Section 5.   Risk Assessment

5.13 Animal Disease

2014 Plan Update Changes

➢ The hazard profile has been significantly enhanced to include a detailed hazard description, location, extent, previous occurrences, probability of future occurrence, severity, warning time and secondary impacts of the animal disease hazard.
➢ Potential change in climate and its impacts on the animal disease hazard are discussed.
➢ A vulnerability assessment has been completed and directly follows the hazard profile.
➢ The consequence analysis for animal disease events is now located in Section 9 of this Plan Update.

5.13.1 Profile

Hazard Description

The New Jersey agriculture industry is a robust and profitable economic industry with over 10,000 farms totally over $986 million in value, of which over $135 million in value of livestock, poultry and their products (U.S. Department of Agriculture [USDA] 2011). The agricultural industry is spread throughout the State, with higher concentrations found in the more rural communities in the northern and southern regions.

FEMA defines an animal disease outbreak as the introduction of a highly contagious, infectious, or economically devastating animal disease or agent. This definition would encompass the introduction of a new strain of a virus not seen in the animal population, a foreign animal disease introduced accidentally or intentionally on United States soil, or a disease that has been eradicated from the United States being re-introduced.

The United States agricultural exports are on a continual growth pattern with products being exported to foreign countries, leading to the introduction of new diseases in parts of the world never thought to be susceptible (USDA 2008). Inversely, the United State counties have increased its imports, which have led to the introduction of novel disease outbreaks on United State soil annually. This global web of trade positions the State of New Jersey for a possible outbreak of an animal disease that has the potential to spread throughout the State's livestock population, domesticated animal population, and even impact the diverse wildlife found within the State.

Any impact from an animal disease outbreak will had adverse animal health issues. Additionally, the threat to public health from an animal-to-person disease transfer increases with the introduction of a new or foreign disease. The impact from response actions such as quarantine, dispatch, disposal, and loss of public confidence in products would all bring about a financial loss to the industry as a whole while impacting the industries that rely on the State's animal production for products, food, or any combination of the two.

In the State of New Jersey, the Department of Agriculture (NJDA), Division of Animal Health, maintains disease control programs to protect the health and well-being of livestock in the State. The Division tracks information about emerging diseases around the world that may impact New Jersey, conducts epidemiological investigations of livestock diseases and drug residues, operates an animal health diagnostic laboratory, and supports an aggressive Johne's disease (paratuberculosis in ruminants) control program (NJDA 2006).

The following list provides the type of diseases that may affect various animal species found in New Jersey:

Bovine
- Anthrax
- Botulism
- Brucellosis
- BSE
- Campylobacteriosis
- Cholera
- Escherichia Coli (E coli)
- Melioidosis
- Non-Typhoidal Salmonellosis
- Q Fever
- Rabies
- Rift Valley Fever
- Schmallenberg Virus
- Staphylococcus aureus (MRSA)
- Transmissible Spongiform Encephalopathies
- Tuberculosis

Equine
- Anthrax
- Campylobacteriosis
- Equine Encephalomyelitis
- Eastern/Western/Venezuelan Equine Encephalomyelitis
- Glanders
- Hendra
- Melioidosis
- Non-Typhoidal Salmonellosis
- Q Fever
- Rabies
- Staphylococcus aureus (MRSA)
- Tularemia
- West Nile Fever

Swine
- Anthrax
- Brucellosis
- Porcine and Rangiferine Brucellosis
- Campylobacteriosis
- Escherichia Coli (E coli)
- Melioidosis
- Non-Typhoidal Salmonellosis
- Q Fever
- Staphylococcus aureus (MRSA)
- Tularemia

Camelids
- Glanders
- Q Fever
- Rabies
- Rift Valley Fever
- Staphylococcus aureus (MRSA)
- West Nile Fever

Dogs
- Brucellosis
- Canine Brucellosis
- Canine Influenza Virus
- NJDA Canine Influenza Web Page
- Cholera
- Staphylococcus aureus (MRSA)

Rodents
- Hantavirus (also a disease in Humans)
- Staphylococcus aureus (MRSA)

