September 5, 2013

Kim Guadagno
Lieutenant Governor
Department of State
225 W. State Street
P.O. Box 300
Trenton, NJ 08625

Dear Honorable Guadagno:

Enclosed please find a sealed copy of Bergen County Board of Chose Freeholder’s Ordinance 13-06 for your records.

Regards,

Michele Dilorgi
Clerk to the Board

MD:mjd
Enclosure
2013
BERGEN COUNTY BOARD OF CHOSEN FREEHOLDERS
ORDINANCE

(Second Reading)

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Ordinance No. 13-06
Date: May 22, 2013
Page: 1 of 15
Department/Division: Freeholders
Purpose: Regulation of Campaign Contributions
Account No. 
Contract No. 
Dollar Amount: 
Prepared By: DLG

Offered by: Felice
Seconded by: Voss
Approved by: 

Certified as a true copy of an Ordinance adopted by the Board of Chosen Freeholders on above date at the Regular Meeting by: Michele DiIorgi, Clerk, Board of Chosen Freeholders, Bergen County, New Jersey

(See attached)
REGULATING, LIMITING AND DISCOURAGING PAY-TO-PLAY PRACTICES
A PREEMPTIVE COUNTY ORDINANCE

WHEREAS, contributors donating to political candidates, parties and organizations, raise reasonable concerns on the part of taxpayers, residents, and newspapers as to the purpose of such donations; and

WHEREAS, pursuant to N.J.S.A. 40A:11-51, counties in New Jersey are authorized to adopt by ordinance measures limiting the awarding of public contracts to business entities that have made political contributions and limiting the contributions that the holders of a contract can make before, during and after the term of a contract; and

WHEREAS, pursuant to N.J.S.A. 40A:11-51, business entities receiving "no-bid" contracts are required to submit a list of political contributions that were made by the business entity during the preceding 12-month period; and

WHEREAS, the Bergen County Board of Chosen Freeholders takes notice of the NJ State Comptroller's finding that the so-called "fair and open" exception contained in N.J.S.A. 19:44A-20.4 which applies to local governments is disfavored in its current form; and

WHEREAS, Bergen County's experience is that in awarding no-bid, professional service contracts, the individuals and/or firms were all qualified to provide services to the County of Bergen; and

WHEREAS, democracy requires full disclosure and transparency in government; and

WHEREAS sunlight remains "the best disinfectant," and the need to expose more sunlight on political contributions made by professional service providers not subject to the state public bidding laws; and

WHEREAS, the Board of Chosen Freeholders of Bergen County intends, by this preemptive ordinance, to discourage pay-to-play practices in the County of Bergen;

NOW, THEREFORE BE IT ORDEIGNED by the Board of Chosen Freeholders of Bergen County, and State of New Jersey, as follows:

Section 1: Prohibition on Awarding Public Contracts to Certain Contributors

A. To the extent that it is not inconsistent with or prohibited by state or federal law, Bergen County and any of its purchasing agents or departments or instrumentalities of the County thereof (collectively the "County"), are hereby prohibited from (1) entering into any agreement, (2) authorizing any concession with, or (3) otherwise contracting to procure services of or from any person or "business entity" as defined herein, if within one calendar year immediately preceding the County's public announcement or private solicitation of a request

{00452353}
for proposals, such "business entity" has solicited or made any contribution of money, or pledge of a contribution, including in-kind contributions, in excess of the thresholds specified herein. This prohibition applies to contributions to any candidate for county-wide elective office in the County of Bergen or holder of elective county-wide office in the County of Bergen;

The Freeholders hereby declare that any such person or entity is disqualified from bidding, if within one calendar year immediately preceding the County's public announcement or solicitation of a request for proposals, such "business entity" has solicited or made any contribution of money, or pledge of a contribution, including in-kind contributions, in excess of the thresholds specified herein, to any candidate for county-wide elective office in the County of Bergen or holder of elective county-wide office in the County of Bergen;

