

# STATE OF NEW JERSEY

# **FORTY-NINTH**

# **REPORT OF**

# THE STATE FARMLAND EVALUATION ADVISORY COMMITTEE

**PRODUCTIVITY VALUES** 

**FOR** 

**2013 TAX YEAR** 

# **FARMLAND ASSESSMENT ACT OF 1964**

**CHAPTER 48, LAWS OF 1964** 

TRENTON, NEW JERSEY

OCTOBER, 2012

#### **ACKNOWLEDGMENTS**

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Also acknowledged with the thanks of the Committee are the services rendered by Richard Belcher, Division of Agriculture and Natural Resources, New Jersey Department of Agriculture; Patricia Wright, Deputy Director and Marilyn Gaines, Technical Program Assistant from the Division of Taxation.

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# REPORT OF THE STATE FARMLAND EVALUATION ADVISORY COMMITTEE

The Farmland Assessment Act of 1964 (Chapter 48, Laws of 1964) created a State Farmland Evaluation Advisory Committee and designated as the members thereof the Director of the Division of Taxation, the Dean of School of Environmental and Biological Sciences and the Secretary of Agriculture. The Act prescribed the functions and responsibilities of the Committee as follows:

"... The Committee shall meet from time to time on the call of the Secretary of Agriculture and annually determine and publish a range of values for each of the several classifications of land in agricultural or horticultural use in the various areas of the State. The primary objective of the Committee shall be the determination of the ranges in fair value of such land based upon its productive capabilities when devoted to agricultural or horticultural uses. In making these annual determinations of values, the Committee shall consider available evidence of agricultural or horticultural capability derived from the soil survey at Rutgers - The State University, the National Cooperative Soil Survey, and such other evidence of value of land devoted exclusively to agricultural or horticultural uses as it may in its judgment deem pertinent. On or before October 1 of each year, the Committee shall make these ranges of fair value available to the assessing authority in each of the taxing districts in which land in agricultural or horticultural use is located."

The original methodology of capitalizing net farm income per acre in determining the ranges in fair value of the several classifications of qualified land has been continued in this report.

Sources of primary data used in determining fair values are the U.S. Census of Agriculture (1964 through 2007), annual publications of the Economics Research Service and the National Agricultural Statistics Service of the United States Department of Agriculture, the New Jersey Department of Agriculture, the Annual FA-l Data Report and research publications developed at Rutgers - The State University.

The Committee submits this 2012 report for use in the tax year 2013.

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#### LAND USE AND PRODUCTIVITY VALUE

The Farmland Assessment Act emphasizes the importance of land use and productivity as primary measures of value when land is devoted to agricultural production and authorizes the Committee to determine a range of fair values for the several classifications of land qualified by assessors.

Historically, farm operators have used their land in the following ways:

- 1. To produce crops and animal products for sale or feed for animals on the farm.
- 2. To remain fallow or in cover crops as part of a planned rotational program.
- 3. To remain unplowed for grazing or conservation purposes.
- 4. To remain in woods, streams, and meadows which enhances the productivity of all the land cultivated.

#### LAND USE CLASSES

The historical uses of farmland described above are the basis for the land use classes listed and defined below:

- 1. Cropland Harvested This land is the heart of a farming enterprise and represents the highest use of land in agriculture. All land from which a crop was harvested in the current year falls into this category.
- 2. **Cropland Pastured** This land can be and often is used to produce crops, but its maximum income may not be realized in a particular year. Land that is fallow or in cover crops as part of a rotational program falls in this classification.
- 3. **Permanent Pasture** This land is not cultivated because its maximum economic potential is realized from grazing or as part of erosion control programs. Animals may or may not be part of the farm operation for land to be qualified in this category.
- 4. Non-Appurtenant Woodland Woodland which can only qualify for farmland assessment on the basis of being in compliance with a woodland management plan filed with the Department of Environmental Protection. It is actively devoted to the production for sale of tree and forest products.
- 5. **Appurtenant Woodland** Woodland that is part of a qualified farm. Usually this land is restricted to woodlots because of slope, drainage capability, soil type or topography. Such land has limited productive use but it provides a windbreak, watershed, buffers or controls soil erosion.