Poultry
- Avian Influenza
- Highly Pathogenic Avian Influenza
- NJDA Avian Influenza Web Page
- Campylobacteriosis
- Eastern/Western/Venezuelan Equine Encephalomyelitis
- Escherichia Coli (E coli)
- Melioidosis
- Newcastle Disease
- Non-Typhoidal Salmonellosis
- Psittacosis
- Staphylococcus aureus (MRSA)
- Tularemia
- West Nile Fever

Small Ruminants
- Anthrax
- Brucellosis
- Ovine and Caprine Brucellosis
- Ovine Epididymitis
- Campylobacteriosis
- Escherichia Coli (E coli)
- Melioidosis
- Non-Typhoidal Salmonellosis
- Q Fever
- Rift Valley Fever
- Schmallenberg Virus
- Scrapie
- Staphylococcus aureus (MRSA)

Source: NJDA2006

Animal Diseases in New Jersey

Avian Influenza

Avian influenza refers to the disease caused by infection with avian (bird) influenza (flu) Type A viruses. These viruses occur naturally among wild aquatic birds worldwide and can infect domestic poultry and other bird and animal species. Avian flu viruses do not normally infect humans. However, sporadic human infections with avian flu viruses have occurred (NJDA 2006; Rutgers 2013).

The spread of avian influenza from one ill person to another has been reported very rarely, and has been limited, inefficient, and not sustained. However, because avian influenza A viruses have the potential to change and gain the ability to spread easily between people, monitoring for human infection and person-to-person transmission is extremely important for public health (Rutgers 2013).

Canine Influenza Virus

Canine influenza virus is a highly contagious Type A influenza virus that causes respiratory disease in dogs. The virus was first identified in racing greyhounds and appears to have been the cause of significant respiratory disease on canine tracks throughout the U.S. for the last two to three years. The most recent cases have occurred in dog breeds other than greyhounds in shelters, boarding facilities and veterinary clinics in Florida. All dogs are susceptible to infection and do not have naturally acquired immunity to the virus (NJDA2013).

Equine Herpes Virus

According to NJDA, Equine Herpes Virus type 1 (EHV-1) is found world-wide in the horse population, and most horses have been infected or exposed to it by one to two years of age. The virus remains latent (hidden) in the body, and may be expressed at any time of the horse's life, particularly when the animal is stressed. Because of recent outbreaks of disease in the United States, it is important for horse owners, trainers, show hosts, and anyone else involved in the equine industry to learn as much as possible about this virus in order to prevent its spread when horses are gathered together in any event or forum.

Eastern Equine Encephalitis

Eastern equine encephalitis (EEE) is a virus disease of wild birds that is transmitted to horses and humans by mosquitoes. The virus is found near wetland habitats along the eastern seaboard from New England to Florida. New Jersey represents a major focus for the infection with some form of documented viral activity nearly every year. Horse cases are most common in the southern half of New Jersey because the acid water swamps that produce the major mosquito vectors are especially prevalent on the southern coastal plain (Crans 2013).

Johne's Disease

Johne's disease is caused by the bacterium Mycobacterium paratuberculosis. It infects the small intestine of ruminant animals, especially cattle, sheep, and goats. There is no effective treatment which can be recommended. Cattle are usually infected soon after birth, but the first symptoms of disease do not appear until two to four years of age. It is a chronic, wasting condition and usually fatal. Between five and 10% of New Jersey dairy herds have been tested for Johne's and many contain Johne's positive cows. Testing from the surrounding states as well as throughout the United States and the world indicates that Johne's is a disease with worldwide economic impact. Those who initiate an effective management program to control or eradicate Johne's disease can expect substantial economic returns for their investment (Westendorf and Zirkle 1994).

Rabies

Rabies is caused by a virus that is present in the saliva of infected animals and is transmitted primarily through the bite of an infected animal to people or other animals. Transmission can also occur when saliva from a rabid animal comes in contact with an open cut, the mouth or the eyes. The virus binds to nerve tissue and migrates to the brain where it replicates and is then shed in the saliva when the animal becomes ill. The incubation period (the time from exposure to illness) of rabies can vary between two weeks and six months or longer, but usually is between one and three months (New Jersey Certified Animal Control Officers Association [NJCACOA] 2010).

