

# The Public Employees' Retirement System of New Jersey

Information Required Under  
Governmental Accounting Standards Board  
Statement No. 68 as of June 30, 2015



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Document Version: R:\TOBIN\2016\February\NJ02292016AS\_PERS GASB 68 report.docx



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April 13, 2016

Board of Trustees  
Public Employees' Retirement System  
of New Jersey  
Trenton, New Jersey

Members of the Board:

This valuation provides information concerning the Public Employees' Retirement System of New Jersey (PERS) in accordance with the Governmental Accounting Standards Board (GASB) Statement No. 68. This Statement is an amendment of Statements No. 27, Accounting for Pensions by State and Local Government Employers effective for the fiscal year ending June 30, 2015.

We certify that the information contained in this Actuarial Report has been prepared in accordance with generally accepted actuarial principles and practices. To the best of our knowledge, the information fairly presents the actuarial position of the PERS in accordance with the requirements of GASB Statement No. 68 as of June 30, 2016. Information necessary to comply with the reporting requirements of GASB Statement No. 67 was provided in a separate Actuarial Report, which is available on the Division of Pensions and Benefits web site. Please refer to that separate Actuarial Report for supplementary information documentation and support for the actuarial analysis and information presented herein.

The Board of Trustees and staff of the Division of Pensions and Benefits, its auditors, and PERS employers may use this report for the review of the operation of the Plan. The report may also be used in the preparation of the audited financial statements of the State of New Jersey and PERS employers. Use of this report for any other purpose or by anyone other than the Board of Trustees or the staff of the Division of Pensions and Benefits or employers or its auditors may not be appropriate and may result in mistaken conclusions because of failure to understand applicable assumptions, methods, or inapplicability of the report for that purpose. You should ask Buck to review any statement you wish to make on the results contained in this report. Buck will accept no liability for any such statement made without prior review by Buck.

Future actuarial measurements may differ significantly from current measurements due to Plan experience differing from that anticipated by the economic and demographic assumptions, increases or decreases expected as part of the natural operation of the methodology used for these measurements, and changes in Plan provisions or applicable law. An analysis of the potential range of such future differences is beyond the scope of this valuation.

In preparing the actuarial results, we have relied upon information provided by the Division of Pensions and Benefits regarding Plan provisions, Plan participants, Plan assets, contribution rates and other matters used in the actuarial valuation. Although we did not audit the data, we reviewed the data for reasonableness and consistency with the prior year's information. The accuracy of the results presented herein is dependent on the accuracy of the data.

In my opinion, the actuarial assumptions used are appropriate for purposes of the valuation and are reasonably related to the experience of the Plan and to reasonable long-term expectations.

This report was prepared under my supervision. I am a Fellow of the Society of Actuaries and a Member of the American Academy of Actuaries. I meet the Academy's qualification Standards to issue this Statement of Actuarial Opinion. This report has been prepared in accordance with all applicable Actuarial Standards of Practice and I am available to answer questions about it.

Buck Consultants, LLC



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Aaron Shapiro, FSA, EA, MAAA  
Principal, Consulting Actuary

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## Section I – GASB 68 Information

### Plan Description

#### Plan Administration

The State of New Jersey Division of Pensions and Benefits administers the Public Employees' Retirement System of New Jersey (Plan), a governmental cost sharing multiple-employer defined benefit pension plan. Under the terms of Chapter 71, P.L. 1966, most public employees in New Jersey not required to become members of another contributory retirement program are required to enroll in the Plan.

The general responsibility for the proper operation of the Plan is vested in the Board of Trustees (Board), and the pension committees established pursuant to Chapter 78 P.L. 2011.

The Board of Trustees consists of two trustees appointed by the Governor, the State Treasurer or the Deputy State Treasurer, three trustees elected by the member employees of the State from among the active or retired State members of the retirement system, one trustee elected by the member employees of counties from among the active or retired county members of the retirement system, two trustees elected by the member employees of municipalities from among the active or retired municipal members of the retirement system. The Director of the Division of Pensions and Benefits of the State Department of the Treasury shall appoint a qualified employee of the division who shall be the secretary of the Board.

In accordance with Chapter 78, P.L. 2011, a pension committee is to be established for the State portion of the Plan and the Local employers' portion of the Plan when the employer's "target funded ratio" is achieved. The "target funded ratio" is defined as the ratio of the actuarial value of assets over the actuarially determined accrued liabilities expressed as a percentage that will be 75% in State fiscal year 2012, and increased annually by equal increments in each of the subsequent seven fiscal years, until the ratio reaches 80% at which time it is to remain for all subsequent fiscal years. The Local employers' portion of the Plan attained the required "target funded ratio" in Fiscal Year 2012, thus establishing the committee for the Local employers' portion of the Plan. The State portion of the Plan has not attained the required "target funded ratio" and thus the pension committee has not been established for the State portion of the Plan.

The pension committees consist of four members who were appointed by the Governor as representatives of public employers whose employees are enrolled in the retirement system, and four members who were appointed by the Public Employee Committee of the AFL-CIO.

Chapter 78, P.L. 2011 grants the authority to amend the benefit terms of the Plan to the pension committees. The pension committees will have the discretionary authority to modify the member contribution rate, formula for calculation of final compensation and the fraction of compensation applied to service credited after the modification, age at which a member may be eligible and the benefits for service and special retirement and benefits provided for disability benefit. The pension committees will have the authority to reactivate the cost of living adjustment and set the duration and extent of the activation. The pension committees must give priority consideration to the reactivation of the cost of living adjustment. No decision of the pension committees shall be implemented if the direct or indirect result of the decision will be that the Plan's funded ratio falls below the target funded ratio in any valuation period during the 30 years following the implementation of the decision.

