is responsible for the daily operations of the approved compliance review and reporting system in accordance with this section.

"Compliance review and reporting system" means a written plan to be implemented by each casino licensee or a holding company thereof in accordance with this subchapter, for purposes of ensuring the good character, honesty and integrity of the casino licensee, its holding companies, affiliates and employees in accordance with the Act.

"Executive employee" means an employee who by reason of his or her management or policy-making position exercises authority, discretion or influence over decisions concerning the operations of the company, whether or not such individual is required to be qualified by the Commission.

"Gaming authority" shall mean the applicable gaming board, commission, or other governmental gaming regulatory authority, body or agency of any state of the United States that has an established system of regulation of casino gaming activities and responsible for interpreting, administering and enforcing gaming laws.

"Gaming laws" shall mean all applicable constitutions, treatises, laws and statutes pursuant to which any gaming authority possesses regulatory, licensing or permitting authority over gaming, gambling or casino or casino-related activities and all rules, rulings, orders, ordinances and regulations of any gaming authority applicable to the gambling, casino, gaming businesses or casino or casino-related activities of a casino licensee, or any of its subsidiaries or affiliates, in any jurisdiction.

"Public official" with respect to New Jersey means any "person" as defined in N.J.S.A. 5:12-102n. With respect to other jurisdictions, "public official" means the governor and lieutenant governor of a state and their chief counsels and chiefs of staff; members of the legislative and judicial branches of state government; any person holding a position or employment as head of any department, division, board, bureau, office, commission or other instrumentality of the executive, legislative or judicial branches of state government; any person holding any position or employment in state government or any independent state authority, commission, agency or instrumentality with responsibility for matters affecting any casino activity or proposed casino activity except clerical and non-professional employees; any member of the governing body, or a judge,

or an attorney of a municipality or county, or an equivalent political subdivision, wherein a casino is located or may become located; and, any member of or attorney or planner or engineer for or consultant to any planning board or other land-use instrumentality wherein a casino is located or may become located.

- (b) Each casino licensee or a holding company thereof shall implement a compliance review and reporting system for the casino licensee, its holding companies and affiliates in accordance with a written plan that meets the requirements of this subchapter.
- (c) The compliance review and reporting system shall, at a minimum, establish standards and procedures for the following:
- 1. The monitoring of policies, procedures, material transactions and proposed transactions for purposes of avoiding impropriety or the appearance thereof;
- 2. Ensuring compliance with all applicable Federal, State and local laws and regulatory requirements;
- 3. Protecting against unethical or unlawful behavior by employees;
- 4. The conduct of due diligence reviews and investigations of the following:
- i. Corporate officers, directors and executive employees or their non-corporate equivalents except if the person is currently licensed or qualified by a public agency pursuant to standards essentially equivalent to those in the Casino Control Act, N.J.S.A. 5:12-1 et seq.; and
- ii. All entities and individuals including, but not limited to, consultants, having any material association or proposed association with efforts by the company to pursue gaming opportunities

in any jurisdiction not having a distinct system which regulates such activity; and

- 5. Requiring prior compliance committee approval or prior compliance officer approval with prompt notice to the compliance committee in such instances, and prompt notice to the Division, of all payments to, business associations with, or provision of services, gifts or any thing of value to or on behalf of any public official of a jurisdiction in which the casino licensee, its holding companies or affiliates conducts gaming or new development or ballot initiative activities. For purposes of this subchapter, "thing of value" shall not include any service or item offered to the general public at the usual rate; complimentaries based on gaming activity; lawful political contributions; plaques, certificates or other ceremonial items; and, other services or items the aggregate value of which does not exceed \$1,000 annually.
- (d) The written compliance plan, and any amendments thereto, shall be provided to the Division.
- (e) The casino licensee or holding company, as applicable, shall designate an individual to serve as a compliance officer in accordance with this subchapter. The compliance officer shall be an individual who has been found qualified by the Commission under the Act.
- 1. The compliance officer shall report directly to the compliance committee on matters related to this subchapter. All reports prepared by the compliance officer relating to the compliance review and reporting system shall be filed with the compliance committee.
 - 2. The compliance officer shall have no functions which

are incompatible with his or her duties and responsibilities as a compliance officer as set forth in this subchapter. Such incompatible functions shall include, without limitation, market development activities.

- 3. The compliance officer shall:
- i. Notify the compliance committee in writing of the following:
- (1) All efforts by the casino licensee, its holding companies, affiliates or employees in connection with the development of gaming activities in any jurisdiction not having a distinct system which regulates such activity, and the names of all individuals and business entities including, but not limited to, consultants, having any material association or proposed association with such efforts; and
- (2) All outstanding material litigation involving the casino licensee, its holding companies or affiliates or any executive employee, which is not routine business litigation such as, without limitation, negligence, workers compensation and employment claims; and
- ii. Provide the Division with notice of the information in(e)3i above at least semi-annually on or before January 1st and July1st of each year.
- (f) The casino licensee or holding company, as applicable, shall establish a compliance committee consisting of at least three members, each qualified by the Commission under the Act. At least one member thereof shall not hold any employee, officer, executive or operational position with the casino licensee, its holding companies or

affiliates, and one or more members of the committee shall be familiar with the New Jersey gaming regulatory process.

