

# **Capital Construction and Debt Service**

The Capital Construction portion of this section includes an overview and summary of appropriations and expenditures for the design, construction and repair of major capital assets such as roads, bridges, parks or other physical facilities.

The Debt Service portion of this section shows the amounts necessary to pay principal and interest due on capital projects financed via general obligation bonds.

#### **OVERVIEW**

#### **Capital Definition and Objectives**

In New Jersey, a capital project is defined to include the acquisition of land, new structures and equipment, and other projects whose cost of land, planning, furnishing and equipment is estimated over \$50,000. Projects or acquisitions under \$50,000 are appropriated in the maintenance accounts in the Direct State Services section of the budget. New Jersey's Capital Program invests in critical short-term and long-term needs that prove to be essential to the citizens of the state. These needs include preservation of existing capital equipment and facilities; investments in the transportation system; improvements to wastewater treatment and water supply facilities; cleanup of hazardous waste sites; preservation of open space; and construction of local schools and higher education facilities. Together, these investments ensure a clean and healthy environment, provide recreational space, enhance mobility and generate economic growth and jobs for New Jersey citizens.

#### **Capital Planning Process**

The Capital budget is largely based on the recommendations of the New Jersey Commission on Capital Budgeting and Planning. This

Commission is composed of members of the Executive Branch, Legislative Branch and the public. It prepares the State's annual Capital Improvement Plan and serves in an advisory role to the Governor and the Legislature. In addition to the Commission, the capital budgeting process includes the Governor's Office, the Office of Management and Budget, the Department of the Treasury and other State departments and agencies.

This budget recommends recurring funding for environmental, transportation and open space capital expenditures, as well as \$45 million within Interdepartmental Accounts to support discretionary capital projects at State-owned facilities. Additional information on capital recommendations can be found in the individual departmental detail.

In addition to the amounts budgeted from State funds, the fiscal year 2025 budget proposes the use of \$328.1 million for non-recurring capital investments from the Debt Defeasance and Prevention Fund, including \$38.7 million for projects recommended by the Commission on Capital Budgeting and Planning in February 2024.

#### **CAPITAL CONSTRUCTION**

#### Summary of Appropriations by Department

(thousands of dollars)

Year Ending June 30, 2023 Orig. & Transfers &											
Expended	Total Available	<sup>(E)</sup> Emer- gencies	Reapp. & <sup>(R)</sup> Recpts.	<sup>(S)</sup> Supple- mental							
	7,703	7,243	460								
1,494	1,795	1,135	660								
	847		847								
1,333	13,561	1,942	11,619								
	148		148								
246,603	907,067	-1,456	509,901	398,622							
598	10,671	4,559	6,112								
48	9,189		9,189								
893	8,177	900	3,777	3,500							
	1,140	1,115	25								
1,494,095	1,552,936			1,552,936							
1,294,095	1,352,936			1,352,936							
200,000	200,000			200,000							
	142		142								
555,914	757,597	-3,139	143,620	617,116							
524,697	726,333	-3,139	143,620	585,852							
31,217	31,264			31,264							
2,300,978	3,270,973	12,299	686,500	2,572,174							
2,069,761	3,039,709	12,299	686,500	2,340,910							
231,217	231,264			231,264							

			Ending ), 2025——
	2024 Adjusted Approp.	Requested	Recom- mended
Department of Agriculture	178,719		
Department of Children and Families			
Department of Community Affairs			
Department of Corrections			
Department of Education			
Department of Environmental Protection	377,514	172,485	172,485
Department of Health			
Department of Human Services			
Department of Law and Public Safety			
Department of Military and Veterans'			
Affairs			
Department of Transportation	1,578,017	1,658,219	1,658,219
(From General Fund)	1,378,017	1,458,219	1,458,219
(From Property Tax Relief Fund)	200,000	200,000	200,000
Department of the Treasury			
Interdepartmental Accounts	208,536	143,029	143,029
(From General Fund)	177,272	143,029	143,029
(From Property Tax Relief Fund)	31,264		
Total Appropriation	2,342,786	1,973,733	1,973,733
(From General Fund)	2,111,522	1,773,733	1,773,733
(From Property Tax Relief Fund)	231,264	200,000	200,000