As required under Chapter 84, P.L. 1954, experience studies are performed once in every three-year period. The valuation was prepared on the basis of the demographic assumptions recommended on the basis of the July 1, 2008 – June 30, 2011 Experience Study and approved by the Board of Trustees at the September 19, 2012 Board meeting. The valuation reflects the economic assumptions recommended by the Treasurer, which

include a rate of investment return of 7.90% per annum. Additionally, the current salary increases assumption projects future salary increases that are 1% per annum higher for fiscal years ending 2022 and after. These assumptions will remain in effect for valuation purposes until such time as the Board or the Treasurer recommends revised economic assumptions.

Measurement Date

The net pension liability for fiscal year ending June 30, 2016 is determined at a measurement date of June 30, 2015. The total pension liability as of June 30, 2015 was determined by rolling forward the Plan's total pension liability as of July 1, 2014 to June 30, 2015. The plan fiduciary net position is the market value of plan assets as of June 30, 2015.

Data for Valuation

In preparing the actuarial valuation as of June 30, 2014, the actuary has relied on data and assets provided by the Division of Pensions and Benefits. While not verifying the data at their source, the actuary has performed tests for consistency and reasonableness.

The following is a summary of Plan participants and the development of the average expected remaining service lives of active and inactive members as of June 30, 2014:

	<u>Number</u>	<u>Expected Remaining Years of Service</u>
Inactive Plan members or beneficiaries currently receiving	160,716	0.00
Inactive Plan members entitled to but not yet receiving	730	0.00
Active Plan members	<u>266,526</u>	<u>2,448,899.97</u>
Total	<u>427,972</u>	<u>2,448,899.97</u>

Average expected remaining service lives of active and inactive members as of June 30, 2014: 5.72 years

Benefits Provided

Please see Section III of the report for a summary of Plan provisions.

Contributions

The Board establishes contributions based on an actuarially determined contribution recommended by an independent actuary and a contribution for the Non-Contributory Group Insurance Premium Fund (NCGIPF). The actuarially determined contribution is the estimated amount necessary to finance the costs of benefits earned by Plan members during the year, with an additional amount to finance a portion of any unfunded accrued liability. For the year ended June 30, 2015, \$ 1,085,237,214 was contributed to the Plan. The calculation of the actuarially determined contribution is governed by applicable provisions of the Plan, as described in Section II and Section III of this report.

## Net Pension Liability

The Net Pension Liability excludes separately financed liabilities to the pension plan which are attributable to Chapter 19, P.L. 2009 and various Local employers' early retirement incentive programs (see Section III).

a. The components of the net pension liability at June 30, 2014, were as follows:

	<u>State</u>	<u>Local</u>	<u>Total</u>
<b><u>NCGIPF</u></b>			
Total pension liability	\$ 490,930,828	\$ 775,908,674	\$ 1,266,839,502
Plan fiduciary net position	<u>0</u>	<u>58,573,109</u>	<u>58,573,109</u>
Plan net pension liability	\$ 490,930,828	\$ 717,335,565	\$ 1,208,266,393
<b><u>Pension</u></b>			
Total pension liability	\$ 28,287,019,313	\$ 38,295,561,912	\$ 66,582,581,225
Plan fiduciary net position	<u>8,650,846,191</u>	<u>20,290,162,474</u>	<u>28,941,008,665</u>
Plan net pension liability	\$ 19,636,173,122	\$ 18,005,399,438	\$ 37,641,572,560
<b><u>Total</u></b>			
Total pension liability	\$ 28,777,950,141	\$ 39,071,470,586	\$ 67,849,420,727
Plan fiduciary net position	<u>8,650,846,191</u>	<u>20,348,735,583</u>	<u>28,999,581,774</u>
Plan net pension liability	\$ 20,127,103,950	\$ 18,722,735,003	\$ 38,849,838,953

b. The components of the net pension liability at June 30, 2015, were as follows:

	<u>State</u>	<u>Local</u>	<u>Total</u>
<b><u>NCGIPF</u></b>			
Total pension liability	\$ 527,559,702	\$ 830,491,214	\$ 1,358,050,916
Plan fiduciary net position	<u>0</u>	<u>63,104,677</u>	<u>63,104,677</u>
Plan net pension liability	\$ 527,559,702	\$ 767,386,537	\$ 1,294,946,239
<b><u>Pension</u></b>			
Total pension liability	\$ 31,086,558,822	\$ 42,279,088,824	\$ 73,365,647,646
Plan fiduciary net position	<u>7,891,982,987</u>	<u>20,598,479,243</u>	<u>28,490,462,230</u>
Plan net pension liability	\$ 23,194,575,835	\$ 21,680,609,581	\$ 44,875,185,416
<b><u>Total</u></b>			
Total pension liability	\$ 31,614,118,524	\$ 43,109,580,038	\$ 74,723,698,562
Plan fiduciary net position	<u>7,891,982,987</u>	<u>20,661,583,920</u>	<u>28,553,566,907</u>
Plan net pension liability	\$ 23,722,135,537	\$ 22,447,996,118	\$ 46,170,131,655



c. Sensitivity to Discount Rate: The following presents the net pension liability calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate.