#### **SOIL GROUPS**

Assuming average weather and management, the long run productive capability of farmland in any of the land use classes described previously is related primarily to the innate productivity of the soils found in those land use classes.

To keep the valuation process within reasonable limits, the 215 soil types found in New Jersey were rated and categorized into five clearly defined soil groups by the Soils Department at Rutgers. 1\*

<sup>\*=</sup>Footnote

Those soil groups are described below:

- Group A <u>Very productive farmland</u> The most desirable soil in the area because of high yields and ease of cultivation.
- Group B <u>Good farmland</u> Desirable soil because yields are generally high and the land can be cultivated on a permanent basis.
- Group C <u>Fair farmland</u> Yields are lower than those in soil Group B because of shallowness, droughtiness, or excessive moisture. This land can be cultivated on a permanent basis.
- Group D **Poor farmland** This soil is usually too wet, stony, droughty, or otherwise unsuitable for permanent cultivation. Yields are low when cultivated.
- Group E <u>Very poor farmland</u> This land is often found in pasture or woodlands. Yields are very low because of excessive water, shallowness, stoniness, or droughtiness.

The boarding, rehabilitating or training of livestock is a qualified agricultural land use and deemed to be actively devoted to agriculture when that area is contiguous to land which otherwise qualifies for farmland assessment. One of the means to qualify a boarding, rehabilitating, or training facility is to use income imputed to land for grazing. This report includes imputed grazing values by soil group and county and may be found in column 6 of <u>Tables 1</u> and <u>2</u>.

#### RANGES IN FAIR VALUES OF FARMLAND

When land use and estimate of soil productivity are combined, a range in fair value of farmland can be determined. These ranges in fair value are shown in <u>Tables 1</u> and <u>2</u> for each county in New Jersey. The values shown in <u>Table 1</u> are the ranges in fair value between the land use classes. The values in <u>Table 1</u> are then modified by the soil ratings shown in <u>Table 2</u>. The values in <u>Table 2</u> are the Committee's estimates of the value of farmland based upon its productive capabilities when devoted to agricultural or horticultural use. These are the ranges in fair value which the Committee is making available to the assessing authority in each of the taxing districts in accordance with the provisions of Section 20 of the Farmland Assessment Act of 1964.

The general method of calculation of farmland values for the 2013 tax year is shown in the Appendix.

#### **APPENDIX**

(a) The U. S. Department of Agriculture publishes annual estimates of state farm income and expenses. The U. S. Census estimates state and county farm income every five years. These estimates as well as current data available in the Department of Agricultural Food and Resource Economics, School of Environmental and Biological Sciences were used in determining net farm income for New Jersey agriculture for 2012.

#### Estimated New Jersey Net Farm Income – 2012

	Million	
	<b>Dollars</b>	
Cash Receipts	\$808.8	<u>2</u> *
Government Payments	12.4	
Value of Home Consumption	2.2	
Change in Inventory	15.0	
Farm Income	\$808.4	<u>3</u> *
Farm Expenses	<u>-772.7</u>	<u>4</u> *
NET FARM INCOME TO LAND	\$35.7	<u>5</u> *

(b) In order to allocate State net farm income to each county, an estimate of farm income was determined for each county from data in the "Census of Agriculture 1964-2007" and published estimates of net income in previous evaluation reports.

	Example o	<u>f Projected Cou</u>	<u>inty Income as a </u>	a Percent of Sta	ate Income
	2008	2009	2010	2011	2012
	Mil.\$ %	Mil.\$ %	Mil.\$ %	Mil.\$ %	Mil.\$ %
County	3.48 8.4	3.57 8.5	3.52 8.9	3.32 9.0	3.28 9.2_
State	41.5 100	42.0 100	39.6 100	36.9 100	35.7 100

(c) Ratios as determined in (b) above were used to allocate State net farm income to each county.