- 1. The compliance committee shall meet at least once a calendar quarter.
- 2. The compliance committee shall not report to any employee, officer, executive or operational person or entity within the casino licensee, its holding companies or affiliates, and shall file its reports and recommendations with the company's board of directors and the general counsel.
- 3. The written agenda for each meeting of the compliance committee shall be promptly filed with the Division, and the minutes for each such meeting, whether or not ratified or adopted, shall be filed with the Division in accordance with N.J.A.C. 13:69C-8.1.
- 4. Any casino licensee or holding company thereof which has a compliance committee constituted in accordance with gaming laws shall be entitled to utilize that committee for purposes of this subchapter, provided that the charter for such committee expressly imposes responsibility for compliance with this subchapter and the committee and its members meet the requirements of this subchapter.
- (g) Any information or documents obtained, maintained, prepared or communicated by, to or on behalf of the compliance officer, compliance committee, general counsel, or board of directors or their agents, in connection with any policy implemented in accordance with this subchapter shall be maintained in accordance with N.J.S.A. 5:12-74.1.
- (h) Nothing in this subchapter shall be construed to preclude any casino licensee from utilizing:

- 1. Its independent audit committee, formed in accordance with N.J.A.C. 13:69D-1.11(c), to assume the duties and perform the functions of the compliance committee mandated by this subchapter, provided that the charter for such committee expressly imposes responsibility for compliance with this subchapter; and
- 2. Its audit department executive required by N.J.A.C. 13:69D-1.11(b)2 to assume the duties and perform the functions of the compliance officer required by this subchapter.

SUBCHAPTER 9. EMPLOYMENT REQUIREMENTS

13:69C-9.1 Employee internal controls submission

- (a) Each applicant for a casino license shall, in accordance with N.J.S.A. 5:12-99, submit an original and three copies to the Division of a description of its internal procedures and administrative and accounting controls concerning employee licensing requirements. Unless otherwise directed by the Division, an initial submission shall be made at least 30 days prior to the projected date of issuance of a certificate of operation. Each such submission shall address, without limitation, the following employee licensing requirements:
- Procedures used to process and submit applications for casino key employee licenses and casino service employee registrations;
- 2. Procedures used to prepare and submit petitions for temporary key employee licenses;

- 3. Procedures for assuring that only properly licensed or registered persons are employed in each position for which a license or registration is required;
- 4. Procedures for assuring that no person whose license, registration, qualification or approval has been denied or revoked or whose license or registration has been suspended is employed in any position which does not require a license or registration, except as expressly authorized by the Division pursuant to N.J.A.C. 13:69A-8.9, 8.10 or 8.11;
- 5. Procedures for assuring that no unlicensed or unregistered person who has committed a disqualifying offense pursuant to N.J.S.A. 5:12-86c is employed as a CHAB employee, except as expressly authorized by the Division pursuant to N.J.A.C. 13:69A-8.9, 8.10 or 8.11; and
- 6. Procedures for notice, verification and implementation of wage executions in accordance with N.J.A.C. 13:69C-9.6.
- (b) Each casino licensee shall maintain on its premises a complete, updated copy of its employee internal controls submission, which shall be made available for review upon request of the Division.
- (c) Unless otherwise directed by the Division, an amendment to a previously approved employee licensing internal controls submission may be implemented by the casino licensee without the prior approval of the Division, provided that the amendments are immediately recorded in the copy of the employee internal controls submission maintained by the licensee on its premises.
- (d) The Division may review any internal controls submission required to be maintained by this section.

- 13:69C-9.2 Obligation to terminate, suspend or refuse employment; form of notice
- (a) Except as authorized by the Division pursuant to N.J.A.C. 13:69A-8.9, 8.10 or 8.11:
- 1. Each casino licensee shall terminate or suspend the employment of any person whose license, registration, qualification or approval has been denied, revoked or suspended by the Commission and/or the Division;
- 2. No casino licensee shall employ any person whose license, registration, qualification or approval has been denied, revoked or suspended during the period such person is restricted from employment pursuant to N.J.A.C. 13:69A-8.8; and
- 3. No casino licensee shall knowingly employ any unlicensed or unregistered person as a CHAB employee if such person has been convicted of a disqualifying offense pursuant to N.J.S.A. 5:12-86c.
- (b) Any casino licensee required to terminate or suspend the employment of any such person shall do so within 24 hours of receipt of notice from the Commission and/or the Division as defined in (c) below.
- (c) The Division shall, on a weekly basis, notify each casino licensee of the name, date of birth, license, registration or application number and employment eligibility status of each person whose license, registration or application has been revoked, suspended or denied by the Commission and/or the Division.