**June 30, 2014**

	<u>1% Decrease (4.39%)</u>	<u>Current (5.39%)</u>	<u>1% Increase (6.39%)</u>
<b>State</b>	\$ 23,772,450,916	\$ 20,127,103,950	\$ 17,069,920,644
<b>Local</b>	<u>23,553,838,159</u>	<u>18,722,735,003</u>	<u>14,665,837,859</u>
<b>Total</b>	\$ 47,326,289,075	\$ 38,849,838,953	\$ 31,735,758,503

**June 30, 2015**

	<u>1% Decrease (3.90%)</u>	<u>Current (4.90%)</u>	<u>1% Increase (5.90%)</u>
<b>State</b>	\$ 27,802,122,942	\$ 23,722,135,537	\$ 20,314,768,782
<b>Local</b>	<u>27,900,112,533</u>	<u>22,447,996,118</u>	<u>17,876,981,108</u>
<b>Total</b>	\$ 55,702,235,475	\$ 46,170,131,655	\$ 38,191,749,890

**Pension Expense as of June 30, 2015**

	<u>State</u>	<u>Local</u>	<u>Total</u>
Service cost	\$ 641,598,269	\$ 882,033,117	\$ 1,523,631,386
Interest cost	1,545,656,517	2,102,031,837	3,647,688,354
Expected return on assets	(637,098,716)	(1,501,906,413)	(2,139,005,129)
Current period effect of benefit changes	0	0	0
Current period difference between expected and actual experience	70,245,632	113,459,816	183,705,448
Current period effect of changes in assumptions	306,362,955	408,944,294	715,307,249
Current period difference between projected and actual investment earnings	85,258,265	118,977,338	204,235,603
Member contributions	(317,328,033)	(487,904,202)	(805,232,235)
Administrative expenses	7,370,381	16,391,479	23,761,860
Current period recognition of prior years' deferred outflows of resources	81,594,626	108,224,870	189,819,496
Current period recognition of prior years' deferred inflows of resources	<u>(152,714,563)</u>	<u>(278,943,320)</u>	<u>(431,657,883)</u>
Sub Total	\$ 1,630,945,333	\$ 1,481,308,816	\$ 3,112,254,149
Pension expense related to specific liabilities of individual employers:			
Employer contribution - delayed enrollments	(126,501)	(468,343)	(594,844)
Employer contribution - delayed appropriation	(27,359)	(1,637,056)	(1,664,415)
Employer contribution - retroactive	0	(6,504,878)	(6,504,878)
Employer contribution - additional	<u>0</u>	<u>(111,824)</u>	<u>(111,824)</u>
Pension expense subject to allocation	\$ 1,630,791,473	\$ 1,472,586,715	\$ 3,103,378,188

The pension expense for the fiscal year ending June 30, 2015 is based on the June 30, 2014 valuation.

The effect of the change in assumptions and change in employers' proportion are recognized over the average expected remaining service lives of active and inactive members as of June 30, 2014 (5.72 years).

The difference between projected and actual investment earnings is recognized over 5 years.

## Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2015, the System has a collective pension expense of \$3,103,378,188 (\$1,630,791,473 for State and \$1,472,586,715 for Local employers). At June 30, 2015, there are deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

<b><u>State</u></b>	<b><u>Deferred Outflow of Resources</u></b>	<b><u>Deferred Inflow of Resources</u></b>
Changes in assumptions	\$ 1,808,313,288	\$ 0
Difference between expected and actual experience	331,559,381	0
Difference between projected and actual investment earnings	<u>0</u>	<u>117,110,633</u>
Total	\$ 2,139,872,669	\$ 117,110,633
<b><u>Local</u></b>	<b><u>Deferred Outflow of Resources</u></b>	<b><u>Deferred Inflow of Resources</u></b>
Changes in assumptions	\$ 2,410,735,486	\$ 0
Difference between expected and actual experience	535,530,329	0
Difference between projected and actual investment earnings	<u>0</u>	<u>360,920,604</u>
Total	\$ 2,946,265,815	\$ 360,920,604
<b><u>Total</u></b>	<b><u>Deferred Outflow of Resources</u></b>	<b><u>Deferred Inflow of Resources</u></b>
Changes in assumptions	\$ 4,219,048,774	\$ 0
Difference between expected and actual experience	867,089,710	0
Difference between projected and actual investment earnings	<u>0</u>	<u>478,031,237</u>
Total	\$ 5,086,138,484	\$ 478,031,237

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in the State's pension expense as follows:

Fiscal Year ending June 30	<b><u>State</u></b>	<b><u>Local</u></b>	<b><u>Total</u></b>
2016	\$ 390,746,915	\$ 470,662,998	\$ 861,409,913
2017	390,746,915	470,662,998	861,409,913
2018	390,746,913	470,662,999	861,409,912
2019	543,461,477	749,606,320	1,293,067,797
2020	307,059,816	423,749,896	730,809,712
Thereafter	0	0	0

## Actuarial Assumptions

The total pension liability as of June 30, 2015 was determined by rolling forward the total pension liability as of July 1, 2014 to June 30, 2015 using the following actuarial assumptions, applied to all periods included in the measurement. All other methods and assumptions used to determine the total pension liability are set forth in Section II. The demographic assumptions were selected on the basis of the experience study that was performed for the three-year period ending June 30, 2011 and were adopted by the Board at its September 19, 2012 Board meeting. These assumptions were effective beginning with the July 1, 2012 actuarial valuation.

## Long-Term Expected Rate of Return

The arithmetic mean return on the portfolio was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2015 are summarized in the following table. The capital market assumptions are per Buck's investment consulting practice for 2015.

Asset Class	Index	Target Allocation *	Long-Term Expected Real Rate of Return
Cash	Citigroup 90-Day T-Bills	5.00%	1.04%
U.S. Treasuries	Barclays Long U.S. Treasury	1.75%	1.64%
Investment Grade Credit	Aggregate Bonds	10.00%	1.79%
Mortgages	Barclays Mortgage	2.10%	1.62%
High Yield Bonds	Barclays High Yield	2.00%	4.03%
Inflation-Indexed Bonds	Barclays U.S. TIPS	1.50%	3.25%
Broad US Equities	Wilshire 5000/Russell 3000	27.25%	8.52%
Developed Foreign Equities	MSCI EAFE	12.00%	6.88%
Emerging Market Equities	MSCI Emerging Markets	6.40%	10.00%
Private Equity	Cambridge Associates	9.25%	12.41%
Hedge Funds/Absolute Return	HFRI Fund of Funds	12.00%	4.72%
Real Estate (Property)	NCREIF Property Index	2.00%	6.83%
Commodities	S&P GSCI	1.00%	5.32%
Global Debt ex US	Barclays Global Aggregate ex US	3.50%	-0.40%
REIT	FTSE NAREIT	4.25%	5.12%
Assumed Inflation – Mean			3.04%
Assumed Inflation – Standard Deviation			2.59%
Portfolio Arithmetic Mean Return			9.36%
Portfolio Standard Deviation			11.94%
<b>Long-Term Expected Rate of Return selected by State Treasurer</b>			<b>7.90%</b>

\*Based on target asset allocation for 2015.