# **Example of Determination of County Net Farm Income**

	Net Farm	
	<u>Income</u>	Percent
	(Mil. \$)	
County	3.28	9.2
State	35.7	100.0

(d) Net income for each county was then capitalized according to a return of 10% to estimate the total value of farmland in that county.  $\underline{6}^*$ 

#### **Example of Determination of Total Value of Land in Farms For a County**

			Net	Capitalized
			<u>Income</u>	Value
			(Mil. \$)	(Mil. \$)
County			3.28	32.80
*-Footnotes	0			

(e) When the total capitalized value of farmland in the county is determined, a value per acre can be estimated for each land use classification by multiplying acreages in the class by a weighted estimate of income potential when farmland is devoted to that land use. The number of acres used in the formula for each land use class was determined by the amount of land qualified by assessors as shown in the 2010 FA-1 report, projected to the tax year. (See e.1 below). The potential income weights were determined by agricultural economists at Rutgers. (See e.2 below).

(e.1) <b>Exa</b>	ample of Proje	cted Acreages	for Count	y Land Use	Classes for 2012
	<u>2008</u>	2009	<u>2010</u>	<u>2011</u>	<u>2012</u>
Cropland Harvested	41,146	41,618	41,418	38,856	38,740
Cropland Pastured	1,662	1,660	1,662	1,134	1,129
Permanent Pasture	3,184	3,176	3,184	3,185	3,185
Non-Appurtenant					
Woodland	9,313	9,358	9,313	9,700	9,680
Appurtenant					
Woodland	8,623	8,733	8,623	<u>9,374</u>	<u>9,280</u>
Total Qualified	63,928	64,545	64,200	62,249	62,014

#### (e.2) <u>Income Weights Used in the formula to Determine Value of Land Use Classes 7\*</u>

Land Use Class	Income Weights
Cropland Harvested	20
Cropland Pastured	10
Permanent Pasture	4
Non-Appurtenant Woodland	3.5
Appurtenant Woodland	1

(f) When acreage in land use classes are combined with income weights for that class, a weighted estimate of acreage based upon income potential is determined for each land use class in the county. (see f.1 below).

#### (f.1) Example of Computing Value for Land Use Classes for a County for 2012

			Income		Weighted
Land Use Class	<u>Acres</u>	X	Weights	=	<u>Acreage</u>
Cropland Harvested	38,740		20		774,800
Cropland Pastured	1,129		10		11,290
Permanent Pasture	3,185		4		12,740
Non-Appurtenant Woodland	9,680		3.5		33,880
Appurtenant Woodland	9,280		1		9,280
Total Weighted Acreage					841,990

(f.2) Dividing total county capitalized value by total weighted acreage calculated in (f.1) determines the value of "X" shown below:

$$X = \frac{\text{Total County Capitalized Value}}{\text{Weighted Acreage}} = \frac{32.80 \text{ Million}}{841,990} = $39 \text{ per acre}$$

The "X" value is the value of woodland in the county for 2012.

<sup>\*=</sup>Footnotes

(f.3) Values of all land classes are calculated below:

# **Average Land Use Value of Classes Where X = 39**

Cropland Harvested	20	X	39	=	780
Cropland Pastured	10	X	39	=	390
Permanent Pasture	4	X	39	=	156
Non-Appurtenant Woodland	3.5	X	39	=	137
Appurtenant Woodland	1	X	39	=	39

- (g) The values calculated in (f.3) above are the ranges in value of the several classifications of land specified in the first paragraph of Section 20 of the Farmland Assessment Act which the Committee has determined for land devoted to agricultural use. These values are shown in <u>Table 1</u>.
- (h) When the values in Table 1 are adjusted for the productivity ratings of the soil as required in the second and third sentences of Section 20, a land value based upon land classification and soil productivity is determined. 8\* The values that reflect soil productivity are the values recommended by the Committee for assessing purposes for the tax year 2013. Assessors should note that an A value is provided which is 20% above the 100% value for cropland and 10% above the 100% values for woodland and permanent pasture. This value is calculated for farmland of exceptional quality in the district. It also provides a margin of error for data used in the estimation process in this report.