- 1. This notice shall be provided to each casino licensee by hard copy (printed) communication or electronic data transfer by no later than 3:00 P.M. each Thursday, unless Thursday is a State or Federal holiday, in which case notice shall be provided by no later than 3:00 P.M. on the first weekday thereafter that is not a State or Federal holiday.
- 2. Notwithstanding N.J.A.C. 13:69-3.3(d), this notice shall be deemed received by the casino licensee at 9:00 A.M. on the second weekday following the issuance of the notice, unless that weekday is a Friday or State or Federal holiday, in which case notice shall be deemed received at 9:00 A.M. on the first weekday thereafter that is not a State or Federal holiday.

13:69C-9.3 Employee reporting and recordkeeping requirements

- (a) Each casino licensee shall maintain a complete, accurate and current record of each employee including, without limitation, the information in (b) below.
- (b) Each casino licensee shall file the following reports with the Division by electronic data transfer on the first and the 15th calendar day of each month:
 - 1. For each current employee:
 - i. License or registration number, if applicable;
- ii. Social Security number, if such information has been voluntarily provided in accordance with Section 7 of the Privacy Act, 5 U.S.C. § 522a;
 - iii. Last name, first name and middle initial;

- iv. Date of birth;
- v. Address, including zip code;
- vi. Job title;
- vii. Initial date of hire in the position;

viii. The casino code assigned by the Division to the casino licensee;

- ix. The access code, if any, assigned to the employee, which code designates the restricted casino areas that the employee is permitted to enter and remain in for the purposes of performing his or her normal duties; and
- x. For any CHAB employee who does not hold a valid license or registration, whether such employee has been convicted of a disqualifying offense pursuant to N.J.S.A. 5:12-86c;
- 2. For each individual whose employment has been terminated since the date of the most recent report filed with the Division pursuant to this subsection:
 - i. The information in (b)1i through x above; and
 - ii. The effective date of termination;
- 3. A record of any and all designations used by a casino licensee to describe categories of its employees, for example "full time," "part time," or "seasonal," the number of employees in each such category and the total number of all employees in all categories; and
- 4. The date on which the information provided in the report was compiled.

13:69C-9.4 and 9.5 (Reserved)

13:69C-9.6 Notice, verification and implementation of wage execution

- (a) The Division shall, on a weekly basis, notify each casino licensee of the name, date of birth, and, if applicable, the license or registration number of each person who has become subject to a Commission or Division order pursuant to N.J.A.C. 13:69B-2.11A.
- 1. This notice shall be provided to each casino licensee by hard copy (printed) communication or electronic data transfer by no later than 3:00 P.M. each Thursday, unless Thursday is a State or Federal holiday, in which case notice shall be provided by no later than 3:00 P.M. on the first weekday thereafter that is not a State or Federal holiday.
- 2. Notwithstanding N.J.A.C. 13:69-3.3(d), this notice shall be deemed received by the casino licensee at 9:00 A.M. on the second weekday following the issuance of the notice, unless that weekday is a Friday or State or Federal holiday, in which case notice shall be deemed received at 9:00 A.M. on the first weekday thereafter that is not a State or Federal holiday.
- (b) Upon receipt of the notice in (a) above, a casino licensee shall either:
- Verify that, except as provided in (c)1 below, a wage execution is in place for each employee whose name appears on the list; or
- 2. If a wage execution is not in place for any such employee, the casino licensee shall:

- i. Obtain a copy of the Commission or Division order and relevant consent agreement or court order from the employee or immediately request copies from the Commission or Division; and
- ii. Within 10 days of receipt of the notice, implement the Commission or Division order by remitting the required amount of the employee's wages to the agency identified in the consent agreement or court order until the amount specified has been remitted or until the employee provides evidence that the debt has been paid in full.

(c) Notwithstanding (b) above:

- 1. A casino licensee shall notify the Commission or Division in writing of any prior wage execution orders, final decrees in bankruptcy proceedings or any other reason which prevents compliance with the Commission's or Division's order, including the terms and priorities of such orders or decrees.
- 2. A casino licensee shall be permitted, upon written notice to the Commission or Division, to cease implementation of any consent agreement imposed pursuant to N.J.A.C. 13:69B-2.11A, if it receives a subsequent court order directing a wage execution for that employee or a final decree in a bankruptcy proceeding which discharges the underlying debt.
- SUBCHAPTER 10. REQUIREMENTS FOR DOING BUSINESS WITH VENDORS

 13:69C-10.1 Requirements for doing business; Active Vendors Record;

 Prohibited Vendors Record
- (a) No agreement entered into with any person by or on behalf of a casino licensee or applicant shall be performed or in force or

effect unless the casino licensee or applicant has filed a Master Purchasing and Disbursement Report, and:

- 1. The person is licensed as a casino service industry pursuant to N.J.S.A. 5:12-92a or is an applicant for a casino service industry license pursuant to N.J.S.A. 5:12-92a and has been granted a transactional waiver pursuant to N.J.A.C. 13:69J-1.2B; or
- 2. The appropriate filings have been submitted on behalf of the person in accordance with vendor registration pursuant to N.J.S.A. 5:12-92c or the Division has exempted the transaction from such filing requirements pursuant to N.J.A.C. 13:69C-10.5.
- (b) The Division shall maintain an Active Vendors Record of persons with whom a casino licensee or applicant may do business for the reasons set forth in (a) above.
- (c) Notwithstanding any other provision of this subchapter, no casino licensee or applicant shall enter into an agreement with any person who:
- 1. Has been found disqualified pursuant to N.J.S.A. 5:12-86;
- 2. Has failed to comply with the filing requirements of N.J.A.C. 13:69C-10.4;
- 3. Has been subject to a suspension, revocation or denial of a casino service industry license or dismissal of an application pursuant to N.J.A.C. 13:69A-9.3 or 13:69J-1.5 or 1.10;
- 4. Is restricted from application pursuant to N.J.A.C. 13:69A-8.6; or

- 5. Has been temporarily prohibited from doing business with casino licensees and applicants pursuant to N.J.A.C. 13:69B-3.
- (d) The Division shall maintain a Prohibited Vendors Record of persons with whom casino licensees and applicants are prohibited from doing business for the reasons set forth in (c) above. Such record shall be made available to casino licensees and applicants on a regular basis.
- (e) No person shall be removed from the Prohibited Vendors Record except as follows:
 - 1. By order of the Division;
- 2. Upon expiration of the applicable period of restriction; or
- 3. For a person who is placed on the Prohibited Vendors Record for failure to comply with all applicable filing requirements, upon compliance therewith or after a period of five years from the date of prohibition unless the Division determines that such person should remain on the Record to protect the public interest and further the policies set forth in N.J.S.A. 5:12-1(b)6, 1(b)9, 92 and 104.

13:69C-10.2 Maintaining agreements; filing of agreements

(a) Pursuant to N.J.S.A. 5:12-104b, each casino licensee or applicant shall be required to maintain a fully signed copy of every written agreement and records with respect to any unwritten agreement, which provide, at a minimum, the terms thereof, the parties thereto and a description of the goods or services provided regarding the following, whether or not the casino licensee or applicant is a party

to such agreement and whether or not the agreement provides for the exchange of direct compensation:

- The realty of the casino hotel or related facility, including construction, maintenance, renovation, expansion or demolition;
- 2. Any person doing business with or for the benefit of the casino licensee or applicant; or
- 3. Any person doing business on the premises of the casino hotel.
- (b) Each casino licensee or applicant shall submit a copy of any written agreement or a precise written description of any unwritten agreement for which records are maintained pursuant to (a) above upon oral or written request from the Division based upon a determination that such filing is necessary to protect the public interest and accomplish the policies of the Act.
- 13:69C-10.3 Review of agreements and records of agreements; termination upon disapproval
- (a) The Division may review each agreement and record maintained pursuant to N.J.A.C. 13:69C-10.2 to determine the following:
- 1. The reasonableness of the terms of the agreement, including the terms of compensation;
- 2. The qualifications of the persons involved in and associated with the agreement in accordance with the standards enumerated in Section 86 of the Act, after which the Division may make a finding as to the suitability of such persons to be involved or associated with the casino licensee or applicant; and

- 3. Whether any action is desirable or necessary to regulate, control or prevent economic concentration in any casino service industry or to encourage or preserve competition in any casino service industry in accordance with N.J.S.A. 5:12-1b(12) and N.J.A.C. 13:69J-1.6.
- (b) If the Division disapproves of an agreement governed by N.J.S.A. 5:12-104b and N.J.A.C. 13:69C-10.2 or any person associated therewith, the Division may by directive require the termination of such agreement or association or pursue any remedy or combination of remedies provided for in the Act or the rules of the Division. If such disapproved agreement or association is not thereafter promptly terminated as required by Division directive, the Division may pursue any remedy or combination of remedies provided for in the Act or the rules of the Division.
- (c) Each agreement maintained pursuant to N.J.A.C. 13:69C-10.2 shall be deemed to include a provision for its termination without liability on the part of the casino licensee or applicant, or on the part of any qualified party to the agreement or any related agreement the performance of which is dependent upon such agreement, in the event that the Division disapproves the agreement in accordance with (b) above.

13:69C-10.4 Filing requirements: Vendor Registration Form

(a) Each casino licensee or applicant shall file with the Division a Vendor Registration Form (VRF), as set forth in N.J.A.C. 13:69A-5.11, for any enterprise with which it is conducting business, and provide such enterprise with a Vendor Registration Supplemental Disclosure Form (VRF-S) to be filed directly with the Division by the

enterprise, if the Active Vendors Record maintained pursuant to N.J.A.C. 13:69C-10.1 does not indicate that a VRF has been filed for such enterprise by any casino licensee or applicant. The VRF must be filed within 25 calendar days from the date of the formal offer and acceptance of any agreement.

