

Agenda Date: 11/21/17 Agenda Item: IIID

# STATE OF NEW JERSEY Board of Public Utilities 44 South Clinton Avenue, 3rd Floor, Suite 314 Post Office Box 350 Trenton, New Jersey 08625-0350 www.nj.gov/bpu/

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# OFFICE OF CABLE TELEVISION & TELECOMMUNICATIONS

IN THE MATTER OF THE PETITION OF COMCAST OF GLOUCESTER COUNTY, LLC, FOR A RENEWAL CERTIFICATE OF APPROVAL TO CONTINUE TO CONSTRUCT, OPERATE AND MAINTAIN A CABLE TELEVISION SYSTEM IN AND FOR THE BOROUGH OF CLAYTON, COUNTY OF GLOUCESTER, STATE OF NEW JERSEY AUTOMATIC RENEWAL CERTIFICATE OF APPROVAL

DOCKET NO. CE14091059

Parties of Record:

Dennis C. Linken, Esq., Scarinci Hollenbeck, LLC, for the Petitioner Christine Newcomb, Clerk, Borough of Clayton, New Jersey

BY THE BOARD:

On August 24, 1979, the Board of Public Utilities ("Board") granted Gloucester County Cable Television, Inc. a Certificate of Approval in Docket No. 796C-6482 for the construction, operation and maintenance of a cable television system in the Borough of Clayton ("Borough"). Due to a series of Board approved transfers, the Certificate was held by Storer Cable Communications of Gloucester County, Inc. d/b/a Storer Cable Communications ("Storer"). On August 11, 1989, the Board issued a Renewal Certificate of Approval to Storer for the Borough in Docket No. CE89020139. Based on a name change, the Certificate was held by Comcast Cablevision of Gloucester County, Inc. ("Comcast"). On April 9, 2002, the Board issued a Renewal Certificate of Approval to Comcast for the Borough in Docket No. CE99100785. Based on an additional name change, the current holder of the Certificate is Comcast of Gloucester County, LLC ("Petitioner"). Although by its terms the Petitioner's above referenced Certificate expired on August 24, 2014, the Petitioner is authorized to continue to provide cable television service to the Borough pursuant to N.J.S.A. 48:5A-25, pending disposition of proceedings regarding the renewal of its Certificate.

On September 5, 2014, the Petitioner notified the Borough of its intention to exercise its right under the automatic renewal provision of the Borough's municipal consent and the Renewal Certificate of Approval. On September 24, 2014, the Petitioner filed with the Board for Automatic Renewal of its Certificate of Approval for the Borough, pursuant to <u>N.J.S.A.</u> 48:5A-16, -19 and -25 and <u>N.J.A.C.</u> 14:17-6.9 and 14:18-13.6. On September 27, 2017, the Petitioner filed an amended petition correcting the caption to properly reference the legal entity holding the Certificate. The filing indicates that the Borough's ordinance granting municipal consent to the Petitioner provided for a term of 15 years with an automatic renewal for a term of an additional ten years.

The Petition for Automatic Renewal is based on the October 1, 2000 ordinance the Borough adopted granting municipal consent to the Petitioner. On October 5, 2000, the Petitioner accepted the ordinance which provided in part, for an automatic renewal term of ten years.

The Board has reviewed the petition for an Automatic Renewal Certificate of Approval, the amended petition, and the Application filed therein by the Petitioner. Based upon this review and the recommendation of the Office of Cable Television, the Board <u>HEREBY</u> FINDS the following:

- The Petitioner possesses the requisite legal, character, financial and technical qualifications for the awarding of a Certificate of Approval. <u>N.J.S.A.</u> 48:5A-22 to -29, <u>N.J.A.C.</u> 14:18-13 et seq.
- 2. The design and technical specifications of the system shall ensure that the Petitioner provides safe, adequate and proper service.
- 3. The Petitioner has represented that all previously required construction within the franchise territory is complete.
- 4. The franchise period as stated in the ordinance is ten years pursuant to <u>N.J.S.A.</u> 48:5A-19 and -25. The Board finds this franchise period reasonable.
- 5. The Petitioner shall provide service to any person's residence or business in the Primary Service Area as described in the ordinance at no cost beyond standard and non-standard installation charges. For any extension outside the Primary Service Area, the Petitioner shall utilize the line extension policy attached to the Certificate ("Appendix I"). The minimum homes per mile figure is 35.
- 6. The Petitioner's rates shall be regulated and tariffs shall be filed for all services, in accordance with the rules and regulations of the Federal Communications Commission, the Board and the Office of Cable Television. The Petitioner shall maintain and file with the Board, informational schedules of prices, terms and conditions for unregulated service, and promptly file any revisions thereto.
- Pursuant to statutory requirements, the ordinance specifies a complaint officer to receive and act upon complaints filed by subscribers in the Borough. In this case, it is the Office of Cable Television. All complaints shall be received and processed in accordance with any applicable rules.