B. No "business entity" that submits a proposal for any contract or agreement or concession with the County or any departments thereof, shall knowingly solicit or make any contribution of money, pledge of contribution, including in-kind contributions in excess of the thresholds specified in this Ordinance, between the time of the first public announcement or solicitation of a request for proposals and the later of the awarding of the contract to another proposer or written withdrawal of the proposal to any candidate for county-wide elective office in the County of Bergen or holder of elective county-wide office in the County of Bergen;

C. (1) Prohibition on Contributions For the Duration of the Contract
Such prohibited contributions shall remain so for the duration of the contract unless otherwise provided for by law, or herein.

(2) No "business entity" that agrees to any contract or agreement with the County or any departments thereof, shall knowingly solicit or make any contribution of money, pledge of contribution, including in-kind contributions in excess of the thresholds specified herein from the award of the contract through the completion of the contract or agreement, to any candidate for county-wide elective office in the County of Bergen or holder of county-wide elective office in the County of Bergen.

D. Definitions
For purposes of this Ordinance, a "business entity" means:

1. Any provider of professional services or provider of extraordinary unspecifiable services as defined in N.J.S.A. 40A:11-2(6) and N.J.S.A. 40A:11-2(7) seeking a public contract; and

2. An individual including the individual's spouse, if any, and any adult child residing at home; person: firm; corporation; professional corporation; partnership; organization; or limited liability company, partnership, business
trust, association, or any other entity organized under the laws of this State or any other state or foreign jurisdiction.

3. A "business entity" also includes all principals who own any of the equity in the entity or business trust, partners, and officers employed by the entity, as well as any subsidiaries directly controlled by the entity.

4. The definition of a "business entity" includes any political committee formed by any such Labor Union or Labor Organization which enter into contracts with the County, other than collective bargaining agreements for the benefit of county employees.

5. All principals who own or control more than 10 percent of the profits or assets of a business entity or 10 percent of the stock in the case of a business entity that is a corporation for profit, as appropriate. However, nothing in this definition shall permit otherwise unpermitted bundling, concerted or combined action to undertake such conduct outside of this ordinance.

E. Contribution Limits

1. An individual or entity meeting the definition of "business entity" under this section may contribute a maximum of $300 each for any purpose to any candidate for each election cycle, for county-wide office in Bergen County, together with any additional increment provided for by this or any related ordinance.

2. Any group of individuals or entity doing business as a "business entity" under this section, including principals, partners, and officers of the entity in the aggregate, may not contribute for any purpose in excess of $2,600 to all candidates for each county-wide election in the County of Bergen and countywide candidates and officeholders, including but not limited to, Freeholders, County Executive, County Clerk, Sheriff, and Surrogate.

3. A candidate may contribute an unlimited amount of funds to the candidate's own campaign.

4. A family member of a candidate for county-wide office in Bergen County (spouse, sibling, parents, grandparents, and children) who is also a "business entity" may contribute a maximum of $300 each for any purpose to that candidate for each election, together with any additional increment provided for by this or any related ordinance.

5. A family member of a candidate who is not a "business entity" shall have the same contribution limits as any other individual who is not a business entity.
6. An individual who is not a “business entity” may contribute up to limits set forth by the New Jersey Election Law Enforcement Commission (ELEC).

7. An individual or entity meeting the definition of “business entity” under this section may annually contribute a maximum of $5,200 to a county political party as defined by ELEC (e.g. the Bergen County Republican Organization, the Democratic Committee of Bergen County, or their lawful successor entities), together with any additional increment provided for by this or any related ordinance.