(b) In addition to the agreements listed in N.J.A.C. 13:69C10.3(a), each casino licensee or applicant shall file with the
Division a VRF, and provide the VRF-S to the enterprise, as set forth
in N.J.A.C. 13:69A-5.11, for any enterprise where required pursuant
to this subsection, whether or not the casino licensee or applicant is
a party to such agreement. The Division may, on its own initiative,
upon a preliminary determination that the filing of a complete VRF is
necessary to protect the public interest and further the policies of
the Act, notify a casino licensee or applicant and an enterprise that
a complete VRF is required to be filed.

13:69C-10.5 Exemption from registration

- (a) The Division may, upon the written request of a casino licensee or applicant or on its own initiative, exempt a transaction from the filing requirements in N.J.A.C. 13:69C-10.4 if the Division determines that the filing of a VRF is not necessary to protect the public interest and further the policies set forth in Sections 1(b)6, 1(b)9, 92 and 104 of the Act. In making such a determination the Division shall consider, without limitation, the following:
- 1. The nature of the goods or services provided or the business transacted;

- 2. The nature of the enterprise providing the goods or services or transacting the business with the casino licensee or applicant; and
- 3. Whether such person is otherwise regulated by the Act, the Commission or the Division.
- (b) The following transactions shall be deemed exempt pursuant to (a) above unless the filing of a VRF is otherwise directed by the Division:
- Contributions to non-profit charitable corporations or organizations, provided that no consideration is received for the contribution;
- 2. Direct payments to guests or guests and their representatives pursuant to a court order or stipulation of settlement or for settlement of guest losses or guest refunds;
- 3. Payments by the casino licensee or applicant for the following:
- i. Payments for travel expenses incurred by an employee of the casino licensee or applicant in the conduct of the employer's business, which shall include the employee's lodging, meals, transportation and related expenses;
- ii. Payments to prospective employees for reimbursement of travel expenses incurred as a result of the employment interview; and
- iii. Payments for tuition, training seminars, publication subscriptions, conference registrations or membership dues

for professional associations that will directly contribute to the work performance or professional development of the employee;

- 4. Payments received from an employee of the casino licensee or applicant for purchases of obsolete hotel property or supplies for personal use;
- 5. Payments to government agencies for goods or services provided under statutory or other legal mandate, or for taxes, assessments, fines, garnishments or licensing fees and payments to public utilities having legal service monopolies;
- 6. Payments to or from individuals or enterprises pursuant to compliance with state or Federal law;
- 7. Payments by a third party manufacturer for rebates to a casino licensee or applicant for prior purchase of goods or services from licensed or registered vendors;
- 8. Payments for freight charges to freight transporters selected by the vendor for delivering goods C.O.D. or freight collect;
- 9. Transactions with travel industry enterprises that purchase or order lodging, meals, or other accommodations at a prededucted or gross commission rate which does not exceed 10 percent of cost;
- 10. Payments to any person required to qualify pursuant to N.J.S.A. 5:12-85.1, which are a result of agreements pertaining to such person's status as a financial source or qualifier;
- 11. Payments to labor organizations, unions and affiliates registered pursuant to N.J.S.A. 5:12-93 for employee dues and benefits programs; and

12. Payments to the same vendor by an individual casino licensee or applicant for goods and services totaling less than \$10,000 in the same calendar year, made pursuant to a contract or purchase agreement with that vendor for less than \$10,000.

13:69C-10.6 Master Purchasing and Disbursement Report

- (a) Each casino licensee or applicant shall generate a Master Purchasing and Disbursement Report in accordance with this section for all transactions subject to N.J.S.A. 5:12-104b. Such report shall be submitted to the Division's Application Unit at the Atlantic City address specified in N.J.A.C. 13:69-3.1 on the 22nd calendar day of each month by 5:00 P.M., unless that day is a Saturday, Sunday, or a State or Federal holiday, in which case the report shall be provided by 5:00 P.M. on the first weekday thereafter that is not a State or Federal holiday, and shall include the following information for the period since the most recent report was filed:
- 1. A payee register listing alphabetically by payee all nonpayroll transactions drawn by the casino licensee or applicant and, at a minimum, the following information in tabular form next to the name of each payee:
 - i. The vendor identification number or exempt code;
 - ii. The amount of each individual disbursement;
 - iii. The date of each individual disbursement;
 - iv. The subtotal of the disbursements by payee; and
- v. The grand total of all disbursements made during the reporting periods;

- 2. A manual attachment listing any transaction subject to this section which is not included in the payee register in (a)1 above or the magnetic computer tape or the electronic data transmission in (a)6 below, including transactions with enterprises not yet assigned a vendor identification number, wire transfers, credits to vendors and transactions by a subsidiary, intermediary company, holding company or agent of the casino licensee or applicant for goods or services that benefit the casino licensee or applicant. All transactions appearing on the manual attachment shall include, at a minimum, the following information:
 - i. The vendor name;
- ii. The vendor identification number (if assigned) or
 exempt code;
 - iii. The date of disbursement or credit;
 - iv. The amount of each disbursement or credit; and
- v. The subtotal of all disbursements or credits by vendor;
- 3. A vendee register listing alphabetically by vendee the full amount of all nonoperating transactions, including credits, in which the casino licensee or applicant was the vendor providing goods or services including, at a minimum, the following information in tabular form next to the name of the vendee:
 - The vendor identification number or exempt code;
 - ii. The date of each transaction;
 - iii. The amount of each transaction;
 - iv. The subtotal of all transactions; and

