

call placed at least 24 hours after the preceding call and with a voice message left each time. If the responsible gaming lead is unable to speak with the patron by phone after three attempts, the responsible gaming lead shall email the patron and the patron's account shall be temporarily suspended until such time as the responsible gaming lead is able to speak directly with the patron by phone, video call, or any such other method of communication approved by the Division. The email shall include the information required in this paragraph and shall be approved in form by the Division. The patron's account will remain suspended until the direct communication required by Phase 3 intervention is completed and results in a determination by the responsible gaming lead that the patron is not exhibiting problem gaming behavior. If, after the Phase 3 intervention, the responsible gaming lead concludes that the patron is exhibiting signs of problem gaming, the patron's account shall be closed, and the patron shall be referred to available problem gambling resources. Account balances and pending wagers shall be handled in accordance with the provisions set forth at N.J.A.C. 13:69G-2.3(e).

(f) A withdrawal request made by a patron may not be cancelled or reversed by the patron within a three-day period beginning with the withdrawal request and prior to the disbursement of the funds. Any solicitation by operators for patrons to rescind fund withdrawals that are pending and have not been processed is prohibited.

(g) The criteria for problem gaming enumerated at (d) above are set forth as requisite minimum standards, and operators are encouraged to have additional automated triggers to identify problem gaming and/or lower numeric thresholds and timeframes in their discretion as added safeguards. Additionally, operators may escalate the response to any subsequent phase, or take any other action deemed necessary or appropriate, if they determine the patron may be at severe risk for problem gaming.

(h) Each operator shall collect and maintain the gender identification data (male, female, non-binary) of each successfully verified patron for the exclusive purpose of contributing to the annual reports on the impact of internet gaming and sports wagering on problem gamblers and gambling addiction in New Jersey, pursuant to N.J.S.A. 5:12-95.18 and 5:12A-11.

1. Each operator shall directly require or establish arrangements with reputable data sources to obtain gender identification data for all successfully verified patrons. Gender identification data is not required necessarily at the time of account creation and may be collected at a subsequent point. Each operator must report to the Division annually on its requirements or such arrangements, detailing the sources and methodologies used to acquire the requisite information. Each operator is solely responsible for ensuring that gender identification information is collected and shall maintain this information in a manner that provides an audit trail to verify compliance with this section.

## TREASURY—GENERAL

### (a)

#### DIVISION OF STATE LOTTERY

#### Courier Service Registration Renewal

#### Proposed Amendments: N.J.A.C. 17:20-2.1 and 12.7

Authorized By: New Jersey Lottery Commission, James A. Carey,  
Executive Director.

Authority: N.J.S.A. 5:9-7.

Calendar Reference: See Summary below for explanation of  
exception to calendar requirement.

Proposal Number: PRN 2025-120.

Submit written comments by November 14, 2025, to:

Ryan S. Schaffer  
Division of State Lottery  
PO Box 041  
Trenton, NJ 08625-0041  
Email: [Lotteryrulecomments@lottery.nj.gov](mailto:Lotteryrulecomments@lottery.nj.gov)

The agency proposal follows:

#### Summary

The Division of the State Lottery ("Division" or "Lottery") proposes to amend N.J.A.C. 17:20-2.1 and 12.7 to extend the registration renewal period for courier services from annually to once every three years. Additionally, the proposed amendments will implement a staggered renewal schedule for currently registered courier services to ensure that all registrations do not expire in the same year. This proposed amendment is prompted by the Division's accumulated experience in regulating courier services, which has demonstrated that annual registration is no longer requisite. The infrequency of substantial changes, coupled with existing reporting requirements that adequately capture necessary updates, supports the transition to a triennial renewal cycle.

A 60-day comment period is provided on this notice of proposal and, therefore, pursuant to N.J.A.C. 1:30-3.3(a)5, the notice is excepted from the provisions at N.J.A.C. 1:30-3.1 and 3.2, governing rulemaking calendars.

#### Social Impact

The proposed amendments will provide regulatory relief to courier services by reducing the frequency of renewal applications, thus allowing courier services to allocate resources more effectively. The staggered renewal schedule will facilitate a more manageable renewal process for the Division and the courier services.