### Discount rate

The discount rate is the single rate that reflects (1) the long-term expected rate of return on Plan investments that are expected to be used to finance the payment of benefits, to the extent that the Plan's fiduciary net position is projected to be sufficient to make projected benefit payments and Plan assets are expected to be invested using a strategy to achieve that return, and (2) a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another scale), to the extent that the conditions for use of the long-term expected rate of return are not met.

The discount rate used to measure the total pension liability as of June 30, 2014 was 5.39% and as of June 30, 2015 was 4.90%. As discussed with the Division of Pensions and Benefits and in accordance with Paragraph 42 of the GASB Statement No. 67, the projection of cash flows used to determine the discount rate assumed that the Local employers will contribute 100.0% of their actuarially determined contribution and the NCGIPF contribution and the State will contribute 15.1% of its actuarially determined contribution and 100% of its NCGIPF contribution. The contribution percentage is the average percentage of the annual actual contribution paid over the annual actuarially determined contribution during the most recent five-year period. Based on those assumptions, the pension Plan's fiduciary net position was projected to be available to make projected future benefit payments of current Plan members until fiscal year 2033. Municipal bond rates of 4.29% as of June 30, 2014 and 3.80% as of June 30, 2015 were used in the development of the blended GASB discount rate after that point. As selected by the State Treasurer, the rates are based on the Bond Buyer Go 20-Bond Municipal Bond Index. Based on the long-term rate of return of 7.90% and the municipal bond rates of 4.29% and 3.80%, the blended GASB discount rates are 5.39% as of June 30, 2014 and 4.90% as of June 30, 2015. The assumed discount rate has been determined in accordance with the method prescribed by GASB Statement No. 67. We believe this assumption is reasonable for the purposes of the measurements required by the Statement.

Should contributions to the Plan be different from those outlined above, the results would reflect the new contribution policy and may result in the Fiduciary Net Plan Position not being sufficient to cover the Plan's benefit payments at some future date and thus changing the discount rate used to determine the Plan's Total Pension Liability.

### **Actuarial Cost Method**

Entry Age Normal – Level Percentage of Pay

### **Asset Valuation Method**

Invested assets are reported at fair value.

## Section II – Actuarial Assumptions and Methods

### Valuation Interest Rate

7.90% per annum, compounded annually.

### Employee Contribution Interest Rate

7.90% per annum.

### COLA

No future COLA is assumed.

### Compensation Limit Increase

401(a)(17) Limit – 3.00% per annum, Social Security Wage Base – 4.00% per annum.

### Separations from Service and Salary Increases

Representative values of the assumed annual rates of separation and annual rates of salary increases are as follows:

#### Annual Rates of

Age	Select Withdrawal						Ultimate Withdrawal <sup>1</sup>			
	1st Year		2nd Year		3rd Year		Prior to Eligibility For Benefit		After Eligibility For Benefit	
	State	Local	State	Local	State	Local	State	Local	State	Local
25	28.90%	32.15%	13.53%	15.12%	9.52%	12.19%	4.69%	6.31%		
30	28.90	31.07	13.53	14.67	9.52	11.10	3.82	6.11		.03%
35	20.91	26.81	10.83	11.74	7.99	8.28	2.86	3.80	.05%	.04
40	17.32	25.64	8.86	10.52	6.37	7.62	1.80	2.77	.05	.06
45	16.33	24.81	8.26	10.08	5.79	7.14	1.22	2.46	.24	.19
50	16.33	22.71	7.65	9.58	5.21	6.60	.90	1.85	1.10	.75
55	16.33	22.37	7.65	9.40	5.21	6.26	.88	1.52	1.50	.90

<sup>1</sup> The rates of withdrawal prior to eligibility for a benefit assume a refund of contributions. The rates assumed for members withdrawing with a benefit are the sum of the rates of withdrawal after eligibility for a benefit and those prior to eligibility.

#### Annual Rates of

	Ordinary Death <sup>2</sup>				Accidental Death		Ordinary Disability		Accidental Disability	
	State		Local		State	Local	State	Local	State	Local
	Men	Women	Men	Women						
25	.04%	.02%	.04%	.02%	0.001%	0.001%	.01%		0.001%	0.002%
30	.04	.02	.04	.02	0.001	0.001	.10	.07%	0.003	0.004
35	.06	.03	.06	.02	0.001	0.001	.24	.22	0.009	0.004
40	.09	.05	.10	.04	0.001	0.001	.34	.30	0.017	0.009
45	.12	.07	.13	.06	0.001	0.001	.51	.36	0.019	0.013
50	.17	.11	.19	.09	0.001	0.001	.58	.51	0.029	0.016
55	.25	.17	.26	.14	0.001	0.001	.70	.69	0.039	0.022
60	.36	.25	.40	.21	0.001	0.001	1.23	.89	0.041	0.025
65	.59	.39	.65	.33	0.001	0.001	1.49	1.10	0.061	0.027
69	.81	.54	.86	.47	0.001	0.001	1.77	1.31	0.062	0.029

<sup>2</sup> RP-2000 Employee Preretirement Mortality Table for male and female active participants. For State, mortality tables are set back 3 years for males and 5 years for females. For Employees of Local employers, mortality tables are set back 2 years for males and 7 years for females. In addition, the tables provide for future improvements in mortality from the base year of 2012 using a generational approach based on Projection Scale AA. Rates shown above are unadjusted for Projection Scale AA.