<sup>\*=</sup>Footnotes

TABLE 1
2013 COUNTY VALUES PER ACRE BY LAND CLASSES

#### (COLUMN 6 SHOWS THE IMPUTED GRAZING VALUES PER N.J.S.A. 54:4-23.5 AND IS USED IN DETERMINING QUALIFYING INCOME, NOT VALUATION)

COUNTY	CROPLAND HAI			LAND PASTUREI		NON-APPURTENANT ERMANENT PASTURE WOODLAND		WOODLAND	APPURTENANT WOODLAND		IMPUTED   GRAZING   VALUES 
	COL. 1			COL. 2		COL. 3		COL. 4		COL. 5	   COL. 6
	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	   VALUE   PER   ACRE
ATLANTIC	100	920	100	460	100	184	100	161	100	46	\$133
BERGEN	100	860	100	430	100	172	100	151	100	43	\$132
BURLINGTON	100	780	100	390	100	156	100	137	100	39	\$131
CAMDEN	100	840	100	420	100	168	100	147	100	42	\$132
CAPE MAY	100	780	100	390	100	156	100	137	100	39	\$131
CUMBERLAND	100	800	100	400	100	160	100	140	100	40	\$131
ESSEX	100	860	100	430	100	172	100	151	100	43	\$132
GLOUCESTER	100	780	100	390	100	156	100	137	100	39	\$131
HUNTERDON	100	780	100	390	100	156	100	137	100	39	\$131
MERCER	100	740	100	370	100	148	100	130	100	37	\$130
MIDDLESEX	100	840	100	420	100	168	100	147	100	42	\$132
MONMOUTH	100	860	100	430	100	172	100	151	100	43	\$132
MORRIS	100	860	100	430	100	172	100	151	100	43	\$132
OCEAN	100	740	100	370	100	148	100	130	100	37	\$130
PASSAIC	100	860	100	430	100	172	100	151	100	43	\$132
SALEM	100	620	100	310	100	124	100	109	100	31	\$127
SOMERSET	100	760	100	380	100	152	100	133	100	38	\$130
SUSSEX	100	640	100	320	100	128	100	112	100	32	\$128
UNION	100	860	100	430	100	172	100	151	100	43	\$132
WARREN	100	660	100	330	100	132	100	116	100	33	   \$128

TABLE 2

#### 2013 COUNTY ESTIMATES OF RANGES IN VALUE OF FARMLAND BASED UPON LAND CLASSIFICATION

#### AND PRODUCTIVE CAPABILITIES WHEN DEVOTED TO AGRICULTURAL OR HORICULTURAL USE

#### (COLUMN 6 SHOWS THE IMPUTED GRAZING VALUES PER N.J.S.A. 54:4-23.5 AND IS USED IN DETERMINING QUALIFYING INCOME, NOT VALUATION)

COUNTY		CROPLAND H		CROPLAND I		PERMANENT		NON-APPL WOOD	LAND	WOO	RTENANT ODLAND	IMPUTED   GRAZING   VALUES 	
		COL	. 1	COL. 2		COL	COL. 3		COL. 4		DL. 5	COL. 6	
	SOIL GROUP	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	VALUE   PER   ACRE	
ATLANTIC	A B C D E	120 100 70 40 10	1,104 920 644 368 92	120 100 70 40 10	552 460 322 184 46	110 100 80 70 60	202 184 147 129 110	110 100 90 80 70	177 161 145 129 113	110 100 90 80 70	51 46 41 37 32	135   133   130   128   126	
BERGEN	A B C D E	120 100 70 40 10	1,032 860 602 344 86	120 100 70 40 10	516 430 301 172 43	110 100 80 70 60	189 172 138 120 103	110 100 90 80 70	165 150 135 120 105	110 100 90 80 70	47 43 39 34 30	134   132   129   127   125	
BURLINGTON	A B C D E	120 100 70 40 10	936 780 546 312 78	120 100 70 40 10	468 390 273 156 39	110 100 80 70 60	172 156 125 109 94	110 100 90 80 70	151 137 123 110 96	110 100 90 80 70	43 39 35 31 27	132   131   127   126   124	
CAMDEN	A B C D E	120 100 70 40 10	1,008 840 588 336 84	120 100 70 40 10	504 420 294 168 42	110 100 80 70 60	185 168 134 118 101	110 100 90 80 70	162 147 132 118 103	110 100 90 80 70	46 42 38 34 29	133   132   128   127   125	
CAPE MAY	A B C D E	120 100 70 40 10	936 780 546 312 78	120 100 70 40 10	468 390 273 156 39	110 100 80 70 60	172 156 125 109 94	110 100 90 80 70	151 137 123 110 96	110 100 90 80 70	43 39 35 31 27	132   131   127   126   124	
CUMBERLAND	A B C D E	120 100 70 40 10	960 800 560 320 80	120 100 70 40 10	480 400 280 160 40	110 100 80 70 60	176 160 128 112 96	110 100 90 80 70	154 140 126 112 98	110 100 90 80 70	44 40 36 32 28	133   131   128   126   125	

