

## **Proposed Amendments at N.J.A.C. 6A:32, School District Operations**

The following is the accessible version of the proposed amendments at N.J.A.C. 6A:32. The adoption level document includes three sections – [comments and responses](#), a [summary of the proposed amendments](#) and the [rule text of the proposed amendments](#).

**State Board of Education  
Administrative Code  
Comment/Response Form**

This comment and response form contains comments from the February 5, 2025, meeting of the State Board of Education when the rulemaking was considered at Proposal Level.

**Topic:** School District Operations                      **Meeting Date:** July 2, 2025

**Code Citation:** N.J.A.C. 6A:32                              **Level:** Adoption

**Division:** Field Support and Services

**Completed by:** Division of Field Support and Services

**Summary of Comments and Agency Responses:**

The following is a summary of the comments received from members of the public and the Department of Education's (Department) responses. Each commenter is identified at the end of the comment by a number that corresponds to the following list:

1. John Burns, Senior Legislative Counsel, New Jersey School Boards Association  
Marcella Simadiris
1. **Comment:** The commenter stated that the authority for the management of public schools in the State should rest with district boards of education. The commenter also stated that State authority regarding school districts should not exceed the scope necessary to fulfill the State constitutional mandate for a thorough and efficient system of free public education. **(1)**  
**Response:** The Department acknowledges the commenter's position.
2. **Comment:** The commenter requested the Department clarify if proposed N.J.A.C. 6A:32-8.4(e)7 allows a district board of education to enable students to participate in several hourly civic events that add up to one school day in accordance with N.J.S.A. 18A:36-33.2.a. The commenter stated this would allow a student to attend multiple civic events throughout a school year while not exceeding one State-excused absence each school year. **(1)**  
**Response:** Yes, a district board of education can allow students to participate in several civic events that total one day in session per school year, if allowed by the district board of education policy adopted in accordance with N.J.A.C. 6A:16-7.6 and 6A:32-8.4(f).
3. **Comment:** The commenter asked whether anything in proposed rulemaking would prohibit a district board of education from exercising its discretion to permit, through a district board of education policy, additional absences for civic events. The commenter acknowledged that additional absences would not be State-excused absences permitted by statute and regulation. **(1)**  
**Response:** No. N.J.S.A. 18A:36-33.2.a states that a district board of education "may permit additional excused absences for such purposes."
4. **Comment:** The commenter requested the Department amend proposed N.J.A.C. 6A:32-8.4(e)7 to add "school" before "year" to align with N.J.S.A.18A:36-33.1 and 33.2. The commenter stated the proposed amendment would avoid confusion as to whether the proposed paragraph references a calendar year or a school year. **(1)**

**Response:** The Department agrees and proposes at adoption level to amend proposed N.J.A.C. 6A:32-8.4(e)7 as follows:

7. **Participation in a civic event, up to one day per \*school\* year for students in grades six through 12, pursuant to N.J.S.A. 18A:33.1 and 33.2.**



State of New Jersey

DEPARTMENT OF EDUCATION

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TRENTON, NJ 08625-0500

Adoption Level  
July 2, 2025

PHILIP D. MURPHY  
Governor

TAHESHA L. WAY  
Lt. Governor

KEVIN DEHMER  
Commissioner

To: Members, State Board of Education  
From: Kevin Dehmer  
Commissioner  
Subject: N.J.A.C. 6A:32, School District Operations  
Reason for Action: Amendments  
Authority: P.L. 2023, c. 274  
Sunset Date: June 6, 2029

**Summary**

The Department of Education (Department) proposes to amend N.J.A.C. 6A:32, School District Operations. The Department proposes to amend N.J.A.C. 6A:32-2.1, Definitions, and N.J.A.C. 6A:32-8.4, Student attendance, to align the chapter with P.L. 2023, c. 274, which allows a public school student in grades six through 12 to have one State-excused absence each school year for the purpose of attending a civic event.

The following is a summary of the proposed amendments.

**Subchapter 2. Definitions**

**N.J.A.C. 6A:32-2.1 Definitions**

This section provides definitions for terms used throughout N.J.A.C. 6A:32.

The Department proposes the term “civic event” to mirror the definition at N.J.S.A. 18A:36-33.1.

**Subchapter 8. Student Attendance and Accounting**

**N.J.A.C. 6A:32-8.4 Student attendance**

This section defines student attendance for recording purposes in the school register. This section also sets forth the types of State-excused absences that are established by State statutes: religious observances, participation in observance of Veterans Day, and participation in district board of election membership activities.

The Department proposes new N.J.A.C. 6A:32-8.4(e)7 to include participation in a civic event, up to one day per school year for students in grades six through 12, pursuant to N.J.S.A.

18A:36-33.2, in the list of State-excused absences. The proposed amendment will permit a State-excused absence once per school year for students in grades six through 12 who attend a civic event. As in the past, district boards of education can establish student attendance policies that allow for excused absences that extend beyond N.J.A.C. 6A:32-8.4(e).

As the Department has provided a 60-day comment period on this notice of proposal, this notice is excepted from the rulemaking calendar requirement, pursuant to N.J.A.C. 1:30-3.3(a)5.

### **Social Impact**

The Department anticipates that the proposed amendments will have a positive social impact by encouraging students to engage in meaningful civic events. The proposed amendments will ensure consistency in reporting of student attendance and chronic absenteeism rates, both of which can be used as catalysts to improve school climate and culture and student attendance.