F. 1. Notwithstanding any other provision of law, all limits contained herein shall be indexed to inflation contained in the Consumer Price Index maintained by the United States Bureau of Labor Statistics. On a quarterly basis, commencing July 1, 2011, and again on October 1, January 1, 2012, and April 1, 2012, and then on the three-month anniversary thereof, the County Treasurer (or, in his absence, County Auditor) shall consult the CPI for the Northeast (including New Jersey) and apply the increase over the previous period of time and calculate the percentage of gain which shall then be added to the specified limitations herein by way of increase.

i. Strictly by way of example, if the sum was $1,000 and the CPI were 224.0 on April 1, 2011, and on July 1st (which would cover the release date of approximately June 15, 2011) it were 226.0, it would represent an increase of 0.008928571%, or $8.93, which would increase the $1,000 sum by that amount to $1,008.93.

ii. For the convenience of the elected officials attached and made a part hereof are the adjustments hereto since December 31, 2006.

Section 2: Contributions Made Prior to the Effective Date.

This Ordinance does not apply retroactively, except as to adjustments of CPI, which are as of the date stated. Any and all contributions, whether monetary or "in-kind" made prior to the effective date of this Ordinance shall not be deemed to be a violation of this Ordinance. Thus, the reference to a one calendar year look back will not be fully implemented until the second year this Ordinance is in effect.

Section 3: Disclosure & Contribution Statement.

The Board of Chosen Freeholders hereby continues its policy of full and complete disclosure of campaign contributions, in effect since 2005, augmented as follows:

Disclosure Requirements for Each Resolution
A. A summary of political contributions, the “Sunshine Form”, shall be submitted as a bid document or, if not bid, as a part of the documents submitted to the Freeholder board for review and approval. It shall be attached to each resolution, and to the extent that it is not, any Freeholder may ask that the board curtail consideration for a period of up to 14 days, as the Freeholder chair shall determine, to obtain such information.

B. The disclosure form regarding political contributions (hereafter referred to as “Sunshine Form”) shall be filed along with the proposal by the "business entity" but consistent with N.J.S.A. 40A:11-51, shall be filed by the applicant or putative contract awardee no later than ten days prior to the awarding of a contract or agreement to procure services, or granting of a concession, and shall be attached to each resolution that is to be given to the Board of Chosen Freeholders.

C. Unless provided otherwise by law or on written application of the Administrator or County Executive, no resolution awarding or continuing a contract or concession shall be heard by the Freeholders unless the disclosure form is annexed, with a signature attesting that it is accurate as of the date signed thereon. The County or any of its purchasing agents or agencies shall receive a completed Sunshine Form and provide that for public review at the County Purchasing Department, or in the case of a Park System contract, at the Park System Purchasing Department.

D. The “Sunshine Form” shall list all political contributions by the "business entity", on the "informational return" portion of the Sunshine Form, to elected county-wide Bergen County officials, and candidates for such positions, and shall further provide the specific contributions given to all county-wide elected officials of Bergen County and those seeking such office.

1. A “business entity” shall include as part of its disclosure, the contributions made by all equity and non-equity shareholders and partners of the firm or company. Any attempt to avoid disclosure by dividing contributions between stakeholders shall be deemed a violation of this ordinance and may result in the business entity being debarred from future County contracts for a period of up to one year from the date of the violation.

E. The "business entity" will make the statement knowing that under penalty of perjury that it has not made a contribution in violation of the Ordinance herethof and has not made or solicited contributions through intermediaries, third parties, immediate relatives, for the purpose of concealing the source of the contribution(s).

F. Filing an intentionally incorrect “Sunshine Form” may be deemed by the Freeholders as a breach of the contract and, after a due process hearing by the Freeholders, may result in the "business entity" being subject to a fine of up to $500 per violation pursuant to N.J.S.A. 40:41A-101. A "business entity" other than Labor Unions and Labor Organizations may also be debarred from being awarded any County contract.
for a period of up to four years, as determined by the Freeholders after a due process hearing.

G. The "business entity" shall have a continuing duty to report any violations of this Ordinance that may occur during the duration of a contract. The certification required under this subsection shall be made prior to entry into the contract or agreement with Bergen County and shall be in addition to any other certifications that may be required by any other provision of law. At a minimum, completion of the Sunshine Form will be an annual requirement of the "business entity".