#### **OVERVIEW**

The State finances certain capital projects through the sale of general obligation bonds that have been approved by voters in a general election. The State must present debt before the voters in a general election under the statutory debt limitations in the State Constitution. The State Constitution provides that the State Legislature shall not create, in any fiscal year, debt or liability of the State, which, together with any previous debts or liabilities, exceeds at any time 1% of total appropriations, unless authorized by law and submitted to the people at a general election for approval by the voters. Since the recommended appropriation level is approximately \$55.9 billion, the debt limit is \$559 million before voter approval must be sought. As of March 1, 2024, the current level of outstanding general obligation debt is \$4.2 billion, which reflects a November 2023 defeasance of \$378.2 million. Therefore, voter approval must be sought in order to authorize additional general obligation bonds. Voter approval is not required for any law authorizing the creation of a debt for a refinancing of all or any portion of the outstanding debts or liabilities of the State, so long as the

refinancing produces a debt service savings.

The Debt Service section of the budget shows the amounts necessary to pay principal and interest due on capital projects financed via general obligation bonds. Appropriations for principal and interest payments on general obligation bonds are recommended at \$574.2 million for fiscal year 2025. This projected level of debt service provides funding for the payment of principal and interest on bonds currently outstanding and reflects the use of the New Jersey Debt Defeasance and Prevention Fund (P.L.2021, c.125) to reduce the cost of existing bonds and avoid the issuance of new bonds.

The Statement of General Long-Term Debt, which appears in the Appendix of this budget, shows the status of the State's general obligation bonded indebtedness as of June 30, 2023. The outstanding debt as of that date was \$4.6 billion, with \$368.2 million of additional long-term debt authorized but unissued.

	——Year F	ading June 3	0, 2023				Year E ——June 30	nding , 2025—
Orig. & <sup>(S)</sup> Supple- mental	Reapp. & <sup>(R)</sup> Recpts.	Transfers & <sup>(E)</sup> Emer- gencies	,	Expended		2024 Adjusted Approp.	Requested	Recom- mended
203,705			203,705	203,695	Interest on Bonds	189,564	163,472	163,472
417,040			417,040	417,010	Bond Redemption	392,185	410,755	410,755
620,745			620,745	620,705	Total Appropriation	581,749	574,227	574,227
866			866	865	Water Supply Bonds			
					(P.L. 1981, c. 261)	966	1,143	1,143
41,567			41,567	41,537	Refunding Bonds			
					(P.L.1985, c.74, as amended by P.L.1992, c.182)			
205			205	205	Pinelands Infrastructure Trust Bonds			
					(P.L. 1985, c. 302)	234	329	329
1,152			1,152	1,152	Hazardous Discharge Bonds			
					(P.L. 1986, c. 113)	1,207	1,215	1,215
465			465	464	Stormwater Management and Combined Sew	er		
					Overflow Abatement Bonds	100	507	505
361			361	359	(P.L. 1989, c. 181) New Jersey Open Space Preservation Bonds	498	507	507
301			501	559	(P.L. 1989, c. 183)	366	324	324
186			186	185	Green Acres, Farmland and Historic	500	524	527
					Preservation and Blue Acres Bonds			
					(P.L. 1995, c. 204)	183	165	165
3,120			3,120	3,120	Port of New Jersey Revitalization, Dredging			
					Bonds (P.L. 1996, c. 70)	3,153	2,697	2,697
218			218	217	Dam, Lake, Stream, Water Resources, and			
					Wastewater Treatment Project Bonds (P.L. 2003, c. 162)	219	192	192
2,935			2,935	2,934	Green Acres, Farmland, Blue Acres, and			
_,			_,_ 50	_, ·	Historic Preservation Bonds			
					(P.L. 2007, c. 119)	2,935	2,512	2,512
21,472			21,472	21,471	Green Acres, Water Supply and Floodplain			
					Protection, and Farmland and Historic	21 (24	10.270	10.070

## DEBT SERVICE

(thousands of dollars)

Preservation Bonds (P.L. 2009, c. 117)

