

PRELIMINARY OFFICIAL STATEMENT DATED NOVEMBER 21, 2022

NEW ISSUE – BOOK-ENTRY ONLY

RATINGS: Fitch: A-  
KBRA: A-  
Moody's: A3  
S&P: BBB+  
(See "RATINGS" herein)

\$750,000,000\*

NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY  
TRANSPORTATION PROGRAM BONDS, 2022 SERIES CC

Dated: Date of Delivery

Maturity Date: June 15, as set forth on the inside front cover

This Official Statement has been prepared by the New Jersey Transportation Trust Fund Authority (the "Authority") to provide information on its \$750,000,000\* Transportation Program Bonds, 2022 Series CC (the "2022 Series CC Bonds").

**Tax Matters:** In the opinion of Bond Counsel, under existing statutes, regulations, rulings and court decisions, and assuming compliance by the Authority with certain requirements described in "TAX MATTERS" herein, interest on the 2022 Series CC Bonds is not includable in gross income of the owners thereof for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and is not an item of tax preference for purposes of calculating the federal alternative minimum tax imposed on individuals. For tax years beginning after December 31, 2022, interest on the 2022 Series CC Bonds may affect the federal alternative minimum tax imposed on certain corporations. Bond Counsel is also of the opinion that, under existing law, interest on the 2022 Series CC Bonds and any gain realized on the sale thereof are not includable in gross income under the New Jersey Gross Income Tax Act, as amended. See "TAX MATTERS" herein.

**Redemption:** The 2022 Series CC Bonds are subject to redemption prior to maturity as described herein. See "DESCRIPTION OF THE 2022 SERIES CC BONDS – Redemption Provisions" herein.

**Security:** The 2022 Series CC Bonds are special obligations of the Authority, secured primarily by payments made by the State of New Jersey (the "State") to the Authority under an agreement entitled: "Amended and Restated Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act with respect to Transportation Program Bonds" dated as of January 9, 2019 (the "State Contract"), as may be amended from time to time, among the Treasurer of the State (the "State Treasurer"), the Commissioner of the New Jersey Department of Transportation and the Authority. THE OBLIGATION OF THE STATE TO MAKE PAYMENTS UNDER THE STATE CONTRACT IS SUBJECT TO AND DEPENDENT UPON APPROPRIATIONS BEING MADE FROM TIME TO TIME BY THE NEW JERSEY STATE LEGISLATURE (THE "STATE LEGISLATURE") FOR SUCH PURPOSE. THE STATE LEGISLATURE HAS NO LEGAL OBLIGATION TO MAKE ANY SUCH APPROPRIATIONS. See "SOURCES OF PAYMENT AND SECURITY FOR THE BONDS" herein.

**The 2022 Series CC Bonds shall not, in any way, be a debt or liability of the State or of any political subdivision thereof (other than the Authority to the limited extent set forth in the Resolution (as defined herein)) and shall not create or constitute an indebtedness, liability or obligation of the State or of any political subdivision thereof (other than the Authority to the limited extent set forth in the Resolution) or be or constitute a pledge of the faith and credit of the State or any political subdivision thereof. The Authority has no taxing power.**

**Purposes:** The 2022 Series CC Bonds are being issued for the purposes of: (i) paying State Transportation System Costs (as defined herein) and (ii) paying the costs of issuance of the 2022 Series CC Bonds. See "PLAN OF FINANCE" herein.

**Interest Rates and Yields:** As shown on the inside front cover.

**Interest Payment Dates:** Interest on the 2022 Series CC Bonds is payable on June 15 and December 15, commencing June 15, 2023.

**Denominations:** The 2022 Series CC Bonds will be issued in denominations of \$5,000 or any integral multiple in excess thereof.

**Trustee:** U.S. Bank National Association, Edison, New Jersey

**Issuer Contact:** Office of Public Finance, New Jersey Department of the Treasury (609) 984-4888.

**Book-Entry Only:** The Depository Trust Company ("DTC").

**This cover page contains certain information for quick reference only. Investors should read this entire Official Statement to obtain information essential to the making of an informed investment decision.**

The 2022 Series CC Bonds are offered when, as and if issued and subject to the receipt of the approving legal opinion of M. Jeremy Ostow, Esq., South Orange, New Jersey, Bond Counsel to the Authority. Certain legal matters will be passed upon for the Authority by the Attorney General of the State, General Counsel to the Authority and for the Underwriters by Ballard Spahr LLP, Mount Laurel, New Jersey and Connell Foley LLP, Jersey City, New Jersey. The 2022 Series CC Bonds in definitive form are expected to be available for delivery through DTC on or about December \_\_\_, 2022.

BofA Securities

Citigroup

Raymond James

Siebert Williams Shank & Co., LLC

Drexel Hamilton, LLC   Blaylock Van, LLC   Jefferies   R. Seelaus & Co., LLC   Sturdivant & Co., Inc.

Official Statement Dated: \_\_\_\_\_, 2022

\* Preliminary, subject to change.

This is a Preliminary Official Statement and the information contained herein is subject to completion and amendment in a final Official Statement. Under no circumstances shall this Preliminary Official Statement constitute an offer to sell or the solicitation of an offer to buy nor shall there be any sale of the securities offered hereby in any jurisdiction in which such offer, solicitation or sale would be unlawful prior to registration or qualification under the applicable securities laws of any such jurisdiction.

**MATURITIES, PRINCIPAL AMOUNTS, INTEREST RATES, YIELDS,  
PRICES AND CUSIP NUMBERS**

**\$750,000,000\***

**NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY  
TRANSPORTATION PROGRAM BONDS,  
2022 SERIES CC**

| <b>Maturity<br/>Date*<br/>(June 15)</b> | <b>Principal<br/>Amount</b> | <b>Interest<br/>Rate</b> | <b>Yield</b> | <b>Price</b> | <b>CUSIP<sup>†</sup></b> |
|---|-----------------------------|--------------------------|--------------|--------------|--------------------------|
|   | \$                          | %                        | %            |              |                          |

\$\_\_\_\_\_ % Term Bond due June 15, 20\_\_\*, Price \_\_\_\_\_%\* to Yield \_\_\_\_\_% CUSIP No.<sup>†</sup>

\$\_\_\_\_\_ % Term Bond due June 15, 20\_\_\*, Price \_\_\_\_\_%\* to Yield \_\_\_\_\_% CUSIP No.<sup>†</sup>

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\* Preliminary, subject to change.

<sup>†</sup> CUSIP is a registered trademark of the American Bankers Association. CUSIP numbers are provided by CUSIP Global Services, which is managed by FactSet Research Systems, Inc. on behalf of the American Bankers Association. The CUSIP numbers listed above are being provided solely for the convenience of Bondholders only at the time of issuance of the 2022 Series CC Bonds and the Authority does not make any representation with respect to such numbers or undertake any responsibility for their accuracy now or at any time in the future. The CUSIP number for a specific maturity is subject to being changed after the issuance of the 2022 Series CC Bonds as a result of various subsequent actions including, but not limited to, a refunding in whole or in part of such maturity or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the 2022 Series CC Bonds.

THE ORDER AND PLACEMENT OF MATERIALS IN THIS OFFICIAL STATEMENT, INCLUDING THE APPENDICES, ARE NOT TO BE DEEMED TO BE A DETERMINATION OF RELEVANCE, MATERIALITY OR IMPORTANCE, AND THIS OFFICIAL STATEMENT, INCLUDING THE APPENDICES, MUST BE CONSIDERED IN ITS ENTIRETY. THE OFFERING OF THE 2022 SERIES CC BONDS IS MADE ONLY BY MEANS OF THIS ENTIRE OFFICIAL STATEMENT.

No dealer, broker, salesman or other person has been authorized to give any information or to make any representations other than as contained in this Official Statement in connection with the offering of the 2022 Series CC Bonds and, if given or made, such other information or representations must not be relied upon as having been authorized by the Authority. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any offer, solicitation or sale of the 2022 Series CC Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. Certain information contained herein has been obtained from the State and other sources which are believed to be reliable. However, it is not guaranteed as to accuracy or completeness, and it is not to be construed as a representation of the Authority. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sales made hereunder shall, under any circumstances, create any implication that there has been no change in such information since the date thereof. The information in this Official Statement concerning The Depository Trust Company (“DTC”) and DTC’s book-entry system has been obtained from DTC, and the Authority takes no responsibility for the accuracy thereof. Such information has not been independently verified by the Authority and the Authority makes no representation as to the accuracy or completeness of such information.

There follows in this Official Statement certain information concerning the Authority, together with descriptions of the terms of the 2022 Series CC Bonds, the principal documents related to the security for the 2022 Series CC Bonds and certain applicable laws. All references herein to laws and documents are qualified in their entirety by reference to such laws, as in effect, and to each such document as such document has been or will be executed and delivered on or prior to the date of issuance of the 2022 Series CC Bonds, and all references to the 2022 Series CC Bonds are qualified in their entirety by reference to the definitive form thereof and the information with respect thereto contained in the Resolution (as defined herein).

The 2022 Series CC Bonds have not been registered under the Securities Act of 1933, as amended, and the Resolution has not been qualified under the Trust Indenture Act of 1939, as amended, in reliance upon certain exemptions contained in such federal laws. In making an investment decision, investors must rely upon their own examination of the 2022 Series CC Bonds and the security therefor, including an analysis of the risks involved. The 2022 Series CC Bonds have not been recommended by any federal or state securities commission or regulatory authority. The registration, qualification or exemption of the 2022 Series CC Bonds in accordance with applicable provisions of securities laws of the various jurisdictions in which the 2022 Series CC Bonds have been registered, qualified or exempted cannot be regarded as a recommendation thereof. Neither such jurisdictions nor any of their agencies have passed upon the merits of the 2022 Series CC Bonds or the adequacy, accuracy or completeness of this Official Statement. Any representation to the contrary may be a criminal offense.

This Official Statement is not to be construed as a contract or agreement between the Authority and the purchasers or holders of the 2022 Series CC Bonds.

This Official Statement contains statements which, to the extent they are not recitations of historical fact, constitute “forward looking statements.” In this respect, the words “estimate,” “project,” “anticipate,” “expect,” “intend,” “believe” and similar expressions are intended to identify forward looking statements. A number of important factors affecting the Authority and its programs could cause actual results to differ materially from those stated in the forward looking statements.

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**OFFICIAL STATEMENT**  
**relating to**

**\$750,000,000\***

**NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY**  
**TRANSPORTATION PROGRAM BONDS, 2022 SERIES CC**

**INTRODUCTION**

The purpose of this Official Statement (which includes the cover page, the inside cover page and the Appendices hereto) is to set forth certain information concerning the New Jersey Transportation Trust Fund Authority (the “Authority”) and the Authority’s \$750,000,000\* Transportation Program Bonds, 2022 Series CC (the “2022 Series CC Bonds”). The Authority is issuing the 2022 Series CC Bonds for the purposes of: (i) paying State Transportation System Costs (as defined herein) and (ii) paying the costs of issuance of the 2022 Series CC Bonds. See “PLAN OF FINANCE” and “ESTIMATED SOURCES AND USES OF FUNDS” herein.

The Authority was created by the State of New Jersey (the “State”) in 1984 pursuant to the New Jersey Transportation Trust Fund Authority Act of 1984, as amended and supplemented, constituting N.J.S.A. 27:1B-1 et seq. (the “Act”), to provide a stable, predictable funding mechanism for transportation system improvements undertaken by the New Jersey Department of Transportation (the “Department”). Transportation system improvements financed by the Authority include expenditures for the planning, acquisition, engineering, construction, repair, maintenance and rehabilitation of public facilities for ground, water or air transportation of people or goods. The Authority also finances State aid to counties and municipalities for transportation system improvements.

The Authority is governed by seven members, including the Commissioner of the New Jersey Department of Transportation (the “Commissioner”) and the Treasurer of the State (the “State Treasurer”), both of whom serve as ex-officio members.

The Act, among other things, provides for (i) the funding of transportation projects and (ii) the issuance of bonds, notes or other obligations, including subordinated obligations, by the Authority. The Act, as most recently amended by L. 2016, c. 56, enacted on October 14, 2016 (the “2016 Legislation”), authorizes the issuance of new money Transportation Program Bonds for the period commencing on the day that Assembly Concurrent Resolution No. 1 of 2015, an amendment to Article VIII, Section II, paragraph 4 of the New Jersey Constitution, took effect (December 8, 2016), and ending June 30, 2024, in an amount not in excess of \$12,000,000,000. The issuance of bonds, notes or other obligations, including subordinated obligations, of the Authority for refunding purposes is not subject to the foregoing limit; except that, any premiums received in connection with the issuance of Transportation Program Bonds during such period (whether for new money purposes or for refunding purposes) shall count against any limitation as to the amount of new money Transportation Program Bonds the Authority may issue during such period. See “STATUTORY DEBT ISSUANCE LIMITATIONS” herein.

The Act, as amended by L. 2012, c. 13, effective on June 29, 2012 (the “2012 Legislation”), provides that the payment of debt service on Transportation Program Bonds and any agreement securing such Transportation Program Bonds shall be paid solely from revenues dedicated pursuant to the New Jersey State Constitution (the “State Constitution”), including Article VIII, Section II, paragraph 4 (the “Constitutionally Dedicated Revenues”), and deposited into the Transportation Trust Fund Account –

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\* Preliminary, subject to change.

Subaccount for Debt Service for Transportation Program Bonds (the “Subaccount for Debt Service for Transportation Program Bonds”) established pursuant to the Act. See “SOURCES OF PAYMENT AND SECURITY FOR THE 2022 SERIES CC BONDS – Constitutional Dedication of Certain State Revenues” herein.

To implement the financing arrangement provided for by the 2012 Legislation, the Authority adopted its 2012 Transportation Program Bond Resolution (the “2012 Transportation Program Bond Resolution”) on October 26, 2012, and the Authority, the State Treasurer and the Commissioner entered into the “Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act with respect to Transportation Program Bonds,” dated as of December 4, 2012, as amended and restated in its entirety by an agreement entitled “Amended and Restated Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act with Respect to Transportation Program Bonds,” dated as of January 9, 2019, as may be further amended from time to time (as amended and restated, the “State Contract”).

The 2022 Series CC Bonds are being issued pursuant to the Act and the 2012 Transportation Program Bond Resolution, as amended and supplemented, including by the Twelfth Supplemental Transportation Program Bond Resolution, adopted on November 17, 2022 (the “Twelfth Supplemental Resolution”) and a series certificate of the Authority to be dated as of the date of sale of the 2022 Series CC Bonds (the “Series Certificate”). The Authority’s 2012 Transportation Program Bond Resolution, as amended and supplemented, including by the Twelfth Supplemental Resolution and the Series Certificate, and as the same may be amended and supplemented from time to time, is collectively referred to herein as the “Resolution” or “Program Bond Resolution.” Bonds issued under the Resolution are, pursuant to the Resolution, designated as “Transportation Program Bonds.” U.S. Bank National Association, Edison, New Jersey, has been appointed as trustee (the “Trustee”) and paying agent (the “Paying Agent”) by the Authority for obligations issued under the Resolution, including the 2022 Series CC Bonds.

The Resolution constitutes a contract between the Authority and the holders of the bonds issued and outstanding thereunder. All such bonds issued pursuant to the Resolution, including the 2022 Series CC Bonds, are referred to collectively as the “Bonds.” All capitalized terms used but not defined in this Official Statement shall have the meanings given to them in the Resolution. See APPENDIX II — “COPY OF THE 2012 TRANSPORTATION PROGRAM BOND RESOLUTION.”

The 2022 Series CC Bonds offered hereby are the twelfth Series of Bonds (or notes, as applicable), to be issued under the Resolution and will be secured on a parity with all Bonds previously issued under the Resolution (the “Prior Program Bonds”), and with all Bonds to be issued from time to time under the Resolution.

As of October 1, 2022, the aggregate principal amount of Prior Program Bonds Outstanding is \$6,773,120,000. After the issuance of the 2022 Series CC Bonds, the Authority will have \$7,523,120,000\* in aggregate principal amount of Bonds Outstanding issued under the Resolution.

The 2022 Series CC Bonds are secured by the Pledged Property (as defined in the Resolution) which consists primarily of revenues received by the Authority from the State pursuant to the Act and the State Contract (as defined herein). The payment of all such revenues to the Authority is subject to and dependent upon appropriations being made from time to time by the New Jersey State Legislature (the “State Legislature”). However, the State Legislature has no legal obligation to make any such appropriations. The 2022 Series CC Bonds will be secured on parity with all Bonds issued and to be issued

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\* Preliminary, subject to change.

from time to time under the Resolution. See “SOURCES OF PAYMENT AND SECURITY FOR THE 2022 SERIES CC BONDS - Property Pledged to the 2022 Series CC Bonds; the State Contract; the Act; the Resolution” herein.

As of October 1, 2022, the Authority had outstanding \$8,553,875,716 in aggregate principal amount of its Transportation System Bonds (the “Outstanding Prior Bonds”) issued under its 1995 Transportation System Bond Resolution, as amended and supplemented (the “Prior Bond Resolution”). All bonds issued under the Prior Bond Resolution are collectively referred to herein as “Prior Bonds.”

All Prior Bonds are payable from the Constitutionally Dedicated Revenues, which are also the source of payment for the Transportation Program Bonds, and the Prior Bonds also benefit from certain statutorily dedicated revenues which may not be used to pay debt service on Transportation Program Bonds. It is anticipated that no further bonds will be issued under the Prior Bond Resolution other than Refunding Bonds (as such term is defined therein). Bonds issued by the Authority to finance future State Transportation System Costs are expected to be issued as either (i) Transportation Program Bonds under the Program Bond Resolution, or (ii) Federal Highway Reimbursement Notes.

All references in this Official Statement to the Act and the Resolution are qualified in their entirety by reference to the complete text of the Act and the Resolution, copies of which are available from the Authority, and all references to the 2022 Series CC Bonds are qualified in their entirety by reference to the definitive forms thereof and the provisions with respect thereto contained in the Resolution. SEE APPENDIX II – “COPY OF THE 2012 TRANSPORTATION PROGRAM BOND RESOLUTION” and APPENDIX III – “COPY OF THE STATE CONTRACT” herein.

## **DESCRIPTION OF THE 2022 SERIES CC BONDS**

### **General**

The Resolution, the State Contract and all provisions thereof are incorporated by reference in the text of the 2022 Series CC Bonds. Copies of the Resolution, including the full text of the form of the 2022 Series CC Bonds, and the State Contract are on file at the principal corporate trust office of the Trustee and are available there for inspection and copying. The following is a summary of certain provisions of the 2022 Series CC Bonds and is qualified by reference thereto.

### **The 2022 Series CC Bonds**

The 2022 Series CC Bonds will be dated their date of delivery and will mature on the dates and in the principal amounts shown on the inside cover of this Official Statement. The 2022 Series CC Bonds will be issued in denominations of \$5,000 or any integral multiple thereof (an “Authorized Denomination”) and will bear interest at the rates shown on the inside cover of this Official Statement, payable initially on June 15, 2023, and semiannually thereafter on December 15 and June 15 in each year, until maturity or prior redemption. Interest will be payable by the Trustee to those registered owners of the applicable 2022 Series CC Bonds whose names appear on the bond register as of the fifteenth (15th) day next preceding each June 15 and December 15 (the “Record Date”). Interest on the 2022 Series CC Bonds will be computed on the basis of a 360-day year consisting of twelve 30-day months.

The principal and redemption price of the 2022 Series CC Bonds will be payable upon presentation and surrender of the 2022 Series CC Bonds at the corporate trust office of the Trustee designated by the Trustee. Interest on the 2022 Series CC Bonds will be payable by check mailed to the registered owners thereof. However, interest on the 2022 Series CC Bonds will be paid to any owner of \$1,000,000 or more in aggregate principal amount of 2022 Series CC Bonds by wire transfer to a wire transfer address within

the continental United States upon the written request of such owner received by the Trustee not less than five (5) days prior to the Record Date.

The Depository Trust Company (“DTC”) will act as securities depository for the 2022 Series CC Bonds. So long as DTC or its nominee is the registered owner of the 2022 Series CC Bonds, payments of the principal of and interest on the 2022 Series CC Bonds will be made by the Paying Agent directly to DTC or its nominee, Cede & Co., which will in turn remit such payments to DTC Participants, which will in turn remit such payments to the Beneficial Owners of the 2022 Series CC Bonds. See APPENDIX VI – “BOOK-ENTRY ONLY SYSTEM.”

The 2022 Series CC Bonds will be issued in the form of a fully registered certificate for each maturity of the 2022 Series CC Bonds and, if applicable, each interest rate within a maturity of the 2022 Series CC Bonds, with such certificates being in the aggregate principal amount of the 2022 Series CC Bonds, and when issued, will be registered in the name of Cede & Co., as nominee of DTC. See APPENDIX VI – “BOOK-ENTRY ONLY SYSTEM.”

## Redemption Provisions

*Optional Redemption.* The 2022 Series CC Bonds maturing on or after June 15, 20\_\_ are subject to optional redemption prior to maturity at the option of the Authority, at any time on or after December 15, 20\_\_, either in whole or in part, from maturities, and, where applicable, interest rates within maturities, selected by the Authority at a Redemption Price equal to 100% of the principal amount of the 2022 Series CC Bonds being redeemed, plus accrued interest thereon to the redemption date.

*Mandatory Sinking Fund Redemption.* The 2022 Series CC Bonds maturing on June 15, 20\_\_ are subject to mandatory sinking fund redemption prior to maturity, in part, on June 15 in each of the years and in the respective principal amounts set forth below, at a Redemption Price equal to 100% of the principal amount being redeemed, plus accrued interest, if any, to the date of redemption, from mandatory Sinking Fund Installments:

| <u>Year</u> | <u>Principal Amount</u> |
|-------------|-------------------------|
|             | \$                      |
| †           |                         |

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† Final maturity

The 2022 Series CC Bonds maturing on June 15, 20\_\_ are subject to mandatory sinking fund redemption prior to maturity, in part, on June 15 in each of the years and in the respective principal amounts set forth below, at a Redemption Price equal to 100% of the principal amount being redeemed, plus accrued interest, if any, to the date of redemption, from mandatory Sinking Fund Installments:

| <u>Year</u> | <u>Principal Amount</u> |
|-------------|-------------------------|
|             | \$                      |
| †           |                         |

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† Final maturity



The 2022 Series CC Bonds maturing on June 15, 20\_\_ are subject to mandatory sinking fund redemption prior to maturity, in part, on June 15 in each of the years and in the respective principal amounts set forth below, at a Redemption Price equal to 100% of the principal amount being redeemed, plus accrued interest, if any, to the date of redemption, from mandatory Sinking Fund Installments:

| <u>Year</u> | <u>Principal Amount</u> |
|-------------|-------------------------|
|             | \$                      |
| †           |                         |

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† Final maturity

The 2022 Series CC Bonds may be purchased by the Authority to satisfy the above Sinking Fund Installments from amounts on deposit in the Program Debt Service Fund or from other available funds of the Authority.

*Selection of 2022 Series CC Bonds to be Redeemed.* If less than all 2022 Series CC Bonds are called for redemption, the Authority will select the maturity or maturities of the 2022 Series CC Bonds to be redeemed. If less than all of the 2022 Series CC Bonds of like maturity shall be called for prior redemption, the particular 2022 Series CC Bonds or portions of 2022 Series CC Bonds to be redeemed shall be selected at random by the Trustee in such manner as the Trustee in its discretion may deem fair and appropriate. However, the portion of any 2022 Series CC Bond to be redeemed shall be in the principal amount of \$5,000 or any multiple thereof, and in selecting 2022 Series CC Bonds for redemption, the Trustee is required to treat each such 2022 Series CC Bond as representing that number of 2022 Series CC Bonds which is obtained by dividing the principal amount of such 2022 Series CC Bond by \$5,000. While the 2022 Series CC Bonds are in book-entry only form, DTC's practice is to determine by lot the amount of the interest of each Direct Participant (as such term is defined in APPENDIX VI) to be redeemed.

*Adjustment of Sinking Fund Installments Upon Redemption of Bonds.* Upon any purchase or redemption (other than mandatory sinking fund redemption) of the 2022 Series CC Bonds of any maturity for which sinking fund redemption provisions shall have been established, there shall be credited toward each such sinking fund installment thereafter to become due, unless otherwise directed by the Authority, an amount bearing the same ratio to such sinking fund installment as the total principal amount of such 2022 Series CC Bonds so purchased or redeemed bears to the total amount of all such sinking fund installments to be so credited.

## **Notice of Redemption**

When the Trustee shall receive notice from the Authority of its election or direction to redeem 2022 Series CC Bonds, and when redemption of 2022 Series CC Bonds is authorized or required, the Trustee shall give notice, in the name of the Authority, of the redemption of such 2022 Series CC Bonds, which notice shall specify the maturities (and, if applicable, interest rate within a maturity) of the 2022 Series CC Bonds to be redeemed, the redemption date and the place or places where amounts due upon such redemption will be payable and, if less than all of the 2022 Series CC Bonds of any like maturity are to be redeemed, the letters and numbers or other distinguishing marks of such 2022 Series CC Bonds so to be redeemed, and, in the case of 2022 Series CC Bonds to be redeemed in part only, such notice shall also specify the respective portions of the principal amount thereof to be redeemed. Such notice shall further state that on such date there shall become due and payable upon each 2022 Series CC Bond to be redeemed the Redemption Price thereof, or the Redemption Price of the specified portions of the principal thereof in

the case of 2022 Series CC Bonds to be redeemed in part only, together with interest accrued to the redemption date, and that from and after such date interest thereon shall cease to accrue and be payable. Such notice shall be mailed by the Trustee, postage prepaid, not less than twenty-five (25) days prior to the redemption date, to the registered owners of any 2022 Series CC Bonds or portions of 2022 Series CC Bonds which are to be redeemed, at their last addresses, if any, appearing upon the registry books. Failure of the registered owner of any 2022 Series CC Bonds which are to be redeemed to receive any notice shall not affect the validity of the proceedings for the redemption of the 2022 Series CC Bonds.

If at the time of the mailing of notice of redemption, the Authority shall not have deposited with the Trustee or the Paying Agent, as applicable, moneys sufficient to redeem all the 2022 Series CC Bonds called for redemption, such notice shall state that it is conditional and subject to the deposit of the redemption moneys with the Trustee or the Paying Agent, as applicable, on the Redemption Date, and such notice shall be of no effect unless such moneys are so deposited.

So long as DTC is acting as securities depository for the 2022 Series CC Bonds, all notices of redemption required to be given to the registered owners of the 2022 Series CC Bonds will be given to DTC.

### **Mandatory Tender for Purchase in Lieu of Optional Redemption**

Whenever any 2022 Series CC Bonds are subject to redemption at the option of the Authority, the Authority may, upon written notice to the Trustee and the delivery of an opinion of Bond Counsel that such action will not adversely affect the tax-exempt status of any Outstanding 2022 Series CC Bonds, elect to call such 2022 Series CC Bonds for mandatory tender for purchase in lieu of optional redemption at a purchase price equal to the then applicable Redemption Price of such 2022 Series CC Bonds. The Authority shall give written notice to the Trustee of its election not less than two (2) Business Days prior to the date on which the Trustee is required to give notice of such mandatory tender for purchase to the Bondholders (or such shorter period as shall be acceptable to the Trustee). The provisions of the Resolution or any Supplemental Resolution or Series Certificate applicable to the redemption of 2022 Series CC Bonds at the option of the Authority shall also apply to a mandatory tender for purchase of such 2022 Series CC Bonds in lieu of optional redemption at the Authority's election.

### **Book-Entry Only System**

The information in APPENDIX VI – “BOOK-ENTRY ONLY SYSTEM” concerning DTC and DTC's book-entry system has been obtained from sources that the Authority believes to be reliable, but the Authority takes no responsibility for the accuracy thereof.

Neither the DTC Participants nor the Beneficial Owners (as such terms are defined in APPENDIX VI – “BOOK-ENTRY ONLY SYSTEM”) should rely on such information with respect to such matters but should instead confirm the same with DTC or the DTC Participants, as the case may be.

THE AUTHORITY, THE TRUSTEE, AND THE PAYING AGENT CANNOT AND DO NOT GIVE ANY ASSURANCES THAT DTC WILL DISTRIBUTE TO THE DIRECT PARTICIPANTS OR THAT THE DIRECT PARTICIPANTS OR THE INDIRECT PARTICIPANTS WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE 2022 SERIES CC BONDS, (I) PAYMENTS OF PRINCIPAL OR REDEMPTION PRICE OF OR INTEREST ON THE 2022 SERIES CC BONDS, (II) CERTIFICATES REPRESENTING AN OWNERSHIP INTEREST OR OTHER CONFIRMATION OF BENEFICIAL OWNERSHIP INTEREST IN 2022 SERIES CC BONDS OR (III) NOTICES SENT TO DTC OR CEDE & CO., ITS NOMINEE, AS THE HOLDER OF THE 2022 SERIES CC BONDS, OR THAT THEY WILL DO SO ON A TIMELY BASIS OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN APPENDIX VI TO



THIS OFFICIAL STATEMENT. NEITHER THE AUTHORITY, THE TRUSTEE NOR THE PAYING AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO ANY DIRECT PARTICIPANTS, ANY PERSON CLAIMING A BENEFICIAL OWNERSHIP INTEREST IN THE 2022 SERIES CC BONDS UNDER OR THROUGH DTC OR ANY DIRECT PARTICIPANT, OR ANY OTHER PERSON WHICH IS NOT SHOWN ON THE BOND REGISTER OF THE AUTHORITY KEPT BY THE TRUSTEE AS BEING A 2022 SERIES CC BONDHOLDER.

NEITHER THE AUTHORITY, THE TRUSTEE NOR THE PAYING AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATION, EITHER SINGULARLY OR JOINTLY, TO DTC PARTICIPANTS, TO INDIRECT PARTICIPANTS, OR TO ANY BENEFICIAL OWNER WITH RESPECT TO (I) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC, ANY DTC PARTICIPANT, OR ANY INDIRECT PARTICIPANT; (II) ANY NOTICE THAT IS PERMITTED OR REQUIRED TO BE GIVEN TO THE OWNERS OF THE 2022 SERIES CC BONDS UNDER THE RESOLUTION; (III) THE SELECTION BY DTC OR ANY DTC PARTICIPANT OF ANY PERSON TO RECEIVE PAYMENT IN THE EVENT OF A PARTIAL REDEMPTION OF THE 2022 SERIES CC BONDS; (IV) THE PAYMENT BY DTC OR ANY DTC PARTICIPANT OR INDIRECT PARTICIPANT OF ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OR REDEMPTION PREMIUM, IF ANY, OR INTEREST DUE WITH RESPECT TO THE 2022 SERIES CC BONDS; (V) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE OWNER OF 2022 SERIES CC BONDS; OR (VI) ANY OTHER MATTER.

SO LONG AS CEDE & CO., AS NOMINEE FOR DTC, IS THE REGISTERED OWNER OF ALL OF THE 2022 SERIES CC BONDS, REFERENCES HEREIN TO THE OWNERS, HOLDERS, OR REGISTERED OWNERS OF THE 2022 SERIES CC BONDS (OTHER THAN UNDER THE CAPTIONS “TAX MATTERS” AND “CONTINUING DISCLOSURE” HEREIN) SHALL MEAN CEDE & CO. AND SHALL NOT MEAN THE BENEFICIAL OWNERS OF THE 2022 SERIES CC BONDS.

In the event that the 2022 Series CC Bonds are no longer subject to the book-entry only system, the Authority shall immediately advise the Trustee in writing of the procedures for transfer of such 2022 Series CC Bonds from such book-entry only form to a fully registered form. Thereafter, bond certificates will be printed and delivered as described in the Resolution and Beneficial Owners will become the registered owners of the 2022 Series CC Bonds.

## **SOURCES OF PAYMENT AND SECURITY FOR THE 2022 SERIES CC BONDS**

### **Property Pledged to the 2022 Series CC Bonds; the State Contract; the Act; the Resolution**

The 2022 Series CC Bonds are payable and secured under the Resolution on parity with the Prior Program Bonds and all other Bonds to be issued from time to time thereunder. All Bonds issued under the Resolution are special obligations of the Authority payable solely from the property pledged to their payment as hereinafter described. Pursuant to the Resolution, all of such property is pledged and assigned as security for the payment of the principal of and interest on the Bonds as well as (i) the Authority's reimbursement obligations or scheduled swap payments with respect to any Financing Facility (which include Swap Agreements and reimbursement agreements for credit facilities) which it may obtain in connection with the issuance of any Series of Bonds and (ii) any Subordinated Debt which may be issued under the Resolution. Currently, there is no Subordinated Debt or Financing Facilities outstanding under the Resolution. The Resolution provides that all Pledged Property shall immediately become subject to the lien of said pledge without any physical delivery thereof or further act, and that such lien shall be valid and binding against all persons having claims of any kind in tort, contract or otherwise against the Authority. See APPENDIX II — “COPY OF THE 2012 TRANSPORTATION PROGRAM BOND RESOLUTION — Section 501 – The Pledge Effected by the Resolution” herein.

Pursuant to the Resolution, the “Pledged Property” consists of:

- (i) with respect to the Bond Payment Obligations and, to the extent provided in any Supplemental Resolution or Series Certificate authorizing a Series of Bonds which is to be secured, in whole or in part, by, or payable, in whole or in part, from, a Financing Facility, the applicable Financing Facility Payment Obligations, the State Contract, the Revenues and Funds, other than the Program Rebate Fund and the Proceeds Account of the Transportation Program Improvement Fund, including Investment Securities held in any such Fund under the Resolution, together with all proceeds and revenues of the foregoing and all of the Authority’s right, title and interest in and to the foregoing, and all other moneys, securities or funds pledged for the payment of the Bonds in accordance with the terms and provisions of the Resolution,
- (ii) with respect to any Series of Bonds in connection with which the Authority has obtained a Financing Facility, and to the extent provided in the applicable Supplemental Resolution or Series Certificate, the applicable Financing Facility and Financing Facility Revenues and all moneys from time to time held in any applicable subaccount within the Program Debt Service Fund, and
- (iii) with respect to any Subordinated Debt, the amounts, if any, on deposit from time to time in the Program Subordinated Debt Fund and available for such payment.

Under the Resolution, “Revenues” means: (i) all amounts appropriated and paid to the Authority from the State Transportation Trust Fund Account - Subaccount for Debt Service for Transportation Program Bonds in the State General Fund pursuant to the Act, (ii) all amounts appropriated and paid to the Authority by the State Treasurer pursuant to the State Contract, (iii) all Swap Revenues, and (iv) interest received or to be received on any moneys or securities held pursuant to the Resolution and paid or required to be paid into the Transportation Program Improvement Fund – Non Proceeds Account; provided, however, that the term “Revenues” does not include Financing Facility Revenues, which are all amounts received by the Authority or the Trustee pursuant to any Financing Facility, or “Revenues” as defined in any other resolution of the Authority. “Funds” constituting the Pledged Property are any Funds established pursuant to the Resolution, including any moneys or Investment Securities held therein, other than the Program Rebate Fund and the Proceeds Account of the Transportation Program Improvement Fund.

Pursuant to the Act, the Authority, the State Treasurer and the Commissioner entered into the State Contract. The State Contract implements the financing and funding arrangements contemplated by the Act with respect to the Authority’s Transportation Program Bonds. See APPENDIX III — “COPY OF THE STATE CONTRACT” herein.

All payments by the State to the Authority are subject to and dependent upon appropriations being made from time to time by the State Legislature for the purposes of the Act. See APPENDIX I attached hereto for a summary of certain financial and other information relating to the State. The State Legislature has always made appropriations in previous Fiscal Years in amounts sufficient to pay debt service on the Bonds, the Prior Bonds and all other obligations of the Authority issued under the Resolution or the Prior Bond Resolution. However, the State Contract does not legally obligate the State Legislature to appropriate moneys sufficient to pay amounts when due on the 2022 Series CC Bonds or otherwise due under the State Contract. Thus, although the Resolution provides for the remedy of specific performance to require the Authority to perform its covenants in the Resolution (including its covenants to enforce the terms of the State Contract), there are no remedies available to the Bondholders in the event that the State Legislature does not appropriate sufficient funds to make payments when due under the State Contract.

## **Event of Non-Appropriation**

An “Event of Non-Appropriation” shall be deemed to have occurred under the Resolution if the State Legislature shall fail to appropriate funds to the Authority for any Fiscal Year in an amount sufficient to pay when due the Authority’s Bond Payment Obligations and Financing Facility Payment Obligations coming due in such Fiscal Year.

The Resolution provides that, notwithstanding anything contained therein to the contrary, a failure by the Authority to pay when due any Bond Payment Obligations, Swap Payment Obligations or Financing Facility Payment Obligations required to be made under the Resolution or the Bonds, or a failure by the Authority to observe and perform any covenant, condition or agreement on its part to be observed or performed under the Resolution or the Bonds, resulting from the occurrence of an Event of Non-Appropriation shall not constitute an Event of Default under the Resolution.

Upon the occurrence of an Event of Non-Appropriation (or the failure by the Authority to pay the principal or Redemption Price of and interest on any Series of Bonds or notes resulting from such Event of Non-Appropriation), the Trustee on behalf of the Holders of the applicable Series of Bonds or notes has no remedies. The Trustee may not accelerate Bonds or notes. The Authority has no obligation to pay any Bond Payment Obligations or Financing Facility Payment Obligations with respect to which an Event of Non-Appropriation has occurred. However, the Authority would remain obligated to pay such Bond Payment Obligations and Financing Facility Payment Obligations, with interest thereon at the rate in effect with respect to the applicable Series of Bonds or notes, and all future Bond Payment Obligations and Financing Facility Payment Obligations, to the extent State appropriations are subsequently made for such purposes.

If an Event of Non-Appropriation shall occur and be continuing, and provided that there shall not have occurred and then be continuing any Event of Default, the Trustee shall apply the Pledged Property, including all moneys, securities, funds and Revenues received by the Trustee pursuant to any right given or action taken under the provisions of the Resolution, together with all Funds held by the Trustee under the Resolution (other than the Program Rebate Fund and the Proceeds Account of the Transportation Program Improvement Fund), as follows and in the following order of priority:

- (i) to the payment of the reasonable and proper fees (including reasonable attorney’s fees), charges, expenses and liabilities of the Fiduciaries;
- (ii) to the payment of the interest and principal or Redemption Price then due on the Bonds and Financing Facility Payment Obligations, as follows:

First: To the payment of interest then due on the Bonds and Parity Financing Facility Obligations in the order of the maturity of the installments thereof then due, and, if the amount available shall not be sufficient to pay in full any installment or installments of interest or Parity Financing Facility Obligations maturing on the same date, then to the payment thereof ratably, according to the amounts due thereon, without priority or preference of any Bond or Parity Financing Facility Obligation over any other;

Second: To the payment of the unpaid principal or Redemption Price of any Bonds and Parity Financing Facility Obligations which shall have become due, whether at maturity or by call for redemption, in the order of their due dates, and, if the amount available shall not be sufficient to pay in full all Bonds or Parity Financing Facility Obligations due on any date, then to the payment thereof ratably, according to the amounts due in respect of each Bond or Parity Financing Facility Obligation, without any priority or preference over any other; and

Third: To the payment to any Financing Facility Provider of any Subordinated Financing Facility Payment Obligation then due and, if the amounts available are insufficient to pay in full all Subordinated Financing Facility Payment Obligations, then to the payment thereof ratably, without preference or priority of any Subordinated Financing Facility Payment Obligation over any other.

Notwithstanding the foregoing, to the extent provided in the applicable Supplemental Resolution or Series Certificate, Financing Facility Revenues shall be applied to the payment of principal or Redemption Price of, and interest on, the Bonds to which such Financing Facility relate, and amounts which would otherwise be paid to the holders of such Bonds shall be paid to the applicable Financing Facility Provider.

### **Statutory Dedication of Certain State Revenues**

The Act, as amended by Section 5 of the 2016 Legislation, provides that during each Fiscal Year in which the Authority has Bonds outstanding, the State Treasurer shall, to the extent appropriated by the State Legislature, credit to the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds, a portion of the revenues derived from the following as determined by the State Treasurer:

(a) an amount equivalent to all revenue derived from the collection of the tax imposed on the sale of motor fuels pursuant to Chapter 39 of Title 54 of the Revised Statutes (the “Motor Fuels Tax”), as provided in Article VIII, Section II, paragraph 4 of the State Constitution, plus

(b) an amount equivalent to the revenue derived from the tax imposed on the sale of petroleum products pursuant to L. 1990, c. 42 (C. 54:15B-1 et seq.), as provided in Article VIII, Section II, paragraph 4 of the State Constitution, plus

(c) an amount equivalent to the revenue derived from the tax imposed under the “Sales and Use Tax Act,” L. 1966, c. 30 (C. 54:32B-1 et seq.) on the sale of new motor vehicles, provided that such amount shall not be less than \$200,000,000 for any Fiscal Year, as provided in Article VIII, Section II, paragraph 4 of the State Constitution.

The Act further provides that, subject to appropriations being made from time to time by the State Legislature for the purposes of the Act, the State Treasurer shall pay to the Authority, no later than the fifth (5th) business day of the month following the month in which a credit has been made, the amounts credited to the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds, and further provided that the revenues deposited into the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds shall consist solely of revenues which are dedicated pursuant to the State Constitution, including Article VIII, Section II, paragraph 4, and paragraphs (a), (b) and (c) above.

In accordance with the Act, the Authority, the State Treasurer and the Commissioner entered into the State Contract, which provides for the payments of these revenues to the Authority, subject to appropriations being made by the State Legislature for the purposes of the Act. The State Contract further provides that in addition to all other amounts to be credited to the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds, there shall be credited to the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds in each Fiscal Year any additional amounts from the Sales and Use Tax necessary to secure and provide for the payment of the Transportation Program Bonds, notes or other obligations issued under the Resolution. See “SOURCES OF PAYMENT AND SECURITY FOR THE 2022 SERIES CC BONDS – Constitutional

Dedication of Certain State Revenues” below and APPENDIX III – “COPY OF THE STATE CONTRACT” hereto.

### **Constitutional Dedication of Certain State Revenues**

Assembly Concurrent Resolution No. 1 of 2015, which was passed by the State General Assembly and State Senate on January 11, 2016 and approved by the voters of the State in the November 2016 general election, amended Article VIII, Section II, paragraph 4 of the State Constitution to provide as follows:

There shall be credited to a special account in the General Fund the following:

A. for each State Fiscal Year commencing on and after July 1, 2007 through the State Fiscal Year commencing on July 1, 2015, an amount equivalent to the revenue derived from \$0.105 per gallon from the tax imposed on the sale of motor fuels pursuant to Chapter 39 of Title 54 of the Revised Statutes, and for each State fiscal year thereafter, an amount equivalent to all revenue derived from the collection of the tax imposed on the sale of motor fuels pursuant to Chapter 39 of Title 54 of the Revised Statutes or any other subsequent law of similar effect;

B. for the State Fiscal Year 2001 an amount not less than \$100,000,000 derived from the State revenues collected from the tax on the gross receipts of the sale of petroleum products imposed pursuant to L. 1990, c. 42 (C. 54:15B-1 et seq.), as amended and supplemented, or any other subsequent law of similar effect, for each State Fiscal Year from State Fiscal Year 2002 through State Fiscal Year 2016 an amount not less than \$200,000,000 derived from those revenues, and for each State Fiscal Year thereafter, an amount equivalent to all revenue derived from the collection of the tax on the gross receipts of the sale of petroleum products imposed pursuant to P.L.1990, c.42 (C.54:15B-1 et seq.) as amended and supplemented, or any other subsequent law of similar effect; and

C. for the State Fiscal Year 2002 an amount not less than \$80,000,000 from the State revenue collected from the State tax imposed under the “Sales and Use Tax Act,” pursuant to L. 1966, c. 30 (C. 54:32B-1 et seq.), as amended and supplemented, or any other subsequent law of similar effect, for the State Fiscal Year 2003 an amount not less than \$140,000,000 from those revenues, and for each State Fiscal Year thereafter an amount not less than \$200,000,000 from those revenues; provided, however, the dedication and use of such revenues as provided in this paragraph shall be subject and subordinate to (i) all appropriations of revenues from such taxes made by laws enacted on or before December 7, 2006 in accordance with Article VIII, Section II, paragraph 3 of the State Constitution in order to provide the ways and means to pay the principal and interest on bonds of the State presently outstanding or authorized to be issued under such laws or (ii) any other use of those revenues enacted into law on or before December 7, 2006.

These amounts shall be appropriated from time to time by the State Legislature, only for the purposes of paying or financing the cost of planning, acquisition, engineering, construction, reconstruction, repair and rehabilitation of the transportation system in the State and it shall not be competent for the State Legislature to borrow, appropriate or use these amounts or any part thereof for any other purpose, under any pretense whatsoever. (Article VIII, Section II, paragraph 4 of the State Constitution).

The above provision of the State Constitution does not require that the constitutionally dedicated amounts be appropriated to the Authority and any such amounts not appropriated to the Authority can be used by the State to pay the costs of various transportation system related projects in the State, including the payment of debt service on any indebtedness issued to finance the costs of such projects. However,



pursuant to the Act, any contract, such as the State Contract, providing for the payment of Transportation Program Bonds and securing such Transportation Program Bonds, shall provide that such payment shall be made solely from revenues dedicated pursuant to Article VIII, Section II, paragraph 4 of the State Constitution. Pursuant to the State Contract, the State Treasurer must, subject to appropriation by the State Legislature, credit to the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds and pay to the Authority, a portion of an amount equivalent to the revenues derived from the dedicated amount of the Motor Fuels Tax and a portion of the dedicated amounts of the other taxes described in clauses B and C above.

For information about the amount of revenues derived from these constitutionally dedicated sources, see APPENDIX I - “FINANCIAL RESULTS AND ESTIMATES - Revenues.”

### **State Appropriations and Legislation**

Although the State Legislature has always made appropriations to the Authority in each Fiscal Year in amounts sufficient to timely pay the debt service on all of the Authority’s outstanding indebtedness coming due in such Fiscal Year under the Resolution and the Prior Bond Resolution, the State Legislature, in several Fiscal Years, has made appropriations to the Authority which were less than the minimum amounts specified for such Fiscal Year in the “Second Amended and Restated Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act,” dated as of June 1, 2006 (as amended and restated by the “Third Amended and Restated Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act”, dated as of December 4, 2012, as amended and restated by the “Fourth Amended and Restated Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act,” dated as of October 3, 2018) with respect to Transportation System Bonds, by and among the Authority, the State Treasurer and the Commissioner.

For Fiscal Year 2023 which began on July 1, 2022, the State Legislature appropriated \$402,586,000 to the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds and \$1,150,350,000 to the Transportation Trust Fund Account – Subaccount for Debt Service for Prior Bonds. The combined amount is expected to be sufficient to pay the debt service on all of the outstanding indebtedness under the Program Bond Resolution and under the Prior Bond Resolution coming due in such Fiscal Year.

There can be no assurance that, in the event the State experiences financial difficulty, or the adoption of the annual appropriations act is delayed or is subsequently amended, or for any other reason, the State Legislature will appropriate sufficient funds in the future to enable the Authority to timely pay the principal of or interest on the Outstanding Transportation Program Bonds of the Authority, including the 2022 Series CC Bonds. In addition, any appropriation is subject to the availability of funds. See APPENDIX I – “STATE FINANCES – Budget and Appropriation Process.”

As noted in Footnote 1 to the table under the heading “DEBT SERVICE SCHEDULE – PRIOR BONDS” herein, the debt service payable on the New Jersey Economic Development Authority’s Transportation Project Sublease Revenue and Revenue Refunding Bonds (New Jersey Transit Corporation Projects) 2017 Series, New Jersey Economic Development Authority’s NJ Transit Transportation Project Bonds, 2020 Series A, and the New Jersey Economic Development Authority’s NJ Transit Transportation Project Bonds, 2022 Series A (Portal North Bridge Project) is also payable from funds appropriated to the Authority and the Transportation Trust Fund Account -- Subaccount for Capital Reserves.

Statutes concerning taxes, including the sales and use tax, motor fuels taxes and petroleum products gross receipts taxes, which are appropriated to pay principal of and interest on the Authority’s Bonds are subject to amendment or repeal by the State Legislature at any time. In addition, Section 14(h) of L. 2016,

c. 57 (“Chapter 57”) provides that a portion of the petroleum products gross receipts tax imposed pursuant to L. 1990, c. 42 (C. 54:15B-1 et seq.) (the “Petroleum Products Gross Receipts Tax”) may not be imposed following a certification by a review council (which review council has not yet been convened), consisting of the State Treasurer, the Legislative Budget and Finance Officer, and a third public member, that the scheduled implementation of Chapter 57 has been impeded, which certification shall be made within five days of any Legislative action that halts, delays or reverses the implementation of those sections contained in Chapter 57 on the date of enactment of Chapter 57.

Pursuant to N.J.S.A. 54:15B-3(a)(2)(a), the Petroleum Products Gross Receipts Tax is imposed on the gross receipts from the first sale of gasoline, blended fuel that contains gasoline or is intended for use as gasoline, liquefied petroleum gas and aviation fuel at a rate of 4.0 cents per gallon, which rate is fixed and is not subject to adjustment (the “Gasoline PPGR Tax”). Pursuant to N.J.S.A. 54:15B-3(a)(2)(b), the Petroleum Products Gross Receipts Tax is imposed on the gross receipts from the first sale of diesel fuel, blended fuel that contains diesel fuel or is intended for use as diesel fuel, and kerosene, other than aviation grade kerosene, at a rate of 4.0 cents per gallon, before July 1, 2017 (the “Original Diesel Fuel PPGR Tax,” and together with the Gasoline PPGR Tax, the “Original PPGR Tax”) and at a rate of 8.0 cents per gallon on and after July 1, 2017 (the “Diesel Fuel PPGR Tax”), which rate is fixed and is not subject to adjustment.

Chapter 57, which was adopted in October 2016 and amended N.J.S.A. 54:15B-1 et seq., imposed a new separate tax on “highway fuel” (the “Highway Fuels PPGR Tax”), which became a component of the Petroleum Products Gross Receipts Tax, of 22.6 cents per gallon on gasoline and 22.7 cents per gallon on diesel fuel. For purposes of Chapter 57, “highway fuel” is defined to mean gasoline, blended fuel that contains gasoline or is intended for use as gasoline, liquefied petroleum gas, diesel fuel, blended fuel that contains diesel fuel or is intended for use as diesel fuel, and kerosene, other than aviation grade kerosene. Chapter 57 also provides that, for Fiscal Year 2018 and each Fiscal Year thereafter through and including Fiscal Year 2026, the rate at which the Highway Fuels PPGR Tax is imposed is required to be adjusted annually so that total revenue derived by the State from the Motor Fuels Tax, the Original PPGR Tax and the Highway Fuels PPGR Tax in each such Fiscal Year will not exceed a capped amount, as adjusted, determined in accordance with the provisions of Chapter 57 (the “Cap Amount”). In order to implement such annual adjustment of the Highway Fuels PPGR Tax rate, on or before August 15 of each Fiscal Year following Fiscal Year 2017, the State Treasurer and the Legislative Budget and Finance Officer are required to determine the total revenue derived by the State from the Motor Fuels Tax, the Original PPGR Tax and the Highway Fuels PPGR Tax collected in the prior Fiscal Year (the “Prior Year Total Revenues”). On the basis of such Prior Year Total Revenues, and in consultation with the Legislative Budget and Finance Officer, the State Treasurer then determines the Highway Fuels PPGR Tax rate to be imposed in the current Fiscal Year which is expected to result in the total revenue derived by the State from the Motor Fuels Tax, the Original PPGR Tax and the Highway Fuels PPGR Tax collected in such current Fiscal Year being equal to the Cap Amount. Pursuant to Chapter 57, the Highway Fuels PPGR Tax rate so determined by the State Treasurer, in consultation with the Legislative Budget and Finance Officer, becomes effective on October 1 of the then current Fiscal Year, without the need for any further legislative action. Additionally, if the amount of the Prior Year Total Revenues for any prior Fiscal Year exceeds the Cap Amount for such prior Fiscal Year, the Cap Amount for the succeeding Fiscal Year shall be decreased by the amount of such excess for the purposes of establishing the Highway Fuels PPGR Tax rate for such succeeding Fiscal Year. If the amount of the Prior Year Total Revenues for any prior Fiscal Year is less than the Cap Amount for such prior Fiscal Year, the Cap Amount for the succeeding Fiscal Year shall be increased by the amount of such shortfall for the purposes of establishing the Highway Fuels PPGR Tax rate for such succeeding Fiscal Year.

In accordance with the provisions of Chapter 57 relating to the annual adjustment of the Highway Fuels PPGR Tax rate described above, on August 30, 2018, the State Treasurer announced that, as a result of a shortfall in revenues collected from the Motor Fuels Tax, the Original PPGR Tax and the Highway

Fuels PPGR Tax in each of the two prior Fiscal Years, the Cap Amount for Fiscal Year 2019 would be \$2,073,100,000 and that, in order to generate sufficient revenue to reach such Cap Amount assuming stable motor fuels consumption, the Highway Fuels PPGR Tax rate for Fiscal Year 2019, which became effective on October 1, 2018, would be 26.9 cents per gallon, an increase of 4.3 cents per gallon over the then current Fiscal Year 2019 rate.

On August 29, 2019, the State Treasurer announced that there would be no increase in the Highway Fuels Tax rate for Fiscal Year 2020.

On August 28, 2020, the State Treasurer announced that, as a result of a projected shortfall in revenues collected from the Motor Fuels Tax, the Original PPGR Tax and the Highway Fuels PPGR Tax in Fiscal Year 2020, the Cap Amount for Fiscal Year 2021 would be \$2,102,000,000 and that, in order to generate sufficient revenue to reach such Cap Amount assuming stable motor fuels consumption, the Highway Fuels PPGR Tax rate for Fiscal Year 2021, which became effective on October 1, 2020, would be 36.2 cents per gallon, an increase of 9.3 cents per gallon over the then current Fiscal Year 2020 rate.

On August 24, 2021, the State Treasurer announced that, as a result of a projected surplus in revenues collected from the Motor Fuels Tax, the Original PPGR Tax and the Highway Fuels PPGR Tax in Fiscal Year 2021, the Cap Amount for Fiscal Year 2022 would be \$1,897,000,000 and that the Highway Fuels PPGR Tax rate for Fiscal Year 2022, which became effective on October 1, 2021, would be 27.9 cents per gallon, a decrease of 8.3 cents per gallon from the then current Fiscal Year 2021 rate.

On August 29, 2022, the State Treasurer announced that, as a result of a projected surplus in revenues collected from the Motor Fuels Tax, the Original PPGR Tax and the Highway Fuels PPGR Tax in Fiscal Years 2021 and 2022, the Cap Amount for Fiscal Year 2022 would be \$1,902,000,000 and that the Highway Fuels PPGR Tax rate for Fiscal Year 2023, which became effective on October 1, 2022, would be 26.9 cents per gallon, a decrease of 1.0 cents per gallon from the then current Fiscal Year 2022 rate.

The following chart is a summary of the cents per gallon tax rate for the Motor Fuels Tax, the Gasoline PPGR Tax, the Diesel Fuel PPGR Tax and the Highway Fuels PPGR Tax as of October 1, 2022:

**Highway Fuel Tax Rates  
(cents per gallon)  
As of October 1, 2022**

| <u><b>Tax Rate</b></u>  | <u><b>Gasoline</b></u> | <u><b>Diesel Fuel</b></u> |
|---|------------------------|---------------------------|
| Motor Fuels Tax   | \$0.105                | \$0.135                   |
| Petroleum Products Gross Receipts Tax<br>(imposed pursuant to N.J.S.A. 54:15B-3(a)(2)(a) & (b)) | 0.040                  | 0.080                     |
| Highway Fuels PPGR Tax  | <u>0.269</u>           | <u>0.269</u>              |
| TOTAL:  | \$0.414                | \$0.484                   |

**State General Taxing Power Not Pledged**

Pursuant to the Act and the Resolution, the 2022 Series CC Bonds shall be special obligations of the Authority and shall not be in any way a debt or liability of the State or any political subdivision thereof (other than the Authority to the limited extent set forth in the Resolution) and shall not create or constitute any indebtedness, liability or obligation of the State or of any political subdivision thereof (other than the Authority to the limited extent set forth in the Resolution) or be or constitute a pledge of the faith and credit



of the State or of any political subdivision thereof. The Authority has no taxing power. All bonds, notes or other obligations of the Authority issued under the Resolution, unless funded or refunded by bonds, notes or other obligations of the Authority, shall be payable solely from the Pledged Property under the Resolution.

### **Flow of Funds**

Pursuant to the Resolution, all Revenues are required to be promptly deposited by the Authority as received into the Non Proceeds Account of the Transportation Program Improvement Fund. The Authority is required to pay, transfer or credit to the Trustee, for deposit in the following Funds and Accounts, on the following dates and in the following order of priority the amounts set forth below, but only to the extent the amount in the Non Proceeds Account of the Transportation Program Improvement Fund shall be sufficient therefor:

(1) On or before each Payment Date with respect to each Series of Bonds, for deposit in the Program Debt Service Fund, the amount, if any, required so that the balance in said Fund shall equal the amount of Debt Service on all Series of Bonds coming due on such Payment Date.

(2) On or before the due dates thereof, for deposit in the Program Debt Service Fund, the amount of any Financing Facility Payment Obligations.

(3) On or before the due dates thereof, and subject and subordinate at all times to the payments, credits or transfers required as described in paragraphs 1 and 2 above, for deposit in the Program Subordinated Debt Fund, the amount of any principal, prepayment or Redemption Price, interest or other amounts payable in connection with any Subordinated Debt, including swap termination payments, if any.

### **Certain Covenants of the State and the Authority**

Pursuant to the Act, the State has covenanted (i) that it will not limit or alter the rights or powers of the Authority in any way that would jeopardize the interests of the holders of the bonds, notes or other obligations of the Authority, (ii) that it will not inhibit or prevent performance or fulfillment by the Authority of the terms of any agreements made with the holders of the bonds, notes or other obligations of the Authority, and (iii) that it will not prevent the Authority from obtaining sufficient revenues which, together with other available funds, shall be sufficient to meet all expenses of the Authority and fulfill the terms of any agreement made with the holders of the bonds, notes or other obligations of the Authority, together with the interest thereon, interest on any unpaid installments of interest and all costs and expenses in connection with any action or proceeding by or on behalf of the holders of the bonds, notes or other obligations of the Authority, until the bonds, notes or other obligations of the Authority, together with interest thereon, are fully met and discharged or provided for. However, the Act further provides that the failure of the State to appropriate moneys for any purpose of the Act shall not be deemed or construed to be a violation of these covenants.

Under the Resolution, the Authority has covenanted with the Bondholders that it will collect and forthwith cause to be deposited with a Depository in the Non Proceeds Account of the Transportation Program Improvement Fund all amounts, if any, payable to it pursuant to the State Contract and that it will not consent or agree to or permit any amendment, change or modification to the State Contract which would reduce the amounts payable to the Authority or extend the times when such payments are to be made thereunder. In addition, the Resolution provides that the Trustee, as the assignee of the Authority, shall enforce the provisions of the State Contract and agreements thereunder. The Authority has also covenanted to pay, but solely from the Pledged Property, the Debt Service coming due on the Bonds in each year in which Bonds issued by the Authority are outstanding.

## **Refunding Bonds**

One or more series of Refunding Bonds may be issued at any time, in accordance with the requirements of the Act, to refund any or all Outstanding Bonds. Such Refunding Bonds shall be issued in a principal amount sufficient, together with other moneys available therefor, to accomplish such refunding and to make the deposits in the Funds and Accounts under the Resolution required by the provisions of the Supplemental Resolution authorizing such Refunding Bonds. The Act provides that no Refunding Bonds shall be issued unless the Authority shall first determine that the present value of the aggregate principal of and interest on the refunding bonds is less than the present value of the aggregate principal of and interest on the outstanding bonds to be refinanced, with present value to be computed using a discount rate equal to the yield of those Refunding Bonds, and yield shall be computed using an actuarial method based upon a 360-day year with semiannual compounding and upon the prices paid to the Authority by the initial purchasers of those Refunding Bonds. Any decision by the Authority to issue Refunding Bonds must be approved by the Joint Budget Oversight Committee (the “JBOC”) of the State Legislature. See “STATUTORY DEBT ISSUANCE LIMITATIONS” herein and APPENDIX II — “COPY OF THE 2012 TRANSPORTATION PROGRAM BOND RESOLUTION.”

## **Prior Bonds**

As of October 1, 2022, the Authority had outstanding \$8,553,875,716 in aggregate principal amount of its Prior Bonds issued under the Prior Bond Resolution. All Prior Bonds are payable from the Constitutionally Dedicated Revenues, which are also the source of payment for the Transportation Program Bonds, as well as certain statutorily dedicated revenues which may not be used to pay debt service on Transportation Program Bonds.

## **Amendments to the Resolution**

Pursuant to the Program Bond Resolution, any modification or amendment of the Resolution and of the rights and obligations of the Authority and of the Holders of the Bonds thereunder, in any particular, may be made by a Supplemental Resolution with the written consent of (a) the Holders of at least a majority in principal amount of the Bonds Outstanding at the time such consent is given who are affected by the proposed modification or amendment; provided, however, that if such modification or amendment will, by its terms, not take effect so long as any Bonds of any specified like Series and maturity remain Outstanding, the consent of the Holders of such Bonds shall not be required and such Bonds shall not be deemed to be Outstanding for the purpose of any calculation of Outstanding Bonds and (b) any Financing Facility Provider the consent of which is required by the applicable Financing Facility. For the purpose of this provision, a Series shall be deemed to be affected by a modification or amendment of the Resolution if the same adversely affects or diminishes the rights of the Holders of Bonds of such Series. In the case of amendments or modifications to the Resolution which are to take effect simultaneously with the issuance or remarketing of Bonds of one or more Series and which amendments or modifications are disclosed in the official statement or other offering document for such Series, purchasers of such Bonds shall be deemed to have consented to such amendments or modifications by virtue of their having purchased such Bonds and the written consents of such purchasers shall not be required. In addition, brokers, dealers and municipal securities dealers that purchase Bonds with a view to distribution may vote the Bonds which they purchase if, and only if, the official statements or other offering documents for all existing Bonds at the time Outstanding under the Resolution expressly disclosed that brokers, dealers and municipal securities dealers that purchase Bonds with a view to distribution may vote the Bonds which they purchase.

Notwithstanding the foregoing, no modification or amendment of the Resolution shall permit a change in the terms of redemption (including sinking fund installment) or maturity of the principal of any Outstanding Bond or of any installment of interest thereon or a reduction in the principal amount or the Redemption Price thereof or in the rate of interest thereon without the consent of the Holder of such Bond,

or shall reduce the percentages or otherwise affect the classes of Bonds the consent of the Holders of which is required to effect any such modification or amendment, or shall change or modify any of the rights or obligations of any Fiduciary without its written assent thereto, or shall permit a change in the terms of redemption or prepayment of any Subordinated Debt or the payment of interest thereon or any other amount payable in connection therewith without the consent of the holder of such Subordinated Debt.

## **STATUTORY DEBT ISSUANCE LIMITATIONS**

### **Transportation Program Bonds – New Money Bonds**

The Act, as amended by the 2016 Legislation, authorizes the issuance of new money Transportation Program Bonds during the period that commenced on the day that Assembly Concurrent Resolution No. 1 of 2015, a constitutional amendment to Article VIII, Section II, paragraph 4 of the New Jersey Constitution, took effect (December 8, 2016) and ending June 30, 2024, in an amount not in excess of \$12,000,000,000. Any premiums received in connection with the issuance of Transportation Program Bonds during such period (whether for new money purposes or for refunding purposes) shall count against any limitation as to the amount of new money Transportation Program Bonds the Authority may issue during such period. Upon the issuance of the 2022 Series CC Bonds, \$5,348,878,917\* of that \$12,000,000,000 authorization will have been utilized by the Authority.

### **Transportation Program Bonds – Refunding Bonds**

The issuance by the Authority of bonds, notes or other obligations, including subordinated obligations, for refunding purposes is not subject to the limitations described in the preceding paragraph, except that, any premiums received in connection with the issuance of Transportation Program Bonds issued for refunding purposes shall count against the limitations described in the preceding paragraph with respect to the issuance of Transportation Program Bonds for new money purposes.

The Act provides that no refunding bonds shall be issued unless the Authority shall first determine that the present value of the aggregate principal amount of and interest on the refunding bonds is less than the present value of the aggregate principal amount of and interest on the Outstanding Bonds to be refinanced, with present value computed using a discount rate equal to the yield of those refunding bonds, and yield computed using an actuarial method based upon a 360-day year with semiannual compounding and upon the prices paid to the Authority by the initial purchasers of those refunding bonds. The Act further provides that upon the decision by the Authority to issue refunding bonds, and prior to the sale of those refunding bonds, the Authority shall transmit to JBOC a report that a decision has been made, reciting the basis on which the decision was made, including an estimate of the debt service savings to be achieved and the calculations upon which the Authority relied when making the decision to issue refunding bonds. The report shall also disclose the intent of the Authority to issue and sell the refunding bonds at public or private sale and the reasons therefor.

### **Prior Bonds – New Money Bonds**

As of the date hereof, there is no remaining unused statutory debt cap under the Act, as amended by L. 2006, c. 3, for the Prior Bonds (except for a nominal amount representing the amount thereof in excess of the nearest integral multiple of \$5,000). Accordingly, under the Act, only refunding bonds may be issued under the Prior Bond Resolution.

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\* Preliminary, subject to change.

## **Prior Bonds – Refunding Bonds**

The Act provides that no refunding bonds shall be issued unless the Authority shall first determine that the present value of the aggregate principal amount of and interest on the refunding bonds is less than the present value of the aggregate principal amount of and interest on the outstanding bonds to be refinanced, with present value computed using a discount rate equal to the yield of those refunding bonds, and yield computed using an actuarial method based upon a 360-day year with semiannual compounding and upon the prices paid to the Authority by the initial purchasers of those refunding bonds. The Act further provides that upon the decision by the Authority to issue refunding bonds, and prior to the sale of those refunding bonds, the Authority shall transmit to JBOC a report that a decision has been made, reciting the basis on which the decision was made, including an estimate of the debt service savings to be achieved and the calculations upon which the Authority relied when making the decision to issue refunding bonds. The report shall also disclose the intent of the Authority to issue and sell the refunding bonds at public or private sale and the reasons therefor.