H. If a multi-year agreement is awarded, the business entity shall file a "Sunshine Form" within twenty (20) days of the date of the Freeholder vote to award the contract and within the first thirty (30) days of each calendar year in which the contract is in effect.

I. Any labor union or labor organization which, through a collective bargaining agreement, or separate contract has members working for Bergen County, either directly or indirectly, as general contractor or subcontractor, only is required to file a "Sunshine Form" during every calendar year in which members have performed work for Bergen County, signed by the Chairman of the Board or its president or other authorized officer. Any contributions by a union shall not be deemed attributable to any individual members for purposes of this ordinance.

J. Any candidate for county-wide office in Bergen County office, or elected official thereto shall comply with all state and federal laws concerning any contributions received from entities authorized by state or federal law to do so.

Twice-Yearly Disclosure Requirements

A. In addition to the Sunshine Form, a "business entity" wishing to do business with the county shall, on January 1st and July 1st of every year, file a "Records and Expenses Visual Unconditional Examination 2 Form" (hereafter referred to as a REVUE 2 Form) with the office of the Clerk to the Board of Chosen Freeholders of Bergen County.

B. The "REVUE 2 Form" shall list political contributions by the "business entity", on the "informational return" portion of the REVUE 2 Form, to all Federal, State, and Local Candidates and is intended to provide the Freeholders with information that may be used subsequently for regulatory purposes. Similar to the "Sunshine Form", the REVUE 2 FORM shall also include contributions to elected county-wide Bergen County officials, and candidates for such position, and shall further provide the specific contributions given to all county-wide elected officials of Bergen County and those seeking such office.

C. The REVUE 2 FORM is not meant to be attached to each resolution, but will be kept on file in the office of the Clerk to the Board of Chosen Freeholders.
Section 4: Return of Excess Contributions.

A "business entity", or countywide candidate or office holder in Bergen County may cure a violation of Section 1 of this Ordinance if, within 60 days of the applicable date on which the contribution was made, the "business entity" notifies the Board of Chosen Freeholders in writing and seeks and receives reimbursement of the contribution from the relevant Candidate or officeholder.

Section 5: Penalty and Anti-Circumvention Provision.

A. It shall be a breach of a contract with Bergen County for a "business entity" to:
   i. Make or solicit a contribution in violation of this ordinance;
   ii. Knowingly conceal or misrepresent a contribution given or received;
   iii. Make or solicit a contribution through intermediaries for the purpose of concealing or misrepresenting the source of the contribution;
   iv. Make or solicit any contribution on the condition of or with the agreement that it will be contributed to a campaign committee of any candidate or holder of county-wide public office in Bergen County
   v. Engage or employ a lobbyist or consultant with the intent or understanding that such lobbyist or consultant would make any contribution; which if made or solicited by the "business entity" itself would violate this ordinance;
   vi. Fund contributions made by third parties, including consultants, attorneys, family members, and employees are permissible, but where the principal is identified, the limits provided for herein shall nonetheless apply.
   vii. Engage in any exchange of contribution to circumvent the intent of this ordinance; or
   viii. Directly or indirectly, through of by any other person or means do any act which would violate this ordinance.

B. Any "business entity" that violates (a) ii-viii, of this section, is subject to a fine of up to $500 per violation pursuant to N.J.S.A. 40:41A-101, upon conviction in a due process fair hearing conducted by the New Jersey Election Law Enforcement Commission (ELEC). A "business entity" other than Labor Unions and Labor Organizations may also be debarred from eligibility for future County contracts for a period of up to one year from the date of the violation.

Section 7: Anti-Wheeling Restrictions

A. Wheeling is prohibited under this ordinance. Enforcement of this provision shall be within the jurisdiction of the New Jersey Election Law Enforcement Commission (ELEC).
B. Nothing herein shall preclude a third party from exercising their common law rights to enforce this provision.