- v. A general description of the type of good or service provided;
- 4. A voided check register listing alphabetically by vendor previously reported transactions that were subsequently voided or require corrected information and at a minimum, the following information:
 - i. The vendor name;
 - ii. The vendor identification number or exempt code;
 - iii. The date of original transaction; and
 - iv. The amount of void;
- 5. A subcontractor register listing all payments not included in the payee register in (a)1 above made to maintenance and construction companies performing services on the existing or proposed casino hotel or related facility, regardless of whether such company is a general contractor, subcontractor, secondary subcontractor or otherwise, including, at a minimum, the following information:
- i. The name and vendor identification number of each maintenance or construction company listed directly under the maintenance or construction company from which it received payment;
 - ii. The transaction dates;
 - iii. The dollar amount of each payment; and
- iv. The monthly total dollar amount disbursed to each
 maintenance or construction company;
- 6. A magnetic computer tape or electronic data transmission listing all disbursements to enterprises appearing on the

payee register in (a)1 above and appearing on the subcontractor register in (a)5 above, within specifications as required by the Division; and

7. The signature of the casino licensee's or applicant's chief operating officer or his or her designee verifying the accuracy of the information contained therein.

13:69C-10.7 Internal controls

Each casino licensee or applicant shall, pursuant to N.J.S.A. 5:12-99, maintain a description of its internal procedures and administrative and accounting controls concerning compliance with the requirements of N.J.S.A. 5:12-92 and 104b.

SUBCHAPTER 11. CASINO LICENSE RETENTION

13:69C-11.1 Continuing casino licensure

- (a) Subject to the provisions of this subchapter, casino licenses issued pursuant to N.J.S.A. 5:12-87 shall remain in full force and effect if:
- 1. No later than five years after the date of the issuance of a casino license and every five years thereafter, or within such lesser periods as the Division may direct, a casino licensee and its qualifying entities and individuals submit to the Division the documentation and information set forth in (c) below to demonstrate to the satisfaction of the Director that they continue to meet the requirements of N.J.S.A. 5:12-84, 85 and 85.1; and
- 2. The Director issues a summary report to the Commission that no information exists sufficient to warrant revocation, suspension, limitation, or conditioning of such license.

- (b) If the Director determines that a hearing on any issue is required, the Division shall issue a report and recommendation to the Commission in accordance with N.J.S.A. 5:12-87 which shall initiate a hearing pursuant to subsection b thereof at which the casino licensee and its qualifying entities and individuals shall bear the burden of proving, by clear and convincing evidence, continued qualification for licensure.
- (c) The documentation and information to be submitted to the Division shall consist of, but is not limited to:
- 1. The Business Entity Disclosure (BED) Resubmission forms required by N.J.A.C. 13:69A-5.6A for a casino license;
- 2. The Personal History Disclosure Forms required by N.J.A.C. 13:69C-2.6 for a casino license, in accordance with the qualifier procedures set forth in N.J.A.C. 13:69C-5.3(a)2;
- 3. Copies of all New Jersey Consolidated Corporation Business Tax Returns, in accordance with N.J.S.A. 5:12-148b not filed annually since the Division's most recent review;
- 4. The relevant information required in N.J.A.C. 13:69C-5.3 through 5.4;
- 5. Regardless of whether an exception to qualification has been previously granted, the documentation and information as set forth in N.J.A.C. 13:69C-5A and in the form therein specified for exceptions to qualification under N.J.S.A. 5:12-85.1, unless otherwise directed by the Division;
- 6. Regardless of whether submitted previously, the documentation and information as set forth in N.J.A.C. 13:69C-5B for the qualification of all financial backers and others as set forth in

N.J.S.A. 5:12-85.1e, g and h unless otherwise directed by the Division;

- 7. Such information as may be requested by the Division to demonstrate the casino licensee's continuing good faith efforts to comply with the equal employment and business opportunity and affirmative action requirements of N.J.S.A. 5:12-134 and 135 and N.J.A.C. 13:69K and any relevant conditions to the current casino license;
- 8. Such information as may be requested by the Division to demonstrate compliance with all conditions, restrictions, limitations and covenants in the current casino license and certificate of operation; and
- 9. Any other information or documentation which the Division may deem relevant to the continuing qualification of the casino licensee, or of any person required to be licensed or qualified, pursuant to the Act.
- (d) The casino licensee shall file two hard copies of the information and documentation under (c) above and a computer disk of same with the Division at its Intake Unit, 2nd Floor, 1300 Atlantic Avenue, Atlantic City, New Jersey, ATTN: Casino Licensing Filing.
- (e) Nothing in this subchapter shall prevent the Director from reopening licensing hearings at any time.