## **PLAN OF FINANCE**

Pursuant to the Act and the Resolution, the Authority is issuing the 2022 Series CC Bonds for the purposes of: (a) paying State Transportation System Costs, and (b) paying costs of issuance of the 2022 Series CC Bonds. A portion of the proceeds of the 2022 Series CC Bonds will be deposited into the Proceeds Account of the Transportation Program Improvement Fund established under the Resolution and applied to the payment of State Transportation System Costs. See “THE TRANSPORTATION SYSTEM IMPROVEMENTS” herein for a description of Transportation System Improvements.

## **ESTIMATED SOURCES AND USES OF FUNDS**

The estimated sources and uses of funds in connection with the issuance of the 2022 Series CC Bonds are expected to be as set forth below:

### **SOURCES OF FUNDS**

|                                    |           |
|------------------------------------|-----------|
| Par Amount of 2022 Series CC Bonds | \$        |
| Plus Original Issue Premium        |           |
| Less Original Issue Discount       |           |
| Total Sources of Funds             | <u>\$</u> |

### **USES OF FUNDS**

|   |           |
|---|-----------|
| Deposit to Proceeds Account of the<br>Transportation Program Improvement Fund | \$        |
| Costs of Issuance <sup>1</sup>  |           |
| Underwriters’ Discount  |           |
| Total Uses of Funds   | <u>\$</u> |

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<sup>1</sup> Includes bond ratings, printing, legal and Trustee fees and other expenses relating to the issuance and sale of the 2022 Series CC Bonds.

## DEBT SERVICE SCHEDULE – TRANSPORTATION PROGRAM OBLIGATIONS

The following table sets forth the debt service requirements in each Fiscal Year for the Bonds issued and Outstanding under the Resolution, including the 2022 Series CC Bonds.

| <u>Fiscal Year</u>        | <u>Outstanding Bonds</u><br><u>Debt Service</u> | <u>2022 Series</u><br><u>CC Bonds</u><br><u>Debt Service</u> | <u>Aggregate</u><br><u>Debt Service</u> |
|---------------------------|---|--|---|
| 2023                      | \$ 372,941,250                                  |  |   |
| 2024                      | 373,014,250                                     |  |   |
| 2025                      | 397,451,150                                     |  |   |
| 2026                      | 388,533,900                                     |  |   |
| 2027                      | 365,899,475                                     |  |   |
| 2028                      | 365,893,413                                     |  |   |
| 2029                      | 424,112,100                                     |  |   |
| 2030                      | 452,666,725                                     |  |   |
| 2031                      | 476,646,944                                     |  |   |
| 2032                      | 476,650,194                                     |  |   |
| 2033                      | 476,648,881                                     |  |   |
| 2034                      | 476,638,881                                     |  |   |
| 2035                      | 529,766,244                                     |  |   |
| 2036                      | 529,756,981                                     |  |   |
| 2037                      | 529,754,269                                     |  |   |
| 2038                      | 489,921,294                                     |  |   |
| 2039                      | 465,306,319                                     |  |   |
| 2040                      | 483,888,275                                     |  |   |
| 2041                      | 483,888,063                                     |  |   |
| 2042                      | 580,585,913                                     |  |   |
| 2043                      | 580,588,750                                     |  |   |
| 2044                      | 484,291,650                                     |  |   |
| 2045                      | 338,566,400                                     |  |   |
| 2046                      | 338,564,675                                     |  |   |
| 2047                      | 314,831,050                                     |  |   |
| 2048                      | 314,833,125                                     |  |   |
| 2049                      | 314,838,075                                     |  |   |
| 2050                      | 269,361,500                                     |  |   |
| <b>Totals<sup>†</sup></b> | <b>\$ 12,095,839,744</b>                        |  |   |

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<sup>†</sup> Totals may not add due to rounding.

## DEBT SERVICE SCHEDULE – PRIOR BONDS

The following table sets forth the debt service requirements for the Outstanding Prior Bonds under the Prior Bond Resolution and certain related obligations in each Fiscal Year.

| <u>Fiscal Year</u> | <u>Total Gross<br/>Debt Service*†</u> |
|--------------------|---------------------------------------|
| 2023               | \$ 1,149,488,927                      |
| 2024               | 1,120,596,918                         |
| 2025               | 1,097,281,131                         |
| 2026               | 1,099,771,309                         |
| 2027               | 1,101,996,388                         |
| 2028               | 1,103,624,375                         |
| 2029               | 1,038,526,638                         |
| 2030               | 884,822,199                           |
| 2031               | 884,495,524                           |
| 2032               | 884,163,086                           |
| 2033               | 861,586,711                           |
| 2034               | 886,663,836                           |
| 2035               | 886,676,311                           |
| 2036               | 918,175,788                           |
| 2037               | 885,927,342                           |
| 2038               | 901,014,409                           |
| 2039               | 985,334,326                           |
| 2040               | 1,067,572,363                         |
| 2041               | 947,978,135                           |
| 2042               | 233,457,258                           |
| 2043               | 81,829,250                            |
| 2044               | 81,830,538                            |
| 2045               | 81,828,094                            |
| 2046               | 37,800,906                            |
| 2047               | 37,798,606                            |
| 2048               | 37,801,231                            |
| 2049               | 37,803,375                            |
| 2050               | 37,800,000                            |
| 2051               | 37,802,250                            |
| 2052               | 37,801,000                            |
| 2053               | 37,802,000                            |
| <b>Total††</b>     | <b><u>\$19,487,050,225</u></b>        |

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\* Includes debt service on bonds issued by the Authority and on the New Jersey Economic Development Authority's Transportation Project Sublease Revenue and Revenue Refunding Bonds (New Jersey Transit Corporation Projects), 2017 Series, and the New Jersey Economic Development Authority's NJ Transit Transportation Project Bonds, 2020 Series A and NJ Transit Transportation Project Bonds, 2022 Series A (Portal North Bridge Project), which debt service is payable from funds appropriated to the Authority and the Transportation Trust Fund Account – Subaccount for Capital Reserves.

† Totals are not adjusted for federal cash subsidy for Build America Bonds.

†† Total may not add due to rounding.

## **THE NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY**

### **Legal Authority and Responsibilities**

The Authority is a public body corporate and politic, with corporate succession, constituted as an instrumentality of the State organized and existing under and pursuant to the Act. For the purpose of complying with Article V, Section IV, paragraph 1 of the State Constitution, the Authority is allocated within, but is independent of any supervision or control by, the Department. The purpose of the Authority is to provide the payment for and financing of all or a portion of the costs incurred by the Department for the planning, acquisition, engineering, construction, reconstruction, repair and rehabilitation of the State's transportation system, including, without limitation, (i) the State's share (which may include State advances with respect to any Federal share) under Federal aid highway laws of the costs of planning, acquisition, engineering, construction, reconstruction, repair, resurfacing and rehabilitation of public highways, (ii) the State's share (which may include State advances with respect to any Federal share) of the costs of planning, acquisition, engineering, construction, reconstruction, repair, permitted maintenance and rehabilitation of public transportation projects and other transportation projects in the State, and (iii) State aid to counties and municipalities for transportation projects (collectively, the "State Transportation System Costs").

Under the Act, the Commissioner is also authorized to enter into agreements with public or private entities for the loan of federal funds appropriated to the Department for the purpose of financing all, or a portion of, the costs incurred for the planning, acquisition, engineering, construction, reconstruction, repair and rehabilitation of a transportation project by that public or private entity.

Pursuant to the Act, the Commissioner may from time to time (but not more frequently than monthly) certify to the Authority an amount necessary to fund payments made, or anticipated to be made, by or on behalf of the Department from legislative appropriations to the Department of Authority funds. Under the Act, the Authority is obligated to provide such amount from its revenues or other funds, including proceeds of Bonds. The Act directs the Authority, within fifteen (15) days of receipt of the Commissioner's certificate, to transfer funds to the State Treasurer for deposit in a special fund maintained by the State Treasurer (the "Special Transportation Fund") in an amount equal to the amount so certified by the Commissioner. Expenditures from the Special Transportation Fund may be made on behalf of the Department only pursuant to project-specific legislative appropriations. The Department currently provides such certificates on a monthly basis, when cash is necessary for disbursements for transportation system improvements, to attempt to minimize the amounts maintained in the Special Transportation Fund. The Special Transportation Fund is not pledged as security for obligations issued by the Authority under the Resolution.

### **Membership and Officers of the Authority**

The Act provides that the Authority shall consist of seven members as follows: the Commissioner and the State Treasurer, who are members ex-officio, and five public members. Three of the public members are appointed by the Governor of the State (the "Governor"), with the advice and consent of the State Senate, one of whom must represent the interests of trade unions that work on the construction of public highways and another of whom must represent the interests of owners of firms that are eligible to submit bids for the construction of public highways. The two remaining public members also are appointed by the Governor, one upon the recommendation of the President of the State Senate and the other upon the recommendation of the Speaker of the State General Assembly. The public members serve a four-year term; provided, however, that the public member appointed by the Governor upon recommendation of the Speaker of the State General Assembly serves a two-year term. Each public member holds office for the term of the member's appointment and until a successor has been appointed and qualified. A member shall



be eligible for reappointment. No more than four members of the Authority may be of the same political party. All members of the Authority serve without compensation but may be reimbursed for their actual expenses necessarily incurred in the discharge of their official duties.

The Act provides that the Commissioner shall serve as Chairperson of the Authority and that the members of the Authority annually shall elect one of their members as Vice Chairperson. The members of the Authority also elect a secretary and a treasurer who need not be members of the Authority, and the same person may be elected to serve as both secretary and treasurer.

The present members of the Authority are:

Diane Gutierrez-Scaccetti: *ex-officio*, Chairperson; Commissioner of the New Jersey Department of Transportation.

Elizabeth Maher Muoio: *ex-officio*; Treasurer of the State of New Jersey.

Greg Lalevee: Vice Chairperson; Statutory Representative of Interest of Trade Unions; Public Member.

Robert A. Briant, Jr.: Chief Executive Officer of the Utility and Transportation Contractors Association; Statutory Representative of Interest of Firm Owners; Public Member.

Nelson Ferreira: President & Chief Executive Officer of Ferreira Construction Company, Inc., Statutory Representative of a Transportation Firm; Public Member.

Jack Kocsis, Jr.: Chief Executive Officer of the Associated Construction Contractors of New Jersey; Public Member.

Khalid Anjum: Chief Innovation Officer of Middlesex County, New Jersey; Public Member.

The officers of the Authority are:

Lewis Daidone<sup>\*</sup>: Executive Director; Assistant Commissioner - Finance and Administration, Chief Financial Officer, New Jersey Department of Transportation.

David Moore: Treasurer; Director, Office of Public Finance, New Jersey Department of the Treasury.

Anthony Longo: Assistant Treasurer; Deputy Director, Office of Public Finance, New Jersey Department of the Treasury.

Samuel Braun: Comptroller; Division of Budget, New Jersey Department of Transportation.

Naileen Rodriguez: Secretary; Division of Budget, New Jersey Department of Transportation.

Kimberly Minter: Assistant Secretary; Division of Budget, New Jersey Department of Transportation.

## **Powers of the Authority**

Under the terms of the Act, the powers of the Authority are vested in the members thereof in office and four members of the Authority shall constitute a quorum at any meeting thereof. No vacancy in the

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<sup>\*</sup> Mr. Daidone is expected to retire on December 2, 2022 and a successor has not yet been appointed.



membership of the Authority shall impair the right of a quorum of the members to exercise all the powers and perform all the duties of the Authority. Action may be taken and motions adopted by the Authority at any meeting thereof by the affirmative vote of at least four members of the Authority. No action taken by the Authority at any meeting shall have force or effect until fifteen (15) days after a true copy of the minutes of such meeting has been delivered by and under the certification of the secretary of the Authority to the Governor, unless during such fifteen (15) day period the Governor (i) vetoes such action, in which case such action shall not become effective, or (ii) approves in writing the same or any part thereof, in which case the action becomes effective upon such approval.

In addition to the power to enter into the contracts with the State described under the heading “SOURCES OF PAYMENT AND SECURITY FOR THE 2022 SERIES CC BONDS — Property Pledged to the 2022 Series CC Bonds; the State Contract; the Act; the Resolution” herein, the Authority has (among others) the following powers:

(i) to borrow money and issue its bonds, notes and other obligations and to secure the same by its revenues and other funds and to otherwise provide for and secure the payment thereof, and to provide for the refunding thereof;

(ii) to issue subordinated indebtedness and to enter into revolving credit agreements, lines of credit, letters of credit, reimbursement agreements, interest rate exchange agreements, insurance contracts, surety bonds, bond purchase agreements and other security agreements;

(iii) subject to any agreements with holders of its bonds, notes or other obligations, to invest any moneys not required for immediate use, including proceeds from the sale of bonds, notes or other obligations, at the discretion of the Authority, in such obligations, securities and other investments as the Authority shall deem prudent;

(iv) in its own name, or in the name of the State or, in the name of New Jersey Transit Corporation (“NJ Transit”), to apply for and receive and accept appropriations or grants of property, money, services or reimbursements for money previously spent and other assistance made available to it by or from any person, government agency, public authority or any public or private entity whatever for any lawful corporate purpose of the Authority;

(v) subject to any agreement with holders of its bonds, notes or other obligations, to purchase bonds, notes or other obligations of the Authority out of any funds or moneys of the Authority available therefor, and to hold, cancel or resell the bonds, notes or other obligations; and

(vi) to acquire, lease as lessee or lessor, hold and dispose of real and personal property or any interest therein in the exercise of its powers and the performance of its duties under the Act.

No resolution or other action of the Authority providing for the issuance of the bonds, refunding bonds or other obligations shall be adopted by the Authority, or otherwise made effective, without prior written approval of the Governor and the State Treasurer. Any decision by the Authority to issue refunding bonds must be approved by JBOC.

## **THE TRANSPORTATION SYSTEM IMPROVEMENTS**

The transportation system (which includes but is not limited to, highways, roads, bridges, public transit facilities, pedestrian and bicycle trails, railroad rights-of-way, airports and intermodal facilities) of the State is among the most heavily used in the United States. The Department is implementing transportation system improvements which are expected to enable the State to construct, modernize,

reconstruct, rehabilitate and maintain a safe, balanced, sound and efficient transportation system necessary for the well-being of the State's citizens. The State's commitment to the payment for and the financing of the transportation system improvements in a stable fashion is intended to ensure a predictable and continuing public investment in the State's transportation system.

Pursuant to the Act, the transportation system improvements encompass the planning, acquisition, engineering, construction, reconstruction, repair, capital maintenance assistance, maintenance, operations, resurfacing and rehabilitation and improvement of, and acquisition of easements and rights-of-way with respect to, the transportation system, and any equipment, facility or property useful and related to the provision of any ground, waterborne or air transportation for the movement of people and goods. The transportation system improvements also include State aid to counties and municipalities for local transportation system improvements.

Improvements undertaken by the Department are to be funded primarily by a combination of Federal moneys, Authority funds and funds from the Port Authority of New York and New Jersey and from the New Jersey Turnpike Authority. Pursuant to legislative directive, the Authority is responsible for funding that portion of the State's share of these improvements which are not provided by other sources. Pursuant to the Act, the Authority is required to minimize debt incurrence by first relying on appropriations and other revenues available to the Authority before incurring debt to meet its statutory purposes.

## **THE NEW JERSEY DEPARTMENT OF TRANSPORTATION**

### **The State Transportation System**

New Jersey's transportation system consists of approximately 2,329 center line miles of state highways maintained by the Department, 35,905 center line miles maintained by independent state toll road authorities, county governments and municipal governments, and 757 center line miles maintained by other private and public entities. Approximately 6,805 bridges are located throughout the State, of which 2,590 are owned by the Department, 104 are maintained by NJ Transit, 1,326 are owned by independent state toll road authorities, 2,701 are owned by counties and municipalities and the remainder are owned by other private and public entities.

The State's transportation system also consists of commuter rail, light rail, and bus lines in the State, which are principally operated by NJ Transit. Covering a service area of 5,325 square miles, NJ Transit is one of the nation's largest providers of bus, rail and light rail transit, linking major points in New Jersey, New York and Philadelphia. NJ Transit operates a fleet of over 2,269 buses, 1,317 locomotives and rail cars, and 21 light rail cars. NJ Transit also provides more than 746 buses for routes operated by other carriers. Riders took over 158 million unlinked trips in State Fiscal Year 2022 on 253 bus routes, 12 heavy rail lines, and three light rail lines.

NJ Transit also provides connections to other transit systems. At New York's Penn Station, connections are available from NJ Transit lines to Amtrak, the Long Island Railroad and the New York City subway lines. In Trenton, riders can transfer to Southeastern Pennsylvania Transportation Authority ("SEPTA") and Amtrak trains. Hoboken Terminal and Newark Penn Station are transfer points to the Port Authority Trans-Hudson ("PATH") trains to Jersey City and New York City. At Lindenwold in Camden County, the Atlantic City Rail Line operated by NJ Transit connects with New Jersey-Pennsylvania Port Authority Transportation Company ("PATCO") rapid transit services to Camden and Philadelphia and with Amtrak trains.

## Organization

The State has an integrated approach to all transportation needs. The Department's responsibilities have steadily changed since its establishment in 1966, with emphasis shifting from primarily highway-related programs to a balanced concern for highways and the preservation and improvement of rail and bus transportation. The Department is responsible for the maintenance and improvement of all State highways and bridges, the provision of assistance to counties and municipalities and the overall planning and coordination of the State's transportation system. The Department also reviews the operations of NJ Transit. Although NJ Transit is self-regulating as to fares and levels of service which it operates or supports, with the exception of interstate bus service, the Department retains certain regulatory control over safety and maintenance. The Department's mission is to provide for the movement of people and goods with a commitment to safety, excellence, efficiency, the environment and its customers-the citizens of the State.

The Department is headed by a Commissioner appointed by and directly responsible to the Governor for fulfilling the purposes and supervising the activities of the Department. The Commissioner is responsible for all policies and directives of the Department and serves as Chairperson of the Authority and of NJ Transit. A Deputy Commissioner, a Chief of Staff, and several Assistant Commissioners assist the Commissioner in managing the Department.

The Deputy Commissioner is responsible for the day-to-day operations of the Department, enabling the Commissioner to better balance his or her time in his or her roles as Chief Executive Officer of the Department, Chairperson of the Authority and of NJ Transit, and an *ex-officio* member of each of the State transportation authorities.

The Chief of Staff is responsible for legislative relations, communications, and customer advocacy, as well as human resource management, employee safety, training and development, civil rights and affirmative action programs.

The Assistant Commissioner for Finance and Administration also serves as the Department's Chief Financial Officer. The Assistant Commissioner's areas of responsibility include budget, accounting and external auditing, information systems, procurement, and capital investments and program coordination. The Assistant Commissioner provides general oversight of the Department's financial affairs, ensures that financial transactions are in compliance with State and Federal regulations and implements sound financial management principles. He also assesses opportunities to improve transportation facilities and services that factor into the development of a Statewide Transportation Capital Investment Strategy, the Annual Capital Program and the Statewide Transportation Improvement Program. In addition, as the Chief Financial Officer, he also acts as Executive Director of the Authority.

The Assistant Commissioner for Planning, Multimodal and Grant Administration is responsible for planning services across all modes of transportation, including the State's public use airports, rail freight infrastructure, and the maritime industry. The Assistant Commissioner also administers State and federal aid programs related to municipal and county governments, operates a research and technology effort that investigates and demonstrates new transportation technologies, and develops an asset management program to optimize investment in the State's existing transportation infrastructure.

The Assistant Commissioner for Capital Program Management ("CPM") is responsible for the development and delivery of the Department's annual Capital Program to ensure that program objectives, project commitments and schedules are met. CPM is comprised of six divisions: Construction Services and Materials, Project Management, Right of Way and Access Management, Capital Program Support, Highway and Traffic Design, and Bridge Engineering and Infrastructure Management. This includes oversight of all aspects of: project management, environmental services, property acquisition, design,

quality assurance, and construction management for all active projects. CPM is also responsible for a number of other engineering functions that are ancillary to the delivery of the Capital Program including: pavement management, the “Good Neighbor” landscaping program, railroad grade crossing safety programs, the New Jersey Major Access Permit Program, the Wireless Communications License Program, and statewide compliance with National Bridge Inspection Standards.

The Assistant Commissioner for Transportation Operations Systems and Support is responsible for maintenance and operation of the State highway system, including snow and ice removal, emergency patrols, intelligent transportation systems and the equipment fleet and regional maintenance yards. The Assistant Commissioner coordinates the traffic operations centers and incident management services provided by the Department and the State’s independent toll road authorities. The Assistant Commissioner is also responsible for the Department’s physical plant facilities.

NJ Transit maintains its own financial management and accounting systems, in accordance with its statutory powers and in conformity with general State practices and Federal requirements. As a general practice, NJ Transit draws funds appropriated by the State on a periodic basis and administers its own investments and disbursements. NJ Transit’s finances are audited annually by an independent auditor and are reported to the State Legislature.

## **LEGALITY FOR INVESTMENT**

The Act provides that the State and all public officers, governmental units and agencies thereof, all banks, trust companies, savings banks and institutions, building and loan associations, savings and loan associations, investment companies and other persons carrying on a banking business, all insurance companies, insurance associations and other persons carrying on an insurance business, and all executors, administrators, guardians, trustees and other fiduciaries may legally invest any sinking funds, moneys or other funds belonging to them or within their control in any bonds or notes issued pursuant to the Act, and such bonds or notes shall be authorized security for any and all public deposits.

## **LITIGATION**

There is no litigation of any nature now pending, or, to the knowledge of the Authority, threatened, restraining or enjoining the issuance, sale, execution or delivery of the 2022 Series CC Bonds, or the contemplated uses of the proceeds of the 2022 Series CC Bonds, or in any way contesting or affecting the validity of the 2022 Series CC Bonds, the State Contract, the Act or any proceedings of the Authority or the State taken with respect to the issuance, sale, execution or delivery thereof, or the pledge or application of any moneys or security provided for the payment of the 2022 Series CC Bonds or the existence or powers of the Authority or the State Contract or the title of any officers or members of the Authority to their respective positions.

## **CERTAIN LEGAL MATTERS**

Legal matters related to the authorization, execution, issuance and delivery of the 2022 Series CC Bonds are subject to the approval of M. Jeremy Ostow, Esq., South Orange, New Jersey, Bond Counsel to the Authority (“Bond Counsel”). The opinion of Bond Counsel will be delivered with the 2022 Series CC Bonds substantially in the form included in this Official Statement as APPENDIX V. Certain legal matters in connection with the 2022 Series CC Bonds will be passed upon for the Authority by the Attorney General of the State, and for the Underwriters by their co-counsel, Ballard Spahr LLP, Mount Laurel, New Jersey and Connell Foley LLP, Jersey City, New Jersey.

## **TAX MATTERS**

### **Exclusion of Interest on the 2022 Series CC Bonds from Gross Income for Federal Income Tax Purposes.**

The Internal Revenue Code of 1986, as amended (the “Code”) imposes certain requirements that must be met on a continuing basis subsequent to the issuance and delivery of the 2022 Series CC Bonds in order that interest on the 2022 Series CC Bonds will be and remain excludable from the gross income of the owners thereof for federal income tax purposes under Section 103 of the Code. In its Tax Regulatory Agreement (the “Tax Certificate”) dated the date of issuance and delivery of the 2022 Series CC Bonds, the Authority represents that the Authority expects and intends to be able to comply with, and will, to the extent permitted by law, comply with, the provisions and procedures set forth in the Tax Certificate and will do and perform all acts and things necessary or desirable in order to ensure that interest on the 2022 Series CC Bonds will be and remain excludable from gross income of the owners thereof for federal income tax purposes. Failure of the Authority to comply with the requirements of the Code may cause interest on the 2022 Series CC Bonds to be included in gross income of the owners thereof, retroactive to the date of issuance of the 2022 Series CC Bonds. Bond Counsel has relied upon the representations made in the Tax Certificate and has assumed continuing compliance by the Authority with all applicable requirements of the Code in rendering its opinions with respect to the exclusion of interest on the 2022 Series CC Bonds from gross income of the owners thereof for federal income tax purposes. Based upon the foregoing, Bond Counsel is of the opinion that, pursuant to the applicable provisions of the Code and related regulations, rulings and judicial decisions as in effect and construed on the date of initial delivery of the 2022 Series CC Bonds, interest on the 2022 Series CC Bonds is not includable in gross income of the owners thereof for federal income tax purposes pursuant to Section 103 of the Code and is not an item of tax preference for purposes of computing the federal alternative minimum tax imposed on individuals. However, such interest is taken into account in determining the “adjusted financial statement income” (as defined in Section 56A of the Code) of “applicable corporations” (as defined in Section 59(k) of the Code) for purposes of computing the alternative minimum tax imposed on such corporations for tax years beginning after December 31, 2022.

[Under Section 171(a)(2) of the Code, no deduction is allowed for the amortizable bond premium (determined in accordance with Section 171(b) of the Code) on tax-exempt bonds. Under Section 1016(a)(5) of the Code, however, an adjustment must be made to the owner’s basis in such bond to the extent of any amortizable bond premium that is disallowable as a deduction under Section 171(a)(2) of the Code.]

### **Certain Federal Tax Consequences Relating to the 2022 Series CC Bonds**

Although interest on the 2022 Series CC Bonds is excluded from gross income of the owners thereof for federal income tax purposes, the accrual or receipt of interest on the 2022 Series CC Bonds may otherwise affect the federal income tax liability of the recipient. The nature and extent of these other tax consequences will depend upon the recipient’s particular tax status and other items of income or deduction. Bond Counsel expresses no opinion regarding any federal tax consequences other than as expressly set forth herein. Prospective purchasers of the 2022 Series CC Bonds are advised to consult their own tax advisors as to the tax consequences of purchasing or holding the 2022 Series CC Bonds.

The Internal Revenue Service (the “Service”) has an ongoing program of auditing state and local government obligations, which may include randomly selecting bond issues for audit, to determine whether interest paid to the holders thereof is properly excludable from gross income for federal income tax purposes. It cannot be predicted whether the 2022 Series CC Bonds will be audited. If an audit is commenced, under current Service procedures, the holders of the 2022 Series CC Bonds may not be permitted to participate in the audit process. The commencement of an audit could adversely affect the



value and liquidity of the 2022 Series CC Bonds until the audit is concluded, regardless of the ultimate outcome.

### **New Jersey Gross Income Tax**

In the opinion of Bond Counsel, interest on and any gain realized on the sale of the 2022 Series CC Bonds are not includable in gross income under the existing New Jersey Gross Income Tax Act.

### **Future Events**

Tax legislation, administrative action taken by tax authorities, and court decisions at the federal level may adversely affect the exclusion from gross income of interest on the 2022 Series CC Bonds for federal income tax purposes, and tax legislation, administrative action taken by tax authorities and court decisions at the State level may adversely affect the exclusion of interest on and any gain realized on the sale of the 2022 Series CC Bonds under the existing New Jersey Gross Income Tax Act, and any such legislation, administrative action or court decisions could adversely affect the market value or marketability of the 2022 Series CC Bonds. Bond Counsel is rendering its opinions under existing law as of the issue date of the 2022 Series CC Bonds and assumes no obligation to update its opinion after the issue date to reflect any future action, fact or circumstance, or change in law or interpretation thereof, or otherwise.

ALL PURCHASERS OF THE 2022 SERIES CC BONDS SHOULD CONSULT WITH THEIR OWN TAX ADVISORS REGARDING ANY CHANGES IN THE STATUS OF PENDING OR PROPOSED FEDERAL OR NEW JERSEY STATE TAX LEGISLATION, ADMINISTRATIVE ACTIONS TAKEN BY TAX AUTHORITIES, OR COURT DECISIONS.

ALL PURCHASERS OF THE 2022 SERIES CC BONDS SHOULD CONSULT WITH THEIR OWN TAX ADVISORS IN ORDER TO UNDERSTAND THE IMPLICATIONS OF THE CODE.

### **CONTINUING DISCLOSURE**

Upon the issuance and delivery of the 2022 Series CC Bonds, the Authority and the State Treasurer will enter into an agreement (the “Continuing Disclosure Agreement”) with the Trustee, as dissemination agent, for the benefit of the holders of the 2022 Series CC Bonds, to comply with the secondary market disclosure requirements of the United States Securities and Exchange Commission's Rule 15c2-12. Pursuant to the Continuing Disclosure Agreement, the State Treasurer will covenant to provide certain financial information and operating data relating to the State, to the Municipal Securities Rulemaking Board (“MSRB”) through its Electronic Municipal Market Access system (“EMMA”). Further, the Authority will covenant to provide notices of the occurrence of certain enumerated events. The Trustee shall file such information on behalf of the State Treasurer and such notices on behalf of the Authority with the MSRB. The Trustee may meet the continuing disclosure filing requirements described above by providing such information to the MSRB or by complying with any other procedure that may be authorized by the United States Securities and Exchange Commission. The specific nature of the information to be contained in the Treasurer’s Annual Report (as such term is defined in the Continuing Disclosure Agreement) or the notices of enumerated events is described in the form of the Continuing Disclosure Agreement set forth in APPENDIX IV hereto.

For the Fiscal Year ended June 30, 2018, the Treasurer’s Annual Report was due to the MSRB no later than March 15, 2019 in connection with its general obligation bonds and no later than April 1, 2019 in connection with its subject-to-appropriation bonds. On March 15, 2019, the Treasurer’s Annual Report was filed without including the State’s Annual Comprehensive Financial Report for the fiscal year ended June 30, 2018 (“ACFR”). On March 29, 2019, the State posted a notice on EMMA that the ACFR would not be filed by April 1, 2019, but would be filed as soon it was available. The ACFR was subsequently filed on EMMA on May 1, 2019.

In addition, the continuing disclosure agreement relating to the Authority's outstanding Transportation System Bonds, 2004 Series A provides that the Authority will provide the Authority's annual report, consisting of the Authority's audited financial statements for each Authority Fiscal Year ending June 30 (the "Authority's Annual Report"). The Authority's Annual Report is required to be filed by the April 1 next following the end of each Fiscal Year. The Authority's Annual Report for its Fiscal Year ending June 30, 2018, was filed on April 16, 2019 and failure to file notices were not posted in connection with the late filings, but a failure to file notice was subsequently filed on September 12, 2019. The continuing disclosure agreements for all subsequent issues of the Authority's Transportation System Bonds and Transportation Program Bonds do not require, and the Continuing Disclosure Agreement for the 2022 Series CC Bonds will not require, that the Authority provide the Authority's Annual Report.

In January 2019, the State Treasurer became aware that the Treasurer's Annual Reports and the State's ACFR for Fiscal Year 2014 were filed after the date specified in the continuing disclosure agreement for the New Jersey Economic Development Authority's 1996 Liberty State Park Lease Rental Refunding Bonds. Such bonds were redeemed in full in December 2015, and are no longer outstanding.

For the Fiscal Year ended June 30, 2021, the Treasurer's Annual Report was due to the MSRB no later than March 15, 2022, in connection with the State's general obligation bonds. On March 15, 2022, the State filed a notice of failure to provide annual information on EMMA that the ACFR would not be filed by March 15, 2022, but would be filed as soon as available. The ACFR was filed on EMMA on May 25, 2022.

For the Fiscal Year ended June 30, 2021, the Treasurer's Annual Report was due to the MSRB no later than April 1, 2022 in connection with its subject-to-appropriation bonds. On April 1, 2022, the State filed a notice of failure to provide annual information on EMMA that the ACFR would not be filed by April 1, 2022, but would be filed as soon as available. The ACFR was filed on EMMA on May 25, 2022.

On March 2, 2022, Moody's upgraded the Authority's Transportation System Bonds, Transportation Program Bonds, and Federal Highway Reimbursement Revenue Notes from Baa1 to A3. A notice of the upgrade was posted to EMMA on March 23, 2022, fourteen business days after the upgrade, and such notice was not linked to the CUSIP numbers for the Federal Highway Reimbursement Revenue Notes. The notice of upgrade has since been linked to the Federal Highway Reimbursement Revenue Notes.

The State Treasurer and the Authority have become aware of certain facts that they do not consider to be material but that are disclosed below for the benefit of the holders and Beneficial Owners of its Bonds.

Some information that was made available in a timely manner on EMMA may not have been linked to all relevant CUSIP numbers. In addition, filings with respect to certain bond insurer ratings changes were either posted late or the filings were not posted at all. The State Treasurer and the Authority are not always made aware of or may not have received notices from the rating agencies or the bond insurers of changes in the bond insurers' ratings. Such bond insurer ratings changes may or may not have had an effect on the ratings of the Bonds.

## **UNDERWRITING**

The 2022 Series CC Bonds are being purchased by BofA Securities, Inc., as representative (the "Representative") of the underwriters listed on the cover page hereof (the "Underwriters"). The Underwriters have agreed, subject to certain conditions, to purchase all of the 2022 Series CC Bonds at an aggregate purchase price of \$\_\_\_\_\_ (representing the aggregate principal amount of the 2022 Series CC Bonds, plus original issue premium of \$\_\_\_\_\_, less original issue discount of \$\_\_\_\_\_, less an Underwriters' discount of \$\_\_\_\_\_) (the "Purchase Price"). The initial public offering prices of the 2022

Series CC Bonds set forth on the inside cover page of this Official Statement may be changed without notice by the Underwriters. The Underwriters may offer and sell the 2022 Series CC Bonds to certain dealers (including dealers depositing 2022 Series CC Bonds into investment trusts, certain of which may be sponsored or managed by the Underwriters) and others at prices or yields lower than the offering prices or yields set forth on the inside cover page hereof.

The following three sentences have been furnished by BofA Securities, Inc. (“BofA Securities”) for inclusion in this Official Statement. BofA Securities, an underwriter of the 2022 Series CC Bonds, has entered into a distribution agreement (“MLPF&S Distribution Agreement”) with its affiliate Merrill Lynch, Pierce, Fenner & Smith Incorporated (“MLPF&S”). As part of this arrangement, BofA Securities may distribute securities to MLPF&S, which may in turn distribute such securities to investors through the financial advisor network of MLPF&S. As part of this arrangement, BofA Securities may compensate MLPF&S as a dealer for their selling efforts with respect to the 2022 Series CC Bonds.

The Authority has not been furnished with any documents relating to the MLPF&S Distribution Agreement and makes no representations of any kind with respect thereto. The Authority is not a party to the MLPF&S Distribution Agreement and has not entered into any agreement or arrangement with MLPF&S with respect to the offering and sale of the 2022 Series CC Bonds.

The following three sentences have been furnished by Citigroup for inclusion in this Official Statement. Citigroup, one of the Underwriters of the 2022 Series CC Bonds, has entered into a retail distribution agreement (the “Citigroup Distribution Agreement”) with Fidelity Capital Markets, a division of National Financial Services LLC (together with its affiliates, “Fidelity”). Under the Citigroup Distribution Agreement, Citigroup may distribute municipal securities to retail investors at the original issue price through Fidelity. As part of this arrangement, Citigroup will compensate Fidelity for its selling efforts.

The Authority has not been furnished with any documents relating to the Citigroup Distribution Agreement and makes no representations of any kind with respect thereto. The Authority is not a party to the Citigroup Distribution Agreement and has not entered into any agreement or arrangement with Citigroup with respect to the offering and sale of the 2022 Series CC Bonds.

## **RATINGS**

Fitch Ratings (“Fitch”), Kroll Bond Rating Agency (“KBRA”), Moody’s Investors Service, Inc. (“Moody’s”) and S&P Global Ratings, a division of Standard & Poor’s Financial Services LLC (“S&P”) have assigned municipal bond ratings of “A-,” “A-,” “A3” and “BBB” respectively, to the 2022 Series CC Bonds.

Such ratings reflect only the views of each organization, and an explanation of the significance of such ratings can only be obtained from Fitch, KBRA, Moody’s and S&P. There is no assurance that these ratings will remain in effect for any given period of time or that they will not be revised downward or withdrawn entirely by Fitch, KBRA, Moody’s and S&P if, in the judgment of these rating agencies, circumstances so warrant. Any such downgrade revision or withdrawal of such ratings may have an adverse effect on the market price of the 2022 Series CC Bonds.



## **MISCELLANEOUS**

Copies of the Resolution may be obtained upon request from the Office of Public Finance, New Jersey Department of the Treasury, P.O. Box 005, Trenton, New Jersey 08625.

This Official Statement is distributed in connection with the sale and issuance of the 2022 Series CC Bonds and may not be reproduced or used as a whole or in part, for any other purpose. This Official Statement has been duly authorized and approved by the Authority and duly executed and delivered on its behalf by the official signing below.

Any statements in this Official Statement involving matters of opinion, projections or estimates, whether or not expressly so stated, are intended as such and not as representations of fact. No representation is made that any of such statements will be realized. The agreements of the Authority are fully set forth in the Resolution in accordance with the Act and this Official Statement is not to be construed as a contract or agreement between the Authority and the purchasers or owners of any 2022 Series CC Bonds.

### **NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY**

By: \_\_\_\_\_  
Lewis Daidone  
Executive Director

Dated: \_\_\_\_\_, 2022

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## **APPENDIX I**

### **FINANCIAL AND OTHER INFORMATION RELATING TO THE STATE OF NEW JERSEY**

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## APPENDIX I

DATED: OCTOBER 10, 2022

### FINANCIAL AND OTHER INFORMATION RELATING TO THE STATE OF NEW JERSEY

This Appendix I speaks only as of its date and contains information supplied by the State that a prospective investor might consider in reaching a decision to invest in securities of the State or securities issued by governmental authorities that are secured by amounts subject to appropriations by the State Legislature. Nothing contained in this Appendix I shall create any implication that there has been no change in the affairs of the State since the date hereof.

All quotations from and summaries and explanations of provisions of laws of the State contained in this Appendix I do not purport to be complete and are qualified in their entirety by reference to the official compilation of State laws.

All estimates and assumptions of financial and other information set forth in this Appendix I are and will be based on information available as of its date, are believed to be reasonable, and are not to be construed as assurances of actual outcomes. All estimates of future performance or events constituting "forward-looking statements" set forth in this Appendix I may or may not be realized because of a wide variety of economic and other circumstances. Included in such forward-looking statements are budgetary numbers and other information for the most recent past and current fiscal years.

From time to time, State officials or representatives of State governmental authorities may issue statements or reports, post information on websites, or otherwise make public information that contains predictions, projections or other information relating to the State's financial condition, including potential operating results for the current fiscal year and for future fiscal years, that may vary materially from the information provided in this Appendix I. In addition, such officials and authorities as well as other persons and groups, with or without official State governmental approval and cooperation, may undertake studies and analyses, whether or not designed to be made public, which may contain information regarding the State and its financial condition which differs significantly from the information provided herein or on which the information provided herein is based. Such statements, reports and information are not part of this Appendix I or the Official Statement to which this Appendix I is appended and should not be relied upon by investors and other market participants.

To the extent the State determines it is necessary or appropriate to revise, update or supplement the information contained in this Appendix I, the State will prepare and make public supplements to this Appendix I. Investors and other market participants should refer to subsequent Official Statements containing updates to this Appendix I or filings with the Electronic Municipal Market Access System of the Municipal Securities Rulemaking Board ("MSRB") for official revisions, updates or supplements to the information contained in this Appendix I. In determining the appropriate information concerning the State to be relied upon in making an investment decision, investors and other market participants should refer only to this Appendix I and official supplements thereto provided by the State.

The Annual Comprehensive Financial Report for the twelve months ending June 30, 2021, including Management's Discussion and Analysis (the "2021 ACFR"), has been separately filed with the MSRB and is incorporated by specific reference herein and is considered to be part of this Appendix I. The State has also placed a copy of the 2021 ACFR on the following website at [www.nj.gov/treasury/omb](http://www.nj.gov/treasury/omb). No statement on that website or any other website is incorporated by reference herein.

Although the State has prepared the information on the above website for the convenience of those seeking that information, no decision in reliance upon that information should be made. Typographical or other errors may have occurred in converting the original source documents to their digital format, and the State assumes no liability or responsibility for errors or omissions contained on any website. Further, the State disclaims any duty or obligation to update or maintain the availability of the information contained on any website or any responsibility or liability for any damages caused by viruses contained within the electronic files on any website. The State also assumes no liability or responsibility for any errors or omissions or for any update to dated information contained on any website.

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**APPENDIX I**  
**FINANCIAL AND OTHER INFORMATION RELATING TO THE STATE OF NEW JERSEY**

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## OVERVIEW OF THE STATE'S FINANCIAL CONDITION

### Fiscal Years 2021 and 2022

At the outset of each of Fiscal Years 2021 and 2022, the State projected that it would need significant non-recurring resources to balance the State budget. In Fiscal Year 2021, the State expected to use proceeds from an emergency general bond obligation issuance to offset projected revenue losses. In Fiscal Year 2022, the State expected to use a significant portion of its undesignated fund balance. But, in both Fiscal Years, the State's revenues far outpaced its projections and the State ended up seeing substantial increases in its undesignated fund balance. Much of this was attributable to the significant economic rebound the State and the nation experienced. As of June 30, 2022, the State projects its undesignated fund balance to be approximately \$7.360 billion. The State's undesignated fund balances at the end of Fiscal Year 2021 and Fiscal Year 2022 are the highest undesignated fund balances of the State, both in terms of the absolute amount and relative to the State's expenditures, in recent times.

### Fiscal Year 2023 Appropriations Act

In the Fiscal Year 2023 Appropriations Act, the State anticipates a change from the recent strong revenue growth pattern, projecting a reduction in its revenues for Fiscal Year 2023 by about 3% when compared to Fiscal Year 2022. The State's revenue forecast certified for the Fiscal Year 2023 Appropriations Act accounts for various risk factors related to the economic uncertainties facing the State's and country's economy, some of which may result in a lower level of revenues than the State experienced in Fiscal Year 2022. The Fiscal Year 2023 Appropriations Act has combined State appropriations for Fiscal Year 2023 of approximately \$50.695 billion. These appropriations are supported by certified State revenues for Fiscal Year 2023 of approximately \$50.359 billion and projects an undesignated fund balance of the State as of June 30, 2023 of approximately \$6.781 billion, which would represent a decline from the projected combined fund balance as of June 30, 2022 of approximately \$7.360 billion.

### Risk Factors Facing the State's Financial Condition

The State's economy, like other parts of the country, is experiencing evolving economic conditions that differ from the recent past. The challenges from the highest price and wage inflation in many decades, rising interest rates, and the potential for slow economic growth, combine for ongoing fiscal uncertainties. See "FINANCIAL RESULTS AND ESTIMATES—New Jersey Current Economic Outlook" herein. As with other sectors of the economy, the State expects that these challenges are likely to have a material impact on its revenues and expenditures in Fiscal Year 2023 and potentially several Fiscal Years in the future. As the State monitors its revenues and expenditures, the State is focused on the following aspects of its financial condition:

- The State's revenues rely, to some extent, on high-income tax payers who generate wage and non-wage income through certain types of business income and the financial markets. If the financial markets experience volatility and disruption, the State may experience fluctuations in tax revenues from this source.
- The State may see increases in wages as a result of the general increases in inflation. Economic forecasters anticipate wage and salary growth to exceed pre-pandemic levels this year and next year. Such pressures could increase the costs of various contracts or other expenditures throughout the budget, but the impacts on State expenditures, including State employee salaries, during Fiscal Year 2023 will be minimal. Most of the employee contracts expire in 2023, and the terms of any future contract are unknown. See "STATE EMPLOYEES" herein for the status of employee contracts.
- The State's health care costs both for its employees and retirees are escalating. State health benefits spending declined at the onset of the pandemic. The combined average annual growth for active employee and retiree State health benefit costs exceeded 10% in Fiscal Years 2021 and 2022, and current trends indicate Fiscal Year 2023 costs could continue at this pace.

While the State is focused on these aspects of its financial condition, the economic conditions that the United States and the State are confronting have not been experienced in several decades and the potential for high inflation and slow economic growth may place additional pressure on other aspects of the State's financial condition.

In addition to these economic risk factors, the State is also focused on the potential structural impact of the expiration of the 2.5 percent surtax of the Corporation Business Tax at the end of Tax Year 2023, which the State projects may reduce Corporation Business Tax revenue collections by as much as 20 percent over the course of Fiscal Year 2024 and Fiscal Year 2025.

## **CERTAIN CONSTITUTIONAL PROVISIONS AND JUDICIAL DECISIONS**

The New Jersey State Constitution (the "State Constitution") provides for a bicameral State Legislature which meets in biennial sessions. Members of the State Senate are elected to terms of four years, except for the election following a decennial census, in which case the election is for a term of two years. Members of the General Assembly are elected to terms of two years. Both the Governor and the Lieutenant Governor are elected to terms of four years each.

### **Budget Limitations**

The State Constitution provides, in part, that no money shall be drawn from the State Treasury but for appropriations made by law and that no law appropriating money for any State purpose shall be enacted if the appropriations contained therein, together with all prior appropriations made for the same fiscal period, shall exceed the total amount of the revenue on hand and anticipated to be available to meet such appropriations during such fiscal period, as certified by the Governor (Article VIII, Sec. 2, para. 2) (the "Appropriations Clause"). In addition to line-item appropriations for the payment of debt service on bonds, notes or other obligations which are subject to appropriation, beginning in Fiscal Year 2005, the annual Appropriations Act contains a general language provision which appropriates such additional amounts necessary to pay such debt service obligations subject to the approval of the Budget Director (defined below). For bonds which must be paid for from constitutionally-dedicated sources, such supplemental appropriations would need to be from constitutionally-dedicated revenues. (For general information regarding the budget process, see "STATE FINANCES — Budget and Appropriation Process" herein; for the application of the budget process for Fiscal Year 2023, see "FINANCIAL RESULTS AND ESTIMATES" herein.)

### **Debt Limitations**

The State Constitution further provides, in part, that the State Legislature shall not, in any manner, create in any fiscal year a debt or liability of the State, which, together with any previous debts or liabilities, shall exceed at any time one percent of the total appropriations for such year, unless the same shall be authorized by a law for some single object or work distinctly specified therein. No such law shall take effect until it shall have been submitted to the people at a general election and approved by a majority of the legally qualified voters voting thereon; provided, however, no such voter approval is required for any such law authorizing the creation of a debt for a refinancing of all or any portion of the outstanding debts or liabilities of the State, so long as such refinancing shall produce a debt service savings. Furthermore, any funds raised under these authorizations must be applied only to the specific object stated therein. The State Constitution provides as to any law authorizing such debt: "Regardless of any limitation relating to taxation in this Constitution, such law shall provide the ways and means, exclusive of loans, to pay the interest of such debt or liability as it falls due, and also to pay and discharge the principal thereof within thirty-five years from the time it is contracted; and the law shall not be repealed until such debt or liability and the interest thereon are fully paid and discharged." This constitutional requirement for voter approval does not apply to the creation of debts or liabilities for purposes of war, or to repel invasion, or to suppress insurrection or to meet emergencies caused by disaster or act of God (Article VIII, Sec. 2, para. 3) (the "Debt Limitation Clause").

The Debt Limitation Clause was amended by the voters on November 4, 2008 (the "Lance Amendment"). The Lance Amendment provides that, beginning after the effective date of the amendment, the State Legislature is prohibited from enacting any law that creates or authorizes the creation of a debt or liability of an autonomous State corporate entity, which debt or liability has a pledge of an annual appropriation as the means to pay the principal of and interest on such debt or liability, unless a law authorizing the creation of that debt or liability for some single object or work distinctly specified therein shall have been submitted to the people and approved by a majority of the

legally qualified voters of the State voting thereon at a general election. The Lance Amendment does not require voter approval for any such law providing the means to pay the principal of and interest on such debt or liability subject to appropriations of an independent non-State source of revenue paid by third persons for the use of the single object or work thereof, or from a source of State revenue otherwise required to be appropriated pursuant to another provision of the State Constitution. Furthermore, voter approval is not needed for any law providing for the refinancing of all or a portion of any outstanding debts or liabilities of the State or of an autonomous State corporate entity provided that such law requires that the refinancing produces debt service savings, or for any law authorizing the issuance of general obligation bonds to meet an emergency caused by a disaster.

## **Judicial Decisions**

Pursuant to the Debt Limitation and the Appropriation Clauses described above, the State has issued various types of debt instruments. Under the Debt Limitation Clause, the State issues "General Obligation Bonds" pursuant to separate bond acts approved by the voters at a general election. The faith and credit of the State is pledged for the payment of such General Obligation Bonds. In addition, over the past fifty years, legislation has been enacted from time to time which provides for the issuance of obligations by various independent authorities, the debt service on which is paid by annual appropriations made by the State Legislature ("State Appropriation Obligations").

In December 2000, a challenge was brought seeking a declaration that legislative programs authorizing State Appropriation Obligations violated the Debt Limitation Clause. In 2002, the New Jersey Supreme Court's first ruling in this matter ("Lonegan I") was limited solely to the issuance of State Appropriation Obligations by the New Jersey Economic Development Authority ("NJEDA") authorized by the Educational Facilities Construction and Financing Act ("EFCFA"). The Court held that such bonds did not violate the Debt Limitation Clause because such debt was not legally enforceable against the State. The Court ordered additional briefing and argument on the other legislatively authorized State Appropriation Obligations. In 2003, in the New Jersey Supreme Court's second ruling in the matter ("Lonegan II"), the Court rejected a broad challenge to the validity of fourteen New Jersey statutes authorizing the issuance of State Appropriation Obligations. The Court held that the Debt Limitation Clause does not apply to debt that is subject to future legislative appropriations because such debt is not legally enforceable against the State. Furthermore, the Court held that under New Jersey law, only debt that is legally enforceable against the State is subject to the Debt Limitation Clause. In reliance upon such rule, the State Legislature responded to changes in the financial markets that reflect modern economic realities to provide for the issuance of debt where the payment is subject to annual legislative appropriation.

Following Lonegan II, the State Legislature enacted two laws - the Cigarette Tax Securitization Act of 2004, L. 2004, c. 68 and the Motor Vehicle Surcharges Securitization Act of 2004, L. 2004, c. 70 (collectively, the "Securitization Acts"). The Securitization Acts authorized the issuance of State Appropriation Obligations by the NJEDA and provided that the proceeds of these bonds would be deposited into the General Fund and included as revenues to support the Governor's certification of revenues for the annual appropriations act (the "Appropriations Act") as required by the Appropriations Clause. A lawsuit was filed asserting that the Fiscal Year 2005 Appropriations Act was unconstitutional under the Appropriations Clause because of the inclusion of the proceeds of bonds as revenue for the purposes of the Governor's certification of revenues. The plaintiffs further claimed that absent voter approval, these bonds would be unconstitutional under the Debt Limitation Clause. In July 2004, the Court issued its decision holding that the issuance of bonds under the Securitization Acts did not violate the Debt Limitation Clause but that the proceeds of bonds issued under such acts cannot be included as "revenue" for the purposes of the Appropriations Clause. However, the Court determined that this ruling would be given prospective application only and that the State and the NJEDA would be permitted to proceed with the sale of bonds authorized under the Securitization Acts because barring these bond sales would require significant revisions to, if not a complete overhaul of, that year's budget, potentially resulting in great disruption to the State Government. *Lance v. McGreevey* ("Lance v. McGreevey").

A further challenge was launched in August 2005, seeking a declaration that the Fiscal Year 2006 Appropriations Act violated the State Constitution because it anticipated revenues in the amount of \$150 million from the proceeds of Tobacco Settlement Asset-Backed Bonds (the "Tobacco Settlement Bonds") to be issued by the Tobacco Settlement Financing Corporation, a public body corporate and politic and an instrumentality of the State (the "Corporation"). On August 12, 2005, the trial court entered an order in favor of the plaintiffs (i) permanently enjoining the issuance of that portion of the Tobacco Settlement Bonds in excess of that necessary to effectuate the refunding of the Corporation's Series 2003 Bonds estimated to be \$150 million, (ii) permanently enjoining the transfer

of any portion of the proceeds of the Tobacco Settlement Bonds to the State, and (iii) ruling that the proceeds from the sale of the Tobacco Settlement Bonds would not be “revenue” for purposes of the Fiscal Year 2006 Appropriations Act. No appeal was taken and the bonds were not issued.

In July 2008, a complaint was filed in the Superior Court against the State claiming that L. 2008, c. 39 (the “EFCFA Amendment”), was unconstitutional under the Debt Limitation Clause. The EFCFA Amendment, among other things, authorized the issuance by the NJEDA of an additional \$3.9 billion of State Appropriation Bonds. The Superior Court dismissed the complaint in its entirety, with prejudice, in December 2008. In November 2009, the Appellate Division affirmed the Superior Court’s dismissal of the complaint.

In November 2008, as discussed above, the voters approved the Lance Amendment. A suit was filed in December 2008 in the Superior Court, seeking a declaration that the Lance Amendment was unconstitutional. The Plaintiffs claimed that the ballot question and the interpretative statement were defective. In November 2009, the Court dismissed the Plaintiffs’ complaint for failure to state a claim upon which relief can be granted.

In June 2015, the New Jersey Supreme Court issued a decision on the Debt Limitation and Appropriations Clauses in *Burgos v. State* which was a challenge to the State’s failure to make the annual required pension contribution pursuant to L. 2011, c. 78 (“Chapter 78”). Chapter 78 provided for various reforms in the pension and health benefit systems and contained a provision providing a “contractual right” to the State making the annual required pension contribution. The State failed to do so and the Court ruled that “the State Legislature and the Governor were without authority to enact an enforceable and legally binding long-term financial agreement through” Chapter 78. Therefore, the Court found that the pension funding right in Chapter 78 is subject to appropriation. *Burgos v. State of New Jersey*, et al.

In 2018, the Appellate Division issued decisions in cases claiming that State Appropriation Obligations issued to finance projects utilizing a “lease-leaseback” structure through the NJEDA violated the Debt Limitation and Appropriation Clauses. In *Wisniewski v. Murphy*, the Appellate Division affirmed the trial court decision and dismissed a challenge to State Appropriation Obligations issued by NJEDA to finance renovations to the New Jersey State House and the refunding of certain outstanding indebtedness of the New Jersey Building Authority (“NJBA”) relating to prior projects undertaken by the NJBA at the State House. The Appellate Division agreed with the State defendants’ position that the matter was moot and dismissed the case on those grounds. However, due to the likelihood that this type of immediate sale of bonds evading the potential for review could occur in the future, the Appellate Division addressed the merits of plaintiff’s claims. In that regard, the Appellate Division held that: (1) the Debt Limitation Clause was not violated as the debt was issued by the NJEDA, an independent State authority; (2) the bonds stated on their face that they were not a debt or liability of the State; and (3) the lease-leaseback structure which provides a stream of rental payments, subject to appropriation, to NJEDA to pay the principal and interest on the bonds, is not considered as the State’s assumption of such bonded indebtedness.

Two other cases, *Gusciora v. Dept. of the Treasury* and *Wisniewski v. Christie* challenged the issuance of bonds by the NJEDA utilizing a lease-sublease structure to finance the construction of new State buildings for the New Jersey Department of Health, the New Jersey Division of Taxation, and the Juvenile Justice Commission. The Appellate Division denied declaratory and injunctive relief to the plaintiffs who, among several grounds, sought, on an emergency basis, to prohibit the sale of the bonds as violating the Debt Limitation Clause. The trial court denied plaintiffs’ motion for a stay, while also transferring the cases to the Appellate Division. The Appellate Division denied the *Gusciora* plaintiffs’ request for emergent relief and summarily dismissed the *Gusciora* complaint on the merits, finding that there was no merit to the *Gusciora* plaintiffs’ argument that the bond financing violated the Debt Limitation Clause as the bond resolution and the sublease between the NJEDA and the State Division of Property Management and Construction explicitly provided that the State’s obligation to make rental payments was subject to appropriation by the State Legislature and that there was no violation of the Lance Amendment as no legislative enactments were involved. With respect to plaintiff *Wisniewski*, the Appellate Division found that *Wisniewski*’s claim that the issuance of the bonds violated the Debt Limitation Clause did not have a likelihood of success on the merits, citing *Lonegan I* and the *Lance v. McGreevey* cases.

As part of the response to address the financial problems suffered by the State as a result of the consequences of the pandemic, the State Legislature enacted the New Jersey COVID-19 Emergency Bond Act (the “Emergency Bond Act”). The constitutionality of the Emergency Bond Act was challenged in New Jersey Republican State



Committee v. Murphy. In August 2020, the New Jersey Supreme Court held that the Emergency Bond Act was valid under the Appropriations Clause and the Debt Limitation Clause of the State Constitution, subject to certain limitations. The Court held that subparagraph 3(e) of the Debt Limitation Clause (the “Emergency Exception”) provides an exception from the voter approval requirement of subparagraph 3(a) of the Debt Limitation Clause for any debts or liabilities created to meet an emergency caused by a disaster. The Court found that the rare, once-in-a-century, infectious disease of the magnitude of the pandemic was a “disaster” and the subsequent public health emergency, economic emergency impacting individuals and families, and State fiscal crisis all constituted an “emergency” within the confines of the Emergency Exception. The Court also held that the Appropriations Clause does not prohibit borrowing for appropriate purposes under the Emergency Exception, as a contrary reading would lead to a situation where the State could borrow funds to meeting an emergency caused by a disaster but not be able to spend them. Such a finding would be in contradiction to the Framers of the 1947 Constitutional Convention’s intent to impose fiscal discipline over the State’s fiscal practices and, at the same time, provide flexibility to respond to emergencies caused by a disaster. The Court finally noted that it was not overruling its decision in *Lance v. McGreevey*, which did not consider the Debt Limitation Clause, the Emergency Exception, or their interplay with the Appropriations Clause.

## **STATE FINANCES**

### **Accounting System**

The Director of the Division of Budget and Accounting in the New Jersey Department of the Treasury (the “Budget Director”) prescribes and approves the accounting policies of the State and directs their implementation.

#### **Financial Statements**

The State prepares its financial statements in accordance with current standards that are outlined in the Governmental Accounting Standards Board (“GASB”) Statement No. 34, Basic Financial Statements — and Management’s Discussion and Analysis — for State and Local Governments. The State’s Annual Comprehensive Financial Report (“ACFR”) includes government-wide financial statements and fund financial statements. These statements present different views of the State’s financial information. The ACFR for the twelve months ending June 30, 2021, and the notes referred to therein (the “2021 ACFR”) has been separately filed with the Municipal Securities Rulemaking Board (“MSRB”) and is incorporated by specific reference herein and is considered to be part of this Appendix I. The 2021 ACFR presents the financial position and operating results of the State under generally accepted accounting principles (“GAAP”) applicable to state and local governments as established by GASB. GASB is the standard setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in GASB’s Codification of Governmental Accounting and Financial Reporting Standards.

The significant accounting policies followed by the State are described in the “Notes to the Financial Statements” set forth in the 2021 ACFR.

Government-wide financial statements provide a broad view of the State’s operations conforming to private sector accounting standards and provide both short-term and long-term information regarding the State’s overall financial position through the fiscal year-end.

In addition to government-wide financial statements, the State prepares fund financial statements comprised of funds and component units with the State’s funds divided into three categories — governmental, proprietary, and fiduciary.

#### **Governmental Funds**

Governmental Funds finance most Direct State Services, which support the normal operations of State government. The governmental funds financial statements focus on current inflows and outflows of expendable resources and the unexpended balances at the end of a fiscal year that are available for future spending. Governmental fund information helps determine whether or not there was an addition or a reduction in financial resources that can be spent in the near future to finance State programs.

The State's governmental funds are the General Fund, which receives revenues from taxes that are unrestricted by statute, most federal revenue and certain miscellaneous revenue items; the Property Tax Relief Fund, which receives revenues from the New Jersey Gross Income Tax and revenues derived from a tax rate of 0.5% imposed under the Sales and Use Tax, both of which are constitutionally dedicated toward property tax relief and reform; the Special Revenue Funds, which are used to account for resources legally restricted to expenditure for specified purposes; and the Capital Projects Funds, which are used to account for financial resources to be used for the acquisition or construction of major State capital facilities. The Capital Projects Funds includes the Special Transportation Fund which is used to account for financial resources for State transportation projects. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash.

#### Proprietary Funds

Proprietary Funds are used to account for State business-type activities. Since these funds charge fees to external users, they are known as enterprise funds.

#### Fiduciary Funds

Fiduciary Funds, which include the State's Pension Plans, are used to account for resources held by the State for the benefit of parties outside of State government. Unlike other government funds, fiduciary funds are reported using the accrual basis of accounting.

#### Component Units

Component Units-Authorities account for operations where the intent of the State is that the cost of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or where periodic measurement of the results of operations is appropriate for capital maintenance, public policy, management control or accountability. Component Units-Colleges and Universities account for the operations of the eleven State colleges and universities including their foundations and associations.

### **Budget and Appropriation Process**

New Jersey's budget process is comprehensive and inclusive, involving every department and agency in the Executive Branch, the State Legislature, the Judicial Branch, and through a series of public hearings, the citizens of the State. The State operates on a fiscal year beginning July 1 and ending June 30.

Fiscal Year 2023 began on July 1, 2022 and ends on June 30, 2023.

Pursuant to the Appropriations Clause, no money may be drawn from the State Treasury except for appropriations made by law. In addition, all monies for the support of State government and all other State purposes, as far as can be ascertained or reasonably foreseen, must be provided for in one general appropriations law covering one and the same fiscal year. The State Legislature enacts the Appropriations Act on an annual basis which provides the basic framework for the operation of governmental funds, including the General Fund. No general appropriations law or other law appropriating money for any State purpose shall be enacted if the amount of money appropriated therein, together with all other prior appropriations made for the same fiscal year, exceeds the total amount of revenue on hand and anticipated to be available for such fiscal year. The Appropriations Clause requires that at the time of enactment of the annual Appropriations Act, the Governor certify that there are sufficient resources available to support the line item appropriations in the Appropriations Act.

#### Budget Requests and Preliminary Projections

The budget process begins in the summer prior to the following fiscal year with preliminary projections of revenues and expenditures, which are the basis for development of budget targets for each branch, department and agency. Individual departments and agencies are required to prepare a funding plan or strategy for operating within

the established target in the following fiscal year, which funding plan or strategy includes an analysis of the costs, benefits and priorities of every program.

#### Budget Director Review

On or before October 1 in each year, each Department, Board, Commission, Office or other Agency of the State must file with the Budget Director a request for appropriation or permission to spend, specifying all expenditures proposed to be made by such spending agency during the following fiscal year. The Budget Director then examines each request and determines the necessity or advisability of the appropriation request. On or before December 31 of each year or such other time as the Governor may request, after review and examination, the Budget Director submits the requests, together with his or her findings, comments and recommendations, to the Governor.

#### Governor's Budget Message

The Governor's budget message (the "Governor's Budget Message") is presented by the Governor during an appearance before a joint session of the State Legislature which, by law, is convened on a date on or before the fourth Tuesday in February in each year, except if such date is changed as provided by law, which generally occurs during the first year when a new governor is elected. The Governor's Budget Message must include the proposed complete financial program of the State government for the next ensuing fiscal year and must set forth in detail each source of anticipated revenue and the purposes of recommended expenditures for each spending agency (N.J.S.A. 52:27B-20).

#### Legislative Review

The financial program included in the Governor's Budget Message is then subject to a process of legislative committee review. As part of such review, testimony is given by a number of parties. The Office of Legislative Services, which is an agency of the State Legislature, generally provides its own estimates of anticipated revenues which may be higher or lower than those included in the Governor's Budget Message, and the State Treasurer generally provides an updated statement of anticipated revenues in May of each year which may increase or decrease the amounts included in the Governor's Budget Message. In addition, various parties may release their own estimates of anticipated revenues and recommended expenditures to the media. After completion of the legislative committee review process, the budget, in the form of an appropriations bill, must be approved by the Senate and Assembly and must be submitted to the Governor for review. The Appropriations Act includes the General Fund, and the Casino Control, Casino Revenue, Gubernatorial Elections, and Property Tax Relief Funds. In addition to anticipated revenues, the Appropriations Act also provides for the appropriation of non-budgeted revenue, including primarily federal funds and other dedicated funds. These "non-budgeted" revenues are excluded from all tables except for the table entitled "EXPENDITURES."

#### Governor's Line-Item Veto Power

Upon enactment by the Legislature of the Appropriations Act, the Governor may approve the bill, revise the estimate of anticipated revenues contained therein, delete or reduce appropriation items contained in the bill through the exercise of his or her line-item veto power, or veto the bill in its entirety. As with any gubernatorial veto, such action may be reversed by a two-thirds vote of each House of the State Legislature.

#### Fiscal Controls

The departments maintain legal control at the appropriation line item level and exercise budgetary control by individual appropriations and allocations within annual appropriations to various programs and major expenditure objects. Revisions to the Appropriations Act, reflecting program changes or interdepartmental transfers of an administrative nature, may be effected during the fiscal year with certain Executive and Legislative Branch approvals. Management may amend a department's budget with approval by the Budget Director; provided that under specific conditions, additional approval by the Office of Legislative Services is required. Transfers of appropriations between departments or between line items within a department are authorized pursuant to general provisions of the Appropriations Act.

During the course of the fiscal year, the Governor may take steps to reduce State expenditures if it appears that revenues have fallen below those originally anticipated. Pursuant to various statutes, the Governor may order the Budget Director to set aside a reserve out of each appropriation, and if sufficient revenues are not available by the end of the fiscal year to fund such reserve, the amount reserved lapses back into the General Fund. In addition, the Governor is authorized to prohibit and enjoin and place conditions upon the expenditure of monies in the case of extravagance, waste or mismanagement.

Furthermore, under the State Constitution, no supplemental appropriation may be enacted after adoption of the Appropriations Act except where there are sufficient revenues on hand or anticipated, as certified by the Governor, to meet such appropriation and all prior appropriations for such fiscal year.