21,634

18,378

18,378

## **DEBT SERVICE**

	——Year F	Ending June 30	), 2023——				Year Ending —June 30,2025——	
Orig. & <sup>(S)</sup> Supple- mental	Reapp. & <sup>(R)</sup> Recpts.	Transfers & <sup>(E)</sup> Emer- gencies	Total Available	Expended		2024 Adjusted Approp.	Requested	Recom- mended
49,944			49,944	49,944	Building our Future Bonds			
					(P.L. 2012, c. 41)	49,940	39,128	39,128
4,538			4,538	4,538	New Jersey Library Construction Bonds			
					(P.L. 2017, c. 149)	5,068	6,046	6,046
31,842			31,842	31,841	Securing our Children's Future Bonds			
					(P.L. 2018, c. 119)	33,470	39,714	39,714
461,874			461,874	461,873	COVID-19 General Obligation Emergency			
			ŗ	·	Bonds (P.L. 2020, c. 60)	461,876	461,877	461,877
620,745			620,745	620,705	Total Appropriation	581,749	574,227	574,227

#### **DESCRIPTION OF BOND FUNDS**

#### FINANCED BY DEBT SERVICE APPROPRIATION

#### **CLEAN WATERS BONDS - 1976**

An amount of \$120 million was authorized for the conservation and development of water resources through construction of water supply and wastewater treatment facilities.

#### **ENERGY CONSERVATION BONDS - 1980**

An amount of \$50 million was authorized for energy audits and renovation of public buildings for the purpose of reducing energy consumption.

#### NATURAL RESOURCES BONDS - 1980

An amount of \$145 million was authorized for development, acquisition and construction of resource recovery facilities, sewage treatment facilities, water supply facilities, dam restoration projects and harbor cleanup. An amount of \$50 million was allocated for resource recovery; \$60 million for sewage treatment; \$12 million for harbor cleanup; \$15 million for dam restoration; and \$8 million for water supply.

#### WATER SUPPLY BONDS - 1981

An amount of \$350 million was authorized for State or local projects to rehabilitate, repair or consolidate antiquated, damaged or inadequately operating water supply facilities and to plan, design, acquire and construct various state water supply facilities.

#### **PINELANDS INFRASTRUCTURE TRUST BONDS - 1985**

An amount of \$30 million was authorized to provide grants and loans to local governments located in the Pinelands for infrastructure needs.

#### HAZARDOUS DISCHARGE BONDS - 1986

An amount of \$200 million was authorized for the identification, cleanup and removal of hazardous discharges.

#### NEW JERSEY GREEN ACRES, CULTURAL CENTERS AND HISTORIC PRESERVATION BONDS - 1987

An amount of \$100 million was authorized for the construction and development of cultural centers and for restoration, repair and rehabilitation of historic structures. An amount of \$40 million was allocated to the Department of State for State grants for cultural center development. The Department of Environmental Protection was allocated \$25 million for historic preservation grants and loans and \$35 million for grants and loans to local government units for Green Acres projects.

#### **STORMWATER MANAGEMENT AND COMBINED SEWER OVERFLOW ABATEMENT BONDS - 1989**

An amount of \$50 million was authorized for the purpose of providing grants and low interest loans to local government units for the costs of projects to manage stormwater and abate combined sewer overflows into the state's waters and other improper connections of stormwater and sewer systems.

#### **OPEN SPACE PRESERVATION BONDS - 1989**

An amount of \$300 million was authorized for the purchase and development of land for recreation and conservation purposes and to provide State matching funds for soil and water conservation projects. The Department of Environmental Protection was allocated \$230 million for acquisition of lands for recreational development and conservation purposes and \$20 million for funding development potential transfer banks. The Department of Agriculture was allocated \$50 million for the preservation of farmland for agricultural use and production.

#### PUBLIC PURPOSE BUILDINGS AND COMMUNITY-BASED FACILITIES CONSTRUCTION BONDS - 1989

An amount of \$125 million was authorized for the purchase, construction and renovation of public buildings. An amount of \$90 million was allocated to the Department of Human Services for facilities for the mentally ill and developmentally disabled. The Department of Corrections was allocated \$35 million for the construction of correctional facilities.

