

IN THE MATTER OF : NEW JERSEY DEPARTMENT OF EDUCATION  
THE CERTIFICATES OF : STATE BOARD OF EXAMINERS  
GUY P. FOWLER : ORDER OF REVOCATION  
\_\_\_\_\_ : DOCKET NO: 1718-274

At its meeting of July 27, 2017, the State Board of Examiners (Board) reviewed information received from the Burlington County Prosecutor's Office and the Criminal History Review Unit (CHRU) regarding Guy P. Fowler. On February 21, 2017, Fowler pled guilty to Resisting Arrest/Eluding After Instruction to Stop. On May 5, 2017, he was sentenced to three years' probation. The CHRU notified the Board that, as a result of his conviction, Fowler was disqualified from public school employment pursuant to *N.J.S.A. 18A:6-7.1 et seq.* Fowler currently holds Teacher of Elementary School in Grades K-5 and Teacher of Students with Disabilities Certificates of Eligibility.

Fowler did not challenge the accuracy of his criminal history record before the Commissioner of Education. Upon review of the above information, the Board voted at its meeting of September 15, 2017 to issue Fowler an Order to Show Cause as to why his certificates should not be revoked.

After securing the correct address for Fowler, the Board sent him the Order to Show Cause by regular and certified mail on November 17, 2017. The Order provided that Fowler had 30 days to respond. The certified mail copy was returned as "Unclaimed" and the regular mail copy was not returned. Fowler did not file a response.

Thereafter, on January 24, 2018, the Board sent Fowler another notice by certified and regular mail providing him an additional 15 days to respond to the Order to Show Cause. The certified mail receipt was signed and returned and the regular mail copy was not returned. Fowler did not file a response.

Thereafter, pursuant to *N.J.A.C. 6A:9B-4.6(e)*, on February 15, 2018, the Board sent Fowler a hearing notice by regular and certified mail. The notice explained that the allegations in the Order to Show Cause were deemed to be admitted as a result of his failure to file an Answer. Thus, Fowler was offered an opportunity to submit written arguments on the issue of whether the conduct addressed in the Order to Show Cause constituted conduct unbecoming a certificate holder, as well as arguments with regard to the appropriate sanction in the event that the Board found just cause to take action against his certificates. It also explained that, upon review of the charges against him and the legal arguments tendered in his defense, the Board would determine if his offense warranted action against his certificates. Thereupon, the Board would also determine the appropriate sanction, if any. Fowler was also offered the opportunity to appear before the Board to provide testimony on the sanction issue. The certified mail copy was returned as “Unclaimed” and the regular mail copy was not returned. Once again, Fowler did not file a response.

The threshold issue before the Board in this matter is whether Fowler’s conviction and subsequent disqualification constitute conduct unbecoming a certificate holder or other just cause. Since Fowler failed to respond to the Order to Show Cause, the allegations therein are deemed admitted. *N.J.A.C. 6A:9B-4.6(c)*. Consequently, at its meeting of May 24, 2018, the Board considered only the allegations in the Order to Show Cause and the information received from the CHRU. The Board concluded that no material facts related to Fowler’s offense were in dispute since he never denied that he engaged in the conduct alleged and therefore determined that summary decision was appropriate in this matter. *N.J.A.C. 6A:9B-4.6(h)*. After reviewing the allegations, the Board found that Fowler had engaged in unbecoming conduct.

The Board must now determine whether Fowler's conviction and resulting disqualification, as set forth in the Order to Show Cause, represent just cause to act against his certificates pursuant to *N.J.A.C. 6A:9B-4.4*. The Board finds that they do.

In enacting the Criminal History Review statute, *N.J.S.A. 18A:6-7.1 et seq.* in 1986, the Legislature sought to protect public school pupils from contact with individuals whom it deemed to be a danger. Individuals convicted of crimes such as Resisting Arrest/Eluding After Instruction to Stop fall squarely within this category. The strong legislative policy statement is also in accord with the Commissioner's long-standing belief that teachers must serve as role models for their students. "Teachers... are professional employees to whom the people have entrusted the care and custody of ... school children. This heavy duty requires a degree of self-restraint and controlled behavior rarely requisite to other types of employment." *Tenure of Sammons*, 1972 *S.L.D.* 302, 321. Moreover, unfitness to hold a position in a school system may be shown by one incident, if sufficiently flagrant. *Redcay v. State Bd. of Educ.*, 130 *N.J.L.* 369, 371 (1943), *aff'd*, 131 *N.J.L.* 326 (E & A 1944). In this instance, Fowler's conviction demonstrates behavior that falls far short of a role model.

The strong policy statement on the part of the Legislature set forth in *N.J.S.A. 18A:6-7.1(b)* also offers guidance to the Board as to the appropriate sanction in this matter. An individual whose offense is so great that he or she is barred from service in public schools should not be permitted to retain the certificate that authorizes such service. Nor should a person who has been disqualified from teaching in a public school be permitted to continue to hold himself out as a teacher. Thus, because the Legislature and the Commissioner consider Fowler's offense so significant, the Board believes that the only appropriate sanction in this case is the revocation of his certificates.

Accordingly, on May 24, 2018, the Board voted to revoke Guy P. Fowler's Teacher of Elementary School in Grades K-5 and Teacher of Students with Disabilities Certificates of Eligibility. On this 29th day of June 2018, the Board voted to adopt its formal written decision and it is therefore ORDERED that the revocation of Fowler's certificates be effective immediately. It is further ORDERED that Fowler return his certificates to the Secretary of the State Board of Examiners, Office of Certification and Induction, P.O. Box 500, Trenton, NJ 08625-0500 within 30 days of the mailing date of this decision.

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Robert R. Higgins, Secretary  
State Board of Examiners

RRH/MZ/th

Date of Mailing:

Appeals may be made to the Commissioner of Education pursuant to the provisions of *N.J.S.A.* 18A:6-38.4.