#### **State Budget Shutdown**

If the Appropriations Act is not enacted prior to the first day of the next fiscal year, under the Appropriations Clause, no moneys can be withdrawn from the State treasury. Accordingly, all non-essential operations of State government must be shut down until such time as the Appropriations Act is passed and approved by the Governor. If a shutdown occurs in a future fiscal year, no moneys, other than general obligation bond debt service and available amounts already held under bond financing documents will be available to make payment on obligations paid from State revenue subject to annual appropriation. See generally "STATE FINANCES – Budget and Appropriation Process" and "LONG-TERM OBLIGATIONS – State Appropriation Obligations".

### **FINANCIAL RESULTS AND ESTIMATES**

#### **Audit Reports**

The State Auditor is directed by statute (N.J.S.A. 52:24-4) to "examine and post-audit all the accounts, reports, and statements and make independent verifications of all assets, liabilities, revenues, and expenditures" of the State and its agencies. The 2021 ACFR, including the opinion of the State Auditor, has been separately filed with the MSRB, is incorporated by specific reference herein and is deemed a part of this Appendix I. The accounting and reporting policies of the State conform in all material respects to GAAP as applicable to governments.

#### **Balance Sheets**

The comparative balance sheets for the General Fund, the Casino Control Fund, the Casino Revenue Fund, the Gubernatorial Elections Fund and the Property Tax Relief Fund as of June 30, 2021 and 2020 are set forth below.

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**GENERAL FUND<sup>(1)</sup>**  
**COMPARATIVE BALANCE SHEETS**  
**(Audited)**  
**(In Millions)**

|   | <b>As of June 30,</b> |                           |
|---|-----------------------|---------------------------|
|   | <b>2021</b>           | <b>2020<sup>(2)</sup></b> |
| <b>ASSETS</b>   |                       |                           |
| Cash and cash equivalents.....  | \$ 70.4               | \$ 457.5                  |
| Investments .....   | 19,974.4              | 5,028.2                   |
| Receivables, net of allowances for uncollectibles .....                           |                       |                           |
| Federal government .....  | 1,364.6               | 951.9                     |
| Departmental accounts .....   | 2,785.5               | 2,494.2                   |
| Loans .....   | 150.8                 | 111.8                     |
| Other .....   | 493.5                 | 245.8                     |
| Due from other funds .....  | 770.6                 | 2,495.5                   |
| Other .....   | 61.4                  | 32.9                      |
| <b>Total Assets.....</b>  | <b>\$25,671.2</b>     | <b>\$11,817.8</b>         |
| <b>LIABILITIES AND FUND BALANCES</b>  |                       |                           |
| Accounts payable and accruals .....   | \$ 1,813.5            | \$ 1,059.6                |
| Unearned revenue .....  | 7,061.6               | 1,984.0                   |
| Due to other funds.....   | 6,438.8               | 623.7                     |
| Refunds payable.....  | 368.4                 | 197.0                     |
| Notes payable.....  | —                     | 1,500.0                   |
| Other .....   | 258.9                 | 265.9                     |
| <b>Total Liabilities .....</b>  | <b>15,941.2</b>       | <b>5,630.2</b>            |
| <b>Deferred Inflows of Resources .....</b>  | <b>610.8</b>          | <b>314.3</b>              |
| <b>Total Liabilities and Deferred Inflows of Resources .....</b>                  | <b>\$16,552.0</b>     | <b>\$ 5,944.5</b>         |
| <b>Fund Balances</b>  |                       |                           |
| Restricted .....  | 1,152.5               | 852.7                     |
| Committed .....   | 3,627.2               | 2,963.3                   |
| Unassigned.....   | 4,339.5               | 2,057.3                   |
| <b>Total Fund Balances .....</b>  | <b>9,119.2</b>        | <b>5,873.3</b>            |
| <b>Total Liabilities and Deferred Inflows of Resources and Fund Balances.....</b> | <b>\$25,671.2</b>     | <b>\$11,817.8</b>         |

<sup>(1)</sup> The General Fund is used to account for all State revenues not otherwise restricted by statute. The largest part of the total financial operations of the State is accounted for in the General Fund. Most revenues received from taxes, federal sources, and certain miscellaneous revenue items are recorded in the General Fund. The Appropriations Act enacted by the State Legislature provides the basic framework for the operation of the General Fund.

<sup>(2)</sup> The Fund Balances have been restated to reflect changes due to receivables previously overstated.

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**OTHER BUDGETED FUNDS  
COMPARATIVE BALANCE SHEETS  
AS OF JUNE 30  
(Audited)  
(In Millions)**

|   | Casino<br>Control<br>Fund <sup>(1)</sup> |              | Casino<br>Revenue<br>Fund <sup>(2)</sup> |               | Gubernatorial<br>Elections<br>Fund <sup>(3)</sup> |              | Property Tax Relief<br>Fund <sup>(4)</sup> |                  |
|---|--|--------------|--|---------------|---|--------------|--|------------------|
|   | 2021                                     | 2020         | 2021                                     | 2020          | 2021  | 2020         | 2021                                       | 2020             |
| <b>ASSETS</b>                                     |  |              |  |               |   |              |  |                  |
| Receivables, net of allowances for uncollectibles |  |              |  |               |   |              |  |                  |
| Department accounts .....                         | \$3.1                                    | \$3.3        | \$37.6                                   | \$20.1        | \$ –  | \$0.2        | \$ 835.2                                   | \$3,416.0        |
| Due from other funds.....                         | 3.3                                      | 1.3          | 0.8                                      | 0.1           | 0.3   | 0.9          | 2,404.3                                    | 17.9             |
| <b>Total Assets</b> .....                         | <u>\$6.4</u>                             | <u>\$4.6</u> | <u>\$38.4</u>                            | <u>\$20.2</u> | <u>\$0.3</u>                                      | <u>\$1.1</u> | <u>\$3,239.5</u>                           | <u>\$3,433.9</u> |
| <b>LIABILITIES AND FUND BALANCES</b>              |  |              |  |               |   |              |  |                  |
| <b>Liabilities</b>                                |  |              |  |               |   |              |  |                  |
| Accounts payable and accruals .....               | \$6.4                                    | \$4.6        | \$14.4                                   | \$3.4         | \$ –  | \$ –         | \$149.2                                    | \$83.1           |
| Due to other funds .....                          | –  | –            | 11.6                                     | 4.4           | 0.3   | –            | 118.9                                      | 2,757.7          |
| Refunds payable.....                              | –  | –            | –  | –             | –   | –            | 330.3                                      | 512.4            |
| <b>Total Liabilities</b> .....                    | <u>\$6.4</u>                             | <u>\$4.6</u> | <u>\$26.0</u>                            | <u>\$7.8</u>  | <u>\$0.3</u>                                      | <u>\$ –</u>  | <u>\$598.4</u>                             | <u>\$3,353.2</u> |
| <b>Fund Balances</b>                              |  |              |  |               |   |              |  |                  |
| Restricted .....                                  | –  | –            | –  | –             | –   | –            | 2,641.1                                    | 80.7             |
| Committed .....                                   | –  | –            | 12.4                                     | 12.4          | –   | 1.1          | –  | –                |
| <b>Total Fund Balances</b> .....                  | <u>–</u>                                 | <u>–</u>     | <u>12.4</u>                              | <u>12.4</u>   | <u>–</u>  | <u>1.1</u>   | <u>2,641.1</u>                             | <u>80.7</u>      |
| <b>Total Liabilities and Fund Balances</b> .....  | <u>\$6.4</u>                             | <u>\$4.6</u> | <u>\$38.4</u>                            | <u>\$20.2</u> | <u>\$0.3</u>                                      | <u>\$1.1</u> | <u>\$3,239.5</u>                           | <u>\$3,433.9</u> |

- (1) The Casino Control Fund is used to account for fees from the issuance and annual renewal of casino licenses. Appropriations are made to fund the operations of the Casino Control Commission and the Division of Gaming Enforcement. The Casino Control Fund was established by N.J.S.A. 5:12-143, approved June 2, 1977.
- (2) The Casino Revenue Fund is used to account for the tax on gross revenues generated by the casinos. Gross revenue refers to the total of all sums actually received by a licensee from gaming operations, less the total sums paid out as winnings to patrons. Appropriations from this fund must be used for reductions in property taxes, utility charges and other expenses of eligible senior citizens and disabled residents. The Casino Revenue Fund was established by N.J.S.A. 5:12-145, approved June 2, 1977.
- (3) The Gubernatorial Elections Fund is used to account for receipts from the dollar designations on New Jersey Gross Income Tax returns. When indicated by the taxpayer, one dollar of the tax is reserved from Gross Income Tax revenues and credited to the Gubernatorial Elections Fund. These funds are available for appropriation pursuant to The New Jersey Campaign Contributions and Expenditures Reporting Act (P.L. 1973, c.83), as amended. The Gubernatorial Elections Fund was established by the New Jersey Gross Income Tax Act, N.J.S.A. 54A:9-25.1, approved July 8, 1976.
- (4) The Property Tax Relief Fund is used to account for revenues from the New Jersey Gross Income Tax and for revenues derived from a tax rate of 0.5% imposed under the Sales and Use Tax that is constitutionally dedicated toward property tax reform. Revenues realized from the Gross Income Tax and derived from a tax rate of 0.5% imposed under the Sales and Use Tax are dedicated by the State Constitution. All receipts from taxes levied pursuant to the New Jersey Gross Income Tax on personal income of individuals, estates, and trusts must be appropriated exclusively for the purpose of reducing or offsetting property taxes. Annual appropriations are made from the Property Tax Relief Fund, pursuant to formulas established by the State Legislature, to counties, municipalities and school districts. The Property Tax Relief Fund was established by the New Jersey Gross Income Tax Act, N.J.S.A. 54A:9-25, approved July 8, 1976.

**Changes in Fund Balances**

The following table sets forth a Summary of Revenues, Appropriations and Undesignated Fund Balances for Fiscal Years 2019 through 2023, covering budgeted funds. The Undesignated Fund Balances are available for appropriation in succeeding fiscal years. There have been positive Undesignated Fund Balances in the General Fund at the end of each year since the State Constitution was adopted in 1947.



Amounts shown for Fiscal Years 2019 through 2021 are actual and final. Amounts shown for Fiscal Year 2022 in the following tables and charts are based upon revised estimates for revenues and appropriations as of June 30, 2022 (which are subject to adjustment pending completion of the annual audit). Amounts shown for Fiscal Year 2023 are estimates as contained in the Fiscal Year 2023 Appropriations Act, as amended by supplemental appropriations adopted shortly after the enactment of the Fiscal Year 2023 Appropriations Act. The ending undesignated fund balance for Fiscal Year 2023 may be revised as a result of changes in spending and/or anticipated revenues.

Budgeted State funds include the General Fund, the Property Tax Relief Fund, the Casino Revenue Fund, the Casino Control Fund and the Gubernatorial Elections Fund, but exclude federal funds and other non-budgeted funds. The Appropriations Act also provides for the appropriation of non-budgeted revenue, including primarily federal funds and other dedicated funds to the extent such revenue is received and permits the corresponding increase of appropriation balances from which expenditures can be made. See "STATE FINANCES — Accounting System" above.

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**SUMMARY OF REVENUES, APPROPRIATIONS AND  
UNDESIGNATED FUND BALANCES — BUDGETED STATE FUNDS<sup>(1)</sup>  
(In Millions)**

|   | <b>2023<br/>Estimated</b> | <b>2022<br/>Estimated</b> | <b>2021<br/>Actual<sup>(2)</sup></b> | <b>2020<br/>Actual</b> | <b>2019<br/>Actual</b> |
|---|---------------------------|---------------------------|--------------------------------------|------------------------|------------------------|
| <b>July 1st Beginning Balances</b>                  |                           |                           |                                      |                        |                        |
| General Fund .....                                  | \$ 4,413.4                | \$ 1,892.6                | \$ 2,050.6                           | \$ 1,287.8             | \$ 990.6               |
| Surplus Revenue Fund .....                          | —                         | 2,446.9                   | 6.7                                  | 420.6                  | —                      |
| Property Tax Relief Fund .....                      | 2,946.6                   | 2,544.9                   | 1.8                                  | 3.0                    | —                      |
| Gubernatorial Elections Fund .....                  | —                         | —                         | 1.1                                  | 0.8                    | —                      |
| Casino Control Fund .....                           | —                         | —                         | —                                    | —                      | —                      |
| Casino Revenue Fund .....                           | —                         | —                         | —                                    | —                      | —                      |
| <b>Total Beginning Balances</b> .....               | <b>7,360.0</b>            | <b>6,884.4</b>            | <b>2,060.2</b>                       | <b>1,712.2</b>         | <b>990.6</b>           |
| <b>Anticipated Revenue</b>                          |                           |                           |                                      |                        |                        |
| General Fund .....                                  | 28,833.1                  | 29,823.9                  | 29,721.3                             | 20,625.6               | 21,252.3               |
| Property Tax Relief Fund .....                      | 20,992.5                  | 21,579.8                  | 18,413.8                             | 17,074.5               | 16,747.8               |
| Gubernatorial Elections Fund .....                  | 0.7                       | 0.7                       | 0.3                                  | 0.3                    | 0.8                    |
| Casino Control Fund .....                           | 68.1                      | 61.6                      | 54.0                                 | 50.3                   | 49.1                   |
| Casino Revenue Fund .....                           | 465.1                     | 454.9                     | 363.5                                | 262.5                  | 266.2                  |
| <b>Total Revenues</b> .....                         | <b>50,359.5</b>           | <b>51,920.9</b>           | <b>48,552.9</b>                      | <b>38,013.2</b>        | <b>38,316.2</b>        |
| <b>Total Resources</b> .....                        | <b>\$57,719.5</b>         | <b>\$58,805.3</b>         | <b>\$50,613.1</b>                    | <b>\$39,725.4</b>      | <b>\$39,306.8</b>      |
| <b>Other Adjustments</b>                            |                           |                           |                                      |                        |                        |
| General Fund  |                           |                           |                                      |                        |                        |
| Balances lapsed <sup>(3)</sup> .....                |                           | 969.6                     | 1,532.2                              | 831.3                  | 418.3                  |
| From (To) Reserved Fund Balance .....               | (243.2)                   | 85.9                      | (119.8)                              | 19.2                   | (66.7)                 |
| From (To) Surplus Revenue Fund .....                |                           | 2,446.9                   | (2,440.2)                            | 413.9                  | (420.6)                |
| From (To) Property Tax Relief Fund .....            |                           | 964.1                     | (77.3)                               | (180.9)                | (23.4)                 |
| Budget vs GAAP Adjustment .....                     |                           |                           |                                      | —                      | —                      |
| From (To) Casino Revenue Fund .....                 |                           | 118.6                     |                                      | —                      | —                      |
| From (To) Gubernatorial Elections Fund .....        | 0.7                       | (18.9)                    | (9.6)                                | —                      | —                      |
| From (To) Casino Control Fund .....                 |                           |                           |                                      | —                      | —                      |
| Surplus Revenue Fund                                |                           |                           |                                      |                        |                        |
| From (To) General Fund .....                        |                           | (2,446.9)                 | 2,440.2                              | (413.9)                | 420.6                  |
| Property Tax Relief Fund                            |                           |                           |                                      |                        |                        |
| Balances lapsed <sup>(3)</sup> .....                |                           | 165.1                     | 108.3                                | 40.8                   | 59.7                   |
| From (To) General Fund .....                        |                           | (964.1)                   | 77.3                                 | 180.9                  | 23.4                   |
| Gubernatorial Elections Fund                        |                           |                           |                                      |                        |                        |
| From (To) General Fund .....                        | (0.7)                     | 18.9                      | 9.6                                  | —                      | —                      |
| Balances lapsed <sup>(3)</sup> .....                |                           | 1.9                       |                                      | —                      | —                      |
| Casino Control Fund                                 |                           |                           |                                      |                        |                        |
| From (To) General Fund .....                        |                           |                           |                                      | —                      | —                      |
| Balances lapsed <sup>(3)</sup> .....                |                           | 0.8                       | 7.5                                  | 5.6                    | 1.9                    |
| Budget vs GAAP Adjustment .....                     |                           |                           | (0.6)                                | (0.2)                  | 0.3                    |
| Casino Revenue Fund                                 |                           |                           |                                      |                        |                        |
| From (To) General Fund .....                        |                           | (118.6)                   | —                                    | —                      | —                      |
| Balances lapsed <sup>(3)</sup> .....                |                           | 2.2                       | 3.4                                  | 0.3                    | 6.2                    |
| Budget vs GAAP Adjustment .....                     |                           |                           |                                      | —                      | —                      |
| <b>Total Other Adjustments</b> .....                | <b>(243.2)</b>            | <b>1,225.5</b>            | <b>1,531.0</b>                       | <b>897.0</b>           | <b>419.7</b>           |
| <b>Total Available</b> .....                        | <b>\$57,476.3</b>         | <b>\$60,030.8</b>         | <b>\$52,144.1</b>                    | <b>\$40,622.4</b>      | <b>\$39,726.5</b>      |
| <b>Appropriations</b>                               |                           |                           |                                      |                        |                        |
| General Fund <sup>(4)</sup> .....                   | 26,455.9                  | 31,869.3                  | 28,764.6                             | 20,842.4               | 20,862.7               |
| Property Tax Relief Fund .....                      | 23,706.0                  | 20,379.1                  | 16,056.3                             | 17,297.4               | 16,827.9               |
| Gubernatorial Elections Fund .....                  | —                         | 21.5                      | 11.0                                 | —                      | —                      |
| Casino Control Fund .....                           | 68.1                      | 62.4                      | 60.9                                 | 55.7                   | 51.3                   |
| Casino Revenue Fund .....                           | 465.1                     | 338.5                     | 366.9                                | 262.8                  | 272.4                  |
| <b>Total Appropriations</b> .....                   | <b>\$50,695.1</b>         | <b>\$52,670.8</b>         | <b>\$45,259.7</b>                    | <b>\$38,458.3</b>      | <b>\$38,014.3</b>      |
| <b>June 30th Ending Balances</b>                    |                           |                           |                                      |                        |                        |
| General Fund .....                                  | 6,548.1                   | 4,413.4                   | 1,892.6                              | 2,154.5                | 1,287.8                |
| Surplus Revenue Fund .....                          | —                         | —                         | 2,446.9                              | 6.7                    | 420.6                  |
| Property Tax Relief Fund .....                      | 233.1                     | 2,946.6                   | 2,544.9                              | 1.8                    | 3.0                    |
| Gubernatorial Elections Fund .....                  | —                         | —                         | —                                    | 1.1                    | 0.8                    |
| Casino Control Fund .....                           | —                         | —                         | —                                    | —                      | —                      |
| Casino Revenue Fund .....                           | —                         | —                         | —                                    | —                      | —                      |
| <b>Total Ending Balances<sup>(5)(6)</sup></b> ..... | <b>\$ 6,781.2</b>         | <b>\$ 7,360.0</b>         | <b>\$ 6,884.4</b>                    | <b>\$ 2,164.1</b>      | <b>\$ 1,712.2</b>      |

(footnotes appear on next page)

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- (1) Budgeted State Funds include the General Fund, the Property Tax Relief Fund, the Casino Revenue Fund, the Casino Control Fund and the Gubernatorial Elections Fund. These amounts do not reflect amounts included under the caption "Other Adjustments" in the table entitled "SUMMARY OF REVENUES, APPROPRIATIONS AND UNDESIGNATED FUND BALANCES – BUDGETED STATE FUNDS" above.
  - (2) The General Fund opening undesignated fund balance for Fiscal Year 2021 was restated downward by \$103.9 million due to a reduction of receivables previously overstated.
  - (3) Upon the end of the Fiscal Year, any unexpended or unencumbered balance in an appropriation reverts (lapses) to the June 30th ending undesignated fund balance, unless otherwise provided for in the Appropriations Act.
  - (4) Fiscal Year 2022 appropriations reflect a \$5.15 billion deposit to the Debt Defeasance and Prevention Fund, causing the level of appropriations to appear to have been reduced in Fiscal Year 2023. This reduction reflects the removal of the deposit.
  - (5) The ending undesignated fund balance for Fiscal Year 2022 and the opening undesignated fund balance for Fiscal Year 2023 are subject to adjustment pending completion of the Fiscal Year 2022 annual audit. The ending undesignated fund balance for Fiscal Year 2023 may be further revised as a result of changes in spending or anticipated revenues.
  - (6) Revenues for Fiscal Year 2021 reflect \$4.288 billion in emergency general obligation borrowing, and appropriations include a \$3.7 billion deposit into the Debt Defeasance and Prevention Fund. Due to this, part of the growth in the ending undesignated fund balance for Fiscal Year 2021 can be attributed to almost \$600 million of this net additional, non-recurring resource.

### **Developments Following the Enactment of the Fiscal Year 2023 Appropriations Act**

The Fiscal Year 2023 Appropriations Act assumed savings for the first quarter of Fiscal Year 2023 from the extension of the federal Public Health Emergency ("PHE"). Under the provisions of the Families First Coronavirus Relief Act, state Medicaid programs are entitled to an additional 6.2 percent federal matching percentage for the duration of the PHE. The federal Department of Health and Human Services ("HHS") has since officially extended the PHE for one additional State Fiscal Year quarter. Although it is currently unclear how many more times HHS will extend the PHE, it is highly likely that it will do so at least one more time for a total of two State Fiscal Year quarters of additional unbudgeted enhanced federal revenues. Potential savings from these extensions would result in hundreds of millions of dollars in State savings.

### **New Jersey Demographic Information**

New Jersey is the most densely populated state in the nation, with an average density of 1,260 persons per square mile as of calendar year 2021. The State is a part of a megalopolis that extends from Washington D.C. in the south to Boston, Massachusetts in the north and includes about one-sixth of the nation's population, making it an attractive location for businesses due to its central location and ability to access both regional and world markets.

The following core industry clusters are the center of the State's diverse economy: technology, transportation and logistics, health care, financial services, biopharmaceuticals, and advanced manufacturing. There is also a strong commercial agriculture sector in the rural areas. The "Jersey Shore," along the Atlantic Seaboard, is the focus of the State's tourism sector and includes casino gambling in Atlantic City. The State attracted over 110.8 million visitors in calendar year 2018 and 116.2 million visitors in calendar year 2019, though this number dropped to 86.4 million in calendar year 2020 as travel and tourism were disrupted by pandemic-related restrictions. The number of visitors rebounded to 96.6 million in calendar year 2021. Tourism Economics, a private forecaster, expects the number of visitors to be 108 million in calendar year 2022.

There were about 9.3 million persons residing in New Jersey on July 1, 2021, according to the latest population estimate from the U.S. Census Bureau. New Jersey's population has grown an average of 0.5 percent per year from calendar years 2010 to 2021. This is above the average annual growth rate of 0.2 percent for New York and 0.2 percent for Pennsylvania. It is below the national growth rate of 0.7 percent. Approximately 21.8 percent of New Jersey's population is under the age of 18, which is lower than the national average of 22.2 percent. In addition, 16.9 percent of the State's population is 65 years or older, similar to the national share.

New Jersey's population is highly educated. Based on the 5-year American Community Survey for 2016-2020, 40.7 percent of New Jersey residents 25 years of age or older have a bachelor's degree or higher. This is the fourth highest rate in the nation and above the national average of 32.9 percent. New Jersey is also a diverse state. At 22.7 percent, New Jersey has the second highest share of foreign-born residents, behind only California, and above

the national average of 13.5 percent. New Jersey has the fourth highest percentage of residents that speak a language other than English at home at 31.6 percent. The State ranks behind only California, Texas, and New Mexico and is above the national percentage of 21.5 percent.

According to New Jersey income tax return data, the number of high-income taxpayers has been growing faster than the total number of taxpayers. From calendar years 2008 to 2020, the total number of taxpayers increased by 10 percent. During the same period, the number of taxpayers whose income was between \$500,000 and \$1 million increased by 98 percent, the number of taxpayers whose taxable income was between \$1 million and \$5 million increased by 68 percent, and the number of taxpayers whose taxable income was greater than \$5 million increased by 70 percent.

For more information, see the 2021 ACFR-Statistical Section, which has been separately filed with the MSRB, and is incorporated by specific reference herein and is deemed a part of this Appendix I.

### **New Jersey Current Economic Outlook**

New Jersey's economy in calendar year 2021 improved as it recovered from the national COVID-19 recession. Employment plummeted in the early months of the pandemic, but calendar year 2021 became a record year for New Jersey's labor market, which added jobs each month for a total of 212,400 jobs gained. This renewed growth represented a bounce-back from calendar year 2020, when employment fell by 306,000 net jobs, including an unprecedented initial decline of 732,600 jobs in March and April alone.

The State's labor market was strong throughout calendar year 2021, as the State came out of the second wave of the pandemic and vaccination rates began to rise. Payroll employment grew by an average of 16,800 jobs per month from January through June 2021, and then improved to an average of 18,600 jobs per month from July through December 2021. By December 2021, New Jersey had recovered 84.8 percent of the jobs lost in March and April of 2020. As of June 2022, New Jersey had recovered 97.9 percent of the jobs lost, a greater share than that of New York (80.1 percent), Pennsylvania (87.2 percent), and Connecticut (83.4 percent). New Jersey has added jobs for 19 consecutive months through June 2022, adding an average of 16,000 jobs per month from January to June 2022.

Workers in low-wage sectors disproportionately felt the brunt of the economic impact of the pandemic. The leisure and hospitality sector (hotels, restaurants, bars, arts and entertainment venues); trade, transportation and utilities sector (retail trade); and other services sector accounted for 57.0 percent (417,500) of job losses in March and April 2020. The leisure and hospitality sector had recovered 96.3 percent of total jobs lost as of June 2022, while the other services sector had regained 89.1 percent. In contrast, professional and business services, a relatively high-earning sector, had recovered 129.1 percent of the jobs lost during March and April 2020, surpassing pre-pandemic employment levels by 24,100 jobs. Employment in financial activities also recovered quickly, as June 2022 employment in the sector surpassed pre-pandemic levels by 5,500 jobs.

The State's unemployment rate, which had soared to 15.8 percent in May 2020, improved to 5.1 percent by December 2021, 2.3 percentage points lower than the December 2020 level (7.4 percent). By June 2022, the unemployment rate had dropped to 3.9 percent, which was lower than the rates for New York (4.4 percent), Pennsylvania (4.5 percent), and Connecticut (4.0 percent). New Jersey's labor force participation rate declined 0.1 percentage points in calendar year 2021 and stood at 62.6 percent as of December 2021. As of June 2022, New Jersey's labor force participation rate stood at 63.0 percent, 1.3 percentage points lower than the pre-pandemic rate of 64.3 percent. New Jersey's rate was higher than those of New York (60.1 percent) and Pennsylvania (61.7 percent) as of June 2022, but was lower than that of Connecticut (64.6 percent).

According to estimates from New Jersey Realtors, single-family home sales in the State surged 7.6 percent in calendar year 2020 and then grew again by 0.6 percent year-over-year in calendar year 2021. While sales growth started to decline near the end of 2021, slowing from 23.6 percent during the January to June 2021 period, single-family home sales in calendar year 2021 were still 8.3 percent higher than the 2019 pre-pandemic total. Sales boomed from September 2020 through July 2021, followed by declining year-over-year sales in subsequent months and into calendar year 2022. Transaction prices have continued to rise sharply, with the average price of a single-family home in calendar year 2021 reaching nearly \$543,000, 14.4 percent higher than in calendar year 2020 and 33.0 percent higher than in calendar year 2019. Existing-home sales continued to slow into calendar year 2022 as closed sales were

down 12.5 percent, year-to-date, through May, while the average sales price (\$560,000) was up 9.5 percent, year-to-date.

The State experienced strong economic growth throughout calendar year 2021. Gross Domestic Product ("GDP") rebounded sharply after the initial pandemic drop in calendar year 2020, and real GDP grew at a seasonally adjusted annual rate of 4.9 percent in calendar year 2021, higher than Pennsylvania's (4.4 percent) rate, but lower than New York's rate (5.0 percent). New Jersey's first quarter 2022 GDP growth was estimated at -2.2 percent, which was less than New York (-1.3 percent), Pennsylvania (-2.0 percent), and the U.S. (-1.6 percent). On a year-over-year basis, State GDP rose 2.7 percent, just below the median amongst the 50 states and slower than Pennsylvania (2.8 percent), New York (3.3 percent), and the U.S. as a whole (3.5 percent).

Over the course of calendar year 2021, New Jersey's personal income growth of 6.3 percent was higher than that of New York (5.5 percent), Pennsylvania (5.5 percent) and Connecticut (5.6 percent). Wages and salaries in New Jersey rose 8.3 percent in calendar year 2021, which was favorable compared to Pennsylvania (7.9 percent growth), but was less than New York (8.6 percent growth).

The economic outlook has weakened recently for both New Jersey and the nation. High core inflation and rising interest rates are likely to put a strain on growth in the near future. Wage gains have struggled to keep up with the pace of inflation, which has dampened consumption behavior.

Price inflation is expected to impact the economy, as year-over-year growth in the U.S. Consumer Price Index ("CPI") for all items reached 9.1 percent in June 2022. Core CPI, which excludes food and energy items, was up 5.9 percent. Inflation in the metropolitan area containing much of northern and central New Jersey has been more muted, but still high, with regional year-over-year CPI growth at 6.7 percent in June 2022. While higher prices temporarily boosted Sales Tax collections, they also may erode consumer purchasing power as prices remain high, particularly among lower-income households. The index of Consumer Sentiment, as measured by the University of Michigan's Survey of Consumers, has deteriorated from a high of 88.3 in April 2021 to 50.0 in June 2022, an all-time low reading since the Survey began in 1952.

The Federal Open Market Committee ("FOMC") lifted the benchmark federal funds rate to between 2.25 percent and 2.5 percent in July 2022 after twice lifting the rate 75 basis points in June and July. FOMC members expected the benchmark federal-funds rate to increase to at least 3.0 percent in calendar year 2022 to combat persistently elevated inflation and most members expected the federal funds rate may need to rise to between 3.5 percent and 4.5 percent in calendar year 2023. It is anticipated that the CPI will remain above 6.0 percent throughout calendar year 2022. Members of the FOMC estimate real GDP in the U.S. to grow 1.7 percent in calendar year 2022 according to their June 2022 projection, which is down from their 2.8 percent prediction in March 2022. Economists recently surveyed by the Wall Street Journal are forecasting real GDP growth of 1.3 percent for the U.S. in calendar year 2022. As high inflation has persisted, the FOMC has revised their inflation forecasts higher while also revising their GDP forecasts lower with the expectations of slowing but continued economic growth.

## **Risk of Climate Events**

The State of New Jersey's location on the eastern seaboard of the United States exposes it to a variety of climate risks, such as severe storms and hurricanes, which can damage the State's infrastructure. In addition, much of the State's coastal and riverine areas may be vulnerable to sea level rise or flooding from increasing and extreme precipitation and other impacts of climate change. These climate-related phenomena may damage significant portions of the State's assets and may require the State to construct additional infrastructure. Further, a changing climate may negatively impact the economy of the State. However, the State cannot predict the impact that these climate events may have on its financial condition.

The State's Department of Environmental Protection ("NJDEP") is responsible for developing studies and strategies to reduce and respond to the effects of climate change. In 2020, the NJDEP released a scientific study regarding climate change and its impact upon the State, including New Jersey specific sea-level rise information. In 2021, the NJDEP released new data regarding the risk of extreme precipitation throughout the state. As a matter of practice, the NJDEP will incorporate this and other appropriate new data into the State's climate science report. The NJDEP also has developed short- and long-term strategies to make the State more resilient to the impacts of climate

change, including through regulatory requirements aimed at better protecting public and private assets from risks associated with extreme weather, sea-level rise, and flooding. The State does not develop any of its climate change reports or strategies for purposes of investors making investment decisions and none of the NJDEP reports or strategies are incorporated by reference into this Appendix.

## **Cybersecurity**

The New Jersey Office of Information Technology (“NJOIT”) serves as the State’s centralized infrastructure technology provider. NJOIT has enhanced existing technologies, and put in place multiple additional measures to minimize cyber threats over the past 24 months. These measures include working in conjunction with the New Jersey Office of Homeland Security and Preparedness’ cybersecurity arm, the New Jersey Cybersecurity & Communications Integration Cell (“NJCCIC”). This separation of accountability for cyber protection has served to substantially increase effectiveness due to focused skillsets, budgets, and technology platforms. These measures are recognized as industry-leading modern cyber protection mechanisms and serve to reduce the risk of successful cyber-attacks upon the State’s information technology assets. However, despite these measures, it is recognized in the cybersecurity industry that no amount of preventative countermeasures and security features successfully prevent 100% of all cyber-attacks. In addition, the State has purchased cyber breach insurance that covers professional services necessary to respond to a cybersecurity breach.

Since 2020, much of the State’s workforce now has remote access to work, and NJOIT worked closely with NJCCIC to augment endpoint protection across all the State agencies. In addition to its multi-stage mail filtering solution, the State has worked to mitigate email risks by increasing security awareness training, communications, and phishing simulation exercises. The State recognizes that having employees work from home utilizing their home networks to connect to State network and systems, creates risk. Our defense-in-depth protections are optimized and enhanced continually to mitigate the introduction of additional risks. To date, the State has not identified any increase in malware infections or compromises of endpoints that are being operated from home networks. Employees are continuously being provided with threat identification and risk mitigation communications, and the State security operations center has increased monitoring for all threats.

## **Revenues**

### **Fiscal Year 2022 Revenues Display Strong Growth**

The Fiscal Year 2023 Appropriations Act includes revised Fiscal Year 2022 revenues of \$51.9 billion, some \$9.6 billion above the level certified in June 2021 by the Governor for Fiscal Year 2022. State revenues declined to \$38.0 billion at the outset of the pandemic during Fiscal Year 2020, but rebounded rapidly to \$48.6 billion (including \$4.3 billion in proceeds from the New Jersey COVID-19 State Emergency Fund) in Fiscal Year 2021. Revenue collections for Fiscal Year 2022 are now expected to be \$13.6 billion higher than the pre-pandemic levels in Fiscal Year 2019. These higher than projected annual revenue collections were due to: (i) federal payments to individuals, businesses, and governments; (ii) the rapid development and distribution of highly effective vaccines which boosted the economy; and (iii) a sharp upward turn-around in the financial markets.

The second year of the Pass-Through Business Alternative Income Tax (“PTBAIT”) is now estimated to yield over \$3.8 billion, or \$2.5 billion more than that anticipated in the Fiscal Year 2022 Appropriations Act. New taxpayer participation accounts for a substantial share of the increase. However, the PTBAIT is designed to be revenue neutral over time because any taxes paid by the pass-through business entity yield equivalent Gross Income Tax (“GIT”) or Corporation Business Tax (“CBT”) credits for the pass-through business entity’s members. Initial data from the first year of PTBAIT indicate that over 95 percent of tax credits taken against PTBAIT payments were claimed under the GIT.

The revised Fiscal Year 2022 GIT forecast of \$20.6 billion is \$3.7 billion higher than the amount certified at the time of the enactment of the Fiscal Year 2022 Appropriations Act. Strong underlying GIT growth more than offset substantially increased PTBAIT credits as well as the impact of three new tax policy changes enacted along with the Fiscal Year 2022 Appropriations Act intended to reduce taxpayer liabilities. The three new tax policy changes included: the State and federal expansion of the Earned Income Tax Credit with an estimated impact of \$114.0 million; the State and federal expansion of the Child and Dependent Care Credit with an estimated impact of \$97.0 million;



and the State expansion of income eligibility for the pension/retirement income exclusion with an estimated impact of \$111.0 million.

The Sales and Use Tax forecast for Fiscal Year 2022 is now estimated at \$12.4 billion, an increase of \$983.5 million over the amount anticipated at the time of the enactment of the Fiscal Year 2022 Appropriations Act. Sales and Use Tax revenue collections benefitted from increased consumer spending as unprecedented federal stimulus payments to individuals boosted disposable personal income. Additionally, pent-up consumer demand and global supply chain pressures caused inflation to rise and increased the price of taxable goods and services. While there were no new statutory changes to the Sales Tax enacted during Fiscal Year 2022, the taxation of certain online retailers – particularly from electronic marketplaces – that resulted from the United States Supreme Court’s decision in *South Dakota v. Wayfair, Inc.*, was a source of strength, and is expected to yield approximately \$725.8 million.

The CBT revised forecast of \$5.6 billion for Fiscal Year 2022 is \$1.7 billion higher than the amount certified at the time of the enactment of the Fiscal Year 2022 Appropriations Act. Strong estimated and final payments were likely driven by healthy corporate profits in calendar year 2021. Moreover, recent data indicate that only a very small portion of PTBAIT credits have been applied against CBT liabilities. The CBT is also impacted by various tax credits, and the sale and transfer of those credits similarly may impact the CBT on Banks and Financial Institutions and the Insurance Premiums Tax. These tax credits are managed by the NJEDA. For more information, see “FINANCIAL RESULTS AND ESTIMATES – New Jersey Economic Development Authority Tax Credit Programs.”

#### Fiscal Year 2023 Revenues Expected to Decline from Elevated Fiscal Year 2022 Levels

The revenue increase in Fiscal Years 2021 and 2022 pushed State revenue collections well above the pre-pandemic growth trend. Accordingly, some retrenchment is anticipated and the certified Fiscal Year 2023 revenue forecast projects an overall decline and a return toward historic patterns. The State expects that some revenues will grow at moderate rates, while others will pull back from recent gains. The total forecast of \$50.4 billion is down from Fiscal Year 2022 by nearly \$1.6 billion, or 3.0 percent.

The Fiscal Year 2023 GIT revenue estimate of \$20.0 billion is a decline of \$601.0 million, or 2.9 percent below Fiscal Year 2022. Withholding collections on employee wages are expected to continue growing moderately. However, higher-income taxpayers are expected to reduce their estimated and final payments, as non-wage income sources, such as capital gains and certain types of business income, fall back from elevated levels witnessed during the prior fiscal year. The annual impact of PTBAIT credits is expected to stabilize. The forecast also includes two new tax policy changes: tax benefits for certain college costs, loan payments and savings enacted last year (L. 2021, c. 128), estimated to save taxpayers approximately \$87.0 million; and a new child care tax credit for families with young children (L. 2022, c. 24), estimated to save taxpayers \$100.0 million.

The Fiscal Year 2023 CBT revenue forecast of \$5.2 billion is down \$412.7 million, or 7.3 percent below Fiscal Year 2022. The economic expansion is forecasted to slow in calendar year 2022, in part due to anticipated further interest rate hikes, and growth in corporate profits is expected to recede from its historic pace of calendar year 2021.

Sales and Use Tax revenues are expected to rise modestly in Fiscal Year 2023, to \$12.6 billion, up \$181.7 million, or 1.5 percent above the prior year. Growth is expected to ease after the surge of consumer spending during Fiscal Years 2021 and 2022. Consumers are also expected to reallocate spending from durable goods back to services, many of which are not taxable under the Sales and Use Tax. The fourth full year of collections from taxation of certain online retailers is estimated to yield about \$677.0 million, a decline from the prior year as pandemic-induced elevated consumption patterns tail off. The Sales and Use Tax forecast also includes one new tax policy change: an annual Sales and Use tax holiday for certain retail sales of computers, school computer supplies, school supplies, school art supplies, school instructional materials and sport or recreational equipment (L. 2022, c. 21), which is expected to save taxpayers \$75.0 million.

PTBAIT revenue is projected to decrease in Fiscal Year 2023 to \$3.4 billion, a decline of \$440.0 million from the prior year. Another December influx of new payments as large as those in the last two years is not expected to reoccur. Also, some refund activity resulting from revocations and overpayments from Tax Year 2021 may carry over into the next fiscal year, with the tax base stabilizing. Other notable tax revenues expected to decline in Fiscal

Year 2023 from elevated levels in Fiscal Year 2022 are the Transfer Inheritance Tax, down \$169.8 million, and the Realty Transfer Fee, down \$101.0 million.

The following table sets forth actual and estimated revenues for fiscal years ended June 30, 2019 through 2023 for the General Fund, the Property Tax Relief Fund, the Gubernatorial Elections Fund, the Casino Control Fund and the Casino Revenue Fund. The amounts for Fiscal Years 2019 through 2021 are actual and final. The Fiscal Year 2022 estimates are subject to adjustment pending completion of the annual audit. The Fiscal Year 2023 estimates are as presented in the Fiscal Year 2023 Appropriation Act and are based on the economic data presented above. See "FINANCIAL RESULTS AND ESTIMATES – New Jersey Current Economic Outlook" above and "APPENDIX I-A – SUMMARY OF CERTAIN STATE TAXES" below.

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**REVENUES**  
**(In Millions)**

|  | <b>2023</b>      | <b>2022</b>      | <b>2021</b>   | <b>2020</b>   | <b>2019</b>   |
|--|------------------|------------------|---------------|---------------|---------------|
|  | <b>Estimated</b> | <b>Estimated</b> | <b>Actual</b> | <b>Actual</b> | <b>Actual</b> |
| General Fund:  |                  |                  |               |               |               |
| Sales and Use Tax .....  | \$ 12,607.1      | \$ 12,425.4      | \$ 11,366.6   | \$ 9,786.0    | \$ 9,938.6    |
| Sales and Use Tax (Energy Tax Receipts).....                                   | 788.5            | 788.5            | 788.5         | 788.5         | 788.5         |
| Less: Property Tax Dedication .....  | (986.1)          | (972.4)          | (917.3)       | (798.1)       | (816.5)       |
| Net Sales and Use Tax .....  | 12,409.5         | 12,241.5         | 11,237.8      | 9,776.4       | 9,910.6       |
| Corporation Business Tax .....   | 5,235.0          | 5,647.7          | 4,894.9       | 3,811.6       | 4,028.7       |
| Business Alternative Income Tax.....   | 3,400.0          | 3,840.0          | 1,968.4       | —             | —             |
| NJ COVID-19 State Emergency Fund .....   | —                | —                | 4,288.7       | —             | —             |
| Transfer Inheritance Tax .....   | 384.5            | 554.3            | 485.3         | 358.1         | 417.4         |
| Insurance Premium Tax .....  | 585.0            | 640.0            | 464.0         | 622.3         | 522.2         |
| Fringe Benefit Recoveries.....   | 1,146.1          | 1,009.3          | 806.9         | 708.1         | 736.9         |
| Motor Fuels Tax.....   | 480.0            | 467.5            | 434.4         | 440.4         | 500.2         |
| Motor Vehicle Fees.....  | 382.7            | 439.1            | 477.2         | 420.3         | 436.9         |
| Medicaid Uncompensated Care.....   | 421.4            | 469.8            | 524.2         | 518.5         | 373.9         |
| Realty Transfer Tax .....  | 572.0            | 673.0            | 526.2         | 364.7         | 374.2         |
| Petroleum Products Gross Receipts.....   | 1,515.7          | 1,573.5          | 1,624.2       | 1,338.4       | 1,466.0       |
| Petroleum Products Gross Receipts-Capital Reserves.....                        | (654.8)          | (770.7)          | (844.3)       | (578.5)       | (872.6)       |
| Corporation Business Tax-Banks and Financials .....                            | 95.0             | 105.0            | 107.8         | 283.0         | 292.4         |
| Cigarette Tax.....   | 91.6             | 34.8             | 71.0          | 80.1          | 98.9          |
| Alcoholic Beverage Excise Tax .....  | 130.0            | 137.8            | 140.1         | 121.8         | 112.2         |
| Other .....  | 2,639.4          | 2,761.3          | 2,514.5       | 2,360.4       | 2,854.4       |
| Total General Fund <sup>(1)</sup> .....  | 28,833.1         | 29,823.9         | 29,721.3      | 20,625.6      | 21,252.3      |
| Property Tax Relief Fund:  |                  |                  |               |               |               |
| Gross Income Tax .....   | 19,985.0         | 20,586.0         | 17,469.9      | 16,253.7      | 15,903.3      |
| Plus: Property Tax Dedication.....   | 1,007.5          | 993.8            | 943.9         | 820.8         | 844.5         |
| Gross Property Tax Relief Fund .....   | 20,992.5         | 21,579.8         | 18,413.8      | 17,074.5      | 16,747.8      |
| Gubernatorial Elections Fund-Taxpayer Designations.....                        | 0.7              | 0.7              | 0.3           | 0.3           | 0.8           |
| Casino Control Fund-License Fees, Interest.....                                | 68.1             | 61.6             | 54.0          | 50.3          | 49.1          |
| Casino Revenue Fund-8% Gross Revenue Tax, Other Taxes and Fees, Interest ..... | 465.1            | 454.9            | 363.5         | 262.5         | 266.2         |
| Total .....  | \$ 50,359.5      | \$ 51,920.9      | \$ 48,552.9   | \$ 38,013.2   | \$ 38,316.2   |

<sup>(1)</sup> Excludes Non-Budgeted Revenues which include primarily Federal Funds. Non-Budgeted Revenues are offset by matching appropriations; therefore, these Non-Budgeted Revenues do not affect the General Fund's undesignated fund balance.

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## Revenues — Dollar Growth

The following table sets forth actual and estimated incremental dollar growth in revenues for fiscal years ended June 30, 2019 through 2023 for the General Fund, the Property Tax Relief Fund, the Gubernatorial Elections Fund, the Casino Control Fund and the Casino Revenue Fund. The incremental dollar growth in revenues for Fiscal Years 2019 through 2021 are actual and final. The amounts for Fiscal Year 2022 estimates are subject to adjustment pending completion of the annual audit. The Fiscal Year 2023 estimates are as presented in the Fiscal Year 2023 Appropriations Act.

### REVENUES — DOLLAR GROWTH (In Millions)

|   | 2023<br>Estimated | 2022<br>Estimated | 2021<br>Actual | 2020<br>Actual | 2019<br>Actual |
|---|-------------------|-------------------|----------------|----------------|----------------|
| General Fund:   |                   |                   |                |                |                |
| Sales and Use Tax .....   | \$ 181.7          | \$1,058.8         | \$ 1,580.6     | \$(152.6)      | \$ 319.4       |
| Sales and Use Tax (Energy Tax Receipts) .....                                     | —                 | —                 | —              | —              | —              |
| Less: Property Tax Dedication .....   | (13.7)            | (55.1)            | (119.2)        | 18.4           | (66.5)         |
| Net Sales and Use Tax .....   | 168.0             | 1,003.7           | 1,461.4        | (134.2)        | 252.9          |
| Corporation Business Taxes .....  | (412.7)           | 752.8             | 1,083.3        | (217.1)        | 1,713.2        |
| Business Alternative Income Tax .....   | (440.0)           | 1,871.6           | 1,968.4        | —              | —              |
| NJ COVID-19 State Emergency Fund .....  | —                 | (4,288.7)         | 4,288.7        | —              | —              |
| Transfer Inheritance Tax .....  | (169.8)           | 69.0              | 127.2          | (59.3)         | 43.5           |
| Insurance Premium Tax .....   | (55.0)            | 176.0             | (158.3)        | 100.1          | (69.0)         |
| Fringe Benefit Recoveries .....   | 136.8             | 202.4             | 98.8           | (28.8)         | 5.8            |
| Motor Fuels Tax .....   | 12.5              | 33.1              | (6.0)          | (59.8)         | (12.3)         |
| Motor Vehicle Fees .....  | (56.4)            | (38.1)            | 56.9           | (16.6)         | (60.8)         |
| Medicaid Uncompensated Care .....   | (48.4)            | (54.4)            | 5.7            | 144.6          | 55.0           |
| Realty Transfer Tax .....   | (101.0)           | 146.8             | 161.5          | (9.5)          | (2.1)          |
| Petroleum Products Gross Receipts .....   | (57.8)            | (50.7)            | 285.8          | (127.6)        | 91.9           |
| Petroleum Products Gross Receipts-Capital Reserves .....                          | 115.9             | 73.6              | (265.8)        | 294.1          | (48.7)         |
| Corporation Business Tax-Banks and Financials .....                               | (10.0)            | (2.8)             | (175.2)        | (9.4)          | 140.1          |
| Cigarette Tax .....   | 56.8              | (36.2)            | (9.1)          | (18.8)         | (44.0)         |
| Alcoholic Beverage Excise Tax .....   | (7.8)             | (2.3)             | 18.3           | 9.6            | 2.7            |
| Other .....   | (121.9)           | 246.8             | 154.1          | (494.0)        | (529.0)        |
| Total General Fund <sup>(1)</sup> .....   | (990.8)           | 102.6             | 9,095.7        | (626.7)        | 1,539.2        |
| Property Tax Relief Fund:   |                   |                   |                |                |                |
| Gross Income Tax .....  | (601.0)           | 3,116.1           | 1,216.2        | 350.4          | 865.4          |
| Plus: Property Tax Dedication .....   | 13.7              | 49.9              | 123.1          | (23.7)         | 75.6           |
| Gross Property Tax Relief Fund .....  | (587.3)           | 3,166.0           | 1,339.3        | 326.7          | 941.0          |
| Gubernatorial Elections Fund-Taxpayer Designations .....                          | —                 | 0.4               | —              | (0.5)          | 0.4            |
| Casino Control Fund-Licenses, Interest .....                                      | 6.5               | 7.6               | 3.7            | 1.2            | 1.3            |
| Casino Revenue Fund-8% Gross Revenue Tax, Other Taxes<br>and Fees, Interest ..... | 10.2              | 91.4              | 101.0          | (3.7)          | 48.5           |
| Total .....   | \$(1,561.4)       | \$3,368.0         | \$10,539.7     | \$(303.0)      | \$2,530.4      |

<sup>(1)</sup> Excludes Non-Budgeted Revenues which include primarily Federal Funds. Non-Budgeted Revenues are offset by matching appropriations; therefore, these Non-Budgeted Revenues do not affect the General Fund's undesignated fund balance.

## Revenues — Percentage Growth

The following table sets forth actual and estimated year over year percentage growth in revenues for the fiscal years ended June 30, 2019 through 2023 for the General Fund, the Property Tax Relief Fund, the Gubernatorial Elections Fund, the Casino Control Fund and the Casino Revenue Fund. These growth percentages are calculated for each individual revenue, therefore, they are not intended to sum when reading down the table. Year over year percentage growth in revenues for Fiscal Years 2019 through 2021 are actual and final. The Fiscal Year 2022 estimates are subject to adjustment pending completion of the annual audit. The Fiscal Year 2023 estimates are as presented in the Fiscal Year 2023 Appropriations Act.

### REVENUES — PERCENTAGE GROWTH

|  | 2023<br>Estimated | 2022<br>Estimated | 2021<br>Actual | 2020<br>Actual | 2019<br>Actual |
|--|-------------------|-------------------|----------------|----------------|----------------|
| General Fund:  |                   |                   |                |                |                |
| Sales and Use Tax.....   | 1.5%              | 9.3%              | 16.2%          | (1.5)%         | 3.3%           |
| Sales and Use Tax (Energy Tax Receipts) .....                                    | —                 | —                 | —              | —              | —              |
| Less: Property Tax Dedication.....   | 1.4               | 6.0               | 14.9           | (2.3)          | 8.9            |
| Net Sales and Use Tax.....   | 1.4               | 8.9               | 14.9           | (1.4)          | 2.6            |
| Corporation Business Taxes .....   | (7.3)             | 15.4              | 28.4           | (5.4)          | 74.0           |
| Business Alternative Income Tax .....  | (11.5)            | 95.1              | —              | —              | —              |
| NJ COVID-19 State Emergency Fund.....  | —                 | (100.0)           | —              | —              | —              |
| Transfer Inheritance Tax.....  | (30.6)            | 14.2              | 35.5           | (14.2)         | 11.6           |
| Insurance Premium Tax.....   | (8.6)             | 37.9              | (25.4)         | 19.2           | (11.7)         |
| Fringe Benefit Recoveries .....  | 13.6              | 25.1              | 14.0           | (3.9)          | 0.8            |
| Motor Fuels Tax .....  | 2.7               | 7.6               | (1.4)          | (12.0)         | (2.4)          |
| Motor Vehicle Fees .....   | (12.8)            | (8.0)             | 13.5           | (3.8)          | (12.2)         |
| Medicaid Uncompensated Care .....  | (10.3)            | (10.4)            | 1.1            | 38.7           | 17.2           |
| Realty Transfer Tax.....   | (15.0)            | 27.9              | 44.3           | (2.5)          | (0.6)          |
| Petroleum Products Gross Receipts .....  | (3.7)             | (3.1)             | 21.4           | (8.7)          | 6.7            |
| Petroleum Products Gross Receipts-Capital Reserves .....                         | (15.0)            | (8.7)             | 45.9           | (33.7)         | 5.9            |
| Corporation Business Tax-Banks and Financials.....                               | (9.5)             | (2.6)             | (61.9)         | (3.2)          | 92.0           |
| Cigarette Tax .....  | 163.2             | (51.0)            | (11.4)         | (19.0)         | (30.8)         |
| Alcoholic Beverage Excise Tax .....  | (5.7)             | (1.6)             | 15.0           | 8.6            | 2.5            |
| Other .....  | (4.4)             | 9.8               | 6.5            | (17.3)         | (15.6)         |
| Total General Fund <sup>(1)</sup> .....  | (3.3)             | 0.3               | 44.1           | (2.9)          | 7.8            |
| Property Tax Relief Fund:  |                   |                   |                |                |                |
| Gross Income Tax.....  | (2.9)             | 17.8              | 7.5            | 2.2            | 5.8            |
| Plus: Property Tax Dedication .....  | 1.4               | 5.3               | 15.0           | (2.8)          | 9.8            |
| Gross Property Tax Relief Fund.....  | (2.7)             | 17.2              | 7.8            | 2.0            | 6.0            |
| Gubernatorial Elections Fund-Taxpayer Designations.....                          | —                 | 133.3             | —              | (62.5)         | 100.0          |
| Casino Control Fund-Licenses, Interest.....                                      | 10.6              | 14.1              | 7.4            | 2.4            | 2.7            |
| Casino Revenue Fund-8% Gross Revenue Tax, Other Taxes<br>and Fees, Interest..... | 2.2               | 25.1              | 38.5           | (1.4)          | 22.3           |
| Total .....  | (3.0)%            | 6.9%              | 27.7%          | (0.8)%         | 7.1%           |

<sup>(1)</sup> Excludes Non-Budgeted Revenues which include primarily Federal Funds. Non-Budgeted Revenues are offset by matching appropriations; therefore, these Non-Budgeted Revenues do not affect the General Fund's undesignated fund balance.

## Revenues — Percent of Total

The following table sets forth actual and estimated revenues as a percent of total revenue for fiscal years ended June 30, 2019 through 2023 for the General Fund, the Property Tax Relief Fund, the Gubernatorial Elections Fund, the Casino Control Fund and the Casino Revenue Fund. Revenues as percent of total for Fiscal Years 2019 through 2021 are actual and final. The Fiscal Year 2022 estimates are subject to adjustment pending completion of the annual audit. The Fiscal Year 2023 estimates are as presented in the Fiscal Year 2023 Appropriations Act.

### REVENUES — PERCENT OF TOTAL

|   | 2023<br>Estimated | 2022<br>Estimated | 2021<br>Actual | 2020<br>Actual | 2019<br>Actual |
|---|-------------------|-------------------|----------------|----------------|----------------|
| General Fund:   |                   |                   |                |                |                |
| Sales and Use Tax.....  | 25.0%             | 23.9%             | 23.4%          | 25.8%          | 25.9%          |
| Sales and Use Tax (Energy Tax Receipts) .....                                     | 1.6               | 1.5               | 1.6            | 2.1            | 2.1            |
| Less: Property Tax Dedication .....   | (2.0)             | (1.9)             | (1.9)          | (2.1)          | (2.1)          |
| Net Sales and Use Tax.....  | 24.6              | 23.5              | 23.1           | 25.8           | 25.9           |
| Corporation Business Taxes .....  | 10.4              | 10.9              | 10.1           | 10.0           | 10.5           |
| Business Alternative Income Tax .....   | 6.8               | 7.4               | 4.1            | —              | —              |
| NJ COVID-19 State Emergency Fund.....   | —                 | —                 | 8.8            | —              | —              |
| Transfer Inheritance Tax.....   | 0.8               | 1.1               | 1.0            | 0.9            | 1.1            |
| Insurance Premium Tax.....  | 1.2               | 1.2               | 1.0            | 1.6            | 1.4            |
| Fringe Benefit Recoveries .....   | 2.3               | 2.0               | 1.7            | 1.9            | 1.9            |
| Motor Fuels Tax .....   | 1.0               | 0.9               | 0.9            | 1.2            | 1.3            |
| Motor Vehicle Fees .....  | 0.7               | 0.9               | 1.0            | 1.1            | 1.1            |
| Medicaid Uncompensated Care .....   | 0.8               | 0.9               | 1.1            | 1.4            | 1.0            |
| Realty Transfer Tax .....   | 1.1               | 1.3               | 1.1            | 1.0            | 1.0            |
| Petroleum Products Gross Receipts .....   | 3.0               | 3.0               | 3.3            | 3.5            | 3.8            |
| Petroleum Products Gross Receipts-Capital Reserves .....                          | (1.3)             | (1.5)             | (1.7)          | (1.5)          | (2.3)          |
| Corporation Banks and Financials .....  | 0.2               | 0.2               | 0.2            | 0.7            | 0.8            |
| Cigarette Tax .....   | 0.2               | 0.1               | 0.1            | 0.2            | 0.3            |
| Alcoholic Beverage Excise Tax.....  | 0.3               | 0.3               | 0.3            | 0.3            | 0.3            |
| Other.....  | 5.2               | 5.3               | 5.2            | 6.2            | 7.4            |
| Total General Fund <sup>(1)</sup> .....   | 57.3              | 57.5              | 61.3           | 54.3           | 55.5           |
| Property Tax Relief Fund:   |                   |                   |                |                |                |
| Gross Income Tax .....  | 39.7              | 39.6              | 36.0           | 42.8           | 41.5           |
| Plus: Property Tax Dedication .....   | 2.0               | 1.9               | 1.9            | 2.2            | 2.2            |
| Gross Property Tax Relief Fund.....   | 41.7%             | 41.5%             | 37.9%          | 45.0%          | 43.7%          |
| Gubernatorial Elections Fund-Taxpayer Designations.....                           | —                 | —                 | —              | —              | —              |
| Casino Control Fund-Licenses, Interest .....                                      | 0.1               | 0.1               | 0.1            | 0.1            | 0.1            |
| Casino Revenue Fund-8% Gross Revenue Tax,<br>Other Taxes and Fees, Interest ..... | 0.9               | 0.9               | 0.7            | 0.6            | 0.7            |
| Total .....   | 100.0%            | 100.0%            | 100.0%         | 100.0%         | 100.0%         |

<sup>(1)</sup> Excludes Non-Budgeted Revenues which include primarily Federal Funds. Non-Budgeted Revenues are offset by matching appropriations; therefore, these Non-Budgeted Revenues do not affect the General Fund's undesignated fund balance.

## New Jersey Economic Development Authority Tax Credit Programs

The NJEDA administers a number of statutorily-authorized economic development tax credit programs. The programs that were in effect prior to January 7, 2021 are collectively referred to herein as the "Legacy Programs." The New Jersey Economic Recovery Act of 2020, L. 2020, c. 156 (the "NJ ERA"), which was enacted on January 7, 2021, and amended by L. 2021, c. 160, established several new programs that will be collectively referred to herein as the "NJ ERA Programs."

Generally, the tax credits are issued for use in specific tax years. However, for some of the Legacy Programs, the recipient of the tax credits may carry forward the value of the tax credits for up to twenty (20) successive tax periods, depending upon the statutory provisions governing each individual tax credit program. In addition, for some of the Legacy Programs (not including the NJEDA's Angel Investor Tax Credit) the recipient may transfer the tax credit for use by a transferee in the tax period for which it was issued. The original recipient may have up to three (3) years after the date of the original issuance to transfer the tax credits to a potential transferee.

The NJEDA's projections of tax credit utilization in future fiscal years for the Legacy Programs is based on the amount that has been approved for utilization in those fiscal years. Actual utilization of tax credits, however, has been less than projected because taxpayers may withdraw their application, projects may be canceled, or the tax credit may be reduced based on performance.

The table below compares the NJEDA's projected utilization of tax credits to actual utilization from Fiscal Year 2018 to Fiscal Year 2022, and provides the current projected utilization for Fiscal Year 2023. Actual utilization was 69.4 percent of the original projection in Fiscal Year 2018, but declined to the 45.0 percent to 50.0 percent range over the next three fiscal years. The preliminary estimate for actual credit utilization rose again to 68.4 percent in Fiscal Year 2022, likely accounting for some portion of the record level of CBT refund activity over the past 12 months. Fiscal Year 2023 credit utilization is currently projected at \$1.1 billion. The Fiscal Year 2023 revenue forecast assumes a utilization rate for Legacy programs consistent with recent years. While the tax credits primarily impact CBT revenues, the State's Insurance Premiums Tax also has been impacted in recent years because credits may be sold or transferred to insurance companies on the secondary market.

**EDA Legacy Tax Credit Programs  
Projected Utilization vs Actual Utilization  
(In Millions)**

|                       | <b>Fiscal Year<br/>2018</b> | <b>Fiscal Year<br/>2019</b> | <b>Fiscal Year<br/>2020</b> | <b>Fiscal Year<br/>2021</b> | <b>Fiscal Year<br/>2022</b> | <b>Fiscal Year<br/>2023</b> |
|-----------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|-----------------------------|
| Projected Utilization | \$479.6                     | \$660.7                     | \$872.1                     | \$876.8                     | \$883.7                     | \$1,096.3**                 |
| Actual Utilization    | \$332.7                     | \$308.3                     | \$396.3                     | \$437.8                     | \$604.8*                    | n/a                         |
| Difference            | \$146.8                     | \$352.3                     | \$475.8                     | \$439.0                     | \$278.9                     | n/a                         |

\*Preliminary, subject to revision.

\*\*Projection subject to revision.

**Newly Authorized Economic Development Tax Incentive Programs**

The NJ ERA established eight new tax credit programs. There are seven primary tax credit programs as well as an additional smaller program aimed at supporting the in-state manufacturing of personal protective equipment. The PPE Tax Credit Program is for Tax Years 2020 through 2022 and has an annual cap of \$10.0 million. The seven primary programs expire after seven years and have an overall cap of \$11.5 billion.

The NJ ERA sets annual award limits for each of the seven new primary tax credit programs. However, if any program's annual limit is not reached, the NJEDA is authorized to add the unused amount to the subsequent year's program limit. The annual program award caps are for the first six years of the seven-year period. During the seventh year, the NJEDA may award any unused amount that has been carried forward from the first six years of the program. The NJ ERA also permits the NJEDA to exceed program limits in a given year by up to \$200 million annually. The table below summarizes the annual tax credit award limits and estimated utilization for the seven new primary programs created by the NJ ERA:



**Summary of NJ ERA Tax Credit Programs  
(In Millions)**

|   | <b>Annual<br/>Cap</b> | <b>Total<br/>Cap</b> | <b>Fiscal Year<br/>2022</b> | <b>Fiscal Year<br/>2023</b> |
|---|-----------------------|----------------------|-----------------------------|-----------------------------|
| Historic Property Reinvestment Act              | \$ 50                 | \$ 300               | \$ –                        | \$ –                        |
| Brownfield Redevelopment Incentive Program Act  | 50                    | 300                  | –                           | –                           |
| New Jersey Innovation Evergreen Act             | 60                    | 300                  | –                           | 60                          |
| Food Desert Relief Act                          | 40                    | 240                  | –                           | –                           |
| Community Anchored Development Act              | 200                   | 1,200                | –                           | –                           |
| New Jersey Aspire (Non-Transformative) + Emerge | 1,100                 | 6,600                | –                           | –                           |
| New Jersey Aspire (Transformative)              | –                     | 2,500                | –                           | –                           |
| Total “New NJ ERA Programs”                     | \$1,500               | \$11,500             | \$ –                        | \$60                        |

**Newly Established Tax Credit Buy-Back Requirements**

The NJ ERA newly incorporates tax credit buy-back and surrender provisions. For the NJ ERA Programs, as well as for some of the Legacy Programs, and at the discretion of the Director of the Division of Taxation, the State may buy back awarded but unused tax credits at a maximum price of 75 percent of the value of the tax credit. In addition, only with respect to tax credits awarded in the Aspire/Emerge Program, the NJ ERA allows an awardee to “surrender” the unused credit as long as it is at least two years after the award, to the Division of Taxation for a cash payment equal to 90 percent of the face value of the tax credit.

**Statutory “Poison Pills”**

Some statutes contain provisions, commonly referred to as “poison pills,” that may automatically bar the State from collecting certain taxes in the event the Legislature acts, or fails to act, in a specified manner. A poison pill may be triggered, for instance, when the Legislature fails to appropriate a designated amount of money to a particular program. No court has opined on the constitutionality of poison pill provisions. To date, poison pill provisions have had no impact on the annual Appropriations Act.

**Appropriations**

**Appropriations — Fiscal Year 2019 through Fiscal Year 2023**

The following table sets forth the composition of annual appropriations in Fiscal Years 2019 through 2023, including supplemental appropriations and deappropriations, if any, from the General Fund, the Property Tax Relief Fund, the Gubernatorial Elections Fund, the Casino Control Fund and the Casino Revenue Fund. Should revenues be less than the amount anticipated in the Appropriations Act, the Governor may, pursuant to statutory authority, prevent expenditure under any appropriation. The amounts for Fiscal Years 2019 through 2021 are actual and final. The Fiscal Year 2022 estimates are subject to adjustment pending completion of the annual audit. The Fiscal Year 2023 estimates are as presented in the Fiscal Year 2023 Appropriations Act, as amended by supplemental appropriations adopted shortly after the enactment of the Fiscal Year 2023 Appropriations Act.