It is common practice to quarantine a domestic animal (dog or cat) that bites a person for 10 days. If the animal develops clinical signs of rabies or dies within this period, brain tissue samples are sent to the New Jersey State Rabies Laboratory in Trenton, New Jersey for testing. A positive diagnosis for rabies can be made only by laboratory examination of brain tissue, after the death of the animal (NJCACOA 2010).

Raccoon rabies spread into New Jersey in 1989 and is now established throughout the State. The majority of these cases are in raccoons but skunks, foxes, groundhogs and cats, especially unvaccinated free-roaming cats, are also commonly documented to be infected with raccoon rabies. There are also strains of rabies associated with bats. Vaccinated pets and small rodents such as squirrel, mice and rats are very low risk for rabies infection. However, all mammals can be infected with rabies (NJCACOA 2010).

Location

The State of New Jersey comprises over 10,000 farms, with over 733,000 acres zoned as farmland maintaining a livestock population of over 40,000 combined swine and bovine (USDA 2011; State Agricultural Overview 2011). The geographical makeup of the State has lent itself to a widespread mixture of farm properties from north to south, with the highest concentration of farms located in the northwest and southern regions. These regions provide a landscape that supports farming, together with proximity to the urban centers that support the transportation and processing of farm animals. Figure 5.13-1 illustrates the distribution of agricultural lands and preserved farmland in New Jersey.

Figure 5.13-1. Agricultural Lands and Preserved Farmland in New Jersey
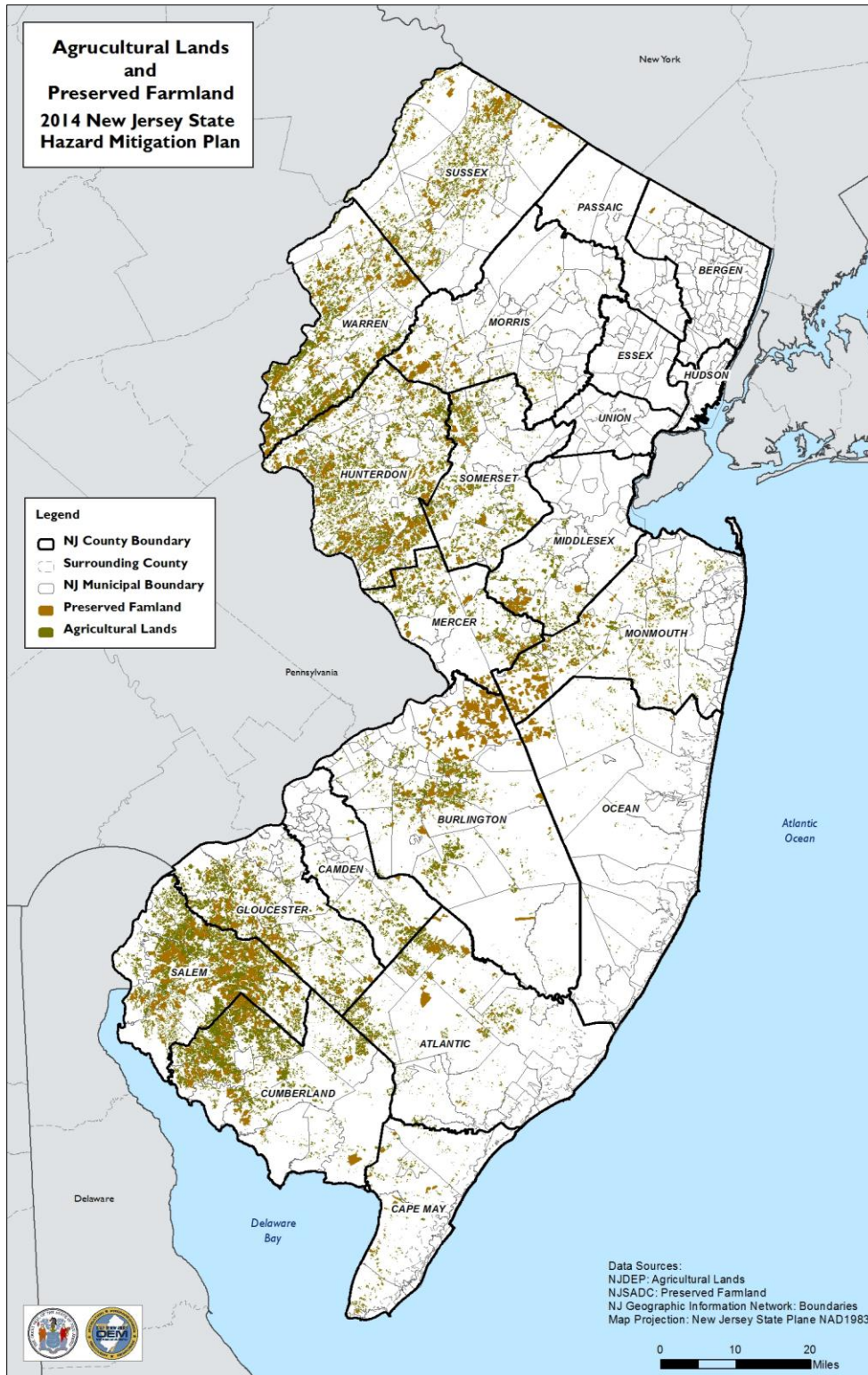
Source: NJDEP 2007, NJSADC 2013