**Annual Rates of**

Age	Service Retirement		Salary Increases	
	State	Local	FY2012 to FY2021	FY2022 and thereafter
25			4.40%	5.40%
30			4.15	5.15
35			3.90	4.90
40			3.65	4.65
45			3.40	4.40
50			3.15	4.15
55	17.50%	11.70%	2.90	3.90
60	9.00	7.80	2.65	3.65
65	18.00	16.54	2.15	3.15
69	15.00	11.55	2.15	3.15

**Prosecutors Part (Chapter 366, P.L. 2001)**

This legislation introduced special retirement eligibility for certain benefits. The valuation used the following annual rates of service retirement:

Age	Less than 20 Years			25 or More Years		
	State	Local	20 Years	21 to 24 Years	State	Local
40	0.00%	0.00%	2.50%	0.00%	23.10%	15.40%
45	0.00	0.00	2.50	0.00	23.10	15.40
50	0.00	0.00	3.75	0.00	23.10	15.40
55	2.59	3.06	5.00	0.00	26.22	17.48
60	2.63	3.06	5.00	0.00	34.17	22.78
65	2.63	3.06	37.50	0.00	100.00	100.00
69	2.63	3.06	37.50	0.00	100.00	100.00

**Deaths After Retirement**

The RP-2000 Combined Healthy Male and Female Mortality Tables (set back 1 year for males and females) for service retirement and beneficiaries of former members. The RP-2000 Disabled Mortality Tables (set back 3 years for males and set back 1 year for females) are used to value disabled retirees. In addition, the tables for service retirement and beneficiaries of former members provide for future improvements in mortality from the base year of 2012 using a generational approach based on Projection Scale AA. Illustrative rates of mortality unadjusted for Projection Scale AA are shown below:

Age	Service Retirements		Age	Disability Retirements	
	Men	Women		Men	Women
55	0.32%	0.24%	35	2.26%	0.75%
60	0.60	0.44	40	2.26	0.75
65	1.13	0.86	45	2.26	0.75
70	1.98	1.49	50	2.51	1.06
75	3.39	2.55	55	3.16	1.55
80	5.79	4.15	60	3.80	2.08
85	9.98	6.95	65	4.50	2.66

## Marriage

Husbands are assumed to be 3 years older than wives. Among the active population, 100% of participants are assumed married.

## Actuarial Cost Method for Pension Funding

Projected Unit Credit Method. This method essentially funds the Plan's benefits accrued to the valuation date. Experience gains or losses are recognized in future accrued liability contributions. In accordance with Chapter 78, P.L. 2011, beginning with the July 1, 2010 actuarial valuation, the accrued liability contribution shall be computed so that if the contribution is paid annually in level dollars, it will amortize the unfunded accrued liability over an open 30 year period. Beginning with the July 1, 2019 actuarial valuation, the accrued liability contribution shall be computed so that if the contribution is paid annually in level dollars it will amortize the unfunded accrued liability over a closed 30 year period (i.e., for each subsequent actuarial valuation, the amortization period shall decrease by one year). Beginning with the July 1, 2029 actuarial valuation when the remaining amortization period reaches 20 years, any increase or decrease in the unfunded accrued liability as a result of actuarial losses or gains for subsequent valuation years shall serve to increase or decrease, respectively, the amortization period for the unfunded accrued liability, unless an increase in the amortization period will cause it to exceed 20 years. If an increase in the amortization period as a result of actuarial losses for a valuation year would exceed 20 years, the accrued liability contribution shall be computed for the valuation year using a 20 year amortization period.

## Asset Valuation Method for Pension Funding

A five year average of market values with write-up was used. This method takes into account appreciation (depreciation) in investments in order to smooth asset values by averaging the excess of the actual over the expected income, on a market value basis, over a five-year period.

## Section III – Summary of Plan Provisions

New Jersey Statutes, Title 43, Chapter 15A.

### 1. Definitions

Final Compensation (FC)	Average annual compensation for the three years of creditable service immediately preceding retirement or the highest three fiscal years of membership service. Effective June 30, 1996, Chapter 113, P.L. 1997 provided that the amount of compensation used for employer and member contributions and benefits under the program cannot exceed the compensation limitation of Section 401(a)(17) of the Internal Revenue Code. Chapter 103, P.L. 2007 provides that for Class D, Class E, Class F and Class G members, the amount of compensation used for employer and member contributions and benefits under the Plan cannot exceed the annual maximum wage contribution base for Social Security, pursuant to the Federal Insurance Contributions Act. Chapter 1, P.L. 2010 provides that for Class F and Class G members FC is the average annual compensation for the five years of creditable service immediately preceding retirement or the highest five fiscal years of membership service.
Accumulated Deductions	Sum of all required amounts deducted from the compensation of a member or contributed by him.
Class B Member	Any member who was hired prior to July 1, 2007.
Class D Member	Any member who was hired on or after July 1, 2007 but prior to November 2, 2008.
Class E Member	Any member who was hired after November 1, 2008 but prior to May 22, 2010.
Class F Member	Any member who was hired on or after May 22, 2010 but prior to June 28, 2011.
Class G Member	Any member who was hired on or after June 28, 2011.