### **Economic Impact**

The Department does not anticipate that the proposed amendments will create additional expenses for district boards of education, school leaders, or individual educators. The proposed amendments do not change the responsibilities of district boards of education, charter and renaissance school boards of trustees, and school leaders regarding the daily operation of schools and school districts.

### **Federal Standards Statement**

The proposed amendments will not be inconsistent with or exceed Federal requirements or standards as there are no Federal requirements or standards related to State-excused absences.

### **Jobs Impact Statement**

The Department anticipates that the proposed amendments will have no impact on the generation or loss of jobs in the State.

### **Agriculture Industry Impact**

The proposed amendments will have no impact upon the agriculture industry in the State.

### **Regulatory Flexibility Analysis**

The proposed amendments will not change the existing reporting, recordkeeping, or other compliance requirements or place new requirements on small businesses as defined in the Regulatory Flexibility Act, N.J.S.A. 52:14B-16 et seq. The proposed amendments impact district boards of education, charter and renaissance school projects boards of trustees, approved private schools for students with disabilities (APSSDs), and clinics and agencies. APSSDs and clinics and agencies could be considered small businesses as that term is defined by the Regulatory Flexibility Act, N.J.S.A. 52:14B-16 et seq.

### **Housing Affordability Impact Analysis**

There is an extreme unlikelihood that the proposed amendments will have any impact on the affordability of housing in New Jersey. There is an extreme unlikelihood the proposed amendments

will evoke a change in the average costs associated with housing because the proposed amendments concern the daily operations of schools, school districts, charter schools, renaissance school projects, APSSDs, and private agencies that provide educational services by means of public funds.

### **Smart Growth Development Impact Analysis**

The proposed amendments will have an insignificant to no impact on smart growth. There is an extreme unlikelihood that the proposed amendments would evoke a change in housing production in Planning Areas 1 or 2, or within designated centers, pursuant to the State Development and Redevelopment Plan in New Jersey because the proposed amendments apply only to the operation of school districts, charter schools, renaissance school projects, APSSDs, and private agencies that provide educational services by means of public funds.

### **Racial and Ethnic Community Criminal Justice and Public Safety Impact**

There is an extreme unlikelihood that the proposed amendments would have an impact on pretrial detention, sentencing, probation, or parole policies concerning juveniles and adults in the State because the proposed amendments apply only to the operation of school districts, charter schools, renaissance school projects, APSSDs, and private agencies that provide educational services by means of public funds. Accordingly, no further analysis is required.

**Full text** of the proposed amendments follows (additions indicated in boldface, **thus** or **\*thus\***; deletions indicated in brackets, [thus]):

## Chapter 32. School District Operations

### Subchapter 2. Definitions

#### 6A:32-2.1 Definitions

The following words and terms shall have the following meanings when used in this chapter, unless the context clearly indicates otherwise:

...

**“Civic event” means an event sponsored by a government entity, a community-based organization, or a nonprofit organization that incorporates elements of service learning whereby students learn and develop through organized service. A civic event shall address an issue of public concern, such as community health and safety or environmental, economic, or community well-being.**

...

### Subchapter 8. Student Attendance and Accounting

#### 6A:32-8.4 Student attendance

- (a) For all State attendance submissions, a student shall be recorded as present, absent, or excused for a State-excused absence, pursuant to (e) below, on every day the school is in session after the student enrolls until the date the student is transferred to another school or officially leaves the school district.
- (b) A record of attendance of all students shall be kept in accordance with N.J.A.C. 6A:32-8.1(c). The employee designated by the chief school administrator shall keep the attendance records according to this subchapter and the guidance issued by the Commissioner in accordance with N.J.A.C. 6A:32-8.1(c).

- (c) A student enrolled in a school shall be recorded in the school register as present if the student participates in instruction or instruction-related activities for at least half a day in session whether the student is physically on school grounds, at an approved off-grounds location, or in a virtual or remote instruction setting, pursuant to N.J.A.C. 6A:32-13.
- (d) A student enrolled in a school who is not participating in instruction or instruction-related activities pursuant to (c) above shall be recorded in the school register as absent, unless the student is recorded as a State-excused absence, pursuant to (e) below.
- (e) State-excused absences shall be as follows:
1. Religious observance, pursuant to N.J.S.A. 18A:36-14, 15, and 16.
    - i. The Commissioner, with approval of the State Board of Education, shall annually prescribe a list of religious holidays on which it shall be mandatory to excuse students for religious observance upon the written request signed by the parent or person standing *in loco parentis*;
  2. Participation in observance of Veterans Day, pursuant to N.J.S.A. 18A:36-13.2;
  3. Participation in district board of election membership activities, pursuant to N.J.S.A. 18A:36-33;
  4. Take Our Children to Work Day;
  5. College visit(s), up to three days per school year for students in grades 11 and 12; [and]
  6. Closure of a busing school district that prevents a student from having transportation to the receiving school[.]; **and**
  7. **Participation in a civic event, up to one day per \*school\* year for students in grades six through 12, pursuant to N.J.S.A. 18A:36-33.1 and 33.2.**
- (f) For absences that do not meet the criteria at (e) above, district boards of education may adopt policies that establish locally approved or excused absences consistent with N.J.A.C.

6A:16-7.6 for the purposes of expectations and consequences regarding truancy, student conduct, promotion, retention, and the award of course credit. However, an absence designated as excused by the district board of education pursuant to N.J.A.C. 6A:16-7.6 shall be considered as an absence in the submission to the State for the purpose of chronic absenteeism reporting, as set forth at N.J.A.C. 6A:32-8.6.