#### **GREEN ACRES, CLEAN WATER, FARMLAND AND HISTORIC PRESERVATION BONDS - 1992**

A total amount of \$345 million was authorized, of which the Department of Environmental Protection was authorized an amount of \$200 million for acquisition and development of lands for recreation and conservation purposes, \$25 million for historic preservation projects, \$20 million for dam restoration and inland waters projects and \$50 million for financing wastewater treatment system projects. The Department of Agriculture was provided with \$50 million for the preservation of farmland for agricultural use and production.

#### GREEN ACRES, FARMLAND AND HISTORIC PRESERVATION, AND BLUE ACRES BONDS - 1995

A total amount of \$340 million was authorized, of which the Department of Environmental Protection was allocated \$250 million for acquisition and development of lands for recreation and conservation purposes, and to provide State matching funds for recreation and conservation projects, \$10 million for historic preservation projects, \$15 million for the acquisition of coastal area lands that have, or are prone to damage by storms or storm-related flooding and \$15 million to purchase lands in the floodway of the Passaic River. The Department of Agriculture was allocated \$50 million for the preservation of farmland for agricultural use and production.

#### PORT OF NEW JERSEY REVITALIZATION, DREDGING, ENVIRONMENTAL CLEANUP, LAKE RESTORATION, AND DELAWARE BAY AREA ECONOMIC DEVELOPMENT BONDS - 1996

The Department of Environmental Protection was authorized a total amount of \$300 million, of which \$185 million was allocated for the construction of subaqueous pits and a containment facility for the disposal of dredged material from the New Jersey/New York port region, \$20 million for dredging navigational channels not located in the port region, \$70 million for remediation of hazardous discharge sites, \$5 million for lake restoration projects and \$20 million for financing economic development sites in the Delaware River and Bay Region.

#### DAM, LAKE, STREAM, AND WASTEWATER TREATMENT PROJECT BONDS - 2003

An amount of \$200 million was authorized for the purposes of dam restoration and repair projects, lake dredging and restoration projects, and stream cleaning and desnagging projects. Of the total amount authorized, \$15 million was allocated to restore and repair State-owned dams, \$105 million was allocated for low-interest loans to owners of private dams for dam restoration and repair projects, \$30 million was allocated for low-interest loans to owners of private lakes and streams and private lake associations for lake dredging, restoration, or stream cleaning and desnagging projects, necessary to diminish severe flooding, and \$50 million was allocated for wastewater treatment system projects.

#### GREEN ACRES, FARMLAND, BLUE ACRES, AND HISTORIC PRESERVATION BONDS - 2007

An amount of \$200 million was authorized for the purpose of acquisition and development of lands for recreation and conservation purposes; preservation of farmland for agricultural or horticultural use and production; acquisition, for recreation and conservation purposes, of properties in the floodways of the Delaware River, Passaic River and Raritan River, and their tributaries, that are prone to or have incurred flood or storm damage; and funding historic preservation projects.

#### GREEN ACRES, WATER SUPPLY AND FLOODPLAIN PROTECTION, AND FARMLAND AND HISTORIC PRESERVATION BONDS - 2009

An amount of \$400 million was authorized for the purpose of acquisition and development of lands for recreation and conservation purposes, including lands that protect water supplies; preservation of farmland for agricultural or horticultural use and production; acquisition, for recreation and conservation purposes, of properties that are prone to or have incurred flood or storm damage; and funding historic preservation projects.

#### **BUILDING OUR FUTURE BONDS - 2012**

An amount of \$750 million was authorized for the purpose of capital project grants for increasing academic capacity at New Jersey's public institutions and private institutions of higher education.

#### NEW JERSEY LIBRARY CONSTRUCTION BOND ACT - 2017

An amount of \$125 million was authorized for the purpose of the construction, reconstruction, development, extension, improvement and furnishing of New Jersey's public libraries.

#### **SECURING OUR CHILDREN'S FUTURE BOND ACT - 2018**

An amount of \$500 million was authorized for the purpose of capital project grants for increasing the career and technical education program capacity at county vocational school districts and county colleges, for school security upgrades, and for school district water infrastructure improvement projects.

#### NEW JERSEY COVID-19 EMERGENCY BOND ACT - 2020

An amount of up to \$9.9 billion was authorized for the purpose of responding to the fiscal exigencies caused by the COVID-19 Pandemic.