In addition to the livestock populations, the State estimates that approximately two-thirds of residential households own a pet and 47% of the households own more than one type of pet (New Jersey Department of Health 2013). This population is evenly spread throughout the State.

Extent

Epidemics result in mass mortality of animals, resulting in the devastation of economic impacts on industries and communities. Some animal diseases, such as *Salmonella*, influenza, and Equine Encephalitis, can also infect humans. Animal disease costs are due to loss of production, loss of animals, human morbidity and mortality, days of lost work, and legal actions (FEMA 2011).

Disease outbreaks have many adverse impacts and consequences. Table 5.13-1 summarizes some of the adverse impacts and consequences that can come from animal disease outbreaks (FEMA 2011).

Table 5.13-1. Impacts and Consequences for Animal Disease Outbreaks

Impact	Consequence
Rumors about the cause of disease and who is at risk are common in disease outbreaks	Communications are challenged
Movement of vehicles and people may be restricted because of some highly contagious diseases	Infrastructure failure
If large numbers of animals need to be slaughtered on their farm of origin, the slaughter methods may be dangerous	Threat to public and animal safety
To reduce losses, some farmers may opt to slaughter their herd	Need to evacuate people and animals
Quarantine stations may be needed	Displacement of animals
Some animal diseases infect people	Threat to public and animal health
Some diseases are contagious to wildlife	Adverse effects on the natural environment and wildlife
Many animals may die in a disease outbreak	Need for carcass disposal
In some animal disease outbreaks, e.g., Foreign Animal Diseases, policies dictate that healthy animals in farms adjacent to infected ones should be slaughtered	Need for euthanasia
Many diseases cause considerable suffering in animals	Threat to the well-being of animals
Sick and dying animals evoke sympathetic emotions	Public concern

Source: FEMA 2011

Previous Occurrences and Losses

Between 2010 and 2012, New Jersey had 884 reported animal rabies cases, including raccoons, skunks, foxes, cats, groundhogs, bovines, equines, dogs, ferrets, deer, bats, and other domestic and wild animals (New Jersey Department of Health and Human Services 2012).

The 2011 State Plan did not discuss specific animal disease events; however, for this 2014 Plan update, animal disease events that occurred in the State from January 1, 2010 to December 31, 2012 will be further discussed. Table 5.13-2 outlines these events in the State but does not include all incidents.