- 8. The Petitioner shall maintain a local business office or agent for the purpose of receiving, investigating and resolving complaints. Currently, the local office is located at 3501 Route 42, Turnersville, New Jersey.<sup>1</sup>
- 9. Pursuant to <u>N.J.S.A.</u> 48:5A-30, the franchise fee to be paid to the Borough is specified to be 3.5% of the Petitioner's gross revenues, as defined in <u>N.J.S.A.</u> 48:5A-3(x), derived from cable television charges or fees paid by subscribers for its cable television service in the Borough. Additional regulatory fees shall be paid to the State in an amount not to exceed 2% of Petitioner's gross operating revenues derived from intrastate operations. The Board finds these fees to be reasonable.
- 10. The Petitioner shall provide public, educational and governmental ("PEG") access equipment and facilities as described in the application and the ordinance. The Petitioner shall continue to provide residents with public access opportunities on a system wide community access channel maintained by the Petitioner. The Petitioner currently maintains an educational/government access channel that is managed by the Gloucester County Institute of Technology. The channel shall be available for use by qualified individuals and organizations for cablecasting non-commercial access programming. The Petitioner provides the use of some production equipment and assistance in producing PEG access programs.
- 11. The Petitioner shall continue to provide Total Preferred cable television service on one outlet, at no cost, to each school in the Borough, public and private, elementary, intermediate and secondary, provided the school is located within 200 feet of active cable distribution plant. Each additional outlet installed, if any, shall be paid for by the school requesting service, on a materials plus labor basis. Monthly service charges shall be waived on all additional outlets.
- 12. The Petitioner shall continue to provide Total Preferred cable television service on one outlet, at no cost, to each police facility, fire department, first aid building, emergency management facility, public library and community center in the Borough, provided the facility is located within 200 feet of active cable distribution plant. Each additional outlet installed, if any, shall be paid for by the Borough, on a materials plus labor basis. Monthly service charges shall be waived on all additional outlets.
- 13. The Petitioner shall provide one free basic Internet access service, via high-speed modem, to one non-networked personal computer in each school in the Borough, public and private, elementary, intermediate and secondary school and public library in the Borough, at no charge.

<sup>&</sup>lt;sup>1</sup> On December 23, 2015, the Petitioner provided notice of its local office closure at 304 S. Broad Street, Woodbury, New Jersey, on or about January 31, 2016 and relocation to Turnersville (Washington Township), Gloucester County, consistent with <u>N.J.A.C.</u> 14:18-5.1(d).

14. Upon reasonable written request of the Borough, representatives of the Petitioner shall appear at least once annually, at a public hearing of the governing body or before the Borough's Cable Television Advisory Committee, to discuss matters pertaining to the provision of cable service to the residents of the Borough and other related issues as the Borough and the Petitioner may see fit.

Based upon these findings, the Board <u>HEREBY</u> <u>CONCLUDES</u>, pursuant to <u>N.J.S.A.</u> 48:5A-17(a) and 28(c), that the Petitioner has the municipal consent necessary to support the petition, that such consent and issuance thereof are in conformity with the requirements of <u>N.J.S.A.</u> 48:5A-1 <u>et seq.</u>, that the Petitioner has complied or is ready, willing and able to comply with all applicable rules and regulations imposed by or pursuant to State and federal law as preconditions for engaging in the proposed cable television operations, that the Petitioner has sufficient financial and technical capacity, meets the legal, character and other qualifications necessary to construct, maintain and operate the necessary installations, lines and equipment, and that the Petitioner is capable of providing the proposed service in a safe, adequate and proper manner.

Therefore, the Petitioner is <u>HEREBY</u> <u>ISSUED</u> this Automatic Renewal Certificate of Approval as evidence of Petitioner's authority to construct and operate a cable television system within the entirety of the Borough.

This Automatic Renewal Certificate is subject to all applicable State and federal laws, the rules and regulations of the Office of Cable Television, and any such lawful terms, conditions and limitations as currently exist or may hereafter be attached to the exercise of the privileges granted herein. The Petitioner shall adhere to the operating standards set forth by the Federal Communications Commission's rules and regulations, 47 <u>C.F.R.</u> § 76.1 <u>et seq.</u> including but not limited to, the technical standards 47 <u>C.F.R.</u> § 76.601 through § 76.630. Any modifications to the provisions thereof shall be incorporated into this Certificate.