#### Economic Impact

The proposed amendments are expected to reduce the administrative burden on both the courier services and the Division, potentially resulting in cost savings. These proposed amendments are designed to enhance operational efficiency without compromising regulatory oversight.

#### Federal Standards Statement

A Federal standards analysis is not required because the proposed amendments are not subject to any Federal standards or requirements.

#### Jobs Impact

The Division does not anticipate a significant impact on jobs as a result of the proposed amendments.

#### Agriculture Industry Impact

The proposed amendments will not have an impact on the agriculture industry. The proposed amendments have no effect on agriculture, as it pertains to Lottery services.

#### Regulatory Flexibility Statement

The proposed amendments do not require a regulatory flexibility analysis in accordance with N.J.S.A. 52:14B-16 et seq., as the proposed amendments do not affect existing requirements nor impose additional reporting, recordkeeping, and compliance requirements on small businesses, as defined in the Regulatory Flexibility Act, N.J.S.A. 52:14B-16 et seq.

#### Housing Affordability Impact Analysis

The proposed amendments will have no impact on the affordability of housing in this State, nor will they have any impact on the average costs associated with housing, because the proposed amendments concern the courier services registration renewal.

#### Smart Growth Development Impact Analysis

The proposed amendments will have no impact on the number of housing units in the State and will have no effect on smart growth development in Planning Areas 1 or 2, or within designated centers, pursuant to the State Development and Redevelopment Plan because the proposed amendments concern the courier services registration renewal.

#### Racial and Ethnic Community Criminal Justice and Public Safety Impact

The Division has evaluated this rulemaking and has determined that it will not have an impact on pretrial detention, sentencing, probation, or parole policies concerning juveniles and adults in the State. Accordingly, no further analysis is required.

**Full text** of the proposal follows (additions indicated in boldface **thus**; deletions indicated in brackets [thus]):

## SUBCHAPTER 2. DEFINITIONS

## 17:20-2.1 Definitions

The following words and terms, when used in this subchapter, shall have the following meanings, unless the context clearly indicates otherwise.

“Registration” shall mean the Division’s action approving a courier services applicant (or applicant for renewal of courier service registration) to operate for [one] **three** years as a registered courier service within the meaning of the Courier Services Act and this chapter.

## SUBCHAPTER 12. COURIER SERVICES

## 17:20-12.7 Registration renewal

(a) The Director shall require registration renewal applications on [an annual] **a triennial** basis, to ensure continuing compliance with the Courier Service Act and with this subchapter. The courier service shall provide such other information as the Director may deem necessary for the proper administration of the Division’s activities. Information required by the Division shall include updating all information from previously approved applications, including **an** updated business plan. The Division may procure and exchange information with other agencies regarding information required of courier services as provided by law.

**1. Staggered renewal schedule: For existing registered courier services, the renewal schedule will be staggered based on the order of initial licensing. The first licensed courier service will renew on July 1, 2029 (three years from July 1, 2026), the second licensed courier service will renew on July 1, 2028 (two years from July 1, 2026), and the third and subsequent licensed courier service will renew on July 1, 2027 (one year from July 1, 2026). Thereafter, each courier service will renew every three years following their previous renewal date.**

(b) A courier service’s registration shall remain in full force and effect until the registration is expired ([one] **three** years after the date it was issued), suspended, or revoked by the Director or until the Director receives a written resignation from the courier service.

(c) (No change.)

## OTHER AGENCIES

## (a)

CASINO REINVESTMENT DEVELOPMENT  
AUTHORITY

## Tourism District Land Development Rules

**Proposed Amendments: N.J.A.C. 19:66-2.1, 3.4, 3.5, 4.3, 4.10, 4.12, 5.1, 5.2, 5.5, 5.7 through 5.16, 5.18 through 5.22, 6.3, 7.7, 11.1, 19:66-11 Appendix, and 12.1**

**Proposed Repeal: N.J.A.C. 19:66-5.17**

**Proposed New Rule: N.J.A.C. 19:66-5.24**

Authorized By: Casino Reinvestment Development Authority, Eric Scheffler, Executive Director/Board of Directors.