### 2. Benefits\*

Service Retirement	Eligible at age 60. Benefit equals a member annuity plus an employer pension, which together, equal 1/55th of FC for each year of service. Chapter 89, P.L. 2008 changed the eligibility age to age 62 for Class E members, Chapter 1, P.L. 2010 changed the eligibility age to age 62 for Class F members and changed the basic accrual rate from 1/55 <sup>th</sup> to 1/60 <sup>th</sup> of FC for each year of service for Class F and Class G members and Chapter 78, P.L. 2011 changed the eligibility age to age 65 for Class G members.
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Ordinary Disability Retirement

Eligible after 10 years of service. Benefit equals a member annuity plus an employer pension which, together, equal 1.64% of FC for each year of service; minimum benefit of 43.6% of FC. Class F and Class G members are not eligible for an Ordinary Disability Retirement benefit in accordance with Chapter 3, P.L. 2010.

\*Special benefits for veterans, law enforcement officers, legislators, prosecutors and workers compensation judges are summarized at the end of this section.

Accidental Disability

Eligible upon total and permanent disability prior to age 65 as a result of a duty injury. Benefit equals a member annuity plus an employer pension which, together, equal 72.7% of contributory compensation at the date of injury. Class F and Class G members are not eligible for an Accidental Disability Retirement benefit in accordance with Chapter 3, P.L. 2010.

Lump Sum Withdrawal

Eligible upon service termination prior to age 60 (age 62 for Class E and Class F members and age 65 for Class G members) and prior to 10 years of service. Benefit equals refund of accumulated deductions plus, if the member has completed three years of service, interest allowed thereon.

Vested Retirement

Eligible after 10 years of service. Benefit equals the lump sum benefit described above or a deferred retirement benefit, commencing at age 60 (age 62 for Class E and Class F members and age 65 for Class G members), equal to the service retirement benefit based on service and FC at date of termination.

Early Retirement

Eligible after 25 years of service (30 years of service for Class G members). Benefit equals the lump sum benefit described above or the vested benefit reduced by 1/4 percent for each month the retirement date precedes age 55. Chapter 103, P.L. 2007 provides that for Class D members, the reduction shall be 1/12 percent for each month (up to 60 months) the retirement date precedes age 60 plus 1/4 percent for each month the retirement date precedes age 55. Chapter 89, P.L. 2008 and Chapter 1, P.L. 2010 provides that for Class E and Class F members, the reduction shall be 1/12 percent for each month (up to 84 months) the retirement date precedes age 62 plus 1/4 percent for each month the retirement date precedes age 55. Chapter 78, P.L. 2011 provides that for Class G members, the reduction shall be 1/4 percent for each month the retirement date precedes age 65.

Ordinary Death (NCGIPF)

Before Retirement

Eligible if active. Benefit equals accumulated deductions with interest plus an amount equal to 1-1/2 times contributory compensation at date of death.

After Retirement

Before Age 60

Eligible if disabled or vested terminated. Benefit equals 1-1/2 times last contributory compensation if disabled, accumulated deductions only if vested terminated.

After Age 60 or  
Early Retirement

	Eligible after early retirement or after attainment of age 60 for other types of retirement (if not disabled, 10 years of service credit required on members enrolling after July 1, 1971). Benefit equals 3/16 of last contributory compensation.
Voluntary Death Benefit (CGIPF)	An additional, employee-paid, death benefit is also available through the purchase of group insurance with an outside carrier.
Accidental Death	Eligible upon death resulting during performance of duty. Benefit varies as follows: <ul style="list-style-type: none"> <li>Widow(er) - 50% of contributory compensation paid as pension.</li> <li>Child(ren) - No spouse - 20% (1 child), 35% (2 children), 50% (3 or more children) of contributory compensation paid as pension to age 18 or life if disabled.</li> <li>Surviving dependent parent - No spouse or child - 25% (1 parent) or 40% (2 parents) of contributory compensation paid as pension.</li> <li>No relation above - Accumulated deductions paid to other beneficiary or estate.</li> </ul> <p>In addition the employer-paid lump sum ordinary death benefit is paid.</p>
Optional Benefits	Various forms of payment of equivalent actuarial value are available to retirees.
Special Benefits	
Veterans	
Service Retirement	Eligible if member on January 2, 1955, attains age 60, completes 20 years of service. Benefit equals 54.5% of final contributory compensation (veteran members after January 2, 1955 must attain age 55 with 25 years of service or age 60 with 20 years of service).
Chap 220 Benefit	Eligible if age 55 and completes 35 years of service. Benefit equals 1/55th of the compensation for the 12-month period of membership that provides the largest possible benefit multiplied by the member's total years of service.
Law Enforcement	
Service Retirement	Eligible at age 55 after 20 years of service. Benefit equals a member annuity plus an employer pension which, together, equal 2% of final contributory compensation for each of the first 25 years of service plus 1% of such compensation for non-contributory service or service over 25 years plus 1-2/3% for non-law enforcement service.
Chapter 4, P.L. 2001 Special Retirement	After completion of 25 years of service, an additional retirement benefit equal to 5% of final contributory pay is added to the above service

related retirement benefit. There is a maximum total benefit of 70% of final contributory pay.

Ordinary Disability Eligible after 5 years of service. Benefit is the same as for regular members.

Death After Retirement Eligible upon death after an accidental disability retirement. Benefit is the same as for a regular member with a \$5,000 minimum.

#### Legislators

Service Retirement Eligible at age 60 and termination of all public service. Benefit is equal to a member annuity plus an employer pension which, together, equal 3% of final contributory compensation for each year of service to a maximum of 2/3 of final compensation.

Vested Retirement Eligible after 8 years of legislative service. Benefit is a service retirement benefit deferred to age 60 or, alternatively, a lump sum equal to his accumulated deductions.