**APPROPRIATIONS FOR BUDGETED STATE FUNDS<sup>(1)</sup>**  
(In Millions)

|   | For the Fiscal Year Ended June 30, |                   |                   |                   |                   |
|---|------------------------------------|-------------------|-------------------|-------------------|-------------------|
|   | 2023<br>Act                        | 2022<br>Estimated | 2021<br>Actual    | 2020<br>Actual    | 2019<br>Actual    |
| <b>General Fund</b>   |                                    |                   |                   |                   |                   |
| Legislature   | \$ 109.9                           | \$ 107.1          | \$ 96.5           | \$ 80.9           | \$ 89.6           |
| Chief Executive   | 11.7                               | 9.2               | 7.2               | 5.9               | 6.7               |
| Department of:  |                                    |                   |                   |                   |                   |
| Agriculture   | 104.2                              | 116.8             | 88.2              | 79.4              | 43.3              |
| Banking and Insurance   | 90.3                               | 89.5              | 64.0              | 140.6             | 64.0              |
| Children and Families   | 1,314.0                            | 1,298.8           | 1,212.1           | 1,144.0           | 1,160.4           |
| Community Affairs   | 320.7                              | 388.1             | 152.3             | 124.0             | 122.2             |
| Corrections   | 1,102.9                            | 1,119.8           | 1,044.7           | 1,033.6           | 1,039.7           |
| Education   | 271.6                              | 1,257.4           | 2,743.3           | 484.0             | 232.1             |
| Environmental Protection  | 492.1                              | 745.6             | 489.4             | 506.4             | 422.8             |
| Health  | 1,157.6                            | 1,186.4           | 1,120.6           | 985.7             | 948.3             |
| Human Services  | 7,586.5                            | 6,838.9           | 6,250.0           | 5,892.2           | 6,186.2           |
| Labor and Workforce Development                                     | 202.7                              | 208.9             | 176.3             | 169.6             | 167.6             |
| Law and Public Safety   | 735.2                              | 707.0             | 659.6             | 600.4             | 629.0             |
| Military and Veterans' Affairs                                      | 103.9                              | 102.6             | 96.4              | 95.9              | 95.9              |
| State   | 1,822.5                            | 1,766.1           | 1,496.0           | 1,300.3           | 1,370.0           |
| Transportation  | 1,575.1                            | 1,588.1           | 1,839.2           | 1,732.5           | 1,583.7           |
| Treasury  | 1,887.5                            | 1,760.3           | 1,640.5           | 1,038.4           | 1,322.6           |
| Miscellaneous Commissions   | 1.0                                | 1.0               | 0.8               | 0.7               | 0.8               |
| Interdepartmental Accounts - Employee Benefits<br>and Miscellaneous | 6,714.4                            | 11,725.6          | 8,777.0           | 4,638.6           | 4,615.3           |
| Judicial Branch   | 852.1                              | 852.1             | 810.5             | 789.3             | 762.3             |
| Total, General Fund   | <u>26,455.9</u>                    | <u>31,869.3</u>   | <u>28,764.6</u>   | <u>20,842.4</u>   | <u>20,862.5</u>   |
| <b>Property Tax Relief Fund</b>                                     |                                    |                   |                   |                   |                   |
| Department of:  |                                    |                   |                   |                   |                   |
| Agriculture   | 18.6                               | 18.2              | 13.2              | 5.6               | 5.6               |
| Community Affairs   | 997.5                              | 856.5             | 824.9             | 742.4             | 757.7             |
| Corrections   | 33.4                               | 25.6              | 23.5              | 22.2              | 22.5              |
| Education   | 18,330.9                           | 16,890.5          | 12,893.3          | 14,458.0          | 14,072.0          |
| Environmental Protection  | 14.3                               | 7.8               | 6.5               | 4.0               | 4.0               |
| Human Services  | 245.3                              | 247.3             | 228.5             | 197.7             | 197.7             |
| Law and Public Safety   | 5.5                                | 5.0               | 4.6               | 3.0               | 3.0               |
| State   | 6.8                                | 5.0               | 3.7               | 3.7               | 3.7               |
| Transportation  | 319.3                              | 301.9             | 228.9             | 218.5             | 218.6             |
| Treasury  | 3,689.0                            | 1,975.9           | 1,783.8           | 1,602.2           | 1,497.7           |
| Interdepartmental Accounts - Employee Benefits<br>and Miscellaneous | 45.4                               | 45.4              | 45.4              | 40.1              | 45.4              |
| Total, Property Tax Relief Fund                                     | <u>23,706.0</u>                    | <u>20,379.1</u>   | <u>16,056.3</u>   | <u>17,297.4</u>   | <u>16,827.9</u>   |
| <b>Gubernatorial Elections Fund</b>                                 |                                    |                   |                   |                   |                   |
| Department of:  |                                    |                   |                   |                   |                   |
| Law and Public Safety   | —                                  | 21.5              | 11.0              | —                 | —                 |
| Total, Gubernatorial Elections Fund                                 | <u>—</u>                           | <u>21.5</u>       | <u>11.0</u>       | <u>—</u>          | <u>—</u>          |
| <b>Casino Control Fund</b>  |                                    |                   |                   |                   |                   |
| Department of:  |                                    |                   |                   |                   |                   |
| Law and Public Safety   | 60.1                               | 55.0              | 53.3              | 48.4              | 44.0              |
| Treasury  | 8.0                                | 7.4               | 7.6               | 7.3               | 7.3               |
| Total, Casino Control Fund  | <u>68.1</u>                        | <u>62.4</u>       | <u>60.9</u>       | <u>55.7</u>       | <u>51.3</u>       |
| <b>Casino Revenue Fund</b>  |                                    |                   |                   |                   |                   |
| Department of:  |                                    |                   |                   |                   |                   |
| Health  | 0.5                                | 0.5               | 0.5               | 0.5               | 0.5               |
| Human Services  | 462.3                              | 335.7             | 364.1             | 260.0             | 269.6             |
| Labor and Workforce Development                                     | 2.2                                | 2.2               | 2.2               | 2.2               | 2.2               |
| Law and Public Safety   | 0.1                                | 0.1               | 0.1               | 0.1               | 0.1               |
| Total, Casino Revenue Fund  | <u>465.1</u>                       | <u>338.5</u>      | <u>366.9</u>      | <u>262.8</u>      | <u>272.4</u>      |
| <b>Total Appropriations</b>   | <u>\$50,695.1</u>                  | <u>\$52,670.8</u> | <u>\$45,259.7</u> | <u>\$38,458.3</u> | <u>\$38,014.3</u> |

<sup>(1)</sup> These amounts do not reflect amounts included under the caption "Other Adjustments" in the table entitled "SUMMARY OF REVENUES, APPROPRIATIONS AND UNDESIGNATED FUND BALANCES — BUDGETED STATE FUNDS" above.

The following table sets forth, by major category, the original and anticipated supplemental appropriations for Fiscal Years 2019 through 2021, the adjusted appropriations for Fiscal Year 2022, which is subject to further adjustment pending completion of the annual audit and the appropriations for Fiscal Year 2023 as presented in the Fiscal Year 2023 Appropriations Act, as amended by supplemental appropriations enacted shortly after the enactment of the Fiscal Year 2023 Appropriations Act.

**SUMMARY OF APPROPRIATIONS BY MAJOR CATEGORY**  
(In Millions)

|  | <b>Fiscal Year<br/>2023<br/>Estimated</b> | <b>Fiscal Year<br/>2022<br/>Estimated</b> | <b>Fiscal Year<br/>2021<br/>Actual</b> | <b>Fiscal Year<br/>2020<br/>Actual</b> | <b>Fiscal Year<br/>2019<br/>Actual</b> |
|--|---|---|--|--|--|
| State Aid .....                                | \$21,739.1                                | \$20,767.9                                | \$18,231.0                             | \$17,359.4                             | \$16,715.8                             |
| Grants-in-Aid .....                            | 16,001.6                                  | 13,989.3                                  | 12,204.3                               | 10,804.1                               | 11,214.5                               |
| Direct State Services .....                    | 10,389.1                                  | 10,116.9                                  | 8,593.6                                | 8,123.2                                | 8,031.7                                |
| Capital Construction .....                     | 1,944.5                                   | 7,401.5                                   | 5,589.6                                | 1,827.2                                | 1,727.8                                |
| Debt Service on General Obligation Bonds ..... | 620.8                                     | 395.2                                     | 641.2                                  | 344.4                                  | 324.5                                  |
| <b>Total .....</b>                             | <b>\$50,695.1</b>                         | <b>\$52,670.8</b>                         | <b>\$45,259.7</b>                      | <b>\$38,458.3</b>                      | <b>\$38,014.3</b>                      |

Total Fiscal Year 2023 appropriations decreased by \$1.975 billion as compared to total Fiscal Year 2022 adjusted appropriations. The Fiscal Year 2022 adjusted appropriations include a supplemental appropriation of \$5.15 billion to the New Jersey Debt Defeasance and Prevention Fund. Not taking into account that supplemental appropriation, the Fiscal Year 2023 appropriations increased by \$3.175 billion. Significant increases include increased funding for PreK-12 school aid, growth to support the expansion of the Affordable New Jersey Communities for Homeowners and Renters ("ANCHOR") program, previously known as the Homestead Benefit Program, increased costs in entitlement programs such as NJFamilyCare, increased debt service, mainly attributable to the costs of the New Jersey COVID-19 General Obligation Emergency Bonds, as well as net increases in Health Benefits costs.

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The following tables set forth appropriations by department and by major category for Fiscal Year 2023 and adjusted appropriations by department and major category for Fiscal Year 2022.

**APPROPRIATIONS FOR BUDGETED STATE FUNDS  
FOR THE FISCAL YEAR ENDING JUNE 30, 2023  
(In Millions)**

| <b><u>Government Branch</u></b>      | <b><u>Direct State<br/>Services</u></b> | <b><u>Grants-in-Aid</u></b> | <b><u>State Aid</u></b> | <b><u>Capital<br/>Construction</u></b> | <b><u>Debt<br/>Service</u></b> | <b><u>Total</u></b> |
|--------------------------------------|---|-----------------------------|-------------------------|--|--------------------------------|---------------------|
| Chief Executive .....                | \$ 11.7                                 | \$ -                        | \$ -                    | \$ -                                   | \$ -                           | \$ 11.7             |
| Agriculture.....                     | 10.3                                    | 93.9                        | 18.6                    | -                                      | -                              | 122.8               |
| Banking and Insurance.....           | 90.3                                    | -                           | -                       | -                                      | -                              | 90.3                |
| Children and Families.....           | 367.4                                   | 946.6                       | -                       | -                                      | -                              | 1,314.0             |
| Community Affairs.....               | 60.3                                    | 250.6                       | 1,007.3                 | -                                      | -                              | 1,318.2             |
| Corrections.....                     | 997.7                                   | 105.2                       | 33.4                    | -                                      | -                              | 1,136.3             |
| Education.....                       | 102.9                                   | 10.5                        | 18,489.1                | -                                      | -                              | 18,602.5            |
| Environmental Protection .....       | 279.1                                   | 2.2                         | 20.5                    | 173.6                                  | 31.0                           | 506.4               |
| Health .....                         | 438.7                                   | 719.4                       | -                       | -                                      | -                              | 1,158.1             |
| Human Services.....                  | 300.1                                   | 7,507.3                     | 486.7                   | -                                      | -                              | 8,294.1             |
| Labor and Workforce Development..... | 114.5                                   | 90.4                        | -                       | -                                      | -                              | 204.9               |
| Law and Public Safety .....          | 744.8                                   | 45.5                        | 7.1                     | 3.5                                    | -                              | 800.9               |
| Military and Veterans' Affairs.....  | 101.0                                   | 2.9                         | -                       | -                                      | -                              | 103.9               |
| State.....                           | 78.2                                    | 1,720.9                     | 30.2                    | -                                      | -                              | 1,829.3             |
| Transportation.....                  | 102.2                                   | 120.0                       | 119.3                   | 1,552.9                                | -                              | 1,894.4             |
| Treasury.....                        | 590.4                                   | 2,877.4                     | 1,526.9                 | -                                      | 589.8                          | 5,584.5             |
| Miscellaneous Commissions.....       | 1.0                                     | -                           | -                       | -                                      | -                              | 1.0                 |
| Interdepartmental .....              | 5,036.5                                 | 1,508.8                     | -                       | 214.5                                  | -                              | 6,759.8             |
| <b>Subtotal.....</b>                 | <b>9,427.1</b>                          | <b>16,001.6</b>             | <b>21,739.1</b>         | <b>1,944.5</b>                         | <b>620.8</b>                   | <b>49,733.1</b>     |
| <b>Legislature.....</b>              | <b>109.9</b>                            |                             |                         |  |                                | <b>109.9</b>        |
| <b>Judiciary.....</b>                | <b>852.1</b>                            |                             |                         |  |                                | <b>852.1</b>        |
| <b>Grand Total.....</b>              | <b>\$10,389.1</b>                       | <b>\$16,001.6</b>           | <b>\$21,739.1</b>       | <b>\$1,944.5</b>                       | <b>\$620.8</b>                 | <b>\$50,695.1</b>   |

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**ADJUSTED APPROPRIATIONS FOR BUDGETED STATE FUNDS  
FOR THE FISCAL YEAR ENDING JUNE 30, 2022  
(In Millions)**

| <b>Government Branch</b>              | <b>Direct State Services</b> | <b>Grants-in-Aid</b> | <b>State Aid</b>  | <b>Capital Construction</b> | <b>Debt Service</b> | <b>Total</b>      |
|---------------------------------------|------------------------------|----------------------|-------------------|-----------------------------|---------------------|-------------------|
| Chief Executive.....                  | \$ 9.2                       | \$ -                 | \$ -              | \$ -                        | \$ -                | \$ 9.2            |
| Agriculture .....                     | 9.3                          | 27.5                 | 18.2              | 80.0                        | -                   | 135.0             |
| Banking and Insurance .....           | 89.5                         | -                    | -                 | -                           | -                   | 89.5              |
| Children and Families.....            | 341.4                        | 957.4                | -                 | -                           | -                   | 1,298.8           |
| Community Affairs .....               | 102.0                        | 278.4                | 864.2             | -                           | -                   | 1,244.6           |
| Corrections.....                      | 992.8                        | 127.0                | 25.6              | -                           | -                   | 1,145.4           |
| Education.....                        | 103.2                        | 287.8                | 17,756.9          | -                           | -                   | 18,147.9          |
| Environmental Protection.....         | 273.1                        | 15.6                 | 13.6              | 419.0                       | 32.1                | 753.4             |
| Health.....                           | 438.1                        | 748.8                | -                 | -                           | -                   | 1,186.9           |
| Human Services.....                   | 305.4                        | 6,667.4              | 449.1             | -                           | -                   | 7,421.9           |
| Labor and Workforce Development ..... | 124.5                        | 86.6                 | -                 | -                           | -                   | 211.1             |
| Law and Public Safety.....            | 724.0                        | 59.6                 | 5.0               | -                           | -                   | 788.6             |
| Military and Veterans' Affairs.....   | 99.5                         | 3.1                  | -                 | -                           | -                   | 102.6             |
| State.....                            | 56.0                         | 1,641.8              | 73.3              | -                           | -                   | 1,771.1           |
| Transportation .....                  | 133.7                        | 113.6                | 101.9             | 1,540.8                     | -                   | 1,890.0           |
| Treasury .....                        | 555.3                        | 1,365.1              | 1,460.1           | -                           | 363.1               | 3,743.6           |
| Miscellaneous Commissions .....       | 1.0                          | -                    | -                 | -                           | -                   | 1.0               |
| Interdepartmental.....                | 4,799.7                      | 1,609.6              | -                 | 5,361.7                     | -                   | 11,771.0          |
| <b>Subtotal .....</b>                 | <b>9,157.7</b>               | <b>13,989.3</b>      | <b>20,767.9</b>   | <b>7,401.5</b>              | <b>395.2</b>        | <b>51,711.6</b>   |
| <b>Legislature .....</b>              | <b>107.1</b>                 | <b>-</b>             | <b>-</b>          | <b>-</b>                    | <b>-</b>            | <b>107.1</b>      |
| <b>Judiciary.....</b>                 | <b>852.1</b>                 | <b>-</b>             | <b>-</b>          | <b>-</b>                    | <b>-</b>            | <b>852.1</b>      |
| <b>Grand Total .....</b>              | <b>\$10,116.9</b>            | <b>\$13,989.3</b>    | <b>\$20,767.9</b> | <b>\$7,401.5</b>            | <b>\$395.2</b>      | <b>\$52,670.8</b> |

**Programs Funded Under Appropriations in Fiscal Year 2023**

\$50.695 billion in appropriations is appropriated for Fiscal Year 2023 from the General Fund, the Property Tax Relief Fund, the Casino Control Fund and the Casino Revenue Fund. \$21.739 billion (43%) is appropriated for State Aid, which consists of payments to, or on behalf of, local government entities including counties, municipalities and school districts, to assist them in carrying out their local responsibilities. \$16.001 billion (32%) is appropriated for Grants-in-Aid, which represents payments to individuals or public or private agencies for benefits to which a recipient is entitled by law or for the provision of services on behalf of the State. \$10.389 billion (20%) is appropriated for Direct State Services, which supports the operation of the State government's departments, the Governor's Office, several commissions, the State Legislature and the Judiciary. \$1.944 billion (4%) is appropriated for Capital Construction, which supports capital construction pay-as-you-go and debt service on bonds issued to fund capital construction. \$621 million (1%) is appropriated for Debt Service on State General Obligation Bonds.

In Fiscal Year 2023, \$5.719 billion of State funds has been appropriated to the Pension Plans. This amount is equal to the actuarially recommended contribution less a Special Asset Adjustment calculated by LECA. See "STATE FUNDING OF PENSION PLANS" herein. For more information on the fiscal impact of the Lottery Enterprise contribution on the Teachers' Pension and Annuity Fund ("TPAF"), the Public Employees' Retirement System ("PERS") and Police and Firemen's Retirement System ("PFRS"), see "STATE FUNDING OF PENSION PLANS - Lottery Enterprise Contribution Act."

**Capital Construction**

All appropriations for capital projects are subject to the review of the New Jersey Commission on Capital Budgeting and Planning (the "Commission") which voted to recommend such funding at its meeting on February 25, 2022. The Commission is charged with the preparation of the State's seven-year Capital Improvement Plan. The Capital Improvement Plan is a detailed account of capital construction projects requested by State departments, agencies and institutions of higher education for the next three fiscal years and forecasts as to the requirements for capital projects for the four fiscal years following. The Capital Improvement Plan includes the Commission's recommendations as to the priority of such capital projects and the means of funding them. The Capital Improvement

Plan is also required to include a report on the State's overall debt. This debt report includes information on the outstanding general obligation debt and debt service costs for the prior fiscal year, the current fiscal year, and the estimated amount for the subsequent five fiscal years. The report also provides similar information on capital leases and installment obligations. L. 2009, c. 304, enacted in January 2010, requires that the debt report also include data on other State liabilities as reported in the ACFR, as well as the unfunded actuarial accrued liability for pension plans and the actuarial accrued liability for other post-employment medical benefits. The debt report is not an audited report.

For Fiscal Year 2023, requests for Capital Construction funding were substantially higher than the amount recommended by the Commission. The appropriations for Capital Construction contained in the Fiscal Year 2023 Appropriations Act are largely based on the recommendations of the Commission. There can be no assurance that the amounts ultimately appropriated are sufficient to maintain or improve the State's capital facilities and infrastructure assets, or that such capital funding requests will not be substantially greater in future years.

### Transportation Capital Program

The Fiscal Year 2023 Appropriations Act includes a \$2 billion Transportation Capital Program for the New Jersey Department of Transportation ("NJDOT"), NJ Transit and local governments. L. 2016, c. 56, provides for an eight (8) year, \$16 billion Transportation Capital Program between Fiscal Year 2017 and Fiscal Year 2024. L. 2022, c. 38 increased the overall Transportation Capital Program size to \$16.6 billion in order to maintain the Program at least an average of \$2 billion after the advancement of \$600 million of capital projects in Fiscal Year 2021 to help stimulate the State economy during the height of the pandemic.

### Debt Service on General Obligation Bonds and State Appropriation Obligations

The total Fiscal Year 2023 appropriation for debt service on General Obligation Bonds and State Appropriation Obligations is \$4.46 billion. Of this amount, \$620.8 million represents principal and interest payments for General Obligation Bonds.

The Fiscal Year 2023 Appropriations Act includes appropriations for debt service on State Appropriation Obligations are in the aggregate amount of \$3.839 billion. Such appropriations are contained within the multiple functional categories, including State Aid, Grants-in-Aid, Direct State Services and Capital Construction. Appropriated debt service differs from the amounts shown in the tables entitled "SUMMARY OF LONG-TERM OBLIGATIONS AS OF JUNE 30, 2022" and "ESTIMATED FUTURE DEBT SERVICE ON LONG-TERM OBLIGATIONS AS OF JUNE 30, 2022" due to various budgetary adjustments.

### Risk Factors That May Affect Fiscal Year 2023 Appropriations

Fiscal Year 2023 appropriations are based on an estimate of various costs. There are various risk factors that could result in expenditures being significantly higher or lower than current forecasts. Many of the more significant risk factors are explained below. Additionally, it may be possible that increased pandemic-related expenditures, as well as future pandemic mitigation and response expenditures, including testing, treatment and vaccination delivery could increase spending. Additionally, inflation could increase spending across State government; however, the exact nature of such impacts on spending is unknown.

In Fiscal Year 2023, medical costs for NJ FamilyCare could fluctuate based on actual utilization rates, varying prescription drug prices and rebates. The State contracts with managed care organizations ("MCOs") to provide services to most NJ FamilyCare clients, which includes the home and community-based services portion of managed long-term services and supports. In addition, NJ FamilyCare resources assume recoveries from fraud, national settlements, pharmaceutical rebates, and other sources that have been historically difficult to predict. Projected costs in these areas are closely monitored and constantly updated.

Due to the provisions of the Family First Coronavirus Response Act, states are not permitted to disenroll beneficiaries from the Medicaid program until the last day of the month in which the federally-declared public health emergency ends. The Fiscal Year 2023 appropriations for NJ FamilyCare assume a pace of disenrollments after the end of the public health emergency based on historical trends. However, the precise level and speed of disenrollments

is impossible to know ahead of time. Disenrollments will be closely monitored once the public health emergency concludes.

In Fiscal Year 2023, appropriations for State health benefit costs are \$3.79 billion, which is increased from the estimated Fiscal Year 2022 cost of \$3.44 billion. State health benefit costs may fluctuate based on actual utilization, changing prescription drug prices, and rebates. In addition to these factors, inflationary pressures may increase State health care costs faster than anticipated, prompting the need for additional State appropriations for employee health benefits and post-retirement medical benefits. State health benefits spending declined at the onset of the pandemic. The combined average annual spending growth for both active employees and retirees exceeded 10% in Fiscal Years 2021 and 2022, with active employees being the main driver of the increase. Current trends indicate Fiscal Year 2023 State health benefits costs could continue to increase at this pace. Such increases contrast with the fiscal years immediately preceding the pandemic, when annual spending was relatively flat. New Jersey's current experience reflects national trends.

In Fiscal Year 2023, total budgeted salary costs, across all funding sources, approximates \$6.3 billion, which is a 4.4% increase over the same figure from Fiscal Year 2022 of \$6.0 billion. Budgeted salary costs have increased by 3.6%, on average, since Fiscal Year 2019. These increases are attributable to contracted salary increases, regular anniversary step costs, and assumptions regarding the timing of hiring, separations and the value of the salaries for State employees. Actual salary expenditures have generally been in line with the budgeted costs, with Fiscal Year 2022 salary spending representing over 98% of total budgeted costs. In addition to the budgeted salary costs, the Fiscal Year 2023 Appropriations Act also includes \$120 million to support contractual salary increases for Executive Branch employees across all bargaining units, including those that are unsettled. As union salary contracts settle, adjustments may be needed to account for the difference between the budgeted and negotiated cost of living adjustments. The majority of the Executive Branch employee collective negotiation agreements will expire on June 30, 2023. See "STATE EMPLOYEES" herein. Any future costs related to ongoing contract negotiations are currently unknown, although it is expected that inflationary pressures may play a role in shaping future contract terms. While inflationary pressures could impact cost of living adjustments, such pressures may be balanced out by the decreasing number of Executive Branch employees. This trend may mitigate the ultimate cost of future contracts. Since February 2018, the total State workforce has declined by more than 3,500 employees, and as of the latest pay period, the State has more than 7,500 vacancies.

The Coronavirus Response and Relief Supplemental Appropriations Act ("CRRSA") appropriated additional federal support under the Elementary and Secondary School Emergency Relief Fund ("ESSER II"), and the Governor's Emergency Education Relief Fund, to supplement funds provided under the CARES Act to address the impact of the pandemic on elementary, secondary and higher education. CRRSA contains a maintenance of effort requirement, whereby states that receive these funds are required to maintain support for elementary and secondary education and higher education in Fiscal Year 2022 based on the proportional share of the State's support for those same categories averaged over Fiscal Years 2017 through 2019. Based on revised guidance provided by the U.S. Department of Education, New Jersey may not meet the maintenance of effort requirement as it relates to higher education. The State will refine its maintenance of effort calculation as final Fiscal Year 2022 data is available to determine if the State has met the requirements. Although New Jersey has requested a waiver, it is uncertain whether that waiver will be granted, or if the U.S. Department of Education will provide additional flexibility to States in determining whether they have met the maintenance of effort requirements. It is also uncertain how New Jersey will rectify the maintenance of effort issue, should the waiver request be denied, or additional flexibility not be provided. It is possible that New Jersey may have to pay some portion of funding back to the federal government.

The American Rescue Plan Act of 2021 ("ARP") also provides funding under ESSER ("ESSER III"), and contains the same maintenance of effort provision as CRRSA but with the requirement for both Fiscal Year 2022 and 2023. As noted above, the State has requested a waiver for the maintenance of effort requirement as it relates to higher education for Fiscal 2022, and is awaiting the federal decision. In addition, the ESSER III also contains a maintenance of equity provision whereby states are not allowed to reduce per pupil funding for the highest need districts in either Fiscal Year 2022 or 2023 by more than any per pupil reduction across all districts, and requires that the State maintain the per pupil funding for the highest need districts at least at the Fiscal Year 2019 amount. Local school districts must also meet a maintenance of equity requirement. While \$16.7 million in additional aid for the qualifying highest need districts who have experienced funding cuts has been budgeted in Fiscal Years 2022 and 2023, the U.S. Department of Education has determined that the State is in violation of its maintenance of equity requirements. Based on



calculations from the New Jersey Department of Education, total funding of approximately \$126 million in Fiscal Year 2022 has been provided to districts. The need for Fiscal Year 2023 is currently unknown as the calculation is dependent on an October 2022 enrollment count. It is estimated that the Fiscal Year 2023 need will be similar to the Fiscal Year 2022 need. If additional funding is required, a supplemental appropriation will need to be enacted by the Legislature. No assurances can be given that the State Legislature would enact such a supplemental appropriation.

Following enactment of the annual appropriations act, the State closely monitors revenues and expenditures, comparing actual results to projections. In prior fiscal years, such monitoring has identified where actual expenditures and commitments in various items of appropriation have been less than originally anticipated. Though the factors above could require certain supplemental appropriations in Fiscal Years 2022 and 2023, identified budget savings have offset fully or substantially the need for supplemental appropriations in prior fiscal years. In the past, factors resulting in such budget savings have included, but have not been limited to: attrition of the State workforce; trend changes in the marketplace; and shifts in demographics and service beneficiaries' utilization rates. Consistent with past experience, it is likely that certain appropriations will exceed actual expenditures and commitments by the close of the fiscal year, allowing for flexibility to either fully or substantially address the need for other appropriations that arise through the course of the fiscal year, or to add to the undesignated fund balance.

## **Federal Aid**

### **Federal Aid Receipts**

In general, federal aid receipts in the General Fund and Special Transportation Fund of the State do not have a material impact on the financial condition of the General Fund of the State because federal aid receipts are required to be applied to specific designated expenditures, and the amount of federal aid receipts matches the amount of such expenditures. In some circumstances, federal aid receipts do impact the General Fund because they offset expenditures that the State would otherwise be required to make. In addition, with respect to many of the programs pursuant to which the State receives federal aid, the State is subject to audits of the expenditures to ensure that the State complied with the program requirements. In instances in which the State makes expenditures in violation of program requirements, the State may be obligated to repay the federal government the amounts of such expenditures and other associated amounts.

Actual federal aid receipts in the General Fund and Special Transportation Fund for Fiscal Years 2019 through 2021, which are non-budgeted revenues, amounted to \$14,951.7 million, \$16,414.2 million and \$20,348.0 million, respectively. Federal receipts in the General Fund and the Special Transportation Fund for Fiscal Year 2022 and for Fiscal Year 2023 are estimated to be \$20,503.2 million and \$23,382.6 million respectively. Such federal aid receipts for Fiscal Year 2023 are composed of \$14,110.5 million for health-related family programs under Titles XIX and XXI, \$1,414.1 million for other human services, \$1,012.3 million for Title I and other education, \$548.3 million for labor, \$1,931.6 million for transportation, and the remainder for all other federal aid programs.

### **Federal Coronavirus Relief Aid**

The federal government has provided substantial relief to States to help recover from, and mitigate the financial pressures of, the pandemic. These stimulus packages have not only largely offset the need for the State to incur costs related to the public health emergency, but also have provided opportunities for the State to offset current expenditures and potentially replace lost revenues. The major stimulus packages have included the CARES Act, which established the \$150 billion Coronavirus Relief Fund ("CRF"); the CRRSA, which amended and supplemented the CARES Act, and the ARP, which established a \$350 billion State and Local Fiscal Recovery Fund ("SLFRF"). The CRF and the SLFRF are only two of the many grants made available by the federal government to help mitigate the financial pressures of the pandemic.

The State has utilized some of the federal funding streams to offset State budgeted costs. The State received \$6.2 billion in direct SLFRF and allocated approximately \$4.7 billion to various multi-year State programs as of August 2022. The State is able to use SLFRF to offset pandemic revenue losses. Using SLFRF guidance and the U.S. Department of Treasury's final ruling, that became effective April 1, 2022, the State's Fiscal Year 2020 revenue loss amounted to \$4.699 billion. Since remaining SLFRF balances are less than the Fiscal Year 2020 revenue loss amount,

New Jersey may only use up to the remaining balances to offset pandemic revenue losses. To date, the State has not applied any of the SLFRF to revenue losses.

As with all federal aid grants, the expenditure and use of these funds will be subject to federal audit. The State is utilizing a host of internal controls and documentation to ensure, to the greatest extent possible, that the expenditure of funds complies with the federal regulations and guidance.

## **Expenditures**

As used herein, the term “expenditures” refers to a fiscal year’s net disbursements plus amounts obligated for payment in a subsequent fiscal year for budgeted, non-budgeted and federal funds. The table entitled “EXPENDITURES” on the next page displays the expenditures for Fiscal Years 2019 through 2021.

Expenditures exceed the dollar amounts enumerated in the appropriations acts by reason of and only to the extent of specific provisions in the authorizing acts which appropriate (or permit the expenditure of) unexpended balances of prior appropriations, certain cash receipts (such as student service fees and extension fees at State colleges) and most federal aid. Such unexpended balances, cash receipts and federal aid are not included in the tables of appropriations or revenues previously presented herein.

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**EXPENDITURES**  
(In Millions)

|                                      | For the Fiscal Year Ended June 30 |                   |                   |
|--------------------------------------|-----------------------------------|-------------------|-------------------|
|                                      | 2021                              | 2020              | 2019              |
| <u>General Fund:</u>                 |                                   |                   |                   |
| Legislative Branch                   | \$ 89.7                           | \$ 86.9           | \$ 86.8           |
| Chief Executive's Office             | 8.0                               | 8.2               | 7.8               |
| Department of:                       |                                   |                   |                   |
| Agriculture                          | 746.7                             | 675.6             | 565.2             |
| Banking and Insurance                | 54.5                              | 90.5              | 56.5              |
| Children and Families                | 1,799.3                           | 1,910.7           | 1,875.3           |
| Community Affairs                    | 1,466.7                           | 821.3             | 635.3             |
| Corrections                          | 1,149.2                           | 1,169.9           | 1,163.5           |
| Education                            | 6,961.7                           | 1,766.5           | 1,188.5           |
| Environmental Protection             | 647.9                             | 584.2             | 672.0             |
| Health                               | 2,450.8                           | 2,086.7           | 2,384.2           |
| Human Services                       | 20,380.1                          | 18,725.4          | 17,431.2          |
| Labor and Workforce Development      | 885.0                             | 788.0             | 795.7             |
| Law and Public Safety                | 1,843.9                           | 1,476.8           | 1,298.8           |
| Military and Veterans' Affairs       | 157.2                             | 161.1             | 155.8             |
| State                                | 1,732.9                           | 1,366.9           | 1,355.4           |
| Transportation                       | 2,819.2                           | 3,198.1           | 3,159.5           |
| Treasury                             | 2,118.1                           | 1,495.2           | 1,696.8           |
| Miscellaneous Executive Commissions  | 0.8                               | 0.7               | 0.8               |
| Interdepartmental Accounts           | 8,829.9                           | 4,622.2           | 4,508.2           |
| Judicial Branch                      | 904.1                             | 901.4             | 946.9             |
| Total General Fund                   | <u>\$55,045.7</u>                 | <u>\$41,936.3</u> | <u>\$39,984.2</u> |
| <u>Property Tax Relief Fund:</u>     |                                   |                   |                   |
| Department of:                       |                                   |                   |                   |
| Agriculture                          | \$ 8.6                            | \$ 5.6            | \$ 5.6            |
| Community Affairs                    | 363.5                             | 319.8             | 379.9             |
| Corrections                          | 21.9                              | 21.6              | 22.5              |
| Education                            | 12,832.6                          | 14,217.2          | 14,032.2          |
| Environmental Protection             | 4.8                               | 4.8               | 4.8               |
| Health                               | —                                 | —                 | 12.1              |
| Human Services                       | 220.2                             | 200.0             | 182.2             |
| Law and Public Safety                | 4.5                               | 3.0               | 3.0               |
| State                                | 3.7                               | 3.6               | 3.7               |
| Transportation                       | 223.4                             | 218.8             | 218.6             |
| Treasury                             | 2,164.8                           | 1,996.8           | 1,838.8           |
| Interdepartmental                    | 45.2                              | 39.8              | 45.3              |
| Total Property Tax Relief Fund       | <u>\$15,893.2</u>                 | <u>\$17,031.0</u> | <u>\$16,748.7</u> |
| <u>Gubernatorial Elections Fund:</u> |                                   |                   |                   |
| Law and Public Safety                | <u>\$ 10.6</u>                    | <u>\$ —</u>       | <u>\$ —</u>       |
| <u>Casino Control Fund:</u>          |                                   |                   |                   |
| Department of:                       |                                   |                   |                   |
| Law and Public Safety                | \$ 49.1                           | \$ 45.2           | \$ 43.9           |
| Treasury                             | 5.3                               | 5.3               | 5.4               |
| Total Casino Control Fund            | <u>\$ 54.4</u>                    | <u>\$ 50.5</u>    | <u>\$ 49.3</u>    |
| <u>Casino Revenue Fund:</u>          |                                   |                   |                   |
| Department of:                       |                                   |                   |                   |
| Health                               | \$ 0.5                            | \$ 0.5            | \$ 0.5            |
| Human Services                       | 363.9                             | 259.7             | 264.2             |
| Labor and Workforce Development      | 0.8                               | 2.2               | 2.2               |
| Law and Public Safety                | 0.1                               | 0.1               | 0.1               |
| Total Casino Revenue Fund            | <u>\$ 365.3</u>                   | <u>\$ 262.5</u>   | <u>\$ 267.0</u>   |
| Total Expenditures                   | <u>\$71,369.2</u>                 | <u>\$59,280.3</u> | <u>\$57,049.2</u> |

## **CASH MANAGEMENT**

Timing imbalances of the revenue collections and expenditures of the General Fund and the Property Tax Relief Fund exist because approximately 60% of the State's net major tax revenues is received in the second half of the fiscal year and over 35% of net major tax revenues is received during the last quarter of the fiscal year. At times, this timing imbalance has led to State revenues only exceeding State expenditures late in the third quarter or early in the fourth quarter of the fiscal year. In past fiscal years, the State's negative cash flow position through the first three quarters of a fiscal year was exacerbated by the fact that GIT receipts are not known until around early May of each fiscal year.

Furthermore, L. 2016, c. 83 (the "Pension Contribution Act") requires the State to make its payments to the Pension Plans in quarterly installments on September 30, December 31, March 31 and June 30 commencing in Fiscal Year 2018. Prior to Fiscal Year 2018, the State had made its payments to the Pension Plans at the end of each fiscal year. The Pension Contribution Act reduces the State's flexibility to decrease expenditures in a fiscal year if revenues are less than anticipated. To address these challenges, the State employs a cash flow modeling system in order to manage cash on a daily basis and forecast cash flow throughout the fiscal year. Should it become necessary, the State may utilize a variety of tools to manage its cash flow. These tools include, but are not limited to: issuance of Tax and Revenue Anticipation Notes ("TRANS"); management of the impact of debt issuances during a fiscal year; interfund borrowing during a fiscal year; and eliminating and/or limiting the use of General Fund balances to provide upfront cash for other funds' expenditures, such as the Transportation Trust Fund ("TTF").

Despite these challenges, recent influxes of federal funding and strong revenue collections have eliminated the need for the State to rely upon the issuance of TRANS. No TRANS have been issued for the past two fiscal years, and the State will not issue TRANS during Fiscal Year 2023.

## **TAX AND REVENUE ANTICIPATION NOTES**

The State has the ability to issue TRANS to aid in providing effective cash flow management by funding timing imbalances that occur in the collection and disbursement of the General Fund and Property Tax Relief Fund revenues. TRANS do not constitute a general obligation of the State or a debt or liability within the meaning of the State Constitution. Such TRANS constitute special obligations of the State payable solely from monies on deposit in the General Fund and the Property Tax Relief Fund and legally available for such payment. TRANS are payable solely from revenues attributable to the fiscal year in which the TRANS were issued. The State will not issue TRANS during Fiscal Year 2023.

## **LONG-TERM OBLIGATIONS**

### **General Obligation Bonds**

General Obligation Bonds of the State are authorized from time to time by Acts of the State Legislature. Each such "Bond Act" sets forth the authorized amounts and purposes of the bonds as well as certain parameters for issuing bonds, such as maximum term. Purposes under the Bond Acts have included open space and farmland preservation, water supply protection, transportation, higher education, port development, economic development, hazardous waste remediation, and many other public purposes. The Bond Acts provide that the bonds issued represent a debt of the State, and the faith and credit of the State are pledged to their repayment. Generally, each Bond Act requires voter approval. However, the Emergency Exception provides that no voter approval is required for bonds issued to meet an emergency caused by a disaster. See "CERTAIN CONSTITUTIONAL PROVISIONS AND JUDICIAL DECISIONS – Debt Limitations" herein. To address the financial consequences of the pandemic, the Emergency Bond Act was passed pursuant to which, on November 24, 2020, the State issued its \$3,672,360,000 New Jersey COVID-19 General Obligation Emergency Bonds, 2020 Series A. The State no longer has authorization to issue any additional bonds under the Emergency Bond Act.

Certain decisions relating to a general obligation bond sale, including the setting of interest rates and amortization of the bonds, are delegated to the “Issuing Officials” of the State, comprising the Governor, State Treasurer and Budget Director. The State Treasurer is directed to hold and invest the proceeds of the bond sale pending their expenditure in separate funds as established by the Bond Act. The Refunding Bond Act of 1985 sets forth the procedures and parameters for issuing bonds for the purpose of refunding outstanding bonds issued under any other Bond Act.

General Obligation Bonds are described in the “Notes to the Financial Statements” and the Statistical Section set forth in the 2021 ACFR which is incorporated by specific reference herein. See also the table captioned “STATE OF NEW JERSEY — LEGISLATIVELY AUTHORIZED BUT UNISSUED DEBT, 2021 AND 2020” in the 2021 ACFR.

### **State Appropriation Obligations**

The State has entered into a number of leases and contracts described below (collectively, the “Agreements”) with several governmental authorities to secure the financing of various projects and programs in the State. Under the terms of the Agreements, the State has agreed to make payments equal to the debt service on, and other costs related to, the obligations sold to finance the projects, including payments, if any, on swap agreements defined below under “- Swap Agreements.” The State Legislature has no legal obligation to enact appropriations to fund such payments, but has done so to date for all such obligations. The amounts appropriated to make such payments are included in the appropriation for the department, authority or other entity administering the program or in other line item appropriations. See “STATE FINANCES — Budget and Appropriation Process” and “FINANCIAL RESULTS AND ESTIMATES — Appropriations” herein. The principal amount of bonds which may be issued and the notional amount of swap agreements which may be entered into by such governmental authorities is, in certain cases, subject to specific statutory dollar ceilings or programmatic restrictions which effectively limit such amounts. In other cases, there are currently no such ceilings or limitations. In addition, the State Legislature may at any time impose, remove, increase or decrease applicable existing ceilings or limitations and impose, modify or remove programmatic restrictions. The State Legislature may also authorize new swap agreements with the governmental authorities listed below or other governmental authorities to secure the financing of projects and programs in the future. Certain of these changes may require voter approval.

The State expects that additional State Appropriation Obligations will be issued during Fiscal Year 2023 and future fiscal years. The Lance Amendment, described under “CERTAIN CONSTITUTIONAL PROVISIONS AND JUDICIAL DECISIONS — Debt Limitations” herein, prohibits the State Legislature from enacting legislation authorizing State Appropriation Obligations payable from sources other than constitutionally dedicated sources unless such legislation is submitted and approved by a majority of legally qualified voters of the State voting thereon at a general election. The State Legislature is not legally obligated to appropriate amounts for the payment of such State Appropriation Obligations debt service in any year, and there can be no assurance that the State Legislature will make any such appropriations. See also the table captioned “STATE OF NEW JERSEY — LEGISLATIVELY AUTHORIZED BUT UNISSUED DEBT, 2021 AND 2020” in the 2021 ACFR.

The following tables set forth the State’s long-term obligations. The first table summarizes by issuer and by program the principal amounts outstanding on June 30, 2022 and the estimated Fiscal Year 2023 debt service on such obligations. The second table depicts the aggregate estimated future debt service as of June 30, 2022 on all such General Obligation Bonds and State Appropriation Obligations. The data contained in the tables has not been adjusted to reflect subsequent activity. The tables include certain data that are (1) for governmental entities or programs that are not considered part of the State’s long-term obligations for financial reporting purposes under generally accepted accounting principles or (2) for a component unit of the State. These items are therefore not reflected in Note 11 — Long-Term Obligations and the Schedule of Long-Term Obligations in the 2021 ACFR. In addition, there are certain obligations which are included in such Note 11, which are not included in the following tables or elsewhere in this Appendix I. The amounts included in Note 11 which are not included in the following tables consist of Business Employment Incentive Program (“BEIP”) payments to private businesses. The State Legislature has never failed to appropriate amounts for the payment of debt service on the State Appropriation Obligations included in the following tables.

**SUMMARY OF LONG-TERM OBLIGATIONS  
AS OF JUNE 30, 2022**

| <b>Issuer</b>  | <b>Type of Agreement</b> | <b>Principal Amount<br/>Outstanding<sup>(1)</sup></b> | <b>Fiscal Year 2023<br/>Debt Service<sup>(2)</sup></b> |
|--|--------------------------|---|--|
| General Obligation Bonds                                 | General Obligation       | \$5,019,335,000                                       | \$631,250,923  |
| State Appropriation Bonds by Issuer or Program:          |                          |   |  |
| Garden State Preservation Trust                          | Contract                 | 412,706,342   | 97,640,300   |
| New Jersey Building Authority                            | Lease                    | 45,565,000  | 15,462,206   |
| New Jersey Economic Development Authority                |                          |   |  |
| Biomedical Research Facilities                           | Contract                 | 39,450,000  | 3,466,098  |
| Department of Human Services Programs                    | Service Contract         | 2,262,000   | 690,375  |
| Liberty State Park Project                               | Lease                    | 35,635,000  | 8,108,225  |
| Motor Vehicle Surcharges Revenue                         | Contract                 | 622,760,000   | 59,141,006   |
| Motor Vehicle Surcharges Revenue - Special Needs Housing | Contract                 | 123,798,391   | 43,056,675   |
| Municipal Rehabilitation                                 | Contract                 | 71,485,000  | 14,231,077   |
| New Jersey Transit Corporation Projects                  | Lease                    | 934,010,000   | 108,652,625  |
| School Facilities Construction                           | Contract                 | 6,530,753,000   | 1,021,064,210  |
| State House Project                                      | Lease                    | 310,480,000   | 23,797,509   |
| State Government Buildings Projects                      |                          | 348,780,000   | 24,568,400   |
| State Pension Funding                                    | Contract                 | 1,822,035,286   | 506,962,677  |
| State Police Barracks Project                            | Lease                    | 905,000   | 950,250  |
| New Jersey Educational Facilities Authority              |                          |   |  |
| Capital Improvement Fund                                 | Contract                 | 302,105,000   | 69,267,509   |
| Equipment Leasing Fund Program                           | Contract                 | 6,165,000   | 6,473,250  |
| Facilities Trust Fund                                    | Contract                 | 116,600,000   | 19,691,331   |
| Public Library Project Grant Program                     | Contract                 | 3,630,000   | 3,720,750  |
| Technology Infrastructure Fund                           | Contract                 | 19,680,000  | 3,731,725  |
| New Jersey Health Care Facilities Financing Authority    |                          |   |  |
| Greystone Park Psychiatric Hospital Project              | Contract                 | 139,735,000   | 17,566,838   |
| Hospital Asset Transformation Program                    | Contract                 | 157,230,000   | 14,896,125   |
| Marlboro Psychiatric Hospital Project                    | Contract                 | 61,735,000  | 3,866,375  |
| New Jersey Sports and Exposition Authority               | Contract                 | 83,245,000  | 32,891,777   |
| New Jersey Transportation Trust Fund Authority           |                          |   |  |
| Transportation Program Bonds                             | Contract                 | 6,773,120,000   | 372,941,250  |
| Transportation System Bonds                              | Contract                 | 8,553,875,716   | 1,025,657,778  |
| State-Supported County College Bonds                     | Statutory                | 183,868,132   | 32,823,289   |
| State Equipment Line of Credit                           | Lease                    | 23,393,285  | 14,528,074   |
| Master Energy Lease Purchase Agreement                   | Lease                    | 57,893,098  | 8,245,962  |
| <b>TOTALS</b>  |                          | <b>\$32,802,235,249</b>                               | <b>\$4,185,344,587</b>                                 |

<sup>(1)</sup> Amounts for outstanding capital appreciation bonds do not include accretion from date of issuance.

<sup>(2)</sup> For variable rate obligations, estimated interest amounts were calculated using the rates in effect on June 30, 2022. (See "LONG-TERM OBLIGATIONS – Description of Certain Long-Term Obligations – Variable Rate Obligations" herein.)

**ESTIMATED FUTURE DEBT SERVICE ON LONG-TERM OBLIGATIONS  
AS OF JUNE 30, 2022**

| Fiscal Year | General Obligation Bonds |                        | State Appropriation Obligations |                            | Total                   |
|-------------|--------------------------|------------------------|---------------------------------|----------------------------|-------------------------|
|             | Principal                | Interest               | Principal <sup>(1)</sup>        | Interest <sup>(1)(2)</sup> |                         |
| 2023        | \$ 417,010,000           | \$ 214,240,923         | \$ 1,952,059,054                | \$ 1,602,034,611           | \$ 4,185,344,587        |
| 2024        | 392,185,000              | 197,380,510            | 1,843,884,765                   | 1,526,013,549              | 3,959,463,824           |
| 2025        | 410,755,000              | 178,661,335            | 1,784,757,008                   | 1,584,972,361              | 3,959,145,704           |
| 2026        | 430,080,000              | 159,418,045            | 1,986,486,162                   | 1,345,300,217              | 3,921,284,424           |
| 2027        | 450,255,000              | 139,310,033            | 1,768,382,653                   | 1,200,293,758              | 3,558,241,444           |
| 2028        | 451,030,000              | 117,939,533            | 1,904,734,094                   | 1,109,322,561              | 3,583,026,188           |
| 2029        | 444,905,000              | 96,338,013             | 1,399,682,636                   | 1,063,529,683              | 3,004,455,331           |
| 2030        | 466,440,000              | 75,112,120             | 750,207,587                     | 939,144,187                | 2,230,903,894           |
| 2031        | 467,440,000              | 57,191,330             | 810,597,765                     | 916,054,153                | 2,251,283,248           |
| 2032        | 485,550,000              | 39,145,005             | 813,422,903                     | 890,029,608                | 2,228,147,516           |
| 2033        | 120,945,000              | 21,871,903             | 949,544,859                     | 839,298,573                | 1,931,660,334           |
| 2034        | 94,175,000               | 17,689,288             | 982,390,860                     | 802,360,198                | 1,896,615,345           |
| 2035        | 97,490,000               | 14,631,013             | 1,033,876,028                   | 765,746,502                | 1,911,743,543           |
| 2036        | 60,340,000               | 11,459,325             | 906,210,238                     | 843,510,351                | 1,821,519,914           |
| 2037        | 62,275,000               | 9,774,250              | 915,971,824                     | 785,339,770                | 1,773,360,845           |
| 2038        | 34,460,000               | 8,011,500              | 866,196,526                     | 774,253,618                | 1,682,921,644           |
| 2039        | 36,285,000               | 6,700,000              | 874,055,920                     | 825,351,010                | 1,742,391,931           |
| 2040        | 37,860,000               | 4,885,750              | 1,057,115,782                   | 689,456,239                | 1,789,317,771           |
| 2041        | 40,040,000               | 2,992,750              | 1,224,278,582                   | 354,965,159                | 1,622,276,491           |
| 2042        | 19,815,000               | 990,750                | 750,395,000                     | 173,744,777                | 944,945,527             |
| 2043        | —                        | —                      | 607,955,000                     | 139,313,725                | 747,268,725             |
| 2044        | —                        | —                      | 516,430,000                     | 110,739,650                | 627,169,650             |
| 2045        | —                        | —                      | 394,265,000                     | 87,176,150                 | 481,441,150             |
| 2046        | —                        | —                      | 366,565,000                     | 70,854,400                 | 437,419,400             |
| 2047        | —                        | —                      | 358,585,000                     | 55,100,619                 | 413,685,619             |
| 2048        | —                        | —                      | 349,200,000                     | 39,918,356                 | 389,118,356             |
| 2049        | —                        | —                      | 336,675,000                     | 25,271,125                 | 361,946,125             |
| 2050        | —                        | —                      | 278,975,000                     | 11,326,900                 | 290,301,900             |
|             | <u>\$5,019,335,000</u>   | <u>\$1,373,743,373</u> | <u>\$27,782,900,249</u>         | <u>\$19,570,421,808</u>    | <u>\$53,746,400,430</u> |

<sup>(1)</sup> For capital appreciation bonds, the original issue amount is reflected as principal and the accretion in value from the date of issuance is reflected as interest in the year of bond maturity.

<sup>(2)</sup> For variable rate bonds, interest amounts were calculated using the rates in effect on June 30, 2022. (See "LONG-TERM OBLIGATIONS – Description of Certain Long-Term Obligations – Variable Rate Obligations" herein.)

**New Jersey Debt Defeasance and Prevention Fund**

L. 2021, c.125, enacted on June 29, 2021 (the "2021 Act"), established the New Jersey Debt Defeasance and Prevention Fund (the "Debt Defeasance and Prevention Fund"). The Debt Defeasance and Prevention Fund was created for the purposes of retiring and defeasing State debt (including General Obligation Bonds and State Appropriation Obligations) and funding capital projects on a pay-as-you-go basis. The 2021 Act appropriated \$3.7 billion from the State's General Fund into the Debt Defeasance and Prevention Fund for the following purposes: \$2.5 billion for retiring and defeasing State debt and \$1.2 billion for funding capital construction projects.

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During Fiscal Year 2022, the State defeased the following obligations:

**Description and Par Amount of Defeased Obligations**

| <b>Bond Issue</b>   | <b>Par Amount Defeased (\$)</b> |
|---|---------------------------------|
| General Obligation Bonds, Series 2013                                       | 111,950,000                     |
| General Obligation Bonds, Series 2014                                       | 128,930,000                     |
| General Obligation Bonds, Series 2016                                       | 34,810,000                      |
| NJ Building Authority, State Building Revenue Refunding Bonds, Series 2009A | 17,715,000                      |
| NJ Building Authority, State Building Revenue Refunding Bonds, Series 2016A | 16,260,000                      |
| NJEDA Cigarette Tax Revenue Refunding Bonds, Series 2012                    | 255,930,000 <sup>(1)</sup>      |
| NJEDA School Facilities Construction Refunding Bonds, 2012 Series II        | 35,450,000                      |
| NJEDA School Facilities Construction Bonds, 2012 Series KK                  | 31,360,000                      |
| NJEDA School Facilities Construction Refunding Bonds, 2013 Series NN        | 616,970,000                     |
| NJEDA School Facilities Construction Refunding Bonds, 2014 Series PP        | 227,800,000                     |
| NJEDA School Facilities Construction Bonds, 2014 Series RR                  | 13,955,000                      |
| NJEDA School Facilities Construction Bonds, 2014 Series UU                  | 109,460,000                     |
| NJEDA School Facilities Construction Bonds, 2015 Series WW                  | 127,155,000                     |
| NJEDA School Facilities Construction Bonds, 2016 Series AAA                 | 31,665,000                      |
| NJEDA School Facilities Construction Refunding Bonds, 2016 Series BBB       | 444,585,000                     |
| NJEDA School Facilities Construction Bonds, 2017 Series DDD                 | 42,680,000                      |

<sup>(1)</sup> The full outstanding par amount of the NJEDA Cigarette Tax Revenue Refunding Bonds, Series 2012 of \$436,940,000 was defeased. Of this amount, \$255,930,000 par amount was defeased from funds drawn from the Debt Defeasance and Prevention Fund and \$181,010,000 par amount was defeased from existing funds in the debt service fund and the debt service reserve fund already pledged to the Cigarette Tax Revenue Refunding Bonds.

These defeasances are included in the amounts shown in the tables entitled "SUMMARY OF LONG-TERM OBLIGATIONS AS OF JUNE 30, 2022" and "ESTIMATED FUTURE DEBT SERVICE ON LONG-TERM OBLIGATIONS AS OF JUNE 30, 2022." The escrow deposit agreement for each defeasance has been filed with the Municipal Securities Rulemaking Board ("MSRB") in connection with each series of defeased bonds.

L. 2022, c. 18, enacted on June 30, 2022 (the "2022 Act"), appropriated \$5.15 billion to the Debt Defeasance and Prevention Fund. Of that amount, \$1.9 billion was appropriated to the New Jersey Schools Development Authority for the purpose of funding school facilities projects, emergent needs, and capital maintenance in school districts; \$230,000,000 was appropriated to the NJDOT for various capital projects; \$814,000,000 was appropriated to NJ Transit for various capital projects; and the remaining \$2.971 billion (which includes funds from the 2021 Act) in the Debt Defeasance and Prevention Fund was appropriated for the purposes of retiring and defeasing State debt (including General Obligation Bonds and State Appropriation Obligations) and funding capital projects on a pay-as-you-go basis.

**Issuers of State Appropriation Obligations**

**Garden State Preservation Trust**

The Garden State Preservation Trust ("GSPT") issues bonds for the purpose of preserving open space and farmland. Pursuant to the Garden State Preservation Trust Act, as amended, the principal amount of bonds, notes or other obligations which could have been issued prior to July 1, 2009, other than refunding bonds, cannot exceed \$1.15 billion. The GSPT has issued all of its \$1.15 billion statutory bonding authorization. After July 1, 2009, only refunding bonds can be issued. The bonds issued by the GSPT are special obligations of the GSPT payable from amounts paid to it under a contract between the GSPT and the State Treasurer, subject to appropriation by the State Legislature.

**New Jersey Building Authority**

The New Jersey Building Authority ("NJBA") issues bonds for the acquisition, construction, renovation and rehabilitation of various State office buildings, historic buildings and correctional facilities. Pursuant to a lease

agreement, the State makes rental payments to the NJBA in amounts sufficient to pay debt service on the bonds, subject to appropriation by the State Legislature.

#### New Jersey Economic Development Authority

The NJEDA is authorized to issue bonds for various purposes described below.

The NJEDA has issued revenue bonds on behalf of non-profit community service providers. The payment of debt service on these revenue bonds is the obligation of the community service providers. However, such debt service payments as well as the payment of certain other provider expenses are reimbursed by the State pursuant to service contracts between the State Department of Human Services and these providers, subject to appropriation by the State Legislature. The contracts have one-year terms, subject to annual renewal.

The Motor Vehicle Surcharges Securitization Act of 2004, L. 2004, c. 70, authorizes the NJEDA to issue bonds payable from, and secured by, dedicated motor vehicle surcharge revenues as defined in the legislation. Debt service on the bonds is payable pursuant to a contract between the NJEDA and the State Treasurer, subject to appropriation by the State Legislature. Pursuant to L. 2005, c. 163, L. 2004, c. 70 was amended to authorize the issuance of bonds by NJEDA in an amount not to exceed \$200 million to fund grants and loans for the costs of special needs housing projects in the State.

The Municipal Rehabilitation and Economic Recovery Act, L. 2002, c. 43 (N.J.S.A. 52:27BBB-1 et seq.), authorizes the NJEDA to issue bonds for the purpose of making deposits into certain funds described in N.J.S.A. 52:27BBB-49 and N.J.S.A. 52:27BBB-50, to provide loans and grants to sustain economic activity in qualified municipalities under the Act. Debt service on the bonds is paid pursuant to a contract between the NJEDA and the State Treasurer, subject to appropriation by the State Legislature.

The Educational Facilities Construction and Financing Act, L. 2000, c. 72 ("EFCFA") authorizes the NJEDA to issue bonds to finance the State share of costs for school facilities construction projects. EFCFA originally provided that the aggregate principal amount of bonds, notes or other obligations issued by NJEDA shall not exceed: \$100,000,000 for the State share of costs for county vocational school district school facilities projects, \$6,000,000,000 for the State share of costs for "Abbott District" school facilities projects, and \$2,500,000,000 for the State share of costs for school facilities projects in all other districts. Debt service on the bonds issued pursuant to EFCFA is paid pursuant to a contract between the State Treasurer and the NJEDA, subject to appropriation by the State Legislature. EFCFA was amended in July 2008 to increase the amount of bonds, notes or other obligations authorized to be issued by the NJEDA in additional aggregate principal amounts not to exceed: \$2,900,000,000 for the State share of costs for school facilities projects in the "SDA Districts" (formerly "Abbott Districts"), and \$1,000,000,000 for the State share of costs for school facilities projects in all other districts, \$50,000,000 of which is allocated for the State share of costs for county vocational school district facilities projects. In regard to this increase in the amount of bonds authorized to be issued by NJEDA pursuant to this amendment, debt service on these bonds or refunding bonds issued by NJEDA and any additional costs authorized pursuant to Section 14 of EFCFA shall first be payable from revenues received from the GIT except that debt service on bonds issued to pay for administrative, insurance, operating and other expenses of the NJEDA and the Schools Development Authority in connection with school facilities projects shall be payable from the General Fund. The additional bonds issued pursuant to this amendment are also payable pursuant to the contract between the State Treasurer and the NJEDA, mentioned above, subject to appropriation by the State Legislature.

The State Pension Funding Bonds were issued pursuant to legislation enacted June 1997 to pay a portion of the State's unfunded accrued pension liability for the State's retirement system, which together with amounts derived from the revaluation of pension assets pursuant to companion legislation enacted at the same time, were sufficient to fully fund the then unfunded accrued pension liability at that time. Debt service on the bonds is payable pursuant to a contract between the State Treasurer and the NJEDA, subject to appropriation by the State Legislature.

L. 2006, c. 102 authorized the issuance of \$270 million of bonds by the NJEDA to fund various State capital construction projects, including stem cell research facilities in New Brunswick and Newark, biomedical research facilities, blood collection facilities and cancer research facilities. On September 14, 2016, the NJEDA issued \$46.850

million of Biomedical Research Facilities Bonds, Series 2016A. Debt service on the bonds is payable pursuant to a contract between the NJEDA and the State Treasurer, subject to appropriation by the State Legislature.

In addition, the State has entered into a number of leases with the NJEDA relating to the financing of certain real property, office buildings and equipment. The rental payments required to be made by the State under these lease agreements are sufficient to pay debt service on the bonds issued by the NJEDA to finance the acquisition and construction of such projects and other amounts payable to the NJEDA, including certain administrative expenses of the NJEDA. Amounts payable under the lease agreements are subject to appropriation by the State Legislature. See "CERTAIN CONSTITUTIONAL PROVISIONS AND JUDICIAL DECISIONS – Judicial Decisions" herein.

#### New Jersey Educational Facilities Authority

The New Jersey Educational Facilities Authority ("NJEDA") issues bonds pursuant to seven separate programs to finance: (i) the purchase of equipment to be leased to institutions of higher learning (the "Equipment Leasing Fund"); (ii) grants to the State's public and private institutions of higher education for the development, construction and improvement of instructional, laboratory, communication and research facilities (the "Facilities Trust Fund"); (iii) grants to public and private institutions of higher education to develop a technology infrastructure within and among the State's institutions of higher education (the "Technology Infrastructure Fund"); (iv) capital projects at county colleges; (v) grants to public and private institutions of higher education to finance the renewal, renovation, improvement, expansion, construction, and reconstruction of educational facilities and technology infrastructure (the "Capital Improvement Fund"); (vi) grants to public libraries to finance the acquisition, expansion and rehabilitation of buildings to be used as public library facilities and the acquisition and installation of equipment to be located therein (the "Public Library Project Grant Program"); and (vii) loans to public and private institutions of higher education and public or private secondary schools, military schools or boarding schools located in the State which are required under the Dormitory Safety Trust Fund Act to install automatic fire suppression systems for the cost or a portion of the cost of the construction, reconstruction, development, extension or improvement of dormitory safety facilities, including fire prevention and sprinkler systems (the "Dormitory Safety Trust Fund"). The debt service on the bonds issued under these programs is payable by the State pursuant to statutory provisions or contracts between the NJEDA and the State Treasurer, subject to appropriation by the State Legislature. Under the financing programs for the Equipment Leasing Fund, the Facilities Trust Fund, the Technology Infrastructure Fund and the Capital Improvement Fund, as bonds mature or are redeemed, the bonding capacity revolves. As of June 30, 2022, under these programs, the NJEDA has, in aggregate, approximately \$582,630,000 of bonding capacity.

#### New Jersey Health Care Facilities Financing Authority

The New Jersey Health Care Facilities Financing Authority ("HCFFA") is authorized to acquire, construct and lease projects to the New Jersey Department of Human Services ("DHS") and to issue bonds to finance such projects, the debt service on which shall be paid by DHS, subject to appropriation by the State Legislature. The State has financed the construction of a new Greystone Park Psychiatric Hospital, the demolition of the old Greystone Park Psychiatric Hospital and the demolition of the old Marlboro Psychiatric Hospital through the issuance of bonds by HCFFA that are secured by payments made by DHS, subject to appropriation by the State Legislature.

Under the Hospital Asset Transformation Program established by L. 2000, c. 98, as amended by L. 2007, c. 110, and L. 2009, c. 2, HCFFA is authorized to issue bonds to provide funds to any nonprofit health care organization in order to, among other things, satisfy the outstanding indebtedness of a hospital, pay the costs of transitioning or terminating the provision of hospital acute care services at a specific location, including the costs of construction, renovation, equipment, information technology and working capital, and pay the costs associated with the closure or acquisition of a general hospital. Such bonds are special obligations of HCFFA payable from amounts paid to it under a contract between HCFFA and the State Treasurer, subject to appropriation by the State Legislature.

#### New Jersey Sports and Exposition Authority

The New Jersey Sports and Exposition Authority (the "NJSEA") issues bonds for various purposes payable from a contract between the NJSEA and the State Treasurer (the "NJSEA State Contract"). Pursuant to the NJSEA State Contract, the NJSEA undertakes certain projects and the State Treasurer credits to the NJSEA amounts from the

General Fund sufficient to pay debt service and other costs related to the bonds, subject to appropriation by the State Legislature.

#### New Jersey Transportation Trust Fund Authority

The New Jersey Transportation Trust Fund Authority (the "TTFA") issues bonds for the purpose of funding a portion of the State's share of the cost of improvements to the State's transportation system. The bonds issued by the TTFA are special obligations of the TTFA payable from a contract among the TTFA, the State Treasurer and the Commissioner of Transportation, subject to appropriation by the State Legislature. The issuance of refunding bonds to refund prior obligations of the TTFA is not subject to the debt issuance restrictions described below, but is subject to the approval of the Joint Budget Oversight Committee.

The New Jersey Transportation Trust Fund Authority Act of 1984, as amended by L. 2016, c. 56 authorizes the issuance of \$12 billion in Transportation Program Bonds between Fiscal Year 2017 and Fiscal Year 2024, the payment of debt service on which must be paid solely from revenues dedicated for transportation purposes pursuant to Article VIII, Section II, paragraph 4 of the State Constitution.

An amendment to Article VIII, section II, paragraph 4 of the State Constitution was approved by the voters on November 8, 2016, dedicating all revenue from the motor fuels and petroleum products gross receipts taxes for transportation purposes. These constitutionally dedicated monies are available to be appropriated by the Legislature to the TTFA to pay debt service on Transportation Program Bonds issued by the TTFA and as pay-as-you-go-funding. Any constitutionally dedicated revenues in excess of the amount needed to pay debt service on TTFA bonds and Transportation Capital Program project costs are appropriated to the Transportation Trust Fund Account - Subaccount for Capital Reserves to meet future Transportation Capital Program needs.

#### State Supported County College Bonds

Legislation provides for appropriations for State Aid to counties equal to a portion of the debt service on bonds issued by or on behalf of such counties for construction of county college facilities (L. 1971, c. 12, as amended). The State Legislature has no legal obligation to make such appropriations, but has done so to date for all obligations issued under this legislation. The NJEFA is also authorized to issue its obligations to finance county college capital facilities which are secured in whole or in part by an agreement with the State Treasurer, subject to appropriation by the State Legislature.

#### State Equipment Lease Financing

The State finances the acquisition of certain equipment and vehicles to be used by various State departments through equipment lease financings established from time to time with one or more financial services providers. Repayments of amounts drawn under the equipment lease financings are subject to appropriation by the State Legislature.