Failure to comply with all applicable laws, rules, regulations and orders of the Board or the Office of Cable Television and/or the terms, conditions and limitations set forth herein may constitute sufficient grounds for the suspension or revocation of this Certificate.

This Automatic Renewal Certificate is issued on the representation that the statements contained in the Petitioner's applications are true, and the undertakings therein contained shall be adhered to and be enforceable unless specific waiver is granted by the Office of Cable Television pursuant to the authority contained in <u>N.J.S.A.</u> 48:5A-1 et seq.

This Certificate shall expire August 24, 2024.

This Order shall be effective on December 1, 2017.

11/21/17 DATED:

BOARD OF PUBLIC UTILITIES BY:

CHARD S. MROZ RI PRESIDENT

JOSEPH L. FIORDALISO COMMISSIONER

Mor DIANNE SOLOMON

COMMISSIONER

ATTEST:

IRENE KIM ASBÜRY SECRETARY

Mary-Anna Holden Commissioner

~UPENDRA J. CHIVUKULA COMMISSIONER

I HEREBY CERTIFY that the within document is a true copy of the original in the files of the Board of Public Utilities

## APPENDIX "I" Office of Cable Television Line Extension Policy

Company Comcast of Gloucester County, LLC Municipality Borough of Clayton

A cable operator is required to absorb the cost of extensions to the system in the same proportion that the extension is to the remainder of the system.

Actual subscribers served by the extension are required to absorb the remainder of the cost.

If new subscribers are added to the extension the cost is adjusted and those who previously paid receive an appropriate rebate.

1.	<u># of homes in extension</u> mileage of extension	=	homes per mile (HPM) of extension
2.	HPM of extension Minimum HPM that company actually constructs in the system *	=	ratio of the density of the extension to the minimum density which the company constructs in the system ("A")
3.	Total cost of building the extension times "A"	=	company's share of extension cost
4.	Total cost of building extension less company's share of extension cost	=	total amount to be recovered from subscribers
5.	Total amount to be <u>recovered from subs</u> Total subscribers in extension	=	each subscriber's share

In any case, the company shall extend its plant along public rights of way to:

- 1. All residences and businesses within 150 aerial feet of the operator's existing plant at no cost beyond the normal installation rate.
- 2. All residences and businesses within 100 underground feet of the operator's plant at no cost beyond the normal installation rate.

<sup>\*</sup> The minimum HPM that the company actually constructs in the system or municipality is the minimum number of homes which the company has historically constructed at its own cost. This is a function of the operator's breakeven point and its rate of return. Unbuilt systems will use the primary service area rather than construction.

The operator's installation policies shall apply to construction beyond the public right of way.

Detailed accounting and/or financial information to support the minimum HPM shall be supplied to the Office for its approval in such form as required. The minimum HPM shall be updated as appropriate.

When a request for service is received, and unless good cause is shown, cable companies shall:

- 1. Provide a written estimate within 30 days of such a request.
- 2. Begin construction within 60 days of receipt of any deposit monies from potential subscribers.
- Complete construction within six months of receipt of any deposit monies from potential subscribers.
- 4. Inform each home passed along the extension of the potential costs for subscribers.

Subscribers who pay for an extension shall be entitled to rebates in the following manner:

- 1. If the company acquires new subscribers subsequent to the initial calculation of step 5 above, the formula will be adjusted and those who have previously paid for the extension will be entitled to an appropriate rebate. In no event shall the amount of the rebate exceed the subscriber's contribution.
- The company shall keep accurate records of the cost of the extension, the amounts paid by subscribers and any appropriate adjustments.
- 3. The company shall notify subscribers in the extension of their rights and responsibilities concerning the extension.
- 4. Once an individual dwelling has paid its share of the extension cost future reconnections or installations shall be made at the company's standard rates.
- After a period of five years from the installation of the first dwelling unit in the extension no further adjustments shall be made. Installations after five years shall be at the company's standard rate.
- Once a subscriber is installed, that person shall not normally be entitled to a refund of any monies paid for the installations, except in accordance with the rebate procedure outlined in this policy.

# Definitions

# Primary Service Area

The Primary Service Area (PSA) can be an entire municipality but in many instances, the PSA is a limited area within a community outside of which a line extension policy may apply. The PSA is depicted by a franchise map and narrative, presented and recorded during the franchise proceedings. It normally remains a fixed geographic area throughout the life of the franchise.

#### Line Extension Survey

Potential subscribers residing outside the PSA who request service are entitled to an estimate of their share of the cost to secure service. When conducting a survey and estimating costs, a cable company should factor-in all potential subscribers who could practicably be included in the extension and give consideration to apparent residential construction in areas contiguous to the proposed extension.

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#### DOCKET NO. CE14091059

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