#### Prosecutors Part (Chapter 366, P.L. 2001)

Service Retirement Eligibility means age 55 or 20 years of credited service. Mandatory retirement at age 70. Benefit is an annual retirement allowance equal to a member annuity plus an employer pension, which together equals the greater of:

- (i) 1/60<sup>th</sup> of FC for each year service; or
- (ii) 2% of FC multiplied by years of service up to 30 plus 1% of FC multiplied by years of service over 30; or
- (iii) 50% of final contributory compensation if the member has 20 or more years of service.

Chapter 366 also requires that, in addition to the 50% of final contributory compensation benefit, any member as of January 7, 2002 who will have 20 or more years of service and is required to retire upon attaining age 70, shall receive an additional benefit equal to 3% of final contributory compensation for each year of service over 20 years but not over 25 years.

Special Retirement After completion of 25 years of service. The annual retirement benefit is equal to a member annuity plus an employer pension which together equal 65% of final contributory compensation plus 1% of final contributory compensation for each year of service over 25. There is a maximum benefit of 70% of final contributory compensation.

Vested Termination Eligible upon termination of service prior to age 55 and after 10 years of Service (but less than 20 years). The benefit is a deferred retirement benefit, commencing at age 55, equal to a member annuity plus an employer pension which together provide a retirement allowance equal to 2% of final contributory compensation multiplied by service up to 30 plus 1% of final contributory compensation multiplied by years of service in excess of 30.

Death Benefits

Ordinary Death Benefit – Lump Sum

After retirement but prior to age 55, the benefit is as follows:

- (i) For death while a Disabled Retiree the benefit is equal to 1 ½ times Compensation.
  - (ii) For death while a Deferred Retiree the benefit is equal to his Accumulated Deductions.
  - (iii) For death while a Retiree who has completed 20 years of Service, the benefit is equal to ½ times final contributory compensation.
- (3) After retirement and after age 55, the benefit payable is equal to ½ times final contributory compensation.

Chapter 1, P.L. 2010 closes the Prosecutors Part of the Plan to new members enrolled on or after May 22, 2010.

Workers Compensation  
Judges Part (Chapter 259, P.L. 2001)

Service Retirement

- (A) Mandatory retirement at age 70. Voluntary retirement prior to age 70 as follows:
- (a) Age 70 and 10 years of service as a judge of compensation;
  - (b) Age 65 and 15 years of service as a judge of compensation; or
  - (c) Age 60 and 20 years of as of judge of compensation service.

Benefit is an annual retirement allowance equal to the greater of 75% of final salary or the regular service retirement benefit above.

- (B) Age 65 while serving as a judge of compensation, 5 consecutive years of service as a judge of compensation and 15 years in the aggregate of public service; or

Age 60 while serving as a judge, 5 consecutive years of service as a judge of compensation and 20 years in the aggregate of public service.

Benefit is an annual retirement allowance equal to the greater of 50% of final salary or the regular service retirement benefit above.

- (C) Age 60 while serving as a judge of compensation, 5 consecutive years of service as a judge of compensation and 15 years in the aggregate of public service. Benefit is an annual retirement allowance equal to the greater of 2% of final salary for each year of public service up to 25 years plus 1% of final salary for each year in excess of 25 years or the regular service retirement benefit above.

- (D) Age 60 while serving as a judge of compensation. Benefit is an annual retirement allowance equal to the greater of 2% of final salary

for each year of service as a judge of compensation up to 25 years plus 1% for each year in excess of 25 years or the regular service retirement benefit above.

**Early Retirement** Prior to age 60 while serving as a judge of compensation, 5 consecutive years of service as a judge of compensation and 25 or more years in the aggregate of public service. Benefit is an annual retirement allowance equal to 2% of final salary for each year of public service up to 25 years plus 1% of final salary for each year of public service in excess of 25 years, actuarially reduced for commencement prior to age 60.

**Vested Termination** Termination of service prior to age 60, with 5 consecutive years of service as a judge of compensation and 10 years in the aggregate of public service. Benefit is a refund of accumulated deductions, or a deferred life annuity beginning at age 60 equal to 2% of final salary for each year of public service up to 25 years, plus 1% for service in excess of 25 years.

#### **Death Benefits (NCGIPF)**

**Before Retirement** Death of an active member of the plan. Benefit is equal to

- (a) Lump sum payment equal to 1-1/2 times final salary, plus
- (b) Spousal life annuity of 25% of final salary plus 10% (15%) to one (two or more) surviving children payable until spouse's death or remarriage. If there is no surviving spouse, or upon death or remarriage, a total of 15% (20%, 30%) of final salary payable to one (two, three or more) dependent child (children). If there is no surviving spouse (or dependent children), 20% or 30% of final salary to one or two dependent parents.

**After Retirement** Death of a retired member of the plan. Benefit is equal to a lump sum of 25% of final salary for a member retired under normal, early retirement or vested termination. If a member were receiving a disability benefit, a lump sum 1-1/2 times final salary if death occurred before the member attained age 60 and 1/4 times final salary if death occurred after age 60.

Chapter 92, P.L. 2007 closes the Workers Compensation Judges Part of the Plan to new members enrolled after June 8, 2007.

### 3. Contributions

#### By Members

Members enrolling in the retirement system on or after July 1, 1994 will contribute 5% of compensation. Members enrolled prior to July 1, 1994 will contribute 5% of compensation to the retirement system effective July 1, 1995 unless they previously had contributed less than 6% in which case they will contribute 4% of compensation beginning July 1, 1995 and 5% of compensation beginning July 1, 1996. Chapter 103, P.L. 2007 increases the contribution rate to 5.5% of compensation effective, generally, July 1, 2007 for State employees and July 1, 2008 for Local employees. Chapter 78, P.L. 2011 increases the contribution rate from 5.5% to 6.5% of compensation with the increase effective October 2011. Further, beginning July 2012, the member contribution rate will increase by 1/7<sup>th</sup> of 1% each July until a 7.5% member contribution rate is reached in July 2018.