#### Master Energy Lease Purchase Agreement

The State finances the acquisition of certain energy efficiency projects at State facilities through equipment lease financings established from time to time with one or more financial services providers. Repayments of amounts drawn under the equipment lease financings are subject to appropriation by the State Legislature.

### **Description of Certain Long-Term Obligations**

#### Variable Rate Obligations

As of June 30, 2022, the NJEDA had outstanding \$380,515,000 of floating rate notes ("FRN"), which bear interest at rates that reset weekly and are based on the Securities Industry and Financial Markets Association ("SIFMA") rate plus a fixed spread. There are no letters of credit in support of these notes. Such notes are included within the Long-Term Obligations tables herein.

The following table provides a summary of the State-supported variable rate obligations outstanding as of June 30, 2022.

**SUMMARY OF VARIABLE RATE OBLIGATIONS AS OF JUNE 30, 2022**

| <b>Issuer</b>                  | <b>Series</b> | <b>Type-Reset Period</b> | <b>Amount Outstanding (\$ as of 6/30/22)</b> | <b>Index Rate (if applicable)</b> | <b>Interest Rate as of 6/30/22</b> | <b>Maturity Date</b> |
|--------------------------------|---------------|--------------------------|--|-----------------------------------|------------------------------------|----------------------|
| <b><u>NJEDA</u></b>            | 2013 Series I | FRN-Weekly               | \$ 60,850,000                                | SIFMA+1.25%                       | 2.16%                              | 9/01/25              |
| School Facilities Construction | 2013 Series I | FRN-Weekly               | 89,580,000                                   | SIFMA+1.55                        | 2.46                               | 9/01/27              |
|                                | 2013 Series I | FRN-Weekly               | 230,085,000                                  | SIFMA+1.60                        | 2.51                               | 3/01/28              |
|                                |               | <b>Total</b>             | <b><u>\$380,515,000</u></b>                  |                                   |                                    |                      |

**Bank Loan Bonds**

The NJEDA and the NJEFA have issued certain series of bonds to finance school facilities construction projects and higher education capital improvement projects pursuant to term loan agreements with several banks. A bank's rights under such term loan agreements are essentially the same as bondholders' rights except for a few differences. The bank may require the mandatory term out of the bonds for a shortened amortization period if certain events occur under the loan agreement, including, without limitation, the failure to pay, or cause to be paid, when due, principal of or interest on the bonds, a debt moratorium, a ratings downgrade, a material failure to perform under the applicable State contract, an action that materially adversely affects the rights, remedies or security of the trustee under the bond resolution or the bank under the term loan agreement or a material amendment or modification to the applicable State contract without the prior written consent of the bank. For tax-exempt bonds, the term loan agreements provide that if an event of taxability occurs, the interest rate on the bonds will increase. The aggregate amount of such bank loan bonds outstanding as of June 30, 2022 is \$1,400,473,000. Such bonds are included within the Long-Term Obligations tables herein.

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The following table provides a summary of the State-supported term loan agreements outstanding as of June 30, 2022.

### BANK LOAN PORTFOLIO

| <u>Lender</u>  | <u>Series</u>     | <u>Tax Status</u> | <u>Amount<br/>Outstanding (\$) as of 6/30/22</u> | <u>Fixed Interest<br/>Rate*</u> | <u>Maturity<br/>Date</u> |
|--|-------------------|-------------------|--|---------------------------------|--------------------------|
| <b><u>NJEDA School Facilities Construction Bonds</u></b> |                   |                   |  |                                 |                          |
| Bank of America, N.A.                                    | 2014 Series SS    | Tax Exempt        | \$ 40,690,000                                    | 2.910%                          | 6/15/2023                |
| Bank of America, N.A.                                    | 2014 Series SS    | Tax Exempt        | 41,800,000                                       | 2.910                           | 6/15/2024                |
| Barclays Capital Inc.                                    | 2019 Series GGG   | Tax Exempt        | 31,100,000                                       | 5.250                           | 9/1/2022                 |
| Barclays Capital Inc.                                    | 2019 Series GGG   | Tax Exempt        | 79,440,000                                       | 5.250                           | 9/1/2023                 |
| Barclays Capital Inc.                                    | 2019 Series GGG   | Tax Exempt        | 102,850,000                                      | 5.250                           | 9/1/2024                 |
| Barclays Capital Inc.                                    | 2019 Series GGG   | Tax Exempt        | 86,620,000                                       | 5.250                           | 9/1/2025                 |
| Barclays Capital Inc.                                    | 2019 Series GGG   | Tax Exempt        | 104,200,000                                      | 5.250                           | 9/1/2026                 |
| Barclays Capital Inc.                                    | 2019 Series GGG   | Tax Exempt        | 30,555,000                                       | 5.250                           | 9/1/2027                 |
| Barclays Capital Inc.                                    | 2019 Series HHH-1 | Tax Exempt        | 21,060,000                                       | 5.250                           | 9/1/2022                 |
| Barclays Capital Inc.                                    | 2019 Series HHH-2 | Taxable           | 31,225,000                                       | 3.750                           | 9/1/2022                 |
| Capital One Public Funding, LLC                          | 2019 Series III   | Tax Exempt        | 1,519,000  | 3.070                           | 12/15/2022               |
| Capital One Public Funding, LLC                          | 2019 Series III   | Tax Exempt        | 1,567,000  | 3.070                           | 12/15/2023               |
| Capital One Public Funding, LLC                          | 2019 Series III   | Tax Exempt        | 7,579,000  | 3.070                           | 12/15/2024               |
| Capital One Public Funding, LLC                          | 2019 Series III   | Tax Exempt        | 2,355,000  | 3.070                           | 12/15/2025               |
| Capital One Public Funding, LLC                          | 2019 Series III   | Tax Exempt        | 13,065,000                                       | 3.070                           | 12/15/2026               |
| Capital One Public Funding, LLC                          | 2019 Series III   | Tax Exempt        | 18,856,000                                       | 3.070                           | 12/15/2027               |
| Capital One Public Funding, LLC                          | 2019 Series III   | Tax Exempt        | 10,946,000                                       | 3.070                           | 12/15/2028               |
| Capital One Public Funding, LLC                          | 2019 Series III   | Tax Exempt        | 10,304,000                                       | 3.070                           | 12/15/2029               |
| Capital One Public Funding, LLC                          | 2019 Series III   | Tax Exempt        | 25,544,000                                       | 3.070                           | 12/15/2030               |
| Capital One Public Funding, LLC                          | 2019 Series III   | Tax Exempt        | 8,344,000  | 3.070                           | 12/15/2031               |
| PNC Bank, N.A.   | 2019 Series JJJ   | Tax Exempt        | 3,742,000  | 2.765                           | 9/1/2022                 |
| PNC Bank, N.A.   | 2019 Series JJJ   | Tax Exempt        | 8,360,000  | 2.765                           | 9/1/2023                 |
| PNC Bank, N.A.   | 2019 Series JJJ   | Tax Exempt        | 351,000  | 2.765                           | 9/1/2024                 |
| PNC Bank, N.A.   | 2019 Series JJJ   | Tax Exempt        | 361,000  | 2.765                           | 9/1/2025                 |
| PNC Bank, N.A.   | 2019 Series JJJ   | Tax Exempt        | 9,528,000  | 2.765                           | 9/1/2026                 |
| PNC Bank, N.A.   | 2019 Series JJJ   | Tax Exempt        | 9,795,000  | 2.765                           | 9/1/2027                 |
| PNC Bank, N.A.   | 2019 Series KKK   | Tax Exempt        | 451,000  | 3.470                           | 12/15/2022               |
| PNC Bank, N.A.   | 2019 Series KKK   | Tax Exempt        | 467,000  | 3.470                           | 12/15/2023               |
| PNC Bank, N.A.   | 2019 Series KKK   | Tax Exempt        | 483,000  | 3.470                           | 12/15/2024               |
| PNC Bank, N.A.   | 2019 Series KKK   | Tax Exempt        | 500,000  | 3.470                           | 12/15/2025               |
| PNC Bank, N.A.   | 2019 Series KKK   | Tax Exempt        | 518,000  | 3.470                           | 12/15/2026               |
| PNC Bank, N.A.   | 2019 Series KKK   | Tax Exempt        | 536,000  | 3.470                           | 12/15/2027               |
| PNC Bank, N.A.   | 2019 Series KKK   | Tax Exempt        | 555,000  | 3.470                           | 12/15/2028               |
| PNC Bank, N.A.   | 2019 Series KKK   | Tax Exempt        | 575,000  | 3.470                           | 12/15/2029               |
| PNC Bank, N.A.   | 2019 Series KKK   | Tax Exempt        | 595,000  | 3.470                           | 12/15/2030               |
| PNC Bank, N.A.   | 2019 Series KKK   | Tax Exempt        | 27,695,000                                       | 3.470                           | 12/15/2031               |
| PNC Bank, N.A.   | 2019 Series KKK   | Tax Exempt        | 21,782,000                                       | 3.470                           | 12/15/2032               |
| Bank of America, N.A.                                    | 2020 Series OOO   | Tax Exempt        | 94,060,000                                       | 4.090                           | 6/15/2023                |
| Bank of America, N.A.                                    | 2020 Series OOO   | Tax Exempt        | 99,245,000                                       | 4.240                           | 6/15/2024                |
| Bank of America, N.A.                                    | 2020 Series OOO   | Tax Exempt        | 79,935,000                                       | 4.390                           | 6/15/2025                |
| Bank of America, N.A.                                    | 2020 Series PPP   | Taxable           | 93,735,000                                       | 4.600                           | 6/15/2023                |
| Bank of America, N.A.                                    | 2020 Series PPP   | Taxable           | 98,900,000                                       | 4.750                           | 6/15/2024                |
| Bank of America, N.A.                                    | 2020 Series PPP   | Taxable           | 79,655,000                                       | 4.900                           | 6/15/2025                |
| <b>Total</b>   |                   |                   | <b>\$1,301,443,000</b>                           |                                 |                          |
| <b><u>NJEDA Municipal Rehabilitation Bonds</u></b>       |                   |                   |  |                                 |                          |
| Barclays Capital Inc.                                    | 2019 Series A     | Tax Exempt        | 10,545,000                                       | 5.250                           | 4/1/2025                 |
| Barclays Capital Inc.                                    | 2019 Series A     | Tax Exempt        | 10,430,000                                       | 5.250                           | 4/1/2026                 |
| Barclays Capital Inc.                                    | 2019 Series A     | Tax Exempt        | 9,320,000  | 5.250                           | 4/1/2027                 |
| Barclays Capital Inc.                                    | 2019 Series A     | Tax Exempt        | 13,435,000                                       | 5.250                           | 4/1/2028                 |
| Barclays Capital Inc.                                    | 2019 Series B     | Taxable           | 1,790,000  | 4.580                           | 4/1/2026                 |
| Barclays Capital Inc.                                    | 2019 Series B     | Taxable           | 3,500,000  | 4.580                           | 4/1/2027                 |
| <b>Total</b>   |                   |                   | <b>\$ 49,020,000</b>                             |                                 |                          |



| <u>Lender</u>   | <u>Series</u> | <u>Tax Status</u>  | <u>Amount<br/>Outstanding (\$) as of 6/30/22</u> | <u>Fixed Interest Rate</u> | <u>Maturity Date</u> |
|---|---------------|--------------------|--|----------------------------|----------------------|
| <b><u>NJEFA Higher Education Capital Improvement Fund Bonds</u></b> |               |                    |  |                            |                      |
| DNT Asset Trust   | Series 2016 A | Tax Exempt         | \$41,240,000                                     | 3.130%                     | 9/1/2022             |
| DNT Asset Trust   | Series 2016 A | Tax Exempt         | 4,650,000  | 3.300                      | 9/1/2023             |
| DNT Asset Trust   | Series 2016 A | Tax Exempt         | 4,120,000  | 3.440                      | 9/1/2024             |
|   |               | <b>Total</b>       | <b>\$ 50,010,000</b>                             |                            |                      |
|   |               | <b>Grand Total</b> | <b><u>\$1,400,473,000</u></b>                    |                            |                      |

\* Interest rate subject to adjustment upon a downgrade in the State's credit rating.

## Swap Agreements

The various independent State authorities authorized to issue State Appropriation Obligations in certain cases are also authorized to enter into interest rate exchange agreements ("Swap Agreements"). As of June 30, 2022, the notional amount of Swap Agreements supported by State appropriations is zero.

## MORAL OBLIGATIONS

The authorizing legislation for certain State entities provides for specific budgetary procedures with respect to certain obligations issued by such entities. Pursuant to such legislation, a designated official is required to certify any deficiency in a debt service reserve fund maintained to meet payments of principal of and interest on the obligations, and a State appropriation in the amount of the deficiency is to be made. However, the State Legislature is not legally bound to make such an appropriation. Bonds issued pursuant to authorizing legislation of this type are sometimes referred to as moral obligation bonds. There is no statutory limitation on the amount of moral obligation bonds which may be issued by eligible State entities.

The following table sets forth the moral obligations outstanding as of June 30, 2022 and debt service for Fiscal Year 2023.

|   | <u>Principal Amount<br/>Outstanding</u> | <u>Fiscal Year 2023<br/>Debt Service</u> |
|---|---|--|
| South Jersey Port Corporation.....                  | \$ 181,795,000                          | \$ 22,012,695                            |
| South Jersey Port Corporation Subordinated.....     | 255,000,000                             | 12,750,000                               |
| Higher Education Student Assistance Authority ..... | 1,417,065,000                           | 211,008,552                              |
|   | <b><u>\$1,853,860,000</u></b>           | <b><u>\$245,771,247</u></b>              |

## South Jersey Port Corporation

The State, under its moral obligation, has provided the South Jersey Port Corporation (the "Port Corporation") with funds to replenish its debt service reserve fund to the extent drawn upon by the Port Corporation when Port Corporation revenues are insufficient to pay debt service on its outstanding bonds. Such payments to the Port Corporation are subject to appropriation by the State Legislature.

The following table sets forth the amounts paid to the Port Corporation to replenish its debt service reserve fund and subordinated debt service reserve fund for the past five fiscal years. The State expects the Port Corporation to request that the State replenish the debt service reserve funds of the Port Corporation in Fiscal Year 2023.

| <u>Fiscal Year</u> | <u>Amounts Paid for Debt<br/>Service</u> | <u>Amounts Paid for<br/>Debt Service<br/>(Subordinated)</u> |
|--------------------|--|---|
| 2018.....          | \$17,650,000                             | \$ -  |
| 2019.....          | 17,650,000                               | -   |
| 2020.....          | 17,000,000                               | 11,375,275  |
| 2021.....          | 17,873,000                               | 11,291,000  |
| 2022.....          | 16,925,000                               | 12,710,000  |

## **Higher Education Student Assistance Authority**

The Higher Education Student Assistance Authority ("HESAA") has not had a revenue deficiency which required the State to appropriate funds to meet its moral obligation. It is anticipated that the HESAA's revenues will continue to be sufficient to pay debt service on its bonds.

## **OTHER OBLIGATIONS**

The following Other Obligations are not considered State Appropriation Obligations and are therefore not included in the amounts shown in the tables entitled "SUMMARY OF LONG-TERM OBLIGATIONS AS OF JUNE 30, 2022" and "ESTIMATED FUTURE DEBT SERVICE ON LONG-TERM OBLIGATIONS AS OF JUNE 30, 2022".

### **New Jersey Transportation Trust Fund Authority – "GARVEES"**

On November 2, 2016, the TTFA issued \$3.241 billion of Federal Highway Reimbursement Revenue Notes ("GARVEE Notes") which consisted of \$2.741 billion of publicly offered 2016 Series A GARVEE Notes and \$500 million of 2016 Series B GARVEE Notes, which are bank loan notes, purchased by Bank of America, N.A. Both Series of Notes are secured solely by reimbursements received by or on behalf of the NJDOT pursuant to Title 23 of the United States Code from the Federal Highway Administration. On July 25, 2018, \$1.2 billion of 2018 Series A GARVEE Refunding Notes were issued to refund a portion of the 2016 Series A GARVEE Notes. As of June 30, 2022, the aggregate amounts of GARVEE Notes and Refunding Notes outstanding are \$1,437,520,000 and \$957,385,000, respectively.

### **Qualified Bonds**

L. 1976, c. 38, as amended by L. 2015, c. 95, and L. 1976, c. 39 (the "Acts") provide for the issuance of "Qualified Bonds" by municipalities and school districts. Whenever a local board of education or the governing body of a municipality determines to issue bonds, it may file an application with the Local Finance Board, and, in the case of a local board of education, also with the Commissioner of Education, to qualify bonds pursuant to the Acts. Upon approval of such application, the State Treasurer shall withhold from certain State appropriations of revenues or other State aid payable to the municipalities or appropriations of State school aid payable to the school district, as appropriate, an amount sufficient to pay debt service on such bonds. Additionally, with respect to Qualified Bonds issued by municipalities, a statutory lien and trust, superior to all other liens, automatically attaches to such appropriations, in favor of the holders of Qualified Bonds, for the sole purpose of paying debt service on the Qualified Bonds. These Qualified Bonds are not direct, guaranteed or moral obligations of the State, and debt service on such bonds will be paid by the State only to the extent that the State aid or State school aid has been appropriated by the State Legislature. As of June 30, 2022, the aggregate amounts of municipal and school district Qualified Bonds outstanding are \$1,024,945,426 and \$25,595,000, respectively.

### **Tobacco Settlement Asset-Backed Bonds**

The State has transferred to the Corporation, established pursuant to L. 2002, c. 32 (the "Act"), the State's right to receive all tobacco settlement receipts (the "TSRs") to be received by the State after December 1, 2003 from the multi-state Master Settlement Agreement ("MSA") which settled litigation with the participating tobacco companies. In April 2018, the Corporation refunded all of its outstanding Tobacco Settlement Asset-Backed Bonds, Series 2007-1 with the proceeds of its Tobacco Settlement Bonds, Series 2018A (Senior) & 2018B (Subordinate). As of June 30, 2022, the Corporation had \$2,696,520,000 in outstanding bonds secured by TSRs.

## **STATE EMPLOYEES**

### **Public Employer-Employee Relations Act**

The State, as a public employer, is covered by the New Jersey Public Employer-Employee Relations Act, as amended (N.J.S.A. 34:13A-1 et seq.), which guarantees public employees the right to negotiate collectively through employee organizations certified or recognized as the exclusive collective negotiations representatives for units of public employees found to be appropriate for collective negotiations purposes. Approximately 55,689 full-time Executive Branch employees are paid through the State payroll system. Of the 55,689 employees, approximately 51,705 are represented by certified or recognized exclusive majority representatives and are organized into various negotiation units. There are twelve plus civilian units, ten of which presently represent approximately 51,705 employees in the Executive Branch. The Health Care and Rehabilitation Services Unit is represented by the American Federation of State, County and Municipal Employees ("AFSCME") and includes about 6,016 employees. The Administrative and Clerical Services Unit, the Primary Supervisory Unit, the Professional Unit and the Higher Level Supervisory Unit are all represented by the Communications Workers of America ("CWA") and include about 5,467 employees, 6,982 employees, 15,369 employees and 2,366 employees, respectively, for a total of 30,184 employees. The Crafts Unit, the Inspection and Security Unit, and the Operations, Maintenance and Services Unit are represented by the International Federation of Professional and Technical Engineers ("IFPTE") and the New Jersey State Motor Vehicle Employees Union, Service Employees International Union ("SEIU"), and combined include about 4,292 employees. The Deputy Attorneys General ("DAsG") unit and the State Government Managers ("Managers") Unit are both represented by the International Brotherhood of Electrical Workers ("IBEW") and include approximately 404 employees (represented by IBEW Local 33) and 742 employees (represented by IBEW Local 30), respectively. There are approximately 10,066 employees represented by twelve law enforcement units.

### **Negotiation Process**

The New Jersey Public Employer-Employee Relations Act specifies a negotiation process for non-police and non-fire units which includes mediation and advisory fact-finding in the event of a negotiations impasse. This process is geared to the public employer's budget submission process. The economic provisions included in these negotiated agreements generally take effect at the beginning of each fiscal year or at other times provided in the agreements. Police and fire negotiations units may also submit to mediation and fact-finding in the event that negotiations with the State produces an impasse and the parties agree to do so, but where no agreement is achieved by exhaustion of these processes, police and fire units are additionally entitled to submit their final demands to binding interest arbitration. Approximately 10,066 State employees come under the binding interest arbitration process. Of the 10,066, approximately 2,887 are in the State Police.

### **Contract Status**

The State has entered into a four-year contract for Fiscal Years 2020-2023 with the IFPTE Local 195 and the Motor Vehicle Inspector Division of Local 32BJ SEIU, CTW, CLC. The contract provides for across the board salary increases of approximately 8.0% as follows: 2% in Fiscal Year 2020 (effective the first full pay period after October 1, 2019), 2% in Fiscal Year 2021 (effective the first full pay period after July 1, 2020), 2% in Fiscal Year 2022 (effective the first full pay period after July 1, 2021) and 2% in Fiscal Year 2022 (effective the first full pay period after April 1, 2022). In addition to these 2% increases, any full-time employee on the active payroll with an annual base salary under \$41,400 shall receive a cash bonus, not included in base salary, equal to the difference between the across the board increase on an annual salary of \$41,400 and the across the board increase of that employee's base salary. In June 2020, the parties entered into a memorandum of agreement to defer the 2% increase and the under \$41,400 cash bonus payment due in Fiscal Year 2021 to the first full pay period after December 1, 2021 and the 2% increase and under \$41,400 cash bonus due in Fiscal Year 2022 (April 2022 and June 2022 (for 10 month employees)) to the first full pay period after July 1, 2022.

The State has entered into a four-year contract for Fiscal Years 2020-2023 with the CWA representing four (4) units. The contract provides for across the board salary increases of approximately 8.0% as follows: 2% in Fiscal Year 2020 (effective the first full pay period after October 1, 2019), 2% in Fiscal Year 2021 (effective the first full pay period after July 1, 2020), 2% in Fiscal Year 2022 (effective the first full pay period after July 1, 2021) and 2.0% in Fiscal Year 2022 (effective the first full pay period after April 1, 2022). In June 2020, the parties entered into a

memorandum of agreement to defer the 2% increase effective in Fiscal Year 2021 to the first full pay period after December 1, 2021 and the 2% increase due in Fiscal Year 2022 (April 2022 and June 2022 (for 10 month employees)) to the first full pay period after July 1, 2022.

The State has entered into a four-year contract for Fiscal Years 2020-2023 with AFSCME New Jersey Council 63. The contract provides for across the board salary increases of approximately 8.0% as follows: 2% in Fiscal Year 2020 (effective the first full pay period after October 1, 2019), 2% in Fiscal Year 2021 (effective the first full pay period after July 1, 2020), 2% in Fiscal Year 2022 (effective the first full pay period after July 1, 2021) and 2.0% in Fiscal Year 2023 (effective the first full pay period after April 1, 2022). Any full-time employee on the active payroll with an annual base salary under \$39,900 shall receive a cash bonus, not included in base salary, equal to the difference between the across the board increase on an annual salary of \$39,900 and the across the board increase of that employee's base salary. In June 2021, the parties entered into a memorandum of agreement to defer the 2% increase and the employees making under \$39,900 cash bonus payment due in Fiscal Year 2021 to the first full pay period after December 1, 2021 and the 2% increase and the employees making under \$39,900 cash bonus due in Fiscal Year 2022 (April 2022 and June 2022 (for 10 month employees)) to the first full pay period after July 1, 2022.

The State has entered into a four-year contract for Fiscal Years 2020-2023 with the IBEW, Local 33, Deputy Attorneys General (DAsG) unit. The contract provides for an upward adjustment of the salary schedules, with DAsG placed on the appropriate step prior to the across the board increases. The contract provides for across the board salary increases of 8% as follows: 2% in Fiscal Year 2020 (effective February 1, 2020), 2% in Fiscal Year 2021 (effective the first full pay period after July 1, 2020), 4% in Fiscal Year 2022 (2% effective the first full pay period after July 1, 2022 and 2% effective the first full pay period after January 1, 2022). The contract provides for a salary cap of \$145,000. In January 2021, the parties entered into a memorandum of agreement to defer the 2% increase effective in Fiscal Year 2021 to the first full pay period after December 1, 2021 and the 2% increase due in Fiscal Year 2022 (first full pay period after January 1, 2022) to the first full pay period after May 1, 2022.

The State has entered into a four-year contract for Fiscal Years 2020-2023 with the IBEW, Local 30, State Government Managers' Unit (SGM Unit). The contract provides for an upward adjustment of the salary schedules, with unit members placed on the appropriate step prior to the FY 2021 across the board increases. The contract provides for across the board salary increases of 8% as follows: 2% in Fiscal Year 2020 (effective the first full pay period after October 1, 2019), 2% in Fiscal Year 2021 (effective the first full pay period after July 1, 2020), 4% in Fiscal Year 2022 (2% effective the first full pay period after July 1, 2021 and 2% effective the first full pay period after April 1, 2022). The contract provides for a salary cap of \$150,000. In June 2021, the parties entered into a memorandum of agreement to defer the 2% increase effective in Fiscal Year 2021 (July 2020) to the first full pay period after September 1, 2021, the 2% increase due in Fiscal Year 2022 (July 2021) to the first full pay period after January 1, 2022 and the 2% increase effective Fiscal Year 2022 (April 2022) to the first full pay period after July 1, 2022.

The State entered into a four-year contract for Fiscal Years 2020-2023 with the Policemen's Benevolent Association Local 105 ("PBA 105"). The contract provides for across the board salary increases of approximately 8.0% as follows: 2% in Fiscal Year 2020 (effective the first full pay period after October 1, 2019), 4% in Fiscal Year 2022 (2% effective the first full pay period after July 1, 2021 and 2% effective the first full pay period after December 1, 2021), and 2% in Fiscal Year 2023 (effective the first full pay period after July 1, 2022).

The State entered into a four-year contract for Fiscal Years 2016-2019 with the New Jersey Investigators Association, State Fraternal Order of Police Lodge 174 ("NJIA" or "FOP Lodge 174"). The contract expired and negotiations have commenced for a successor agreement.

The State entered into a four-year contract for Fiscal Years 2016-2019 with the New Jersey Policemen's Benevolent Association State Law Enforcement Unit ("SLEU"). The contract has expired and negotiations are ongoing for a successor agreement.

The State entered into a four-year contract for Fiscal Years 2020-2023 with the New Jersey Law Enforcement Supervisors Association ("NJLESA"). The contract provides for across the board salary increases of approximately 8.0% as follows: 2% in Fiscal Year 2020 (effective the first full pay period after October 1, 2019), 4% in Fiscal Year

2022 (2% effective the first full pay period after July 1, 2021 and 2% effective the first full pay period after December 1, 2021), and 2% in Fiscal Year 2023 (effective the first full pay period after July 1, 2022).

The State entered into a four-year contract for Fiscal Years 2020-2023 with the New Jersey Superior Officers Law Enforcement Association ("NJSOLEA"), which was resolved through binding arbitration. The binding interest arbitration decision of the hearing officer was issued on April 17, 2022 and affirmed by the Public Employment Relations Commission on June 30, 2022. The award provided for across the board salary increase for the successor agreement as follows: 2% in Fiscal Year 2020 (effective the first full pay period after October 1, 2019), 5% in Fiscal Year 2022 (2% effective the first full pay period after July 1, 2021 and 3% effective the first full pay period after December 1, 2021), and 3% in Fiscal Year 2023 (effective the first full pay period after July 1, 2022).

The State entered into a four-year contract for Fiscal Years 2020-2023 with the New Jersey Law Enforcement Commanding Officers Association ("NJLECOA"). The contract provides for across the board salary increases of approximately 8.0% as follows: 2% in Fiscal Year 2020 (effective the first full pay period after October 1, 2019), 4% in Fiscal Year 2022 (2% effective the first full pay period after July 1, 2021 and 2% effective the first full pay period after December 1, 2021), and 2% in Fiscal Year 2023 (effective the first full pay period after July 1, 2022). In addition to the across-the-board increases, the Chief, Bureau Law Enforcement, DEP, Assistant Chief, JJC, and Deputy Chief Investigator, DOC will receive salary adjustments.

The State entered into a four-year contract for Fiscal Years 2020-2023 with the Policemen's Benevolent Association, Local 383 ("PBA 383") formerly, FOP Lodge 91. The contract provides for the following across the board salary increases: 2% in Fiscal Year 2020 (effective the first full pay period after October 1, 2019), 4% in Fiscal Year 2022 (2% effective the first full pay period after July 1, 2021 and 2% effective the first full pay period after December 1, 2021), an additional 15% in Fiscal Year 2022 (effective the first full pay period after January 1, 2022), and 2% in Fiscal Year 2023 (effective the first full pay period after July 1, 2022).

The State has entered into a four-year contract for Fiscal Years 2022-2025 (July 1, 2021 – June 30, 2025) with the State Troopers Non-Commissioned Officers Association ("STNCOA-Sergeants"), which was resolved through binding arbitration. The arbitration award was issued on September 16, 2022 and provides for across the board salary increases as follows: 4% in Fiscal Year 2022 (2 % effective the first full pay period after July 1, 2021 and 2% effective the first full pay period after April 1, 2022), 2% in Fiscal Year 2024 (effective the first full pay period after July 1, 2023) and 2% in Fiscal Year 2025 (effective the first full pay period after July 1, 2024). Maintenance allowance increases in each year of the contract effective the first full pay period after the following dates: July 1, 2021 \$16,565.67, January 1, 2022 \$17,315.67, April 1, 2022, \$17,661.98, January 1, 2023 \$18, 411.98, July1, 2023 2.75% increase and July 1, 2024 2.75% increase.

The State has entered into a four-year contract for Fiscal Years 2022-2025 (July 1, 2021 – June 30, 2025) with the State Troopers Superior Officers Association ("STSOA-Lieutenants and Captains"), which was resolved through binding arbitration. The arbitrations award was issued on September 16, 2022 and provides for across the board salary increases as follows: 4% in Fiscal Year 2022 (2 % effective the first full pay period after July 1, 2021 and 2% effective the first full pay period after April 1, 2022), 2% in Fiscal Year 2024 (effective the first full pay period after July 1, 2023) and 2% in Fiscal Year 2025 (effective the first full pay period after July 1, 2024). Effective the first full pay period after July 1, 2024, a 6% differential will be maintained between the ranks of State Police Captain and Lieutenant. The 6% differential is predicated upon the Lieutenants highest base salary. Maintenance allowance increases in each year of the contract effective the first full pay period after the following dates: July 1, 2021 \$16,565.67, January 1, 2022 \$17,315.67, April 1, 2022, \$17,661.98, January 1, 2023 \$18, 411.98, July1, 2023 2.75% increase and July 1, 2024 2.75% increase.

The State has entered into a four-year contract for Fiscal Year 2020-2023 with the State Troopers Fraternal Associations ("STFA-Troopers") The contract provides for across the board salary increases of 8% as follows: 2% in Fiscal Year 2020 (effective the first full pay period after October 1, 2019), 2% in Fiscal Year 2021 (effective the first full pay period after July 1, 2020), 4% in Fiscal Year 2022 (2% effective the first full pay period after July 1, 2021 and 2% effective the first full pay period after April 1, 2022). Maintenance allowance increased in each year of the contract: \$14,942.01 in Fiscal Year 2020, \$16,240.85 in Fiscal Year 2021, \$17,661.98 in Fiscal Year 2022 and \$18,411.98 in Fiscal Year 2023.



In March 2022, the State entered into a four-year contract for Fiscal Years 2020-2023 with the Division of Criminal Justice Non-Commissioned Officer Assoc., Sergeant, State Investigator Unit, Dept. of Law & Public Safety, PBA 383 A. The contract provides for the following across the board salary increases: 2% in Fiscal Year 2020 (effective the first full pay period after October 1, 2019); 4% in Fiscal Year 2022 (2% effective the first full pay period after July 1, 2021 and 2% effective the first full pay period after December 1, 2021); an additional 15% in Fiscal Year 2022 (effective the first full pay period after January 1, 2022); and 2% in Fiscal Year 2023 (effective the first full pay period after July 1, 2022).

In March 2022, the State entered into a four-year contract for Fiscal Years 2020-2023 with the Division of Criminal Justice Superior Officers Assoc., Lieutenant, State Investigator Unit, Dept. of Law & Public Safety, PBA 383 B. The contract provides for the following across the board salary increases: 2% in Fiscal Year 2020 (effective the first full pay period after October 1, 2019); 4% in Fiscal Year 2022 (2% effective the first full pay period after July 1, 2021 and 2% effective the first full pay period after December 1, 2021); an additional 15% in Fiscal Year 2022 (effective the first full pay period after January 1, 2022); and 2% in Fiscal Year 2023 (effective the first full pay period after July 1, 2022).

## **STATE FUNDING OF PENSION PLANS**

### **Background**

The State sponsors and operates seven defined benefit pension plans (the "Pension Plans"), which fund retirement benefits for almost all of the public employees of the State. The Pension Plans will fund those retirement benefits from their assets, earnings on their assets, contributions by the State and contributions from Pension Plan members. Local governments within the State participate as employers sponsoring two of the Pension Plans. In both of these Pension Plans, the assets that the State and the local governments contribute are invested together and generate one investment rate of return. However, both of these Pension Plans segregate the active and retired members and the related actuarial liabilities between the State and the local governments. The following description of the State's funding of the Pension Plans solely relates to the State's portion of the Pension Plans. The State makes contributions to the Pension Plans under the State statutes and such contributions are subject to the appropriation by the State Legislature and actions by the Governor.

### **Overview of the Financial Condition of the Pension Plans**

As a result of lower-than-recommended contributions by the State to the Pension Plans for an extended period, lower than assumed investment returns on an actuarial basis, benefit enhancements enacted during the late 1990s and early 2000s, and reductions in member contributions, the Pension Plans' aggregate funded ratio (which compares the value of Pension Plan assets to the present value of future benefit payments) deteriorated and, as of June 30, 2016, before giving effect to the State's contribution of its Lottery Enterprise and other actions, was 44.7%. Since 2016, the State has taken the following steps to strengthen the financial condition of the Pension Plans (among other actions taken by the State):

- The State followed a funding policy for the pension plans since 2016 that has resulted in fully funding the actuarially recommended contribution since Fiscal Year 2022;
- The State Legislature adopted the Pension Contribution Act in 2016, under which the State is required to make its contributions to the Pension Plans quarterly instead, as the practice before then had been, at the end of a Fiscal Year; and
- Under the LECA, the State contributed its Lottery Enterprise (which is defined and explained below) to the Pension Plans as of June 30, 2017.

While the State's contributions to the Pension Plans significantly increased from approximately \$893 million for Fiscal Year 2015 (or approximately 23% of the actuarially recommended contribution) to approximately \$6.891 billion for Fiscal Year 2022 (which includes the Lottery Net Proceeds), the State expects that its contributions in future Fiscal Years (including Fiscal Year 2023) will include minor increases but the overall level of State contributions are

expected to remain relatively stable. The State has experienced unusual volatility in its investment rate of return for Fiscal Years 2021 (approximately 28.63%) and Fiscal Year 2022 (an estimated negative seven percent (-7%)), and this and any future volatility may impact the financial condition of the Pension Plans that could ultimately impact the level of State contributions as well. The State's Fiscal Year 2023 Appropriations Act has appropriated a contribution of \$5.719 billion which, when taken together with projected Lottery Net Proceeds of \$1.103 billion, represents 103.6% of the actuarially recommended contribution to the Pension Plans.

### **Prospective Financial Information of Pension Plans**

The following sets forth a projection of the financial condition of the Pension Plans, contributions from the State, contributions from members of the Pension Plans, and other related information. The following information constitutes forward-looking information and does not represent a prediction of actual results. It is based on numerous assumptions and methodologies reflected in actuarial valuations as of June 30, 2021 and actual results will likely differ. Investors should read carefully all of the footnotes to the following table and the related cross-references to understand the assumptions and methodologies upon which the following information is based.

The following table is based on the actuarial valuations for the Pension Plans as of June 30, 2021.

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**AGGREGATE PROJECTED ANNUAL CASH FLOWS AND  
NET VALUE OF ASSETS OF STATE'S PORTION OF PENSION PLANS**  
Fiscal Year Ending June 30, 2023 through June 30, 2052  
(In Millions)

| Fiscal<br>Year<br>Ending<br>(June 30) | Beginning<br>Value of<br>Net<br>Assets <sup>(1)</sup> | Member<br>Contributions <sup>(2)</sup> | State<br>Contributions <sup>(3)(4)</sup> | Lottery<br>Net<br>Proceeds <sup>(5)</sup> | Investment<br>Earnings <sup>(6)</sup> | Benefit<br>Payments <sup>(7)</sup> | Ending<br>Value of<br>Net Assets |
|---------------------------------------|---|--|--|---|---------------------------------------|------------------------------------|----------------------------------|
| 2023                                  | \$35,382  | \$1,655                                | \$5,425                                  | \$1,103                                   | \$2,448                               | \$7,597                            | \$38,416                         |
| 2024                                  | 38,416  | 1,683                                  | 5,517                                    | 1,116                                     | 2,634                                 | 7,786                              | 41,580                           |
| 2025                                  | 41,580  | 1,711                                  | 5,597                                    | 1,126                                     | 2,828                                 | 7,968                              | 44,875                           |
| 2026                                  | 44,875  | 1,740                                  | 5,672                                    | 1,135                                     | 3,031                                 | 8,149                              | 48,304                           |
| 2027                                  | 48,304  | 1,777                                  | 5,740                                    | 1,147                                     | 3,243                                 | 8,340                              | 51,872                           |
| 2028                                  | 51,872  | 1,821                                  | 5,788                                    | 1,157                                     | 3,463                                 | 8,532                              | 55,569                           |
| 2029                                  | 55,569  | 1,866                                  | 5,828                                    | 1,168                                     | 3,692                                 | 8,722                              | 59,400                           |
| 2030                                  | 59,400  | 1,912                                  | 5,863                                    | 1,190                                     | 3,930                                 | 8,919                              | 63,376                           |
| 2031                                  | 63,376  | 1,957                                  | 5,883                                    | 1,202                                     | 4,176                                 | 9,127                              | 67,467                           |
| 2032                                  | 67,467  | 2,004                                  | 5,876                                    | 1,214                                     | 4,429                                 | 9,334                              | 71,655                           |
| 2033                                  | 71,655  | 2,053                                  | 5,868                                    | 1,226                                     | 4,688                                 | 9,542                              | 75,949                           |
| 2034                                  | 75,949  | 2,104                                  | 5,858                                    | 1,238                                     | 4,954                                 | 9,751                              | 80,353                           |
| 2035                                  | 80,353  | 2,159                                  | 5,844                                    | 1,251                                     | 5,227                                 | 9,959                              | 84,874                           |
| 2036                                  | 84,874  | 2,218                                  | 5,831                                    | 1,263                                     | 5,508                                 | 10,155                             | 89,540                           |
| 2037                                  | 89,540  | 2,278                                  | 5,821                                    | 1,276                                     | 5,798                                 | 10,338                             | 94,374                           |
| 2038                                  | 94,374  | 2,339                                  | 5,814                                    | 1,289                                     | 6,099                                 | 10,516                             | 99,399                           |
| 2039                                  | 99,399  | 2,401                                  | 5,808                                    | 1,302                                     | 6,414                                 | 10,682                             | 104,642                          |
| 2040                                  | 104,642   | 2,467                                  | 5,806                                    | 1,315                                     | 6,743                                 | 10,831                             | 110,142                          |
| 2041                                  | 110,142   | 2,536                                  | 5,808                                    | 1,328                                     | 7,091                                 | 10,962                             | 115,943                          |
| 2042                                  | 115,973   | 2,608                                  | 5,818                                    | 1,341                                     | 7,459                                 | 11,080                             | 122,090                          |
| 2043                                  | 122,090   | 2,682                                  | 5,832                                    | 1,355                                     | 7,851                                 | 11,204                             | 128,605                          |
| 2044                                  | 128,605   | 2,759                                  | 5,848                                    | 1,368                                     | 8,267                                 | 11,334                             | 135,513                          |
| 2045                                  | 135,513   | 2,840                                  | 5,865                                    | 1,382                                     | 8,709                                 | 11,468                             | 142,841                          |
| 2046                                  | 142,841   | 2,925                                  | 5,885                                    | 1,396                                     | 9,180                                 | 11,603                             | 150,624                          |
| 2047                                  | 150,624   | 3,005                                  | 5,909                                    | 1,410                                     | 9,681                                 | 11,745                             | 158,883                          |
| 2048                                  | 158,883   | 3,086                                  | 6,805                                    | 0   | 10,187                                | 11,910                             | 167,051                          |
| 2049                                  | 167,051   | 3,174                                  | 6,831                                    | 0   | 10,711                                | 12,089                             | 175,678                          |
| 2050                                  | 175,678   | 3,267                                  | 6,858                                    | 0   | 11,265                                | 12,271                             | 184,797                          |
| 2051                                  | 184,797   | 3,364                                  | 2,560                                    | 0   | 11,741                                | 12,447                             | 190,015                          |
| 2052                                  | 190,015   | 3,464                                  | 1,848                                    | 0   | 12,025                                | 12,630                             | 194,733                          |

<sup>(1)</sup> Beginning value of net assets represents the projected value of the State's portion of Pension Plan net assets at the beginning of each Fiscal Year. Net assets equal the full market value of assets at the beginning of the Fiscal Year less member and employer contribution receivables included in the full market value of assets. The beginning value of net assets for Fiscal Year 2023 reflects an estimated negative seven percent (-7%) rate of return for the Pension Plans in Fiscal Year 2022. It also includes preliminary unaudited Lottery Net Proceeds of \$1.094 billion for Fiscal Year 2022. The net value of assets for future Fiscal Years assume that the other contributions are made, investment returns are earned, and benefits are paid as shown above.

<sup>(2)</sup> Represents contributions from members of the State's portion of the Pension Plans at current statutory contribution rates. Under the State statute, State employees make contributions to the Pension Plans ranging from 7.5% to 12% of their salary. The level of these contributions in the future could be changed through subsequent legislation.

<sup>(3)</sup> Represents projected contributions by the State. For Fiscal Year 2023, the contribution reflects the State's contribution set forth in the State's Fiscal Year 2023 Appropriations Act. For future Fiscal Years, the State assumes that its pension contributions will equal 100% of the actuarially recommended contribution. The projected State contribution amounts reflect the annual credit against the actuarially recommended contribution pursuant to LECA.

(footnotes continue on next page)

- (4) Does not include contributions that the State makes in respect to local governmental participation in the Pension Plans. In connection with increases in retirement benefits in the local governmental portion of the Pension Plans, the State has undertaken to make contributions to pay for a portion of the impact of those retirement benefits.
- (5) Lottery Net Proceeds represent projected net proceeds from the Lottery Enterprise. See “—Lottery Enterprise Contribution Act” below. Through 2029, these projections are consistent with the Division’s management services agreement for sales and marketing with Northstar NJ. Pursuant to LECA, the State is required to revalue the Lottery Enterprise every five years. The revaluation was completed as of December 31, 2021. See “Lottery Enterprise Contribution Act—Lottery Enterprise – Valuation” below.
- (6) The projection of investment earnings is based on an assumed rate of return of 7.0% for assets of the State’s portion of the Pension Plans. For valuation of the liabilities, the State Treasurer lowered the assumed rate of return from 7.5% to 7.3% beginning with the July 1, 2019 actuarial valuation. Effective with the July 1, 2021 actuarial valuation, the State Treasurer lowered the assumed rate of return from 7.3% to 7.0%. See “—Actuarial Valuations and Actuarial Funded Status of Pension Plans—Assumptions used in Actuarial Valuations” below.
- (7) Benefit payments represent projected retirement benefit payments by the State’s portion of the Pension Plans to current and future retired members over the forecasted period. The amounts of projected retirement benefits are based on the various applicable benefit formulas as well as numerous assumptions and methodologies made by the actuaries of the Pension Plans. Key assumptions include, among others, demographic assumptions relating to periods of employment, ages of retirement and life expectancy of members and economic assumptions such as salary growth and inflation. In addition, these projections use methodologies to calculate projected retirement benefits. As opposed to how the actuaries prepare the actuarial valuations, the projected benefit payments also include an estimate of the amount of retirement benefits that members are likely to earn in the future. In addition, the projected benefit payments assume that the State does not increase or enhance retirement benefits during the forecasted period. Under pension reforms, the State has created committees that are authorized to make some specified increases in retirement benefits for Pension Plans that achieve specified levels of funding status. The projected benefit payments assume that none of those retirement benefits are increased although the State, based on the assumptions of the projections above, expects that several of the Pension Plans will achieve the specified levels of funding status. With respect to PFRS, the projection also assumes that the PFRSNJ Board that was established pursuant to L. 2018, c. 55, will not increase or enhance benefits during the forecasted period. See “—Actuarial Valuations and Actuarial Funded Status of Pension Plans—Assumptions used in Actuarial Valuations” and “—Methodologies used in Actuarial Valuations” below.

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## State's Pension Plan Funding Policy

### Historical Funding Policy

The level of the State's annual contributions has significantly varied since the 1990's. In some years, the State's contributions to the Pension Plans have been minimal or none. In other years, the State has contributed a percentage of the actuarially recommended contribution. For a description of the calculation of actuarially recommended contributions, see "—Actuarial Valuations and Actuarial Funded Status of Pension Plans" below. The following sets forth the State's aggregate annual contributions to the Pension Plans for Fiscal Years ended June 30, 1997 through June 30, 2023, together with a comparison of those contributions to the actuarially recommended contributions. Since Fiscal Year 2018, the State calculates the percentage of its contribution relative to the actuarial recommended contribution for a Fiscal Year by adding the annual contribution set forth in the Appropriations Act together with the projected Lottery Net Proceeds for that Fiscal Year, and then dividing that sum by the actuarially recommended contribution for the Pension Plans for that Fiscal Year. Under LECA, the State appropriates a contribution to the Pension Plans for each Fiscal Year equal to the actuarially recommended contribution less a Special Asset Adjustment calculated by LECA. Starting with Fiscal Year 2023, the amount of the Special Asset Adjustment is intended to be less than the projected Lottery Net Proceeds for each Fiscal Year, which the State expects will cause contributions for future Fiscal Years to exceed 100% of the actuarially recommended contribution.

### AGGREGATE STATE CONTRIBUTIONS TO PENSION PLANS For the Fiscal Years Ending June 30, 1997 through June 30, 2023<sup>(1)</sup> (In Millions)

| Fiscal Year Ending June 30, | Actuarial<br>Recommended<br>Contributions | Actual<br>Contributions | Percentage <sup>(2)</sup> |
|-----------------------------|---|-------------------------|---------------------------|
| <b>State</b>                |   |                         |                           |
| 1997 <sup>(3)</sup> .....   | \$ 297.6                                  | \$ 104.6                | 35%                       |
| 1998.....                   | 443.9                                     | 90.2                    | 20                        |
| 1999.....                   | 511.4                                     | 284.2                   | 56                        |
| 2000.....                   | 583.4                                     | 63.7                    | 11                        |
| 2001.....                   | 629.6                                     | 0.0                     | 0                         |
| 2002.....                   | 654.8                                     | 0.6                     | 0                         |
| 2003.....                   | 663.0                                     | 10.4                    | 2                         |
| 2004.....                   | 783.2                                     | 26.4                    | 3                         |
| 2005.....                   | 1,066.2                                   | 61.1                    | 6                         |
| 2006.....                   | 1,450.8                                   | 164.4                   | 11                        |
| 2007.....                   | 1,778.6                                   | 1,023.2                 | 58                        |
| 2008.....                   | 2,089.8                                   | 1,046.1                 | 50                        |
| 2009.....                   | 2,230.7                                   | 106.3                   | 5                         |
| 2010.....                   | 2,518.8                                   | 0.0                     | 0                         |
| 2011.....                   | 3,060.5                                   | 0.0                     | 0                         |
| 2012.....                   | 3,391.4                                   | 484.5                   | 14                        |
| 2013.....                   | 3,600.2                                   | 1,029.3                 | 29                        |
| 2014.....                   | 3,691.2                                   | 699.4                   | 19                        |
| 2015.....                   | 3,935.4                                   | 892.6                   | 23                        |
| 2016.....                   | 4,353.5                                   | 1,307.1                 | 30                        |
| 2017.....                   | 4,663.1                                   | 1,861.6                 | 40                        |
| 2018 <sup>(4)</sup> .....   | 5,017.9                                   | 2,484.1                 | 50 <sup>(5)</sup>         |
| 2019.....                   | 5,352.2                                   | 3,280.9                 | 60 <sup>(6)</sup>         |
| 2020.....                   | 5,438.7                                   | 3,751.6                 | 70 <sup>(7)</sup>         |
| 2021.....                   | 6,109.7                                   | 4,787.4                 | 78 <sup>(8)</sup>         |
| 2022.....                   | 6,387.8                                   | 6,891.0                 | 108 <sup>(9)</sup>        |
| 2023.....                   | 6,587.7                                   | 6,822.3                 | 104 <sup>(10)</sup>       |

Source: New Jersey Department of the Treasury, Division of Pensions and Benefits. Information regarding the actuarially recommended contributions of the State was derived from the actuarial valuation reports as of July 1, 1995 through July 1, 2021. Information regarding the actual contributions of the State for Fiscal Years 1997 through 2023 was provided by the Division of Pensions and Benefits. Actual contributions include Lottery Net Proceeds from the Lottery Enterprise beginning in Fiscal Year 2018. See "—Lottery Enterprise Contribution Act" below.

- (1) For all Pension Plans, the State contributions relating to an actuarial valuation as of the end of a fiscal year are made in the second succeeding fiscal year. For example, the State's actuarial recommended contribution for Fiscal Year 2023 was determined in the actuarial valuation as of July 1, 2021.
- (2) Percentage of actual contributions by the State to the Pension Plans to the actuarially recommended contribution for the applicable Fiscal Year. Percentages may not be exact due to rounding.
- (3) As a result of the enactment of L. 1997, c. 114, the Pension Plans received a contribution of \$2.75 billion from the sale of pension obligation bonds by NJEDA, which, pursuant to statute, was applied toward the State's share of the unfunded pension liabilities.
- (4) The actual contribution consists of the State's contribution of \$1.508 billion and Lottery Net Proceeds of \$976 million.
- (5) The State planned to make a \$2.509 billion pension contribution for Fiscal Year 2018 representing 50% of the full actuarial recommended contribution of \$5.018 billion. The State made a \$1.508 billion general fund appropriation and \$1.001 billion of Lottery Net Proceeds were expected to be transferred to the eligible Pension Plans. While actual lottery proceeds matched targeted levels, a small percentage of the actual Lottery Net Proceeds in Fiscal Year 2018 pertained to prior year unclaimed prizes. Since these proceeds were earned prior to the enactment of LECA, the State determined that the eligible Pension Plans were not entitled to such proceeds, which lowered the actual Lottery Net Proceeds realized to \$976 million. As a result of this technical adjustment, the State's total contribution to the Pension Plans for Fiscal Year 2018 was slightly less than the 50% planned contribution.
- (6) For purposes of calculating the percentage of the State's contribution relative to the actuarially recommended contribution, the State adds the sum of the State's contribution of \$2.176 billion and the Lottery Net Proceeds of \$1.105 billion. As a result of higher than expected Lottery Net Proceeds in Fiscal Year 2019, the overall funded percentage was slightly greater than 60%.
- (7) For Fiscal Year 2020, Lottery Net Proceeds were \$55 million lower than the Special Asset Adjustment amount set in LECA for Fiscal Year 2020 due to lower sales from multistate jackpot games and, to a much lesser extent, the pandemic. As a result, the overall funded percentage was slightly lower than 70%.
- (8) For Fiscal Year 2021, the State expects the overall funded percentage to be slightly above 78%.
- (9) For Fiscal Year 2022, the State made a contribution of \$5.797 billion. After taking into account the Lottery Net Proceeds contribution, the overall percentage of the actuarially recommended contribution was 107.9%.
- (10) For Fiscal Year 2023, the State has appropriated \$5.719 billion for pension contributions. After taking into account projected Lottery Net Proceeds of \$1.103 billion, the State expects that the overall percentage of the actuarially recommended contribution will be 103.6%.

## Membership, Benefits and Governance of the Pension Plans

### Membership of Pension Plans

Almost all of the public employees of the State and its counties, municipalities and political subdivisions are members of the Pension Plans administered by the State. Listed in order of active membership based on the most recent actuarial valuation reports dated July 1, 2021, the Pension Plans and their active and retired membership are as follows:

| Plan   | Membership at June 30, 2021 |                |
|--|-----------------------------|----------------|
|  | Active                      | Retired        |
| Public Employees' Retirement System ("PERS").....              | 239,902                     | 189,154        |
| Teachers' Pension and Annuity Fund ("TPAF").....               | 156,047                     | 110,031        |
| Police and Firemen's Retirement System ("PFRS") .....          | 42,432                      | 46,638         |
| State Police Retirement System ("SPRS") .....                  | 3,018                       | 3,544          |
| Judicial Retirement System ("JRS") .....                       | 404                         | 664            |
| Consolidated Police and Firemen's Pension Fund ("CP&FPF")..... | 0                           | 33             |
| Prison Officers' Pension Fund ("POPF").....                    | 0                           | 47             |
| <b>Total</b> .....   | <b>441,803</b>              | <b>350,111</b> |

From June 30, 2020 to June 30, 2021, the total number of active members of all of the State-administered plans decreased by 7,129, or 1.6%, and the total number of retired members increased by 6,956, or 2.0%.

### Local Government Pension Plans

The State is not the only employer sponsoring PERS and PFRS. Local governments within the State also participate as employers. In both PERS and PFRS, contributions from State and local governments are invested

together and generate one investment rate of return. In calculating actuarial liabilities, both PERS and PFRS break out the liabilities between active and retired members as well as between State and local government members. As of June 30, 2021, the State was responsible for the employer contributions for 74,991 active and 61,721 retired PERS members and 6,916 active and 7,083 retired PFRS members.

### Benefits

Almost all State employees participate in one of the Pension Plans, with eight to ten years of employment required before retirement benefits become vested. The level of retirement benefits varies among the different Pension Plans and is calculated based on a member's years of service, compensation and age of retirement. State law provides that the retirement benefits of the Pension Plans are not subject to negotiations between the State and other public employers and the employee members of the Pension Plans. The State Legislature has in the past adopted laws that increased the retirement benefits payable by the Pension Plans and may do so again in the future.

### Governance

The Pension Plans were established by various State laws between January 1, 1941 and June 1, 1973. These Pension Plans are overseen and administered by the State of New Jersey, Division of Pensions and Benefits within the Department of the Treasury. Each Pension Plan has a board of trustees and related committees in which is vested the general responsibility for the proper operation of the Pension Plan. The Division of Pensions and Benefits is responsible for all administrative and financial functions of the Pension Plans except for the investment of the pension assets, which is the responsibility of the Division of Investment. The rules and regulations governing the operation and administration of the Pension Plans are set forth in State law and regulations.

With respect to PFRS, the State Legislature adopted L. 2018, c. 55 in July 2018, which transferred management of PFRS from the New Jersey Department of the Treasury, Division of Pensions and Benefits to a twelve-member PFRS Board of Trustees (the "PFRSNJ"). The PFRSNJ, which was established in February 2019 pursuant to the legislation, has more powers and authority as compared to the former PFRS Board of Trustees. In addition to overseeing the management of PFRS, the PFRSNJ Board will have certain investment authority, in addition to having the authority to adjust current benefit levels and to change member and employer contribution rates. With regard to changes to current benefit provisions, such changes can only be made with the approval of a supermajority of eight (8) of the twelve (12) members of the PFRSNJ Board. In addition, benefit enhancements can only be made if an independent actuary certifies that such benefit enhancement will not jeopardize the long-term viability of PFRS. Under prior law, benefit enhancements, including the reinstatement of cost-of-living adjustments for retirees, could only be considered when the funded level of the pension fund reached 80%. An actuarial certification was also required that the funded levels would remain at or above 80% over a 30-year period following the benefit enhancement.

The PFRSNJ consists of twelve (12) members with seven (7) employee representatives (including three (3) active policemen, three (3) active firemen, and one (1) retiree), and five (5) employer representatives (four (4) municipal or county government officials and one current or former member of the Executive Branch).

### Pension Plan Assets

As of June 30, 2021, the State's portion of the market value of assets in the Pension Plans is \$44.4 billion, which amount does not include the value of the Lottery Contribution. See "—Lottery Enterprise Contribution Act" below. The Division of Investment of the New Jersey Department of the Treasury invests the cash and investments of the Pension Plans. State law and State Investment Council regulations regulate the types of investments which are permitted. The State Investment Council is responsible for formulating the policies that govern the methods, practices and procedures for investments, reinvestments, sale or exchange transactions to be followed by the Director of the Division of Investment. However, pursuant to L. 2018, c. 55, responsibility for formulating investment policies of the assets of the PFRS has been transferred from the State Investment Council to the PFRSNJ Board.

## Lottery Enterprise Contribution Act

In accordance with the Lottery Enterprise Contribution Act, L. 2017, c. 98 ("LECA"), and a Memorandum of Lottery Contribution dated July 5, 2017 and effective as of June 30, 2017 (the "MOLC"), executed by the State Treasurer and acknowledged by the Director of the Division of Investment, New Jersey Department of the Treasury, the State's lottery and related assets, including intellectual property, (the "Lottery Enterprise") was contributed to TPAF, PERS, and PFRS for a 30-year term (the "Lottery Contribution"). Under LECA, the Department of the Treasury, Division of the State Lottery ("State Lottery Division") will continue to operate the Lottery Enterprise with a goal of maximizing net proceeds for the benefit of the applicable Pension Plans. Starting on October 1, 2013, Northstar New Jersey Lottery Group, LLC ("Northstar NJ") officially began a 15-year contract to provide growth management services to the State Lottery Division. The Northstar NJ contract, as amended, which will remain in effect through the end of Fiscal Year 2029, contains incentives for the vendor to maximize net proceeds while reducing downside risk through minimum payment requirements imposed on the vendor.

Neither LECA nor the MOLC contain a provision permitting the termination of the contribution prior to the end of the 30-year term of the contribution. However, a future Legislature could pass legislation to reverse the contribution prior to the expiration of its term. Any termination of the Lottery Contribution could implicate the exclusive benefit rule of the Internal Revenue Code, which requires the assets of the Pension Plans to exist for the exclusive benefit of their members in order for the Pension Plans to qualify for the favorable tax treatment under the Internal Revenue Code. The term of the contribution of the Lottery Enterprise will expire at the start of Fiscal Year 2048. At that time, the Lottery Enterprise contributions will revert back to the State.

### Lottery Enterprise – Valuation

To determine the value of the Lottery Enterprise contribution, Acacia Financial Group was hired as the independent valuation service provider. In calculating the fair value, Acacia applied Actuarial Standard of Practice ("ASOP-44") of the Actuarial Standards Board. ASOP-44 provides that for assets like the Lottery Enterprise that have no comparable valuations and are difficult to value, the present value of reasonably expected future cash flows may operate as the market value. The independent valuation service provider calculated the fair present value using the financial projections provided by Northstar NJ, for Fiscal Years 2018 through 2029. Estimates for Fiscal Years 2030 through 2048 assumed a 1.0 percent annual growth rate.

The first five-year revaluation of the Lottery Enterprise was completed on December 31, 2021, by the Acacia Financial Group. This revaluation determined the fair market value of the Lottery Enterprise to be \$12.980 billion as of the December 31, 2021 valuation date.

Using this valuation methodology, the contribution of the Lottery Enterprise is expected to generate an estimated \$37 billion for the Pension Plans over the 30-year term of the Lottery Contribution. The independent valuation service provider applied a 7.65% discount factor, which was the same as the assumed actuarial rate of return on the Pension Plans at the time of valuation, to arrive at a fair market value for the Lottery Enterprise of \$13.535 billion as of June 30, 2017. Pursuant to LECA, the Lottery Enterprise is to be re-valued at least every five years and, in the absence of a revaluation, the Lottery Enterprise will be depreciated on a straight-line basis over the remaining term of the contribution based on the most recent valuation. At the end of the 30-year term of the contribution, the value of the Lottery Enterprise will have been depreciated to zero with respect to the Pension Plans. The valuation report of the independent valuation service provider and other documents relating to the Lottery Enterprise developed in 2017 are available at the following website: <http://www.state.nj.us/treasury/njletransparency.shtml>. No information on the website is incorporated by reference into this Appendix I.

### Special Asset for Actuarial Calculation Purposes

During the term of the Lottery Contribution, the current methodology for amortizing the UAAL of the applicable Pension Plans and calculating the actuarially recommended contribution remains in place for all assets and liabilities of the applicable Pension Plans except for the Lottery Enterprise. In accordance with LECA, for actuarial purposes, the Lottery Enterprise is considered a "Special Asset", the value of which is reflected in an annual adjustment (the "Special Asset Adjustment") to the State's contribution to the applicable Pension Plan, calculated



pursuant to LECA. Under LECA, the Special Asset Adjustment was fixed for the first five Fiscal Years to minimize the impact of the Lottery Contribution on the State's General Fund budget during that period.

Starting in Fiscal Year 2023, the Special Asset Adjustment is determined by a level-dollar amortization of the then-current Lottery Enterprise value over the remaining term of the contribution at the regular interest rate applicable to the applicable Pension Plan, multiplied by a stated Adjustment Percentage. The Special Asset Adjustment will not exceed in any year the Maximum Special Asset Adjustment stipulated in the LECA. The purpose of the Adjustment Percentage is to create a lower Special Asset Adjustment, which will increase projected amounts to be contributed to the applicable Pension Plans, and to achieve higher projected funded ratios, provided the State follows its current Pension Plan funding policy. Additionally, LECA includes a mechanism to further reduce the Adjustment Percentage if an applicable Pension Plan's funded ratio drops below 50 percent. The Adjustment Percentage is unaffected by the performance of the Lottery Enterprise during the term of the Lottery Contribution. A future Legislature may change any or all of the provisions of the LECA for all, or some, of the term of the Lottery Contribution.

#### Impact of the Value of the Lottery Enterprise Contributed upon the Pension Plans' Funded Ratio

Acacia Financial Group valued the Lottery Enterprise at \$12.980 billion as of December 31, 2021. As of July 1, 2021, the Lottery Enterprise was valued at \$12.577 billion. If the value of the Lottery Enterprise was excluded, the funded ratio of the Pension Plans as of June 30, 2021 would have been 39.1% instead of 50.7%. See “—Actuarial Valuations and Actuarial Funded Status of Pension Plans—Historical Statutory Funding Status” below.

### Actuarial Valuations and Actuarial Funded Status of Pension Plans

#### General

State law requires that all Pension Plans must conduct an actuarial valuation as of the end of each fiscal year. The actuarial valuations of the Pension Plans have historically served a critical role in determining appropriate State contributions to the Pension Plans by systematically calculating an actuarially recommended contribution (discussed below). During many of the years when the State did not make the full actuarially recommended contribution, it still contributed a portion of the actuarially recommended contribution. The State's current pension funding policy provides that the combined contribution appropriated from the State budget and LECA net lottery proceeds fully fund the actuarially recommended contribution. Informational copies of these reports as well as other financial information are available on the Division of Pensions and Benefits' website at: <https://www.nj.gov/treasury/pensions/financial-reports.shtml>. No information contained on the website of the Division of Pensions and Benefits is incorporated herein by reference.

Pension Plan actuarial valuations are completed approximately six to eight months after the end of a fiscal year. Consequently, actuarial valuations and recommended contributions for the various Pension Plans do not apply to the fiscal year immediately following the actuarial valuations. Rather, they apply to the second fiscal year following the valuation. For example, the actuarially recommended contributions and valuations as of July 1, 2021 are applicable to the Fiscal Year ended June 30, 2023.

#### Actuaries and Auditor

Cheiron, Inc. serves as consulting actuary for six of the Pension Plans. Segal is the consulting actuary for PFRS. The consulting actuaries prepare the actuarial valuations and experience investigations (which are described below) for the Pension Plans. KPMG LLP serves as the auditor of the financial statements of the Pension Plans, with PFRS contracting separately for their services.

#### Content and Timing of Actuarial Valuations

The purpose of an actuarial valuation is to calculate an actuarially recommended contribution by an independent actuary based on an assessment by such actuary, using multiple assumptions and methodologies, whether the assets of a Pension Plan, together with expected earnings and other amounts, will be sufficient to pay expected



retirement benefits. Two key calculations the actuaries make in each actuarial valuation is a calculation of the actuarial accrued liability and the Actuarial Value of Assets ("AVA"). The actuarial accrued liability of a Pension Plan represents an estimate, on the basis of demographic and economic assumptions, of the present value of benefits the Pension Plan will pay to retirees over their lifetime. The AVA represents the market value of the assets of the Pension Plan as adjusted for several methods discussed below. The actuarial valuation compares the actuarial accrued liability with the actuarial value of assets, and any excess of that liability over the assets forms an Unfunded Actuarial Accrued Liability ("UAAL") applicable to the Pension Plan. An actuarial valuation will express the percentage that a Pension Plan is funded through a "Funded Ratio" which represents the quotient obtained by dividing the actuarial value of assets of the pension plan by the actuarial accrued liability of the Pension Plan. A Funded Ratio of 100% represents an assessment by the actuary, based on the assumptions and methodologies of the actuarial valuation, that a Pension Plan has a sufficient amount of assets that, with future earnings on those assets and other amounts, will be sufficient to pay expected retirement benefits that have been earned to date.

### Actuarially Recommended Contribution

Actuaries of the Pension Plans will also calculate an actuarially recommended contribution in each actuarial valuation. The actuarially recommended contribution consists of two components: (1) normal cost, which represents the portion of the present value of retirement benefits that are allocable to the active members' current year service, and (2) in cases where the Funded Ratio is less than 100%, a portion of the UAAL. The actuarially recommended contribution is determined in accordance with State statutes and uses different assumptions and methodologies than used for purposes of meeting financial disclosure requirements. See "—GASB Statements No. 67 and 68" below.