Table 5.13-2. Animal Disease Incidents in New Jersey

Date(s) of Event	Disease Type	Counties Impacted	Description
2001	West Nile Virus (WNV)	Bergen, Hunterdon, Middlesex, Monmouth, Burlington, Camden, Gloucester, Salem, Cumberland, Atlantic	In 2001, there were a total of 30 WNV veterinary cases reported in New Jersey.
2002	WNV	Atlantic, Burlington, Cumberland, Gloucester, Middlesex, Monmouth, Ocean, Salem	In 2002, there were a total of 29 WNV veterinary cases reported in New Jersey.
2003	Eastern Equine Encephalitis (EEE)	Atlantic, Burlington, Camden, Cumberland, Gloucester	In 2003, there were a total of eight EEE veterinary cases reported in New Jersey.
August-November 2003	WNV	Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester, Hunterdon, Mercer, Monmouth, Morris, Ocean, Passaic, Salem, Somerset, Sussex, Warren	In 2003, there were a total of 150 WNV veterinary cases reported in New Jersey.
2004	EEE	Burlington, Camden, Cumberland, Gloucester	In 2004, there were a total of six EEE veterinary cases reported in New Jersey.
February 2004	Low Pathogenic Avian Influenza (LPAI) A (H7N2)	N/A	An outbreak of LPAI was reported on two chicken farms in Delaware and in four live bird markets in New Jersey supplied by the farms. In March 2004, surveillance samples from a flock of chickens in Maryland tested positive for LPAI H7N2, which was most likely the same strain as the February outbreak.
August-October 2004	WNV	Burlington, Gloucester, Mercer, Salem	In 2004, there were a total of six WNV veterinary cases reported in New Jersey.
2005	EEE	Burlington, Gloucester, Monmouth, Ocean	In 2005, there were a total of four EEE veterinary cases reported in New Jersey.
August 2006	EEE	Burlington	In 2006, there was a total of one EEE veterinary case reported in New Jersey.
August 2006	WNV	Middlesex	In 2006, there was a total of one WNV veterinary case reported in New Jersey.
2007	Epizootic Hemorrhagic Disease (EHD)	N/A	An outbreak of EHD in wild white-tailed deer caused by an RNA virus was transmitted by biting midges. The outbreak began in the last week of August and first week of September 2007 in New Jersey. NJDEP Division of Fish and Wildlife's Office of Fish and Wildlife Health and Forensics and deer project personnel investigated the outbreak on September 7, 2007, when hunters reported finding 15 deer. The deer were scouting the hunting property, which covered slightly less than 500 acres in Hillsborough Township, north of Amwell road, west of Millstone in Somerset County.

Table 5.13-2. Animal Disease Incidents in New Jersey

Date(s) of Event	Disease Type	Counties Impacted	Description
October 2007	EEE	Atlantic	In 2007, there was a total of one EEE veterinary case reported in New Jersey.
October – November 2007	WNV	Morris, Ocean	In 2007, there were a total of two WNV veterinary cases reported in New Jersey.
August – September 2009	EEE	Burlington, Camden, Gloucester	In 2009, there were a total of six EEE veterinary cases reported in New Jersey.
August 2009	WNV	Salem	In 2009, there was a total of one WNV veterinary case reported in New Jersey.
August – September 2010	WNV	Atlantic, Gloucester	In 2010, there was a total of two WNV veterinary cases reported in New Jersey.
October 2010	EEE	Monmouth	In 2010, there was a total of one EEE veterinary case reported in New Jersey.
2011	Canine Parvovirus	N/A	A localized outbreak of Canine Parvovirus was found within shelters in the northeastern region of the State.
October 2011	EEE	Gloucester	In 2011, there was a total of one EEE veterinary case reported in New Jersey.
October 2011	WNV	Monmouth	In 2011, there was a total of one WNV veterinary case reported in New Jersey.
2012	EEE	Atlantic, Burlington, Camden	In 2012, there were a total of seven EEE veterinary cases reported in New Jersey.
2012	WNV	Atlantic, Gloucester, Monmouth, Salem, Sussex	In 2012, there were a total of six WNV veterinary cases reported in New Jersey

EEE   *Eastern Equine Encephalitis*
EHD   *Epizootic Hemorrhagic Disease*
LPAI   *Low Pathogenic Avian Influenza*
RNA   *Ribonucleic Acid*
N/A   *Not Available*
NJDEP   *New Jersey Department of Environmental Protection*
WNV   *West Nile Virus*

FEMA Disaster Declarations

The Federal Emergency Management Agency (FEMA) has not issued any disaster declarations resulting from animal disease incidents.