Section 8: Severability and Effectiveness Clause

A. If any section, subsection, sentence, clause or phrase of this ordinance is for any reason held to be unconstitutional, invalid, or unenforceable by a court or competent jurisdiction, such decision shall not affect the remaining portions of this ordinance, except that if the contribution limits set forth herein are found to be illegal or unconstitutional, the limits set forth by ELEC shall apply.

B. Any ordinance inconsistent with the terms of this ordinance is hereby repealed to the extent of such inconsistency.

C. Nothing herein shall remove the disclosure requirements heretofore enacted as a transparency in government ordinance, and all ordinances before the Board of Chosen Freeholders shall contain such disclosure together with the contribution statement, and any other provisions now or hereafter required herein.

D. Anything to the contrary notwithstanding, no vendor shall be deemed disqualified for prior contributions if those contributions would be permitted under this ordinance.

Section 9: Effective Date

This Ordinance shall be effective immediately.

Section 10: Exigent Circumstances

The Board may suspend the requirements of this Ordinance by a majority vote in the event of an emergency circumstance where implementing the requirements of this Ordinance would cause harm or prejudice or potentially cause harm or severe prejudice to the County. The County Administrator may likewise suspend the applicability of the provisions relating to maximum payments by a vendor, but not the disclosure requirements, on certification of an emergent situation that warrants such action in which the freeholders shall make a final determination.

Section 11: Applicability of ELEC

A. To the extent that a person or entity and their type of contribution made herein is not otherwise described, the state limits under ELEC shall apply.

Section 12: Repealer

Except as provided for herein, all Pay-to-play Ordinances currently in effect are hereby repealed.

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Table A. New York-Northern New Jersey CPI-U monthly and annual percent changes (not seasonally adjusted)
County of Bergen
“Sunshine Form” for Disclosure of Political Contributions
*Please fill out and attach to each resolution

DIRECT FINANCIAL DISCLOSURE OF CAMPAIGN CONTRIBUTIONS

(A) VENDOR NAME or SPECIAL COUNSEL NAME

VENDOR ADDRESS or SPECIAL COUNSEL ADDRESS

VENDOR TELEPHONE NUMBER (____) ___________ FAX # (____) ___________

VENDOR REPRESENTATIVE NAME (Please Print)

VENDOR EMAIL ADDRESS

VENDOR REPRESENTATIVE SIGNATURE ___________ DATE

(B) THE NAME OF THE PARTNERS OR SHAREHOLDERS OR, IF A PUBLIC CORPORATION, THE NAME OF THE CORPORATE OFFICERS AND DIRECTORS AS FOUND ON THE 10K OR 10Q FORMS REQUIRED TO BE FILED WITH THE FEDERAL SECURITIES AND EXCHANGE COMMISSION.

(C) CAMPAIGN CONTRIBUTIONS MADE, BY ANY INDIVIDUAL(S) LISTED IN (B) (ABOVE) DURING THE PRIOR AND CURRENT CALENDAR YEAR TO THE FOLLOWING NAMED ELECTED OFFICIALS AND CONSTITUTIONAL OFFICERS:

(D) □ No contributions (sign below and return, nothing else required)

The foregoing is made pursuant to 28 U.S.C. §1746. I declare under penalty of perjury that the foregoing is true and correct and that if I have made a deliberate misstatement that I am subject to punishment.