### Assumptions used in Actuarial Valuations

While actuarial valuations express the funding status of a Pension Plan in terms of the value on a particular date, in reality they are projections of future retirement benefits and estimates of the amount of assets that will be available to pay those retirement benefits. To make these projections and estimates, actuaries use assumptions, including, but not limited to, the expected rate of return on assets, inflation rates, future pay increases, age of retirement of members, assumed rates of disability, and retiree and beneficiary life expectancies. The Pension Plan boards establish most of these assumptions. However, the State Treasurer establishes the expected rate of return. If the experience of the Pension Plans is different from these assumptions, the UAAL of the Pension Plans may increase or decrease to the extent of any variances.

State law requires experience studies be performed every three years to examine the demographic and economic assumptions used in actuarial valuations to help ensure those assumptions closely reflect the Pension Plan's actual experience. If an experience study results in a change to any assumption, it can significantly impact the Pension Plan's UAAL in subsequent actuarial valuations. For example, in an experience study for TPAF covering the period from July 1, 2015 to June 30, 2018, the salary growth assumption, mortality and demographic assumptions changed. These assumption changes were reflected in the July 1, 2019 actuarial valuation and caused the TPAF UAAL to increase 3% by \$1.968 billion. As a result, the TPAF actuarially recommended contribution increased 7.8% or \$253.5 million. Changes reflected in the PERS actuarial assumption that had been based on the July 1, 2014 through June 30, 2018 experience study increased the PERS UAAL 2.3% by \$584 million. The related actuarially recommended contribution then increased 7.0% or \$70.6 million. The actual rate of return of Pension Plan assets is determined by the performance of the investment portfolio. The value of the investment portfolio can experience dramatic changes from one Fiscal Year to the next. This in turn, may cause substantial increases or decreases to the applicable UAAL. The actual investment rates of return for Fiscal Year 2021, Fiscal Year 2020 and Fiscal Year 2019 were 28.6%, 1.21% and 6.27% respectively. On July 1, 2019, the State Treasurer lowered the assumed rate of return for valuation purposes from 7.5% to 7.3%. The 7.3% assumed rate of return was used by the actuary in the most recent June 30, 2020 valuations. On June 30, 2021, the Treasurer ordered the assumed rate to be further lowered to 7%, effective with the June 30, 2021, actuarial valuation.

### Methodologies used in Actuarial Valuations

The actuarial valuations of the Pension Plans use several actuarial methods to calculate the actuarial value of assets and actuarial accrued liability of the Pension Plans. These methods are generally established by State legislation. These methods include the method of amortizing the UAAL, a method of smoothing differences between

market value of assets and expected value of assets, and a method of determining when pension benefits accrue for purposes of calculating actuarial liabilities. The State Legislature may change these methods which, depending on the nature of the change, can have a substantial positive or negative impact on the UAAL of the Pension Plans.

Two different methods are used to measure pension assets: market value and the actuarial value of assets ("AVA"). The market value represents the value of assets if they were liquidated on the valuation date. However, State law requires an alternative measurement method ("AVA method") to be used. The AVA method smooths investment gains and losses to reduce volatility by recognizing only 20% of the difference between market value of assets and the expected value of assets each year. The AVA method may produce an actuarial value of assets that falls outside of what is generally considered to be a reasonable range of the market value. As of June 30, 2020, excluding the estimated value of the Lottery Contribution, the State's portion of the aggregate market value of all of the assets of the Pension Plans, as determined by the Pension Plans' actuaries, was approximately \$35.3 billion. As of June 30, 2020, the State's portion of the aggregate actuarial value of all assets of the Pension Plans was \$38.8 billion. Based on these figures, the Pension Plans have a net unsmoothed loss of approximately \$3.5 billion, which is the difference, as of June 30, 2020, between the market value of their assets and the actuarial value of the assets. This smoothing not only affects asset valuations, it also effects the UAAL, funded ratios and contributions, all numbers computed using the AVA. The Fiscal Year 2021 actual investment rate of return was 28.63% compared to the Treasurer's 7.3% assumed rate of return. Per statutory requirements, using the AVA method, 20% of the 28.63% actual investment rate of return will be recognized gradually over five years.

The main purpose of the actuarial valuation is to develop a schedule for restoring the Pension Plans to a Funded Ratio of 100%. The amortization method requires the actuary to calculate that portion of the UAAL that the State needs to contribute each year in order to accomplish that goal. Actuaries use different methods to develop such a schedule. Excluding the CP&FPF and the POPF, the Pension Plans use the level-dollar amortization method. Previously, the State used the level percent of pay UAAL calculation method. Under the level-dollar amortization method, the actuary assumes the State will pay the same dollar amount to amortize the UAAL in each year of the amortization period. Pursuant to statute, the UAAL is being amortized over an open-ended 30-year period through the July 1, 2018 actuarial valuation for PERS, TPAF, SPRS and JRS, and through the July 1, 2017 actuarial valuation for PFRS. Beginning with the July 1, 2019 actuarial valuation for PERS, TPAF, SPRS and JRS, and the July 1, 2018 actuarial valuation for PFRS, the UAAL will be amortized over a closed 30-year period until the remaining period reaches 20 years, when the amortization period will revert to an open-ended 20-year period. An open amortization period means that the period over which the UAAL is amortized may reset to 20 years with each actuarial valuation if the UAAL increases, whereas, in a closed amortization period, the period is reduced with each actuarial valuation.

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## Historical Statutory Funding Status

The following table sets forth the historical statutory funding status of the Pension Plans from the Fiscal Year ended June 30, 2012 through the Fiscal Year ended June 30, 2023. The following table is based on the actuarial valuations as of June 30, 2021. See "Actuarial Valuations as of June 30, 2021" above.

### HISTORICAL STATUTORY FUNDING STATUS AGGREGATE PENSION FUND ACTUARIAL LIABILITIES AND ASSETS<sup>(1)</sup> Actuarial Valuations as of July 1, 2010 through July 1, 2021 (In Millions)

| Valuation Year Ending<br>June 30, | Actuarial<br>Value of<br>Assets <sup>(2)</sup> | Actuarial Accrued<br>Liability <sup>(2)</sup> | Unfunded<br>Actuarial Accrued<br>Liability (UAAL) <sup>(2)</sup> | Funded<br>Ratio | Market Value of<br>Assets <sup>(3)</sup> |
|-----------------------------------|--|---|--|-----------------|--|
| 2010 <sup>(4)</sup>               | \$47,950.5                                     | \$72,588.5                                    | \$24,638.0   | 66.1%           | \$37,765.8                               |
| 2011                              | 46,736.7                                       | 75,622.0                                      | 28,885.3   | 61.8            | 40,795.3                                 |
| 2012                              | 45,293.4                                       | 77,991.1                                      | 32,697.7   | 58.1            | 38,271.3                                 |
| 2013                              | 44,494.5                                       | 80,051.0                                      | 35,556.5   | 55.6            | 39,486.0                                 |
| 2014                              | 42,486.4                                       | 82,563.3                                      | 40,076.9   | 51.5            | 40,594.3                                 |
| 2015                              | 41,397.4                                       | 85,212.0                                      | 43,814.6   | 48.6            | 38,505.9                                 |
| 2016 <sup>(5)</sup>               | 39,731.6                                       | 88,800.3                                      | 49,068.7   | 44.7            | 34,698.9                                 |
| 2016 Rev <sup>(6)</sup>           | 52,304.8                                       | 88,800.3                                      | 36,495.5   | 58.9            | 47,272.1                                 |
| 2017                              | 51,416.6                                       | 92,150.6                                      | 40,734.0   | 55.8            | 48,354.5                                 |
| 2018                              | 51,018.0                                       | 93,807.5                                      | 42,789.5   | 54.4            | 48,762.3                                 |
| 2019 <sup>(7)</sup>               | 51,090.4                                       | 100,789.0                                     | 49,698.6   | 50.7            | 48,743.9                                 |
| 2020                              | 51,355.2                                       | 103,118.1                                     | 51,762.9   | 49.8            | 47,833.8                                 |
| 2021                              | 55,105.5                                       | 108,679.7                                     | 53,574.2   | 50.7            | 56,987.0                                 |

Source: New Jersey Department of the Treasury, Division of Pensions and Benefits. Information was derived from the actuarial valuation reports as of July 1, 2010 through July 1, 2021 for all the Pension Plans.

<sup>(1)</sup> The actuarial liabilities and assets shown in this chart are based on the actuarial methods and assumptions used to determine the statutory contributions and are different from the actuarial liabilities and assets based on GASB Statement No. 67.

<sup>(2)</sup> For a description of these terms, see "—Actuarial Valuations and Actuarial Funded Status of Pension Plans" above.

<sup>(3)</sup> The market value of assets as shown in the actuarial valuation reports for the Pension Plan and included in the table differs from the value of the investment portfolio of the Pension Plans as reported by the Division of Investment. The market value of assets of each of the Pension Plans is as set forth in the actuarial valuation reports for the Pension Plans and represents the full market value of the assets held by the Pension Plan, including expected receivable contributions from the State, local employers and participants and the estimated value of the Lottery Contribution beginning with the July 1, 2016 valuation.

<sup>(4)</sup> The June 30, 2010 data reflects the impact on the Pension Plans of pension reforms enacted pursuant to L. 2011, c. 78, which resulted in a decrease in the State's aggregate UAAL from \$37.1 billion to \$24.6 billion and an increase in the State's aggregate funded ratio from 56.4% to 66.1%.

<sup>(5)</sup> Information was derived from the original actuarial valuation reports as of July 1, 2016 and excludes the value of the Lottery Contribution.

<sup>(6)</sup> Information was modified to include \$12.573 billion in the Actuarial Value of Assets and Market Value of Assets representing the estimated value of the Lottery Contribution as of July 1, 2016. For the fiscal year ended as of June 30, 2016, this improved the overall funded ratio of the Pension Plans from 44.7% to 58.9% as compared to the original actuarial valuation reports as of July 1, 2016.

<sup>(7)</sup> The reduction in the funded status between the June 30, 2018 and June 30, 2019 actuarial valuations is mainly attributable to the adoption of revised actuarial assumptions based on experience investigations conducted by the Pension Plans' actuary in 2019, and a reduction in the assumed investment rate of return used in the actuarial valuations from 7.5% to 7.3%. The revised assumptions, which were adopted by the various Pension Boards in early 2020, caused actuarial accrued liabilities to increase by \$2.656 billion or 2.6% between the June 30, 2018 and June 30, 2019 actuarial valuations. The change in the assumed rate of return increased liabilities by \$2.098 billion or 2.1%.

## Prospective Statutory Funding Status

The following table sets forth the prospective statutory funding status of the Pension Plans for the Fiscal Year ended June 30, 2021 through the Fiscal Year ended June 30, 2050. The following information constitutes forward-looking information and does not represent a prediction of actual results. The following information represents a projection of the future funded status of the Pension Plans that is based on the assumptions and methodologies used

by the actuaries to prepare the actuarial valuations for the Pension Plans and assumes that the State continues to make its contributions to the Pension Plan in accordance with its current funding policy. Accordingly, the following information is based on numerous assumptions and methodologies and actual results will likely differ. Investors should read carefully all of the footnotes to the following table and the related cross-references to understand the assumptions and methodologies upon which the following information is based.

The following table is based on the actuarial valuations as of June 30, 2021. See “Actuarial Valuations as of June 30, 2021” above.

**PROSPECTIVE STATUTORY FUNDING STATUS**  
**AGGREGATE PENSION FUND ACTUARIAL LIABILITIES AND ASSETS<sup>(1)</sup>**  
**For the Fiscal Year Ending June 30, 2021 through June 30, 2050**  
**(In Millions)**

| <b>Valuation<br/>Year Ending<br/>June 30</b> | <b>Actuarial Value<br/>of Assets<br/>(AVA)<sup>(2)(3)</sup></b> | <b>Actuarial<br/>Accrued Liability<br/>(AAL)<sup>(2)(3)</sup></b> | <b>Unfunded<br/>Actuarial<br/>Accrued Liability<br/>(UAAL)<sup>(2)</sup></b> | <b>AVA Statutory<br/>Funded Ratio<sup>(2)</sup></b> |
|--|---|---|--|---|
| 2021   | \$55,105.1  | \$108,679.9   | \$53,574.3   | 50.7  |
| 2022   | 57,165.7  | 110,855.9   | 53,690.3   | 51.6  |
| 2023   | 59,432.7  | 113,022.9   | 53,590.2   | 52.6  |
| 2024   | 61,853.8  | 115,191.8   | 53,338.0   | 53.7  |
| 2025   | 64,426.6  | 117,370.7   | 52,944.1   | 54.9  |
| 2026   | 67,146.0  | 119,562.3   | 52,416.3   | 56.2  |
| 2027   | 69,989.9  | 121,753.8   | 51,764.0   | 57.5  |
| 2028   | 72,957.6  | 123,943.8   | 50,986.1   | 58.9  |
| 2029   | 76,049.0  | 126,135.3   | 50,086.3   | 60.3  |
| 2030   | 79,246.7  | 128,320.4   | 49,073.7   | 61.8  |
| 2031   | 82,515.4  | 130,484.1   | 47,968.7   | 63.2  |
| 2032   | 85,855.5  | 132,623.7   | 46,768.1   | 64.7  |
| 2033   | 89,267.6  | 134,737.5   | 45,470.0   | 66.3  |
| 2034   | 92,747.3  | 136,820.8   | 44,073.6   | 67.8  |
| 2035   | 96,301.7  | 138,872.6   | 42,570.9   | 69.3  |
| 2036   | 99,951.3  | 140,909.3   | 40,957.9   | 70.9  |
| 2037   | 103,716.5   | 142,946.2   | 39,229.7   | 72.6  |
| 2038   | 107,613.1   | 144,993.5   | 37,380.4   | 74.2  |
| 2039   | 111,667.6   | 147,070.6   | 35,403.0   | 75.9  |
| 2040   | 115,912.6   | 149,202.7   | 33,290.1   | 77.7  |
| 2041   | 120,389.4   | 151,423.3   | 31,033.8   | 79.5  |
| 2042   | 125,131.9   | 153,758.2   | 28,626.2   | 81.4  |
| 2043   | 130,155.3   | 156,213.1   | 26,057.8   | 83.3  |
| 2044   | 135,474.1   | 158,791.8   | 23,317.8   | 85.3  |
| 2045   | 141,107.9   | 161,503.1   | 20,395.2   | 87.4  |
| 2046   | 147,082.4   | 164,360.5   | 17,278.1   | 89.5  |
| 2047   | 154,206.5   | 167,371.2   | 13,164.6   | 92.1  |
| 2048   | 161,753.3   | 170,521.4   | 8,768.1  | 94.9  |
| 2049   | 169,741.2   | 173,809.3   | 4,068.1  | 97.7  |
| 2050   | 174,053.8   | 177,247.0   | 3,193.2  | 98.2  |

Source: New Jersey Department of the Treasury, Division of Pensions and Benefits.

<sup>(1)</sup> The actuarial liabilities and assets shown in this chart are based on the actuarial methods and assumptions used to determine the statutory contributions and are different from the actuarial liabilities and assets based on GASB Statement No. 67. The estimates assume an estimated rate of return of -7% for Fiscal Year 2022 and 7% for all future Fiscal Years.

<sup>(2)</sup> For a description of these terms, see “—Actuarial Valuations and Actuarial Funded Status of Pension Plans” above.

<sup>(3)</sup> Actuarial value of assets includes the value of the Lottery Contribution. Fiscal Year 2021 includes Lottery Net Proceeds of \$1.084 billion. Preliminary unaudited Fiscal Year 2022 Net Lottery Proceeds are estimated to be \$1.094 billion. Future Fiscal Years are adjusted for the receipt of projected Lottery Net Proceeds. Under LECA, the Lottery Enterprise is re-valued every five years. The first revaluation was completed on December 31, 2021. See “—Lottery Enterprise Contribution Act—Lottery Enterprise—Valuation” above.

## **GASB Statements No. 67 and 68**

The State and the Pension Plans are required to follow GASB Statements No. 67 and 68 in preparing their financial statements. These GASB Statements are intended to improve comparability between public pension plans by standardizing the way certain financial data relating to these plans are disclosed. They do not require changes to the method a plan uses to compute actual employer contributions to a plan. The State's actual contributions to the Pension Plans continue to be calculated under the requirements of the State statutes.

GASB Statements No. 67 ("GASB 67") and 68 ("GASB 68") require governmental plans use specific methods to calculate the required disclosures that differ from the methods used to calculate the UAAL and funded ratios. Included among those differences are the calculation of each individual member's pension accruals and differences in the discount rate used to calculate the present value of future benefit payments. GASB 67 and 68 additionally require a "depletion date" calculation based on the projected time frame that assets will be available to cover projected benefit payments over a 99-year projection period under certain assumptions.

To project future employer contributions, GASB 67 requires that assumed contributions will be based on a consistent contribution pattern supported by state statute or other formally adopted policy. For many years, the State did not contribute the full actuarial determined contribution (ADC). However, in Fiscal Year 2022, the state contributed more than 100% (107.91%) of the actuarially determined contribution. In the most recent GASB 67 report, as of June 30, 2021, the asset depletion projection assumed the State will make future contributions based on 100% of the full statutory contribution amount. The GASB Statements require that the discount rate used to discount projected benefits payments to their present value will be based on a single rate that reflects (a) the long-term expected rate of return on plan investments as long as the plan net position is projected under specific conditions to be sufficient to pay pensions of current plan members, and the pension plan assets are expected to be invested using a strategy to achieve that return; and (b) a yield or rate index on tax-exempt 20-year, AA- or higher rated municipal bonds to the extent that conditions for use of the long-term expected rate of return are not met.

The GASB 67 reports for the State are based on information from the prior Fiscal Year's actuarial valuations of the Pension Plans, except that the information is updated to reflect market value of assets as of the date of the GASB 67 report and the information is adjusted to reflect events that the actuarial valuation assumed to occur in the Fiscal Year. Thus, the GASB 67 reports as of June 30, 2021 use information from the actuarial valuations of the Pension Plans as of June 30, 2020 subject to these adjustments.

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The results, summarized for the GASB 67 Reports as of June 30, 2021 are shown in the following chart:

**GASB STATEMENT NO. 67 DISCLOSURE**  
**Net Pension Liability Plan Fiduciary Net Position<sup>(1)</sup>**  
**Based on Actuarial Valuations as of July 1, 2021**  
**(100% of Actuarially Recommended Contribution)**  
**(In Millions)**

| <b>Pension Plan</b>       | <b>Plan<br/>Fiduciary<br/>Net Position</b> | <b>Total Pension<br/>Liability</b> | <b>Plan Net<br/>Pension<br/>Liability</b> | <b>Plan Fiduciary<br/>Net Position as a<br/>% of TPL</b> |
|---------------------------|--|------------------------------------|---|--|
| PERS <sup>(2)</sup> ..... | \$35,707.8                                 | \$69,310.1                         | \$33,602.3                                | 51.52%   |
| TPAF .....                | 26,533.1                                   | 74,699.1                           | 48,166.0                                  | 35.52  |
| PFRS <sup>(3)</sup> ..... | 33,543.3                                   | 46,972.7                           | 13,429.4                                  | 71.41  |
| CP&FPF .....              | 2.2  | 2.9                                | 0.7                                       | 75.86  |
| SPRS.....                 | 2,135.9                                    | 4,059.8                            | 1,923.9                                   | 52.61  |
| JRS .....                 | 182.6                                      | 879.2                              | 696.6                                     | 20.77  |
| POPF .....                | 5.1  | 3.5                                | (1.6)                                     | 145.71   |
| Total .....               | <u>\$98,110.0</u>                          | <u>\$195,927.3</u>                 | <u>\$97,817.3</u>                         | <u>50.07%</u>  |

<sup>(1)</sup> Audited. Based on Market Value as of June 30, 2021. Does not take into consideration the contribution of the Lottery Enterprise.

<sup>(2)</sup> Of the total Net Pension Liability of \$33,602.3 million for PERS, \$21,629.5 million is the estimated State portion and \$11,972.8 million is the estimated local portion.

<sup>(3)</sup> Of the total Net Pension Liability of \$13,429.4 million for PFRS, \$4,064.6 million is the estimated State portion and \$9,364.8 million is the estimated local portion.

Informational copies of the July 1, 2021 valuation report, which are the most recent audited valuations, are posted on the Division of Pensions and Benefits' website at: <http://www.state.nj.us/treasury/pensions/financial-reports.shtml>. The July 1, 2022 valuation report will be posted to the Division of Pensions and Benefits' website when finalized. No information posted on the Division's website is incorporated by reference in this Appendix I.

GASB 67 contains a provision that requires a pension plan to be treated as a single trust for purposes of valuing the plan when there are no separate trust agreements in place for the component groups within the plan. Since there is no language in legislation that legally segregates the State and local components within the PERS and PFRS, the information and disclosures for these two multi-employer plans had to be developed in the aggregate per system and not separately for the State and the local participating employers. If the State and local employers were segregated for GASB 67 disclosure purposes, the State's Plan Fiduciary Net Position as a percentage of Total Pension Liability in both PERS and PFRS would have been lower than the combined State and local Plan Fiduciary Net Position as a percentage of Total Pension Liability shown in the above chart, and the local employer Plan Fiduciary Net Position as a percentage of Total Pension Liability would have been higher.

#### GASB Statement No. 68 Results

GASB Statement No. 68 ("GASB 68") requires each participating employer to recognize and record as a liability on their financial statements their proportionate share of the collective net pension liability determined under GASB 67. For the Fiscal Year ending June 30, 2022, each participating employer must recognize their share of the total net pension liability of \$97,817.3 million determined as of measurement date of June 30, 2021. The State's share of the collective net pension liability as of June 30, 2020 has been determined to be \$75,047.6 million. This amount will be recorded as a liability on the State's financial statements for the fiscal year ending June 30, 2022.

The following chart summarizes the allocation of the net pension liability of \$97,817.3 million as of July 1, 2021 as determined under GASB 68:



**GASB STATEMENT NO. 68 DISCLOSURE**  
**Allocation of Fiscal Year 2022 Net Pension Liability (NPL) per GASB 68<sup>(1)</sup>**  
**(In Millions)**

| <b>Pension Plan</b> | <b>State</b>      | <b>State<br/>Non-Employer<sup>(2)</sup></b> | <b>Total State</b> | <b>State Colleges &amp;<br/>Universities</b> | <b>Locals</b>     | <b>Plan Net<br/>Pension<br/>Liability</b> |
|---------------------|-------------------|---|--------------------|--|-------------------|---|
| PERS.....           | \$18,198.9        | \$126.3                                     | \$18,325.2         | \$3,430.5                                    | \$11,846.5        | \$33,602.2                                |
| TPAF.....           | 90.8              | 48,075.2                                    | 48,166.0           | —  | —                 | 48,166.0                                  |
| PFRS.....           | 3,881.1           | 2,055.7                                     | 5,936.8            | 183.4  | 7,309.2           | 13,429.4                                  |
| CP&FPF.....         | 0.7               | —   | 0.7                | —  | —                 | 0.7                                       |
| SPRS.....           | 1,923.9           | —   | 1,923.9            | —  | —                 | 1,923.9                                   |
| JRS.....            | 696.6             | —   | 696.6              | —  | —                 | 696.6                                     |
| POPF.....           | (1.6)             | —   | (1.6)              | —  | —                 | (1.6)                                     |
| <b>Total .....</b>  | <b>\$24,790.4</b> | <b>\$50,257.2</b>                           | <b>\$75,047.6</b>  | <b>\$3,613.9</b>                             | <b>\$19,155.7</b> | <b>\$97,817.3</b>                         |

<sup>(1)</sup> Unaudited.

<sup>(2)</sup> The TPAF and a portion of local government component of PFRS represent special funding situations because the State is legally responsible for making contributions directly to these plans that is used to provide retirement benefits to non-State employees. Pursuant to GASB 68, these special funding situations require the State to recognize its proportionate share of the collective NPL for these plans.

Since there is no statutory requirement that the State fund the pension costs for the State colleges and universities, the State is not required under GASB 68 to include the State college and university portion of the net pension liability, which is estimated to be \$3,613.9 billion as of June 30, 2021, as a liability on its financial statements. However, the State's longstanding practice has been to pay the required pension contributions on behalf of the various State higher education institutions and it is expected that this longstanding practice will continue in the future.

An informational copy of the GASB 68 actuarial valuation report for the various Pension Plans is posted on the Division's website. No information posted on the Division's website is incorporated by reference in this Appendix I.

### FUNDING POST-RETIREMENT MEDICAL BENEFITS

In addition to pension benefits, the State provides post-retirement medical benefits ("PRM") for certain State and other retired employees meeting the service credit eligibility requirements. This includes retired State employees of PERS, TPAF, PFRS, SPRS, JRS and ABP; local retired TPAF and other school board employees; and some local PFRS retirees. To become eligible for this State-paid benefit, a member of the Pension Plans must retire with 25 or more years of pension service credit or a disability pension. PRM benefits are provided through the State Health Benefits Program ("SHBP") and the School Employees' Health Benefits Program ("SEHBP"). The SHBP and the SEHBP are administered by the Division of Pensions and Benefits. The benefits provided include medical, prescription drug, and Medicare Part B and Part D reimbursement for covered retirees, spouses and dependents. In Fiscal Year 2021, the State paid PRM benefits for 158,913 State and local retirees.

The State funds post-retirement medical benefits on a "pay-as-you-go" basis, which means that the State does not pre-fund, or otherwise establish a reserve or other pool of assets against the PRM expenses that the State may pay in future years for these costs. The chart below shows a period of stability for PRM costs during Fiscal Years 2017, 2018 and 2019. In 2020, the PRM cost decrease can be attributed to the pandemic-related decrease in treatments and healthcare utilization during the pandemic. The decrease in Fiscal Year 2020 is an anomaly. In Fiscal Year 2021, PRM costs rose at a 13.5% rate compared to Fiscal Year 2020 as retired employees returned to utilizing their doctors and sought treatments that had been postponed due to the pandemic. The State's Fiscal Year 2022 expense for PRM benefits increased by 6%, or \$107 million, to \$1.897 billion. PRM costs are projected to further increase. In State Fiscal Year 2023, the State has appropriated \$2.058 billion, an 8.5% increase over Fiscal Year 2022, for PRM costs. The trend of increasing PRM costs could continue in future years as inflation exerts pressure on the cost of health benefits.



**AGGREGATE STATE CONTRIBUTIONS FOR OPEB**  
**For the Fiscal Years Ending June 30, 2016 through June 30, 2023**

| <b>State Fiscal Year Ending June 30,</b> | <b>OPEB<br/>Expenditure<br/>(in Millions)</b> | <b>Dollar Change<br/>Over Prior Year<br/>(in Millions)</b> | <b>Percentage<br/>Change Over<br/>Prior Year</b> |
|--|---|--|--|
| 2016.....                                | \$1,826.0                                     | n/a  | n/a  |
| 2017.....                                | 1,865.7                                       | 39.7   | 2.2%   |
| 2018.....                                | 1,908.0                                       | 42.3   | 2.3%   |
| 2019.....                                | 1,907.9                                       | (0.1)  | 0.0%   |
| 2020 <sup>(1)</sup> .....                | 1,577.8                                       | (330.1)  | (17.3)%  |
| 2021 <sup>(2)</sup> .....                | 1,790.1                                       | 212.3  | 13.5%  |
| 2022.....                                | 1,897.0                                       | 106.9  | 6.0%   |
| 2023 <sup>(3)</sup> .....                | 2,058.2                                       | 161.2  | 8.5%   |

<sup>(1)</sup> The State experienced a decrease in OPEB costs as healthcare utilization and treatments decreased during the pandemic.

<sup>(2)</sup> As the effects of the pandemic abated, health care utilization rebounded as retired employees utilized their doctors and received other medical treatments and procedures that had been postponed during the pandemic.

<sup>(3)</sup> Projected costs. The State Fiscal Year 2023 Appropriations Act appropriated \$2.058 billion for PRM costs.

#### Governmental Accounting Standards

Beginning in Fiscal Year 2018, the State is required to calculate and disclose its obligation to pay PRM to current and future retirees based on GASB 74 and 75. The term "OPEB" as used in the following discussion on GASB 74 and 75 requirements refers to the funding of post-retirement medical benefits. GASB 74 applies to OPEB plans and became effective for plan fiscal years beginning after June 15, 2016. GASB 75 applies to employers which sponsor OPEB plans and became effective for employer fiscal years beginning after June 15, 2017. For the State and local participating employers who report on a fiscal year basis, the GASB 75 reporting and disclosure requirements became effective beginning with the issuance of their financial reports for the fiscal year ending June 30, 2018.

Many of the provisions of GASB 74 and 75 for OPEB are parallel to the provisions of GASB 67 and 68 for pensions. GASB 74 and 75 require a liability for OPEB obligations, known as the net OPEB liability ("NOL"), to be recognized on the balance sheet of the employers participating in the OPEB plan. In addition, an OPEB expense is recognized in the income statement of the participating employers.

Certain actuarial methods and assumptions required under GASB 67 and 68 must also be used to develop the NOL under GASB 74 and 75. For instance, GASB 74 and 75 require that the entry age normal actuarial cost method be utilized to determine the total OPEB liability. GASB 74 and 75 also require that future OPEB benefit payments be discounted using a discount rate that reflects a 20-year tax-exempt municipal bond yield or index rate if assets are not available to cover such future benefit payments.

Like GASB 67 and 68, GASB 74 and 75 do not enforce OPEB funding or impact the State's current funding practice which is to fund PRM benefits on a pay-as-you-go basis as benefits become due.

#### GASB 75 Valuation Results

The State's portion of the total OPEB liability increased from \$65.4 billion to \$101.6 billion between the June 30, 2020 and June 30, 2021 GASB 75 actuarial valuations prepared by the State's health benefits actuarial consultant, Aon. The increase in the State's OPEB liabilities is mainly attributable to (1) a reduction in the Bond Buyer General Obligation 20-Bond Municipal Bond Index, which is used to discount OPEB liabilities; and (2) claim and premium experience, primarily resulting from higher than expected Medicare Advantage claims as of the measurement period of the valuation, leading to an increase in projected Medicare Advantage premiums beginning with Plan Year 2023.

The results of the June 30, 2021 GASB actuarial valuations are summarized in the table below:

**GASB Statement No. 75 Accounting Disclosures  
Based on Measurement Date of June 30, 2020  
For the Fiscal Year Ending June 30, 2021  
(In Millions)**

|                                 | <u>State<br/>Retired Fund</u> | <u>Education<br/>Retired Fund</u> | <u>Local Govt<br/>Retired Fund</u> | <u>Total</u> |
|---------------------------------|-------------------------------|-----------------------------------|------------------------------------|--------------|
| OPEB Liability                  |                               |                                   |                                    |              |
| (a) Retirees Receiving Benefits | \$12,055.6                    | \$22,955.9                        | \$7,298.2                          | \$42,309.7   |
| (b) Active Participants         | 16,241.1                      | 44,854.1                          | 10,813.3                           | 71,908.5     |
| (c) Total                       | 28,296.7                      | 67,810.0                          | 18,111.5                           | 114,218.2    |
| Plan Fiduciary Net Position     |                               |                                   | 164.9                              | 164.9        |
| Net OPEB Liability              | \$28,296.7                    | \$67,810.0                        | \$17,946.6                         | \$114,053.3  |

**Estimated Allocation of GASB 75 Liability**

| <u>OPEB Fund</u> | <u>State</u> | <u>State Non-<br/>Employer*</u> | <u>Total<br/>State</u> | <u>Locals</u> | <u>Net<br/>OPEB<br/>Liability</u> |
|------------------|--------------|---------------------------------|------------------------|---------------|-----------------------------------|
| State            | \$20,299.7   | \$7,996.9                       | \$28,296.6             | \$ -          | \$28,296.7                        |
| Education        |              | 67,810.0                        | 67,810.0               |               | 67,810.0                          |
| Local Govt       |              | 5,462.3                         | 5,462.3                | 12,484.3      | 17,946.6                          |
| Total            | \$20,299.7   | \$81,269.2                      | \$101,568.9            | \$12,484.3    | \$114,053.3                       |

\* The State is legally responsible for funding post-retirement benefit costs for State college and university retirees, education retirees, and certain PFRS local government retirees under the provisions of L. 1997, c. 330. Since the State is funding the retiree benefits for these groups, it represents a special funding situation under GASB 75 and the State is required to recognize its proportionate share of the collective Net OPEB liability for these plans.

Aon calculated the State OPEB liability based on plan provisions, as provided by the State, along with certain demographic and economic assumptions recommended by Aon and approved by the State, and which conform to the requirements of GASB 74 and 75. Aon used the entry age normal Actuarial Method to calculate the OPEB liability of the State and local participating employers. Many of the actuarial assumptions used to project the OPEB liability are the same as those used to determine the accrued actuarial liabilities of the Pension Plans. The discount rate used to determine the retiree healthcare liabilities is 2.21%, and is based on a 20-year tax-exempt municipal bond index. When projecting the growth of expected claims over the lifetimes of the qualifying retirees, (1) Aon assumed that pre-age 65 PPO/HMO medical benefits would increase at a rate of 5.6% in Fiscal Year 2020 and decrease to a 4.5% long-term trend after seven (7) years. For self-insured post-65 PPO/HMO medical benefits, the trend rate assumption increases to 22.61% and 18.53% in Fiscal Years 2023 and 2024, respectively. The Post-65 PPO/HMO Medical trend rate stabilizes at 4.5% for Fiscal Year 2025 and all future years; and (2) Aon assumed that prescription drug benefits would increase at a rate of 7.0% for current and future retirees in Fiscal Year 2020 and taper off to a 4.5% long-term trend rate after seven (7) years. Copies of audited valuation reports are posted on the Division of Pensions and Benefits' website at: <http://www.state.nj.us/treasury/pensions/financial-reports.shtml>. No information on that website is incorporated by reference into this Appendix I.

## LITIGATION

The following are cases presently pending or threatened in which the State has the potential for either a significant loss of revenue or a significant unanticipated expenditure.

### Abbott v. Burke (Motion in Aid of Litigants' Rights)

On January 28, 2021, the State Defendants (consisting of the Commissioner of Education and the Schools Development Authority ("SDA")) received a motion in aid of litigants' rights filed by the Education Law Center (the "ELC") seeking an order from the New Jersey Supreme Court to compel the State Defendants to seek and secure by June 30, 2021, from the Legislature, school construction funding as is needed and required to manage, undertake, and complete the school facilities projects in the SDA 2019 Statewide Strategic Plan. The motion also seeks for the State Defendants to seek and secure funds from the Legislature by June 30, 2021, for health and safety projects, including those necessary to ensure the safe reopening and operation of school buildings in SDA Districts during the ongoing pandemic. The ELC is seeking to enforce the school facilities construction funding mandate set forth in *Abbott v. Burke*, 153 N.J. 480 (1998) and *Abbott v. Burke*, 164 N.J. 84 (2000). State Defendants filed its opposition to the motion on March 22, 2021. The New Jersey Supreme Court requested additional briefing from the parties on the effect, if any, of the enactment of the Fiscal Year 2022 Appropriations Act. The State Defendants filed its brief on August 6, 2021. The New Jersey Supreme Court requested that the State provide cost estimates for: (1) the priority projects listed in the 2019 Statewide Strategic Plan; and (2) the emergent projects in the SDA Districts. The State provided this information to the New Jersey Supreme Court on November 8, 2021. On December 15, 2021, the New Jersey Supreme Court issued an order appointing a Special Master to conduct an analysis of: (1) the status of the cost estimates at issue, including any outstanding steps required to finalize the State's cost estimates for the emergent projects needed in SDA Districts; (2) the areas in which data is available and those in which information is unavailable or yet undeveloped, and, where the information is not available or has not been developed, a recitation of the steps taken to obtain the information, the steps required to complete that task, and a realistic projection of when the data will become available, if possible, with respect to the cost estimates; and (3) any other information as is relevant to the motion in aid of litigants' rights. The Special Master's report is due by November 1, 2022. The State is vigorously defending this matter.

### NL Industries, Inc. v. State of New Jersey

The Raritan Bay Slag Superfund Site (the "Site") is approximately 47 acres of real property located in the Laurence Harbor section of Old Bridge Township and Sayreville. Portions of the Site are located on State riparian lands. In 2012, the United States Environmental Protection Agency ("EPA") informed NL Industries, Inc. ("NL") that EPA believed that slag was generated, in part or in whole, by NL's (then National Lead Industries) lead-smelting facility in Perth Amboy. EPA selected a remediation remedy and named NL as the potentially responsible party subject to enforcement. On March 19, 2014, NL filed an initial complaint for contribution against the State in the Superior Court, Law Division for the costs to remediate the Site. On August 16, 2017, NL filed an amended complaint alleging that in the 1980s the State dredged areas that were impacted by hazardous substances, transported the contaminated sediments and discharged the hazardous substances on areas of the Site, and that the State had caused, or contributed to, the discharge by virtue of the State's failure, as owner of a portion of the Site, to remove the slag after the enactment of the Spill Compensation and Control Act ("Spill Act"), N.J.S.A. 58:10-23.11 et seq., in 1977. In the amended complaint, NL sought declaratory relief as to the State's liability for cleanup and removal costs, including future costs or damages. The State filed its answer denying liability and asserting defenses under the New Jersey Tort Claims Act, N.J.S.A. 59:1-1 et seq. The State also filed a counterclaim asserting claims under the Spill Act seeking the State's past and future remediation costs, and natural resource damages. Mediation of this matter began in 2018 and, as a result, NL withdrew its complaint and the State withdrew its counterclaim, both without prejudice. The State continues to mediate this matter with all involved parties. The State is vigorously defending this matter.

### Eric R. Perkins, Chapter 7 Trustee for Richard Bernardi, Marilyn Bernardi & Strategic Environmental Partners v. New Jersey Department of Environmental Protection

Richard Bernardi, Marilyn Bernardi, and Strategic Environmental Partners (collectively, "Debtors") are Chapter 7 Debtors in Federal Bankruptcy Court, Trenton. The Debtors are the owners/operators of the former

"Fenimore Landfill" in Roxbury Township, Morris County. In February 2011, Debtors purchased the landfill property with the stated purpose of closing the landfill and redeveloping it as a solar farm. In conjunction with closure of the landfill, Debtors were authorized to import certain solid waste material. Between November 2012 and June 26, 2013, the DEP investigated over 2500 complaints of noxious hydrogen sulfide gas ("H<sub>2</sub>S") odors emitting from the landfill. On June 26, 2013, following enactment of the "Legacy Landfill Law," N.J.S.A. 13:1E-125.1 et seq., DEP issued an emergency order authorizing DEP to enter the landfill property to take measures to abate the H<sub>2</sub>S odors, which the Debtors had failed to control. DEP entered the property and eventually installed a gas collection system, thermal oxidizer and scrubber to capture and destroy the H<sub>2</sub>S. DEP continues to occupy a portion of the property in order to operate the H<sub>2</sub>S treatment systems and is designing a replacement treatment system for the site.

In June 2016, the Debtors filed separate bankruptcy petitions under Chapter 11 of the Bankruptcy Code and a trustee was appointed (the "Trustee"). In July 2017 the matters were consolidated and converted to Chapter 7 bankruptcy. In December 2017, the Trustee's counsel advised DEP that they were preparing an adversary complaint in Bankruptcy Court against the DEP seeking damages for DEP's take-over. After brief settlement discussions, on June 14, 2018, the Trustee filed the adversary complaint for unspecified damages, alleging, inter alia, a taking of Debtors' property without just compensation. DEP filed counter-claims seeking costs incurred to date by DEP abating the H<sub>2</sub>S emissions. The parties agreed to a discovery extension to December 31, 2022. Trial is scheduled for March 30, 2023. The State is vigorously defending this matter.

#### Public Service Electric & Gas Company, Inc. v. Director, Division of Taxation

For tax years 2006 through 2014, Public Service Electric & Gas Company, Inc. ("PSE&G") filed CBT returns and included its transitional energy facility assessment ("TEFA") in its CBT base, in accordance with N.J.S.A. 54:10A-4.1. Thereafter, PSE&G recalculated its CBT liability, removed the TEFA from the tax base and sought a CBT refund. Notably, the Appellate Division recently concluded that TEFA payments are included in the CBT base and denied a similar refund claim. *Rockland Elec. Co. v. Director, Div. of Taxation*, 30 N.J. Tax 448 (Tax 2018), aff'd, A-4522-17T2 (App. Div. June 24, 2019), cert. denied. *Rockland Electric Co.* is now final and binding upon the Tax Court. The Division denied PSE&G's refund claim. On or about May 28, 2019, PSE&G filed a Complaint in the Tax Court of New Jersey, contesting the CBT refund denial. The Division filed its answer to the complaint. The State is vigorously defending this matter.

#### Stanislaus Food Products Co. v. Director, Division of Taxation

On or about July 31, 2017, Stanislaus Foods filed a complaint in the Tax Court contesting the constitutionality of the Corporation Business Tax's Alternative Minimum Assessment ("AMA") component. For periods after June 30, 2006, the AMA is \$0, except for foreign corporations protected from income tax by the Interstate Income Act of 1959, P.L. 86-272. Stanislaus Foods alleges the AMA discriminates against foreign corporations in violation of the federal constitution's Dormant Commerce Clause and Supremacy Clause. The parties filed partial cross-motions for summary judgment. On June 28, 2019, the Tax Court concluded that the AMA, for periods after June 30, 2016, conflicts with the mandates of P.L. 86-272, and thus, violates the federal Supremacy Clause. The Division filed a motion for reconsideration on March 2, 2020, and the Tax Court heard oral argument on June 19, 2020. On April 22, 2021, the Tax Court denied the Division's motion for reconsideration. The remainder of the case continues to proceed in the Tax Court to address the remaining non-constitutional arguments. The State is vigorously defending this matter.

#### Cargill Meat Solutions Corporation. v. Director, Division of Taxation

Plaintiff, based out of Kansas, sells meat products and services throughout the United States. Plaintiff does not engage in meat processing or packaging in New Jersey. Rather, its operations in New Jersey are limited to storage and distribution, as it arranges for delivery of its products to a 180-mile radius market covering portions of Pennsylvania, New Jersey, New York and Maryland. In calculating its New Jersey Litter Control Fee liabilities, Plaintiff took a \$465 million deduction in 2014 and \$509 million deduction in 2015, claiming its sales to wholesalers are not subject to the Litter Control Fee under N.J.S.A. 13:1E-216(a), the wholesaler-to-wholesaler exception. The Division disallowed these deductions, finding that the Plaintiff was not entitled to the wholesaler-to-wholesaler exception because even though Plaintiff's sales were all to wholesalers, the Plaintiff is a manufacturer and, thus, not entitled to a wholesaler-to-wholesaler exemption. The Division imposed an additional Litter Control Fee to comport with the disallowance of the deductions. Plaintiff filed a complaint with the Tax Court contesting the denial of the

deduction and, to invalidate the additional Litter Control Fee assessment by challenging the facial constitutionality of the Litter Control Fee statute. The Division filed an answer on July 16, 2018, and on June 14, 2019, filed a motion to dismiss the facial constitutional challenge to the Litter Control Fee. On March 12, 2020, the court granted the Division's motion and dismissed that count of the complaint. The parties cross-moved for summary judgment on the remaining counts of the complaint and the Tax Court heard oral argument on April 16, 2021. On December 15, 2021, the Tax Court issued a decision denying the Plaintiff's motion for summary judgment and granting the Division's motion for summary judgment, determining that the Plaintiff is a manufacturer for purposes of the Litter Control Fee and not entitled to the wholesaler-to-wholesaler exception. On January 27, 2022, Plaintiff filed an appeal of the Tax Court's March 2020 order and December 2021 decision. Plaintiff filed its brief on May 19, 2022. The Division filed its brief on September 21, 2022. On August 22, 2022, the Tax Court granted the New Jersey Business and Industry Association's motion to appear as amicus curiae in support of Plaintiff. The State is vigorously defending this matter.

Gomez v. DCPD et al.

On March 12, 2012, the Plaintiff child was allegedly assaulted by her biological father, suffering severe injuries. Plaintiff alleged that the New Jersey Department of Children Protection and Permanency ("DCPP") knew that the Plaintiff's parents had a history of drug and alcohol abuse, psychiatric problems and were unemployed. The biological mother had two other children removed from her care and was in a methadone program when the Plaintiff was born. The biological father also had an extensive criminal history of domestic violence. Plaintiff claims DCPP failed to comply with its own policy and procedure, failed to remove the Plaintiff from the home, negligent training, violation of the New Jersey Child Placement Bill of Rights, and Section 1983 claims. The complaint was filed in State court on February 12, 2015. On March 11, 2015, DCPP removed the case to the U.S. District Court for the District of New Jersey and filed a motion to dismiss the complaint. The State's motion to dismiss the complaint was denied without prejudice on May 8, 2015. The Plaintiff agreed to withdraw the federal claims and the matter was remanded to State court. Discovery is ongoing. The State is vigorously defending this matter.

J.A., et al. v. New Jersey Department of Education, et al.

On May 23, 2018, Plaintiff J.A., individually and on behalf of her minor child J.A., filed a complaint in the U.S. District Court for the District of New Jersey against the New Jersey Department of Education, New Jersey Office of Administrative Law, Commissioner of Education, and Administrative Law Judge ("ALJ") Jeffrey R. Wilson (collectively "State Defendants"), as well as the Monroe Township Board of Education, which has since been dismissed from the case. An amended complaint was filed adding additional plaintiffs and "DOEs 1-250 similarly situated ALJs" as defendants.

Plaintiffs purport to bring class action claims against State Defendants under the Individuals with Disabilities Education Act ("IDEA") P.L. 101-476, "Federal Preemption" and 42 U.S.C. § 1983, and alleging two separate systemic violations of the IDEA. Plaintiffs also sought to bring a class action declaratory judgment claim against State Defendants and to appeal three separate interlocutory orders of the ALJ. Among other things, Plaintiffs seek the following relief: (1) a trust fund to provide educational services to all class members for the denial of a Free and Appropriate Public Education ("FAPE") as such term is defined in IDEA; (2) a trust fund to reimburse class members for the denial of a FAPE; (3) punitive damages; and (4) attorneys' fees and costs.

State Defendants filed a motion to dismiss and Plaintiffs opposed that motion. On June 17, 2020, the U.S. District Court ordered the parties to show cause as to why this matter should not be consolidated with the C.P., et al. v. NJDOE, et al., 1:19-cv-12807 (NLH/MJS) ("C.P."). (C.P. is a related matter with similar claims, but only seeks injunctive and declaratory relief). The court has not issued a formal order or decision on consolidation with the C.P. matter. On March 25, 2021, the Plaintiffs sought to consolidate this matter ("J.A. I") with three other matters, J.A. v. MTBOE, et al., 1:20-cv-09498 (NLH/MJS) ("J.A. II"), Joanna A., et al. v. MTBOE, et al., 1:21-cv-06283 (NLH/MJS) ("J.A. III"), and M.D., et al. v. Vineland City Bd. of Ed., et al., 1:19-cv-12154 (NLH/MJS) ("M.D."). The districts and the State Defendants opposed consolidation. On March 22, 2022, the U.S. District Court denied consolidation of this matter. The State is vigorously defending this matter.



J.A., et al. v. Monroe Township Board of Education, et al. and J.A. v. New Jersey Department of Education et al.

On July 28, 2020, Plaintiff J.A., individually and on behalf of her minor child J.A., filed a complaint in the U.S. District Court for the District of New Jersey against the New Jersey Department of Education (“NJDOE”), New Jersey Office of Administrative Law (“NJOAL”), the Interim Commissioner of Education, two named Administrative Law Judges (“ALJ”) and NJDOEs 1-250 Similarly Situated ALJs (collectively, “State Defendants”), as well as the Monroe Township Board of Education (“MTBOE”). On March 23, 2021, Plaintiff Johanna A., individually and on behalf of her minor child J.A., filed a complaint in the United States District Court for the District of New Jersey against the NJDOE, NJOAL, Interim Commissioner of Education, four named ALJs and NJDOEs 1-250 Similarly Situated ALJs (collectively, the “State Defendants”), as well as MTBOE. Both complaints seek to appeal the final decision and order of an ALJ in the underlying special education due process dispute. They also allege various systemic violations of the IDEA and 42 U.S.C. § 1983; a claim of discrimination under the Americans with Disabilities Act of 1990, 42 U.S.C. §12101 et seq.; and a claim of retaliation, pursuant to Section 504 of the Rehabilitation Act of 1973, 29 U.S.C §701 et seq. Plaintiffs seek declaratory and injunctive relief, as well as monetary relief in the form of damages, punitive damages, compensatory education, and attorneys’ fees and costs. The State Defendants filed motions to dismiss in both matters.

On March 25, 2021, the Plaintiffs filed a motion to consolidate the three J.A. matters and the M.D. matter. The districts and the State Defendants filed oppositions. On March 22, 2022, the court granted consolidation of the J.A. II and the J.A. III matters and denied consolidation with J.A. I or M.D. On March 31, 2022, the court granted in part and denied in part the State Defendants motion to dismiss. Discovery is currently ongoing. The State is vigorously defending this matter.

Jersey City Board of Education and E.H., a minor, by his guardian ad litem, Shanna C. Givens v. State of New Jersey

On April 29, 2019, the Jersey City Board of Education (“JCBOE”) and E.H., a minor, by his guardian ad litem, Shanna C. Givens (“Plaintiffs”) filed a complaint against the State and various State officials (collectively, the “State Defendants”) alleging that the recent amendments to the School Funding Reform Act, N.J.S.A. 18A:7F-43 to -63 (the “Amendments”), as applied to JCBOE, and the State Defendants failure to fully fund JCBOE’s long range facilities plan (“LRFP”), violate the State’s constitutional requirement to “provide for the maintenance and support of a thorough and efficient system of free public schools...”. N.J. Const. art. VIII, § 4. The Amendments at issue slowly phase out certain additional State aid previously granted to SDA Districts. The phase out of this additional State aid is to occur over a six-year period beginning in the 2019-2020 school year. Plaintiffs allege that the reduction in State aid to JCBOE will jeopardize JCBOE’s ability to provide the level of funding necessary to meet the legal standard of a “thorough and efficient” education (“T&E”).

The Plaintiffs seek, among other things, a preliminary and permanent injunction enjoining the State Defendants from reducing funding to JCBOE and an order requiring the State Defendants to fully fund JCBOE’s LRFP. On July 23, 2019, Plaintiffs filed a first amended complaint, which continues to allege that the reduction in State aid to JCBOE as a result of the Amendments will jeopardize JCBOE’s ability to provide T&E. The State Defendants filed a motion to dismiss the first amended complaint, which was denied by the trial court on January 17, 2020. Discovery is complete. The State is vigorously defending this matter.

Lorillard Tobacco Co. v. Director, Division of Taxation

This case involves constitutional challenges to the Division’s regulation, N.J.A.C. 18:7-5.18(b), the Division’s interpretation of the unreasonableness exception to the State’s corporate royalty addback statute, N.J.S.A. 54:10A-4.4(c)(1)(b), and Division’s Schedule G-2, which implements the calculation of the unreasonable exception based on Taxation’s interpretation of its regulation. In 2006, the Division assessed Corporation Business Tax (“CBT”) on a subsidiary of Lorillard Tobacco Co. (“Lorillard”) for tax years 1999-2004 based on royalty payments the subsidiary had received from Lorillard. The subsidiary was a non-filer in New Jersey and contested the assessment in the New Jersey Tax Court claiming, among other things, that it did not have physical presence in the State so it lacked substantial nexus to permit it to be subject to CBT. While the subsidiary’s case was pending in the Tax Court, Lorillard filed refund claims for 2002-2005 by filing amended CBT returns, claiming it would be improper, unreasonable, and unconstitutional to deny it a deduction for the royalty payments if, at the same time, the Division

subjected its subsidiary to tax on such amounts. Taxation denied the claims as “protective” and Lorillard filed a complaint with the Tax Court in 2007. The subsidiary ultimately conceded nexus, filed CBT returns and paid taxes under the State’s 2009 Tax Amnesty program, after the U.S. Supreme Court denied certiorari regarding the New Jersey Supreme Court decision in *Lanco v. Dir., Div. of Taxation*, 188 N.J. 380 (2006). In *Lanco*, the Court held that the State could subject a taxpayer to CBT even though it lacked physical presence in the State. Thereafter, Lorillard sought an expedited payment of the CBT refund based on the Division’s Schedule G-2 calculation, which limited Lorillard’s deduction due to its subsidiary’s lower allocation factor. Lorillard reserved its challenge to the remainder of the exemption. In 2012, Lorillard filed another complaint with the Tax Court challenging the Division’s partial refund denial for tax years 2008-2010 on the same basis as the 2007 complaint.

Lorillard claims that the Division improperly and unconstitutionally granted only a partial deduction of royalty payments that Lorillard made to its subsidiary. In February 2019, the Tax Court issued a decision granting Lorillard summary judgment, and holding that the Division’s denial of a deduction for the full amount of royalties Lorillard paid was not a reasonable exercise of the Division’s discretion. The Tax Court found it unnecessary to address Lorillard’s constitutional attacks.

The Division appealed to the Appellate Division, and Lorillard filed a cross-appeal, re-asserting its constitutional challenges. The Tax Court issued a final judgment on Lorillard’s 2012 complaint based on its reasoning regarding the 2007 complaint. Both parties again appealed and the matters were consolidated by the Appellate Division. Oral argument was held on December 14, 2020. On September 21, 2021, the Appellate Division reversed the Tax Court’s decision granting Lorillard summary judgment and remanded the matter back to the Tax Court for consideration of the constitutional issues. Lorillard filed its supplemental brief with the Tax Court addressing the constitutional issues on February 24, 2022. The Division filed its brief on May 6, 2022. Oral argument was held on September 13, 2022. The State is vigorously defending this matter.

Lisa Salvato, on behalf of herself and other persons similarly situated v. Steven Harris, in his official capacity as Administrator of the State of New Jersey

On July 14, 2021, Plaintiff filed a corrected complaint in the United States District Court for the District of New Jersey seeking declaratory and injunctive relief against the Administrator of the New Jersey Unclaimed Property Administration (the “Administrator”). Although the corrected complaint appeared to present a challenge to the constitutionality of the New Jersey Uniform Disposition of Unclaimed Property Act, N.J.S.A. 46:30B-1 to -109 (the “Unclaimed Property Act”), Plaintiff has since disavowed that position. Rather, Plaintiff challenges the Administrator’s implementation of the Unclaimed Property Act, asserting that the Administrator’s actions under the Act violate the federal constitution’s Due Process Clause and Takings Clause. Plaintiff seeks relief both individually and on behalf of a class of similarly situated individuals, namely all individuals owning abandoned property transferred to the State under the Unclaimed Property Act over the past ten years without notice to the owners. The State filed a motion to dismiss the complaint, which was granted in part and denied in part, with leave to conduct limited expedited discovery and file an amended complaint. Discovery is ongoing. Plaintiff filed a first amended complaint, which purported to add a new class plaintiff, Christine Kydd. On July 8, 2022, the State filed a motion to strike the first amended complaint as exceeding the court’s limited grant of authority to amend. Plaintiff has confirmed, in a court filing, that it withdrew any and all constitutional questions and challenges to the UPA’s statutory scheme. Plaintiff’s sole remaining argument is that the UPA failed to adhere to the statutory scheme created by the Legislature. The State’s motion has been fully briefed. The State is vigorously defending this matter.

#### Medicaid, Tort, Contract, Workers’ Compensation and Other Claims

The Office of the Inspector General (“OIG”) of the U.S. Department of Health & Human Services (“HHS”) has conducted and continues to conduct various audits of Medicaid claims for different programs administered by the State’s Department of Human Services (“DHS”). The OIG audits, which have primarily focused on claim documentation and cost allocation methodologies, recommend that certain claims submitted by DHS be disallowed. OIG submits its recommendations on disallowances to the Centers for Medicare and Medicaid Services (“CMS”) which may, in whole or in part, accept or disagree with the OIG’s recommendations. If the OIG’s recommendations are not challenged by the State or are upheld by CMS, DHS will be required to refund the amount of any disallowances. Nineteen audits, which in the aggregate total nearly \$1 billion, are currently in draft or final form but, due to possible revisions or appeals, the final amounts are uncertain. Approximately one-third of the amount above relates to an audit



of the State's School-based Medicaid claiming. However, DHS is disputing the OIG's audit findings. Given that the State is currently disputing and appealing the OIG audit findings, it cannot estimate any final refund amounts or the timing of any refund payments that may be due to CMS. These current audits and any future audits of Medicaid claims submitted by DHS may result in claim disallowances which may be significant. The State is unable to estimate its exposure for these claim disallowances.

The federal Disaster Relief Appropriations Act of 2013 (the "Disaster Relief Act") appropriated approximately \$50.38 billion (later reduced by sequestration to \$47.9 billion) to various federal agencies to assist states and local communities with the impacts of Superstorm Sandy, including funding provided directly to private homeowners and businesses. The Disaster Relief Act allocated funding to OIG to conduct audits and investigations related to the expenditure of disaster relief aid. Audits are ongoing or have already been undertaken by the OIG from the U.S. Department of Homeland Security, the U.S. Department of Housing and Urban Development, the U.S. Department of Transportation, and the HHS. The State anticipates that there will be continued audit activity throughout the duration of the federally-funded Sandy programs. As with any federal OIG audit or investigation, there is the potential for an OIG recommendation that the federal agency de-obligate funding in the event of non-compliance with federal statutes or regulations.

At any given time, there are various numbers of claims and cases pending against the State, State agencies and employees, seeking recovery of monetary damages that are primarily paid out of the fund created pursuant to the New Jersey Tort Claims Act (N.J.S.A. 59:1-1 et seq.). The State does not formally estimate its reserve representing potential exposure for these claims and cases. The State is unable to estimate its exposure for these claims and cases.

The State routinely receives notices of claim seeking substantial sums of money. The majority of those claims have historically proven to be of substantially less value than the amount originally claimed. Under the New Jersey Tort Claims Act, any tort litigation against the State must be preceded by a notice of claim, which affords the State the opportunity for a six-month investigation prior to the filing of any suit against it.

In addition, at any given time, there are various numbers of contract and other claims against the State and State agencies, including environmental claims asserted against the State, among other parties, arising from the alleged disposal of hazardous waste. Claimants in such matters are seeking recovery of monetary damages or other relief which, if granted, would require the expenditure of funds. The State is unable to estimate its exposure for these claims.

At any given time, there are various numbers of claims by employees against the State and State agencies seeking recovery for workers' compensation claims that are primarily paid out of the fund created pursuant to the New Jersey Workers' Compensation Law (N.J.S.A. 35:15-1 et seq.). Claimants in such matters are seeking recovery for personal injuries suffered by a claimant by accident arising out of and in the course of the claimant's employment due to the employer's negligence. The State is unable to estimate its exposure for these claims.

Prior to July 1, 2013, there were various numbers of claims and cases pending against the University of Medicine and Dentistry of New Jersey ("UMDNJ") and its employees, seeking recovery of monetary damages that were primarily paid out of the UMDNJ Self Insurance Reserve Fund created pursuant to the New Jersey Tort Claims Act (N.J.S.A. 59:1-1 et seq.). As a result of the enactment of the New Jersey Medical and Health Sciences Education Restructuring Act, L. 2012, c. 45 (the "Restructuring Act"), all of UMDNJ was transferred to Rutgers, The State University ("Rutgers"), with the exception of the School of Osteopathic Medicine which was transferred to Rowan University ("Rowan"), and University Hospital in Newark, New Jersey, which now exists as a separate instrumentality of the State. All claims and liabilities of UMDNJ associated with the transferred facilities have been transferred to Rutgers, Rowan and University Hospital, as applicable. Pursuant to the Restructuring Act, Rutgers and Rowan each entered into a memorandum of understanding with the State Treasurer pursuant to which the State shall pay from a self-insurance reserve fund established for each entity medical malpractice claims occurring prior to and post the effective date of the transfers, which was July 1, 2013. The Restructuring Act also provides for University Hospital's medical malpractice claims to be covered by a self-insurance reserve fund established by the State Treasurer. University Hospital entered into a memorandum of understanding with the State Treasurer for such claims. All claims, other than medical malpractice claims, incurred by UMDNJ with respect to the UMDNJ facilities transferred to Rutgers will be paid for by Rutgers out of its own funds. All claims, other than medical malpractice claims, incurred by Rowan will be paid from the Tort Claims Fund. The State is unable to estimate its exposure for these claims.

Approximately two dozen hospitals have challenged in the Office of Administrative Law and the Appellate Division the Medicaid reimbursement rates paid to these hospitals alleging that there were calculation errors or that the methodology used to calculate the rates is incorrect. Additionally, a group of hospitals have challenged the constitutionality of the charity care statute and the inpatient Medicaid rate reimbursement framework. This group of hospitals allege the losses incurred in treatment of the charity care and Medicaid patients is an unconstitutional taking of the hospitals' property. These challenges date back to 2002. The State is vigorously defending this matter. To date, there have been no findings against the State. In the event the hospitals are successful, State's Department of Health ("DOH") and DHS have advised that they may possibly need to refund millions of dollars to the hospitals over the various relevant years. The State is unable to estimate its exposure for these claims.

#### Affirmative Litigation

From time to time, the State initiates litigation against various entities to enforce State laws, contractual and other rights, pursue cost recoveries and natural resource damages in the environmental arena and prosecute entities who have engaged in alleged fraudulent, negligent or other wrongful conduct. The State is unable to estimate the amount of any monetary recoveries from such affirmative litigation. In addition, depending on which State department, division or agency is the plaintiff, any monetary recoveries may already be included in such State department, division or agency's revenue estimates for the current fiscal year.

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**APPENDIX I-A  
SUMMARY OF CERTAIN STATE TAXES**

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**APPENDIX I-A  
SUMMARY OF CERTAIN STATE TAXES**

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## **Summary of Certain State Taxes**

The following is a summary of certain state taxes in New Jersey:

### **Alcoholic Beverage Tax**

The Alcoholic Beverage Tax applies to the first sale or delivery of beer, liquor, wine and sparkling wine to retailers in New Jersey. This tax is collected from licensed manufacturers, wholesalers and State beverage distributors, based on the number of gallons, or fractions thereof, sold. License fees for manufacturing, distributing, transporting and warehousing alcoholic beverages are also imposed pursuant to this law. Materials used by distilleries to produce hand sanitizer during a public health emergency are exempt. L. 2020, c. 33.

Current Rates: Beer — \$0.12 per gallon; Beginning August 1, 2009: Liquor — \$5.50 per gallon; Wines — \$0.875 per gallon; certain apple ciders — \$0.15 per gallon. L. 2009, c. 71.

Beginning Fiscal Year 2010, \$22 million collected from the Alcohol Beverage Tax will be annually deposited in the Health Care Subsidy Fund. L. 2009, c. 71.

### **Casino Taxes, Fees, and Surcharges**

The Casino Control Act imposes a tax on the “gross revenues” of gambling casinos, as defined by the Act, as well as a gross revenue tax on companies that administer and service multi-casino progressive slot machine systems.

Current Rate: 8% (both taxes).

L. 1991, c. 376, the Tourism Promotion Fee, is applied to each room occupied or possessed by guests with a rate of \$2 per day for each occupied room in hotels that provide casino gambling. The \$1 per day rate applies to each occupied room in all other facilities.

There is also a \$3 per day occupancy fee imposed on occupied rooms in a casino hotel facility. L. 2003, c. 116. There is also a minimum daily charge of \$3 per car for the use of casino hotel parking facilities in Atlantic City. L. 1993, c. 159; L. 2003, c. 116. The casino has the discretion to either pay the parking fee on behalf of the patron, or to charge the patron the parking fee. L. 1993, c. 159. No patron shall be required, upon proof of payment of the \$3 charge, to pay the charge again for the same motor vehicle on the same calendar day, in the same parking facility or any other casino hotel parking facility. L. 1993, c. 159.

A Casino Room Occupancy Surcharge is imposed on the casino hotel facility at \$2 per day on occupied rooms in Atlantic City. L. 2021, c. 497. The casino has the discretion to pass on the surcharge to the guest.

L. 2013, c. 27 amends and supplements the Casino Control Act and authorizes Internet gaming at Atlantic City casinos under certain circumstances. The law imposes an annual 15% tax on Internet gaming gross revenues, which shall be paid into the Casino Revenue Fund. The 8% tax on casino gross revenues excludes Internet gaming, but the investment alternative tax does apply to those Internet gaming gross revenues at a rate of 5% with the State requiring a partial payment of 2.5% of the estimated taxes. L. 1984, c. 218; L. 2013, c. 27.

Revenue received by casinos from sports wagering is subject to an 8.5% tax, while revenue received from Internet sports wagering is subject to a 13% tax. L. 2019, c. 36.

L. 2021, c. 314 temporarily modifies the taxes and credits of casino licensees and permanently redefines promotional gaming credits to include certain coupons and table game wagers.

### **Cigarette Tax and Tobacco and Vapor Products Tax**

The Cigarette Tax is imposed on the sale, use or possession of all cigarettes within New Jersey. This tax is collected from licensed distributors who receive cigarettes directly from out-of-state manufacturers and also on

consumers who possess untaxed cigarettes. Receipts from the sale or use of tobacco products, other than cigarettes, by a distributor or wholesaler to a retail dealer or consumer are subject to the Tobacco Products Wholesale Tax. L. 1990, c. 39. As of March 1, 2002, the Tobacco Products Wholesale Tax is imposed on the price that a distributor pays to buy products from the manufacturer. L. 2001, c. 448. The Tobacco Products Wholesale Tax is imposed on liquid nicotine used in electronic cigarettes and similar devices. L. 2018, c. 50. The Act was renamed the Tobacco and Vapor Products Tax Act and container e-liquid is now subject to the tax. L. 2019, c. 147.

Current Rates: Cigarette Tax — \$0.135 per cigarette and \$2.70 per pack of twenty cigarettes; Moist snuff — \$0.75 per ounce with a proportionate tax rate for fractional amounts; Tobacco and Vapor Products Tax — 30%; \$0.10 per milliliter of liquid nicotine with a proportionate tax rate on fractional amounts and 10% of the retail price of container e-liquid.

Annually, the sum of \$1 million from Cigarette Tax revenues is deposited into the Cancer Research Fund. L. 1982, c. 40. After this deposit, the first \$150 million collected annually from the Cigarette Tax and the first \$5 million collected annually from the renamed Tobacco and Vapor Products Tax Act is deposited into the Health Care Subsidy Fund. For fiscal years beginning on or after July 1, 2009, \$241,500,000 of revenue collected from the Cigarette Tax shall be deposited annually into the Dedicated Cigarette Tax Revenue Fund. L. 2009, c. 70.