Probability of Future Occurrences

The likelihood of future occurrences of animal disease outbreak is difficult to predict; however, based on the local outbreaks of disease such as rabies and West Nile combined with an increase in global trade, the likelihood of an animal disease outbreak affecting the State of New Jersey is possible. The State has a high concentration of farms located throughout the northwestern and southern regions of the state, making them susceptible to livestock outbreaks. Additionally, population density across the State combined with the saturation of pets makes the State susceptible to outbreaks in diseases in the domesticated animal populations.

Severity

Animal disease outbreaks can range in severity from a single animal infected with a disease to a regional or statewide epidemic. Annually, diseases such as West Nile virus and rabies continue to affect both the domesticated and livestock populations throughout the State, supporting the assertion that some animal disease outbreaks are continuous throughout the State.

Unlike smaller annual outbreaks, the introduction of a novel disease within any population of animal within the State could prove to be catastrophic to the State's animal population. In most instances, immunity to new diseases are not present, leading to a high initial morbidity and mortality rate. This introduction can rapidly escalate the status that requires large-scale euthanasia, quarantine, and isolation, or regulations on transportation. Additionally, based on the number of domesticated animals and the wildlife interface with farming communities, the spread from livestock to wildlife and household pets may pose additional threats to public health across the State. According to the Center for Disease Control and Prevention, over 75% of recent emerging diseases impacting the human population originated within the animal population (CDC, 2013).

Warning Time

Animal disease outbreaks, similar to human contagious diseases, provide little warning from the time of initial infection to the onset of clinical symptoms. In many cases, an animal fails to show any outward symptoms of the disease despite being a in a contagious state. While animal monitoring systems are incorporated into the livestock production industry, the time from infection to display of symptoms provides for a great potential for additional transmissions, supporting the difficult nature of ahead-of-time notice for animal disease outbreak.

Secondary Hazards

Animal disease outbreaks have a large number of secondary hazards. Based on the scope of the outbreak impacts, additional hazards may include:

- Human disease transmission
- Wildlife disease transmission
- Domesticated animal disease transmission
- Contamination of land, crop, and water

The extent of the secondary hazards associated with any animal outbreak is based on many factors including the scope of the outbreak, disease transmission method, morbidity and mortality of the disease, the possibility of disease transmission to other populations, and the public perception and response to the outbreak. Any and

all of these factors will impact the severity of the secondary hazards, requiring additional support and response from support agencies.

Climate Change Impacts

Providing projections of future climate change for a specific region is challenging. Shorter term projections are more closely tied to existing trends making longer term projections even more challenging. The further out a prediction reaches, the more subject to changing dynamics it becomes.

The New Jersey Climate Adaptation Alliance is a network of policymakers, public and private-sector practitioners, academics, non-governmental organizations (NGO), and business leaders aligned to build climate change preparedness in the state of New Jersey. The Alliance is facilitated by Rutgers University, which provides science and technical support, facilitates the Alliance's operations and advances its recommendations. A document titled *Change in New Jersey: Trends and Projections* was developed to identify recommendations for State and local public policy that will be designed to enhance climate change preparedness and resilience in New Jersey (Rutgers 2013).

Temperatures in the Northeast United States have increased 1.5 degrees Fahrenheit (°F) on average since 1900. Most of this warming has occurred since 1970. The State of New Jersey, for example, has observed an increase in average annual temperatures of 1.2°F between the period of 1971-2000 and the most recent decade of 2001-2010 (ONJSC 2011). Winter temperatures across the Northeast have seen an increase in average temperature of 4 °F since 1970 (Northeast Climate Impacts Assessment [NECIA] 2007). By the 2020s, the average annual temperature in New Jersey is projected to increase by 1.5°F to 3°F above the statewide baseline (1971 to 2000), which was 52.7°F. By 2050, the temperature is projected to increase 3°F to 5°F (Sustainable Jersey Climate Change Adaptation Task Force 2013).