TABLE 2 - CONTINUED

COUNTY		CROPLAND H		CROPLAND I		PERMANENT		NON-APPU WOOD		WOO	RTENANT DDLAND	IMPUTED   GRAZING   VALUES 	
		COL.	1	COL.	2	CO	L. 3	СО	L. 4	CC	DL. 5	   COL. 6	
	SOIL GROUP	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	VALUE   PER   ACRE	
ESSEX	A B C D E	120 100 70 40 10	1,032 860 602 344 86	120 100 70 40 10	516 430 301 172 43	110 100 80 70 60	189 172 138 120 103	110 100 90 80 70	165 150 135 120 105	110 100 90 80 70	47 43 39 34 30	134   132   129   127   125	
GLOUCESTER	A B C D E	120 100 70 40 10	936 780 546 312 78	120 100 70 40 10	468 390 273 156 39	110 100 80 70 60	172 156 125 109 94	110 100 90 80 70	151 137 123 110 96	110 100 90 80 70	43 39 35 31 27	132   131   127   126   124	
HUNTERDON	A B C D	120 100 70 40 10	936 780 546 312 78	120 100 70 40 10	468 390 273 156 39	110 100 80 70 60	172 156 125 109 94	110 100 90 80 70	151 137 123 110 96	110 100 90 80 70	43 39 35 31 27	132   131   127   126   124	
MERCER	A B C D E	120 100 70 40 10	888 740 518 296 74	120 100 70 40 10	444 370 259 148 37	110 100 80 70 60	163 148 118 104 89	110 100 90 80 70	143 130 117 104 91	110 100 90 80 70	41 37 33 30 26	131   130   127   125   124	
MIDDLESEX	A B C D E	120 100 70 40 10	1,008 840 588 336 84	120 100 70 40 10	504 420 294 168 42	110 100 80 70 60	185 168 134 118 101	110 100 90 80 70	162 147 132 118 103	110 100 90 80 70	46 42 38 34 29	133   132   128   127   125	
MONMOUTH	A B C D E	120 100 70 40 10	1,032 860 602 344 86	120 100 70 40 10	516 430 301 172 43	110 100 80 70 60	189 172 138 120 103	110 100 90 80 70	165 150 135 120 105	110 100 90 80 70	47 43 39 34 30	134   132   129   127   125	
MORRIS	A B C D E	120 100 70 40 10	1,032 860 602 344 86	120 100 70 40 10	516 430 301 172 43	110 100 80 70 60	189 172 138 120 103	110 100 90 80 70	165 150 135 120 105	110 100 90 80 70	47 43 39 34 30	134   132   129   127   125	