### **Corporation Business Tax (CBT)**

Corporations are subject to mandatory unitary business combined reporting and market sourcing for tax years beginning on and after January 1, 2019. Combined reporting treats the unitary business members of a combined group as one single economic enterprise. L. 2020, c. 118 amended the combined reporting rules further by adding provisions concerning treatment of income of public utilities, New Jersey Subchapter S corporations, and certain allowable net operating loss carryovers, transfers, and deductions. Combined reporting is intended to reduce tax sheltering by multistate or multinational businesses. L. 2018, c. 48. The definition of “unitary business” has been expanded to mean “a single economic enterprise that is made up either of separate parts of a single business entity or of a group of business entities under common ownership” and is “construed to the broadest extent permitted under the Constitution of the United States.” L. 2018, c. 48. Provisions regarding the entire net income tax base and operative dates for combined reporting were amended, a CBT deduction in the amount of a federal deduction claimed on certain foreign related income under 26 U.S.C. § 250 was added, and the tax treatment of certain tax credits awarded by the EDA was clarified. In addition, a surtax was imposed with a phase down over four tax years: a 2.5% surtax in Tax Years 2018 and 2019; a 1.5% surtax in Tax Years 2020 and 2021; and no surtax beginning in Tax Year 2022. L. 2018, c. 131. The 2.5% surtax is now retroactively imposed from January 1, 2020 through December 31, 2023. However, if the federal corporate income tax rate imposed pursuant to IRC § 11 is increased to a rate of at least 35% of taxable income, the imposition of the surtax imposed pursuant to c. 95 shall be suspended following the conclusion of a taxpayer’s privilege period corresponding with the increase to the federal corporate income tax rate. L. 2020, c. 95.

L. 2017, c. 254 authorizes the establishment of a drug donation program that encourages the donation of over-the-counter drugs, prescription drugs, and administrative supplies for use by people who are indigent, uninsured, or underinsured. Drug donors may claim a corporation business tax or gross income tax credit equal to the sum of: the cost of the over-the-counter drugs, prescription drugs and administration supplies; and the verifiable cost incurred to make the donation of the drugs and supplies.

On November 4, 2014, Article VIII, Section II of the State Constitution was amended to provide that from July 1, 2015, until June 30, 2019, an amount equivalent to 4% of the revenue annually derived from the CBT (or any other law of similar effect) be credited to a special account in the General Fund to be appropriated for the preservation, development, and stewardship, of lands for recreation and conservation purposes. Commencing on July 1, 2019, an amount equivalent to 6% of the revenue annually derived from the CBT (or any other law of similar effect) shall be credited to this special account to be appropriated for these purposes.

NJEDA provides tax credits which can be used to offset CBT (as well as Insurance Premiums Tax) through the Urban Transit Hub Tax Credit Act (“UTHTCA”), the Grow New Jersey Assistance Act (“GNJAA”), the New Jersey Economic Stimulus Act of 2009 (“NJESA 2009”), the Public Infrastructure Program (“PIP”), and through BEIP grants. Awards for any of these programs are based on actual performance and achievement of job and capital investment requirements. L. 2012, c. 35, amends the UTHTCA to increase the cap on the total amount of tax credits

authorized under such Act for eligible businesses making capital investments in the State. The cap was increased from \$1.5 billion to \$1.75 billion, to be utilized over a ten-year period. The overall cap on PIP credits is \$22 million. There is no overall cap on GNJAA credits. The UHTCA program is now closed to new applications.

L. 2013, c. 14, known as the “New Jersey Angel Investor Tax Credit Act,” provides tax credits against CBT and GIT for qualified investments made by high net worth individuals into high-risk start-up ventures. Subject to certain limitations, tax credits equal 10% of a taxpayer’s qualifying investment in an emerging technology company, up to a maximum allowed credit of \$500,000 per year for each qualifying investment. The total cap on the credit is increased to \$35 million per year. L. 2020, c. 156. L. 2017, c. 40, permits holding companies of eligible New Jersey emerging technology companies to receive investments under the Act. The amount of the CBT and GIT credits that are available for qualified investments increased from 10% to 20% of the qualified investment and a taxpayer may be allowed a tax credit in an amount equal to 25% of the qualified investment when the emerging technology business is located in a qualified opportunity zone or low-income community, as defined by federal law, or is certified by the State as a minority or women’s business. L. 2019, c. 145.

Credits against the CBT and IPT are also available to residential developers, through the ERG program, authorized by NJEDA in 2009. The total cap on credits is \$823 million, to be utilized over a ten-year period. L. 2015, c. 69 provides that mixed use parking project developers are eligible for credits, but does not increase the cap. The ERG program expired on July 1, 2019, and no new applications are being accepted.

NJEDA awarded BEIP grants to certain businesses which met employment goals in New Jersey. L. 2015, c. 194. Most recipients of BEIP grants accrued but not paid between 2008 and 2025 elected to receive the grant in the form of a tax credit against the recipient’s CBT (as well as IPT) obligations. Credits can be sold in certain circumstances by certain entities. The amount of the grant or credit is based on the recipient company’s employee GIT withholdings. There was no overall cap on BEIP grants, although the grant was limited to a maximum of \$50,000 per employee. The BEIP program is now closed to new applications.

NJEDA awarded tax credits against CBT and IPT through the Business Retention and Relocation Assistance Act (“BRRAA”). The overall cap was \$20 million per year. The program was eliminated by L. 2013, c. 161. The BRRAA program is now closed to new applications. NJEDA approved \$124 million of BRRAA tax credits for companies, which may use the credits over six years.

In order to respond to the pandemic, the NJEDA may request that a tax certificate holder, at the holder’s discretion, defer the application of an allowable credit, pursuant to N.J.S.A. 34:1B-247 (L. 2011, c. 149), to a later tax period. L. 2020, c. 156.

Most tax credit programs administered by the NJEDA are nonrefundable, meaning that a taxpayer may not claim a tax credit greater than its tax liability. The nonrefundable status of the tax credits negates the potential for a tax refund based upon the applicable NJEDA tax credit in any tax year for taxpayers without sufficient tax liability. However, many of the tax credits can be sold.

L. 2018, c. 56, known as the “Garden State Film and Digital Media Jobs Act,” provides a tax credit for qualified film production expenses and for digital media content production expenses against the CBT and the GIT. The application for the credits must be submitted to the NJEDA and approved in order to receive the credits. For qualified film production expenses, the credit is 30% of the expenses during a tax year beginning on or after July 1, 2018, but before July 1, 2028. L. 2019, c. 506. The credit is 35% for qualified film production expenses incurred by a taxpayer for services performed or tangible personal property purchased from sellers with a primary place of business in Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester, Mercer, or Salem County. For digital media content production expenses, the credit is 20% of the qualified digital media content production expenses of the taxpayer during a privilege period beginning on or after July 1, 2018 but before July 1, 2023. The credit is 25% for expenses incurred by a taxpayer in Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester, Mercer, or Salem County. NJEDA may not approve more than \$75 million in tax credits for qualified film production expenses for Fiscal Year 2019 and in each Fiscal Year thereafter prior to Fiscal Year 2024, and no more than \$10 million in tax credits for qualified digital media content production expenses in Fiscal Year 2019 and in each Fiscal Year thereafter prior to Fiscal Year 2024. New designations for New Jersey film partners and New Jersey film-lease partners were added and an additional \$200 million of tax credits are provided annually over 13 years. L. 2020, c. 156.

A tax credit is available for employers of impaired employees to help to offset the cost to the employer of any wage increases for those employees caused by the enactment of the increased minimum wage. The minimum wage is scheduled to increase in stages from \$8.80 per hour to \$15 per hour by January 1, 2024. L. 2019, c. 32.

L. 2019, c. 320 creates the "Pass-Through Business Alternative Income Tax Act." The alternative tax is elected by the entity's members and calculated by a progressive percentage, 5.675% to 10.9%, depending on the amount of pass-through proceeds. If paid, the members are entitled to a corresponding GIT credit.

Employers are provided a CBT and GIT tax credit for workers who missed time due to donating organs or bone marrow, capped at 25% of the worker's salary for up to thirty days of missed time. L. 2019, c. 444.

Starting July 1, 2019, a taxpayer can claim credits against CBT and GIT of up to \$10,000 for start-up costs immediately following a qualifying one-year apprenticeship in an apprenticeable trade. L. 2019, c. 417. The Division of Taxation's Director can approve up to \$1,000,000 in credits annually.

L. 2020, c. 156, known as the "New Jersey Economic Recovery Act of 2020," provides various tax credits, including an overall cap of \$11.5 billion for these programs, and allows a seventh year of tax credits under those programs for uncommitted credits. The Historic Property Reinvestment program provides CBT and IPT tax credits for part of the cost of rehabilitating historic properties in this State. The credit is based on 40 percent of the rehabilitation cost of a qualified property or transformative project and tax credits under this program are capped at \$50 million annually for six years. L. 2020, c. 156. The Brownfields Redevelopment Incentive program provides CBT tax credits to compensate developers of redevelopment projects located on brownfield sites for remediation costs based on 40 percent of the actual remediation costs, or 40 percent of the projected remediation costs as set forth in the redevelopment agreement, or \$4,000,000, whichever is least. Tax credits under this program are capped at \$50 million annually for six years. L. 2020, c. 156. The Food Desert Relief program provides CBT and IPT credits in order to incentivize businesses to establish and retain new supermarkets and grocery stores in food desert communities. L. 2020, c. 156, amended by L. 2021, c. 160 and L. 2022, c. 47. The taxpayer may claim 25 percent of the total credit in the taxable year during which the taxpayer establishes and opens the supermarket or grocery store for business and may carryforward any unused credits for 10 years. Tax credits under this program are capped at \$40 million annually for six years. L. 2020, c. 156. The New Jersey Community-Anchored Development program provides CBT and IPT tax credits to anchor institutions, which includes universities, medical systems, and other non-profits, to incentivize the expansion of targeted industries in the State and the continued development of certain areas of the State. Tax credits under this program are capped at \$200 million annually for six years. L. 2020, c. 156. The New Jersey Aspire program provides CBT and IPT tax credits to encourage redevelopment projects, including special needs, moderate-income, and low-income redevelopment projects, by covering certain project financing gap costs. L. 2020, c. 156. The Emerge program provides CBT and IPT tax credits to encourage economic development, job creation, and the retention of a significant number of jobs in imminent danger of leaving the State. These credits may be used in the tax year in which they are approved or they can be carried forward for use in any of the next seven successive tax periods. L. 2020, c. 156. L. 2022, c. 46 provides that the recipients of tax credits under the New Jersey Aspire program may carry forward unused tax credits during the seven privilege periods following the year in which the credits are awarded. The recipient may also carry forward unused tax credits, including when tax credits exceed the value of eligible tax liabilities against which the tax credits may be claimed. Additionally, the NJEDA is no longer required to approve the carryforward of tax credits. L. 2022, c. 46. Tax credits under the New Jersey Aspire program combined with tax credits under the Emerge program are capped at \$1.1 billion annually for six years. L. 2020, c. 156. The \$1.1 billion cap does not apply to transformative projects for which the credits under the Aspire program and the Emerge program are capped at \$2.5 billion over six years combined. L. 2020, c. 156. The Act also provides a CBT and GIT tax credit for hiring employees for the manufacture of personal protective equipment. These tax credits are capped at \$10 million annually for three years. L. 2020, c. 156. Under the New Jersey Evergreen Act, the New Jersey Economic Development Authority, will auction up to \$300,000,000 in tax credits in annual amounts if, exclusive of reserves, the New Jersey Economic Development Authority does not have more than \$15,000,000 available from prior auction(s) of tax credits to distribute amongst qualified venture firms. L. 2020, c. 156. The Director, Division of Taxation may purchase unused tax credits for 75% or less of their value, except for credit under the "Emerge Program Act," awarded under the following programs: "Historic Property Reinvestment Act," the "Brownfield Redevelopment Incentive Program Act," the "New Jersey Innovation Evergreen Act," the "Food Desert Relief Act," the "New Jersey Community-Anchored Development Act," the "New Jersey Aspire Program Act," the "Emerge Program Act," the Grow New Jersey Assistance Program, section 6 of L. 2010, c. 57, the State Economic Redevelopment and Growth

Grant Program, and sections 1 and 2 of L. 2018, c. 56. L. 2020, c. 156. For privilege periods ending in 2020, 2021, and 2022, a taxpayer, upon approval of an application, shall be allowed a \$10,000 credit for each qualifying new hire (new hires for which the taxpayer is already receiving an incentive under the Emerge Program are not eligible) involved in the manufacture of personal protective equipment in a qualified facility, against Franchise Tax and/or GIT imposed upon the taxpayer, along with other tax credits awarded based upon employment practices at a qualified facility engaged in various economic activity, not to exceed \$500,000 (\$10,000,000 for both Franchise Tax and GIT). L. 2020, c. 156. A business entity classified as a partnership or New Jersey S Corporation will not be allowed a tax credit based upon the production of personal protective equipment against GIT, along with other tax credits awarded based upon employment practices at a qualified facility. L. 2020, c. 156.

For CBT and GIT purposes, a taxpayer shall not be denied a deduction for ordinary and necessary business expenses paid for with the proceeds of a federal Paycheck Protection Program loan, by reason of the exclusion of the loan from entire net income or because the loan was forgiven pursuant to section 1106 of the federal CARES Act, Pub. L. 116-136, or any subsequent expansion of the federal Paycheck Protection Program. L. 2021, c. 90.

A taxpayer may apply a credit of up to \$30,000 for a commercial property and \$3,000 for a residential property in a single privilege period toward an imposed Corporation Business Tax or Gross Income Tax, for the purchase and use of unit concrete products that utilize carbon footprint-reducing technology. L. 2021, c. 278. The law establishes a credit value of \$2 per square foot of qualified unit concrete products when the taxpayer makes a minimum purchase of 100 square feet of qualified unit concrete products. L. 2021, c. 278.

## **Energy Tax Receipts**

To preserve certain revenues while transitioning to more competitive markets in energy and telecommunications, the law concerning taxation of gas and electric public utilities, and certain telecommunication companies was amended, as were tax laws concerning sales of electricity, natural gas, and energy transportation service. Effective January 1, 1998, the Gross Receipts and Franchise Tax previously collected by electric, gas and telecommunications utilities was eliminated. L. 1997, c. 162. In its place, electric, gas, and telecommunications utilities, became subject to the CBT and the retail sale of electricity and natural gas, with certain exceptions, became subject to the State's Sales and Use Tax. L. 1997, c. 167.

Current Rate for sewerage and water corporations: 5% (2% if gross receipts do not exceed \$50,000) plus 7% on gross receipts plus 0.625% surtax (0.25% if gross receipts do not exceed \$50,000) plus 0.9375%.

Utilities are generally subject to the CBT, with certain exceptions. The retail sale of energy and utility service is subject to the State's Sales and Use Tax, with certain exceptions. A portion of the revenues derived from the taxation of energy and utility service is credited to a special dedicated fund known as the "Energy Tax Receipts Property Tax Relief Fund" ("Fund"). L. 1997, c. 167. Sewerage and water corporations are exempt from the CBT, but are subject to a specific excise tax which applies only to them. Utilities are also assessed by the Board of Public Utilities. Certain utilities may also be subject to the Uniform Transitional Utility Assessment.

L. 2007, c. 94 grants a seven (7) year period of exemption from the State's Sales and Use Tax to qualified manufacturing facilities producing products meeting certain recycled content standards. However, qualified manufacturing facilities will continue to pay the Sales and Use Tax but shall file for quarterly refunds within 30 days of the close of the calendar quarter.

## **Gross Income Tax (GIT)**

The GIT is imposed on enumerated categories of gross income of New Jersey resident individuals, estates and trusts. New Jersey source income, except pension and annuity income or other retirement income, such as income from Internal Revenue Code § 401(k), 403, 414, 457 Plans (L. 1989, c. 219), of non-resident individuals, estates and trusts, is also subject to GIT. Gambling winnings of non-residents are subject to the GIT as well. L. 1993, c. 143. Non-residents pay GIT based on a statutory calculation which requires non-residents to compute liability as though they are residents and then prorate liability by the proportion of New Jersey source income to total income. L. 1993, c. 178. However, the requirement that non-residents must compute their tax liability on a prorated basis may be



suspended provided New York State eliminates a similar requirement for its non-resident personal income taxpayers. L. 1993, c. 320. Current Rates: Beginning in 1996 and thereafter, further rate reductions enacted pursuant to L. 1995, c. 165 will result in cumulative decreases from the 1993 taxable year levels of 30%, 15% and 9% for certain taxable income levels.

The graduated rate effective for tax years commencing January 1, 1996 for married couples filing jointly and certain qualified individual filers is: 1.400% on taxable income not exceeding \$20,000; \$280.00 plus 1.750% on taxable income in excess of \$20,000 but not over \$50,000; \$805.00 plus 2.450% on taxable income in excess of \$50,000 but not over \$70,000; \$1,295.50 plus 3.500% on taxable income in excess of \$70,000 but not over \$80,000; \$1,645.00 plus 5.525% on taxable income in excess of \$80,000 but not over \$150,000; and \$5,512.50 plus 6.370% on taxable income exceeding \$150,000.

The graduated rate effective for tax years commencing January 1, 1996 for qualified individual filers is: 1.400% on taxable income not exceeding \$20,000; \$280.00 plus 1.750% on taxable income in excess of \$20,000 but not over \$35,000; \$542.50 plus 3.500% on taxable income in excess of \$35,000 but not over \$40,000; \$717.50 plus 5.525% on taxable income in excess of \$40,000 but not over \$75,000; and \$2,651.25 plus 6.370% on taxable income exceeding \$75,000.

Beginning in 2004 and thereafter, a gross income tax rate of 8.97% is imposed on taxpayers with income over \$500,000. L. 2004, c. 40.

Effective January 1, 2018 and thereafter, a new graduated gross income tax rate of 10.75% is imposed on taxpayers with income over \$5,000,000. L. 2018, c. 45.

Effective January 1, 2020 and thereafter, the tax rate for income between \$1,000,000 and \$5,000,000 increases from 8.97% to 10.75%. L. 2020, c. 94.

The GIT includes many of the same taxable additions as the federal income tax, but allows only certain deductions such as for personal exemptions, medical expenses, alimony payments, property taxes on principal residences and qualified contributions of certain real property interests. Gross income does not include employer-provided commuter transportation benefits for employees who participate in ride-sharing programs beginning January 1, 1997, \$1,200 is deductible, with this amount annually adjusted based on relevant C.P.I.'s. L. 1996, c. 121; L. 2002, c. 162. Additionally, under the "New Jersey Limited Liability Company Act," for State tax purposes, members or assignees of members of the newly created limited liability companies are treated as partners in a partnership and single member limited liability companies are treated as sole proprietorships, unless treated otherwise for federal income tax purposes. L. 1993, c. 210; L. 1998, c. 79. Military pension and survivor benefits respecting service in the United States Armed Forces are not included in gross income. L. 2001, c. 84. However, for taxable years beginning on or after January 1, 2004, L. 2005, c. 63 excludes from taxable income housing and subsistence allowances received by New Jersey National Guard members on State Active duty, and by members of the U.S. Armed Forces' active and reserve components (effective April 7, 2005). For taxable years beginning on or after January 1, 2021, military combat zone pay excluded under IRC §112 is also excluded from New Jersey gross income. L. 2020, c. 93.

Gross income also does not include earnings on or distributions from an individual trust account or savings account established pursuant to the New Jersey Better Educational Savings Trust Program ("NJBEST") (L. 1997, c. 237) or the New Jersey Achieving a Better Life Experience ("ABLE") Program (L. 2015, c. 185); or contributions to or distributions from a medical savings account excluded from federal gross income under 26 U.S.C. 220 (L. 1997, c. 414). Roth IRAs also receive favorable tax treatment. L. 1998, c. 57. For taxable years beginning on or after January 1, 2022, a NJBEST account when it is initially opened by a taxpayer with gross income of \$75,000 or less shall be eligible for a one-time grant of up to \$750 in a dollar-for-dollar match of the initial deposit to the account. L. 2021, c. 128. A taxpayer with gross income of \$200,000 or less shall be allowed a deduction, not to exceed \$10,000, from the taxpayer's gross income for the taxable year in the amount of the taxpayer's contribution for the taxable year to an account established pursuant to the NJBEST Program, L. 2021, c. 128. A taxpayer with gross income of \$200,000 or less shall be allowed a deduction, not to exceed \$2,500, from the taxpayer's gross income for the taxable year in the amount of principal and interest payments paid on a student loan under the New Jersey College Loans to Assist State Students Loan ("NJCLASS") Program (L. 1999, c. 46) L. 2021, c. 128. A taxpayer with gross income of \$200,000 or

less shall be allowed a deduction, not to exceed \$10,000, from the taxpayer's gross income for the taxable year in the amount the taxpayer paid to an in-State institution of higher education during the taxable year for tuition costs related to the taxpayer's enrollment or attendance at the institution of higher education or related to the enrollment or attendance of a spouse or dependent of the taxpayer at the institution. L. 2021, c. 128.

Pursuant to N.J.S.A. 54A:3A-17, New Jersey resident taxpayers are permitted a deduction of up to \$10,000 from gross income for property taxes. Effective January 1, 2018 and thereafter, the deduction from gross income for property taxes increases to \$15,000. L. 2018, c. 45. Married residents filing separately are allowed one-half of the deduction permitted by law on the qualifying homestead. Allowable deductions are subject to certain limitations. The deductions are available in some instances for renters as well. For sales or exchanges of principal residences occurring after May 7, 1997, gains of up to \$500,000 on joint returns and \$250,000 on single returns may be excluded, subject to certain limitations and qualifications. L. 1998, c. 3.

The law also provides a State administered property tax relief program to eligible homeowner and tenant residents pursuant to the Homestead Property Tax Rebate Act (the "Act"). L. 1990, c. 61. The Act provides minimum statutory benefits and is subject to annual appropriation. The ANCHOR Property Tax Relief Program currently authorized for Fiscal Year 2023, provides property tax benefits to eligible residents. Homeowner residents with gross income in excess of \$150,000 but not in excess of \$250,000 for tax year 2019 are eligible for a benefit in the amount of \$1,500 of property taxes paid; tenant residents with gross income in excess of \$150,000 for tax year 2019 are excluded from the program, and tenant residents with gross income not in excess of \$150,000 for tax year 2019 are eligible for a benefit of \$450. L. 2022, c. 49. The minimum taxable income for gross income tax purposes is amounts in excess of \$10,000 for unmarried individuals, married persons filing separately, estates, and trusts, for tax years commencing January 1, 1999. L. 1994, c. 8. With respect to married persons filing joint returns, and individuals filing as head of household or as a surviving spouse for federal income tax purposes pursuant to N.J.S.A. 54A:2-1, the minimum taxable income subject to tax is amounts in excess of \$20,000.

L. 2000, c. 80 created an Earned Income Tax Credit (EITC) program in New Jersey. Effective January 1, 2007, an eligible New Jersey resident can claim a credit based upon a percentage of the individual's federal EITC, which is allowed and applied for, under section 32 of the federal Internal Revenue Code of 1986 (26 U.S.C. 32). L. 2008, c. 109. The credit percentages for eligible claimants are as follows: 20% from 2003 through 2007, 22.5% in 2008, 25% for 2009, 20% for 2010 through 2014, 30% for 2015 (L. 2015, c. 73), 35% for 2016 through 2017 (L. 2016, c. 57), 37% for 2018 (L. 2018, c. 45), 39% for 2019 (L. 2018, c. 45) and 40% for 2020 and thereafter. L. 2018, c. 45. For tax years beginning on and after January 1, 2021, eligibility under the EITC program includes taxpayers that are at least 18 years of age and removes the maximum age restriction of 65 years old. L. 2021, c. 130.

L. 2004, c. 55 amends the Gross Income Tax Act by imposing a Gross Income Tax obligation on nonresident individuals, estates, or trusts to report and pay estimated Gross Income Tax on any gain derived from the sale or transfer of real property in the State. Chapter 55 specifies that county recording officers will act as agents of the Director, Division of Taxation, in collecting the estimated gross income tax due at an amount no less than 2% of the consideration stated in the deed for the sale or transfer of property and transmitting those funds, net of the administrative fee, to the Division of Taxation in such form and manner as the Director will determine.

Chapter 55 further requires that no deed for the sale or transfer of real property by a nonresident will be accepted or recorded by the county recording officer without the simultaneous filing of the appropriate forms and the payment of the tax due or proof of payment. The Act became effective on August 1, 2004. L. 2004, c. 55. See also summary of L. 2004, c. 66, amending the Realty Transfer Tax, below.

For tax years 2005 and thereafter, Chapter 139 creates a deduction from the GIT for certain health care providers who practice in or near a Health Enterprise Zone. L. 2004, c. 139.

For the same taxable periods, L. 2005, c. 127 disallows (i.e., "uncouples") the deduction for certain qualified production activities income, which deduction is allowed for federal income tax purposes under the American Jobs Creation Act of 2004 (Pub. L. 108-377). Specifically, Section 2 of c. 127 specifies that the deduction of any amounts pursuant to § 199 of the federal Internal Revenue Code of 1986, 26 U.S.C. 199, shall be disallowed. However, this disallowance shall not apply to amounts deducted pursuant to section 199 of the federal Internal Revenue Code of 1986 that are exclusively based upon domestic production gross receipts of the taxpayer, or allocable to the taxpayer



under that section, which are derived only from any lease, rental, license, sale, exchange, or other disposition of qualifying production property. The uncoupling required by Chapter 127 will not apply to gross receipts from qualifying production property manufactured or produced by the taxpayer.

The uncoupling will apply to the other activities described above and that are set forth under the American Jobs Creation Act of 2004, and will apply to qualified production property that was grown or extracted by the taxpayer, (L. 2005, c. 127, effective July 6, 2005).

For taxable years beginning after December 31, 2017, the entire IRC §199 deduction has been repealed for federal and New Jersey purposes by the federal Tax Cuts and Jobs Act. (Pub. L. 115–97, title I, § 13305(a), Dec. 22, 2017, 131 Stat. 2126). L. 2018, c. 48.

For taxable years beginning after December 31, 2017, the GIT is decoupled from any deduction provided under section 199A of the federal Internal Revenue Code. Section 199A allows taxpayers other than corporations a deduction of 20% of qualified business income earned in a qualified trade or business, subject to certain limitations. L. 2018, c. 48.

L. 2021, c. 308 expanded income eligibility and availability of the tax credit for certain child and dependent care expenses. Retroactive to January 1, 2021, an eligible New Jersey resident taxpayer with New Jersey taxable income of \$150,000 or less can claim a credit for expenses for household and dependent care services, based upon a percentage of the taxpayer's allowable federal credit applied for under section 21 of the Internal Revenue Code of 1986 (26 U.S.C. § 21). L. 2021, c. 308 increased eligibility for the credit to a maximum taxable income of \$150,000 from \$60,000, and eliminated the maximum allowable credit of \$500 for one child or dependent and \$1,000 for two or more children or dependents, for employment-related expenses. The credit now ranges from 10% to 50% of the federal credit. If the amount of credit exceeds the amount of tax due, then the excess is treated as a refundable overpayment. The credit shall be an amount equal to a percentage of the credit allowed the taxpayer for federal income tax purposes for the taxable year as follows: Income not over \$30,000 receives 50% of federal credit; income over \$30,000 but not over \$60,000 receives 40% of federal credit; income over \$60,000 but not over \$90,000 receives 30% of federal credit; income over \$90,000 but not over \$120,000 receives 20% of federal credit; and income over \$120,000 but not over \$150,000 receives 10% of federal credit. L. 2021, c. 308.

The GIT pension exclusion and other retirement income exclusion are available to certain taxpayers in amount up to a total of \$100,000 for joint filers, \$75,000 for individuals, and \$50,000 for married but filing separately. L. 2016, c. 57. L. 2005, c. 130 previously eliminated the GIT pension exclusion and other retirement income exclusion for taxpayers with gross income over \$100,000. For tax years beginning on and after January 1, 2021, Taxpayers with income greater than \$100,000 but less than \$125,000 are newly eligible for partial exclusions of retirement and pension income of up to 50% (married filing jointly), 25% (married filing separately) or 37.5% (single). L. 2021, c. 129. For taxpayers with income greater than \$125,000 but less than \$150,000, the exclusion is 25% (married filing joint), 12.5% (married filing separately), or 18.75% (single). L. 2021, c. 129.

Effective January 1, 2012, a taxpayer is permitted an alternative business calculation deduction offsetting gains from one type of business with losses from another. L. 2011, c. 60. Net business-related losses can be carried forward for up to 20 years. The alternative business deduction is limited to four categories of business income as follows: (1) net profits from business; (2) net gains or net income derived from, or in the form of rents, royalties, patents, and copyrights; (3) distributive share of partnership income; and (4) net pro rata share of S corporation income.

NJEDA awarded BEIP grants to certain businesses which meet employment goals in New Jersey. Recipients of BEIP grants accrued but not paid between 2008 and 2025 can choose to receive the grant in the form of a credit against the recipient's GIT withholding obligations. L. 2015, c. 194. A recipient which is a partnership can receive a credit against its GIT withholding obligations or the GIT obligations of certain partners. Credits can be sold in certain circumstances by certain entities. The BEIP program is now closed to new applications.

L. 2009, c. 69 suspends the property tax deduction for tax year 2009 for taxpayers who have gross income for that taxable year of more than \$250,000 and are not: (1) 65 years of age or older; or (2) allowed a personal exemption as a blind or disabled individual and caps the maximum property tax deduction to \$5,000 for taxpayers who have gross income for that taxable year of more than \$150,000, but not exceeding \$250,000, and are not: 65 years

of age or older; or allowed a personal exemption as a blind or disabled individual. Chapter 69 also provides that New Jersey State Lottery winnings from prizes exceeding \$10,000 are taxable under the GIT and authorizes the New Jersey State Lottery to withhold a percentage of such winnings for GIT. L. 2009, c. 69.

An additional annual personal exemption of \$3,000 is allowed for any individual New Jersey gross income taxpayer who is a veteran honorably discharged or released under honorable circumstances from active duty in the Armed Forces of the United States, a reserve component thereof, or the National Guard of New Jersey in a federal active duty status. L. 2016, c. 57. The additional annual personal exemption for veterans was increased from \$3,000 to \$6,000. L. 2019, c. 146.

L. 2017, c. 67, the Wounded Warrior Caregivers Relief Act, provides tax credits for qualified family caregivers of qualified armed service members.

L. 2017, c. 174, established the "Gold Star Family Counseling Program" in the Department of Military and Veterans Affairs and provides an annual tax credit that shall be determined by the department as the sum of the hours of donated counseling provided to the Gold Star family member multiplied by the documented compensation rate applied to these hours.

Individuals can elect to direct part or all of their GIT refund to the Meals on Wheels program, directly on their GIT return. L. 2019, c. 295.

The deadline to file GIT returns for tax year 2019 was extended to July 15, 2020. L. 2020, c. 19. The statute of limitations for assessments was also extended until ninety days after the conclusion of the state of emergency declared by the governor. L. 2020, c. 19.

L. 2019, c. 320 creates the "Pass-Through Business Alternative Income Tax Act." A GIT credit is available in the amount of the individual member's pro rata share of the entity's elected alternative minimum tax.

Unreimbursed costs related to donating organs or bone marrow can be deducted from gross income, up to \$10,000. L. 2019, c. 444.

L. 2022, c. 24 allows resident taxpayers that use a Social Security number or an Individual Taxpayer Identification Number (ITIN) on their tax forms with New Jersey taxable income of \$80,000 or less to claim a refundable child tax credit effective the taxable year beginning on or after January 1, 2023 for each child who has not attained the age of six years as of the close of the taxable year, and for which the taxpayer is allowed a personal exemption deduction. Income of \$30,000 or under receives a \$500 credit; income over \$30,000 but not over \$40,000 receives a \$400 credit; income over \$40,000 but not over \$50,000 receives a \$300 credit; income over \$50,000 but not over \$60,000 receives a \$200 credit; and income over \$60,000 but not over \$80,000 receives a \$100 credit.

### **Insurance Premiums Tax (IPT)**

The Insurance Premiums Tax is imposed on net premiums collected by every stock, mutual and assessment insurance company transacting business in New Jersey for insurance contracts covering property and risks in the State. Effective January 1, 1992, health service corporations became subject to tax on their experience-rated health insurance. L. 1989, c. 295. A surtax on all automobile insurance premiums, except as exempted by statute, was imposed from June 1, 1990 through May 31, 1992. L. 1990, c. 8. There is also a retaliatory tax imposed against foreign insurance companies doing business in New Jersey where the foreign company's state, country, or province (in the event that the foreign country is Canada) imposes an overall tax (including but not limited to fines and penalties) on New Jersey insurance companies doing business in that jurisdiction higher than the tax New Jersey imposes on the foreign company doing business in New Jersey. The tax rate is equal to the difference between the two rates.

Current Rates: 1.05% on group accident and health or legal insurance policies; 2.1% on life and non-life insurance companies; 5% on surplus lines coverage; 5.25% on marine insurance companies; 2% on foreign fire insurance companies.

Chapter 128 modifies the insurance premiums tax treatment of health service corporations. Specifically, Chapter 128 amends the maximum tax rule, which caps taxable premiums at 12.5% of total premiums for any company whose taxable premiums in New Jersey exceed 12.5% of its total taxable premiums. The amendment excludes all health service corporations established pursuant to the provisions of L. 1985, c. 236 (N.J.S.A. 17:48A-1 et seq.) from the coverage of the cap. Additionally, the Act imposes the insurance premium tax on all premiums of health services corporations and on any life, accident or health insurance corporation in which a health services corporation owns stock in, controls, or with which it otherwise becomes affiliated (L. 2005, c. 128, effective July 2, 2005). Effective January 1, 2009, accident and health insurance premiums are excluded from the taxable premiums cap. L. 2009, c. 75.

L. 2009, c. 75, allowed for a one-time transfer of \$60 million from the New Jersey Surplus Lines Insurance Guaranty Fund to the Health Care Subsidy Fund but provided a contingency appropriation not to exceed \$27 million from the General Fund in the event the New Jersey Surplus Lines Insurance Guaranty Fund was left with insufficient funds to meet its obligations under the law. L. 2009, c. 75.

Chapter 75 also excludes accident and health insurance premiums from the 12.5% limitation of tax on a company's total premiums when the ratio of the company's New Jersey business to total business is greater than 12.5%. Moreover, Chapter 75 changed the definition of insurance company to include dental service corporations for purposes of the insurance premiums tax provisions for a period of one year from January 1, 2009 through December 31, 2009.

L. 2011, c. 25 imposes a new tax rate on captive insurance companies. The annual minimum aggregate tax calculated for both direct premiums and assumed reinsurance premiums to be paid is \$7,500 and the annual maximum aggregate tax is \$200,000. With respect to direct premiums, captive insurers must pay a tax of .38 of 1% on the first \$20 million; .285 of 1% of the next \$20 million; .19 of 1% on the next \$20 million and .072 of 1% on each dollar thereafter on the direct premiums collected or contracted for on policies or contracts of insurance written by the company during the year ending December 31. Captive insurers may deduct return premiums including dividends on unabsorbed premiums or premium deposits returned or credited to policyholders. No tax is due or payable on considerations received for annuity contracts. With respect to assumed reinsurance premiums, the tax is imposed at the rate of .214 of 1% on the first \$20 million of assumed reinsurance premiums; .143 of 1% on the next \$20 million; .048 of 1% on the next \$20 million and .024 of 1% of each dollar thereafter. The reinsurance premium tax does not apply to premiums for risks or portions of risks, which are subject to taxation on a direct basis. In addition, the reinsurance premium tax does not apply in connection with the receipt of assets in exchange for the assumption of loss reserves and other liabilities of another insurer under common ownership and control, when (1) the transaction is part of a plan to discontinue the operations of the other insurer and (2) the intent of the parties to the transaction is to renew or maintain the business with the captive insurance company.

L. 2011, c. 119 modifies the tax treatment of surplus lines policies so that the tax payable pursuant to this section shall be based on the total United States premium for the applicable policy when New Jersey is the home state.

## **Motor Fuels Tax**

The Motor Fuels Tax is a tax imposed upon the sale of motor fuel, liquefied petroleum, and aviation gasoline, for use or consumption in the State. While fuel taxes are imposed upon the ultimate consumer, L. 2010, c. 22 requires that the tax be pre-collected by the fuel supplier, permissive supplier, importer, exporter, blender, distributor, aviation fuel dealer, and liquefied petroleum gas dealer. L. 2010, c. 22 changes the point of motor fuel taxation from the retail and distribution system of refineries, pipelines, ships and barges, at a terminal. A reduction in the administrative costs for both taxpayers and tax administrators is expected from changing the point of taxation. L. 2010, c. 22.

Current Rates: Motor Fuel — 10.5 cents per gallon for gasoline and blended fuel that contains gasoline or is intended for use as gasoline; 13.5 cents per gallon for diesel fuel and blended fuel that contains diesel fuel or is intended for use as diesel fuel and kerosene (but does not include aviation grade kerosene). Liquefied Petroleum Gas — 5.25 cents per gallon; Aviation Gasoline — 10.5 cents per gallon. In addition to the foregoing, aviation fuel distributed to a general aviation airport is taxed at 2 cents per gallon. L. 2010, c. 22.

Article VIII, Section 2, Paragraph 4 of the State Constitution provides for a dedication of revenue from the Motor Fuels Tax to the Transportation Trust Fund Account for improvements to the State Transportation

infrastructure. Effective after the fiscal year beginning July, 1, 2015, the dedicated funds shall be an amount equivalent to all revenue derived from collection of the Motor Fuels Tax.

### **Petroleum Gross Receipts Tax**

The Petroleum Gross Receipts Tax applies to gross receipts from the first sale or use of petroleum products in New Jersey. Exempt sales include home heating oil and propane gas used exclusively for residential heating, certain sales to non-profit or governmental entities, sales to the federal government (L. 1991, c. 19) and asphalt. This tax does not apply to the sale of fuel oil used by any utility, co-generation facility or wholesale operation facility to generate electricity.

Current Rate: 7% for petroleum products, \$.124 per gallon for fuel oil effective November 1, 2016. L. 2016, c.57. Aviation fuel remains subject to tax at \$.04 per gallon. Effective October 1, 2021, the tax on gasoline and liquefied petroleum will decrease from \$.402 cents to \$.319 cents for gasoline and from \$.442 cents to \$.359 cents for diesel fuel.

In November 2000 Article VIII, Section 2 of the State Constitution was amended to dedicate to the Transportation Trust Fund Account in the General Fund not less than \$100 million for the fiscal year commencing July 1, 2000, and not less than \$200 million for each fiscal year thereafter from the petroleum products tax to fund transportation infrastructure improvements. For each fiscal year after 2016, an amount equivalent to all revenue from the collection of the tax on gross receipts of petroleum products shall be dedicated to the Transportation Trust Fund Account.

### **Realty Transfer Tax**

The Realty Transfer Tax ("RTT") is imposed on grantors recording deeds or other writings which transfer title to real property located in New Jersey for consideration greater than \$100. Certain transfers of title are exempt from this tax. The Neighborhood Preservation Nonlapsing Revolving Fund is funded by the increase in taxes (\$.75 per \$500) collected on transfers greater than \$150,000, L. 1985, c. 222.

Current Rates: Counties collect the tax at a rate of \$1.75 for each \$500 of consideration up to \$150,000 (\$.50 is retained by the county, \$1.25 is sent to the State Treasurer) plus \$.75 per \$500 of consideration over \$150,000. Pursuant to N.J.S.A. 46:15-10.1(b), new construction is exempt from 80% of the State portion of the tax imposed by N.J.S.A. 46:15-7 (i.e., \$1.00), for each \$500 of consideration under \$150,000. Sales of one and two family, owner-occupied residences owned by senior citizens, blind persons and disabled persons and sales of low and moderate income housing are exempt from the state portion of the tax for each \$500 of consideration or fraction thereof (i.e., \$1.25). L. 2004, c. 66.

Pursuant to N.J.S.A. 46:15-7.1, a supplemental fee is imposed in addition to the above-recited RTT upon presentation for filing of deeds evidencing transfers of real property. The supplemental fee is also being collected by the counties. The supplemental fee is \$.25 for each \$500 of consideration not in excess of \$150,000; \$.85 for each \$500 of consideration in excess of \$150,000 but not in excess of \$200,000; and \$1.40 for each \$500 of consideration in excess of \$200,000. The law also imposes an additional fee of \$1.00 for each \$500 consideration, not in excess of \$150,000, for transfers of title to property on which there is new construction. The new supplemental fee does not apply to the transfers that are now completely exempt from the current fee and does not apply to the transfers by senior citizens, blind persons, or disabled persons and the transfers of low and moderate income housing. L. 2003, c. 113.

A new general purpose fee is imposed under N.J.S.A. 46:15-7 in addition to the above-recited RTT on grantors upon presentation for filing deeds evidencing transfers of real property whose value is more than \$350,000. L. 2004, c. 66. The general purpose fee is also being collected by the counties. The general purpose fee is \$.90 for each \$500 on the first \$550,000 of the value recited in the deed of transfer; \$1.40 on each \$500 of the value between \$550,000 and \$850,000; \$1.90 on each \$500 of value between \$850,000 and \$1,000,000; and \$2.15 for each \$500 of the value over \$1,000,000. L. 2004, c. 66.

In addition, the grantee (buyer) of residentially-zoned real property, whether improved or not, is required to pay a separate fee equal to 1% of the full amount of the consideration for consideration in excess of \$1,000,000. The fee imposed by subsection a. of L. 2004, c. 66, § 8 (N.J.S.A. 46:15-7.2) shall not apply to a deed if the transfer of real property is incidental to a corporate merger or acquisition if the equalized assessed value of the real property transferred is less than 20% of the total value of all assets exchanged in the merger or acquisition. L. 2006, c. 33. Pursuant to Section 9 of L. 2004, c. 66, the 2004 RTT amendments apply to deeds presented for recording that evidence real property transfers occurring on or after August 1, 2004. Effective February 1, 2005, L. 2005, c. 19 amended the 1% fee so that it only applies to the purchase of certain types of residentially-zoned property for consideration in excess of \$1,000,000, including real property that: (1) is classified for assessment purposes as Class 2 (residential); (2) includes certain property classified for assessment purposes as Class 3A (farm property (regular)) and other real property sold in conjunction with such property; or (3) that is a cooperative unit; or (4) that is classified pursuant to the requirements of N.J.A.C. 18:12-2.2 as Class 4A (commercial properties). L. 2006, c. 33. If a transfer includes property classified pursuant to the requirements of N.J.A.C. 18:12-2.2 as Class 4 property or any type, the parties to the transaction shall file affidavits of consideration indicating the consideration, the county and municipality in which the property is situated, and the block and lot description of the real property conveyed.

L. 2006, c. 33 did not alter L. 2005, c. 19, which exempts from the fee any transfer to a 26 U.S.C. 501(c)(3) charitable organization, and permits a full refund to be provided to a buyer who paid the fee but would not have been required to do so under the amended law.

## **Sales and Use Tax**

The Sales and Use Tax ("SUT") is imposed on the receipts from: (a) the retail sale, rental or use of tangible personal property not specifically exempted by statute; (b) the retail sale of services, except for resale, including producing, fabricating, processing, installing, maintaining, repairing, storing and servicing tangible personal property and certain advertising services, subject to certain exceptions; (c) sales of food and drink by restaurants and other similar establishments; and (d) the sale, except for resale, of telecommunications. Effective October 1, 2022, sign installation services and signs sold to the end user are subject to SUT. L. 2022, c. 97. This tax is also imposed on the rental of hotel and motel rooms, and certain admission charges including those for professional wrestling. Effective July 1, 1992, retail sales of alcoholic beverages are also subject to this tax. L. 1990, c. 40. Beginning on October 1, 2018, the rental of a transient accommodation is subject to this tax and to the State Occupancy Tax unless the keys to the transient accommodation are obtained off-site from a New Jersey real estate broker. L. 2018, c. 49. Rentals of hotels, motels, and transient accommodations located in one of the 14 municipalities that participate in the Meadowlands revenue sharing program are subject to an additional 3% Meadowlands regional hotel use assessment. L. 2018, c. 49; L. 2018, c. 52. On and after August 9, 2019, transient accommodation taxes and fees are only applicable when the renter obtains the rental unit through a transient space marketplace or when the unit is professionally managed. L. 2019, c. 235. In addition, travel agencies and online travel agencies are now considered to be transient space marketplaces and are required to collect the transient accommodation taxes and fees.

Current Rate: 7% (L. 2006, c. 44). The rate is reduced from 7% to 6.875% on and after January 1, 2017 and the tax rate decreased to 6.625% on and after January 1, 2018. L. 2016, c. 57.

As of October 1, 2006, the scope of the SUT Act is broadened to include "digital property" and some services. Digital property includes delivered music, ringtones, movies, books, audio and video works and similar products where the customer is granted a right or license to use, retain, or make a copy of such an item. L. 2006, c. 44. L. 2011, c. 49 deleted the term "digital property" and replaced the term with "specified digital product."

The Sales Tax is also extended as of October 1, 2006, to services, subject to some exemptions, including, but not limited to, furnishing of space for storage; parking, storing or garaging a motor vehicle; tanning services, massage services, tattooing, investigation and security services, information services, limousine services originating within New Jersey; and initiation fees, membership fees or dues for access to the use of property or facilities of a health and fitness, athletic, sporting or shopping club or organization. L. 2006, c. 44. The imposition of sales and use tax on limousine transportation services is repealed. L. 2017, c. 27.

Qualified businesses engaged in retail sales in a designated Urban Enterprise Zone ("UEZ") are exempt from sales tax equal to 50% of the tax rate in effect, except on sales of alcoholic beverages, cigarettes, motor vehicles,



manufacturing products and energy. L. 1983, c. 303; L. 1990, c. 40. Retail sales of tangible personal property (except motor vehicles and energy) and sales of services (except telecommunications services and utility services) to a qualified business for the exclusive use or consumption by such business within the UEZ were fully exempt from sales tax. L. 2007, c. 328. Effective January 1, 2022, L. 2021, c. 197 limits the sales tax exemption of tangible personal property for qualified businesses to the first \$100,000 of annual purchases. However, retail sales of supermarkets or grocery stores located in a food desert community, or that are located in an Urban Enterprise Zone and have received an annual certificate of eligibility from the Department of Community Affairs have an unlimited sales tax exemption. L. 2021, c. 42; L. 2022, c. 42. Receipts from sales of materials, supplies, or services, to a qualified business, for exclusive use in erecting structures or building on, or otherwise improving, altering, or repairing real property of the qualified business within the UEZ, were also fully exempt from sales tax. However, L. 2021, c. 197 limits this exemption to the first \$100,000 of these purchases, effective January 1, 2022. The sales tax exemption is not limited when the purchase is for the exclusive use of erecting new structures or buildings on, or substantially improving, altering or repairing, the real property of the qualified business within the UEZ. L. 2021, c. 197.

Under the Brownfields Reimbursement Program, the State provides cash payments to developers in an amount equivalent to 75% of the estimated costs of remediation of a contaminated site from new incremental sales and other taxes paid to the State from the project site. The grant payments are made after completion of the project and subject to receipt of taxes over a maximum period stated in the agreement. There is no cap on the Brownfields Reimbursement program. There is also a program for the remediation of municipal landfills in which eligible developers under redevelopment agreements negotiated with the State may receive reimbursement of 75% of the costs of closure and remediation of municipal solid waste landfills after the sites are redeveloped, from one half of the sales tax collected on non-exempt sales generated from businesses located on the sites. L. 1996, c. 124.

Article VIII, Section II of the State Constitution provides for the dedication of up to \$98 million annually from sales tax revenues for open space, farmland and historic preservation commencing on July 1, 1999 and the dedication of and not less than \$200 million annually for credit to the Transportation Trust Fund Account in the General Fund to be used to fund improvements to the State's transportation infrastructure.

L. 2003, c. 136, effective August 1, 2003, provides a sales tax exemption for rentals of tangible personal property between related business entities. To qualify for this exemption, the entities must be 80% or more owned by each other or 80% owned by the same third parties. This exemption became operative November 1, 2003.

Effective October 1, 2005, L. 2005, c. 126 conforms New Jersey's SUT Act to the Streamlined Sales and Use Tax Agreement. These amendments to the SUT Act enable the State to join with 42 other states and the District of Columbia to continue the task of seeking common definitions and uniformly understood tax principles. Key features of the Agreement incorporated in the SUT Act by Chapter 126 include certain uniform definitions and determinations of transactions subject to sales and use taxation, uniform exemptions from tax, rate simplification, various administrative provisions, and an amnesty program for uncollected or unpaid sales and use tax for certain sellers under specified circumstances.

As of July 1, 2014, the State's sales tax collection and remittance requirements extend to remote sellers who solicit New Jersey customers through an agreement with an independent contractor, or other representative, who has a physical presence in the State. The law creates a rebuttable presumption that remote sellers have nexus with the State from those referrals obtained through an Internet website link, or otherwise, and from which the seller derives over \$10,000 in annual taxable sales. L. 2014, c. 13.

Effective November 1, 2018, following the U.S. Supreme Court decision in *South Dakota v. Wayfair*, in which the Court determined that physical presence within a state was not a prerequisite for the collection of sales tax, L. 2018, c. 132 established sales tax nexus for remote sellers. Nexus is established when a seller makes \$100,000 in taxable sales or 200 or more separate transactions into the State in a calendar year or in a prior year and the seller must collect the tax. A "marketplace facilitator" now has sales tax collection and reporting requirements. A "marketplace facilitator" means any person or business who provides a forum to a retailer to advertise, promote, and list the retailer's products and who also collects receipts from the customer and remits payment to the seller.

Commercial redevelopment projects qualifying under the ERG program are eligible for funding of up to 20% of the total cost of the project. L. 2009, c. 90. The funds are paid to the developer out of incremental tax revenue

from the project, which is primarily SUT, but also includes various other taxes. The payments are made from up to 75% of incremental tax revenue (85% in a Garden State Growth Zone) over a period of up to twenty years. The ERG program expired on July 1, 2019, and no new applications are being accepted, except applications in certain circumstances will be accepted from a developer of a qualified residential project or a mixed used parking project until December 31, 2021.

Exemptions from the SUT include, but are not limited to: prescription medicines and drugs; enumerated medical equipment and supplies; clothing (except fur clothing) and footwear; household paper products; recycling equipment; certain sales of direct mail advertising materials for distribution to out-of-State recipients and related printing and production costs; certain sales of materials and supplies for contractors' use in constructing, improving or rehabilitating housing projects financed by the New Jersey Housing and Mortgage Financing Agency and other government subsidiaries; sales of telephones, telephone lines, cables, central office equipment or station apparatus or other similar equipment, provided that the sale is made to a service provider subject to the jurisdiction of the Board of Public Utilities or the Federal Communications Commission; coin-paid charges for coin-operated telecommunications devices; and property used directly and primarily on farms. The SUT on receipts from certain retail sales in counties in which there is an entrance to an interstate bridge or tunnel connecting New Jersey with a state which does not impose a sales and use tax or imposes such a tax at a rate at least five percentage points lower than the New Jersey rate, is reduced by 50%. L. 1993, c. 373. Sales and leases of new and used boats and other vessels are exempt to the extent of 50% of the tax imposed under the SUT Act, with a cap of \$20,000 on the total tax. L. 2015, c. 170. In addition, out-of-state boats operated and registered lawfully can be used in New Jersey in a non-commercial manner for up to 30 days per year without incurring use tax. Sales of materials integral to sand casting processes and operations are exempt from SUT. L. 2019, c. 98. Receipts from the sale or use of energy and utility service to or by a recovered materials manufacturing facility or by a recycled materials manufacturing facility for use or consumption directly and primarily in the production of tangible personal property is exempt from SUT for a period of seven years. L. 2019, c. 437, L. 2021, c. 213. Receipts from the sales of unit concrete products that utilize carbon footprint-reducing technology are exempt from SUT. L. 2021, c. 278. An annual sales tax holiday is established for certain retail sales of computers, school computer supplies, school supplies, school art supplies, school instructional materials and sport or recreational equipment near the start of each new school year. L. 2022, c. 21.

### **Social Equity Excise Fee**

A Social Equity Excise Fee is imposed on the cultivation of cannabis by any cannabis cultivator based on the receipts from the sale, or equivalent value of the transfer, of usable cannabis by a cannabis cultivator to any other cannabis establishment other than another cannabis cultivator. Any sale by a cannabis cultivator for which the excise fee is imposed pursuant to this section shall be exempt from the Sales Tax. L. 2021, c. 16. The fee is calculated at 1/3 of 1% of the Statewide average retail price of an ounce and any fractional portion of an ounce sold or transferred shall be subject to the fee on a proportional basis. L. 2021, c. 16. Beginning nine months following the first sale or transfer of usable cannabis subject to the excise fee, the excise fee may be adjusted annually based upon the Statewide average retail price of usable cannabis for consumer purchase as follows: (1) up to \$10 per ounce, as established by the commission, if the average retail price of an ounce of usable cannabis was \$350 or more; (2) up to \$30 per ounce, as established by the commission, if the average retail price of an ounce of usable cannabis was less than \$350 but at least \$250; (3) up to \$40 per ounce, as established by the commission, if the average retail price of an ounce of usable cannabis was less than \$250 but at least \$200; and (4) up to \$60 per ounce, as established by the commission, if the average retail price of an ounce of usable cannabis is less than \$200. L. 2021, c. 16. Sales or transfers of usable cannabis by a cannabis cultivator to a licensed medical cannabis alternative treatment center for use in medical cannabis dispensing is not subject to the excise fee. L. 2021, c. 16. If a sale is subject to a municipal transfer tax or user tax it is exempt from the Sales Tax. L. 2021, c. 16.

### **Transfer Inheritance and Estate Tax**

The Transfer Inheritance Tax applies to the transfer of all personal property, New Jersey real property and intangible personal property wherever situated, having a market value of \$500 or more in estates of resident decedents and of real and tangible personal property located within New Jersey of nonresident decedents. No tax is imposed on transfers made to a husband, wife or child of a decedent. L. 1985, c. 57.



Current Rates: 11% to 16%, depending on the relationship of the beneficiaries to the decedent and the amount received by each beneficiary.

For decedents dying after December 31, 2001, but before January 1, 2018, the estate tax is computed in accordance with the federal estate tax as of December 31, 2001 or under a simplified method prescribed by the Director of the Division of Taxation, as the estate representative may elect. L. 2002, c. 31. The estate tax is due nine months after the death of the decedent.

The New Jersey Estate Tax exemption will increase from \$675,000 to \$2 million for the estates of resident decedents dying on or after January 1, 2017, but before January 1, 2018. For these estates, the New Jersey Estate Tax no longer conforms to the provisions of the federal Internal Revenue Code of 1986 in effect on December 31, 2001, and instead follows the current federal Internal Revenue Code for determining the value of the estate which will be subject to New Jersey Estate Tax. L. 2016, c. 57.

New Jersey Estate Tax was reduced to zero percent and is not imposed on transfers of estates of resident decedents dying on or after January 1, 2018. L. 2016, c. 57.

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**APPENDIX II**

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**NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY**  
**2012 TRANSPORTATION PROGRAM BOND RESOLUTION**  
**ADOPTED OCTOBER 26, 2012**

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## **2012 TRANSPORTATION PROGRAM BOND RESOLUTION**

**ADOPTED OCTOBER 26, 2012**

WHEREAS, the Transportation Trust Fund Authority (the "Authority") was established and exists pursuant to the New Jersey Transportation Trust Fund Authority Act of 1984, L. 1984, c. 73, as amended and supplemented (the "Act"), including by L. 2012, c. 13 (the "2012 Legislation"); and

WHEREAS, the Act provides that there exists an urgent need for a stable and assured method of financing the planning, acquisition, engineering, construction, reconstruction, repair and rehabilitation of New Jersey's transportation system and that unless additional State funding is provided immediately for New Jersey's transportation system, the cost of repair and reconstruction will increase geometrically and the economic well-being and safety of users of the State's transportation system will be endangered; and

WHEREAS, in 1984 the Act established an arrangement whereby the State's share of the costs related to the reconstruction and repair of New Jersey's transportation system could be financed; and

WHEREAS, the funding of New Jersey's transportation system has been undertaken previously through the issuance of the Authority's Transportation System Bonds (the "Prior Bonds"), under the Authority's 1995 Transportation System Bond Resolution, as amended and supplemented (the "1995 Bond Resolution"); and

WHEREAS, the 2012 Legislation provides for, among other things, (i) the authorization of the "Transportation Program Bonds," in such amounts for such years as set forth in the 2012 Legislation; (ii) the provision of the payment of debt service on the Transportation Program Bonds only from certain constitutionally dedicated sources, and (iii) changes to the Joint Budget Oversight Committee's review of certain bonding by the Authority; and

WHEREAS, pursuant to the 2012 Legislation, the debt service on the Authority's Transportation Program Bonds will be payable solely from revenues dedicated pursuant to Article VIII, Section II, paragraph 4 of the Constitution of the State of New Jersey (the "State Constitution") and deposited into the "Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds;" and

WHEREAS, such constitutionally dedicated revenues shall consist of (i) a portion of the amount equivalent to the revenue derived from \$0.1.05 per gallon of the tax imposed on the sale of motor fuels pursuant to chapter 39 of title 54 of the Revised Statutes (the "Motor Fuels Tax"), and (ii) a portion of certain amounts derived from State revenues collected from (a) the tax on the gross receipts of the sale of petroleum products imposed pursuant to L. 1990, c. 42 (C.54:15B-1 et seq.) as amended and supplemented (the "Petroleum Products Tax"), and (b) the State tax imposed under the "Sales and Use Tax Act," pursuant to L. 1966, c. 30 (C.54:32B-1 et seq.) as amended and supplemented (the "Sales and Use Tax"), all of which are subject and subordinate to certain appropriations and uses of the revenues as set forth in the State Constitution; and

WHEREAS, pursuant to the 2012 Legislation, the debt service on the Authority's Transportation Program Bonds is payable from the following statutorily dedicated sources as set forth in N.J.S.A. 27:1B-20, as amended by the 2012 Legislation, which sources are also constitutionally dedicated: a portion of an amount equivalent to the revenue derived from (i) \$0.105 per gallon from the Motor Fuels Tax; (ii) the Petroleum Products Tax; and (iii) the tax imposed under the "Sales and Use Tax Act," L. 1966, c. 30 (C. 54:32B-1 et seq.) on the sale of new motor vehicles (the "Sales and Use Tax on the Sale of New Motor Vehicles"); and

WHEREAS, in order to implement the new financing arrangement provided for in the 2012 Legislation, and to secure the obligations of the Authority to be incurred, the Authority wishes to adopt the following 2012 Transportation Program Bond Resolution;

NOW THEREFORE BE IT RESOLVED by the Authority as follows:

## ARTICLE I

### DEFINITIONS AND STATUTORY AUTHORITY

**SECTION 101. Definitions.** The following terms shall, for all purposes of the Resolution, have the following meanings:

**Account or Accounts** shall mean, as the case may be, each or all of the Accounts established or to be established pursuant to Section 502.

**Accountant's Certificate** shall mean a certificate signed by an independent certified public accountant of recognized standing or a firm of independent certified public accountants of recognized standing, selected by the Authority, which may be the accountant or firm of accountants which regularly audits the books of the Authority.

**Accreted Value** shall mean, as of any date of computation with respect to any Capital Appreciation Bond, an amount equal to the principal amount of such Capital Appreciation Bond at original issuance, plus the interest accrued on such Capital Appreciation Bond from the date of its original issuance to the Accretion Date next preceding the date of computation or the date of computation if a Accretion Date, such interest to accrue at the interest rate per annum of the Capital Appreciation Bonds set forth in the Supplemental Resolution or Series Certificate authorizing such Capital Appreciation Bonds, compounded on each Accretion Date in each year, plus, with respect to matters related to the payment upon redemption or acceleration of the Capital Appreciation Bonds, if such date of computation shall not be a Accretion Date, a portion of the difference between the Accreted Value as of the immediately preceding Accretion Date (or the date of original issuance if the date of computation is prior to the first Accretion Date succeeding the date of original issuance) and the Accreted Value as of the immediately succeeding Accretion Date, calculated based upon an assumption that Accreted Value accrues during any semi-annual period in equal daily amounts on such basis as shall be set forth in the Supplemental Resolution or Series Certificate authorizing the Series of which such Capital Appreciation Bond is a part.

**Accretion Date** shall mean, with respect to any Series of Convertible Capital Appreciation Bonds or Capital Appreciation Bonds, the dates set forth in the Supplemental Resolution or Series Certificate authorizing such Series of Bonds as of which interest accrued on the Bonds of such Series shall be added to the Appreciated Value or Accreted Value, as the case may be, of the Bonds of such Series, which dates shall be Interest Payment Dates for the Bonds of such Series.

**Act** shall mean the New Jersey Transportation Trust Fund Authority Act of 1984, constituting Chapter 73, Laws of New Jersey of 1984, as heretofore or hereafter from time to time amended and supplemented, including by, without limitation, L. 2012, c.13.

**Aggregate Debt Service** for any period shall mean, as of any date of calculation, the sum of the amounts of Debt Service for such period with respect to all Series.

**Appreciated Value** shall mean (i) as of any date of computation with respect to any Convertible Capital Appreciation Bond prior to the Interest Commencement Date set forth in the Supplemental Resolution or Series Certificate authorizing such Convertible Capital Appreciation Bond, an amount equal to the principal amount of such Convertible Capital Appreciation Bond at original issuance plus the interest accrued on such Convertible Capital Appreciation Bond from the date of original issuance of such Bond to the Accretion Date next preceding the date of computation or the date of computation if a Accretion Date, such interest to accrue at the rate per annum of the Convertible Capital Appreciation Bonds set forth in the Supplemental Resolution or Series Certificate authorizing such Convertible Capital Appreciation Bond, compounded semi-annually on each Accretion Date, plus, if such date of computation shall not be a Accretion Date, a portion of the difference between the Appreciated Value as of the immediately preceding Accretion Date (or the date of original issuance if the date of computation is prior to the first Accretion Date succeeding the date of original issuance) and the Appreciated Value as of the immediately succeeding Accretion Date calculated based upon an assumption that Appreciated Value accrues during any period in equal daily amounts on such basis as shall be set forth in the Supplemental Resolution or Series Certificate authorizing the Series of which such Convertible Capital Appreciation Bond is part, and (ii) as of any date of computation on and after the Interest Commencement Date the Appreciated Value on the Interest Commencement Date.

**Authority** shall mean the New Jersey Transportation Trust Fund Authority, a public body corporate and politic created and existing under and by virtue of the Act, and any board, body, authority, agency or political subdivision or other instrumentality of the State which shall hereafter succeed to the powers, duties and functions thereof.

**Authority Program Reserve Fund** shall mean the Authority Reserve Fund for Transportation Program Bonds established in Section 502.

**Authorized Newspaper** shall mean a financial newspaper customarily published at least once a day for at least five days (other than legal holidays) in each calendar week, printed in the English language and of general circulation in the Borough of Manhattan, City and State of New York.

**Authorized Officer of the Authority** shall mean the Chairperson, Vice-Chairperson, Treasurer, Secretary or Executive Director of the Authority or any other person or persons



designated by the Authority by resolution to act on behalf of the Authority under the Resolution. The designation of such person or persons shall be evidenced by a written, certificate containing the specimen signature of such person or persons and signed on behalf of the Authority by an Authorized Officer of the Authority.

**Bond or Bonds** shall mean any bonds, including Refunding Bonds, notes or Other Obligations, (other than Subordinated Debt), authenticated and delivered under and pursuant to the Resolution; provided, however, that as used in Articles III and IV hereto, the term "Bonds" shall not include Other Obligations.

**Bond Counsel** shall mean any lawyer or firm of lawyers nationally recognized in the field of municipal finance and satisfactory to the Authority.

**Bond Payment Obligations** shall mean the Authority's obligation to pay the principal or Redemption Price of and interest on the Bonds, including Bonds held by Financing Facility Providers and Liquidity Providers.

**Bond Registrar** shall mean the Trustee and any other bank or trust company organized under the laws of any state of the United States of America or national banking association appointed by the Authority to perform the duties of Bond Registrar enumerated in Sections 304 and 703.

**Bondholder or Holder of Bonds or Holder** shall mean any person who shall be the registered owner of any Bond or Bonds. A Financing Facility Provider or Liquidity Provider which owns Bonds by purchase or is subrogated to the rights of Bondholders is a Bondholder for purposes of this Resolution.

**Business Day** shall mean any day that is not a Saturday, Sunday or legal holiday in the State (or the state in which the principal office of the Trustee is located) or a day on which banking institutions chartered by the State (or the state in which the principal office of the Trustee is located) or the United States are legally authorized or required to close or a day on which the New York Stock Exchange is closed.

**Capital Appreciation Bonds** shall mean those Bonds as to which interest is compounded on each of the applicable Accretion Dates designated for compounding and payable in an amount equal to the then current Accreted Value only at the maturity, earlier redemption or other payment date therefor, all as so designated by the Supplemental Resolution or Series Certificate relating to the issuance thereof.

**Code** shall mean the Internal Revenue Code of 1986, as amended.

**Commissioner** shall mean the Commissioner of the New Jersey Department of Transportation.

**Convertible Capital Appreciation Bonds** shall mean any Bonds as to which accruing interest is not paid prior to the Interest Commencement Date specified in the Supplemental Resolution or Series Certificate authorizing such Bonds and the Appreciated Value for such Bonds is compounded on each of the applicable Accretion Dates designated for compounding prior to the

Interest Commencement Date for such Convertible Capital Appreciation Bonds, all as so designated by the Supplemental Resolution or Series Certificate relating to the issuance thereof.

**Debt Service** shall mean, with respect to any Series and with respect to each Payment Date for such Series, the principal and Redemption Price of and accrued interest coming due and payable on such Series on such Payment Date.