ONJSC indicates that both northern and southern New Jersey have become wetter over the past century. Northern New Jersey's 1971-2000 precipitation average was over five inches (12%) greater than the average from 1895-1970. Southern New Jersey became two inches (5%) wetter late in the 20th century. Average annual precipitation is projected to increase in the region by 5% by the 2020s and up to 10% by the 2050s. Most of the additional precipitation is expected to come during the winter months (New York City Panel on Climate Change [NYCPCC] 2009). In addition, heavy precipitation events have increased in the past 20 years.

Animal disease outbreaks may be impacted by climate change, as many diseases are seasonal, based on transmission methods. Separately, scientists have noted that changes in the environment such as warming of the climate may increase a disease's ability to thrive and transmit from one person or animal to another. This increase in disease transmission will have a greater impact on the animal populations because unlike humans, animals are unable to adapt in a short timeframe, leaving them positioned to become a carrier and transmitter of diseases (Walsh 2013).

Globally, increases in recorded temperatures may lead to greater outbreaks of diseases. Outbreaks such as bluetongue virus within the animal population in Europe have been linked to increases in temperature (Liverpool 2011).

5.13.2 Vulnerability Assessment

This section discusses New Jersey's vulnerability, in a qualitative nature, to the animal disease hazard. A consequence analysis for this hazard was also conducted and the results are presented in Section 9. Impacts on the public, responders, continuity of operations, and delivery of services; property, facilities, and infrastructure; the environment, economic condition of the state, and the public confidence in the State's governance are discussed in Section 9 in accordance with Emergency Management Accreditation Program (EMAP) standards. This section addresses assessing vulnerability and estimating potential losses by jurisdiction and to state facilities.

Assessing Vulnerability by Jurisdiction

For the purpose of measuring exposure to animal disease outbreaks, the entire population of the State is considered to be vulnerable, based on the statistic that two-thirds of all residential structures house a domesticated animal. While the threat from domesticated animal exists, the greatest threat lies within the livestock populations. The areas at greatest risk for livestock disease outbreaks are found within the regions containing the greatest concentration of farming locations (refer to Figure 5.13-1earlier in this section.) As represented in Figure 5.13-2 and Table 4-11 in Section 4 (State Profile), the counties with the greatest number of farms are Burlington (922), Hunterdon (1,623), Monmouth (932), Sussex (1,060), and Warren (933).