TABLE 2 - CONTINUED

COUNTY		CROPLAND H		CROPLAND I		PERMANENT		NON-APPU WOOD		WOO	RTENANT ODLAND	IMPUTED   GRAZING   VALUES 		
		COL. 1		COL. 2		COI	COL. 3		L. 4	cc	DL. 5	   COL. 6		
		SOIL GROUP	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	SOIL RATING	VALUE PER ACRE	VALUE   PER   ACRE	
OCEAN	A B C D E	120 100 70 40 10	888 740 518 296 74	120 100 70 40 10	444 370 259 148 37	110 100 80 70 60	163 148 118 104 89	110 100 90 80 70	143 130 117 104 91	110 100 90 80 70	41 37 33 30 26	131   130   127   125   124		
PASSAIC	A B C D E	120 100 70 40 10	1,032 860 602 344 86	120 100 70 40 10	516 430 301 172 43	110 100 80 70 60	189 172 138 120 103	110 100 90 80 70	165 150 135 120 105	110 100 90 80 70	47 43 39 34 30	134   132   129   127   125		
SALEM	A B C D E	120 100 70 40 10	744 620 434 248 62	120 100 70 40 10	372 310 217 124 31	110 100 80 70 60	136 124 99 87 74	110 100 90 80 70	129 109 98 87 76	110 100 90 80 70	34 31 28 25 22	129   127   125   124   122		
SOMERSET	A B C D E	120 100 70 40 10	912 760 532 304 76	120 100 70 40 10	456 380 266 152 38	110 100 80 70 60	167 152 122 106 91	110 100 90 80 70	146 133 120 106 93	110 100 90 80 70	42 38 34 30 27	132   130   127   126   124		
SUSSEX	A B C D E	120 100 70 40 10	768 640 448 256 64	120 100 70 40 10	384 320 224 128 32	110 100 80 70 60	141 128 102 90 77	110 100 90 80 70	123 112 101 90 78	110 100 90 80 70	35 32 29 26 22	129   128   125   124   123		
UNION	A B C D E	120 100 70 40 10	1,032 860 602 344 86	120 100 70 40 10	516 430 301 172 43	110 100 80 70 60	189 172 138 120 103	110 100 90 80 70	165 150 135 120 105	110 100 90 80 70	47 43 39 34 30	134   132   129   127   125		
WARREN	A B C D	120 100 70 40 10	792 660 462 264 66	120 100 70 40 10	396 330 231 132 33	110 100 80 70 60	145 132 106 92 79	110 100 90 80 70	128 116 104 93 81	110 100 90 80 70	36 33 30 26 23	129   128   126   124   123		

#### **FOOTNOTES**

- 1. Soil types were rated and categorized by Dr. John Tedrow, Professor of Soils at Cook College, Rutgers University. A description of New Jersey soil ratings are contained in "Productive Capability of New Jersey Soils and Crops," Rutgers The State University. A soils guide for use in connection with the valuation assessment, and taxation of land under the Farmland Assessment Act of 1964, Chapter 48, Laws of 1964 (N.J.S.A. 54:4-23.1 et seq.), p. 2.
- 2. Cash receipts are adjusted for income from floricultural crops grown under glass and poultry income which doesn't result from the land, p. 4.
- 3. Non-money income which is an imputed value for the rental value of the farm dwelling is excluded from farm income because the farm dwelling is excluded from assessment under the Farmland Assessment Act. Other income not earned from farming is also excluded, p. 4.
- 4. Expenses for the farm dwelling, floricultural crops grown under glass and poultry are excluded from farm expenses, p. 4.
- 5. Net farm income does not include wages of management or a payment for family labor, p. 4.
- 6. The capitalization rate of 10% considers a 7 1/2% rate of return equaling a farm mortgage rate of interest of 7 1/2% and 2 1/2% return for wages of management and unpaid family labor, p. 4.
- 7. The weighting system allocates 79% of net farm income to cropland harvested and cropland pastured based upon estimates of the Soils and Crops Department and the Department of Agricultural Economics and Marketing, School of Environmental and Biological Sciences, Rutgers The State University, p. 5.
- 8. See Subchapter 14 State Farmland Evaluation Committee, N.J.A.C. 18:15-14.1, p.6.
- 9. Imputed grazing values These values include the maintenance cost for permanent pasture (mowing/clipping, lime, fertilizer, over seeding and herbicide application). A land cost for permanent pasture is also included. These costs are updated periodically based on changes in labor, equipment and materials. Permanent pasture by definition is a marginal land use (low productivity and low income), which limits the return on labor and material inputs.