**Defeasance Securities** shall mean (i) any direct and general obligations of, or any obligations unconditionally guaranteed by, the United States of America, including but not limited to interest obligations of the Resolution Funding Corporation or any successor thereof, (ii) any obligations of any state or political subdivision of a state ("Refunded Bonds") which are fully secured as to principal and interest by an irrevocable pledge of moneys or direct and general obligations of, or obligations unconditionally guaranteed by, the United States of America, which moneys or obligations are segregated in trust and pledged for the benefit of the holders of the Refunded Bonds, (iii) certificates of ownership of the principal or interest of direct and general obligations of, or obligations guaranteed by, the United States of America, which obligations are held in trust by a commercial bank which is a member of the Federal Reserve System, (iv) obligations described in clause (ii) of the definition of "Investment Securities" and (v) obligations described in clause (x) of the definition of "Investment Securities" which are rated, at the time of purchase, in the highest rating category, without regard to rating sub-categories, by any two Rating Agencies then rating the Bonds.

**Depository** shall mean any bank, trust company, national banking association, savings and loan association, savings bank or other banking association selected by the Authority as a depository of moneys and securities held under the provisions of the Resolution and may include the Trustee.

**Event of Default** shall have the meaning given to such term in Section 801.

**Event of Non-Appropriation** shall be deemed to have occurred hereunder if the Legislature shall fail to appropriate funds to the Authority for any Fiscal Year in an amount sufficient to pay, when due, the Authority's Bond Payment Obligations and Financing Facility Payment Obligations coming due in such Fiscal Year.

**Fiduciary or Fiduciaries** shall mean the Trustee, the Depositories, the Paying Agents, the Bond Registrar, the Calculation Agent, the Tender Agent or any or all of them, as may be appropriate.

**Financing Facility** shall mean any revolving credit agreement, agreement establishing a line of credit or letter of credit, reimbursement agreement, interest rate exchange agreement, insurance contract, surety bond, commitment to purchase or sell bonds, purchase or sale agreement, or commitments or other contracts or agreements and other security agreements, including Swap Agreements and Liquidity Facilities, approved by the Authority in connection with the Bonds.

**Financing Facility Payment Obligations** shall mean all payment and reimbursement obligations of the Authority to a Financing Facility Provider in connection with any Financing Facility securing or entered into in connection with all or a portion of any Series of Bonds.

**Financing Facility Provider** shall mean the issuer or provider of a Financing Facility.

**Financing Facility Revenues** shall mean all amounts received by the Authority or the Trustee pursuant to any Financing Facility.

**Fiscal Year** shall mean the fiscal year of the State which presently includes the twelve (12) month period commencing July 1 of each year and ending on the succeeding June 30.

**Fitch** shall mean Fitch, Inc.

**Fund or Funds** shall mean, as the case may be, each or all of the Funds established in Section 502.

**Interest Commencement Date** shall mean, with respect to any particular Convertible Capital Appreciation Bond, the date, which must be an Interest Payment Date, specified in the Supplemental Resolution or Series Certificate authorizing such Bond (which date must be prior to the maturity date for such Bond) after which interest accruing on such Bond shall be payable semiannually, with the first such payment date being the applicable Interest Payment Date immediately succeeding such Interest Commencement Date.

**Interest Payment Date** shall mean, with respect to a Series of Bonds, each date set forth in the Supplemental Resolution or Series Certificate authorizing such Series of Bonds on which accrued interest on the Bonds of such Series shall be payable.

**Investment Agreement** shall mean an investment agreement with (i) a commercial bank or trust company or a national banking association in any case having a capital stock and surplus of more than \$100,000,000, or (ii) an insurance company with the highest rating provided by A.M. Best Company, or (iii) a corporation; provided that the credit of such commercial bank or trust company or national banking association, insurance company or corporation, as the case may be, is rated (or, in the case of a corporation, whose obligations thereunder are guaranteed by a corporation whose credit is rated) not lower than the rating category of any two Rating Agencies then rating the Bonds required to maintain the rating then in effect or to obtain the rating to be obtained on the Bonds in respect of which such Investment Agreement is entered into, which agreement provides for the investment of funds held in the Funds and Accounts, which funds shall be collateralized by at least one hundred two percent (102%) in principal amount of Investment Securities, as the same may be amended from time to time.

**Investment Securities** shall mean and include any of the following securities, if and to the extent the same are at the time legal for investment of the Authority's funds.

- (i) Defeasance Securities;
- (ii) Bonds, debentures, notes or other evidences of indebtedness issued by any agency or instrumentality of the United States to the extent such obligations are unconditionally guaranteed by the United States or by another such agency the obligations (including guarantees) of which are unconditionally guaranteed by the United States;
- (iii) Bonds, debentures notes or other evidences of indebtedness issued by any corporation chartered by the United States, including, but



not limited to, Governmental National Mortgage Association, Federal Land Banks, Federal Home Loan Mortgage Corporation, Federal National Mortgage Association, Federal Home Loan Banks, Federal Intermediate Credit Banks, Banks for Cooperatives, Tennessee Valley Authority, United States Postal Service, Farmers Home Administration, Resolution Funding Corporation, Export-Import Bank, Federal Financing Bank and Student Loan Marketing Association;

- (iv) Negotiable or non-negotiable certificates of deposit (or other time deposit arrangements) issued by any bank, trust company or national banking association, including a Fiduciary, which certificates of deposit shall be continuously secured or collateralized by obligations described in subparagraphs (i) or (ii) of this definition, which shall have a market value at all times at least equal to the principal amount of such certificates of deposit and shall be lodged with the Trustee, as custodian, by the bank, trust company or national banking association issuing such certificates of deposit;
- (v) Uncollateralized negotiable or non-negotiable certificates of deposit (or other time deposit arrangements) issued by any bank, trust company or national banking association, the unsecured obligations of which are rated, at the time of purchase, in one of the two highest rating categories, without regard to rating sub-categories, by any two Rating Agencies;
- (vi) Repurchase agreements collateralized by obligations described in subparagraphs (i), (ii) or (iii) of this definition with any registered broker/dealer subject to the Securities Investors Protection Corporation jurisdiction, which has an uninsured, unsecured and unguaranteed obligation rated in one of the two highest rating categories, without regard to rating sub-categories, by any two Rating Agencies, or any commercial bank with the above ratings, provided:
  - (a) a master repurchase agreement or specific written repurchase agreement governs the transaction, which characterizes the transaction as a purchase and sale of securities,
  - (b) the securities are held, free and clear of any lien, by the Trustee or an independent third party acting solely as agent for the Trustee, and such third party is (i) a Federal Reserve Bank, (ii) a bank which is a member of the Federal Deposit Insurance Corporation and which has combined capital, surplus and undivided profits of not less than \$75,000,000 or (iii) a bank approved in writing for such purpose by each

Financing Facility Provider, if any, and the Trustee shall have received written confirmation from such third party that it holds such securities, free and clear of any lien, as agent for the Trustee,

- (c) a perfected first security interest under the Uniform Commercial Code, or book entry procedures prescribed at 31 CFR 306.1 et seq. or 31 CFR 350.0 et seq. or a successor provision in such securities is created for the benefit of the Trustee,
  - (d) the repurchase agreement has a term of six months or less, or the Trustee will value the collateral securities no less frequently than monthly and will liquidate the collateral securities if any deficiency in the required collateral percentage is not restored within two Business Days of such valuation,
  - (e) the repurchase agreement matures or may be drawn upon in full on or before a Payment Date (or, if held in a Fund other than the Program Debt Service Fund, other appropriate liquidation period), and
  - (f) the fair market value of the securities in relation to the amount of the repurchase obligation is equal to the collateral levels established by a Rating Agency for the rating assigned by the Rating Agency to the seller.
- (vii) Banker's acceptances, eurodollar deposits and certificates of deposit (in addition to the certificates of deposit provided for by subparagraphs (iv) and (v) above) of the domestic branches of foreign banks having a capital and surplus of \$1,000,000,000 or more, or any bank or trust company organized under the laws of the United States of America or Canada, or any state or province thereof, having capital and surplus, in the amount of \$1,000,000,000; provided that the aggregate maturity value of all such banker's acceptances and certificates of deposit held at any time as investments of Funds under this Resolution with respect to any particular bank, trust company, or national association shall not exceed 5% of its capital and surplus; and provided further than any such bank, trust company, or national association shall be rated in one of the two highest rating categories, without regard to rating sub-categories, by any two Rating Agencies;
- (viii) Other obligations of the United States of America or any agency thereof which may then be purchased with funds belonging to the State of New Jersey or which are legal investments for savings

banks in the State of New Jersey;

- (ix) Deposits in the New Jersey Cash Management Fund;
- (x) Obligations of any state, commonwealth or possession of the United States or a political subdivision thereof or any agency or instrumentality of such a state, commonwealth, possession or political subdivision, provided that at the time of their purchase such obligations are rated in either of the two highest rating categories, without regard to rating sub-categories, by any two Rating Agencies then rating the Bonds;
- (xi) Commercial paper with a maturity date not in excess of 270 days rated by the Rating Agencies at least equal to the rating assigned by the Rating Agencies to the applicable Series of Bonds and in no event lower than the "A" category established by a Rating Agency (which may include sub-categories indicated by plus or minus or by numbers) at the time of such investment, issued by an entity incorporated under the laws of the United States or any state thereof;
- (xii) Shares of a diversified open-end management investment company as defined in the Investment Company Act of 1940, which is a money market fund, which is then rated in any of the three highest rating categories by each Rating Agency which is then rating the Bonds or money market accounts of the Trustee or any bank or trust company organized under the laws of the United States or any state thereof which has a combined capital and surplus of not less than \$75,000,000;
- (xiii) Investment contracts (a) providing for the future purchase of securities of the type described in (i), (ii), (iii) and (viii) above, which contracts have been approved for sale by a national securities exchange and all regulatory authorities having jurisdiction or (b) the obligor under which or the guarantor thereof shall have a credit rating such that its long term debt is rated in one of the two highest rating categories, without regard to rating sub-categories, by any two Rating Agencies then rating the Bonds;
- (xiv) Investment Agreements; and
- (xv) Any other investment approved in writing by the Treasurer.

**Legislature** shall mean New Jersey State Legislature.

**Liquidity Facility** shall mean any letter of credit, line of credit or standby loan commitment or similar arrangement made available to fund repurchases of Variable Interest Rate Bonds or Subordinated Debt upon maturity or mandatory or optional tender of such obligations,

approved by the Authority in connection with the Variable Interest Rate Bonds; such Liquidity Facility may be part of, or separate from, any other Financing Facility supporting such obligations.

**Liquidity Provider** shall mean the issuer of a Liquidity Facility.

**Maximum Interest Rate** shall mean, with respect to any particular Variable Interest Rate Bond, a numerical rate of interest, which shall be set forth in the Supplemental Resolution or Series Certificate authorizing such Variable Interest Rate Bond that shall be the maximum rate of interest such Variable Interest Rate Bond may at any time bear.

**Month** shall mean a calendar month.

**Moody's** shall mean Moody's Investors Service.

**Non Proceeds Account** shall mean the Non Proceeds Account within the Transportation Program Improvement Fund established in Section 502.

**Opinion of Counsel or Opinion** shall mean an opinion signed by an attorney or firm of attorneys of recognized standing in the field of law relating to municipal bonds (who may be general, special or Bond Counsel to the Authority).

**Option Bonds** shall mean Bonds which by their terms may be tendered by and at the option of the Holders thereof for payment by the Authority prior to the stated maturity thereof, or the maturities of which may be extended by and at the option of the Holder thereof.

**Other Obligations** shall mean bank loan agreements, lines of credit and other security agreements, and any other form of indebtedness which the Authority is authorized to enter into or obtain to provide direct payment of any costs which the Authority is authorized to pay pursuant to the Act.

**Outstanding** when used with reference to Bonds, shall mean, as of any date, Bonds theretofore or thereupon being authenticated and delivered under the Resolution except:

- (i) Bonds cancelled by the Trustee at or prior to such date;
- (ii) Bonds (or portions of Bonds) for the payment or redemption of which moneys equal to the principal amount or Redemption Price thereof, as the case may be, with interest to the date of maturity or redemption date, shall be held in trust under the Resolution and set aside for such payment or redemption (whether at or prior to the maturity or redemption date), provided that if such Bonds (or portions of Bonds) are to be redeemed, notice of such redemption shall have been given or provisions satisfactory to the Trustee shall have been made for the giving of such notice as provided in Article IV;



- (iii) Bonds in lieu of or in substitution for which other Bonds shall have been authenticated and delivered pursuant to Article III or Section 406 or Section 1106;
- (iv) Bonds deemed to have been paid as provided in subsections 2 or 3 of Section 1201; and
- (v) Option Bonds deemed tendered in accordance with the provisions of the Supplemental Resolution or Series Certificate authorizing such Option Bonds on the applicable tender date, if interest thereon shall have been paid through such applicable date and the purchase price thereof shall have been paid or amounts are available for such payment as provided in the Resolution.

**Parity Financing Facility Payment Obligations** shall mean Financing Facility Payment Obligations which, by the terms of the Supplemental Resolution or Series Certificate authorizing the Financing Facility to which such Financing Facility Payment Obligations relate, are on a parity with the Bond Payment Obligations.

**Paying Agent** shall mean any bank or trust company organized under the laws of any state of the United States of America or any national banking association designated as paying agent for the Bonds of any Series, and its successors hereafter appointed in the manner provided in the Resolution.

**Payment Date** shall mean each date on which any payment of principal or Redemption Price or interest with respect to any Bonds or payment of any Financing Facility Payment Obligations shall be due and payable.

**Pledged Property** shall mean (a) with respect to the Bond Payment Obligations and, to the extent provided in any Supplemental Resolution or Series Certificate authorizing a Series which is to be secured, in whole or in part, by, or payable, in whole or in part, from, a Financing Facility, the applicable Financing Facility Payment Obligations, the State Contract, the Revenues and Funds, other than the Program Rebate Fund and the Proceeds Account of the Transportation Program Improvement Fund, including Investment Securities held in any such Fund hereunder, together with all proceeds and revenues of the foregoing and all of the Authority's right, title and interest in and to the foregoing, and all other moneys, securities or funds pledged for the payment of the Bonds in accordance with the terms and provisions of this Resolution, (b) with respect to any Series of Bonds in connection with which the Authority has obtained a Financing Facility, and to the extent provided in the applicable Supplemental Resolution or Series Certificate, the applicable Financing Facility and Financing Facility Revenues and all moneys from time to time held in any applicable subaccount within the Program Debt Service Fund and (c) with respect to any Subordinated Debt, the amounts, if any, on deposit from time to time in the Program Subordinated Debt Fund and available for such payment.

**Proceeds Account** shall mean the Proceeds Account within the Transportation Program Improvement Fund established in Section 502.

**Program Debt Service Fund** shall mean the Debt Service Fund for Transportation Program Bonds established in Section 502.

**Program Rebate Fund** shall mean the Rebate Fund for Transportation Program Bonds established in Section 502.

**Program Subordinated Debt Fund** shall mean the Subordinated Debt Fund for Transportation Program Bonds established in Section 502.

**Program Subordinated Payment Obligations Fund** shall mean the Subordinated Payment Obligations Fund for Transportation Program Bonds established in Section 502.

**Rating Agency** shall mean, to the extent applicable, S&P and any successor thereto, if it has assigned a rating to any Bonds at the request of the Authority, Moody's and any successor thereto, if it has assigned a rating to any Bonds at the request of the Authority, Fitch and any successor thereto, if it has assigned a rating to any Bonds at the request of the Authority or any other nationally recognized bond rating agency and any successor thereto if it has assigned a rating to any Bonds at the request of the Authority.

**Record Date** shall mean with respect to an Interest Payment Date for a particular Series of Bonds, unless otherwise provided by the Supplemental Resolution or Series Certificate authorizing such Series, the fifteenth day next preceding such Interest Payment Date.

**Redemption Price** shall mean, with respect to any Bond, the principal amount thereof plus the applicable premium, if any, payable upon redemption thereof pursuant to such Bond or the Resolution.

**Refunding Bonds** shall mean all Bonds, whether issued in one or more Series, authenticated and delivered on original issuance pursuant to Section 203, and any Bonds thereafter authenticated and delivered in lieu of or in substitution for such Bonds pursuant to Article III or Section 406 or Section 1106.

**Related Swap Bonds** shall mean, with respect to and during the term of any Swap Agreement, the Bonds to which such Swap Agreement relates, as specified in the applicable Supplemental Resolution or Series Certificate authorizing such Swap Agreement or any subsequent Supplemental Resolution or Series Certificate.

**Related Swap Bond Payment Obligations** shall mean, with respect to any Related Swap Bonds, that portion of the interest on such Bonds payable from Swap Revenues as set forth in the applicable Supplemental Resolution or Series Certificate.

**Resolution** shall mean this 2012 Transportation Program Bond Resolution as from time to time amended or supplemented by Supplemental Resolutions and Series Certificates in accordance with the terms hereof.

**Revenues** shall mean (i) all amounts appropriated and paid to the Authority from the Transportation Trust Fund Account - Subaccount for Debt Service for Transportation Program Bonds in the State General Fund pursuant to the Act, (ii) all amounts appropriated and paid to the

Authority by the Treasurer pursuant to the State Contract, (iii) all Swap Revenues, and (iv) interest received or to be received on any moneys or securities held pursuant to the Resolution and paid or required to be paid into the Transportation Program Improvement Fund – Non Proceeds Account; provided, however, that the term “Revenues” shall not include Financing Facility Revenues or “Revenues” as defined in any other resolution of the Authority.

**S&P** shall mean Standard & Poor’s Rating Group.

**Series** shall mean all of the Bonds authenticated and delivered on original issuance and identified pursuant to the Supplemental Resolution authorizing such Bonds as a separate Series of Bonds and any Bonds thereafter authenticated and delivered in lieu of or in substitution for such Bonds pursuant to Article III or Section 406 or Section 1106, regardless of variations in maturity, interest rate, redemption provisions or other provisions.

**Series Certificate** shall mean a certificate executed by an Authorized Officer of the Authority making certain determinations in connection with the issuance of a Series of Bonds or Subordinated Debt pursuant to the Supplemental Resolution providing for, among other items, the issuance of such Series of Bonds or Subordinated Debt. Each Series Certificate, upon execution and delivery, shall be deemed to be a part of the applicable Supplemental Resolution.

**State** shall mean the State of New Jersey.

**State Contract** shall mean the Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act with respect to Transportation Program Bonds to be entered into among the Treasurer, the Commissioner and the Authority prior to the issuance of the first Series of Bonds under this Resolution, together with any and all amendments and supplements thereto, and any other contract or contracts entered into by the Authority and the State or officers of the State pursuant to the Act which contract or contracts provide) among other things, for the credit of amounts to the Transportation Trust Fund Account - Subaccount for Debt Service for Transportation Program Bonds and for payment, subject to appropriation, to the Authority of the amounts so credited pursuant to the Act.

**State Transportation System Costs** shall mean any and all purposes for which the Authority is authorized to issue Bonds and Subordinated Debt pursuant to the Act.

**Subordinated Debt** shall mean indebtedness issued pursuant to and complying with the provisions of Section 512.

**Subordinated Financing Facility Payment Obligations** shall mean Financing Facility Payment Obligations which, by the terms of the Supplemental Resolution or Series Certificate authorizing the Financing Facility to which such Financing Facility Payment Obligations relate, are subject and subordinate to the Bond Payment Obligations.

**Supplemental Resolution** shall mean any resolution supplemental to or amendatory of the Resolution adopted by the Authority in accordance with Article X hereof.

**Swap Agreement** shall mean any agreement between the Authority and a Swap Provider confirming a transaction which is a rate swap transaction, basis swap, forward rate transaction,



bond option, interest rate option, foreign exchange transaction, cap transaction, floor transaction, collar transaction, corridor transaction, currency swap transaction, cross-currency rate swap transaction, currency option or any other similar transaction (including any option with respect to any of the foregoing transactions) or any combination of these transactions, approved by the Authority and the Treasurer in connection with the Bonds.

**Swap Payment Obligations** shall mean, for any period of time and with respect to any Related Swap Bonds, all net amounts payable by the Authority (including Swap Termination Payments payable by the Authority) under any Swap Agreement in respect of such Related Swap Bonds.

**Swap Provider** shall mean the Authority's or the Trustee's counterparty under a Swap Agreement.

**Swap Revenues** shall mean all amounts received by the Authority or the Trustee pursuant to any Swap Agreement, including without limitation any Swap Termination Payment.

**Swap Revenues Subaccount** shall mean the Swap Revenues Subaccount within the Program Debt Service Fund established in Section 506.

**Swap Termination Payment** shall mean, with respect to any Swap Agreement, any settlement amount payable by the applicable Swap Provider or the Authority by reason or on account of the early termination of such Swap Agreement. The term "Swap Termination Payment" shall not include net unpaid amounts which would have been payable by the Swap Provider or the Authority pursuant to the terms of the applicable Swap Agreement irrespective of the early termination of such Swap Agreement.

**Transportation Program Improvement Fund** shall mean the Transportation Improvement Fund for Transportation Program Bonds established in Section 502.

**Treasurer** shall mean the Treasurer of the State of New Jersey.

**Trustee** shall mean the Trustee to be appointed pursuant to the Series Certificate authorizing the first Series of Bonds to be issued under the Resolution, and its successor or successors and any other corporation which may at any time be substituted in its place pursuant to the Resolution.

**Variable Interest Rate** shall mean a variable interest rate to be borne by a Series of Bonds or any one or more maturities within a Series of Bonds. The method of computing such variable interest rate shall be as specified in the Supplemental Resolution or Series Certificate authorizing such Series of Bonds.

**Variable Interest Rate Bonds** for any period of time, shall mean Bonds which during such period bear a Variable Interest Rate, provided that Bonds the interest rate on which shall have been fixed for the remainder of the term thereof shall no longer be Variable Interest Rate Bonds.

Except where the context otherwise requires, words importing the singular number shall include the plural number and vice versa, and words importing persons shall include firms, associations, corporations, districts, agencies and bodies.

**SECTION 102. Authority for the Resolution.** This Resolution is adopted pursuant to the provisions of the Act.

**SECTION 103. Resolution to Constitute Contract.**

(a) In consideration of the purchase and acceptance of any and all of the Bonds authorized to be issued hereunder by those who shall hold the same from time to time the Resolution shall be deemed to be and shall constitute a contract between the Authority and the Holders from time to time of the Bonds; and the security interest granted and the pledge and assignment made in the Resolution and the covenants and agreements therein set forth to be performed on behalf of the Authority shall be for the equal benefit, protection and security of the Holders of any and all of the Bonds, all of which, regardless of the time or times of their authentication and delivery or maturity, shall be of equal rank without preference, priority or distinction of any of the Bonds over any other thereof, all except as expressly provided in or permitted by the Resolution.

(b) To the extent provided in any Supplemental Resolution or Series Certificate authorizing a Series of Bonds, (i) any and all Bonds of such Series may be secured by and payable from, in whole or in part, a Financing Facility, (ii) the security interest granted and the pledge and assignment made in the Resolution may also secure, on a parity with or subject and subordinate to, all other Bonds issued under the Resolution, the Authority's Financing Facility Payment Obligations with respect thereto, provided however, that the aggregate amount of indebtedness which may be secured by this Resolution with respect to any Series of Bonds on a parity with all other Bonds issued or to be issued under the Resolution may not exceed the aggregate principal amount of, premium, if any, and interest on the Bonds of such Series, and (iii) Related Swap Bond Payment Obligations may be payable solely from the applicable Swap Revenues, and such Swap Revenues may be pledged solely to and shall be applied solely for the payment of such Related Swap Bond Payment Obligations.

(c) To the extent provided in any Supplemental Resolution or Series Certificate, or any other resolution of the Authority, authorizing the issuance of Subordinated Debt meeting the requirements set forth in Section 512, the security interest granted and the pledge and assignment made in the Resolution may also secure such Subordinated Debt but only to the extent of amounts if any, from time to time on deposit in the Program Subordinated Debt Fund and available for payment of Subordinated Debt, and subject and subordinate to the security interest granted and the pledge and assignment of such amounts made in the Resolution for the benefit of the Bonds and the Financing Facility Payment Obligations.

## **ARTICLE II**

### **AUTHORIZATION AND ISSUANCE OF BONDS AND SUBORDINATED DEBT**

#### **SECTION 201. Authorization of Bonds.**

1. The Authority is hereby authorized to issue from time to time, as hereinafter provided, Bonds of the Authority to be designated as "Transportation Program Bonds," or in the case of notes or Other Obligations, such designation as shall be set forth in the Supplemental Resolution or Series Certificate authorizing such notes or Other Obligations. The aggregate principal amount of the Bonds and Subordinated Debt which may be executed, authenticated and delivered under the Resolution is not limited except as the aggregate principal amount of Bonds and Subordinated Debt which may be executed, authenticated and delivered may be limited by the Act or any other applicable law.

2. The Bonds may be issued in one or more Series, and the designation thereof, in addition to the name "Transportation Program Bonds" (where applicable), shall include such further appropriate particular designation added to or incorporated in such title for the Bonds of any particular Series as the Authority may determine. Each Bond shall bear upon its face the designation so determined for the Series to which it belongs.

3. Nothing in the Resolution shall be deemed to preclude or prevent the consolidation into a single Series for purposes of issuance and sale of Bonds otherwise permitted by the Resolution to be issued at the same time in two or more separate Series, provided that solely for the purpose of satisfying the requirements of Section 202 or Section 203, as the case may be, the Bonds otherwise permitted by the Resolution to be issued as a separate Series shall be considered separately as if such Bonds were to be issued as a separate Series. In the event that separate Series are combined for purposes of issuance and sale, they may be issued under a single Supplemental Resolution notwithstanding any other provision of the Resolution.

#### **SECTION 202. General Provisions for Issuance of Bonds.**

1. All (but not less than all) the Bonds of each Series shall be executed by the Authority for issuance under the Resolution and, except as otherwise provided in any Supplemental Resolution or Series Certificate authorizing Other Obligations, delivered to the Trustee and thereupon shall be authenticated by the Trustee and by it delivered to the Authority or upon its order, but only upon the receipt by the Trustee, or in the case of Other Obligations provision by the Authority of:

(1) A copy of the Resolution certified by an Authorized Officer of the Authority;

(2) A copy of the Supplemental Resolution authorizing such Bonds and a copy of the Series Certificate, if any, relating to such Bonds. The Supplemental Resolution and the Series Certificate, if any, shall each be certified by an Authorized



Officer of the Authority, and shall, among other provisions, specify: (a) the authorized maximum principal amount, designation and Series of such Bonds; (b) the purposes for which such Series of Bonds are being issued, which shall be (i) the payment of State Transportation System Costs, (ii) the refunding of Bonds as provided in Section 203 or (iii) any other lawful purpose permitted under the Act; (c) the date, and the maturity date or dates, of the Bonds of such Series; (d) if any Bonds of such Series are current interest Bonds, the interest rate or rates or the method of calculation of the interest rate or rates of the Bonds of such Series and the Interest Payment Dates therefor, and if any Bonds of such Series are Capital Appreciation Bonds or Convertible Capital Appreciation Bonds, the Accreted Value or Appreciated Value, as the case may be, on each Accretion Date, and if any Bonds of such Series are Variable Interest Rate Bonds the Maximum Interest Rate for such Bonds, and the provisions, if any, as to the calculation or change of such Variable Interest Rates; (e) the denominations of, and the manner of dating, numbering and lettering, the Bonds of such Series; (f) the Redemption Price or Prices or prepayment price or prices, if any, and, subject to Article IV, the redemption or prepayment terms for the Bonds of such Series; (g) provisions for the sale of the Bonds of such Series; (h) the amount (or the method of determining the amount), if any, to be deposited from the proceeds of such Series of Bonds or other sources in the Program Debt Service Fund and provisions for the application thereof to the payment of all or a portion of the interest on such Series of Bonds or any other Series of Bonds; (i) the amount if any, to be deposited from the proceeds of such Series of Bonds in the Authority Program Reserve Fund; (j) the form of the Bonds of such Series and the form of the Trustee's certificate of authentication (if applicable), which forms shall be, respectively, substantially in the forms set forth in Section 1301, with such variations omissions or insertions as are required or permitted by the Resolution; (k) with regard to Option Bonds, provisions regarding tender and payment of the purchase price thereof; (l) provisions, if any, for furnishing a Financing Facility with respect to such Series; and (m) such other provisions as the Authority may deem necessary or desirable in connection with the issuance of such Series of Bonds. Notwithstanding the foregoing, the Authority may delegate to an Authorized Officer of the Authority the authority to determine by Series Certificate any of the matters that are required to be set forth in a Supplemental Resolution other than the maximum principal amount of the Bonds of such Series, the final maturity date of the Bonds of such Series and, if the Bonds of such Series are not to be sold by competitive sale, the maximum interest rate (whether or not the Bonds of such Series are Variable Interest Rate Bonds) or true interest cost with respect to such Bonds.

(3) An Opinion of Bond Counsel to the effect that (i) the Authority has the right and power under the Act to adopt the Resolution, to enter into the State Contract and to issue the Bonds of such Series; (ii) the Resolution has been duly and lawfully adopted by the Authority, is in full force and effect and is valid and binding upon the Authority and enforceable in accordance with its terms, and no other authorization for the Resolution is required; (iii) the Resolution creates the valid pledge which it purports to create of the Pledged Property; (iv) the Bonds of such Series have been duly and validly authorized and issued by the Authority in accordance with the Constitution and the statutes of the State, including the Act, and the Resolution, constitute valid and binding obligations of the Authority as provided in the Resolution and are entitled to the benefits of the Resolution and the Act, and are enforceable in accordance with their terms and the



terms of the Resolution; (v) the State Contract is in full force and effect and is valid and binding upon the Authority and the Treasurer and enforceable against the Authority and the Treasurer in accordance with its terms, and the Bonds of such Series are entitled to the benefits of the State Contract; provided, that such Opinion may take exception as to the effect of, or for restrictions or limitations imposed by or resulting from, bankruptcy, insolvency, debt adjustment, moratorium, reorganization or other similar laws, judicial decisions and principles of equity affecting creditors' rights generally and judicial discretion and may state that no opinion is being rendered as to the availability of any particular remedy;

(4) A written order as to the delivery of such Bonds, signed by an Authorized Officer of the Authority;

(5) A certificate of an Authorized Officer of the Authority stating that the Authority is not, or upon the issuance of such Series of Bonds will not be, in default in the performance of any of the covenants, conditions, agreements or provisions contained in the Resolution;

(6) With respect to each Series of Bonds a certificate of an Authorized Officer of the Authority stating that the issuance of such Series of Bonds will not result in the incurrence of debt by the Authority in the applicable Fiscal Year in excess of the amount of debt permitted to be incurred by the Authority in such Fiscal Year pursuant to the Act; and

(7) Such further documents, moneys, securities and evidences of deposit of funds with the Trustee as are required by the provisions of Section 203 or Article X or the Supplemental Resolution or Series Certificate authorizing such Series of Bonds.

2. After the original issuance of Bonds of any Series no Bonds of such Series shall be issued except in lieu of or in substitution for other Bonds of such Series pursuant to Article III or Section 406 or Section 1106.

### **SECTION 203. Refunding Bonds.**

1. One or more Series of Refunding Bonds may be issued at any time to refund Outstanding Bonds of one or more Series or one or more maturities within a Series or any Bonds of one or more maturities within one or more Series. Refunding Bonds shall be issued in a principal amount sufficient, together with other moneys available therefor, to accomplish such refunding including, without limitation, the payment of the costs of issuance of such Refunding Bonds) and to make the deposits in the Funds and Accounts under the Resolution required by the provisions of the Supplemental Resolution or Series Certificate authorizing such Refunding Bonds.

2. Refunding Bonds of each Series shall be authenticated and delivered by the Trustee only upon receipt by the Trustee in addition to the documents required by Section 202 of:

(1) Instructions to the Trustee, satisfactory to it, to give due notice of redemption, if applicable, of all the Bonds to be refunded on a redemption date or dates specified in such instructions;

(2) If the Bonds to be refunded are not by their terms subject to redemption or will not be redeemed within the next succeeding sixty (60) days, instructions to the Trustee, satisfactory to it, to mail the notice provided for in Section 1201 to the Holders of the Bonds being refunded; and

(3) Either (i) moneys (including moneys withdrawn and deposited pursuant to subsection 4 of Section 506) in an amount sufficient to effect payment at the applicable Redemption Price of the Bonds to be refunded, together with accrued interest on such Bonds to the redemption date, which moneys shall be held by the Trustee or any one or more of the Paying Agents in a separate account irrevocably in trust for and assigned to the respective Holders of the Bonds to be refunded, or (ii) Defeasance Securities in such principal amounts, of such maturities, bearing such interest, and otherwise having such terms and qualifications and any moneys, as shall be necessary to comply with the provisions of subsection 2 of Section 1201, which Defeasance Securities and moneys shall be held in trust and used only as provided in said subsection 2; provided, however, that if the Authority determines, in its absolute discretion, to refund Variable Interest Rate Bonds without defeasing such Variable Interest Rate Bonds pursuant to subsection 1 or 2 of Section 1201, in applying this paragraph (3) to such Variable Interest Rate Bonds, interest to come due on such Variable Interest Rate Bonds on or prior to the maturity date or redemption date thereof, as the case may be, shall be calculated at the highest interest rate per annum borne by such Variable Interest Rate Bonds during the twelve (12) month period immediately preceding such date of determination, plus one percent (1.00%) per annum.

(4) Such further documents and moneys as are required by the provisions of Article X or any Supplemental Resolution or Series Certificate authorizing such Refunding Bonds.

3. The proceeds, including accrued interest, of the Refunding Bonds of each Series shall be applied simultaneously with the delivery of such Refunding Bonds for the purposes of making deposits in such Funds and Accounts under the Resolution as shall be provided by the Supplemental Resolution or Series Certificate authorizing such Series of Refunding Bonds and shall be applied to the refunding purposes thereof in the manner provided in said Supplemental Resolution or Series Certificate.

**SECTION 204. Subordinated Debt.** The Authority is hereby authorized to issue from time to time Subordinated Debt, the provisions for issuance and general terms and provisions of which shall be as set forth in the Supplemental Resolution or Series Certificate authorizing such Subordinated Debt, subject however, in all cases, to the provisions of Section 512.

### **ARTICLE III**

#### **GENERAL TERMS AND PROVISIONS OF BONDS AND OTHER OBLIGATIONS**

**SECTION 301. Medium of Payment: Form and Date; Letters and Numbers.**

1. The Bonds shall be payable, with respect to interest, principal and Redemption Price, in any coin or currency of the United States of America which at the time of payment is legal tender for the payment of public and private debts.

2. The Bonds of each Series may be issued only in the form of fully registered Bonds without coupons, and unless otherwise authorized by a Supplemental Resolution or Series Certificate, the Bonds of each Series shall be in substantially the form set forth in Section 1301 or substantially in the form set forth in the Supplemental Resolution or Series Certificate authorizing such Series.

3. Each Bond shall be lettered and numbered as provided in the Resolution or the Supplemental Resolution or Series Certificate authorizing the Series of which such Bond is a part and so as to be distinguished from every other Bond.

4. Except as may be otherwise provided for any Series of Bonds in the Supplemental Resolution or Series Certificate authorizing such Series of Bonds the Bonds of each Series shall be dated as of the Interest Payment Date next preceding the date of authentication thereof by the Trustee, unless such date of authentication shall be an Interest Payment Date in which case they shall be dated as of such date of authentication; provided, however, that if, as shown by the records of the Trustee, interest on the Bonds of any Series shall be in default, the Bonds of such Series issued in lieu of Bonds surrendered for transfer or exchange may be dated as of the date to which interest has been paid in full on the Bonds surrendered; provided, further, that if the date of authentication shall be prior to the first Interest Payment Date for the Bonds of such Series Bonds shall be dated as provided in the Supplemental Resolution or Series Certificate authorizing the Bonds of such Series. Bonds of each Series shall bear interest from their date.

**SECTION 302. Legends.** The Bonds of each Series may contain or have endorsed thereon such provisions, specifications and descriptive words not inconsistent with the provisions of the Resolution as may be necessary or desirable to comply with custom, the rules of any securities exchange or commission or brokerage board, or otherwise, as may be determined by the Authority prior to the authentication and delivery thereof.

#### **SECTION 303. Execution and Authentication.**

1. The Bonds shall be executed in the name of the Authority by the manual or facsimile signature of its Chairperson, Vice Chairperson or Executive Director and its seal (or a facsimile thereof) shall be impressed, imprinted, engraved or otherwise reproduced thereon and attested by the manual or facsimile signature of its Secretary or an Assistant Secretary, or in such other manner as may be required or permitted by law. In case any one or more of the officers of the Authority who shall have signed or sealed any of the Bonds shall cease to be such officer before the Bonds so signed and sealed shall have been authenticated and delivered by the Trustee such Bonds may nevertheless, be authenticated and delivered as herein provided, and may be issued as if the persons who signed or sealed such Bonds had not ceased to hold such offices. Any Bond of a Series may be signed and sealed on behalf of the Authority by such persons as at the time of the execution of such Bonds shall be duly authorized or hold the proper office in the Authority, although at the date borne by the Bonds of such Series such persons may not have been so authorized or have held such office.



2. The Bonds of each Series shall bear thereon a certificate of authentication, in the form set forth in Section 1301, executed manually by the Trustee. Only such Bonds as shall bear thereon such certificate of authentication shall be entitled to any right or benefit under the Resolution, and no Bond shall be valid or obligatory for any purpose until such certificate of authentication shall have been duly executed by the Trustee. Such certificate of the Trustee upon any Bond executed on behalf of the Authority shall be conclusive evidence that the Bond so authenticated has been duly authenticated and delivered under the Resolution and that the Holder thereof is entitled to the benefits of the Resolution.

#### **SECTION 304. Exchange, Transfer and Registry.**

1. The Bonds shall be transferable only upon the books of the Authority which shall be kept for such purposes at the principal corporate trust office of the Bond Registrar, by the registered owner thereof in person or by such registered owner's attorney duly authorized in writing, upon surrender thereof together with a written instrument of transfer satisfactory to the Bond Registrar duly executed by the registered owner or such registered owner's duly authorized attorney. Upon the transfer of any Bond the Authority shall issue in the name of the transferee a new Bond or Bonds of the same aggregate principal amount, Series and maturity as the surrendered Bond. For purposes of the Resolution, Option Bonds which are required to be tendered pursuant to the provisions of the Resolution shall be deemed surrendered for transfer even though such Bonds have not been actually delivered.

2. The registered owner of any Bond or Bonds of one or more denominations shall have the right to exchange such Bond or Bonds for a new Bond or Bonds of any denomination as the same aggregate principal amount and Series and maturity (and if applicable, interest rate within a maturity) of the surrendered Bond or Bonds. Such Bond or Bonds shall be exchanged by the Authority for a new Bond or Bonds upon the request of the registered owner thereof in person or by such registered owner's attorney duly authorized in writing, upon surrender of such Bond or Bonds together with a written instrument requesting such exchange satisfactory to the Bond Registrar duly executed by the registered owner or such registered owner's duly authorized attorney.

3. The Authority and each Fiduciary may deem and treat the person in whose name any Bond shall be registered upon the books of the Authority as the absolute owner of such Bond, whether such Bond shall be overdue or not, for the purpose of receiving payment of, or on account of, the principal and Redemption Price, if any, of and interest on such Bond and for the payment of the purchase price of any Option Bond tendered to the Authority and for all other purposes, and all such payments so made to any such registered owner or upon such registered owner's order shall be valid and effectual to satisfy and discharge the liability upon such Bond to the extent of the sum or sums so paid, and neither the Authority nor any Fiduciary shall be affected by any notice to the contrary.

**SECTION 305. Regulations with Respect to Exchanges and Transfers.** In all cases in which the privilege of exchanging or transferring Bonds is exercised, the Authority shall execute and the Trustee shall authenticate and deliver Bonds in accordance with the provisions of the Resolution. All Bonds surrendered in any such exchange or transfer shall forthwith be delivered to the Trustee and cancelled by the Trustee. For every such exchange or transfer of

Bonds whether temporary or definitive, the Authority or the Bond Registrar may make a charge sufficient to reimburse it for any tax, fee or other governmental charge required to be paid with respect to such exchange or transfer. Neither the Authority nor the Bond Registrar shall be required (a) to exchange or transfer Bonds of any Series for a period beginning on the Record Date next preceding an Interest Payment Date for Bonds of a particular Series and ending on such Interest Payment Date, or for a period of fifteen days next preceding the date (as determined by the Trustee) of any selection of Bonds to be redeemed and thereafter until after the mailing of the notice of redemption, (b) to transfer or exchange any Bonds called for redemption or (c) to transfer or exchange any Option Bonds called for mandatory purchase.

**SECTION 306. Bonds Mutilated, Destroyed, Stolen or Lost.** If any Bond becomes mutilated or is lost, stolen or destroyed, the Authority may execute and the Trustee shall authenticate and deliver a new Bond of like Series, date of issue, maturity date, principal amount and interest rate per annum as the Bond so mutilated, lost, stolen or destroyed, provided that (i) in the case of such mutilated Bond, such Bond is first surrendered to the Authority, (ii) in the case of any such lost, stolen or destroyed Bond, there is first furnished evidence of such loss, theft or destruction satisfactory to the Authority together with indemnity satisfactory to the Authority and the Trustee (iii) all other reasonable requirements of the Authority are complied with, and (iv) expenses in connection with such transaction are paid by the Holder. Any Bond surrendered for transfer shall be cancelled. Any such new Bonds issued pursuant to this Section in substitution for Bonds alleged to be destroyed, stolen or lost shall constitute original additional contractual obligations on the part of the Authority, whether or not the Bonds so alleged to be destroyed, stolen or lost be at any time enforceable by anyone, and shall be equally secured by and entitled to equal and proportionate benefits with all other Bonds issued under the Resolution, in any moneys or securities held by the Authority or any Fiduciary for the benefit of the Bondholders.

#### **SECTION 307. Temporary Bonds.**

1. Until the definitive Bonds of any Series are prepared, the Authority may execute, in the same manner as is provided in Section 303, and upon the request of the Authority, the Trustee shall authenticate and deliver, in lieu of definitive Bonds, but subject to the same provisions limitations and conditions as the definitive Bonds, one or more temporary Bonds substantially of the tenor of the definitive Bonds in lieu of which such temporary Bond or Bonds are issued and with such omissions, insertions and variations as may be appropriate to temporary Bonds. The Authority at its own expense shall prepare and execute and, upon the surrender of such temporary Bonds for exchange and the cancellation of such surrendered temporary Bonds, the Trustee shall authenticate and, without charge to the Holder thereof, deliver in exchange therefor, definitive Bonds of the same aggregate principal amount and Series and maturity as the temporary Bonds surrendered. Until so exchanged, the temporary Bonds shall in all respects be entitled to the same benefits and security as definitive Bonds authenticated and issued pursuant to the Resolution.

2. All temporary Bonds surrendered in exchange either for another temporary Bond or Bonds or for a definitive Bond or Bonds shall be forthwith cancelled by the Trustee.

**SECTION 308. Other Obligations.** The general terms and provisions of any Other Obligations issued under this Resolution, including, but not limited to, any or all of the items set



forth in this Article III with respect to the issuance of Bonds shall be as set forth in the Supplemental Resolution or Series Certificate authorizing the issuance of such Other Obligations.

## **ARTICLE IV**

### **REDEMPTION OF BONDS**

**SECTION 401. Privilege of Redemption and Redemption Price.** Bonds subject to redemption prior to maturity pursuant to a Supplemental Resolution or a Series Certificate shall be redeemable, upon notice as provided in this Article IV, at such times, at such Redemption Prices and upon such terms in addition to the terms contained in this Article IV as may be specified in the Supplemental Resolution or Series Certificate authorizing such Series.

**SECTION 402. Redemption at the Election or Direction of the Authority.** In the case of any redemption of Bonds at the election or direction of the Authority, the Authority shall give written notice to the Trustee of its election or direction so to redeem, of the redemption date, of the Series, and of the principal amounts of the Bonds of each maturity (and, if applicable, interest rate within a maturity) of such Series to be redeemed (which Series, maturities, if applicable, interest rate within a maturity, and principal amounts thereof to be redeemed shall be determined by the Authority in its sole discretion, subject to any limitations with respect thereto contained in the Resolution). Such notice shall be given at least forty (40) days prior to the redemption date or such shorter period as shall be acceptable to the Trustee. In the event notice of redemption shall have been given as in Section 405 provided, there shall be paid on or prior to the redemption date to the appropriate Paying Agents an amount which, in addition to other moneys, if any, available therefor held by such Paying Agents, will be sufficient to redeem on the redemption date at the Redemption Price thereof, plus interest accrued and unpaid to the redemption date, all of the Bonds to be redeemed. The Authority shall promptly notify the Trustee in writing of all such payments by it to such Paying Agents.

**SECTION 403. Redemption Otherwise Than at the Authority's Election or Direction.** Whenever by the terms of the Resolution the Trustee is required or authorized to redeem Bonds otherwise than at the election or direction of the Authority, the Trustee shall (i) select the Bonds or portions of Bonds to be redeemed, (ii) give the notice of redemption and (iii) pay out of moneys available therefor the Redemption Price thereof, plus interest accrued and unpaid to the redemption date, to the appropriate Paying Agents in accordance with the terms of this Article IV and, to the extent applicable, Sections 506 and 507.

**SECTION 404. Selection of Bonds to be Redeemed.** Unless otherwise provided in the Resolution, if less than all of the Bonds of like maturity of any Series shall be called for prior redemption, the particular Bonds or portions of Bonds to be redeemed shall be selected at random by the Trustee in such manner as the Trustee in its discretion may deem fair and appropriate; provided, however, that the portion of any Bond (other than a Capital Appreciation Bond or Convertible Capital Appreciation Bond prior to its Interest Commencement Date) of a denomination of more than \$5,000 to be redeemed shall be in the principal amount of \$5,000 or a multiple thereof, and that, in selecting portions of such Bonds for redemption, the Trustee shall treat each such Bond as representing that number of Bonds of \$5,000 denomination which is

obtained by dividing by \$5,000 the principal amount of such Bond to be redeemed in part. For purposes of this Section 404, if less than all of the Capital Appreciation Bonds or Convertible Capital Appreciation Bonds prior to their respective Interest Commencement Dates shall be called for prior redemption, the portion of any Capital Appreciation Bond or Convertible Capital Appreciation Bond of a denomination of more than \$5,000 due at maturity to be redeemed shall be in the amount due at maturity of \$5,000 or a multiple thereof, and, in selecting portions of such Capital Appreciation Bond or Convertible Capital Appreciation Bond for redemption, the Trustee shall treat such Capital Appreciation Bond or Convertible Capital Appreciation Bond as representing that number of Capital Appreciation Bonds or Convertible Capital Appreciation Bonds of \$5,000 amount due at maturity which is obtained by dividing the amount due at maturity of such Capital Appreciation Bond or Convertible Capital Appreciation Bond to be redeemed in part by \$5,000.

**SECTION 405. Notice of Redemption.** When the Trustee shall receive notice from the Authority of its election or direction to redeem Bonds pursuant to Section 402, and when redemption of Bonds is authorized or required pursuant to Section 403, the Trustee shall give notice, in the name of the Authority, of the redemption of such Bonds, which notice shall specify the Series and maturities (and, if applicable, interest rate within a maturity) of the Bonds to be redeemed, the redemption date and the place or places where amounts due upon such redemption will be payable and, if less than all of the Bonds of any like Series and maturity are to be redeemed, the letters and numbers or other distinguishing marks of such Bonds so to be redeemed, and, in the case of Bonds to be redeemed in part only, such notice shall also specify the respective portions of the principal amount thereof to be redeemed. Such notice shall further state that on such date there shall become due and payable upon each Bond to be redeemed the Redemption Price thereof, or the Redemption Price of the specified portions of the principal thereof in the case of Bonds to be redeemed in part only, together with interest accrued to the redemption date, and that from and after such date interest thereon shall cease to accrue and be payable. Such notice shall be mailed by the Trustee, postage prepaid, not less than twenty-five (25) days (or such other period as may be specified in the Supplemental Resolution or Series Certificate authorizing the Bonds to be redeemed) prior to the redemption date, to the registered owners of any Bonds or portions of Bonds which are to be redeemed, at their last addresses, if any, appearing upon the registry books. Failure of the registered owner of any Bonds which are to be redeemed to receive any notice shall not affect the validity of the proceedings for the redemption of the Bonds.

If at the time of the mailing of notice of redemption, the Authority shall not have deposited with the Trustee or the Paying Agent, as applicable, moneys sufficient to redeem all the Bonds called for redemption, such notice shall state that it is conditional and subject to the deposit of the redemption moneys with the Trustee or the Paying Agent, as applicable, on the Redemption Date, and such notice shall be of no effect unless such moneys are so deposited.

**SECTION 406. Payment of Redeemed Bonds.** Notice having been given in the manner provided in Section 405, the Bonds or portions thereof so called for redemption shall become due and payable on the redemption date so designated at the Redemption Price, plus interest accrued and unpaid to the redemption date, and, upon presentation and surrender thereof at the office specified in such notice, such Bonds, or portions thereof, shall be paid at the Redemption Price, plus interest accrued and unpaid to the redemption date. If there shall be



called for redemption less than all of a Bond, the Authority shall execute and the Trustee shall authenticate and the Paying Agent shall deliver, upon the surrender of such Bond, without charge to the owner thereof, for the unredeemed balance of the principal amount of the Bond so surrendered, Bonds of like Series and maturity in any authorized denominations. If, on the redemption date, moneys for the redemption of all of the Bonds or portions thereof of any like Series and maturity to be redeemed, together with interest to the redemption date, shall be held by the Paying Agents so as to be available therefor on said date and if notice of redemption shall have been given as aforesaid, then, from and after the redemption date, interest on the Bonds or portions thereof of such Series and maturity so called for redemption shall cease to accrue and become payable. If said moneys shall not be so available on the redemption date, such Bonds or portions thereof shall continue to bear interest until paid at the same rate as they would have borne had they not been called for redemption.

**SECTION 407. Adjustment of Sinking Fund Installments Upon Redemption of Bonds.** Upon any purchase or redemption (other than mandatory sinking fund redemption) of Bonds of any Series and maturity for which sinking fund redemption provisions shall have been established, there shall be credited toward each such sinking fund installment thereafter to become due, unless otherwise directed by the Authority, an amount bearing the same ratio to such sinking fund installment as the total principal amount of such Bonds so purchased or redeemed bears to the total amount of all such sinking fund installments to be so credited.

**SECTION 408. Redemption or Prepayment of Other Obligations.** Other Obligations shall be subject to redemption or prepayment at such times, if any, and subject to such terms and conditions as shall be set forth in the Supplemental Resolution or Series Certificate authorizing such Other Obligations.

**SECTION 409. Mandatory Tender for Purchase of Bonds in Lieu of Optional Redemption.** Whenever any Bonds are subject to redemption at the option of the Authority, the Authority may, upon written notice to the Trustee and the delivery of an opinion of Bond Counsel that such action will not adversely affect the tax-exempt status of any Outstanding Bonds, elect to call such Bonds for mandatory tender for purchase in lieu of optional redemption at a purchase price equal to the then applicable Redemption Price of such Bonds. The Authority shall give written notice to the Trustee of its election pursuant to this Section 409 not less than two (2) Business Days prior to the date on which the Trustee is required to give notice of such mandatory tender for purchase to the Bondholders (or such shorter period as shall be acceptable to the Trustee). The provisions of this Resolution or any Supplemental Resolution or Series Certificate applicable to the redemption of Bonds at the option of the Authority shall also apply to a mandatory tender for purchase of such Bonds in lieu of optional redemption at the Authority's election pursuant to this Section 4.09.

## **ARTICLE V**

### **ESTABLISHMENT OF FUNDS AND APPLICATION THEREOF**

**SECTION 501. The Pledge Effected by the Resolution.**

1. The Bonds are special obligations of the Authority payable solely from the Pledged Property. The Revenues and all other Pledged Property are hereby pledged and a security interest is herein granted to secure the payment of the Bond Payment Obligations and the Financing Facility Payment Obligations; provided, however, that the pledge and security interest herein granted to secure the Authority's obligation to pay Subordinated Financing Facility Payment Obligations shall be subject and subordinate to the pledge and security interest herein granted to secure Bond Payment Obligations and Parity Financing Facility Payment Obligations. This pledge shall be valid and binding from and after the time of delivery by the Trustee of the first Bond authenticated and delivered hereunder.

2. The Revenues and all other Pledged Property so pledged and then or thereafter received by the Authority shall immediately be subject to the lien of such pledge without any physical delivery or further act, and the lien of such pledge shall be valid and binding as against all persons having claims of any kind in tort, contract or otherwise against the Authority, irrespective of whether such persons have notice thereof.

3. Nothing contained in this Section 501 shall be construed as limiting any authority granted to the Authority elsewhere in the Resolution to issue Subordinated Debt under the Resolution or any other resolution of the Authority or shall be deemed a limitation upon the authority of the Authority to issue bonds, notes or other Obligations under the Act secured by other income and funds other than the Revenues and other Pledged Property, including, without limitation, bonds, notes or other obligations secured by federal or State grants; provided, however, that the pledge and security interest herein granted to secure the Authority's obligation to pay Subordinated Debt shall be subject and subordinate to the pledge and security interest herein granted to secure Bond Payment Obligations and Parity Financing Facility Payment Obligations.

4. **BONDS, NOTES AND OTHER OBLIGATIONS OF THE AUTHORITY SHALL NOT BE A DEBT OR LIABILITY OF THE STATE OR OF ANY POLITICAL SUBDIVISION THEREOF (OTHER THAN THE AUTHORITY) AND SHALL NOT CREATE OR CONSTITUTE ANY INDEBTEDNESS, LIABILITY OR OBLIGATION OF THE STATE OR OF ANY POLITICAL SUBDIVISION (OTHER THAN THE AUTHORITY) OR BE OR CONSTITUTE A PLEDGE OF THE FAITH AND CREDIT OF THE STATE OR OF ANY POLITICAL SUBDIVISION BUT ALL BONDS, NOTES AND OBLIGATIONS SHALL BE PAYABLE SOLELY FROM THE REVENUES OR OTHER FUNDS PLEDGED OR AVAILABLE FOR THEIR PAYMENT UNDER THE RESOLUTION AND THE ACT. THE AUTHORITY HAS NO TAXING POWER.**

5. **THE INCURRENCE OF ANY OBLIGATION BY THE STATE OR THE TREASURER UNDER THE STATE CONTRACT, INCLUDING ANY AND ALL TRANSFERS AND PAYMENTS TO BE MADE THEREUNDER FROM THE GENERAL FUND OF THE STATE, SHALL BE SUBJECT TO AND DEPENDENT UPON APPROPRIATIONS BEING MADE FROM TIME TO TIME BY THE LEGISLATURE FOR THE PURPOSES SET FORTH THEREIN AND IN THE ACT. THE OBLIGATION OF THE STATE OR THE TREASURER TO PAY THE AMOUNTS PROVIDED FOR IN THE STATE CONTRACT SHALL NOT CONSTITUTE A DEBT OR LIABILITY OF THE STATE WITHIN THE MEANING OF ANY CONSTITUTIONAL OR STATUTORY PROVISION OR A PLEDGE OF THE FAITH AND CREDIT OF THE STATE AND SHALL BE DEEMED EXECUTORY ONLY TO THE EXTENT OF MONEYS APPROPRIATED, AND NO LIABILITY SHALL BE INCURRED BY THE STATE OR THE TREASURER BEYOND THE MONEYS THEN APPROPRIATED. FOR ALL**

**PURPOSES OF THE STATE CONTRACT, THE REFERENCES TO THE STATE SHALL INCLUDE, WITHOUT LIMITATION, THE PRESENT AND ALL FUTURE LEGISLATURES OF THE STATE AND THE MEMBERS THEREOF.**

**SECTION 502. Establishment of Funds and Accounts.** The following Funds and accounts are hereby established:

- (1) Transportation Program Improvement Fund for Transportation Program Bonds, to be held by the Authority, in which shall be established two (2) accounts entitled the Non Proceeds Account and the Proceeds Account;
- (2) Program Debt Service Fund, to be held by the Trustee;
- (3) Program Subordinated Debt Fund, to be held by the Trustee;
- (4) Authority Program Reserve Fund, to be held by the Authority;
- (5) Program Subordinated Payment Obligations Fund, to be held by the Trustee; and
- (6) Program Rebate Fund, to be held by the Trustee.

**SECTION 503. Transportation Program Improvement Fund.** (a) There shall be paid into the Proceeds Account of the Transportation Program Improvement Fund the proceeds of any Transportation Program Bonds required to be so paid by the provisions of the Resolution or any Supplemental Resolution or Series Certificate. There shall be paid into the Non Proceeds Account of the Transportation Program Improvement Fund all other amounts required to be so paid by the provisions of the Resolution or any Supplemental Resolution or Series Certificate, and there may be paid into the Non Proceeds Account of the Transportation Program Improvement Fund, at the option of the Authority, any moneys received by the Authority from any source, unless required to be otherwise applied as provided by the Resolution or any Supplemental Resolution or Series Certificate. Amounts in the Transportation Program Improvement Fund shall be applied to pay State Transportation System Costs.

(b) All Revenues shall be promptly deposited by the Authority upon receipt thereof into the Non Proceeds Account of the Transportation Program Improvement Fund. All amounts deposited in the Transportation Improvement Program Fund shall be used and applied by the Authority in accordance with the Act, the Resolution and any Supplemental Resolution or Series Certificate.

**SECTION 504. Payments Into Certain Funds.**

1. On or before each Payment Date with respect to each Series of Bonds, the Authority shall pay, credit or transfer from the Non Proceeds Account of the Transportation Program Improvement Fund to the Trustee for deposit to the Program Debt Service Fund, the amount, if any, required so that the balance in said Fund shall equal the sum of the amounts of Debt Service on all Series of Bonds coming due on such Payment Date.



2. The Authority shall pay, credit or transfer from the Non Proceeds Account of the Transportation Program Improvement Fund to the Trustee for deposit into the Program Debt Service Fund the amount of any Financing Facility Payment Obligations on or before the due dates thereof.

3. Subject and subordinate at all times to the payments, credits or transfers required pursuant to paragraphs 1 and 2 of this Section 504, the Authority shall pay, credit or transfer from the Non Proceeds Account of the Transportation Program Improvement Fund to the Trustee for deposit into the Program Subordinated Debt Fund the amount of any principal, prepayment or redemption price, interest or other amounts payable in connection with any Subordinated Debt on or before the due dates thereof.

4. There shall be paid into the Authority Program Reserve Fund the amounts required to be so paid by the provisions of the Resolution or any Supplemental Resolution or Series Certificate.

5. The proceeds of each Series of Bonds issued under the Resolution shall be paid or deposited into such Funds or Accounts as shall be specified in the Supplemental Resolution or Series Certificate authorizing such Series of Bonds.

6. All Financing Facility Revenues shall be deposited in the Program Debt Service Fund and applied as provided in the Supplemental Resolution or Series Certificate pursuant to which the applicable Financing Facility was entered into or obtained.

7. The Authority and the Trustee shall transfer to the Program Rebate Fund such amounts from such Funds and Accounts and at such times as shall be specified in each arbitrage and tax certificate or similar certificate executed by the Authority in connection with the issuance of Bonds or Subordinated Debt or as otherwise advised in writing by Bond Counsel.

#### **SECTION 505. Program Debt Service Fund.**

1. The Trustee shall pay out of the Program Debt Service Fund to the respective Paying Agents as applicable (i) on or before each Interest Payment Date for any of the applicable Bonds, the amount required for the interest payable on such date; (ii) on or before the date when the principal of any applicable Bonds shall become due, the amount of principal coming due on such date; (iii) on or before any redemption date for the applicable Bonds, the amount required for the payment of the Redemption Price of and interest on such Bonds then to be redeemed; (iv) on or before any due date therefor the amount of any Parity Financing Facility Payment Obligation; and (v) as soon as reasonably practicable, the amount of any prior applicable Bond Payment Obligations which remain unpaid by reason of the occurrence of an Event of Non-Appropriation, together with, to the extent permitted by law, interest thereon at the rate then in effect on the applicable Bonds.

2. In the event of the refunding of any Bonds, the Trustee shall, if the Authority so directs, withdraw from the Program Debt Service Fund all, or any portion of, the amounts accumulated therein with respect to Debt Service on the Bonds being refunded and deposit such amounts with itself as Trustee to be held for the payment of the principal or Redemption Price, if applicable, of and interest on the Bonds being refunded; provided that such withdrawal shall not be

made unless immediately thereafter the Bonds being refunded shall be deemed to have been paid pursuant to subsection 2 of Section 1201.

3. Amounts may be deposited by the Authority, in its sole discretion in the Program Debt Service Fund with respect to the Bonds of any Series and maturity to be applied by the Trustee, if so directed by the Authority, on the date specified by the Authority, which date shall be at least twenty-five days (or such shorter period as shall be acceptable to the Trustee or authorized in the applicable Supplemental Resolution or Series Certificate) prior to the maturity date or the date of any Sinking Fund Installment of any Bonds of such Series, to (i) the purchase of Bonds of such Series and maturity or (ii) the redemption at the applicable Redemption Price of such Bonds, if then redeemable by their terms. All purchases of any Bonds pursuant to this subsection 3 shall be made at prices not exceeding the applicable Redemption Price of such Bonds plus accrued interest, and such purchases shall be made by the Trustee as directed in writing from time to time by the Authority. All expenses in connection with the purchase or redemption of Bonds shall be paid by the Authority from the Authority Program Reserve Fund.

4. The Trustee shall establish within the Program Debt Service Fund a separate Account for each Series of Bonds. In addition, if provided in the Supplemental Resolution or Series Certificate authorizing any Series of Bonds with respect to which the Authority or the Trustee enters into or obtains a Financing Facility, the Trustee shall establish separate subaccounts within the Account established for the Bonds of such Series in the Program Debt Service Fund for the receipt and/or application of Financing Facility Revenues and the payment of the applicable Financing Facility Payment Obligations.

#### **SECTION 506. [Reserved].**

#### **SECTION 507. Program Subordinated Debt Fund.**

1. Subject to subsection 2 of this Section 507, the Trustee as directed by the Authority shall apply amounts in the Program Subordinated Debt Fund to the payment of the principal or redemption or prepayment price of and interest on each issue of Subordinated Debt and reserves therefor and to the payment of any Subordinated Financing Facility Payment Obligations in accordance with the provisions of, and subject to the priorities and limitations and restrictions provided in, the Supplemental Resolution or Series Certificate or other resolution or debt instrument authorizing each issue of Subordinated Debt.

2. Notwithstanding any other provisions of this Section 507, if on any Payment Date for any Series of Bonds the amount on deposit in the Program Debt Service Fund shall be less than the Debt Service and Parity Financing Facility Payment Obligations coming due on such Payment Date with respect to such Series of Bonds, after giving effect to the transfer to the Program Debt Service Fund provided for in subsection 2 of Section 508, upon the direction of the Authority, the Trustee shall forthwith transfer from the Program Subordinated Debt Fund for deposit in the Program Debt Service Fund the amount necessary (or all moneys in the Program Subordinated Debt Fund, if necessary) to make up such deficiency.

#### **SECTION 508. Authority Program Reserve Fund.**

1. Amounts credited to the Authority Program Reserve Fund shall be applied from time to time by the Authority to the payment of its operating expenses. In addition, to the extent not required to be applied to its operating expenses, amounts on deposit in the Authority Program Reserve Fund may be (i) transferred to the Non Proceeds Account of the Transportation Program Improvement Fund in such amounts as may be determined by resolution of the Authority or (ii) used for the purchase or redemption of any Bonds, including without limitation Option Bonds tendered for purchase and not remarketed, or purchase or redemption of Subordinated Debt, and to provide for expenses in connection with the purchase or redemption of any Bonds or any reserves which the Authority determines shall be required for such purpose.

2. Notwithstanding any of the provisions of this Section 508, if on any Payment Date with respect to any Series of Bonds the amount on deposit in the Program Debt Service Fund shall be less than the Debt Service Requirement with respect to such Series and with respect to such Payment Date, the Authority shall forthwith transfer from the Authority Program Reserve Fund to the Trustee for deposit in the Program Debt Service Fund the amount necessary, (or all moneys in said Authority Program Reserve Fund, if necessary) to make up such deficiency.

**SECTION 509. Program Rebate Fund.** The Authority and the Trustee shall deposit amounts in the Program Rebate Fund, and the Trustee shall apply such amounts to make payments to the United States pursuant to Section 148 of the Code, all as provided in the arbitrage and tax certificate or similar certificates delivered in connection with the issuance of each Series of Bonds and Subordinated Debt or as otherwise advised in writing by Bond Counsel.

**SECTION 510. Cancellation and Destruction of Bonds.** Except as may be otherwise provided with respect to (a) Option Bonds in the Supplemental Resolution or Series Certificate providing for the issuance thereof or (b) Bonds purchased in lieu of redemption at the election of the Authority pursuant to Section 409 in a certificate of an Authorized Officer of the Authority, all Bonds paid or redeemed, either at or before maturity, shall be delivered to the Trustee when such payment or redemption is made, and such Bonds, together with all Bonds purchased or redeemed pursuant to Section 505 which have been delivered to the Trustee and all Bonds purchased or redeemed by the Trustee, shall thereupon be promptly cancelled. Bonds so cancelled shall be destroyed by the Trustee, which shall execute a certificate of destruction in duplicate by the signature of one of its authorized officers describing the bonds so destroyed, and one executed certificate shall be filed with the Authority and the other executed certificate shall be retained by the Trustee.

**SECTION 511. Subordinated Debt.**

1. The Authority may, at any time, or from time to time, issue Subordinated Debt pursuant to a Supplemental Resolution or any other resolution of the Authority for any of its corporate purposes payable out of, and which may be secured by a pledge of, the Revenues as may from time to time be available for deposit to and deposited in the Program Subordinated Debt Fund for the purpose of payment thereof; provided, however, that such pledge shall be, and shall be expressed to be, subordinate in all respects to the pledge created by the Resolution as security for the Bonds and Parity Financing Facility Payment Obligations (which Parity