A 7.50% member contribution rate for members who are eligible to retire under the Prosecutors Part of the Retirement System as provided by Chapter 366, P.L. 2001 was used prior to July 1, 2008. Effective July 1, 2008 the member contribution rate was increased to 8.50%. Chapter 78, P.L. 2011 increases the contribution rate from 8.5% to 10.0% of compensation with the increase effective October 2011.

#### By Employers

##### Normal Contribution

The State and Local employers pay annually a normal contribution to the retirement Plan. This contribution is determined each year on the basis of the annual valuation and represents the value of the benefits to be earned in the year following the valuation date. The normal contributions for active members' COLA are being phased in. Chapter 78, P.L. 2011 suspended future COLAs for current and future retirees and beneficiaries until reactivated as permitted by law.

In accordance with the provisions of Chapter 79, P.L. 1960, the monies appropriated for payment of the non-contributory life insurance coverage shall be held separate from the retirement Plan monies.

In accordance with the provisions of Chapter 133, P.L. 2001, the Benefit Enhancement Fund (BEF) was established to fund the additional annual employer normal contribution due to the law's increased benefits. (Chapter 353, P.L. 2001 extended this coverage to this law's additional employer normal contribution.) If the assets in the BEF are insufficient to cover the normal contribution for the increased benefits for a valuation period, the State will pay such amount for both the State and local employers.

In accordance with the provisions of Chapter 259, P.L. 2001, the additional normal contributions for increased benefits to judges of compensation for a valuation period will be funded by transfers from the Second Injury Fund.

Chapter 19, P.L. 2009 provides that the State Treasurer will reduce for Local employers the normal contribution to 50% of the amount certified for fiscal year 2009. This unfunded liability will be paid by the Local employers in level annual payments over a period of 15 years with the first payment due in the fiscal year ending June 30, 2012. The unfunded liability will be adjusted by the rate of return on the actuarial value of assets. The legislation also provides that a Local employer

may pay 100% of the recommended contribution for fiscal year 2009. Local employers who were eligible but did not elect to take advantage of Chapter 19, P.L. 2009 were permitted to elect to defer 50% of the 2010 fiscal year required contribution with the first payment due in the fiscal year ending June 30, 2012.

#### Accrued Liability Contributions

The State and Local employers pay contributions to cover any unfunded accrued liability. An unfunded accrued liability was established for active life COLAs. The amortization periods for funding these liabilities were set initially at 40 years. Experience gains or losses for the 10 valuation years following the March 31, 1992 valuation will increase or decrease the unfunded accrued liability. Thereafter, actuarial gains or losses will increase or decrease the amortization period unless an increase will cause it to exceed 30 years. Chapter 78, P.L. 2011 suspended future COLAs for current and future retirees and beneficiaries until reactivated as permitted by law and changed the methodology used to amortize the unfunded accrued liability. Beginning with the July 1, 2010 actuarial valuation, the accrued liability contribution shall be computed so that if the contribution is paid annually in level dollars, it will amortize the unfunded accrued liability over an open 30 year period. Beginning with the July 1, 2019 actuarial valuation, the accrued liability contribution shall be computed so that if the contribution is paid annually in level dollars it will amortize the unfunded accrued liability over a closed 30 year period (i.e., for each subsequent actuarial valuation, the amortization period shall decrease by one year). Beginning with the July 1, 2029 actuarial valuation when the remaining amortization period reaches 20 years, any increase or decrease in the unfunded accrued liability as a result of actuarial losses or gains for subsequent valuation years shall serve to increase or decrease, respectively, the amortization period for the unfunded accrued liability, unless an increase in the amortization period will cause it to exceed 20 years. If an increase in the amortization period as a result of actuarial losses for a valuation year would exceed 20 years, the accrued liability contribution shall be computed for the valuation year using a 20 year amortization period.

Chapter 366, P.L. 2001 requires the State be liable for any increase in pension costs to a county that results from the enrollment of prosecutors in the Prosecutors Part. Any increase in the unfunded accrued liability in the Retirement System arising from the benefits established for the Prosecutors Part are to be amortized over a period of 30 years in the manner provided for other such liability in the Retirement System.

In accordance with the provisions of Chapter 259, P.L. 2001, the additional accrued liability contribution for increased benefits to judges of compensation for a valuation period will be funded by transfers from the Second Injury Fund.

Chapter 19, P.L. 2009 provides that the State Treasurer will reduce for Local employers the accrued liability contribution to 50% of the amount certified for fiscal year 2009. This unfunded liability will be paid by the Local employers in level annual payments over a period of 15 years with the first payment due in the fiscal year ending June 30, 2012. The unfunded liability will be adjusted by the rate of return on the actuarial value of assets. The legislation also provides that a Local employer

may pay 100% of the recommended contribution for fiscal year 2009. Local employers who were eligible but did not elect to defer 50% of the 2009 fiscal year contribution were permitted to elect to defer 50% of the 2010 fiscal year contribution with the first payment due in the fiscal year ending June 30, 2012.

The following legislation provides additional retirement benefits to certain employees of Local employers: Chapter 137, P.L. 1991, Chapter 229, P.L. 1991, Chapter 231, P.L. 1991, Chapter 138, P.L. 1993, Chapter 163, P.L. 1993, Chapter 44, P.L. 1993, Chapter 59, P.L. 1999, Chapter 126, P.L. 2000, Chapter 23, P.L. 2002, Chapter 127, P.L. 2003, Chapter 128, P.L. 2003 and Chapter 129, P.L. 2003. The cost of the enhanced pension benefits will be funded by employer contributions to the retirement system and paid by the employer that elected to participate. The additional pension liability shall be paid by each electing employer entity over a period of years provided by the legislation.