Signature: ___________________________ Date: ___________________________

Print your name: ___________________________

OFFICIAL POSITION/ NAME (* Denotes Incumbent)

COUNTY EXECUTIVE Kathleen A. Donovan (R)*

SHERIFF Michael Saudino (R)*

SURROGATE Michael Dressler (D)*

COUNTY CLERK John Hogan (D)*

FREEHOLDERS: Maura R DeNicola (R)*

John A. Felice (R)*

David L. Ganz (D)*

Steven A. Tanelli (D)*

[1045255]: This form shall be updated annually to reflect new elected officials and candidates for office. However, it shall maintain the format and required disclosures contained herein.
County of Bergen
“Sunshine Form” for Disclosure of Political Contributions
*Please fill out and attach to each resolution

John D. Mitchell (R)*

Jean M. Voss (D)*

Tracy S. Zur (D)*

John Driscoll, Jr. (R)

Robert O. Hermansen (R)

Margaret Falshee Watkins (R)

The foregoing is made pursuant to 28 U.S.C. §1746. I declare under penalty of perjury that the foregoing is true and correct and that if I have made a deliberate misstatement that I am subject to punishment.

Signature: ___________________________ Date: ___________________________

Print your name: ___________________________
DIRECT FINANCIAL DISCLOSURE OF CAMPAIGN CONTRIBUTIONS

(A) VENDOR NAME or SPECIAL COUNSEL NAME ________________________________

VENDOR ADDRESS or SPECIAL COUNSEL ADDRESS ________________________________

VENDOR TELEPHONE NUMBER (__) ________ FAX #: (__) __________

VENDOR REPRESENTATIVE NAME (Please Print) __________________________________

VENDOR EMAIL ADDRESS ______________________________________________________

VENDOR REPRESENTATIVE SIGNATURE ________________________________ DATE ______

(B) THE NAME OF THE PARTNERS OR SHAREHOLDERS OR, IF A PUBLIC CORPORATION, THE NAME OF THE CORPORATE OFFICERS AND DIRECTORS AS FOUND ON THE 10K OR 10Q FORMS REQUIRED TO BE FILED WITH THE FEDERAL SECURITIES AND EXCHANGE COMMISSION

(C) CAMPAIGN CONTRIBUTIONS MADE, BY ANY INDIVIDUAL(S) LISTED IN (B) ABOVE DURING THE PRIOR AND CURRENT CALENDAR YEAR TO THE FOLLOWING NAMED ELECTED OFFICIALS AND CONSTITUTIONAL OFFICERS:

(D) □ No contributions (sign below and return, nothing else required)

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Signature: ___________________________ Date: ___________________________

Print your name: ________________________

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COUNTY EXECUTIVE Kathleen A. Donovan (R)*
SHERIFF Michael Saudino (R)*
SURROGATE Michael Dresler (D)*
COUNTY CLERK John Hogan (D)*
FREEHOLDERS: Maura R. DeNicola (R)*
John A. Felice (R)*

(09452351) This form shall be updated annually to reflect new elected officials and candidates for office. However, it shall maintain the format and required disclosures contained herein.
County of Bergen
Records and Expenses Visual Unconditional Examination 2 “REVUE 2” Form
Disclosure for Political Contributions
*Please file with the Clerk to the Board on January 1st and July 1st of each year

David L. Ganz (D)*
Steven A. Tanielli (D)*
John D. Mitchell (R)*
John M. Vesn (D)*
Tracy S. Zur (D)*
John Driscoll, Jr. (R)
Robert G. Hermansen (R)
Margaret Falashee Watkins (R)

COUNTY POLITICAL PARTY COMMITTEE (Within Bergen County, Organization as listed below or its successor)
B.C. Republican Organization
Democratic Committee of BC
Other

MUNICIPAL POLITICAL PARTY COMMITTEES (Within Bergen County)
Name of Organization – (e.g. Hackensack Republican/Democrat Organization)

OTHER POLITICAL CONTRIBUTIONS (i.e. Federal, State, Local, School Board)
(You may attach additional sheets if necessary)

The foregoing is made pursuant to 28 U.S.C. §1746. I declare under penalty of perjury that the foregoing is true and correct and that if I have made a deliberate misstatement that I am subject to punishment.

Signature: ___________________________ Date: ___________________________
Print your name: ___________________________