Figure 5.13-2. Number of Farms per County
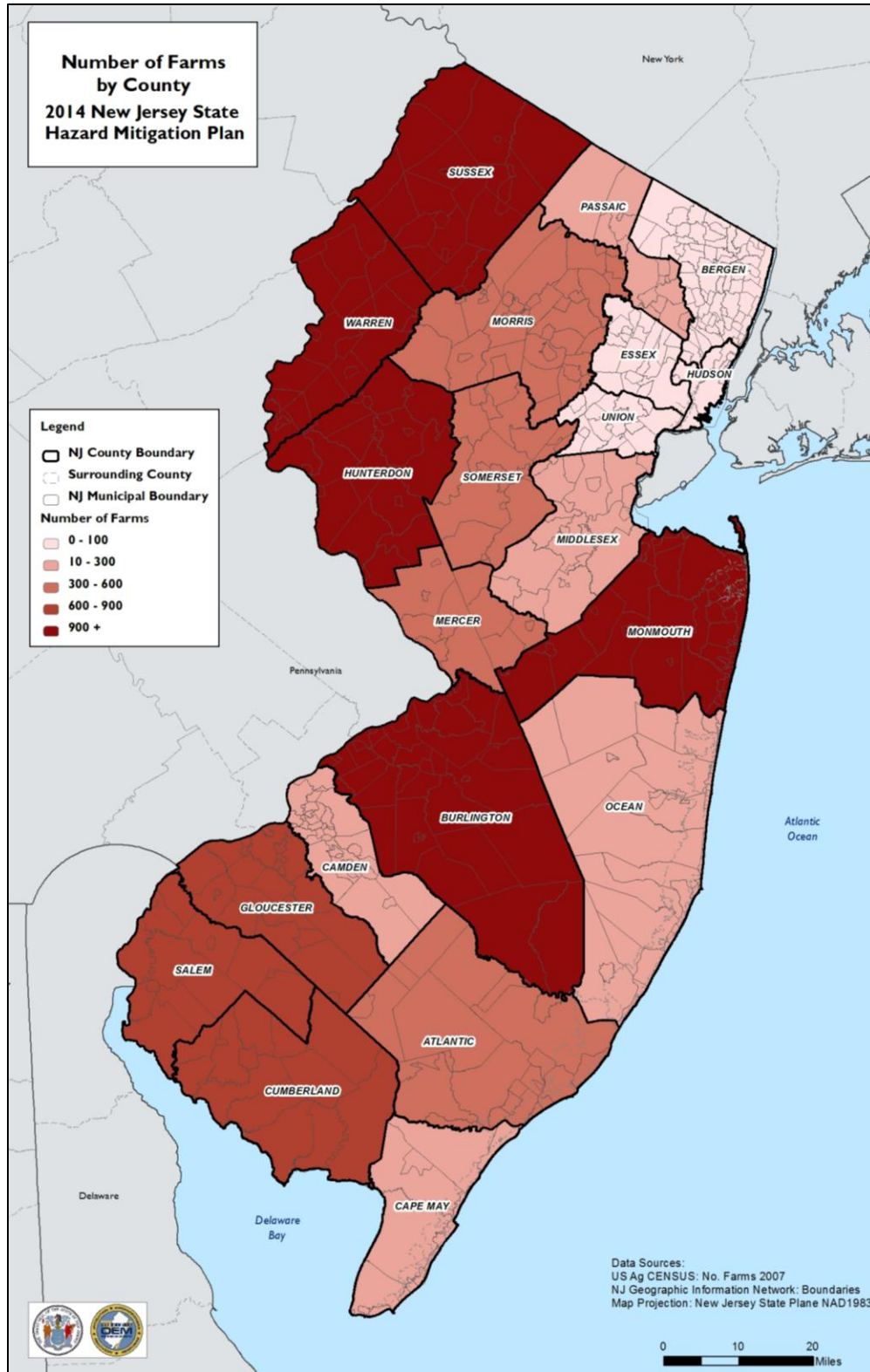
Source: U.S. Census for Agriculture 2007

Assessing Vulnerability to State Facilities

The New Jersey Department of Corrections Agri-Industries operates six dairy and crop farms, as well as two food plants and one milk processing plant statewide. These operations supply the Department of Corrections, Human Services, and Military and Veteran's Affairs, as well as the Juvenile Justice Commission, Distribution Center, and Mercer ARC with upwards of 200 meat, produce, and dairy items. These facilities are vulnerable to animal disease outbreaks.

Critical facilities impacted by an animal disease outbreak are owned and managed within the State's business industry. These facilities include, but are not limited to:

- Animal shipping and receiving facilities
- Livestock meat processing centers
- Dairy processing centers

Further, any agricultural schools, veterinary medicine schools, or state biological research facilities that use animal subjects may also be vulnerable to animal disease outbreaks.

Estimating Potential Losses by Jurisdiction

The impact of an animal disease outbreak on the economy within the State of New Jersey is difficult to estimate, as each disease outbreak would require a different approach to management. The loss of any portion of this industry would provide for a trickle-down impact on the State's economy. The agricultural industry is the third-largest business sector within the State, employing thousands of residents annually. The losses associated with an animal disease outbreak would not only directly impact the livestock value ($135 million), but also the farming, transportation, processing, and animal medical industry that directly supports New Jersey State farmers.

Estimating Potential Losses to State Facilities

The potential losses to state facilities caused by animal disease are difficult to quantify.

Environmental Impacts

Animal disease could have long term impacts on the fish and wildlife in New Jersey. A serious event can completely deplete a species of its population (NJ HMP 2011). A number of environmental factors, such as water supply, sanitation facilities, food, and climate, can also influence the spread of communicable diseases that are prone to cause epidemics (WHO 2013). See Section 5.21 (Pandemic) for additional environmental impacts.