# 42. DEPARTMENT OF ENVIRONMENTAL PROTECTION 40. COMMUNITY DEVELOPMENT AND ENVIRONMENTAL MANAGEMENT 46. ENVIRONMENTAL PLANNING AND ADMINISTRATION

	——Year En	ding June 30,	2023				Year E ——June 30	
Orig. & <sup>(S)</sup> Supple- mental	Reapp. & <sup>(R)</sup> Recpts.	Transfers & <sup>(E)</sup> Emer- gencies	Total Available	Expended		2024 Adjusted Approp.	Requested	Recom- mended
10,645			10,645	10,637	Interest on Bonds	10,070	5,247	5,247
20,335			20,335	20,335	Bond Redemption	21,325	22,215	22,215
30,980			30,980	30,972	Total Appropriation	31,395	27,462	27,462
					<b>Distribution by Object</b> Special Purpose: <i>Interest:</i>			
501			501	500	Water Supply Bonds (P.L. 1981, c. 261)	591	763	763
					Pinelands Infrastructure Trust Bonds (P.L. 1985, c. 302)	24	119	119
502			502	502	Hazardous Discharge Bonds (P.L. 1986, c. 113)	532	515	515
141			141	139	New Jersey Open Space Preservation Bonds (P.L. 1989, c. 183)	136	84	84
215			215	214	Stormwater Management and Combined Sewe Overflow Abatement Bonds (P.L. 1989, c. 181)	r 233	237	237
41			41	40	Green Acres, Farmland and Historic Preservation and Blue Acres Bonds (P.L. 1995, c. 204)	33	5	5
1,080			1,080	1,080	Port of New Jersey Revitalization, Dredging Bonds (P.L. 1996, c. 70)	1,013	467	467
48			48	47	Dam, Lake, Stream, Water Resources, and Wastewater Treatment Project Bonds (P.L. 2003, c. 162)	39	7	7
850			850	849	Green Acres, Farmland, Blue Acres, and Historic Preservation Bonds (P.L. 2007, c. 119)	745	232	232
7,267			7,267	7,266	Green Acres, Water Supply and Floodplain Protection, and Farmland and Historic Preservation Bonds (P.L. 2009, c. 117)	6,724	2,818	2,818
					Redemption:			
365			365	365	Water Supply Bonds (P.L. 1981, c. 261)	375	380	380
205			205	205	Pinelands Infrastructure Trust Bonds (P.L. 1985, c. 302)	210	210	210
650			650	650	Hazardous Discharge Bonds (P.L. 1986, c. 113)	675	700	700
220			220	220	New Jersey Open Space Preservation Bonds (P.L. 1989, c. 183)	230	240	240

#### APPROPRIATIONS DATA (thousands of dollars)

	—Year Ending June 30, 2023—							nding ), 2025——
Orig. & <sup>(S)</sup> Supple- mental	Reapp. & <sup>(R)</sup> Recpts.	Transfers & <sup>(E)</sup> Emer- gencies	Total Available	Expended		2024 Adjusted Approp.	Requested	Recom- mended
250			250	250	Stormwater Management and Combined Sewer Overflow Abatement Bonds (P.L. 1989, c. 181)	r 265	270	270
145			145	145	Green Acres, Farmland and Historic Preservation and Blue Acres Bonds (P.L. 1995, c. 204)	150	160	160
2,040			2,040	2,040	Port of New Jersey Revitalization, Dredging Bonds (P.L. 1996, c. 70)	2,140	2,230	2,230
170			170	170	Dam, Lake, Stream, Water Resources, and Wastewater Treatment Project Bonds (P.L. 2003, c. 162)	180	185	185
2,085			2,085	2,085	Green Acres, Farmland, Blue Acres, and Historic Preservation Bonds (P.L. 2007, c. 119)	2,190	2,280	2,280
14,205			14,205	14,205	Green Acres, Water Supply and Floodplain Protection, and Farmland and Historic Preservation Bonds (P.L. 2009, c. 117)	14,91 <u>0</u>	15,560	15,560
30,980			30,980	30,972	Total Special Purpose	31,395	27,462	27,462
30,980			30,980	30,972	Total Appropriation, Department of Environmental Protection	31,395	27,462	27,462