SUBCHAPTERS 12. AND 13. (RESERVED)

SUBCHAPTER 14. ADVERTISING

13:69C-14.1 Applicability of advertising rules

(a) Except as otherwise provided in this section, the term

"advertisement" means any notice or communication by an applicant or licensee to the public of any information concerning the gaming-related business of an applicant or licensee through broadcasting, publication, or any other means of dissemination. An applicant or licensee shall also be responsible for all advertisements which are made by its agents, regardless of whether the applicant or licensee participated directly in its preparation, placement or dissemination.

- (b) The following notices and communications shall not be deemed advertisements for purposes of this chapter, but shall be subject to any review and approval by the Division otherwise required by the Act or by rule:
- 1. Any sign, notice, or other information required to be provided by the Act or by rule, including, without limitation, the following:
- i. Notice regarding the rules of the games in accordance with N.J.A.C. 13:69F-8.3;
- ii. The posting of information about rules of the games, payoffs of winning wagers and odds, in accordance with Section 100(f) of the Act;
- iii. Gaming guides approved pursuant to N.J.A.C. 13:69F-8.5;
- iv. Information imprinted upon gaming table layouts in accordance with N.J.A.C. 13:69E; and
- v. Information imprinted, impressed, affixed or engraved on slot machines or bill changers in accordance with N.J.A.C. 13:69D and 13:69E;
- 2. Any signs or other directional devices contained in a casino or casino simulcasting facility for the purpose of identifying

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the location of authorized games or the locations from which simulcast wagers may be made; and

3. The distribution of a prepared statement containing information or news of general interest to persons employed in the reporting of such information or news to the public, such as newspapers or periodicals, or radio or television stations.

13:69C-14.2 Criteria governing advertising

- (a) Advertising shall conform to the requirements of Section 70(a)(16) of the Act and this subchapter.
- (b) Any on-site advertising of casino or casino simulcasting facility operations shall contain the phrase "Bet With Your Head, Not Over It," or some comparable language approved by the Division.
- (c) All advertising which appears in print, or on a billboard or sign shall contain the words "If you or someone you know has a gambling problem and wants help, call 1-800-GAMBLER" or some comparable language approved by the Division, which contains the words "gambling problem" and "call 1-800-GAMBLER" to appear legibly on all print.
- (d) Advertising shall be based upon fact, and shall not be false, deceptive or misleading. Without limitation as to the generality of the foregoing requirement, no advertising shall:
- Use any type, size, location, lighting, illustration, graphic depiction or color resulting in the obscuring of any material fact; or
- 2. Fail to specifically designate any material conditions or limiting factors.
 - (e) The following practices shall be prohibited with respect to

all advertisements:

- 1. Advertising within a casino hotel complex which violates the obscenity statutes of this State or which includes:
- i. The portrayal or depiction of acts or simulated acts, of sexual intercourse, masturbation, sodomy, bestiality, oral copulation, flagellation or any sexual acts which are prohibited by law;
- ii. The portrayal or depiction of touching, caressing or fondling of the breasts, buttocks, anus or genitals;
- iii. The portrayal or depiction of the pubic hair,
 vulva, genitals, anus, female nipple or female areola; and
- 2. The failure to maintain any offer for the advertised period of availability or in a quantity sufficient to meet reasonably anticipated demand.
- (f) In the event that the proponent of any advertising which is or may be subject to this subchapter has a question as to the propriety hereunder or applicability hereto, or both, as the case may be, of such advertising, such person may petition the Division in writing for an advisory opinion as to such propriety or applicability, or both, as the case may be.

13:69C-14.3 Division approval

(a) All advertising or in the case of standard or recurring advertising, a sample thereof, which is directly related to casino gaming or casino gaming activity, shall be maintained by the casino licensee or applicant, or the casino service industry licensee or applicant for a period of one year from the date of placement of such advertisement. Advertising which must be maintained shall include such

advertising as may have been placed for or on behalf of the casino licensee or applicant or casino service industry licensee or applicant or the junket representative licensee or applicant or the junket enterprise licensee or applicant. Advertising required to be maintained by this section shall be maintained at the principal place of business of the licensee or applicant, and shall be made available or produced for inspection upon the request of the Division.

- (b) Each casino licensee or applicant shall maintain a file containing samples of the types and forms of advertising and promotional materials not directly related to casino gaming or casino gaming activity for a period of six months from the date of placement of such advertisement or promotion. Such advertising shall be maintained at the principal place of business of the casino licensee or applicant, and shall be made available or produced for inspection upon the request of the Division.
- (c) Standard or recurring advertisement for purposes of this section shall be deemed to be standard advertisements in standard formats which may be used more than once with minor changes to the copy and/or pictures in such advertisement.