Authority: N.J.S.A. 5:12-161.f and 5:12-220.

Calendar Reference: See Summary below for explanation of exception to calendar requirement.

Proposal Number: PRN 2025-128.

A **public hearing** on the proposed amendments will be held on the following date, at the following location:

Thursday, October 16, 2025, at 10:00 A.M.  
Casino Reinvestment Development Authority Board Room  
15 South Pennsylvania Avenue  
Atlantic City, NJ 08401

Comments may be submitted through November 15, 2025, in Microsoft Word format, or in a format that can be easily converted to Word to: <https://njcrda.com/public-notices/> or on paper to:

Sharon Dickerson, Esq., General Counsel  
Casino Reinvestment Development Authority  
15 South Pennsylvania Avenue  
Atlantic City, NJ 08401  
Attention: Law Department

Interested persons may obtain a copy of this notice of proposal from the Casino Reinvestment Development Authority website, [www.njcrda.com](http://www.njcrda.com). The notice of proposal may also be inspected during normal office hours at the Casino Reinvestment Development Authority’s offices located at 15 South Pennsylvania Avenue, Atlantic City, NJ 08401.

## Summary

The Casino Reinvestment Development Authority (Authority) is proposing amendments to its rules governing zoning and land use for the Tourism District in the City of Atlantic City (City), found at N.J.A.C. 19:66.

On February 1, 2011, P.L. 2011, c. 18, the Tourism District Act, codified at N.J.S.A. 5:12-218 et seq., was enacted. The purpose of the Tourism District Act is to revitalize the gaming and tourism industry in the City, to stabilize the City’s finances, and to spur economic growth and job creation in the City and the surrounding region.

The Tourism District Act mandated that the Authority establish the Atlantic City Tourism District (Tourism District) and granted the Authority broad and extensive powers to redevelop and manage the Tourism District. Pursuant to the Tourism District Act, the Authority took necessary and appropriate steps to develop and implement a Tourism District Master Plan and commenced exclusive land use and zoning jurisdiction over the Tourism District.

In accordance with N.J.S.A. 5:12-220, and with its general rulemaking authority, N.J.S.A. 5:12-161.f, the Authority adopted land use regulations for the Tourism District codified at N.J.A.C. 19:66 on January 2, 2018. The Authority now proposes the amendments of rules at N.J.A.C. 19:66 in order to continue to promote the general health, safety, and welfare of the Tourism District, conserve and enhance the taxable value of land and buildings throughout the City, and ensure that development occurs in appropriate locations based on the neighborhood context and overall environment.

The Authority seeks to make amendments at N.J.A.C. 19:66 in order to: (1) make minor corrections to address grammatical/typographical errors, provide clarification, and promote consistency throughout (which are not discussed any further below); (2) address new uses, such as licensed cannabis businesses through the creation of the Cannabis Overlay Zone (COZ), which shall conditionally permit the operation of licensed cannabis businesses; (3) amend zoning district boundaries, resulting in the removal of the Thorofare Waterfront District (TW) and the inclusion of this former district in the Duketown Arts District (DA); and (4) promote consistency with the ordinances of the City of Atlantic City.

## Summary of Specific Amendments

## Subchapter 2. Definitions

The Authority proposes amending N.J.A.C. 19:66-2.1, the definitions section for the chapter, to:

- Include terms relating to legal cannabis uses that are permitted in the Tourism District, in accordance with the Jake Honig Compassionate Use Medical Cannabis Act, N.J.S.A. 24:6I-1 et seq., the New Jersey Cannabis Regulatory, Enforcement, Assistance, and Marketplace Modernization Act, N.J.S.A. 24:6I-32 et seq., and the City of Atlantic City’s ordinance permitting cannabis businesses to operate within the City, including “alternative treatment center,” “cannabis,” “cannabis business,” “cannabis consumption area,” “cannabis cultivator,” “cannabis delivery service,” “cannabis distributor,” “cannabis retailer,” “cannabis manufacturer,” “cannabis wholesaler,” and “microbusiness”;
- Delete the term “base floor elevation”;
- Amend the definition for the term “craft breweries and distilleries” to indicate an appropriate liquor license must be obtained;