# 82. DEPARTMENT OF THE TREASURY70. GOVERNMENT DIRECTION, MANAGEMENT, AND CONTROL76. MANAGEMENT AND ADMINISTRATION

#### APPROPRIATIONS DATA (thousands of dollars)

	—Year En	ding June 30,	2023				Year E ——June 30	nding ), 2025——
Orig. & <sup>(S)</sup> Supple- mental	Reapp. & <sup>(R)</sup> Recpts.	Transfers & <sup>(E)</sup> Emer- gencies	Total Available	Expended		2024 Adjusted Approp.	Requested	Recom- mended
193,060			193,060	193,058	Interest on Bonds	179,494	158,225	158,225
396,705			396,705	396,675	Bond Redemption	370,860	388,540	388,540
589,765			589,765	589,733	Total Appropriation	550,354	546,765	546,765
					Distribution by Object			
					Special Purpose:			
					Interest:			
1,657			1,657	1,657	Refunding Bonds (P.L.1985, c.74, as amended by P.L.1992, c.182)			
17,864			17,864	17,864	Building our Future Bonds (P.L. 2012, c. 41)	16,260	3,808	3,808
2,503			2,503	2,503	New Jersey Library Construction Bonds (P.L. 2017, c. 149)	2,988	3,926	3,926
4,732			4,732	4,731	Securing our Children's Future Bonds (P.L. 2018, c. 119)	5,765	11,379	11,379
166,304			166,304	166,303	COVID-19 General Obligation Emergency Bonds (P.L. 2020, c. 60)	154,481	139,112	139,112
					Redemption:			
39,910			39,910	39,880	Refunding Bonds (P.L.1985, c.74, as amended by P.L.1992, c.182)			
32,080			32,080	32,080	Building our Future Bonds (P.L. 2012, c. 41)	33,680	35,320	35,320
2,035			2,035	2,035	New Jersey Library Construction Bonds (P.L. 2017, c. 149)	2,080	2,120	2,120
27,110			27,110	27,110	Securing our Children's Future Bonds (P.L. 2018, c. 119)	27,705	28,335	28,335

## **DEBT SERVICE**

	——Year En	ding June 30, 2	2023				Year Ending ——June 30, 2025——	
Orig. & <sup>(S)</sup> Supple- mental	Reapp. & <sup>(R)</sup> Recpts.	Transfers & <sup>(E)</sup> Emer- gencies	Total Available	Expended		2024 Adjusted Approp.	Requested	Recom- mended
295,570			295,570	295,570	COVID-19 General Obligation Emergency Bonds (P.L. 2020, c. 60)	307,395	322,765	322,765
589,765			589,765	589,733	Total Special Purpose	550,354	546,765	546,765
589,765			589,765	589,733	Total Appropriation, Department of the Treasury	550,354	546,765	546,765

#### Language Recommendations -- Debt Service

Notwithstanding the provisions of any law or regulation to the contrary, such amounts as may be needed for the payment of interest and principal due from the issuance of any bonds authorized under the several bond acts of the State, or bonds issued to refund such bonds, are appropriated and first shall be charged to the earnings from the investments of such bond proceeds, or repayments of loans, or any other monies in the applicable bond funds, or all of these, established under such bond acts, and monies are appropriated from such bond funds for the purpose of paying interest and principal on the bonds issued pursuant to such bond acts. Where required by law, such amounts shall be used to fund a reserve for the payment of interest and principal on the bonds authorized under the bond act. Furthermore, where required by law, the amounts hereinabove appropriated are allocated to the projects heretofore approved by the Legislature pursuant to those bond acts. The Director of the Division of Budget and Accounting is authorized to reallocate amounts hereinabove appropriated among the various debt service accounts to permit the proper debt service payments.

There are appropriated such amounts as may be needed for the payment of debt service administrative costs.

Subsequent to the refunding of bonds in the current fiscal year, the Director of the Division of Budget and Accounting is authorized to allocate amounts hereinabove appropriated among the various debt service accounts to reflect the debt service savings of the refunding and to permit the proper debt service payments.

	620,745			620,745	620,705	Grand Total, Debt Service	581,749	574,227	574,227
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