SUBCHAPTER 15. ENTERTAINMENT, FILMING OR PHOTOGRAPHY 13:69C-15.1 Prohibited entertainment activities

- (a) No motion picture shall be exhibited within any casino hotel complex either by direct projection or by closed circuit television which would be classified as obscene material pursuant to the definition contained in N.J.S.A. 2C:34-2.
- (b) No live entertainment shall be permitted within a casino hotel complex which includes:

- The performance of acts, or simulated acts, of sexual intercourse, masturbation, sodomy, beastiality, oral copulation, flagellation or any sexual acts which are prohibited by law;
- 2. The actual or simulated touching, caressing or fondling of the breasts, buttocks, anus or genitals; or
- 3. The actual or simulated display of the pubic hair, vulva, genitals, anus, female nipple or female areola.

13:69C-15.2 Entertainment, filming or photography within the casino

and casino simulcasting facility

- (a) No entertainment, filming or photography shall be offered or conducted within the casino or the casino simulcasting facility, or shall be significantly visible or audible from or in the casino or simulcasting facility, unless the casino licensee files a written notice with the Division at the Division's Regulatory Enforcement Bureau office in the establishment, at least five business days prior to the commencement of such entertainment, filming or photography, which notice shall include, at a minimum, the following information:
- The date and time of the scheduled entertainment,
 filming or photography;
- 2. A detailed description of the type of entertainment, filming or photography to be offered;
- 3. The number of persons involved in the entertainment, filming or photography;
- 4. The exact location of the entertainment, filming or photography on the casino floor and casino simulcasting facility;
- 5. A description of any additional security measures that will be implemented as a result of the entertainment, filming or

photography; and

- 6. A certification from the supervisors of the casino licensee's security, casino gaming operations, and surveillance departments that the proposed entertainment, filming or photography will not adversely affect the security and integrity of gaming operations.
- (b) The Division may at any time require the licensee to immediately cease any entertainment, filming or photography offered within the casino or casino simulcasting facility, if the entertainment, filming or photography provided is in any material manner different from the description contained in the submission filed pursuant to (a) above or in any way compromises the security or integrity of gaming operations.
- (c) In reviewing the initial or continued suitability of an entertainment, filming or photography proposal, the Division shall consider the extent to which the entertainment, filming or photography proposal may unduly disrupt or interfere with:
 - 1. Efficient casino operations;
- 2. The security of the casino or casino simulcasting facility or any restricted casino area;
 - 3. Surveillance operations; or
- 4. The security or integrity of gaming operations or any authorized game.

SUBCHAPTER 16. UNDERAGE GAMING

13:69C-16.1 Underage gaming -- violations

(a) No casino licensee or agent or employee thereof, shall allow, permit or suffer any person under the age at which a person is

authorized to purchase and consume alcoholic beverages in this State ("underage person") to:

- 1. Enter a casino or casino simulcasting facility, except to pass directly to another room, unless the underage person is licensed and/or registered under the Act and is acting in the regular course of his or her authorized employment;
- 2. Remain in a casino or casino simulcasting facility, unless the underage person is licensed and/or registered under the Act and is acting in the regular course of his or her authorized employment;
- 3. Wager at any game or at casino simulcasting in a casino or casino simulcasting facility;
 - 4. Be rated as a player;
- 5. Receive complimentary services or items as a result of, or in anticipation of, his or her gaming activity; or
 - 6. Utilize credit.
- (b) No casino licensee or agent or employee thereof, shall approve a credit limit for an underage person, pursuant to N.J.A.C. 13:69D-1.27(b).
- (c) Each violation of any of the provisions of (a) or (b) above as to a single underage person shall be considered a separate and distinct violation for purposes of N.J.S.A. 5:12-129.
- (d) Each employee and agent of a casino licensee shall have an affirmative obligation to ensure that no underage persons engage in any of the activities listed in (a) above. Each employee or agent of a casino licensee who violates any provision of this section may be held jointly or severally liable for any such violation.

- 13:69C-16.2 Underage gaming violations -- affirmative defenses
- (a) No casino licensee or employee or agent thereof shall be held liable for any violation of N.J.S.A. 5:12-119 and N.J.A.C. 13:69C-16.1 if such person can establish the affirmative defense authorized by N.J.S.A. 5:12-119(b).
- (b) For purposes of establishing an affirmative defense to a violation of N.J.S.A. 5:12-119 and N.J.A.C. 13:69C-16.1, the term "writing" in N.J.S.A. 5:12-119(b) shall include the following:
 - 1. A photographic driver's license;
- 2. A photographic identification card issued pursuant to N.J.S.A. 33:1-81.2, or a similar card issued pursuant to the laws of another state or the Federal government; or
- 3. A writing which is made and signed by the underage person, and which contains, at a minimum, the following information:
- i. The name, address, age and date of birth of the person; and
- ii. A statement that the representation of age is being made to induce the licensee to permit the person to enter, remain or wager at a game or at casino simulcasting in a casino or casino simulcasting facility, to be rated, receive complimentaries, obtain approval of a credit limit, or to utilize credit.